



# DEPARTMENT OF HUMAN SERVICES - SUBSTANCE ABUSE AND MENTAL HEALTH

HEALTH AND HUMAN SERVICES APPROPRIATIONS SUBCOMMITTEE  
STAFF: STEPHEN JARDINE

## BUDGET BRIEF

### SUMMARY

The Division of Substance Abuse and Mental Health (DSAMH) is the state’s public mental health and substance abuse authority as well as providing fiscal oversight for treatment funding for drug courts, drug boards, and the Drug Offender Reform Act (DORA). It oversees the 11 local mental health and 13 local substance abuse authorities. Each county legislative body is both a mental health and substance abuse authority. Two or more counties may join together to provide coordinated prevention and treatment services. The division also has general supervision of the State Hospital in Provo.

Both mental health and substance abuse services are delivered either directly by the local authorities (counties) or by local authorities contracting with private providers (such as Valley Mental Health in Salt Lake County). Counties are required to provide a minimum scope and level of service and must provide a minimum 20 percent county fund match. Counties establish priorities to meet local needs but must submit an annual plan describing services they will provide. For additional information on DSAMH, please refer to the Compendium of Budget Information for the 2010 General Session found at <http://le.utah.gov/lfa/reports/cobi2010/COBI2010.htm>

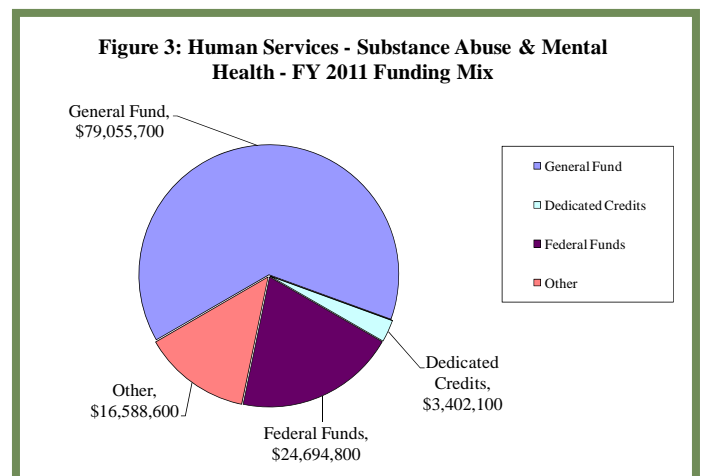
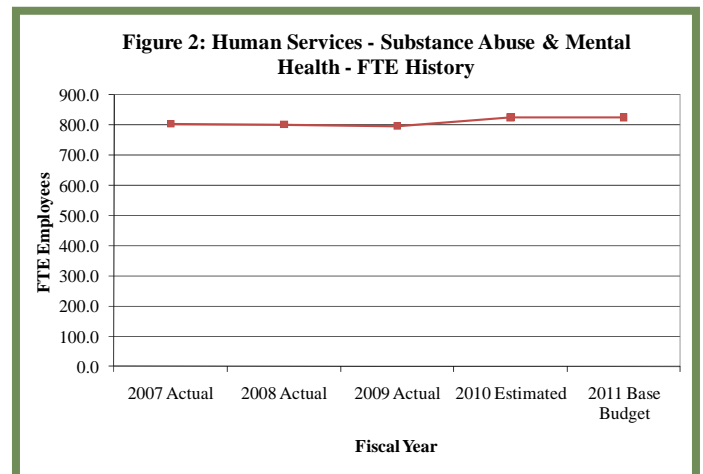
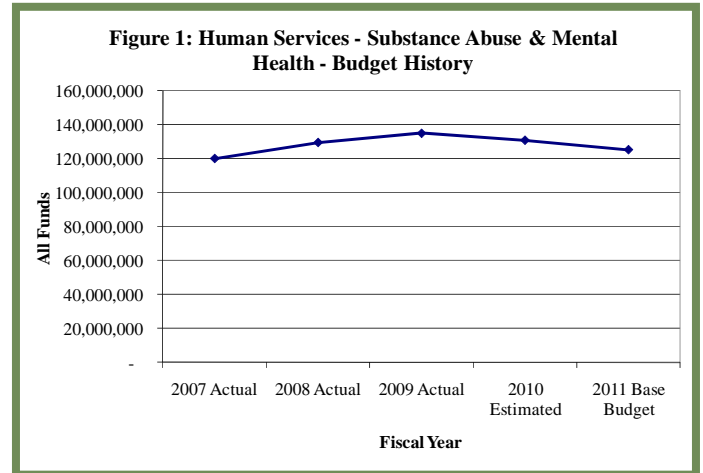
### ISSUES

#### Base Budget Adoption

Adoption of the base budget enables the programs to continue for the next fiscal year at the level outlined. Some changes in the base budget may occur, namely non-state fund increases or decreases (i.e. federal funds, transfers, dedicated credits and non-lapsing balances) and program shifts within a line item.

