Interim Report:

Restricted Funds

Executive Summary

This report examines statutory requirements relating to restricted funds. It reviews the major revenue types, assesses Utah's compliance with the proposed GASB (Governmental Accounting Standards Board) requirements, and addresses the impact of restricted funds on the General Fund. The report recommends that the Legislature:

1. prepare an annual report on all "no appropriation needed" restricted funds and distribute it to each appropriations subcommittee for review.
2. adopt standard language when creating new restricted funds to ensure that the State of Utah continues to be compliant with GASB standards.
3. direct the Division of Finance to keep the General Fund appropriations to the Capitol Preservation Board in the line item rather than transferring it to the State Capitol Fund.
4. reclassify the following restricted special revenue funds as General Fund Restricted accounts: Rangeland Improvement Fund, Rural Health Care Facilities Fund, and Invasive Species Mitigation Fund.
5. convert the LeRay McAllister Critical Land Conservation Fund to an appropriation line item at the Quality Growth Commission.
6. consider depositing the interest earnings of some restricted funds to the General Fund.
7. adopt standard language when creating most new General Fund Restricted accounts to require interest be deposited in the General Fund.

Introduction

The State's 179 restricted funds can be divided into two categories: "appropriation-required" funds and "no appropriation needed" funds. The number of new restricted funds has continued to grow over time.

The Government Accounting Standing Board (GASB) recently proposed new accounting standards taking effect in FY 2011. Utah Code already reflects most of the new accounting standards; however, some changes will be required in order to be in compliance.

Five restricted funds contributed $9,754,500 in FY 2007 to the General Fund through direct transfer of restricted revenues or through interest earned by these funds. House Bill 410 of the 2008 General Session required interest earnings of 11 General Fund Restricted accounts to be deposited in the General Fund. However, there are other restricted funds authorized to retain interest earnings from which the Legislature may consider depositing the interest to the General Fund.

In an attempt to address the policy issues regarding restricted funds, this report asks the following questions:

- What are the major revenue types?
- How will GASB affect restricted funds?
- How do restricted funds impact the General Fund?
- What are the largest restricted funds?

WHAT ARE THE MAJOR REVENUE TYPES?

Utah Code 63J-1-404 lists the following major revenue types:

1. Free Revenue
2. Dedicated Credits
3. Fixed Collections
4. Restricted Revenue

According to Code definitions, Free Revenue is mostly comprised of money deposited into the General Fund, the Education Fund, the Uniform School Fund, and the Transportation Fund. Dedicated Credits refer to collections by an agency that are directly deposited into an account for spending on a designated program. This category includes federal funds. Fixed Collections are similar to Dedicated Credits except that the amount that may be collected is limited. There is only one fixed collection fund in the state and in the last two years it collected $5,000 annually. Restricted revenue is comprised of collections deposited into separate funds that are designated for a specific purpose. Table 1 shows the revenues by each of the four major revenue types in FY 2007.

Revenue by Major Type, FY 2007

Name	Amount	% of Total
Free Revenue	$5,947,394,800	57%
Dedicated Credits	$3,714,937,500	36%
Restricted Revenue	$679,895,500	7%
Fixed Collections	$5,000	0%
Total	**$10,342,232,800**	**100%**

Table 1

Types of Restricted Funds

All restricted revenue and some of the free revenue described above are deposited into restricted funds, which can be divided into two categories:

- "appropriation-required" funds and
- "no appropriation needed" funds.

Two-thirds (120) of all 179 restricted funds fall into the first category and require legislative appropriation before they can be expended (see Table 2). Most of the 59 funds in the "no appropriation needed" category are defined in Utah Code as restricted special revenue funds, and have their spending authority delegated to a governing board or an agency by statute. (For further information on restricted special revenue funds, see the "GASB Statement" section of this report and Appendix A.)

Restricted Funds FY 2007								
Fund Type	**Number of Funds**	**%**	**Revenues**	**%**	**Expenditures**	**%**	**Balances**	**%**
Appropriation-required	120	67%	$5,893,644,300	99%	($4,679,550,200)	99%	$2,016,570,200	94%
No appropriation needed	59	33%	$51,645,200	1%	($38,101,000)	1%	$137,780,400	6%
Total	179	100%	$5,945,289,500	100%	($4,717,651,200)	100%	$2,154,350,600	100%

Table 2

The 59 funds in the "no appropriation needed" category received $51.6 million in revenue and had balances of $137.8 million in FY 2007. Even though these funds do not require legislative appropriation, Utah Code states that all restricted special revenue funds are subject to annual legislative review. The Analyst recommends that the Legislature prepare an annual report on all "no appropriation needed" restricted funds and distribute it to each appropriations subcommittee for review.

Growth Trends in Restricted Funds

The number of restricted funds has grown over time. Figure 1 provides a historic overview of new restricted funds created, as well as restricted funds repealed since FY 1987. The number of new restricted funds far exceeds the number of repealed funds.

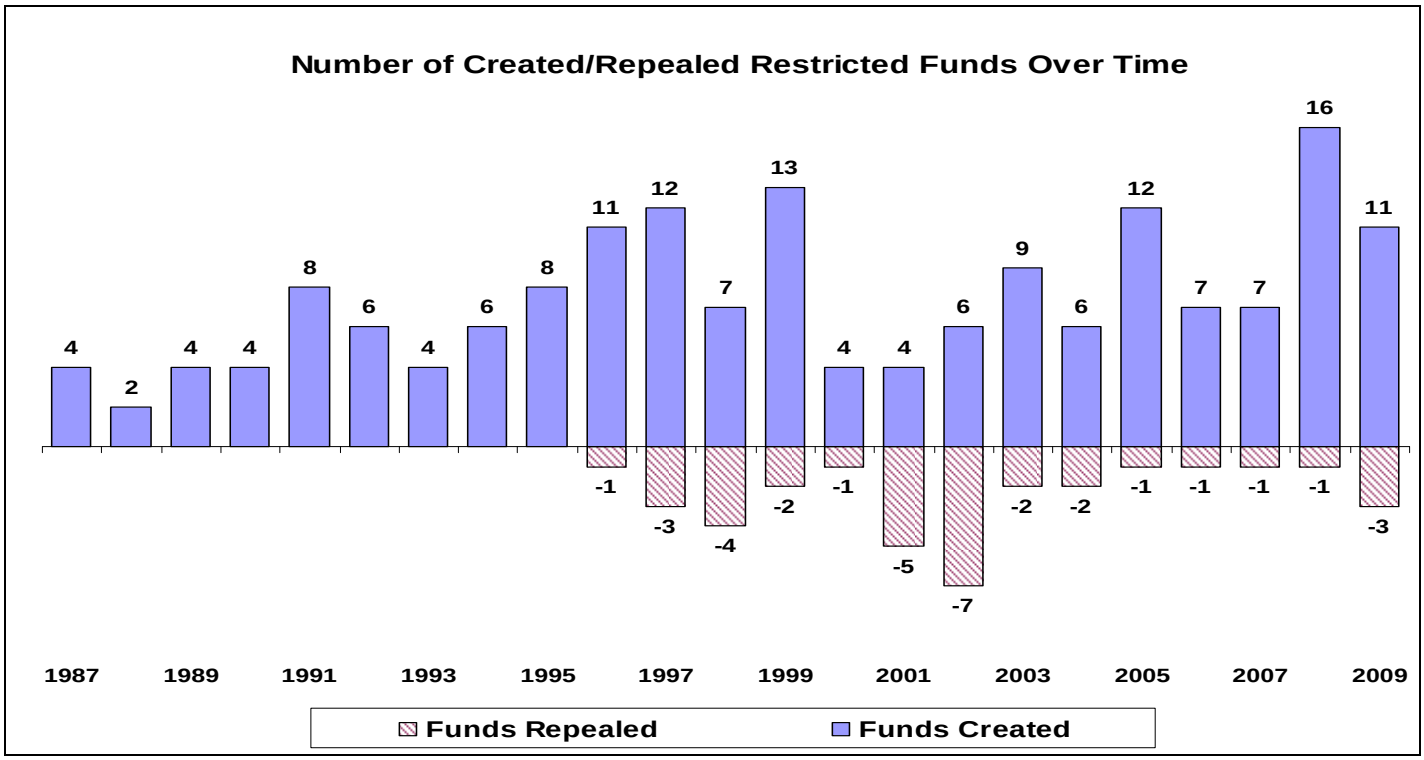

Figure 1

The Legislature created 11 new restricted funds in FY 2009. Table 3 contains the name of each new fund and the bill that created it. Three funds will close in FY 2009: the Public Safety Retiree's Cost of Living Increase Restricted Account, Rural Development Fund, and Rural Electronic Commerce Communications System Fund.

New Restricted Funds Created During the 2008 General Session		
Bill	**Bill Title**	**New Fund Name**
HB 28	Honoring Heroes Special Group License Plate	Public Safety Honoring Heroes Restricted Account
HB 174	Traumatic Brain Injury Fund	Traumatic Brain Injury Fund
HB 198	State Agency Energy Efficiency	State Facility Energy Efficiency Fund
HB 304	Sales and Use Tax Revenues for Qualified Emergency Food Agencies	Qualified Emergency Food Agencies Fund
HB 336	Authority to Establish Refugee Services Fund	Refugee Services Fund
HB 348	Zion National Park Special Group License Plate	Zion National Park Support Program Restricted Account
HB 426	Government Procurement - Private Proposals	Private Proposal Restricted Special Revenue Fund
HB 466	Title Insurance Recovery, Education, and Research Fund Act	Title Insurance Recovery, Education, and Research Fund
SB 2	Minimum School Program Budget Amendments	Teacher Salary Supplement Restricted Account
SB 89	Mitigation of Invasive Species	Invasive Species Mitigation Fund
SB 245	Funding Relating to Airports, Highways, and Public Transit	County of the Second Class State Highway Projects Fund

Table 3

HOW WILL GASB AFFECT RESTRICTED FUNDS?

