EDUCATION VOUCHERS
2007 GENERAL SESSION
STATE OF UTAH
Chief Sponsor: Stephen H. Urquhart
Senate Sponsor: Curtis S. Bramble
LONG TITLE
General Description:
This bill creates a program to award scholarships to students to attend a private school.
Highlighted Provisions:
This bill:
 specifies criteria for qualifying for a scholarship;
 specifies criteria for private schools to enroll scholarship students;
specifies the amount, timing, and form of scholarship payments;
requires the State Board of Education to make rules;
 gives the State Board of Education enforcement authority;
• requires the Legislature to annually appropriate money from the General Fund for
scholarship payments; and
 allows a school district to retain in enrollment a student that transfers to a private
school for a period of five years, with a deduction equal to the average scholarship
amount.
Monies Appropriated in this Bill:
This bill appropriates:
► as an ongoing appropriation subject to future budget constraints, \$100,000 from the
General Fund for fiscal year 2006-07 to the State Board of Education.
Other Special Clauses:
None
Utah Code Sections Affected:
ENACTS:

30	53A-1a-801 , Utah Code Annotated 1953
31	53A-1a-802 , Utah Code Annotated 1953
32	53A-1a-803 , Utah Code Annotated 1953
33	53A-1a-804 , Utah Code Annotated 1953
34	53A-1a-805 , Utah Code Annotated 1953
35	53A-1a-806 , Utah Code Annotated 1953
36	53A-1a-807 , Utah Code Annotated 1953
37	53A-1a-808 , Utah Code Annotated 1953
38	53A-1a-809 , Utah Code Annotated 1953
39	53A-1a-810 , Utah Code Annotated 1953
40	53A-1a-811 , Utah Code Annotated 1953
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42	Be it enacted by the Legislature of the state of Utah:
43	Section 1. Section 53A-1a-801 is enacted to read:
44	Part 8. Parent Choice in Education Act
45	<u>53A-1a-801.</u> Title.
46	This part is known as the "Parent Choice in Education Act."
47	Section 2. Section 53A-1a-802 is enacted to read:
48	53A-1a-802. Findings and purpose.
49	The Legislature finds that:
50	(1) parents are presumed best informed to make decisions for their children, including
51	the educational setting that will best serve their children's interests and educational needs;
52	(2) the establishment of this choice in education program is justified on the basis of
53	funding the educational needs of school-age children as determined by their parents;
54	(3) school-age children are the primary beneficiaries of the choice in education
55	program authorized in this part, and any benefit to private schools, whether sectarian or secular,
56	is indirect and incidental;
57	(4) the choice in education program authorized by this part is available to the parents of

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58	school-age children, solely on the basis of income level for the year immediately preceding the
59	year for which a scholarship is sought, and not on the basis of sex, race, religion, national
60	origin, or any other criteria; and
61	(5) the choice in education program authorized in this part is:
62	(a) enacted for the valid secular purpose of tailoring a child's education to that child's
63	specific needs as determined by the parent;
64	(b) neutral with respect to religion; and
65	(c) limited in its assistance to a parent, who may choose to use the scholarship to offset
66	tuition or fees charged by a private school, either sectarian or secular, in which enrollment of
67	the parent's child is sought, solely as a result of the parent's genuine and independent private
68	choices.
69	Section 3. Section 53A-1a-803 is enacted to read:
70	<u>53A-1a-803.</u> Definitions.
71	As used in this part:
72	(1) "Board" means the State Board of Education.
73	(2) "Eligible private school" means a private school that meets the requirements of
74	Section 53A-1a-805.
75	(3) "Income eligibility guideline" means the maximum annual income allowed to
76	qualify for reduced price meals for the applicable household size as published by the U.S.
77	Department of Agriculture by notice in the Federal Register.
78	(4) "Parent" includes a legal guardian.
79	(5) "Scholarship student" means a student who receives a scholarship under this part.
80	(6) "Tuition" means amounts charged for attending a private school, excluding fees for
81	extracurricular activities or transportation to the private school.
82	Section 4. Section 53A-1a-804 is enacted to read:
83	53A-1a-804. Scholarship program created Qualifications Application.
84	(1) The Parent Choice in Education Program is created to award scholarships to
85	students to attend a private school.