#### Department Requests for Consideration

The department requests the following actions from the subcommittee for Substance Abuse and Mental Health:



1. *Restore \$2,725,300 Mental Health Treatment Services Backfill Replacement One Time for FY 2011:* Mental health treatment services delivered throughout the state, using local mental health centers, were reduced during the 2009 General Session by a total of \$5,461,300 in General Fund. The \$5,461,300 total was initially categorized as a reduction in treatment services (\$3,500,000) and a reduction in provider reimbursement (\$1,961,300). The program was appropriated one-time FY 2010 General Fund "backfill" of \$2,725,300 (\$1,750,000 for treatment services and \$975,300 for provider reimbursement). This one-time FY 2010 backfill is scheduled to go away on July 1, 2010. Treatment services in local mental health centers are funded by four primary sources: state General Fund, federal Medicaid funds, federal grants, and county funds. Counties are required by law to match state mental health pass through dollars at a minimum of 20 percent. It is estimated that \$2,995 in state General Fund is spent on average for each mental health client across all local mental health centers. Using this average daily amount, the department request of \$2,725,300 would be associated with 910 mental health clients. The Governor has recommended extending the \$2,725,300 one-time FY 2010 backfill into FY 2011.
2. *Restore \$881,600 Substance Abuse Treatment Services Backfill Replacement One Time for FY 2011:* Substance abuse treatment services delivered throughout the state through the local substance abuse treatment system were reduced during the 2009 General Session by a total of \$1,273,900 in General Fund. The \$1,273,900 total was initially categorized as a reduction in treatment services (\$500,000) and a reduction in provider reimbursement (\$773,900). The program was appropriated one-time FY 2010 General Fund "backfill" of \$882,900 (\$500,000 for treatment services and \$382,900 for provider rates). These one-time FY 2010 backfills are scheduled to go away on July 1, 2010. It is estimated that \$3,008 in state General Fund is spent on average for each substance abuse treatment client across all local substance abuse centers. Using that average daily amount, this funding would be associated with 294 substance abuse clients. The Governor has recommended extending \$881,600 of the \$882,900 one-time FY 2010 backfill into FY 2011.
3. *Authorize the following three items of intent language:*

*Under Section 63J-1-603 of the Utah Code the Legislature intends that up to \$500,000 of appropriations provided for the Division of Substance Abuse and Mental Health line item for the Drug Courts and Drug Boards programs in Item 105 of Chapter 396 Laws of Utah 2009 not lapse at the close of Fiscal Year 2010. The use of any nonlapsing funds is limited to "Other Charges/Pass Through" expenditures.*

*Under Section 63J-1-603 of the Utah Code the Legislature intends that up to \$500,000 of appropriations provided for the Division of Substance Abuse and Mental Health line item for State Substance Abuse Services and Local Substance Abuse Services in Item 105 of Chapter 396 Laws of Utah 2009 not lapse at the close of Fiscal Year 2010. The use of any nonlapsing funds is limited to "Other Charges/Pass Through" expenditures.*

*Under Section 63J-1-603 of the Utah Code the Legislature intends that up to \$50,000 of appropriations provided for the Division of Substance Abuse and Mental Health line item in Item 105 of Chapter 396 Laws of Utah 2009 not lapse at the close of Fiscal Year 2010. The use of any nonlapsing funds is limited to computer equipment and software.*

**ACCOUNTABILITY DETAIL**

For a discussion of accountability detail, see Issue Brief *Department of Human Services Accountability Detail*.

**BUDGET DETAIL**

The following table shows the budget history for the DSAMH line item including the base budget for adoption. The Executive Appropriations Committee adopted FY 2011 General and Education Fund revenue estimates

that are 98 percent of the original FY 2010 ongoing appropriations. The FY 2011 base budget bills (S.B. 1 and H.B. 1) reduce appropriations for all line items and programs proportionately to match revenues. However, the Executive Appropriations Committee allocated 95 percent of original FY 2010 ongoing appropriations to each subcommittee and directed the subcommittees to compile a list of options equal to a 5 percent ongoing reduction. The Executive Appropriations Committee will use these options to make final adjustments to the FY 2011 budget.