The Governmental Accounting Standards Board (GASB) is the national organization that establishes accounting standards for governmental entities. GASB recently released a proposed standard that clarifies the accounting of special revenue funds with the goal to improve comparability between states. Utah Code already reflects the intention of the new GASB standard; however, six of the State's 81 special revenue funds fail to meet the new standard. One of these six funds can be fixed with a simple accounting change, another should be converted to a line item of appropriation, three of the funds should be changed to General Fund Restricted accounts, and the other fund (the Uniform School Fund) needs further clarification from GASB.

Special Revenue Funds

Special revenue funds are a type of governmental fund established by GASB to account for revenues set aside for specific purposes. Utah Code defines special revenue funds as funds that "account for proceeds of specific revenue sources, other than permanent funds, trust and agency funds, or major capital projects, that are legally restricted to expenditures for a specific purpose (UCA 51-5-4 (4))." The Code defines four special revenue funds:

1. Education Fund
2. Uniform School Fund
3. Transportation Fund
4. Restricted Special Revenue Funds

Restricted special revenue funds are a type of special revenue fund created by legislation or contractual relationship with parties external to the state to account for specific revenue sources that are used for a specific function of government or program within an agency (UCA 51-5-4 (4d)). Unlike other governmental funds that are appropriated by the Legislature to be expended by agencies or programs, the authorization to use a restricted special revenue fund's assets is delegated to a governing board or administrative department which expends directly out of the fund. While still subject to legislative oversight, these funds are not required to be included in the Governor's budget nor are the planned expenditures from these funds submitted to the Legislature.

GASB Statement

In February 2008, the Governmental Accounting Standards Board (GASB) issued a proposed statement, *Fund Balance Reporting and Governmental Fund Type Definitions*, that would clarify the purpose and accounting of special revenue funds. Currently governmental entities account for special revenue funds in one of two ways. Some entities use special revenue funds to track special programs or activities. Other entities use special revenue funds to track the use of specific revenue sources. These differences between state accounting practices lead to problems of comparability of financial reporting across states. To clarify this issue GASB offers the following statement:

> *Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or limited to expenditure for specified purposes other than debt service or major capital projects. The term proceeds of specific revenue sources establishes*

that one or more specific restricted or limited revenues should be the foundation for a special revenue fund.

The restricted or limited proceeds of specific revenue sources should comprise a significant portion of the resources reported in the fund. Other resources (investment earnings and transfers from other funds, for example) also may be reported in the fund if those resources are restricted, limited, or assigned to the specified purpose of the fund.

Special revenue funds, therefore, must be restricted to a specific purpose and have a significant portion of their resources come from specific revenue sources, other than appropriations or transfers.

Utah Compliance with GASB

Utah Code reflects the intention of the GASB standard that special revenue funds be used to account for specific revenue sources dedicated for specific purposes. The proposed GASB statement, however, tightens up the definition to exclude funds that have appropriations or transfers (rather than collections) as their major source of revenue from being classified as special revenue funds. Such funds would be better classified as General Fund Restricted.

The State of Utah currently has 81 funds classified as special revenue funds. Of the 81 funds, all but the following 6 meet the new GASB standards:

1. State Capitol Fund
2. LeRay McAllister Critical Land Conservation Fund
3. Rangeland Improvement Fund
4. Rural Health Care Facilities Fund
5. Invasive Species Mitigation Fund
6. Uniform School Fund

The six funds listed above may not meet the new GASB standard because transfers (appropriations) make up the majority of the revenue to the funds rather than collections from specific revenue sources. Table 4 shows the amount of revenue compared to transfers (appropriations) for these funds for the past two fiscal years as well as appropriations made in the 2008 General Session for fiscal year 2009.

Restricted Special Revenue Funds that Fail to Meet GASB Requirements					
Fund Name	FY 2007		FY 2008		FY 2009
	Revenues	Transfers	Revenues	Transfers	Transfers
2020 (CPB) State Capitol Fund	361,600	2,574,500	440,000	4,971,700	3,975,300
2095 (DAS) LeRay McAllister Critical Land Conservation Fund	112,200	1,482,600	121,300	2,482,600	482,600
2170 (DAG) Rangeland Improvement Fund	41,900	-	194,200	2,000,000	2,000,000
2172 (DAG) Invasive Species Mitigation Fund	-	-	-	-	2,000,000
2245 (TAX) Rural Health Care Facilities Fund	-	-	-	277,500	555,000
2400 (PED) Uniform School Fund Unrestricted	431,956,200	2,216,015,600	349,710,900	2,668,207,370	2,657,485,500

Table 4

The State Capitol Fund can comply with the new standard if appropriations from General Fund are retained in the Capital Preservation Board line item rather than being transferred to the State Capitol Fund (a simple accounting change). The LeRay McAllister Critical Land Conservation Fund will never be in compliance because appropriations from the General Fund (plus interest) make up the entire fund balance. The Legislature should consider closing the LeRay McAllister Critical Land Conservation Fund and instead appropriate funds to a new line item of expenditure for the Quality Growth Commission. The Rangeland Improvement and Rural Health Care Facilities funds may better be classified as General Fund Restricted accounts since they receive annual appropriations from the General Fund. The Invasive Species Mitigation Fund may also better be classified as a General Fund Restricted account because its funding came as a one-time appropriation of $2 million from the General Fund in FY 2009.

The Uniform School Fund (USF) represents a unique challenge to the GASB standard. The Utah State Constitution requires the establishment of the USF for expenditures on public education. However, the Constitution also requires that income tax be used for both higher and public education. This second constitutional requirement necessitated the establishment of the Education Fund to collect income tax that is then distributed annually by the Legislature to higher and public education. The USF does not meet the strict interpretation of the GASB standard because funds are transferred in by an appropriation from the Education Fund rather than collecting the revenue directly. The Uniform School Fund is a major part of the Utah state budget. As the funds transferred in are restricted to use in public education, the Division of Finance has written a letter to GASB asking for clarification and possibly an exemption for the USF for this new rule (see Appendix B).

The Analyst recommends that the Legislature:

1. adopt standard language when creating new restricted funds to ensure that the State of Utah continues to be compliant with GASB standards.
2. direct the Division of Finance to keep the General Fund appropriations to the Capitol Preservation Board in the line item rather than transferring it to the State Capitol Fund.
3. reclassify the following restricted special revenue funds as General Fund Restricted accounts: Rangeland Improvement Fund, Rural Health Care Facilities Fund, and Invasive Species Mitigation Fund.
4. convert the LeRay McAllister Critical Land Conservation Fund to an appropriation line item at the Quality Growth Commission.

HOW DO RESTRICTED FUNDS IMPACT THE GENERAL FUND?

Restricted funds impact the General Fund in at least two ways. First, they frequently divert money that may have otherwise been deposited in the General Fund. Over time a growing number of restricted funds could reduce the Legislature's flexibility by reducing revenue availability for general purposes. Second, some restricted funds have statutory provisions requiring transfer of excess (above a set limit) revenue or requiring their earned interest to be deposited in the General Fund.

Transfer of Restricted Fund Balances

In FY 2007 there were five restricted funds that, according to statute, transferred revenues because their balances exceeded a specific amount set in Code. These transfers totaled $9,754,500, which constituted 0.4% of the General Fund revenues (see Table 5).

Restricted Funds Lapsing to the General Fund

Funds Limited by			Amount Transferred			
Cap on the Fund Balance	**Limit**	**Code**	**FY 2004**	**FY 2005**	**FY 2006**	**FY 2007**
Oil and Gas Conservation	$750,000	40-6-14.5(6)	$1,014,500	$1,888,300	$3,155,800	$1,424,400
SEC Investors Education	$100,000	61-1-18.7 (6)	$2,761,600	$600,300	$208,000	$0
Consumer Protection Education	$100,000	13-2-8 (4)	$49,800	$21,000	$205,600	$0
Cap on the Revenues Collected						
Commerce Service	$23,733,500*	13-1-2(3)(c)	$7,275,600	$6,756,700	$8,970,000	$8,319,700
Abandoned Mine Reclamation	$19,000*	40-10-25.1(2)	$0	$0	$3,500	$10,400
Total			**$11,101,500**	**$9,266,300**	**$12,562,289**	**$9,754,500**

**2007 value*

Table 5

There are other restricted funds with potential to contribute to the General Fund that were not included in Table 5 because in FY 2007 they did not reach their limit/cap in terms of balance or revenue. These are listed in Table 6.