86	(2) To qualify for a scholarship under this part:
87	(a) the student's custodial parent or legal guardian shall reside within Utah;
88	(b) the student shall be at least five years of age before September 2 of the year in
89	which admission to a private school is sought and under 19 years of age on the last day of the
90	school year as determined by the private school, or, if the individual has not graduated from
91	high school, will be under 22 years of age on the last day of the school year as determined by
92	the private school;
93	(c) the student shall meet one or more of the following criteria:
94	(i) the student was born after September 1, 2001;
95	(ii) the student was enrolled as a full-time student in a Utah public school on January 1
96	<u>2007;</u>
97	(iii) the individual was not a Utah resident on January 1, 2007; or
98	(iv) the student's parents had an annual income less than or equal to 100% of the
99	income eligibility guideline in the calendar year immediately preceding the school year for
100	which a scholarship is sought; and
101	(d) the student may not be a recipient of a scholarship awarded under Chapter 1a, Part
102	7, Carson Smith Scholarships for Students with Special Needs Act.
103	(3) (a) To receive a scholarship, the parent of a student shall submit an application for
104	the scholarship to the board by the June 1 preceding the school year for which a scholarship is
105	sought, except the deadline for submitting an application for the 2007-08 school years is July
106	15, 2007. Along with the application, the student's parent shall submit documentation
107	verifying income as required by board rule.
108	(b) The board may waive the application deadline.
109	(4) The board shall award scholarships by the July 1 preceding the school year for
110	which a scholarship is sought, except the deadline for awarding scholarships for the 2007-08
111	school year is August 15, 2007.
112	(5) (a) The scholarship application form shall contain the following statement:
113	"I acknowledge that:

114	(1) A private school may not provide the same level of services that are provided in a
115	public school.
116	(2) The private school in which I have chosen to enroll my child has disclosed to me
117	the teaching credentials of the school's teachers and the school's accreditation status.
118	(3) I will assume full financial responsibility for the education of my scholarship
119	student if I accept this scholarship.
120	(4) Acceptance of this scholarship has the same effect as a parental refusal to consent
121	to services pursuant to Section 614(a)(1) of the Individuals with Disabilities Education Act, 20
122	<u>U.S.C. Sec. 1400 et seq."</u>
123	(b) Upon acceptance of the scholarship, the parent assumes full financial responsibility
124	for the education of the scholarship student for the period in which the student receives the
125	scholarship.
126	(c) Acceptance of a scholarship has the same effect as a parental refusal to consent to
127	services pursuant to Section 614(a)(1) of the Individuals with Disabilities Education Act, 20
128	<u>U.S.C. Sec. 1400 et seq.</u>
129	(6) A student's parent, at any time, may remove the student from a private school and
130	place the student in another eligible private school and retain the scholarship.
131	Section 5. Section 53A-1a-805 is enacted to read:
132	53A-1a-805. Eligible private schools.
133	(1) To be eligible to enroll a scholarship student, a private school shall:
134	(a) have a physical location in Utah where the scholarship students attend classes and
135	have direct contact with the school's teachers;
136	(b) contract with an independent certified public accountant to perform the agreed upon
137	procedures specified in Subsection (2) and produce a report of the results which shall be
138	submitted to the board at the times specified in Subsection (2);
139	(c) comply with the antidiscrimination provisions of 42 U.S.C. Sec. 2000d;
140	(d) meet state and local health and safety laws and codes;
141	(e) disclose to the parent of each prospective student, before the student is enrolled, the

