

Introduction to Political Subdivisions

Presentation to the
Political Subdivisions Interim Committee
May 16, 2012

Prepared by the Office of Legislative Research and General Counsel

Introduction to Political Subdivisions

Presentation Overview

- **General background**
- **Political subdivisions in Utah**

General purpose

- ▶ **Counties**
- ▶ **Municipalities
(cities and
towns)**

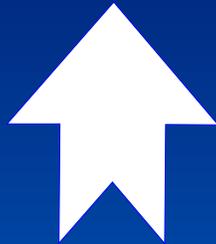
- **Summary**

Limited purpose

- ▶ **Community Development
and Renewal agencies**
- ▶ **Local districts & Special
Service Districts**
- ▶ **Interlocal entities**

General background

Federal government



States
delegate
power



General background



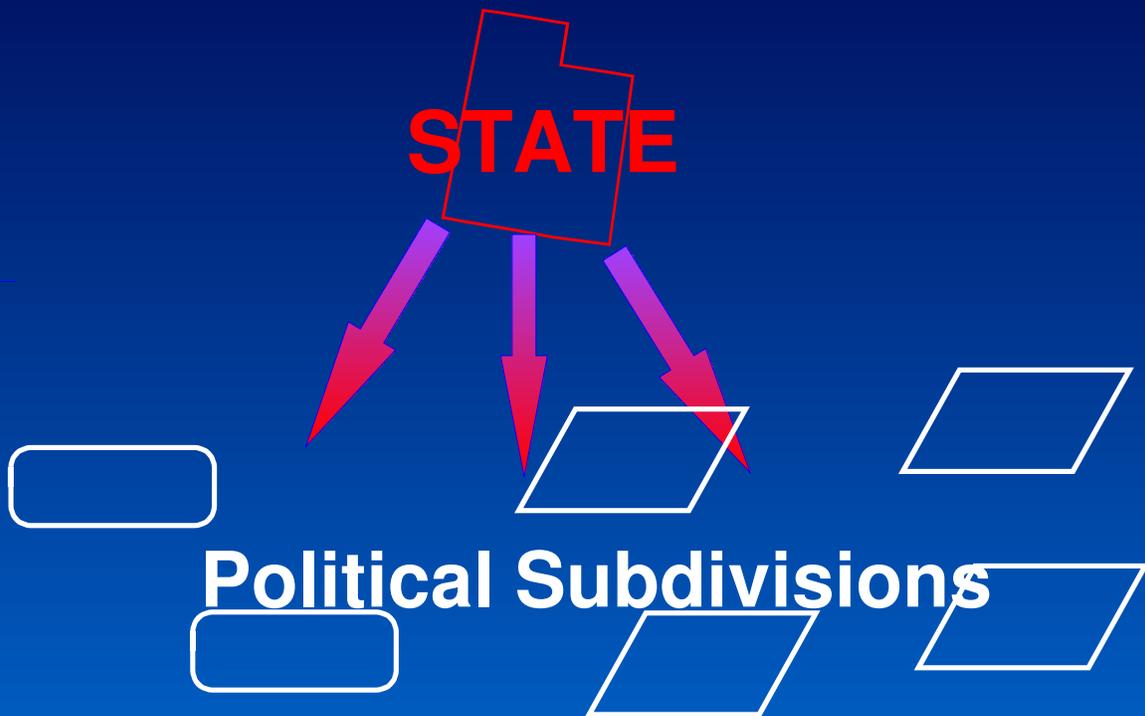
General background



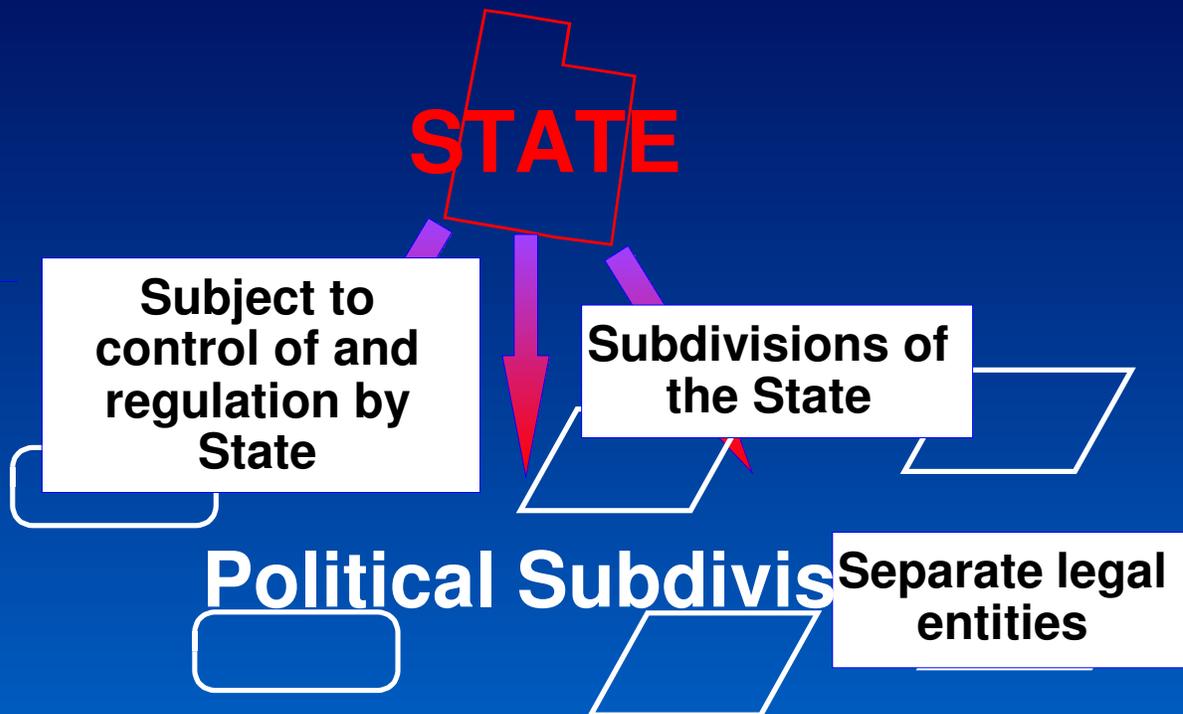
Political Subdivisions



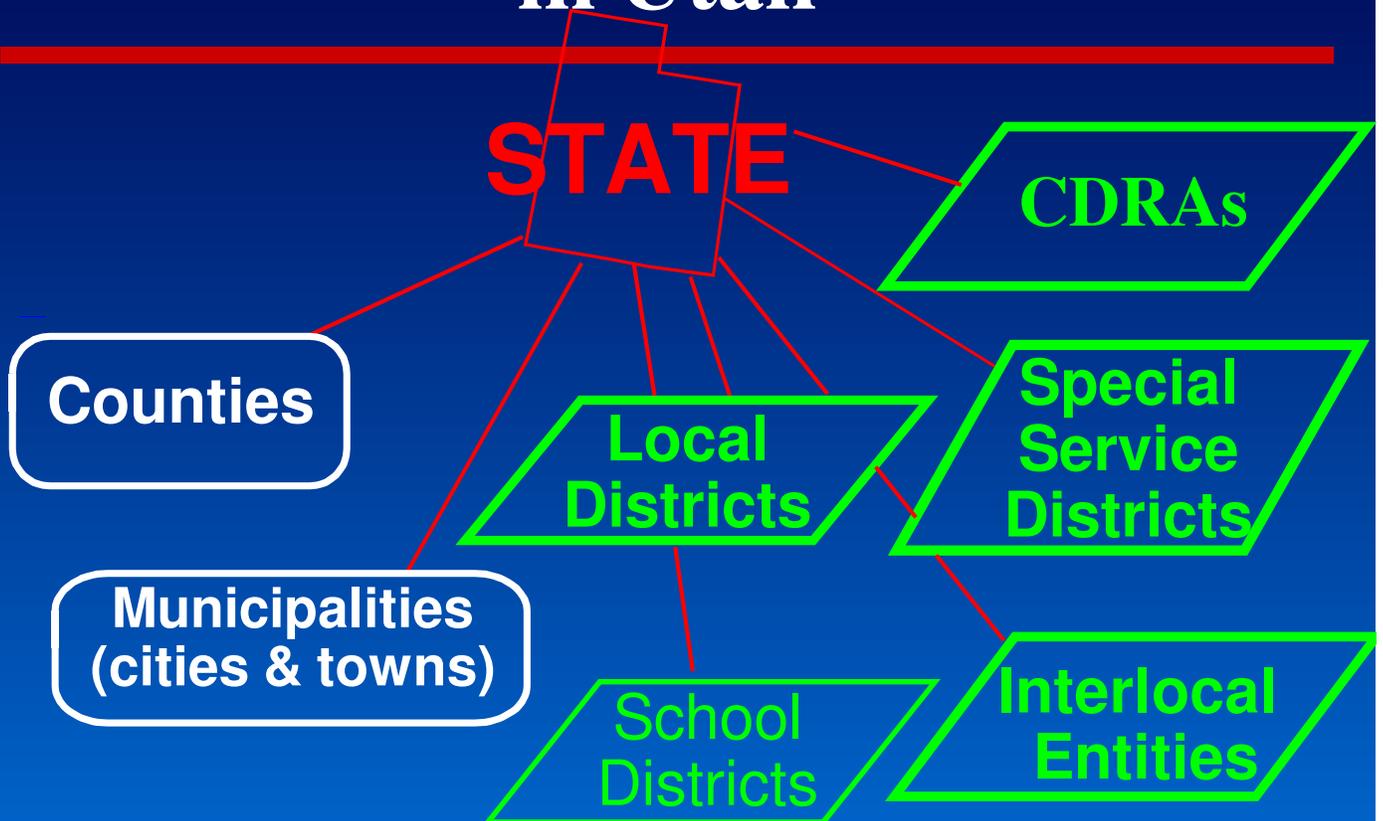
General background



General background



Political Subdivisions in Utah



Political Subdivisions in Utah

**GENERAL
PURPOSE
GOVERNMENT**

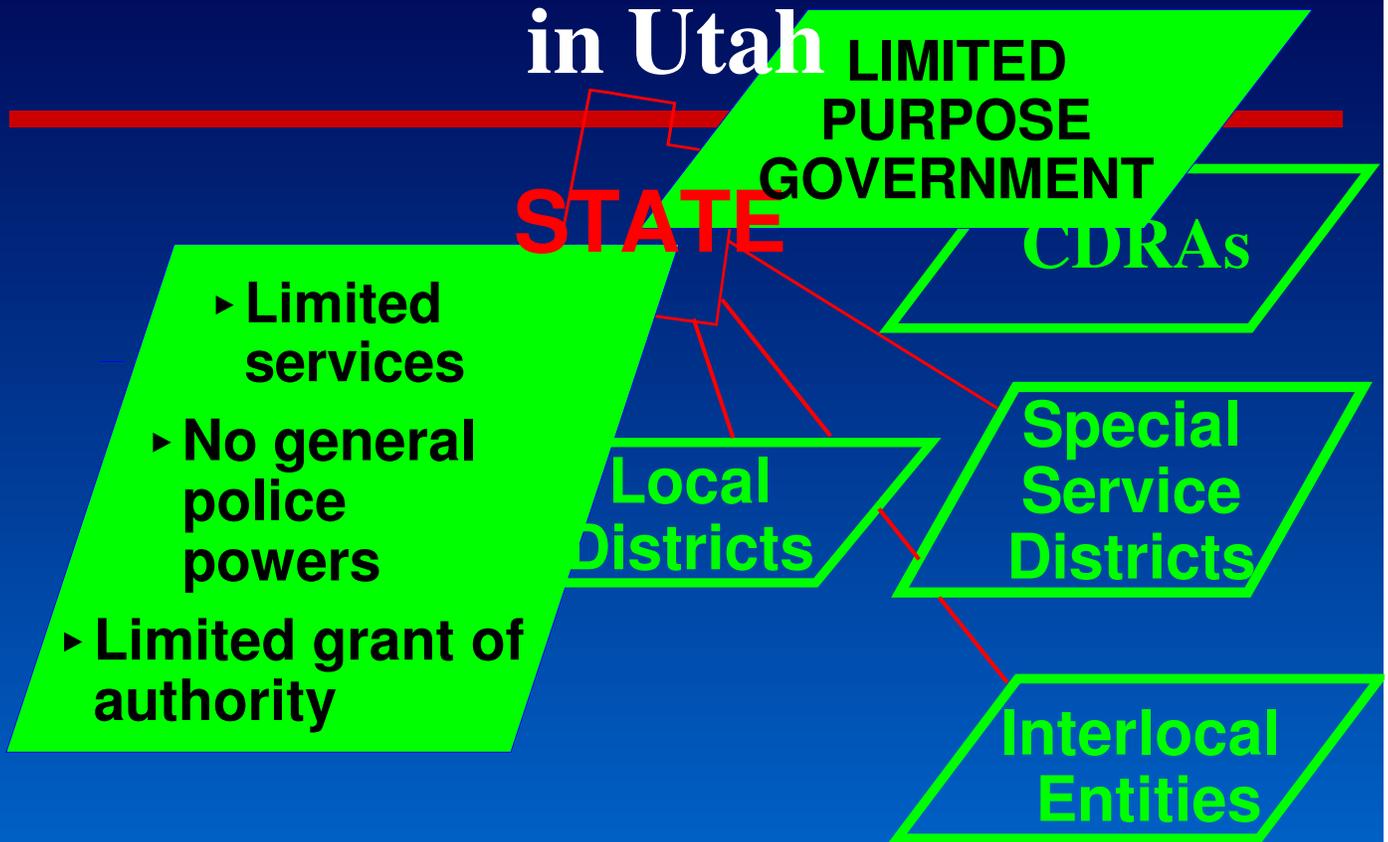
STATE

Counties

**Municipalities
(cities & towns)**

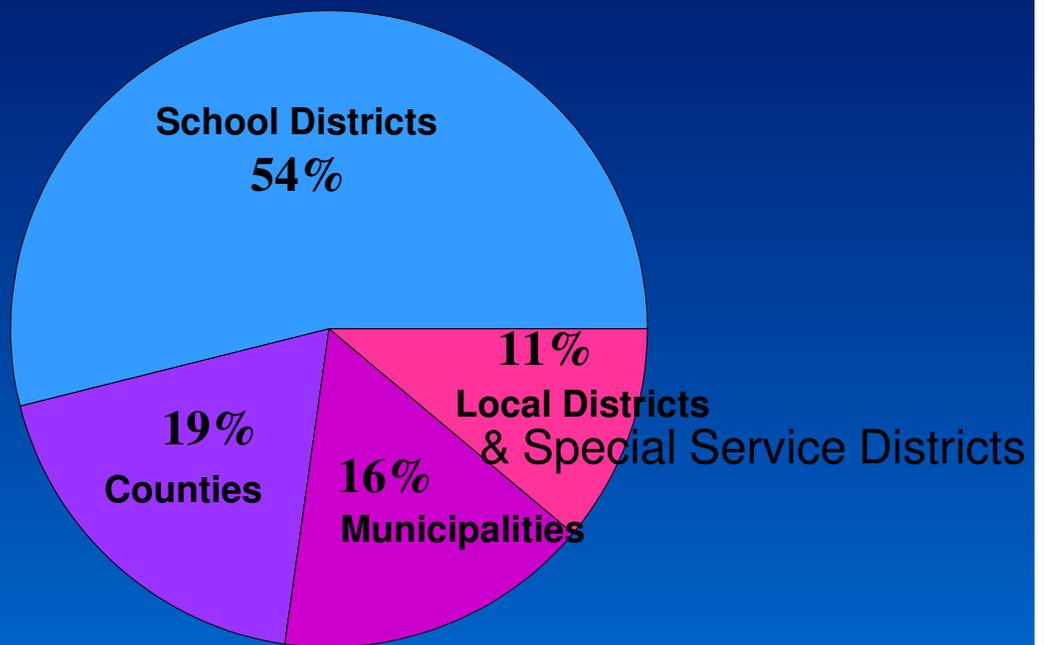
- **Wide array of services**
- **General police power**
- **Broad grant of authority**