Restricted Funds That Did Not Reach Their Caps in FY 2007			
Fund Name	**Code**	**Limit**	**2007 Actual**
Constitutional Defense Fund	63C-4-103	$2,000,000	$1,399,700
Children's Legal Defense Fund	63-63a-8(6)	$200,000	$182,900
Attorney General Litigation Fund	76-10-922(1)(b)	$2,000,000	$1,535,500
Securities Investor Education and Training Fund	61-1-18.7 (6)	$100,000	$84,100
Land Surveyor Education and Enforcement Fund	58-22-103 (5)	$100,000	$5,600
Landscapes Architects Education and Enforcement Fund	58-53-103 (5)	$100,000	$34,600
Physician's Education Fund	58-67a-1 (5)	$100,000	$85,800
Indigent Inmate Fund	77-32-502(6)	$1,000,000	$792,600
Alcoholic Beverage Enforcement and Treatment Restricted Account	59-15-109	$4,350,000	$4,350,000
Rural Electronic Commerce Fund	53C-3-202(4)	$750,000	$696,000
Uintah Basin Revitalization Fund	59-5-116 (2)	$5,000,000	$5,000,000
Navajo Revitalization Fund	59-5-119(2)(a)	$2,000,000	$2,000,000
Displaced Homemakers	35A-3-114(5)(b)	$300,000	$186,400
Residential Mortgage Loan Education, Research, Recovery Fund[1]	61-2c-501(3)	$100,000	$477,329
Architecture Education and Enforcement Fund	58-3a-103 (5)	$100,000	$84,120
[1] *The limit of $100,000 is a minimum*			

Table 6

Interest from Restricted Funds

The State Treasurer is responsible for investing all state funds and ensuring the best return on the investments. The interest earned on many restricted funds is deposited back to the respective funds. However, in some instances the funds are not authorized to keep the interest, or the agency did not move the monies from a cash account to an interest earning account (within the fund). In these cases, the interest automatically stays in the General Fund. The Treasurer's Office estimated that in FY 2007 the General Fund received approximately $4.6 million from General Fund restricted accounts and $0.6 million from restricted special revenue funds. Table 7 contains a list of restricted funds with the largest interest contributions to the General Fund in FY 2007.

Estimated Interest Contributions to the General Fund, FY 2007

Fund Name	Amount
Commerce Service Fund	$830,000
Sales and Use Tax Administrative Fees Account	$800,000
Mineral Lease Account	$580,000
Special Administrative Expense Fund	$470,000
Cigarette Tax Restricted Account	$300,000
Fire Academy Support Account	$280,000
Sovereign Lands Management Account	$190,000
Financial Institutions	$180,000
Court Security Account	$150,000
Off-Highway Vehicle Account	$130,000
State Park Fees Restricted Account	$130,000
Economic Incentive Restricted Account	$120,000
Workplace Safety Account	$110,000
Employment Security Administration Fund	$100,000

Table 7

House Bill 410 of the 2008 General Session required interest earnings of 11 General Fund Restricted accounts to be deposited into the General Fund rather than into the respective restricted fund. Seven of the funds are not expected to have an impact on the General Fund revenues for FY 2009, either due to investment policies of the funds themselves, lack of balance in a given fund, or expenditure timing. As of now, the bill materially affects the following four funds: State Disaster Recovery Fund, the Severance Tax Holding Litigation Fund for Highway Projects, the Mountain View Corridor subaccount, and the Land Exchange Distribution account. Overall, the expected increase to the General Fund for FY 2009 as a result of HB 410 is $1.7 million.

HB 410 affects the interest of only a small portion of the existing restricted funds. In FY 2007 there were 73 restricted funds that retained earned interest (see Appendix A). The estimated total interest from these funds for FY 2009 is $44 million ($23 million of which is from education-related interest).

The Analyst recommends that the Legislature consider depositing the interest earnings of some restricted funds to the General Fund, which would allow for greater legislative flexibility. A few of these funds may be unavailable because they have restrictions on how the interest can be used. For details on such restrictions, please see the "Restriction on Interest" column of Appendix A. The Analyst further recommends the Legislature adopt standard language when creating most new General Fund restricted accounts to require interest be deposited in the General Fund. Exceptions should be on a case-by-case basis.

In addition to the fund groupings listed above, interest income is also generated in such areas as Debt Service Funds, Enterprise Funds, Internal Service Funds, and Trust Funds. The interest generated on these funds, which amounted to $41 million in FY 2007, will be addressed in a future report.

WHAT ARE THE LARGEST RESTRICTED FUNDS?

Based on revenue collected, the 19 largest restricted funds gathered in excess of $820.7 million in FY 2007 (see Table 8). Beginning balances amounted to more than $285.3 million. Reductions to these accounts (Expenses and Net Transfers Out) were approximately $830.8 million. Ending balances were approximately $275.2 million.

Restricted Funds with the Largest Revenues in FY 2007

Fund Name	Beg. Balance	Type[1]	Revenues	Expenses	Transfers	End Balance	Bal. Difference[2]
(DOT) Centennial Highway Fund Restricted Account	$143,489,800	SRF	$250,676,500	($363,981,900)	$80,706,800	$110,891,200	($32,598,600)
(FIN) Federal Commodities	$0	GFR	$143,153,700	($143,153,700)	$0	$0	$0
(FIN) Mineral Lease Account	$100	GFR	$122,050,000	$0	($122,050,000)	$100	$0
(DOT) Aeronautics Restricted Account	$7,434,900	SRF	$51,035,300	($53,544,100)	$0	$4,926,100	($2,508,800)
(CRC) Commerce Service Fund	$5,861,200	GFR	$32,053,200	$0	($31,040,800)	$6,873,600	$1,012,400
(FIN) Mineral Bonus Account	$20,040,200	GFR	$30,948,500	$0	($21,664,000)	$29,324,800	$9,284,600
(PED) Interest and Dividends Account	$18,508,600	SRF	$25,616,600	$0	($15,081,900)	$29,043,300	$10,534,700
(DWR) Wildlife Resources Account	$6,975,000	GFR	$24,634,300	$0	($22,106,300)	$9,503,000	$2,528,000
(DPS) Department of Public Safety Restricted Account	$1,982,100	SRF	$21,805,800	$0	($22,808,900)	$978,900	($1,003,200)
(FIN) Tobacco Settlement Restricted Account	$3,190,300	GFR	$20,493,500	$0	($22,729,700)	$954,000	($2,236,300)
(DOT) Transportation - B & C Roads	$0	SRF	$17,618,400	($17,618,400)	$0	$0	$0
(DOH) Nursing Care Facilities Account	$0	GFR	$11,698,600	$0	($11,604,300)	$94,300	$94,300
(DPR) State Park Fees Restricted Account	$949,700	GFR	$11,540,400	$0	($10,646,400)	$1,843,700	$894,000
(DOT) Public Transportation System Tax Highway Fund / County of the First Class State Highway Projects Fund	$23,601,300	SRF	$11,450,300	$0	($27,575,300)	$7,476,400	($16,124,900)
(DOT) Local Transp Corridor Preservation Revolving Fund	$0	SRF	$11,090,000	($1,460,100)	$0	$9,630,000	$9,630,000
(GOV) Crime Victim Reparation Fund	$9,689,700	SRF	$10,757,900	($7,876,100)	($3,629,300)	$8,942,100	($747,600)
(DOH) Cigarette Tax Restricted Account	$4,498,300	GFR	$8,647,800	$0	($7,416,200)	$5,729,800	$1,231,500
(DAS) Tobacco Permanent Endowment Fund	$24,670,800	SRF	$7,990,900	$0	$559,600	$33,221,300	$8,550,500
(TAX) Sales and Use Tax Administrative Fees Account	$14,437,300	GFR	$7,443,100	$0	($6,102,800)	$15,777,600	$1,340,300
Total	**$285,329,300**		**$820,704,800**	**($587,634,300)**	**($243,189,500)**	**$275,210,200**	**($10,119,100)**

[1] *SRF = Special Revenue Fund, GFR = General Fund Restricted*

[2] *Bal. (Balance) Difference = Ending Balance minus Beginning Balance*

Table 8

The largest account was the Centennial Highway Fund Restricted Account with FY 2007 revenues in excess of $250.6 million. This account funds the costs of construction, major reconstruction, or major renovation to state and federal highways. (Five of the above accounts are Department of Transportation accounts.)

The second largest account was Federal Commodities—a fund established by administrative rule to account for the value of commodities and food stamps received from the federal government and disbursed in the state.

Three of the accounts had no material ending balance remaining in FY 2007. Six of the accounts had remaining balances smaller than beginning balances, and ten had remaining balances larger than beginning balances.

RECOMMENDATIONS

Based on the information and analysis of this report, the Analyst recommends that the Legislature:

1. prepare an annual report on all "no appropriation needed" restricted funds and distribute it to each appropriations subcommittee for review.
2. adopt standard language when creating new restricted funds to ensure that the State of Utah continues to be compliant with GASB standards.
3. direct the Division of Finance to keep the General Fund appropriations to the Capitol Preservation Board in the line item rather than transferring it to the State Capitol Fund.
4. reclassify the following restricted special revenue funds as General Fund Restricted accounts: Rangeland Improvement Fund, Rural Health Care Facilities Fund, and Invasive Species Mitigation Fund.
5. convert the LeRay McAllister Critical Land Conservation Fund to an appropriation line item at the Quality Growth Commission.
6. consider depositing the interest earnings of some restricted funds to the General Fund.
7. adopt standard language when creating most new General Fund Restricted accounts to require interest be deposited in the General Fund.

