



INTERIM HIGHLIGHTS

Office of Legislative Research and General Counsel
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LEGISLATIVE INTERIM MEETINGS

Meetings were held October 19, 2011 or as noted.

Administrative Rules Review Committee

October 6, 2011

License Plate Scanning — Length of Data Storage

Discussed how the Utah Division of Motor Vehicles and state and local law enforcement agencies utilize technology to scan license plates and the protocols for storing the data.

Reporting Requirements for Nursing Homes and Assisted Living Facilities

Received an update from the Division of Aging and Adult Services regarding its revision of abuse reporting requirements for adult facilities.

Action: Voted to send a letter to the Health and Human Services Interim Committee chairs, advising that changes are likely needed to existing law related to abuse reporting in adult assisted living facilities and requesting committee study of these changes prior to the 2012 General Session.

Wording of Charter School Agreements

Discussed the draft revisions to the Charter School Agreement that is entered into between each proposed charter school and the Utah Charter School Board.

Chairs: Rep. Curtis Oda / Sen. Howard A. Stephenson
Staff: Art L. Hunsaker (Policy Analyst) / Susan Creager Allred (Attorney) / Tracey Fredman (Secretary)

Business and Labor

State Building Code and State Fire Prevention Code Amendments

Received reports from the Uniform Building Code Commission regarding proposed changes to the state building code and from the Utah State Fire Prevention Board regarding proposed changes to the state fire prevention board.

Action: Directed staff to draft legislation incorporating the proposed changes.

Audit — Department of Alcoholic Beverage Control

Received a report from the Office of the Legislative Auditor General titled "A Review of Allegations Regarding the Management of the DABC."

Construction Trades Licensing Amendments

Reviewed draft legislation, "Construction Trades Licensing Amendments." The proposed language included modification of construction trade licensing provisions to add heating, ventilation, and air conditioning technicians.

(Continued next column)

Licensing of Court Reporters

Received public comment on the need to update state laws governing the licensing of court reporters.

Mechanics' Liens Amendments

Received a report on the need to reorganize, recodify, and update state laws governing mechanics' liens.

Practice of Cosmetology

Reviewed draft legislation, "Barber, Cosmetologist, Esthetician, Electrologist, and Nail Technician Act." The proposed language would include an exemption from licensure for a person who braids hair and does not engage in any other activity requiring licensure.

Chairs: Rep. James A. Dunnigan / Sen. John L. Valentine
Staff: Bryant R. Howe (Assistant Director) / Patricia Owen (Attorney) / Robert H. Rees (Attorney) / Jennifer K. Christopherson (Secretary)

Education

College and Career Readiness Assessments

Action: Approved as a committee bill, "College and Career Readiness Assessment," which requires school districts and charter schools to administer college and career readiness assessments adopted by the Utah State Board of Education.

Educator Evaluation

Received a report from the State Board of Education on a new rule requiring school districts to implement educator evaluation systems, including observations of instructional quality, student growth measures, and parent and student input. The evaluation systems must be fully implemented by the 2014-15 school year.

Raising Student Achievement by the Third Grade

Received a briefing from Voices for Utah Children on a report analyzing how Montgomery County, Maryland and the state of Florida improved student achievement by the third grade. The education reform measures implemented included voluntary preschool, extended day kindergarten, reduced class size, professional development, use of data to improve instruction, a school grading system, and retention of students in third grade.

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Insert 2011 Third Special Session

Statewide Computer Adaptive Testing

Action: Approved as a committee bill, with amendments, "Statewide Adaptive Testing." The bill requires school districts and charter schools to administer computer adaptive tests aligned with the common core. The amendments increase the appropriation for computer adaptive tests from \$5,300,000 to \$6,700,000.

Tax Credits for Private School Scholarships

Discussed a proposal to provide nonrefundable tax credits for donations made to a scholarship organization to provide scholarships for students who are not achieving in a public school and who qualify to attend a private school.

Chairs: Rep. Bill Wright / Sen. Howard A. Stephenson

Staff: Allison M. Nicholson (Policy Analyst) / Constance C. Steffen (Policy Analyst) / Angela Oakes Stallings (Attorney) / Debra Hale (Secretary)

Government Operations and Political Subdivisions

Candidate Vacancy Amendments

Action: Approved as a committee bill, "Candidate Vacancy Amendments," which authorizes a political party to replace a candidate who resigns because of a disability that prevents the candidate from continuing the candidacy, and amends a requirement that the political party have a bylaw that establishes a procedure for replacing a candidate.