Human Services - Substance Abuse & Mental Health						
Sources of Finance	FY 2009 Actual	FY 2010 Appropriated	Changes	FY 2010 Revised	Changes	FY 2011* Base Budget
General Fund	85,334,700	80,669,100	0	80,669,100	(1,613,400)	79,055,700
General Fund, One-time	6,064,100	4,251,300	0	4,251,300	(4,251,300)	0
Federal Funds	24,474,100	23,685,900	1,401,500	25,087,400	(392,600)	24,694,800
American Recovery and Reinvestment Act	970,000	1,416,300	0	1,416,300	(1,416,300)	0
Dedicated Credits Revenue	3,793,000	3,447,100	165,000	3,612,100	(210,000)	3,402,100
GFR - Intoxicated Driver Rehab	1,500,000	1,500,000	0	1,500,000	0	1,500,000
GFR - Tobacco Settlement	1,647,200	2,166,300	0	2,166,300	0	2,166,300
Transfers	64,100	0	0	0	0	0
Transfers - Child Nutrition	0	0	65,800	65,800	0	65,800
Transfers - Commission on Criminal and Juve	92,800	93,000	149,700	242,700	0	242,700
Transfers - H - Medical Assistance	11,099,000	12,798,200	(953,900)	11,844,300	749,800	12,594,100
Transfers - Other Agencies	2,700	79,800	(59,200)	20,600	(900)	19,700
Beginning Nonlapsing	343,700	0	89,100	89,100	(89,100)	0
Closing Nonlapsing	(89,100)	0	0	0	0	0
Lapsing Balance	(243,600)	0	0	0	0	0
<b>Total</b>	<b>\$135,052,700</b>	<b>\$130,107,000</b>	<b>\$858,000</b>	<b>\$130,965,000</b>	<b>(\$7,223,800)</b>	<b>\$123,741,200</b>
<b>Programs</b>						
Administration	3,213,000	2,906,900	73,600	2,980,500	(57,100)	2,923,400
Community Mental Health Services	5,432,700	4,970,800	(19,000)	4,951,800	(167,400)	4,784,400
Driving Under the Influence (DUI) Fines	1,479,700	1,500,000	0	1,500,000	0	1,500,000
Drug Boards	175,200	350,900	300	351,200	(300)	350,900
Drug Courts	4,413,200	3,494,300	188,500	3,682,800	(54,500)	3,628,300
Drug Offender Reform Act (DORA)	3,566,800	2,092,700	0	2,092,700	(2,011,100)	81,600
Local Substance Abuse Services	24,626,200	24,233,600	50,200	24,283,800	(1,059,600)	23,224,200
Mental Health Centers	29,984,800	27,265,800	75,500	27,341,300	(3,100,200)	24,241,100
Residential Mental Health Services	965,100	1,038,500	0	1,038,500	(20,800)	1,017,700
State Hospital	54,398,600	55,933,800	(674,800)	55,259,000	(46,100)	55,212,900
State Substance Abuse Services	6,797,400	6,319,700	1,163,700	7,483,400	(706,700)	6,776,700
<b>Total</b>	<b>\$135,052,700</b>	<b>\$130,107,000</b>	<b>\$858,000</b>	<b>\$130,965,000</b>	<b>(\$7,223,800)</b>	<b>\$123,741,200</b>
<b>Categories of Expenditure</b>						
Personnel Services	46,364,900	46,846,800	(228,700)	46,618,100	(817,600)	45,800,500
In-state Travel	41,000	56,900	(28,700)	28,200	13,000	41,200
Out-of-state Travel	30,400	36,800	(19,000)	17,800	11,300	29,100
Current Expense	12,163,300	12,785,600	(112,400)	12,673,200	426,700	13,099,900
DP Current Expense	2,394,400	2,375,500	62,100	2,437,600	(51,200)	2,386,400
DP Capital Outlay	8,500	0	0	0	0	0
Capital Outlay	0	0	10,000	10,000	(10,000)	0
Other Charges/Pass Thru	74,050,200	68,005,400	1,174,700	69,180,100	(6,796,000)	62,384,100
<b>Total</b>	<b>\$135,052,700</b>	<b>\$130,107,000</b>	<b>\$858,000</b>	<b>\$130,965,000</b>	<b>(\$7,223,800)</b>	<b>\$123,741,200</b>
<b>Other Data</b>						
Budgeted FTE	796.6	828.4	(3.2)	825.2	0.0	825.2
Vehicles	48.0	48.0	0.0	48.0	0.0	48.0

\*Does not include amounts in excess of subcommittee's state fund allocation that may be recommended by the Fiscal Analyst.

**LEGISLATIVE ACTION**

The Analyst recommends the Legislature:

1. Adopt a total FY 2011 base appropriation of \$123,741,200 with the plan of financing shown above for the Substance Abuse and Mental Health line item.
2. Consider the two one-time requests to extend “backfill” requested on page 2. These items have been recommended by the Governor.
3. Authorize the three items of intent language discussed earlier.