Appendix A: Restricted Funds

Fund_Name	Revenue Source	2007 Fund Balance					Approp-riated?*	2007 Interest	Restriction on Interest
		Beg Bal	Revenues	Expenses	Transfers	End Bal			
General Fund Restricted Funds									
1001 (CRC) Commerce Service Fund	1) Fees, 2) fine monies collected by DOPL for violations of the Utah Building Standards Act	5,861,184	32,053,176	0	(31,040,781)	6,873,579	Yes	0	
1002 (CRC) Factory Built Housing Fees Account	1) Fees, 2) Interest	205,506	62,063	0	0	267,569	Yes	5,364	
1003 (CRC) Nurse Education and Enforcement Fund	1) Administrative penalties, 2) interest	37,186	22,728	0	0	59,914	Yes	0	
1004 (CRC) Certified Nurse Midwife Education and Enforcement Fund	1) administrative penalties, 2) interest	0	0	0	0	0	Yes	0	
1005 (CRC) Pawnbroker Operations Restricted Account	1) Fees and civil penalties	37,365	31,990	0	0	69,355	Yes	0	
1006 (CRC) Professional Geologist Education and Enforcement Fund	1) Surcharge on geologist license fees, 2) Administrative penalties, 3) Interest earnings	23,280	13,040	0	0	36,320	Yes	0	
1030 (DAG) Tuberculosis and Bangs Disease Control Account	1) Fees for quarantine, 2) Fees for shots	(129)	0	0	129	0	Yes	0	
1031 (DAG) Agricultural and Wildlife Damage Prevention Account	1) Rangeland animals- Annual fees for sheep, goats, cattle & turkeys (head tax)	2,360	268,992	0	(268,991)	2,361	Yes	0	
1032 (DAG) Horse Racing Account	1) License fees, 2) Fines, 3) Interest	18,676	12,505	0	(9,936)	21,245	Yes	0	
1033 (DAG) Utah Livestock Brand and Anti-theft Account	1) Renewal & certification copies of brands, 2) Brand inspection fees, 3) Travel permit fee, 4) Lifetime permits, 5) Brand book fees, 6) Fees for recording and transfer	401,140	567,604	0	(580,505)	388,239	Yes	0	
1034 (DAG) Agriculture Conservation Easement Account	1) grants from private foundations, 2) grants from governments, 3) grants from the Quality Growth Commission, 4) donations from landowners and others, 5) interest	0	0	0	0	0	Yes	0	
1050 (DCC) CDBG Loan Advances	1) Federal funds, 2) Interest on loans	2,210,001	40,000	(40,000)	(13,355)	2,196,646	Yes	0	Federal Requirement
1052 (DCC) Victims of Domestic Violence Services Account	1) One-time appropriations specific for loans. (No new funds appropriated in FY97 or requested for FY98)	0	0	0	0	0	Yes	0	
1053 (DCC) Homeless Trust Account	1) Appropriations, 2) Tax check-offs on individual income tax returns which lapse from homeless trust, 3) Interest earnings	270,567	96,680	0	(150,000)	217,247	Yes	10,249	Some Donations/ Contributions
1054 (DCC) Industrial Assistance Fund	1) Appropriation, 2) Interest, 3) Loan repayments	31,303,744	1,551,974	(1,512,982)	1,185,100	32,527,836	No	1,544,454	
1080 (DEQ) Water Quality - Provo River CUP Investments Fund[A]	1) Local water districts, counties, cities, and US government; 2) Interest earned	0	0	0	0	0	Yes	3,085	
1081 (DEQ) Environmental Voluntary Cleanup Restricted Account	1) Application fees, 2) Interest	62,301	109,145	0	(118,024)	53,422	Yes	0	
1082 (DEQ) Environmental Quality Restricted Account	1) Radioactive waste disposal fees, 2) Hazardous waste disposal fees, 3) PCB waste disposal fees, 4) Non-hazardous solid waste disposal fees, 5) Generator site access permits, 6) Uranium recovery regulation, 7) Investment income, 8) Waste facility fees	6,144,655	4,843,120	0	(6,008,034)	4,979,741	Yes	279,697	
1083 (DEQ) Nuclear Accident and Hazard Compensation Account	1) Contract transaction fees, 2) Per-ton storage and transportation fees, 3) 75% unfunded potential liability of an accident, 4) Workers' comp fees, 5) Transfers from Fund 082, 6) Interest	0	0	0	0	0	Yes	0	
1084 (DEQ) Nuclear Waste Facility Oversight Account	1) application fees	0	0	0	0	0	Yes	0	
1085 (DEQ) Petroleum Storage Tank Restricted Account[B]	1) Penalties and interest, 2) Lapsed appropriations	168,020	9,474	0	(8,011)	169,483	Yes	(410)	
1086 (DEQ) Radioactive Waste Perpetual Care and Maintenance Fund	1) Annual fees, 2) Interest	1,713,408	509,834	0	0	2,223,242	Yes	109,301	

Fund_Name	Revenue Source	2007 Fund Balance					Appropriated?*	2007 Interest	Restriction on Interest
		Beg Bal	Revenues	Expenses	Transfers	End Bal			
1087 (DEQ) Underground Wastewater Disposal System Restricted Account	1) Testing and certification fees, 2) Disposal system installation fees, 3) Interest	71,977	55,520	0	(62,128)	65,369	Yes	0	
1088 (DEQ) Used Oil Collection Administration Account	1) Recycling fee, 2) Permits, 3) Penalties, 4) Grants, 5) Donations	534,952	590,226	0	(621,676)	503,502	Yes	0	
1110 (DHS) Victims of Domestic Violence Services Account	1) Court Fines Domestic Violence	1,224,499	813,100	0	(813,100)	1,224,499	Yes	0	
1111 (DHS) Children's Trust Account	1) Private contributions, 2) Birth certificate fee, 3) Legislature appropriations	444,800	445,306	0	(372,474)	517,632	Yes	0	
1112 (DHS) Intoxicated Driver Rehabilitation Account	1) Court assessments	7,714	1,474,805	0	(1,474,805)	7,714	Yes	0	
1114 (DHS) Trust Fund for People With Disabilities	1) Sale, lease, or disposition of real property associated with the Utah State Developmental Center, 2) Voluntary contributions	3,430,977	350,523	0	0	3,781,500	Yes	182,892	
1140 (DNR) Oil and Gas Conservation Account	1) fee levied on oil and gas, 2) penalties, 3) interest	750,000	4,785,762	0	(4,785,762)	750,000	Yes	37,880	
1141 (DNR) Recreational Trails and Streams Enhancement and Protection	1) Settlement proceeds from federal government, 2) Interest earnings	0	0	0	0	0	Yes	0	
1142 (DNR) Species Protection Account	1) Royalties, 2) Interest	1,005,599	790,352	0	(876,655)	919,296	Yes	33,365	
1143 (DNR) Wetlands Protection Account	1) Settlement proceeds from federal government, 2) Interest earnings	0	0	0	0	0	Yes	0	
1144 (DNR) Natural Resources Conservation Easement Account	1) grants from private foundations, 2) grants from governments, 3) grants from the Quality Growth Commission, 4) donations from landowners and others, 5) interest	0	0	0	0	0	Yes	0	
1145 (DWR) Wildlife Resources Conservation Easement Account	1) grants from private foundations; 2) grants from local governments, the state, or the federal government; 3) grants from the Quality Growth Commission created under Section 11-38-201; 4) donations from landowners for monitoring	0	14,000	0	0	14,000	Yes	0	
1155 (DPR) GF Boating Account	1) Registration fees, 2) Fines, 3) Donations, 4) Motor fuel tax, 5) License fees for vessel operators	609,721	3,587,496	0	(3,940,584)	256,633	Yes	0	
1156 (DPR) Off-Highway Vehicle Account	1) Registration fees, 2) Motor fuel tax 3) Snowmobile registration fees 4) Snowmobile user fee (out-of-state)	2,138,664	4,537,569	0	(3,260,500)	3,415,733	Yes	0	
1157 (DPR) State Park Fees Restricted Account	1) Proceeds from the sale or disposal of buffalo, 2) Charges for special services and use of facilities	949,748	11,540,372	0	(10,646,423)	1,843,697	Yes	0	
1170 (DWR) Wildlife Resources Account	1) Licenses, 2) Fines & forfeitures, 3) General fund appropriations	6,975,021	24,778,089	0	(22,250,074)	9,503,036	Yes	240,704	Federal Requirement
1171 (DWR) Wildlife Resources Trust Account	1) Lifetime license sales	1,711,198	87,224	0	(68,979)	1,729,443	Yes	86,692	Federal Requirement
1172 (DWR) State Fish Hatchery Maintenance Account	1) $2.00 of each fishing license fee or combination license fee; 2) interest earnings	30,093	859,312	0	(889,405)	0	Yes	0	Federal Requirement
1173 (DWR) Wildlife Habitat Account	1) Sale of licenses, permits, stamps, certificates of registration, and Wildlife Heritage certificates, 2) Donations, and 3) Interest earnings	210,990	1,948,939	0	(1,951,648)	208,281	Yes	2,885	Federal Requirement
1175 (DWR) Wolf Depredation and Management Restricted Account	1) Contributions made on State tax returns	21,758	10,331	0	0	32,089	Yes	0	
1185 (FFL) Sovereign Lands Management Account	1) All revenues derived from sovereign lands (such as leasing)	3,521,204	4,288,488	0	(3,831,929)	3,977,763	Yes	0	
1200 (DOC) Interstate Compact for Adult Offender Supervision Rest. Acnt.	1) Compact application fee	0	23,876	0	(23,876)	0	Yes	0	
1220 (DOH) Children's Organ Transplant Trust Account	1) Contributions	168,339	70,676	0	(65,653)	173,362	Yes	0	
1221 (DOH) Cigarette Tax Restricted Account	$250,000 of the cigarette tax-annually	4,498,268	8,647,757	0	(7,416,200)	5,729,825	Yes	0	