Cost Savings in State Government

Discussed whether to allow a state agency to provide for its own fleet, technology, and other needs if it can show a cost savings when compared to the existing means used by an agency to meet those needs.

Definition of Countywide Services

Received a report from representatives of the Utah Association of Counties and the Utah League of Cities and Towns regarding their efforts to prepare, as requested by the Committee, separate lists of government services best provided by counties and municipalities.

Voter Information Pamphlets

Action: Approved as a committee bill, "Voter Information Pamphlets," which amends the dates when information can be submitted for the voter information pamphlet, makes the mailing the pamphlet optional in certain circumstances, and authorizes a notice of the website on which a voter information pamphlet is published and the phone number to call to request the pamphlet by mail.

Government Access and Management Act - Voter Registration Records

Action: Approved as a committee bill, "Government Access and Management Act - Voter Registration Records," which amends the requirement of the Lieutenant Governor and county clerks to make certain records available for public inspection and classifies a voter's email address on a voter registration record as a private record.

(Continued next column)

Petitions by Candidates or Political Parties

Action: Approved as a committee bill, "Petitions by Candidates or Political Parties," which establishes requirements for the form and content of a certificate of nomination petition by an unaffiliated candidate and for a political party registration petition, requires a person who is a resident and of at least 18 years of age to verify the signing of a certificate of nomination petition by an unaffiliated candidate and a political party registration petition, and provides criminal penalties for specified violations.

State Agency Consolidation

Received a report from the Advisory Council on Optimizing and Streamlining State Government regarding the council's 25 recommendations it considers to have the highest potential for optimizing Utah state government.

Voter Registration Amendments

Discussed ways to increase the accuracy of the state's voter rolls by eliminating the names of individuals who are deceased, who have moved from the state, or who have a criminal conviction that prohibits them from voting.

Action: Approved as a committee bill, "Voter Registration Amendments," which requires the county clerk to send a notice to a voter who fails to vote in two consecutive regular general elections. Additionally, the bill requires removal of a voter from the official registry upon notification that a voter has registered in another state, notification of a criminal conviction that prohibits a person from voting, or upon a voter's failure to vote in two consecutive elections and failure to respond to the notice given by the county clerk.

Chairs: Sen. Peter C. Knudson / Rep. Craig Powell / Rep. R. Curt Webb

Staff: Art L. Hunsaker (Policy Analyst) / Joseph T. Wade (Policy Analyst) / Victoria Ashby (Attorney) / Emily R. Brown (Attorney) / Wendy Bangertner (Secretary)

Health and Human Services

Medicaid and CHIP Eligibility Determination Study

Received a report from the Department of Health on the status of a study regarding the eligibility determinations for Medicaid and the Children's Health Insurance Program.

Medicaid Inspector General

Received a report from the Medicaid Inspector General on steps taken to organize the new Office of Inspector General of Medicaid Services within the Governor's Office of Planning and Budget. Medicaid auditors have been transferred from the Department of Health to the new office.

Medicaid Provider Cost Control

Received a report from the Department of Health's Division of Health Care Financing on measures it has taken to implement the recommendations and correct the problems identified in the December 2010 legislative audit, "A Performance Audit of Utah Medicaid Provider Cost Control."

Secondhand Smoke

Received a report from a pediatrician on the effects of secondhand tobacco smoke. The pediatrician recommended medical treatment for people who smoke and legislation to protect children from secondhand smoke.

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State Medical Examiner

Received reports from the State Medical Examiner and the Utah Highway Patrol on problems created by the statutory exclusion of highway deaths from the definition of accidental deaths, which are under the automatic jurisdiction of the medical examiner. The State Medical Examiner and the Highway Patrol recommended repeal of the exclusion, which would resolve the problem of trying to obtain a physician's signature on the death certificate of the deceased, and would preserve vital forensic evidence in some cases.