Political Subdivisions in Utah

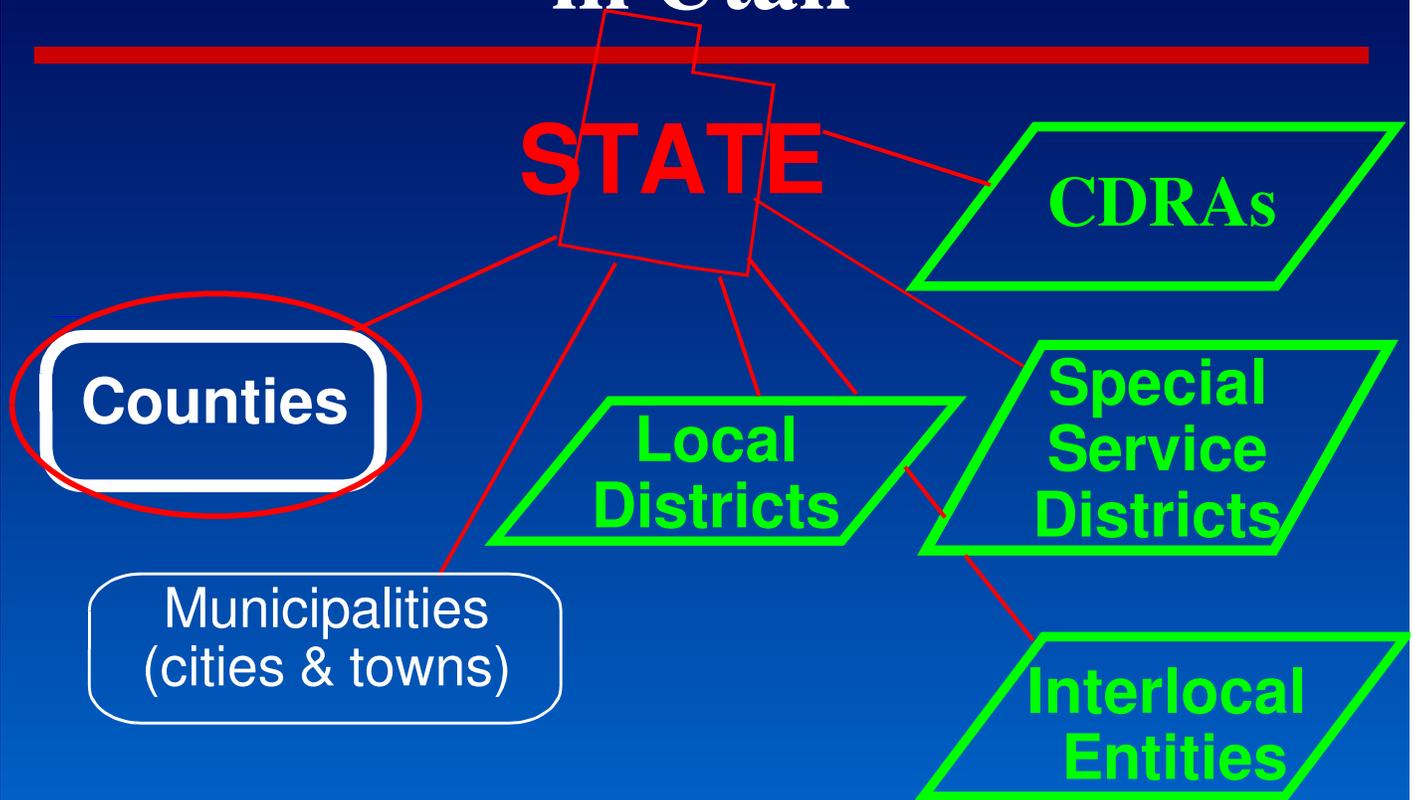


Political Subdivisions of Utah

Distribution of Property Tax Revenues (2003)



Political Subdivisions in Utah



Political Subdivisions in Utah

STATE

Classified by Population

Counties

6

Municipalities
(cities & towns)

7

1	First Class	700,000+
4	Second Class	25,000 - 699,999
6	Third Class	31,000 - 124,999
7	Fourth Class	11,000 - 30,999
7	Fifth Class	4,000 - 10,999
7	Sixth Class	Less than 4,000

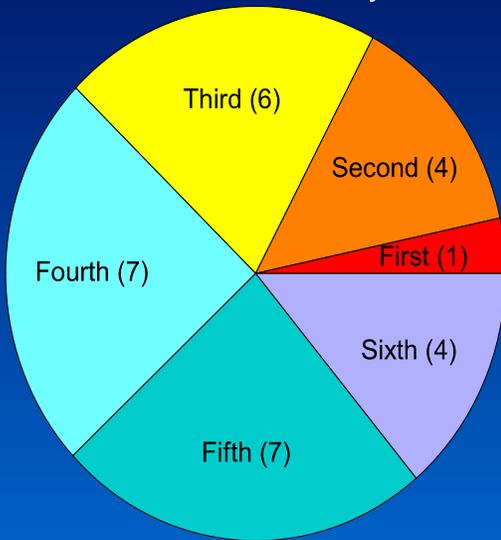
29

4

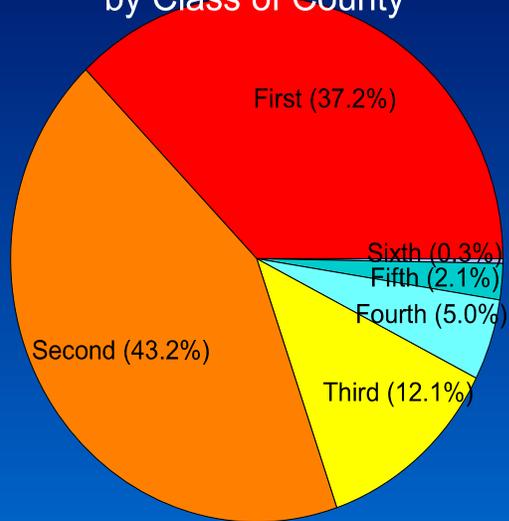
Counties of Utah

Class and Population

Number of Counties by Class



Percentage of State's Population by Class of County



Counties of Utah

Forms of Government

- 3-member county commission (default)
- Expanded county commission
- County executive-council
- Council-manager

Counties of Utah

Forms of Government

- 3-member county commission (default)
- Expanded county commission

- Combined legislative and executive functions

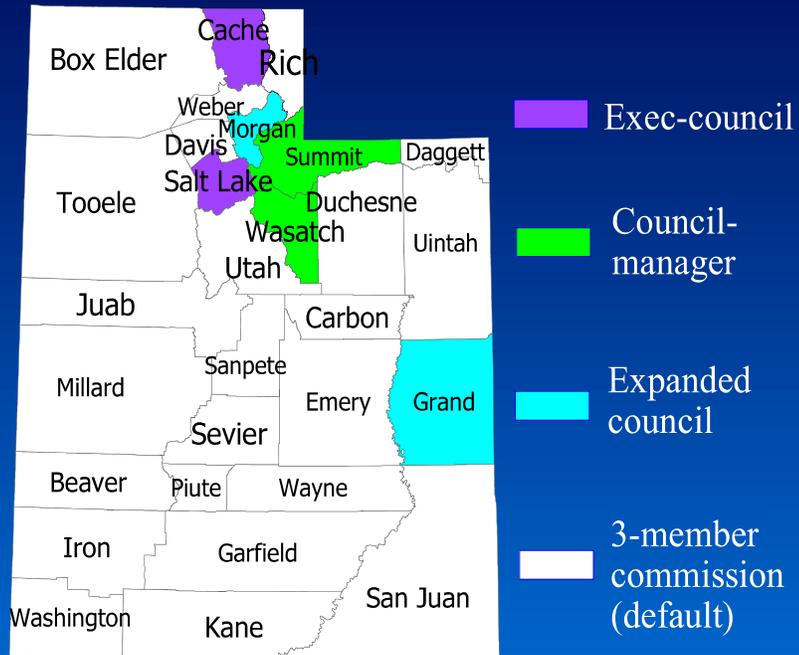
Counties of Utah

Forms of Government

- 3 (Legislative and executive functions separated
- H
- County executive-council
- Council-manager