Fund_Name	Revenue Source	2007 Fund Balance					Appropriated?*	2007 Interest	Restriction on Interest
		Beg Bal	Revenues	Expenses	Transfers	End Bal			
1222 (DOH) Medicaid Restricted Account[C]	General funds appropriated to the Department of Health for the state plan for medical assistance for the Division of Health Care Finance that are not expended by the department in the fiscal year for which the general funds were appropriated	3,306,467	11,920,944	0	(2,090,200)	13,137,211	Yes	0	
1223 (DOH) Nursing Care Facilities Account	1) Nursing care facilities assessment 2) Penalties and Interest 3) Appropriations 4) Interest	0	11,698,587	0	(11,604,300)	94,287	Yes	0	
1224 (DOH) State Laboratory Drug Testing Account	$40 of an administrative fee for license reinstatement (UCA 53-3-106(5))	37,114	306,870	0	(293,500)	50,484	Yes	0	
1225 (DOH) Cat and Dog Community Spay and Neuter Rest Account	1) contributions, 2) interest	0	39,097	0	0	39,097	Yes	0	
1250 (DPS) DNA Specimen Restricted Account	1) Fees assessed against convicted persons, 2) Interest income	1,329	775,422	0	(776,751)	0	Yes	0	
1251 (DPS) Public Safety Retiree's Cost-of-Living Increase Rest. Acnt.	1) Premium Tax Revenue 2) Appropriations 3) Interest	1,175,645	2,189,174	0	0	3,364,819	Yes	63,619	
1253 (DPS) Statewide Unified E-911 Emergency Service Fund	1) Telephone surcharges 2) Appropriations 3) Contributions	722,791	5,486,116	0	(4,190,000)	2,018,907	Yes	0	
1254 (DPS) Fire Academy Support Account	1) % of insurance tax, 2) % Life insurance premium assessment, 3) Recovery fees, 4) Donations, 5) Appropriations	6,036,382	5,476,156	0	(4,732,600)	6,779,938	Yes	0	
1255 (DPS) Public Safety Support Fund	1) Surcharge on criminal fines, penalties, and forfeitures	0	3,683,200	0	(3,680,600)	2,600	Yes	0	
1256 (DPS) Statewide Warrant Operations Account	1) Surcharge on criminal fines, penalties, and forfeitures	203,312	491,602	0	(491,602)	203,312	Yes	0	
1280 (DWS) Employment Security Administration Fund	1) Federal funds	0	0	0	0	0	Yes	0	
1281 (DWS) Special Administrative Expense Fund	1) Penalties, 2) Voluntary contributions	15,636,713	2,205,160	0	0	17,841,873	No	0	
1300 (FI-) Financial Institutions	1) Fees based on assets	813,232	5,825,820	0	(5,617,238)	1,021,814	Yes	0	
1320 (FIN) Tobacco Settlement Restricted Account	1) Tobacco settlement funds 2) Interest	3,190,296	20,493,454	0	(22,729,723)	954,027	Yes	55,764	
1321 (FIN) Constitutional Defense Restricted Account	1) 7.5% of all mineral lease revenues deposited in the Land Exchange Distribution Account, per UCA 53C-3-203; 2) voluntary contributions; 3) state appropriations; 4) monies received from other state agencies	1,413,739	1,016,444	0	(1,030,500)	1,399,683	Yes	0	
1322 (FIN) Economic Incentive Restricted Account	1) Partial rebate payments as a result of new state revenues generated by a business entity's new commercial project	929,533	1,528,000	0	(984,889)	1,472,644	Yes	0	
1323 (FIN) Federal Commodities	1) Federal commodities, 2) Federal vaccines	0	143,153,671	(143,153,671)	0	0	Yes	0	
1324 (FIN) General Fund Budget Reserve Account	1) Up to 50% of any year-end General Fund revenue surplus; 2) Interest; 3) Appropriations; 4) Remaining funds on 1/1/97 from (Fund 759) Preservation of Hill Air Force Base Expendable Trust Fund per UCA 49-10-303 5) Remaining funds on 1/1/97 from Fund 210	131,559,512	7,102,622	0	31,975,700	170,637,834	Yes	7,102,008	
1325 (FIN) Mineral Bonus Account	1) 30% mineral bonus payments (formally called Federal U-A-U-B money) (UCA 59-21-1(3); 2) for FY 2001 only, 15% of mineral bonus payments from exchanged land parcels (UCA 53C 3-202(2)(a)(iv)(A); 3) interest earnings	20,040,200	30,948,511	0	(21,663,957)	29,324,753	Yes	0	
1326 (FIN) Mineral Lease Account	1) Per the United States Mineral Lands Leasing Act, federal mineral lease monies except mineral lease bonus payments allocated per UCA 59-21-1(2) and (3)	54	122,049,985	0	(122,049,985)	54	Yes	0	
1327 (FIN) Prepaid Sales and Use Tax Construction Account	1) Prepaid sales & use taxes, 2) Prepaid ad valorem property taxes	0	0	0	0	0	Yes	0	
1328 (FIN) Finance Overhead Reimbursement from ISFs	1) Overhead charges to Internal Service Funds	21,019	1,297,459	0	(1,296,500)	21,978	Yes	0	
1329 (FIN) Prison Telephone Surcharge Account	1) Prison pay phone revenue; 2) interest	882	818,554	0	(819,436)	0	Yes	216	
1330 (FIN) State Cost Audit Recovery Account	1) 18% of recovered overpayments	0	0	0	0	0	No	0	

Fund_Name	Revenue Source	2007 Fund Balance					Appropriated?*	2007 Interest	Restriction on Interest
		Beg Bal	Revenues	Expenses	Transfers	End Bal			
1331 (FIN) State Law Enforcement Forfeiture Account	1) Forfeitures awarded to the Department of Public Safety or the Department of Corrections	137,549	7,500	0	(7,500)	137,549	Yes	0	
1332 (FIN) Tax and Revenue Anticipation Note Redemption Fund	1) Revenue bonds	0	0	0	0	0	Yes	0	
1333 (FIN) Tobacco Control Restricted Account	1) profits, gains, gross receipts or other benefits ordered to be disgorged by the court, 2) interest	0	0	0	0	0	Yes	0	
1334 (FIN) State Disaster Recovery Restricted Account	1) monies deposited into the fund per Section 63J-1-204; 2) monies appropriated to the fund by the Legislature; 3) any other public or private monies that are consistent with this section, and deposited into the fund at the request of the division	0	97,286	11,410,947	22,106,814	33,615,047	Yes	99,601	
1335 (FIN) Land Exchange Distribution Account	1) 50% of bonus payments received from the lease of coal, oil and gas, and coal bed methane on identified tracts. 2) 50% of rentals and royalties received from the lease of subject minerals on the acquired lands and the lease of acquired mineral interest	0	5,451,723	0	0	5,451,723	Yes	0	
1400 (GOV) Criminal Forfeiture Restricted Account	1) Proceeds from forfeited property or money, 2) any damages awarded the State	329,555	417,483	0	(300,000)	447,038	Yes	0	
1401 (GOV) Business Development for Disadv. Rural Comm. Rest. Acnt.[D]	1) appropriations; 2) loan repayments; 3) interest on loans; 4) interest	5,678	1,348	0	0	7,026	Yes	1,348	
1402 (GOV) Motion Picture Incentive Fund	1) appropriations; 2) interest	22,713	1,028,389	0	(1,000,000)	51,102	Yes	28,389	
1403 (GOV) Tourism Marketing Performance Account	1) appropriations 2) interest	8,390,764	13,319,255	0	(11,000,000)	10,710,019	Yes	320,076	
1404 (GOV) Stripper Well - Petroleum Violation Escrow	1) Petroleum violation escrow money	1,229,126	264,894	0	(431,900)	1,062,120	Yes	258,014	Legal Settlement
1405 (GOV) Exxon Oil Overcharge	1) Petroleum violation escrow money	5,464,863	64,517	(2,125)	(763,500)	4,763,755	Yes	64,517	Legal Settlement
1420 (INS) Bail Bond Surety Administration Account	1) Fees related to bail bond sureties as established under Section 63-38-3.2, 2) interest	50,350	9,024	0	(20,076)	39,298	Yes	0	
1440 (JUD) Dispute Resolution Fund	1) Appropriation in FY95, 2) Filing fees for any civil complaint or petition invoking the jurisdiction of a court of record	281,683	167,466	0	(162,000)	287,149	Yes	0	
1441 (JUD) CASA Volunteer Account	1) Donation of juror's fee ($17)	0	0	0	0	0	Yes	0	
1442 (JUD) Children's Legal Defense Account	1) Civil filing fees, 2) Marriage license fee, 3) Appropriations	200,000	595,593	0	(612,699)	182,894	Yes	0	
1443 (JUD) Court Reporting Technology Account	1) Fees	229,131	190,816	0	(185,723)	234,224	Yes	0	
1444 (JUD) Court Security Account	1) $25 security surcharge assessed on criminal convictions in district courts and juvenile delinquency judgments, 2) Designated court filing fees, 3) 25% of the $32 security surcharge collected in justice courts	2,336,436	4,601,907	0	(3,647,151)	3,291,192	Yes	0	
1445 (JUD) State Courts Complex Account	1) After June 30, 1998, all revenues representing the difference between the fees in effect after May 2, 1994, and the fees in effect before February 1, 1994; 2) After June 30, 1998, $2 of the amount of a fine or bail forfeiture paid for a violation	1,319,452	4,298,098	0	(3,400,000)	2,217,550	Yes	0	
1446 (JUD) Guardian Ad Litem Services Account	1) 1.75% of collected surcharge established in UCA 63-63a-1 (Fund 828 - Surcharge Fines) but not to exceed amounts appropriated 2) contributions from the issuance of children's issues license plates	192,660	386,284	0	(348,700)	230,244	Yes	0	
1447 (JUD) Justice Court Technology, Security, and Training Acnt	1) 12.5% of 80% of a $32 security surcharge (or $3.20) assessed on all convictions for offenses listed in the uniform bail schedule	756,583	1,131,299	0	(1,029,008)	858,874	Yes	0	
1448 (JUD) Nonjudicial Adjustment Account	1) Financial penalties	761,802	781,177	0	(612,639)	930,340	Yes	0	
1449 (JUD) Online Court Assistance Program	1) $20 filing fee	212,856	115,302	0	(35,498)	292,660	Yes	0	
1450 (JUD) Substance Abuse Prevention Account	1) Surcharge on criminal fines, penalties, and forfeitures	0	933,202	0	(933,201)	1	Yes	0	