142	special education services that will be provided to the student, if any, including the cost of
143	those services;
144	(f) (i) annually assess the achievement of each student by administering:
145	(A) a norm-referenced test scored by an independent party that provides a comparison
146	of the student's performance to other students on a national basis; or
147	(B) an alternative assessment of the student's achievement, if the student:
148	(I) has a disability or limited English proficiency; and
149	(II) would be exempt from taking a nationally norm-referenced achievement test if
150	enrolled in a Utah public school;
151	(ii) report the test results to the student's parents; and
152	(iii) upon request, make test results available to other persons, in a manner that does
153	not reveal the identity of any student;
154	(g) employ or contract with teachers who:
155	(i) hold baccalaureate or higher degrees; or
156	(ii) have special skills, knowledge, or expertise that qualifies them to provide
157	instruction in the subjects taught;
158	(h) provide to parents the teaching credentials of the school's teachers; and
159	(i) provide, upon request to any person, a statement indicating which, if any,
160	organizations have accredited the private school.
161	(2) (a) The agreed upon procedures to be performed pursuant to Subsection (1)(b) are
162	as follows:
163	(i) (A) determine that working capital is at least 80% of average quarterly expenditures
164	by taking total expenditures for a year and dividing it by four and then dividing average
165	quarterly expenditures into working capital; and
166	(B) for a school in the first year of operations, use the estimated budget to estimate
167	average quarterly expenditures;
168	(ii) (A) determine that scholarship payments are accounted for separately and
169	reconciled to student records: and

170	(B) for the first year of operations, determine that procedures are in place for this
171	accounting; and
172	(iii) (A) determine that expenditure of scholarship funds have been made for education
173	expenses and is consistent with other tuition expenditures; and
174	(B) for the first year of operations, determine that procedures are in place for this
175	accounting.
176	(b) (i) The independent certified public accountant's report on the agreed upon
177	procedures specified in Subsection (2)(a) shall be submitted to the board when the private
178	school applies to accept scholarship students and every four years thereafter, except as
179	provided in Subsection (2)(b)(ii).
180	(ii) The board may, by rule, delay the date when the independent certified public
181	accountant's report shall be submitted for private schools applying to accept scholarship
182	students in the 2007-08 school year.
183	(3) The following are not eligible to enroll scholarship students:
184	(a) a school with an enrollment of fewer than 40 students;
185	(b) a school that operates in a residence; or
186	(c) a residential treatment facility licensed by the state.
187	(4) (a) Except as provided in Subsection (4)(b), a private school intending to enroll
188	scholarship students shall submit an application to the board by April 1 of the school year
189	preceding the school year in which it intends to enroll scholarship students.
190	(b) A private school intending to enroll scholarship students in the 2007-08 school year
191	shall submit an application by June 15, 2007.
192	(5) The board shall:
193	(a) approve a private school's application to enroll scholarship students if the private
194	school meets the eligibility requirements of this section; and
195	(b) make available to the public a list of the eligible private schools:
196	(i) for the 2008-09 school year and each school year thereafter, by the April 30
197	preceding the school year; and

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198	(ii) for the 2007-08 school year, by July 1, 2007.
199	Section 6. Section 53A-1a-806 is enacted to read:
200	53A-1a-806. Scholarship payments.
201	(1) (a) Scholarships shall be awarded by the board subject to the availability of money
202	appropriated by the Legislature for that purpose.
203	(b) The Legislature shall annually appropriate money to the board from the General
204	Fund to make scholarship payments for all students projected to apply for scholarships.
205	(c) (i) If monies are not available to pay for all scholarships requested, the scholarships
206	shall be allocated on a random basis except that preference shall be given to students who
207	received scholarships in the previous year.
208	(ii) If monies are insufficient in a school year to pay for all the continuing scholarships:
209	(A) new scholarships may not be awarded during that school year;
210	(B) the monies available for scholarships shall be prorated among the eligible students
211	who received scholarships in the previous year; and
212	(C) the board shall request a supplemental appropriation from the Legislature to make
213	full scholarship payments as provided in Subsection (4) or (5).
214	(2) (a) Scholarships shall be awarded based upon the income of a scholarship student's
215	parents in the calendar year immediately preceding the school year for which a scholarship is
216	sought.
217	(b) (i) The board shall make rules specifying how the income of a prospective
218	scholarship student's parents shall be determined.
219	(ii) The rules shall provide that the scholarship shall be based upon parental income as
220	<u>follows:</u>