Counties of Utah

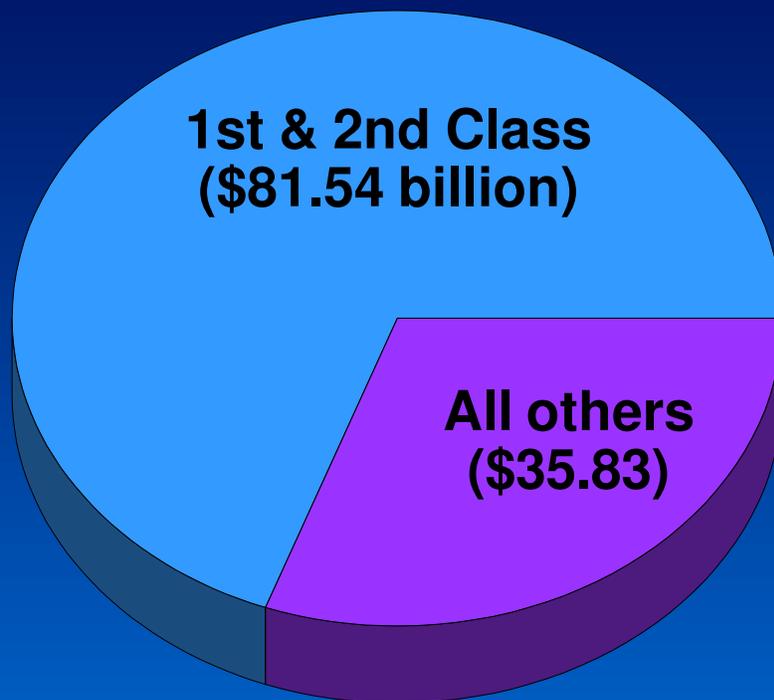
Forms of Government



Note: Data is current as of 2012

Counties of Utah

Taxable value of property



Note: Data is current
as of about 2005

Political Subdivisions in Utah

STATE

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graph TD; STATE[STATE] --- Counties[Counties]; STATE --- Municipalities["Municipalities (cities & towns)"]; STATE --- LocalDistricts[Local Districts]; STATE --- SpecialServiceDistricts[Special Service Districts]; STATE --- InterlocalEntities[Interlocal Entities];
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CDRAs