Action: *Approved as a committee bill, "Medical Examiner Amendments."*

Chairs: Rep. Paul Ray / Sen. Allen M. Christensen

Staff: Mark D. Andrews (Policy Analyst) / RuthAnne Frost (Attorney) / Cathy J. Dupont (Attorney) / Kimberly A. Heiner (Secretary)

Health System Reform Task Force

Cost Containment

Received a report from the Salt Lake Chamber of Commerce regarding businesses' attempts to restrain the growth of health care spending. The chamber reported that both self-insured and commercially insured businesses are starting to utilize on-site health care clinics.

Federal Health Care Reform Task Force

Received a report from Task Force staff on the various types of organization structures within law that could be used to implement a health insurance exchange under the federal Affordable Care Act. The existing governance structure for the Utah Health Exchange appears to comply with the act.

Received a report from the Governor's Office on the development of a response to proposed federal rules related to implementation of the Affordable Care Act.

Received a report from Task Force staff on recently published recommendations by the Institutes of Medicine on federal creation of an essential benefits package under the Affordable Care Act.

Wellness Programs and Incentives

Received a report from Humana on its Vitality wellness program, which provides non-cash incentives based on the completion of wellness goals verified by electronic monitoring. Humana reported that one study showed use of the program resulted in a 45 percent reduction in insurance claims increases over a five year period.

Chairs: Rep. James A. Dunnigan / Sen. Wayne L. Niederhauser

Staff: Mark D. Andrews (Policy Analyst) / Cathy J. Dupont (Attorney) / Wendy Bangerter (Secretary)

Judiciary, Law Enforcement, and Criminal Justice

Child Support Advisory Guidelines Report

Received a report from the 2011 Utah Child Support Advisory Guidelines Committee regarding the study items and recommendations the committee has addressed since its last required report to the Legislature in 2007.

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Civil Commitment Amendments

Discussed amending the process for civil commitments by modifying the Substance Abuse and Mental Health Act to include harmful sexual conduct by mentally ill persons as grounds for civil commitment.

Action: *Approved as a committee bill, "Civil Commitment Amendments."*

Drug Offender Reform Act (DORA)

Received a report from the Commission on Criminal and Juvenile Justice regarding the implementation, impact, and results of the Drug Offender Reform Act.

Annual Report of DUI-Related Data

Received a report from the Utah Commission on Criminal and Juvenile Justice which indicated that in CY 2010, the percentage of total crash fatalities that were DUI-related decreased from 12.7 percent to 9.9 percent. Additionally, it was reported that there were 13,816 arrests in FY 2011, 1,469 fewer than in FY 2009.

Housing State Inmates in County Facilities

Received a report from the Utah Department of Corrections regarding the state's use of county jail facilities to house state inmates and the contracted rates at which the state reimburses the jails. The Department of Corrections uses this practice to manage its inmate population when the number of state inmates exceeds the number of available prison beds.

Kidnap Offender Registry Amendments

Action: *Approved as a committee bill, "Kidnapping Offender Amendments." This bill provides a procedure for a person on the Sex Offender and Kidnap Offender Registry to petition the court for removal from the registry if the person was convicted of kidnapping (Utah Code Section 76-5-301) or unlawful detention (Utah Code Section 76-5-304), and meets specified requirements.*

Sex and Kidnap Offender Registry

Action: *Approved as a committee bill, "Sex Offender Registry Chapter." This bill reorganizes Section 77-27-21.5, which establishes the Sex and Kidnap Offender Registry. The proposed changes are technical in nature and would increase accessibility to the current provisions.*

Chairs: Sen. Mark B. Madsen / Rep. Curtis Oda / Rep. Kay L. McIff

Staff: Jerry D. Howe (Policy Analyst) / Nathan W. Brady (Policy Analyst) / Susan Creager Allred (Attorney) / Esther Chelsea-McCarthy (Attorney) / Jennifer K. Christopherson (Secretary)

Legislative Information Technology Steering Committee

October 17, 2011

Mobile Devices

Action: *Recommended to the Legislative Management Committee (LMC) that the mobile phone contract with T-Mobile be extended until the end of 2012.*

Recommended to the LMC that the Legislature issue a Request for Proposals for mobile devices no later than April 1, 2012, to allow contracts to be in place by 2013.