Fund_Name	Revenue Source	2007 Fund Balance					Appropriated?*	2007 Interest	Restriction on Interest
		Beg Bal	Revenues	Expenses	Transfers	End Bal			
1451 (JUD) Trust Account Support	1) Interest on funds held by the court in trust	100,000	250,661	0	(250,000)	100,661	Yes	244,544	Statutorily use for Programs
1480 (LBR) Workplace Safety Account	1) .25% of the premium income remitted to the state treasurer pursuant to UC 59-9-101 (2) ©	2,338,793	1,543,657	0	(1,210,578)	2,671,872	Yes	0	
1500 (TAX) Alcoholic Beverage Enforcement and Treatment Rest Acnt	1) A portion of Beer tax 2) Appropriations 3) Interest	1,250,048	4,476,957	0	(4,350,000)	1,377,005	Yes	126,957	
1501 (TAX) Remote Sales Restricted Account	1) Sales Tax Revenues in excess of $7,279,673 2) Interest	509,980	27,597	0	0	537,577	Yes	27,597	
1502 (TAX) Sales and Use Tax Administrative Fees Account	1) Local sales and use tax, 2) Transient Room Tax, 3) Resort Tax, 4) Public Transit Tax, 5) Tourism Tax, 6) Botanical / Cultural / Zoo / Arts Tax, 7) Hospital Tax, 8) Fee for administration of the municipal telecommunications license tax, 9) County Option	14,437,277	7,443,080	0	(6,102,750)	15,777,607	Yes	0	
1520 (TRS) Abortion Litigation Trust Account	1) Grants, 2) Gifts	1,354	0	0	0	1,354	Yes	0	
	General Fund Restricted Funds Total	**302,411,659**	**536,003,408**	**(133,297,830)**	**(286,736,469)**	**418,380,764**		**10,928,803**	
Miscellaneous Special Revenue Funds									
2000 (AG) Attorney General Consumer Programs Fund	1) Bankruptcy settlement from the estate of EWC, Inc., which at the time of its bankruptcy was the largest provider of extended warranty contracts covering consumer products in the U.S.	230,513	0	21	0	230,534	No	0	
2005 (AG) Attorney General Litigation Fund	1) Settlements and judgments	1,323,838	507,535	(15,996)	(279,900)	1,535,476	Yes	0	
2010 (AG) Attorney General Crime and Violence Prevention Fund	1) Gifts, grants, devises, donations, and bequests of real property, personal property, or services, from any source, made to the fund; 2) interest	0	0	0	0	0	No	0	
2020 (CPB) State Capitol Fund	1) donations from private persons\foundations\; 2) appropriations; 3) monies from the federal government	124,887	361,582	(2,864,608)	2,574,500	196,361	No	17,715	
2040 (CRC) Architecture Education and Enforcement Fund	1) Surcharges on initial, renewal, and reinstatement licensure fee, 2) Administrative penalties, 3) Interest earned	84,328	7,192	(7,400)	0	84,120	No	2,692	
2045 (CRC) Consumer Protect Education and Training Fund	1) Penalties, 2) Fines, 3) Settlements	100,000	280,692	(278,905)	(1,787)	100,000	No	0	
2050 (CRC) Cosmetologist/Barber, Esthetician, Electrologist Fund[E]	1) Administrative penalties, 2) Interest	30,336	18,300	(310)	0	48,326	No	0	
2055 (CRC) Land Surveyor Education and Enforcement Fund[E]	1) Surcharge on licensing fees, 2) Penalties, 3) Fines, 4) Interest earned	67,924	73,293	(41,114)	(102)	100,000	No	2,903	
2060 (CRC) Landscapes Architects Education and Enforcement Fund	1) Surcharge on application fee (not to exceed 50%). 2) Fines, 3) Interest earned	7,301	110	(1,859)	0	5,552	No	0	
2065 (CRC) Physicians Education Fund[E]	1) Administrative penalties ordered and collected, 2) Interest earned	41,146	(2,480)	(4,057)	0	34,609	No	0	
2070 (CRC) Real Estate Education, Research, and Recovery Fund	1) Fees (surcharges)	668,310	266,462	(185,592)	0	749,180	No	19,638	
2075 (CRC) Residence Lien Recovery Fund	1) Assessment from licensed contractors and fund members, 2) Interest earned, 3) Fines, 4) Penalties	1,753,304	575,438	(1,240,267)	0	1,088,475	No	59,413	
2080 (CRC) Residential Mortgage Loan Education, Research, Recovery Fund	1) Additional License application and renewal fee, 2) Interest	392,588	208,290	(123,549)	0	477,329	No	0	
2085 (CRC) Securities Investor Education and Training Fund	1) Civil penalties, 2) Fines, 3) Interest	99,949	657,533	(671,720)	0	85,762	No	16,945	
2090 (DAS) Child Welfare Parental Defense Fund	1) Appropriations 2) Interest 3) Participating counties 4) Private contributions	127,741	0	0	0	127,741	No	0	
2095 (DAS) LeRay McAllister Critical Land Conservation Fund	1) State appropriations, 2) Contributions, 3) proceeds from the sale of surplus land 4) interest	2,066,989	112,168	(860,105)	1,482,600	2,801,652	No	112,048	
2100 (DAS) Tobacco Permanent Endowment Fund	1) Tobacco settlement proceeds; 2) 50% of int/div earnings on tobacco monies; 3) Donations	24,670,807	7,990,874	0	559,604	33,221,285	Yes	0	
2105 (DAS) Office of State Debt Collection Fund	1) Appropriations, 2) Fees, 3) Interest collected on outstanding accounts receivables	941,525	1,284,787	(815,209)	0	1,411,103	No	437,060	

Fund_Name	Revenue Source	2007 Fund Balance					Appropriated?*	2007 Interest	Restriction on Interest
		Beg Bal	Revenues	Expenses	Transfers	End Bal			
2110 (DCC) History Donation Fund	1) Donations	269,186	17,191	(16,259)	0	270,118	No	17,191	Donation/ Contribution
2115 (DCC) Navajo Revitalization Fund	1) Appropriations, 2) 33% of severance taxes from existing wells and 80% of taxes from new wells beginning production on or after 7/1/96. The maximum deposit cannot exceed $2,000,000 in FY 07. Beg FY 08 $3,000,000	7,456,720	2,288,866	(310,397)	0	9,435,189	No	288,296	Federal Requirement
2120 (DCC) Rural Development Fund	1) 2.84% of mineral bonus payments from federal land exchange parcels; 2) 3.0% of mineral lease rentals and royalties from federal land exchange parcels; 3) interest income	1,694,097	645,659	(630,818)	0	1,708,938	Yes	81,942	Federal Requirement
2125 (DCC) Rural Electronic Commerce Communications System Fund	1) 15% of mineral bonus payments from federal land exchange parcels; 2) 3.0% of mineral lease rentals and royalties from federal land exchange parcels; 3) interest income	1,845,696	793,564	(617,292)	0	2,021,968	Yes	96,972	Federal Requirement
2130 (DCC) State Library Donation Fund	1) Donations, 2) Interest	1,613,906	85,120	(69,681)	0	1,629,345	No	83,248	Some Donations/ Contributions
2135 (DCC) Uintah Basin Revitalization Fund	1) Appropriations, 2) 33% of severance taxes collected on wells that began production prior to July 1, 1995 and 80% of taxes collected on wells that commenced production after July 1, 1995	14,015,492	5,603,482	(1,675,062)	0	17,943,912	No	602,597	Federal Requirement
2140 (DCC) Utah Arts Council Art and Publication Fund	1) Donations, 2) Interest	335	18	0	0	353	No	18	Some Donations/ Contributions
2145 (DCC) Utah Arts Endowment Fund[F]	1) State appropriation, 2) Interest, 3) Federal grant	200,419	(12,489)	0	0	187,930	No	(12,489)	Some Donations/ Contributions
2150 (DCC) Utah History Endowment Fund	1) Appropriation, 2) Interest, 3) Donations	95	5	0	0	100	No	5	Some Donations/ Contributions
2155 (DEQ) Hazard Substance Mitigation Fund	1) Voluntary contributions, 2) Civil penalties, 3) Appropriations, 4) Recovered costs, 5) Interest	19,034,414	3,678,041	(1,075,773)	1,141,100	22,777,782	No	1,089,295	
2165 (DAG) Salinity Offset Fund[J]	1) money from DWQ related to the Colorado River Salinity Offset Program, 2) grants from governments, 3) grants from private entities, 4) interest	0	1,910,390	(1,747)	0	1,908,643	No	588,753	
2170 (DAG) Rangeland Improvement Fund	1) funds from U.S. Dept. of Interior, 2) grants from state or federal government, 3) appropriations, 4) grants from private foundations, 5) proceeds from the sale of a livestock watering right, 6) interest	87,337	41,937	(7,370)	0	121,904	No	3,814	
2175 (DHS) KSL Quarters for Christmas Fund	1) Donations	225,791	143,339	(135,224)	0	233,906	No	14,586	Donation/ Contribution
2180 (DHS) Out and About Homebound Transportation Assistance Fund	1) Donations, 2) Interest earnings	61,476	33,702	0	0	95,178	No	3,315	Donation/ Contribution
2185 (DHS) State Development Center Miscellaneous Donation Fund	1) Donations, 2) Interest	510,300	155,786	(122,624)	0	543,462	No	25,834	Donation/ Contribution
2190 (DHS) State Development Center Workshop Fund	1) Contracts for services, 2) Interest	10,961	156,254	(159,518)	0	7,697	No	124	Donation/ Contribution
2195 (DHS) State Hospital Gift Fund	1) Interest, 2) Donations	0	0	0	0	0	No	0	
2200 (DHS) State Hospital Unit Fund	1) Gifts and donations, 2) Hospital fund raising projects, 3) Interest earned	184,757	46,490	(29,553)	0	201,694	No	8,166	Some Donations/ Contributions
2205 (DHS) Substance Abuse Donation Fund	1) Donations, 2) Interest	0	0	0	0	0	No	0	
2210 (DNR) OGM - Abandoned Mine Reclamation Fund	1) Recovered liens, 2) Fees and fines, 3) Federal grants, 4) Donations, 5) Interest	1,894,041	121,865	0	(10,420)	2,005,486	No	102,296	
2215 (DNR) Utah Geological Survey Sample Library Fund	1) Donations or contributions from individuals, companies, organizations, or government entities; 2) Interest earned	67,876	3,673	0	0	71,549	No	3,673	