Counties

**Local
Districts**

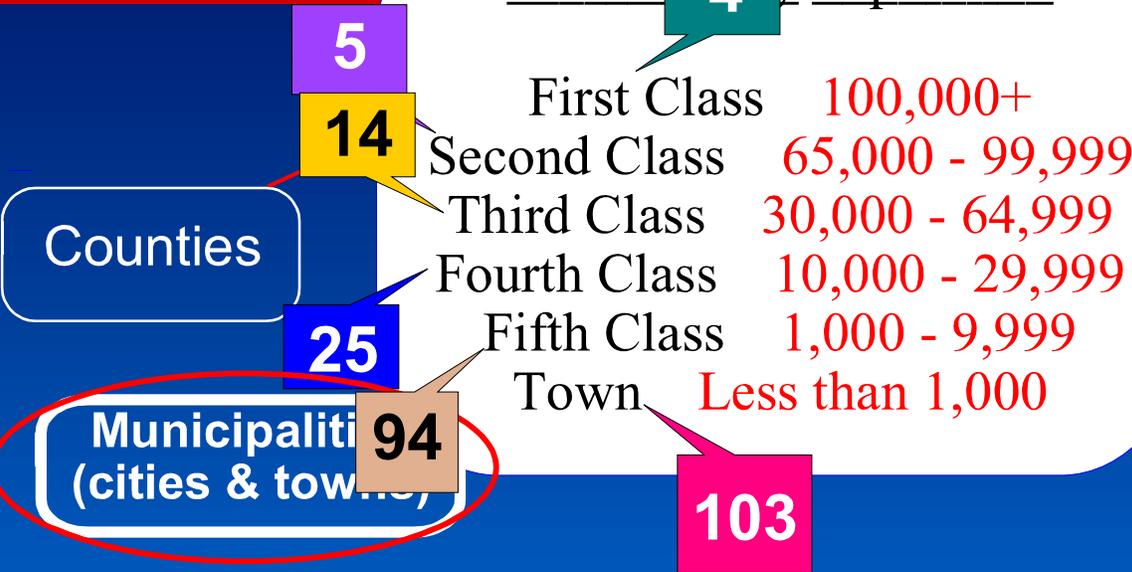
**Special
Service
Districts**

**Municipalities
(cities & towns)**

**Interlocal
Entities**

Political Subdivisions

Classification by Population



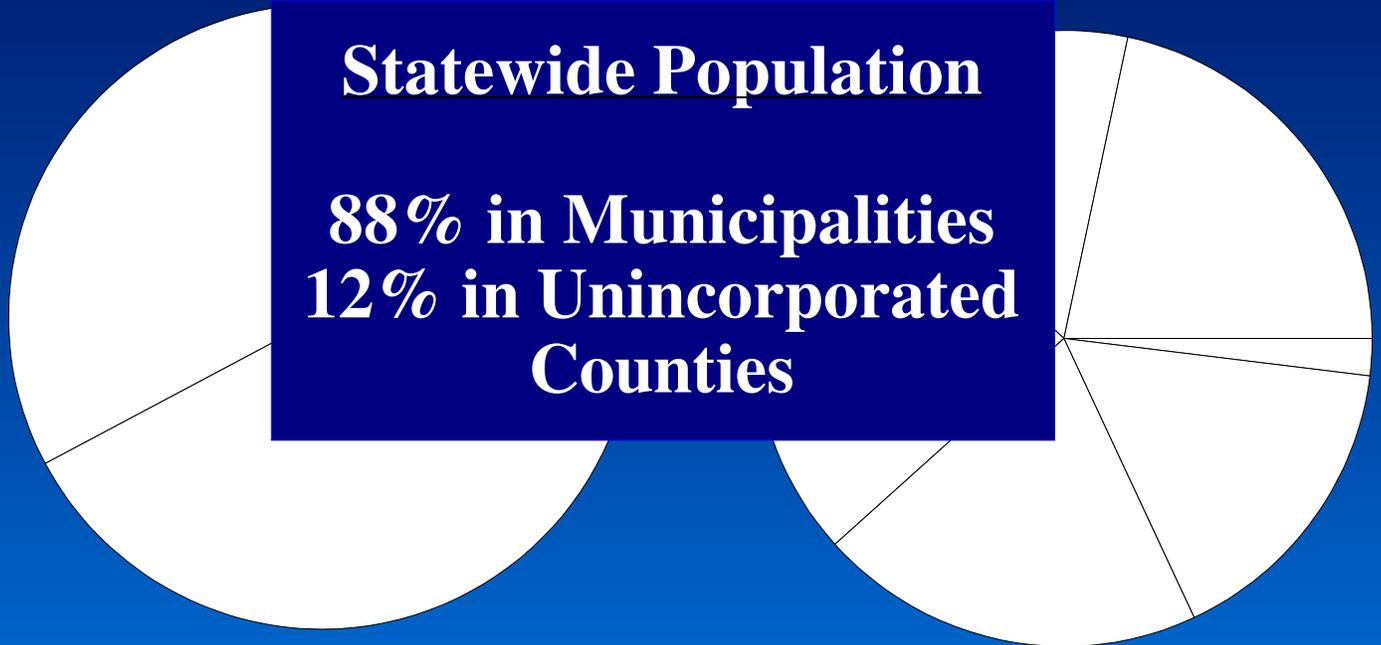
Municipalities of Utah

Municipalities per Class

Statewide Population
Per Class of Municipality

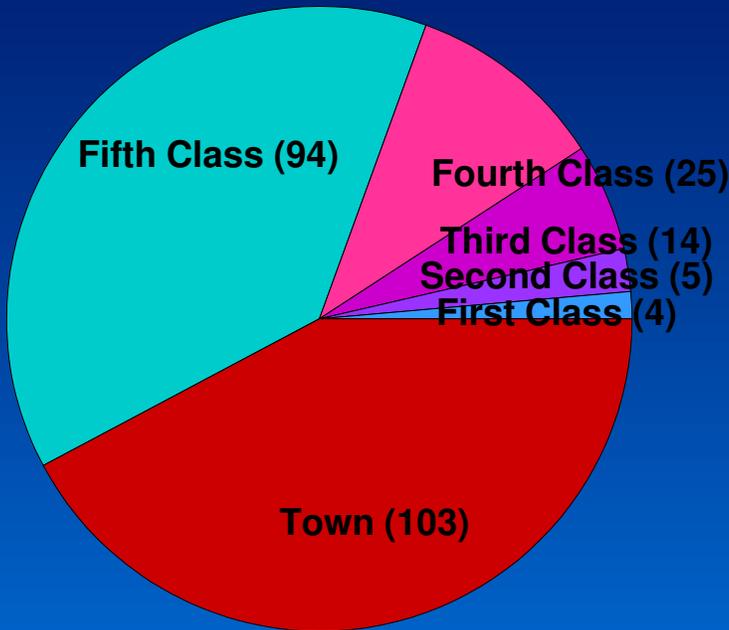
Statewide Population

88% in Municipalities
12% in Unincorporated
Counties

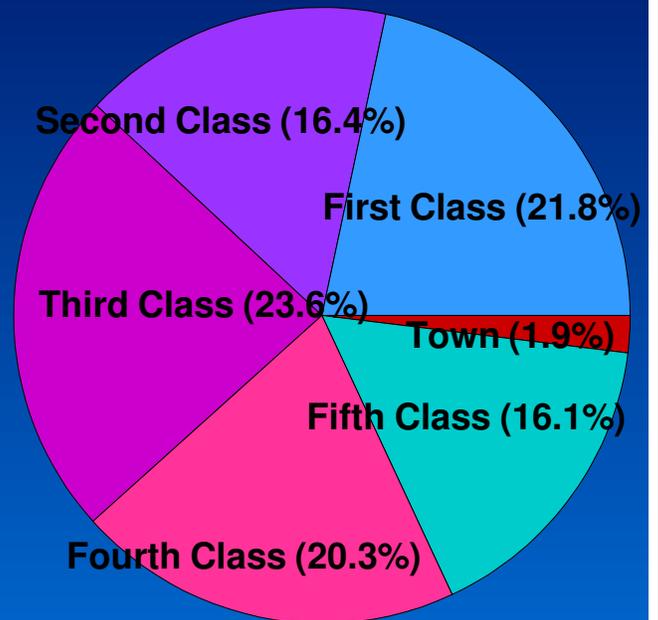


Municipalities of Utah

Municipalities per Class

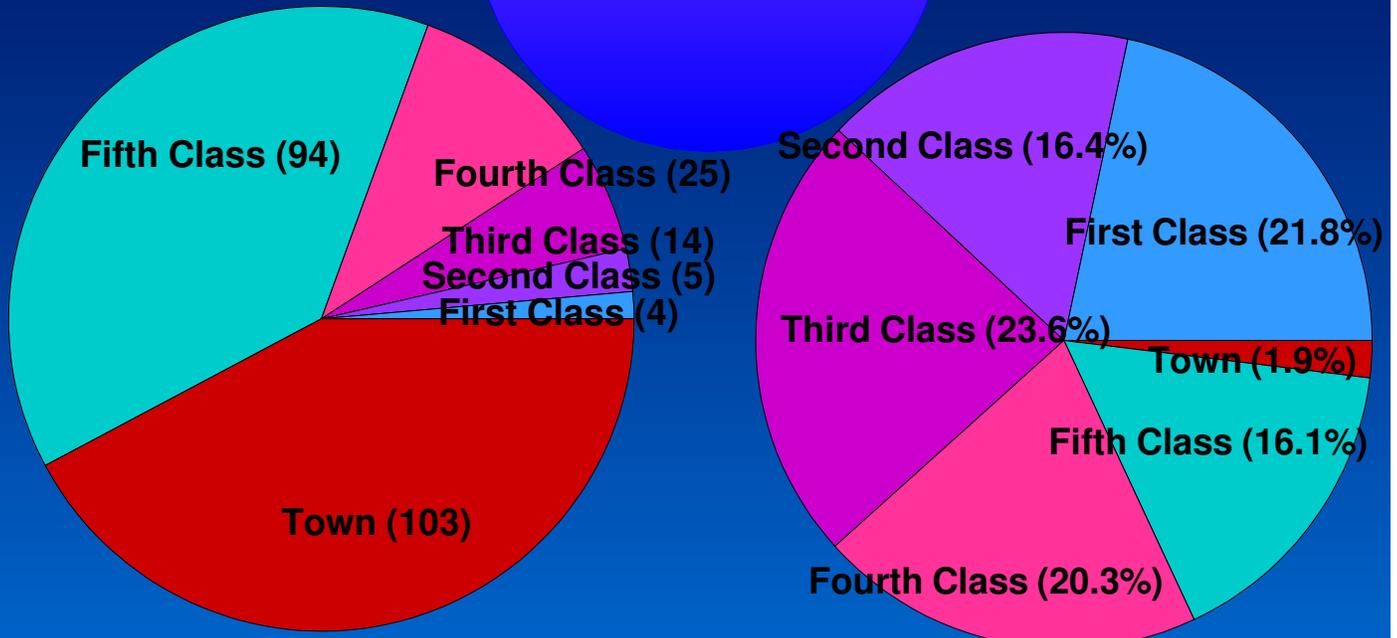


Statewide Population Per Class of Municipality



Municipalities of Utah

Municipalities per Class **245** Statewide Population
Per Class of Municipality



Municipalities of Utah

Forms of Government

- **Council-mayor** (5 council members)
- **Council-mayor** (7 council members)
- **Six-member council** (one member is the mayor)
- **Five-member council** (one member is the mayor)

Municipalities of Utah

Forms of Government

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Mayor votes

Municipal

Forms of Government

- Council-mayor (5 council members)
- Council-mayor (7 council members)
- Six-member council (one member is the mayor)
- Five-member council (one member is the mayor)

Mayor votes only if tie, in appointment or dismissal of city manager, or ordinance that enlarges or restricts mayor's powers