Chairs: Rep. John Dougall / Sen. Curtis S. Bramble

Staff: Thomas R. Vaughn (Attorney) / Mark J. Allred (IT Manager) / Chelsea B. Lloyd (Secretary)

Legislative Management Committee

September 26, 2011

Action: Assigned responsibility for awarding the vendor contract for two Requests For Proposals (audio/video streaming and cloud-based email system) to a committee of IT staff specialists and managers from the House, the Senate, and the Office of Legislative Research and General Counsel.

Chairs: President Michael G. Waddoups / Speaker Rebecca D. Lockhart
Staff: Michael E. Christensen (Director) / John L. Fellows (General Counsel) / Phalin L. Flowers (Administrative Assistant)

Natural Resources, Agriculture, and Environment

Department of Natural Resources - Law Enforcement Efficiencies

Received a report from the Department of Natural Resources on proposals for improving efficiencies in its law enforcement responsibilities.

Executive Water Task Force Report

Received a report from the Department of Natural Resources on legislation being considered by the Executive Water Task Force.

Division of Parks and Recreation Report

Received a report from the Division of Parks and Recreation on:

- efforts to transfer management of selected parks to local governments;
- selected parks that would be candidates for privatization;
- efforts to reduce reliance on General Fund appropriations;
- park level accounting and identification of profit or loss at each park;
- financial performance incentives;
- the replacement of full time staff with seasonal employees;
- the reduction of law enforcement costs; and
- elimination of certain support staff positions where overlap exists.

Chairs: Rep. Roger E. Barrus / Sen. Ralph Okerlund
Staff: J Brian Allred (Policy Analyst) / Tracy J. Nuttall (Attorney) / Kimberly A. Heiner (Secretary)

Public Utilities and Technology

Broadband Deployment and Coordination in Utah

Received a report from the state's Broadband Advisory Council about the deployment and construction of high capacity broadband access. Currently, 98 percent of all Utah households have a choice of two or more broadband providers. However, only 79 percent have high capacity and that access is concentrated in 15 counties. In the other 14 counties, there is no residential high-capacity access.

Energy Amendments

Received an introduction from the legislative sponsor to draft legislation that would authorize an electrical corporation to supply electric energy from a renewable energy facility to contract customers.

Energy Production and Consumption

Received a presentation from the Utah Energy Users Association about the increasing costs of electrical energy, risk shifting, related legislation, and the need for prudence in capital expenditures by regulated utilities. Also discussed the impact of higher demand and environmental regulation on increasing electrical costs.

Western States Energy Development

Received presentations from the Western Energy Alliance and the Utah Petroleum Association about the cost of developing new energy resources and the impact of regulation.

Chairs: Rep. Michael E. Noel / Sen. J. Stuart Adams
Staff: Richard C. North (Policy Analyst) / Robert H. Rees (Attorney) / Tracey Fredman (Secretary)

Redistricting Committee

September 27, 29, October 4, 7, 2011

Public Hearings

The Redistricting Committee held four additional committee meetings at the Capitol to continue discussion and take action on State School Board, State Senate, State House, and U.S. Congressional redistricting plans. The Committee adopted and recommended to the full Legislature redistricting plans for consideration in a special session. The Legislature convened in a special session on October 3rd and 4th and concluded on October 17th. The Legislature passed the following redistricting bills:

- S.B. 3001 Third Substitute - Utah State Senate Boundaries and Election Designation
- S.B. 3002 Nineteenth Substitute - Congressional Boundaries Designation
- H.B. 3001 Sixth Substitute - Utah State House Boundaries Designation
- H.B. 3002 First Substitute - State Board of Education Boundaries Designation

Chairs: Rep. Kenneth W. Sumsion / Sen. Ralph Okerlund
Staff: Art L. Hunsaker (Policy Analyst) / Allison M. Nicholson (Policy Analyst) / Benjamin N. Christensen (Policy Analyst) / J Brian Allred (Policy Analyst) / Jerry D. Howe (Policy Analyst) / John Q. Cannon (Managing Policy Analyst) / Joseph T. Wade (Policy Analyst) / Leif G. Elder (Policy Analyst) / Mark D. Andrews (Policy Analyst) / Phillip V. Dean (Policy Analyst) / Richard C. North (Policy Analyst) / Emily R. Brown (Attorney) / Angela Oakes Stallings (Attorney) / Eric N. Weeks (Deputy General Counsel) / John L. Fellows (General Counsel) / Kimberly A. Heiner (Secretary)

Retirement and Independent Entities

Actuarial Study of PEHP's Contingency Reserves

Received an audit report from the Office of the Legislative Auditor General on the Public Employees Health Program's (PEHP) contingency reserves. The audit recommended contingency reserves of between 50 and 80 days. PEHP also reported that there are currently 111 days of reserves or \$84

million. Accounting for anticipated adjustments at the end of the fiscal year 2011-12, PEHP projects 94 days of reserves.