(C) if a parent is widowed and has remarried, the income of the parent and stepparent;
 (D) if the parents are divorced, the income of the parent with whom the scholarship
 student resided for the greatest amount of time during the past 12 months;

(A) if the parents are married, the income of both parents;

(B) if a parent is widowed, the income of the widowed parent;

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226	(E) if the parents are divorced and the scholarship student resided with each parent an
227	equal amount of time, the income of the parent who provided more financial support during the
228	past 12 months;
229	(F) if the divorced parent with whom the scholarship student resided for the greatest
230	amount of time or who provided the greatest financial support has remarried, the income of the
231	parent and stepparent; and
232	(G) if the scholarship student resides with a guardian, the income of the guardian,
233	unless the guardian's income is exempt by board rule.
234	(iii) The rules shall provide that:
235	(A) if a parent filed federal or state income tax forms, income shall be based upon
236	adjusted gross income as listed on the income tax forms;
237	(B) if a parent was exempt from filing federal and state income tax forms, income shall
238	be based on income earned from work; and
239	(C) a parent shall submit documentation verifying income.
240	(3) (a) The board shall compare the income of a scholarship student's parents to the
241	maximum annual incomes listed in the income eligibility guideline as defined in Section
242	53A-1a-803 to set the scholarship amount.
243	(b) In determining scholarship amounts, the board shall use:
244	(i) the income eligibility guideline in effect for the school year immediately preceding
245	the school year for which a scholarship is sought; and
246	(ii) the scholarship student's household size as the applicable household size for the
247	purpose of determining maximum annual income under the income eligibility guideline.
248	(4) Full-year scholarships shall be awarded in the amounts shown in the following
249	table, or for the amount of tuition for a full year, whichever is less.
250	If the annual income of a scholarship
251	student's parents is: The full-year scholarship amount is:
252	Less than or equal to 100% of the
253	income eligibility guideline \$3,000

254	Greater than 100% but less than or equal	
255	to 125% of the income eligibility guideline	<u>\$2,750</u>
256	Greater than 125% but less than or equal to	
257	150% of the income eligibility guideline	<u>\$2,500</u>
258	Greater than 150% but less than or equal to	
259	175% of the income eligibility guideline	<u>\$2,250</u>
260	Greater than 175% but less than or equal to	
261	200% of the income eligibility guideline	<u>\$2,000</u>
262	Greater than 200% but less than or equal to	
263	225% of the income eligibility guideline	<u>\$1,750</u>
264	Greater than 225% but less than or equal to	
265	250% of the income eligibility guideline	<u>\$1,000</u>
266	Greater than 250% of the income eligibility guideline	<u>\$500</u>
267	(5) The full-year scholarship amounts shown in the table in	1 Subsection (4) apply to
268	scholarships for all grades except kindergarten. The full-year scho	larship amount for
269	kindergarten shall be .55 times the amounts shown in the table in S	Subsection (4).
270	(6) The board shall annually increase the full-year scholars	ship amounts shown in the
271	table in Subsection (4) by the same percentage annual increase in t	he value of the weighted
272	pupil unit established in Section 53A-17a-103.	
273	(7) (a) Except as provided in Subsection (7)(b), upon review	w and receipt of
274	documentation that verifies a student's admission to, or continuing	enrollment and attendance
275	at, a private school, the board shall make scholarship payments in	four equal amounts no later
276	than September 1, November 1, February 1, and April 15 of each s	chool year in which a
277	scholarship is in force.	
278	(b) In accordance with board rule, the board shall make a s	cholarship payment before
279	the first quarterly payment of the school year, if a private school re	quires partial payment of
280	tuition before the start of the school year to reserve space for a stud	dent admitted to the school.
281	(8) A parent of a scholarship student and the student's priv	ate school shall notify the