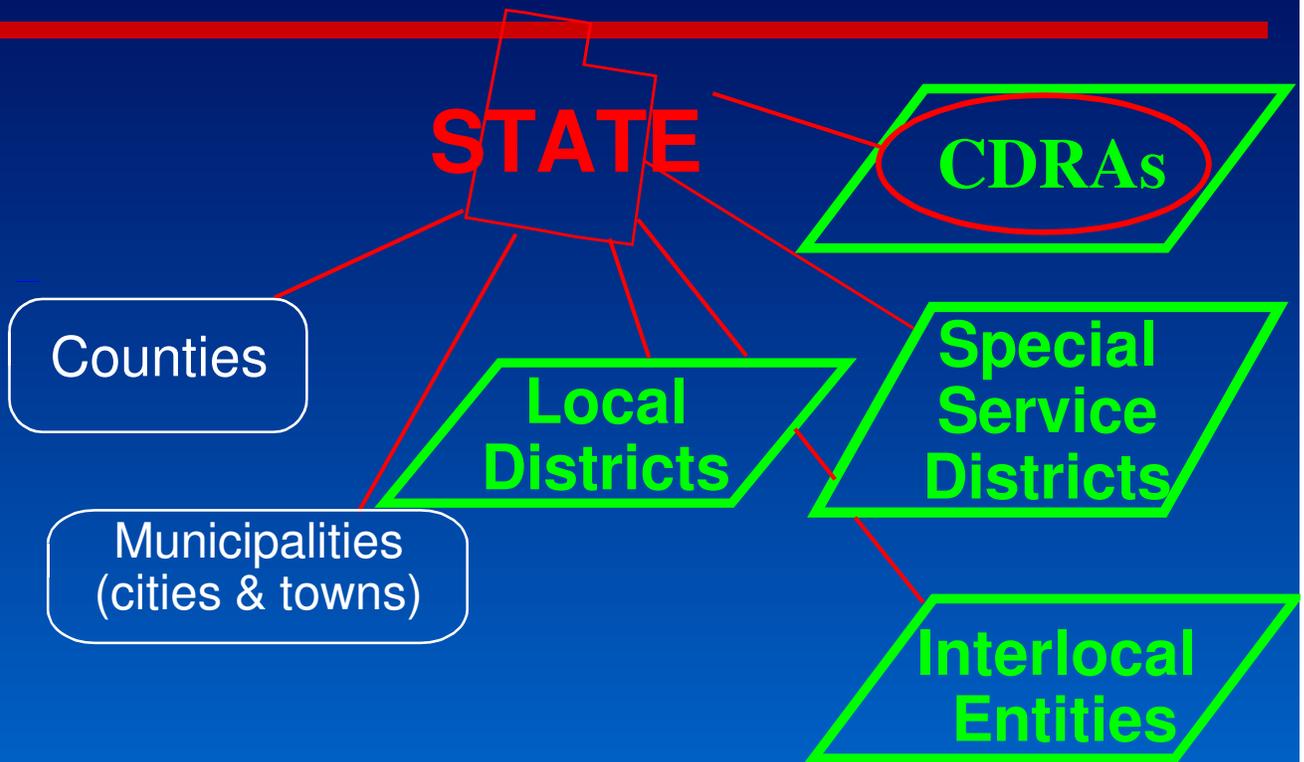
Municipalities of Utah

Forms of Government

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**Separate executive
and legislative
branches**

Political Subdivisions in Utah



Political Subdivisions in Utah

STATE

- ▶ Separate legal entity from county or municipality
- ▶ Governing body is county/municipality legislative body
- ▶ Undertakes projects

CDRAs

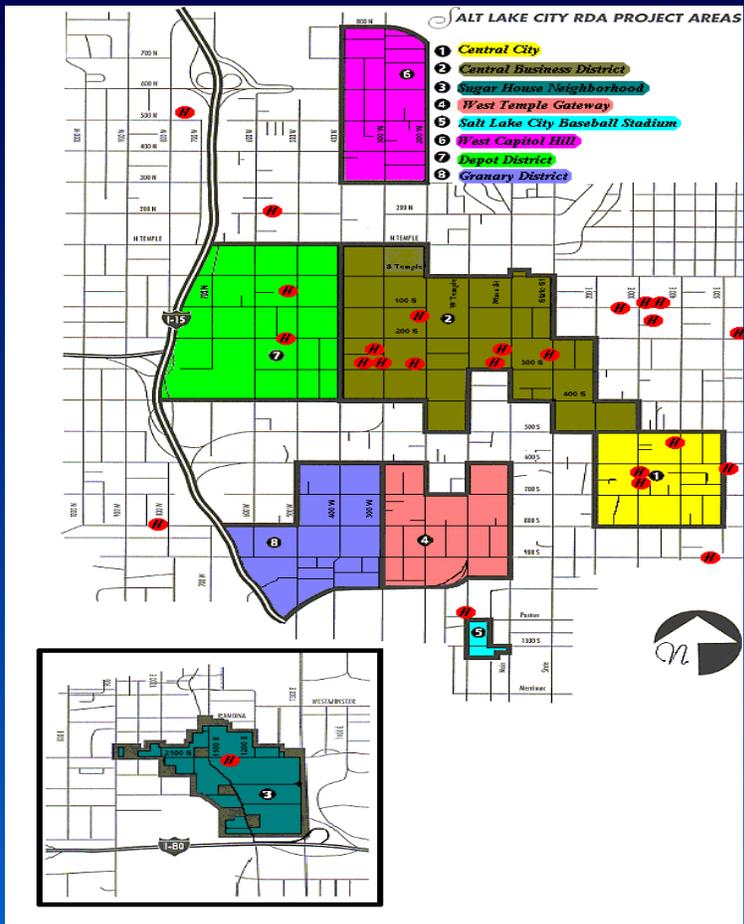
Special
Service
Districts

Interlocal
Entities

Political Subdivisions in Utah

- ▶ Separate legal entity from state or municipal government
- ▶ Governing body is county/municipal legislative body
- ▶ Undertakes projects

- Urban renewal
- Economic development
- Community development



Note: Data is current as of about 2005

Municipalities with CDRA's

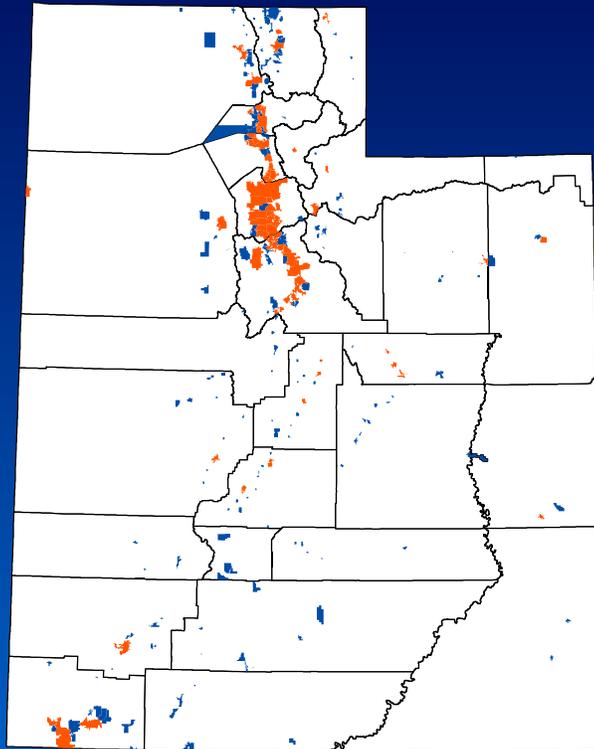
Class of Municipality	# of Municipalities in Class	# of Municipalities with CDRA
1st (over 100,000)	3	3
2nd (65,000- 99,999)	4	4
3rd (30,000-64,999)	10	8
4th (10,000-29,999)	22	20
5th (1,000-9,999)	95	35
Towns (Under 1,000)	107	2

Note: Data is current as of about 2005

Municipalities with RDAs

Orange=RDA

Blue=No RDA



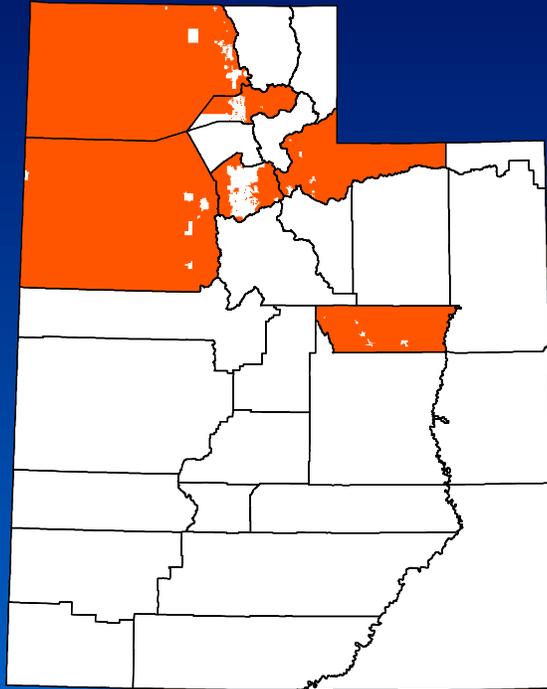
Note: Data is current
as of about 2005

Counties With CDRAs

<u>Class of County</u>	<u># of Counties In Class</u>	<u>Counties with CDRAs</u>
1st (700,000+)	1	1
2nd (125,000-699,999)	3	1
3rd (31,000-124,999)	6	3
4th (11,000-30,999)	8	1
5th (4,000-10,999)	7	0
6th (under 4,000)	4	0