Provision of Health Care Benefits to State Employees

Received a report from PEHP in response to 2011 General Session H.B. 404, "State Health Insurance Amendments." The report discussed ways to improve how the state provides health insurance to state employees.

Chairs: Rep. Don L. Ipson / Sen. Daniel R. Liljenquist

Staff: Benjamin N. Christensen (Policy Analyst) / Cathy J. Dupont (Attorney) / Shannon C. Halverson (Attorney) / Debra Hale (Secretary)

Revenue and Taxation

Income Tax Credits

Action: *Approved as a committee bill, "Extension of Recycling Market Development Zone Tax Credits," which extends the sunset date until 2021 for recycling market development zone tax credits.*

Local Sales and Use Tax

Discussed distribution of the general local option sales and use tax, including the existing distribution methodology and alternative methodologies that incorporate total wages.

Action: *Directed committee staff to draft legislation providing authority for the Community Impact Board to use grants to address entities affected by the enactment of certain sales tax exemptions and by changes in sales and use tax sourcing provisions.*

Sales and Use Tax - Streamlined Sales Tax

Action: *Approved as committee bills:*

- "Sales and Use Tax Act Revisions," which addresses streamlined sales tax issues; and
- "Sales and Use Tax - Computer Software and Other Tangible Personal Property Amendments," which addresses how computer software and other tangible personal property are taxed.

Reports and Studies

Received statutorily-required reports on property tax assessment practices and equal payment agreements, federal tax changes impacting state revenues, a sales and use tax exemption for certain manufacturing equipment, and various income tax credits.

Action: *Approved a motion to recommend continuation of the following tax provisions:*

- a sales and use taxation exemption for services and accommodations taxed by the Navajo Nation;
- life science and technology tax credits; and
- severance and sales tax exemptions for oil shale, tar sands, and coal-to-liquids technology.

Tax Refunds

Action: *Directed committee staff to draft legislation that addresses tax refunds in light of the recent Utah Supreme Court decision in Ivory Homes v. Utah State Tax Commission.*

Taxation of Hotel Accommodation Intermediaries

Received public comment and discussed the taxation of hotel accommodations when the buyer uses an intermediary, such as a travel website, to make the purchase.

Action: *Directed committee staff to draft legislation establishing the taxable base on hotel transactions made by a reseller and requiring certain disclosures of the amount of tax paid.*

Chairs: Rep. Patrick Painter / Sen. Curtis S. Bramble

Staff: Bryant R. Howe (Assistant Director) / Phillip V. Dean (Policy Analyst) / Rebecca L. Rockwell (Attorney) / Chelsea B. Lloyd (Secretary)

Senate Judicial Confirmation Committee

October 17, 2011

Judicial Confirmations

- Recommended that Elizabeth Hruby-Mills be confirmed by the Senate as a district court judge in the Third Judicial District.
- Recommended that Ryan Harris be confirmed by the Senate as a district court judge in the Third Judicial District.

The Senate confirmed both Ms. Hruby-Mills and Mr. Harris by unanimous vote on October 19, 2011.

Chairs: Sen. Scott K. Jenkins

Staff: Jerry D. Howe (Policy Analyst) / Susan Creager Allred (Attorney) / Jennifer K. Christopherson (Secretary)

Transportation

Driver License and Identification Card Amendments

Action: *Approved as a committee bill, "Driver License and Identification Card Amendments," which amends provisions relating to driver licenses and identification cards.*

Aircraft Registration Report

Received a report on the progress and results of updating the information contained in the statewide database of all aircraft based within the state and the compliance rates for aircraft registrations for aircraft based within the state.