Fund_Name	Revenue Source	2007 Fund Balance					Appropriated?*	2007 Interest	Restriction on Interest
		Beg Bal	Revenues	Expenses	Transfers	End Bal			
2230 (DOC) Sexually Explicit Business and Escort Service Fund	1) Sexually explicit business and escort service tax 2) Interest	48,482	58,567	(12,664)	0	94,385	No	3,257	
2235 (DOH) Organ Donation Contribution Fund	1) Donations, 2) Interest earnings	80,850	84,354	0	(75,000)	90,204	No	0	
2240 (DOH) Women Infants, and Children Supplemental Food Prg Fund	1) Private grants	450,000	0	0	0	450,000	No	0	
2255 (DOT) Wire Estate Memorial Fund	1) Interest	158,876	8,539	(7,506)	0	159,909	No	8,539	
2260 (DWS) Child Care Fund	1) Donations, 2) Grants, 3) Interest	20,602	1,109	0	0	21,711	No	1,109	
2280 (FFL) Natural Resources Reclamation Fund	1) Interest	130,378	6,976	0	0	137,354	No	6,976	
2290 (FIN) Waste Tire Recycling Fund	1) Fee on retail tire sales -- Original law was $1-2 depending on the size of the tire. The 1993 amendments changed fee to $1 per tire sold up to size 24 1/2 inches. Due to the increasing fund balance, the 1996 Legislature reduced fee to $.50 per tire	941,945	2,946,974	(3,303,171)	(118,900)	466,848	No	0	
2310 (GOV) CCJJ Juvenile Accountability Incentive Block Grant Fund[G]	1) Federal revenue, 2) Interest	252,329	76,028	0	0	328,357	No	75,395	Federal Requirement
2315 (GOV) Crime Victim Reparation Fund	1) Assessments against criminals	9,689,680	10,757,861	(7,876,106)	(3,629,300)	8,942,135	Yes	427,453	
2320 (GOV) State Elections Grant Fund[H]	1) Federal Funds	(2,454)	5,947,434	(5,923,471)	0	21,509	No	191,169	Statutorily use for Programs
2321 (GOV) CCJJ Justice Assistance Grant Fund	1) Federal revenue, 2) Interest	84,770	100,051	(40)	0	184,781	No	99,460	Federal Requirement
2322 (GOV) Transient Room Tax Fund	1) FY 07 - 27 the 1st 15% of transient room tax to be deposited in the fund. 2) Interest	0	0	0	0	0	No	0	
2340 (PED) Child Nutrition Program Commodities Fund	1) Collections from daycare centers that receive government commodities	5,436	13,724	(10,147)	0	9,013	No	0	
2345 (PED) Utah Community Center for the Deaf Fund	1) Contribution, 2) Reimbursement for programs, 3) Vending machines	15,996	17,698	(17,212)	0	16,481	No	498	Some Donations/ Contributions
2355 (PED) Visually Handicapped Fund	1) Contributions	837,984	52,016	(36,000)	0	854,000	No	43,867	Donation/ Contribution
2360 (PSC) Universal Public Telecom. Service Support Fund	1) Surcharges, 2) Penalties	7,119,194	6,626,690	(6,747,440)	0	6,998,444	No	0	
2380 (UNG) Utah Veterans' Nursing Home Fund	1) Donations, gifts, or bequests; 2) Federal and state funds	1,543,219	1,947,222	(1,873,752)	(43,192)	1,573,497	No	43,489	
	Miscellaneous Special Revenue Funds Total	**103,281,672**	**56,699,909**	**(37,769,496)**	**1,599,204**	**123,811,287**		**4,567,261**	

Fund_Name	Revenue Source	2007 Fund Balance					Appropriated?*	2007 Interest	Restriction on Interest
		Beg Bal	Revenues	Expenses	Transfers	End Bal			
Education Special Revenue Funds									
2400 (PED) Uniform School Fund Unrestricted	1) Excess Unclaimed Property; 2) Unclaimed shares and proceeds from corporations (1- UCA 31A-5-506; 2 -); 3) Revenue earned on renewal resources (UCA 59-21-1 and 53A-16-101(1); 4) Rent or lease of state lands; 5) Rent or lease of state foreclosures	576,478,561	431,956,247	(2,552,765,560)	2,165,908,343	621,577,590	Yes	213,821	Constitutionally restricted
2410 (PED) Education Support Office Indirect Cost Pool	1) Transfers from Uniform School Fund (Fund 240) to cover indirect costs	(602,710)	4,282,315	(4,322,292)	0	(642,688)	Yes	0	
2430 (PED) Professional Practices Restricted Subfund	1) New or reinstated license fees	143,875	224,412	0	(86,124)	282,163	Yes	0	
2440 (PED) Growth in Student Population Restricted Account	1) Appropriations, 2) Interest, 3) Donations	0	0	0	0	0	Yes	0	
2460 (FIN) Education Budget Reserve Account	1) Up to 50% of the revenue surplus of the Education Fund. 2) appropriations, 3) Interest	123,365,922	6,008,802	0	13,433,600	142,808,324	Yes	6,016,279	Constitutionally restricted
2470 (PED) Interest and Dividends Account	1) Interest and dividends derived from the investment of monies in the permanent State School Fund, 2) Interest on account monies	18,508,627	25,616,564	0	(15,081,900)	29,043,291	Yes	25,616,433	Constitutionally restricted
2480 (PED) Education Fund	1) revenues from taxes on intangible property and corporate franchise and tax on income, 2) transfers from the General Fund for credits taken pursuant to: UCA 59-7-614, 59-7-614.1, 59-10-1005, 59-10-1014, 59-10-1105, 3) refunds made by the Tax Commission	0	2,992,515,373	0	(2,799,721,592)	192,793,781	Yes	0	
	Education Special Revenue Funds Total	**717,894,275**	**3,460,603,712**	**(2,557,087,853)**	**(635,547,673)**	**985,862,462**		**31,846,532**	
Transportation Special Revenue Funds									
2800 (DOT) Transportation Fund Unrestricted	1) Federal revenue, 2) Motor fuel tax, 3) License tax, 4) Registration fees, 5) Drivers education tax, 6) highway right-of-way (utility) permit fees and related service fees (UCA 72-7-102(5), 7) longitudinal communication access fees (UCA 72-7-108(6))	108,357,669	759,590,920	(766,998,799)	135,116,493	236,066,283	Yes	4,870,978	Constitutionally restricted
2810 (DOT) Transportation Inventory Fund	Used to account for inventory and is separated from the Transportation fund only for accounting purposes. Does not have a revenue source.	13,381,154	0	(1,151,260)	0	12,229,894	Yes	0	
2815 (DOT) Local Transportation Corridor Preservation Revolving Fund	1) local option transportation corridor preservation fee imposed by county; 2) appropriations; 3) contributions; 4) interest; 5) rent/sale of real property acquired with fund monies; 6) bond proceeds; 7) county option sales and use tax for transportation	0	11,090,035	(1,460,082)	0	9,629,953	Yes	0	
2820 (DOT) Aeronautics Restricted Account	1) Aviation fuel tax, 2) Airport licensing fees 3) Registration Fees	7,434,874	51,035,337	(53,544,133)	0	4,926,077	Yes	0	
2825 (DOT) Highway Bond	1) Bond issue	0	0	0	0	0	No	0	
2830 (DOT) Transportation Corridor Preservation Revolving Loan Fund	1) mv rental tax imposed under Section 59-12-1201, 2) appropriations, 3) contributions public and private, 3) interest, 4) monies collected for repayments and interest on fund monies, 5) monies collected from rents and sales of real property	2,156,534	5,160,016	(17,675,930)	10,000,000	(359,380)	No	38,501	Donation/ Contribution
2835 (DOT) Tollway Restricted Account	1) Tolls, 2) Appropriations, 3) Contributions, 4) Interest, 5) Repayments and interest on account monies	0	618,242	(66,667)	0	551,575	Yes	0	
2840 (DOT) Aeronautics Construction Revolving Loan Fund	1) Appropriations, 2) Revenue bond proceeds, 3) repayment of loans and interest on loans, 4) Interest earnings on cash balances, 5) Contributions	0	0	0	0	0	Yes	0	