Note: Data is current
as of about 2005

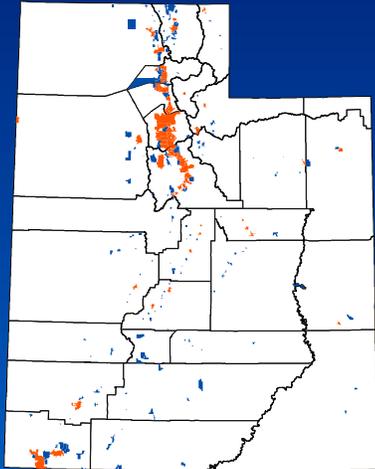
Counties With CDRAs



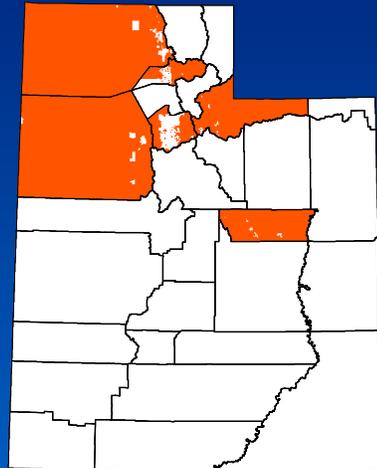
Note: Data is current
as of about 2005

Statewide Property Tax Money Used by CDRAs (2002)

Municipal RDAs



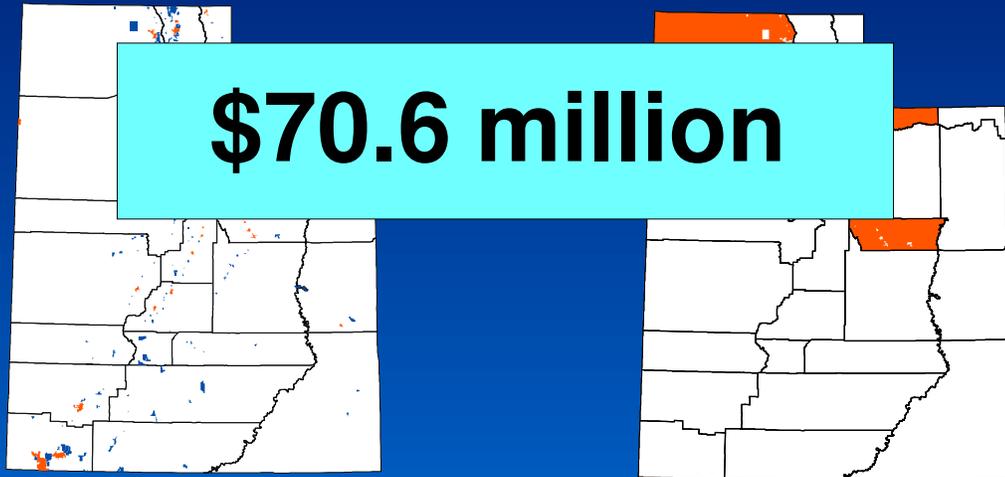
County CDRAs



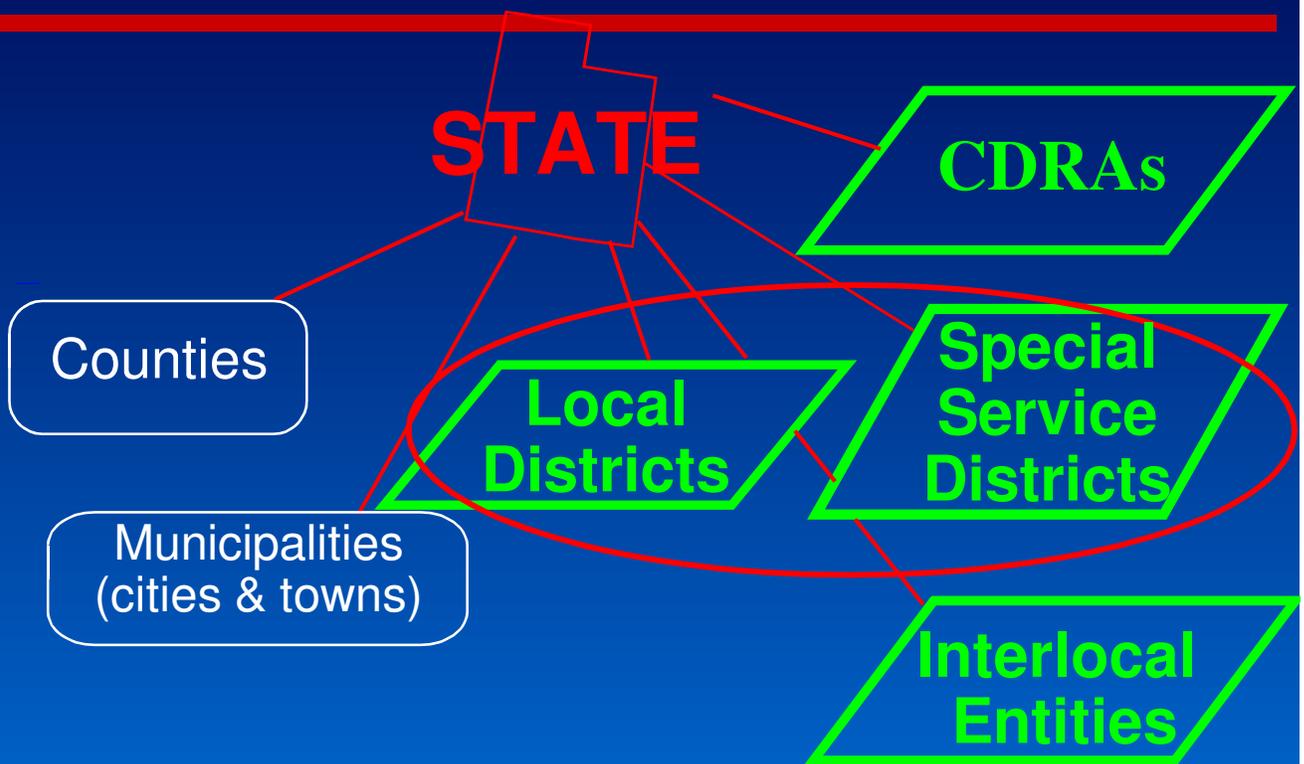
Statewide Property Tax Money Used by CDRAs (2003)