Annual Report of DUI-Related Data

Received a report from the Utah Commission on Criminal and Juvenile Justice which indicated that in CY 2010, the percentage of total crash fatalities that were DUI-related decreased from 12.7 percent to 9.9 percent. Additionally, it was reported that there were 13,816 arrests in FY 2011, 1,469 fewer than in FY 2009.

Annual State Highway System Changes

Action: *Requested that committee staff draft a bill that would transfer ownership of portions of three roads (SR-73, SR-68, and SR-197) to Lehi City and Saratoga Springs.*

Driver License Issues

Action: *Approved as a committee bill, "Driver License Revisions," which amends provisions relating to temporary driver license certificates.*

Ignition Interlock Program Update and Review

Received a presentation from the Driver License Division on current ignition interlock laws and a presentation from

representatives of the ignition interlock industry and the Utah Association of Criminal Defense Attorneys on the reliability of ignition interlock systems.

*Chairs: Rep. Bradley M. Daw / Sen. Kevin T. Van Tassell
Staff: Leif G. Elder (Policy Analyst) / Shannon C. Halverson (Attorney) / Tracey Fredman (Secretary)*

Workforce Services and Community and Economic Development

Department of Community and Culture (DCC) Restructuring

Received a report from the DCC on what types of restructuring would improve efficiency, reduce costs, and better focus the state and its employees on providing community and cultural development opportunities, and serving stakeholders.

Department of Workforce Services (DWS) - Organizational Efficiency

Received a presentation from the DWS on its organization and mission. The department's mission is to "strengthen Utah's economy by supporting the economic stability and quality of our [Utah] workforce." The Committee asked questions about the department's functions and organization regarding potential efficiencies.

(Continued next column)

Economic Development Regulatory Environment

Received presentations from the Governor's Office of Planning and Budget, Utah's Division of Administrative Rules, Salt Lake Chamber of Commerce, and the Governor's Office of Economic Development on ways Utah can continue to improve its position as a consistent leader in economic vitality. The presenters discussed ways to improve Utah's business regulatory environment.


Action: *Directed committee staff to draft legislation to create a task force to study improving the state's economic development regulatory environment.*

Governor's Office of Economic Development (GOED) - Organizational Efficiency

Received a presentation from the Executive Director of GOED on the office's organization and mission. The Committee asked questions about the office's functions and organization regarding potential efficiencies.

*Chairs: Rep. Jim Bird / Sen. Stuart C. Reid
Staff: Benjamin N. Christensen (Policy Analyst) / Peter Asplund (Attorney) / Robert H. Rees (Attorney) / Debra Hale (Secretary)*

Next Interim Day—November 16, 2011



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*Editors: Susan Creager Alfred & Nathan W. Brady
Office of Legislative Research and General Counsel*

October Interim Highlights

2011 Third Special Session — October 3, 4, and 17, 2011

The Legislature passed the following bills:

- H.B. 3001 Sixth Substitute, “Utah State House Boundaries Designation” (*K. Sumsion*)
- H.B. 3002 First Substitute, “State Board of Education Boundaries and Election Designation” (*K. Sumsion*)
- H.B. 3003, “Workers’ Compensation and Unincorporated Entities Amendments” (*M. Morley*)
- H.B. 3004, “State Board of Regents Amendments” (*K. McIff*)
- H.C.R. 301, “Concurrent Resolution Recognizing the 75th Anniversary of the Welfare System of the Church of Jesus Christ of Latter-day Saints” (*R. Menlove*)
- H.C.R. 302, “Concurrent Resolution on the Scofield Land Transfer” (*P. Painter*)
- H.J.R. 301, “Bill Request Procedures Joint Resolution” (*W. Harper*)
- S.B. 3001 Third Substitute, “Utah State Senate Boundaries and Election Designation” (*R. Okerlund*)
- S.B. 3002 Nineteenth Substitute, “Congressional Boundaries Designation” (*R. Okerlund*)
- S.B. 3003, “Amendments to Driver License Suspension for Driving Under the Influence Offenses” (*S. Jenkins*)
- S.B. 3004, “Presidential Candidate Amendments” (*P. Knudson*)
- S.B. 3005, “Lieutenant Governor District Determinations” (*R. Okerlund*)

These bills are available at: <http://le.utah.gov/>