Fund_Name	Revenue Source	2007 Fund Balance					Appropriated?*	2007 Interest	Restriction on Interest
		Beg Bal	Revenues	Expenses	Transfers	End Bal			
2845 (DOT) Public Transportation System Tax Highway Fund / County of the First Class State Highway Projects Fund	1) .25% of SL County public transit tax; 2) .25% local option sales and use tax to fund corridor preservation projects; 3) corridor preservation fee imposed on a county of 1st class per 41-1a-1222; 4) Interest; 4) voluntary contributions	23,601,324	11,450,323	0	(27,575,283)	7,476,364	No	1,145,067	Donation/ Contribution
2850 (DOT) Transportation - B & C Roads	Sales tax and use tax of as authorized by UCA 72-2-107	0	17,618,420	(17,618,420)	0	0	Yes	0	
2854 (DOT) Transportation - Clearing Fund	This fund was set up by DOT to account for federal billing adjustments dealing with prior year cost reimbursement billed in the current year	0	0	0	0	0	Yes	0	
2855 (DPS) Uninsured Motorist Identification Restricted Account	1) Fees, 2) Interest	5,876,172	2,916,044	0	(1,993,900)	6,798,316	Yes	330,091	Constitutionally restricted
2860 (DPS) Public Safety Motorcycle Education	1) $5 of the annual registration fee for registered motorcycles, 2) $2.50 of the fee for class M driver license	826,710	429,943	0	(216,100)	1,040,553	Yes	0	
2865 (DPS) Department of Public Safety Restricted Account	1) Fees from driver's licenses, school operator licenses, commercial testing only school licenses, renewals, extensions, reinstatements, rescheduling, and identification cards; 2) Administrative fees; 3) Appropriations; 4) Impound fees	1,982,053	21,805,787	0	(22,808,900)	978,940	Yes	83,309	Constitutionally restricted
2900 (DOT) Transportation Investment Fund of 2005	1) voluntary contributions; 2) appropriations; 3) Centennial Highway Fund revenue sources see description); 4) interest	0	0	0	0	0	Yes	0	
2910 (DOT) Centennial Highway Fund Restricted Account[I]	1) Voluntary contributions, 2) State appropriations, 3) registration fees, 4) sales and use tax amounts, 5) interest, 6) the clean special fuel tax certificate surcharge under Subsection 59-13-304(3)	143,489,823	250,676,467	(363,981,908)	80,706,773	110,891,155	Yes	2,351,996	Constitutionally restricted
	Transportation Special Revenue Funds Total	**307,106,313**	**1,132,391,534**	**(1,222,497,198)**	**173,229,083**	**390,229,731**		**8,819,941**	
	Grand Total All Funds	**1,430,693,919**	**5,185,698,563**	**(3,950,652,377)**	**(747,455,856)**	**1,918,284,244**		**56,162,538**	

* Appropriated Column: "Yes" - Fund requires an appropriation; "No" - Fund does not require an appropriation

[A] All revenue is backed out at year end by DEQ; average daily balance throughout the year was $58,338

[B] Interest revenue backed out by DEQ; average daily balance of $104,144 throughout the year; actual interest posted to the account for FY 2007 is $6,497

[C] DOH did not invest the balance, therefore, the interest accrued to the general fund

[D] Agency over invested cash balances; the interest earned before this was corrected was allowed to stay in the account

[E] Balance was insignificant enough not to invest the funds, therefore there was no investment request form filed with the Treasurer; interest accrued to the general fund

[F] Actual interest earned was $8,886; negative interest was an adjustment

[G] Revenues in fund are periodically reduced and recorded in CCJJ's budget; average daily balance was $506,090

[H] Revenues in fund are periodically reduced and recorded in CCJJ's budget; average daily balance was $1,169,337

[I] Funds are transferred into the fund when funds are needed; most of what would be the fund's interest accrues to the general fund; average daily balance with the Treasurer was $44,832,682

[J] The interest income was $52,934 for FY 2007. Due to an accounting error, the amount of interest was posted incorrectly. The difference represents a grant from DEQ that was incorrectly posted.

Appendix B: Letter to GASB

State of Utah

JON M. HUNTSMAN, JR.
Governor

GARY R. HERBERT
Lieutenant Governor

Department of Administrative Services

Kimberly K. Hood
Executive Director

Division of Finance

John C. Reidhead, CPA
Director

June 30, 2008

Mr. David Bean
Director of Research and Technical Activities
Project No. 3-18
Government Accounting Standards Board
401 Merritt 7
P.O. Box 5116
Norwalk, CT 06856-5116

Dear Mr. Bean:

On behalf of the State of Utah, State Division of Finance, I am pleased to provide these comments about the Board's exposure draft, *Fund Balance Reporting and Governmental Fund Type Definitions*. We generally agree with the Board's approach and reasoning with fund balance reporting. However, we request clarification related to the definition and reporting of special revenue funds.

Issue 1
The term *proceeds of specific revenue sources* establishes that one or more specific restricted or limited revenues should be the foundation for a special revenue fund (paragraph 26). In addition, the restricted or limited proceeds of specific revenue sources should comprise a significant portion of the resources reported in the fund (paragraph 27). Paragraph 27 refers to transfers as "other resources" implying that transfers cannot be considered a specific revenue source.

Question 1
The Utah State Constitution creates a *Uniform School Fund* that is to be used exclusively for public education and is funded with a specific restricted revenue source (individual income taxes). However, the State Constitution also requires that this specific restricted revenue source of individual income taxes be used to fund both public *and* higher education. To comply with the State Constitution, Utah statutorily created a separate special revenue fund, the *Education Fund*, which reports the individual income taxes and then through appropriations, a portion of the funds from the *Education Fund* are transferred to the *Uniform School Fund* to be used for public education.

Currently the *Uniform School Fund* is reported as a special revenue fund because it's most significant funding source, transfers of individual income taxes from the *Education Fund,* is derived from a constitutionally restricted revenue source that can only be used for education. However, because the *Uniform School Fund* does not receive the restricted revenue directly but requires a transfer, we request clarification of how such a fund should be reported under the proposed exposure draft. We believe it would be reasonable to allow a fund to be reported as a special revenue fund if a significant portion of the resources in the fund were from the proceeds of a restricted or limited revenue source and/or derived from the proceeds of a restricted or limited revenue source (i.e., transfers in our example). We strongly recommend the Board clarify how this type of fund arrangement should be reported.

Issue 2
Paragraph 26 of the exposure draft states that one or more specific restricted or limited revenues should be the foundation for a special revenue fund. In addition, the restricted or limited proceeds of specific revenue sources should comprise a significant portion of the resources reported in the fund (paragraph 27).

Question 2
We agree that one or more specific restricted or limited revenues should be the foundation for a special revenue fund. However, what if the specific revenue source(s) is/are volatile or fluctuate significantly from year to year? One year these specific revenue sources could comprise a significant portion of the resources but in other years appropriations could comprise a significant portion. It does not seem reasonable to change the fund type (from year to year) depending on fluctuations in specific revenue sources. We request the Board to provide guidance on how to handle fluctuations and at what point should the fund type be changed.

Issue 3
In paragraph 71, *Basis for Conclusions*, the Board concluded that, "generally, the most appropriate presentation of stabilization amounts would be as a component of fund balance in the general fund." *The User's Perspective*, states, "rainy-day amounts are rarely, if ever, the product of a specific revenue source" and further states that the GASB proposal would allow rainy-day amounts to be report in the general fund…" Similar language is also used in the *Plain-language Article*.

Question 3
The State's *Education Fund* is used to account for and report the proceeds of individual income taxes, which are constitutionally restricted to be used for education, and therefore this fund fits the proposed definition of a special revenue fund. The rainy day component of fund balance is statutorily required to be funded with a portion of surplus individual income taxes each year, if any. The State cannot report the rainy day component of fund balance in the general fund because constitutionally the proceeds of individual income taxes cannot be used for general fund purposes. We respectively request the Board to clarify that it is possible to report a rainy day component of fund balance within a special revenue fund, specifically when the rainy day component is derived from a special revenue fund's restricted resources.

We appreciate the opportunity to share our ideas and concerns about the GASB's due process documents. Should you have any questions concerning our comments, please feel free to contact me at (mhandy@utah.gov) or 801-538-1678.

Sincerely,

Marcie Handy, CPA
Assistant Comptroller