282	board if the student does not have continuing enrollment and attendance at the private school.
283	(9) Before scholarship payments are made, the board shall cross-check enrollment lists
284	of scholarship students, school districts, and youth in custody to ensure that scholarship
285	payments are not erroneously made.
286	(10) (a) Scholarship payments shall be made by the board by individual warrant made
287	payable to the student's parent and mailed by the board to the private school. The parent shall
288	restrictively endorse the warrant to the private school for deposit into the account of the private
289	school.
290	(b) A person, on behalf of a private school, may not accept a power of attorney from a
291	parent to sign a warrant referred to in Subsection (10)(a), and a parent of a scholarship student
292	may not give a power of attorney designating a person, on behalf of a private school, as the
293	parent's attorney in fact.
294	Section 7. Section 53A-1a-807 is enacted to read:
295	53A-1a-807. Mitigation monies.
296	(1) As provided in this section, a school district shall receive monies to mitigate
297	potential impacts due to the unplanned reduction in revenues resulting from the transfer of
298	scholarship students from the district to a private school.
299	(2) A school district shall retain in enrollment for purposes of receiving funds under
300	the minimum school program each scholarship student that:
301	(a) transfers from the school district to a private school; and
302	(b) resides within the boundaries of the school district.
303	(3) Each transferred scholarship student meeting the criteria of Subsection (2) shall be
304	retained in enrollment:
305	(a) for five years following the transfer or until the student would have graduated from
306	high school if within five years of the date or transfer; or
307	(b) until the student transfers back to the school district, if the student transfers back to
308	the school district within five years.
309	(4) For each year a school district retains in enrollment transferred scholarship students

310	as provided in this section, the board shall deduct from minimum school program funds
311	distributed to the school district an amount equal to the number of transferred scholarship
312	students retained in enrollment times the average scholarship amount for scholarship students
313	statewide.
314	(5) The monies deducted from a school district's minimum school program funds as
315	provided in Subsection (4) shall be deposited into the Uniform School Fund.
316	Section 8. Section 53A-1a-808 is enacted to read:
317	53A-1a-808. Board to make rules.
318	(1) In accordance with Title 63, Chapter 46a, Utah Administrative Rulemaking Act, the
319	board shall make rules consistent with this part:
320	(a) establishing the application process for the scholarship program, including
321	procedures to allow a parent to apply for a scholarship online;
322	(b) establishing how the income of a scholarship student's parents shall be determined;
323	<u>and</u>
324	(c) implementing Section 53A-1a-807.
325	(2) By May 15, 2007, the board shall adopt rules establishing:
326	(a) the application process for private schools and scholarship students; and
327	(b) how the income of a scholarship student's parents shall be determined.
328	Section 9. Section 53A-1a-809 is enacted to read:
329	53A-1a-809. Enforcement and penalties.
330	(1) (a) The board shall require private schools to submit signed affidavits assuring the
331	private school will comply with the requirements of this part.
332	(b) If a school fails to submit a signed affidavit after having an opportunity to provide
333	explanations and request delays, the board may:
334	(i) deny the private school permission to enroll scholarship students; and
335	(ii) interrupt disbursement of or withhold scholarship payments.
336	(2) The board may investigate complaints and convene administrative hearings for an
337	alleged violation of this part.

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338	(3) Upon a finding that this part was violated, the board may:
339	(a) deny a private school permission to enroll scholarship students;
340	(b) interrupt disbursement of or withhold scholarship payments; or
341	(c) issue an order for repayment of scholarship payments fraudulently obtained.
342	Section 10. Section 53A-1a-810 is enacted to read:
343	53A-1a-810. Limitation on regulation of private schools.
344	Nothing in this part grants additional authority to any state agency or school district to
345	regulate private schools except as expressly set forth in this part.
346	Section 11. Section 53A-1a-811 is enacted to read:
347	53A-1a-811. Review by legislative auditor general.
348	The legislative auditor general shall conduct a review and issue a report on the Parent
349	Choice in Education Program after the conclusion of the 2013-14 school year.
350	Section 12. Appropriation.
351	As an ongoing appropriation subject to future budget constraints, \$100,000 is
352	appropriated from the General Fund for fiscal year 2006-07 to the State Board of Education for
353	the administration of the Parent Choice in Education Act created in Title 53A, Chapter 1a, Part

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<u>8.</u>