Municipal CDRAs

County CDRAs

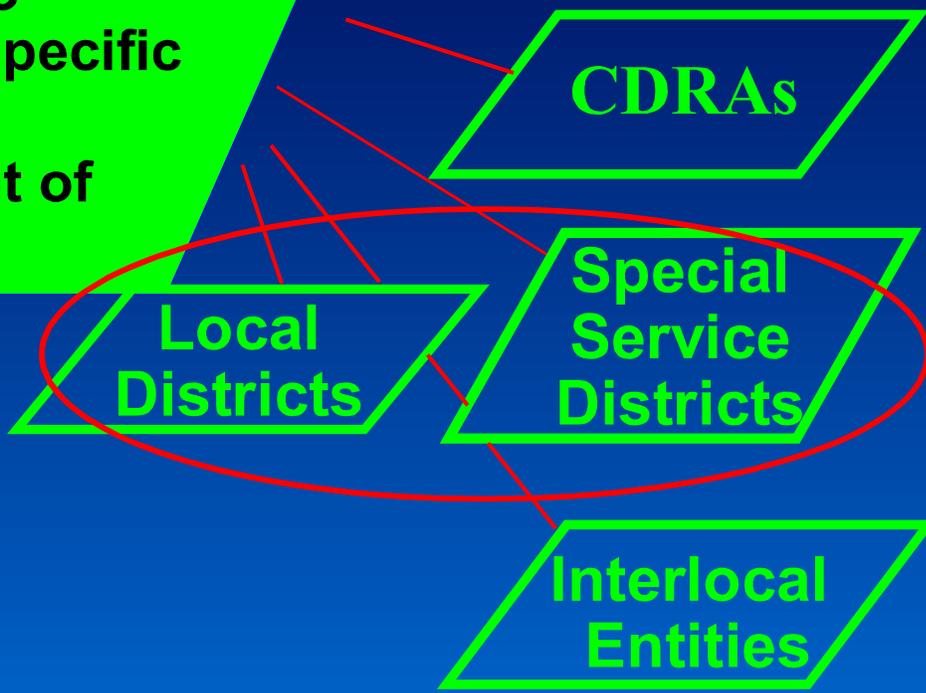


Political Subdivisions in Utah

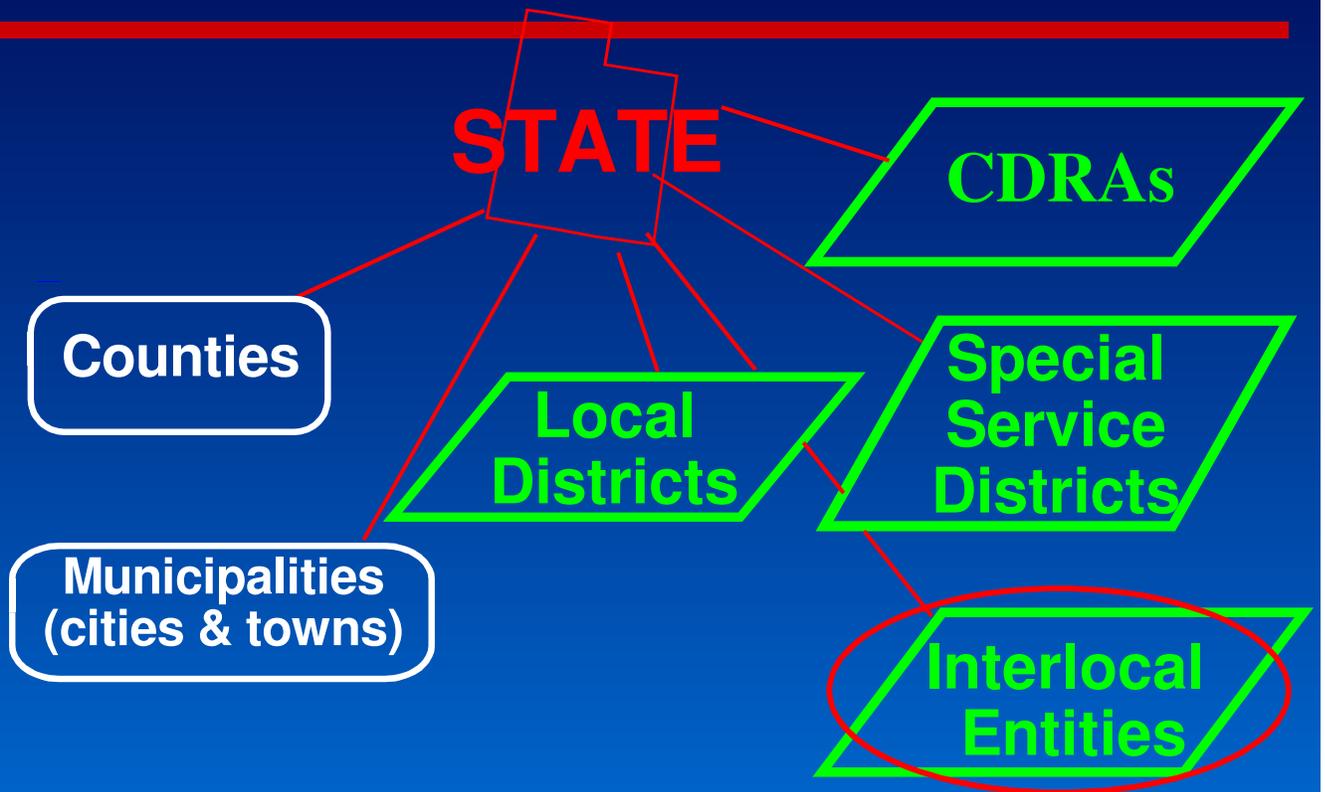


Political Subdivisions

- Separate legal entity
- Usually to provide specific service
- Limited grant of authority



Political Subdivisions in Utah



Political Subdivisions in Utah

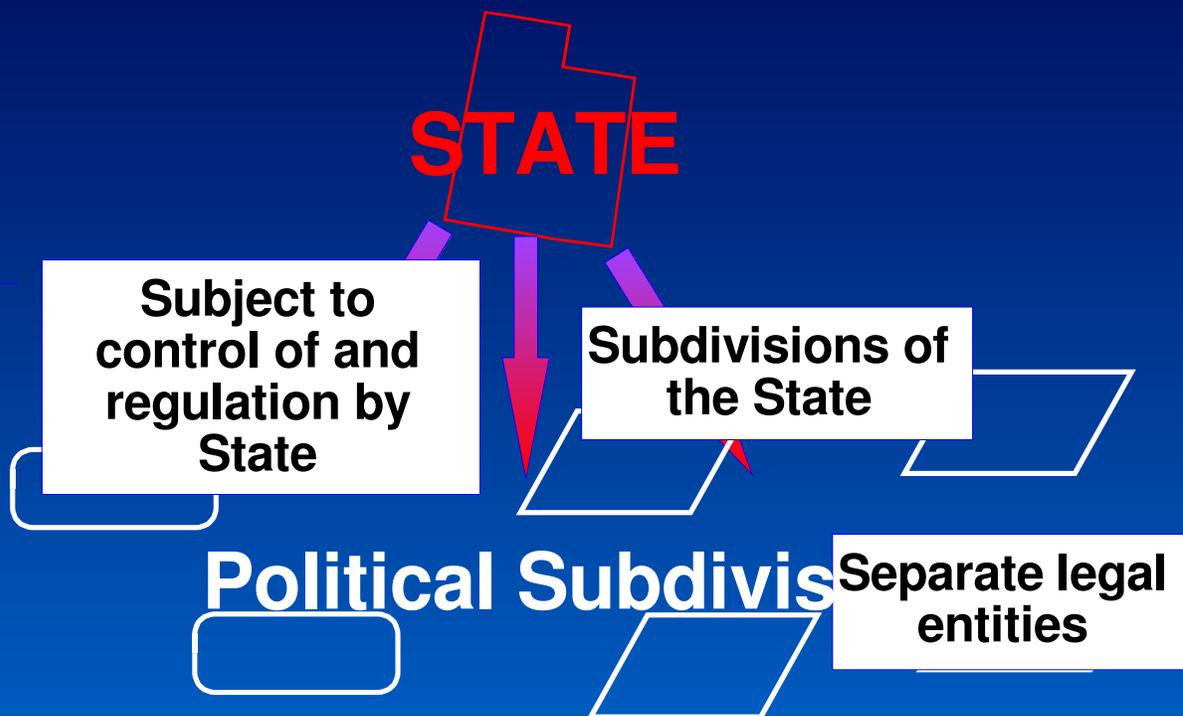
- ▶ Created by agreement
- ▶ No taxing authority
- ▶ Usually to provide a specific service
- ▶ Governance determined by agreement

CDRAs

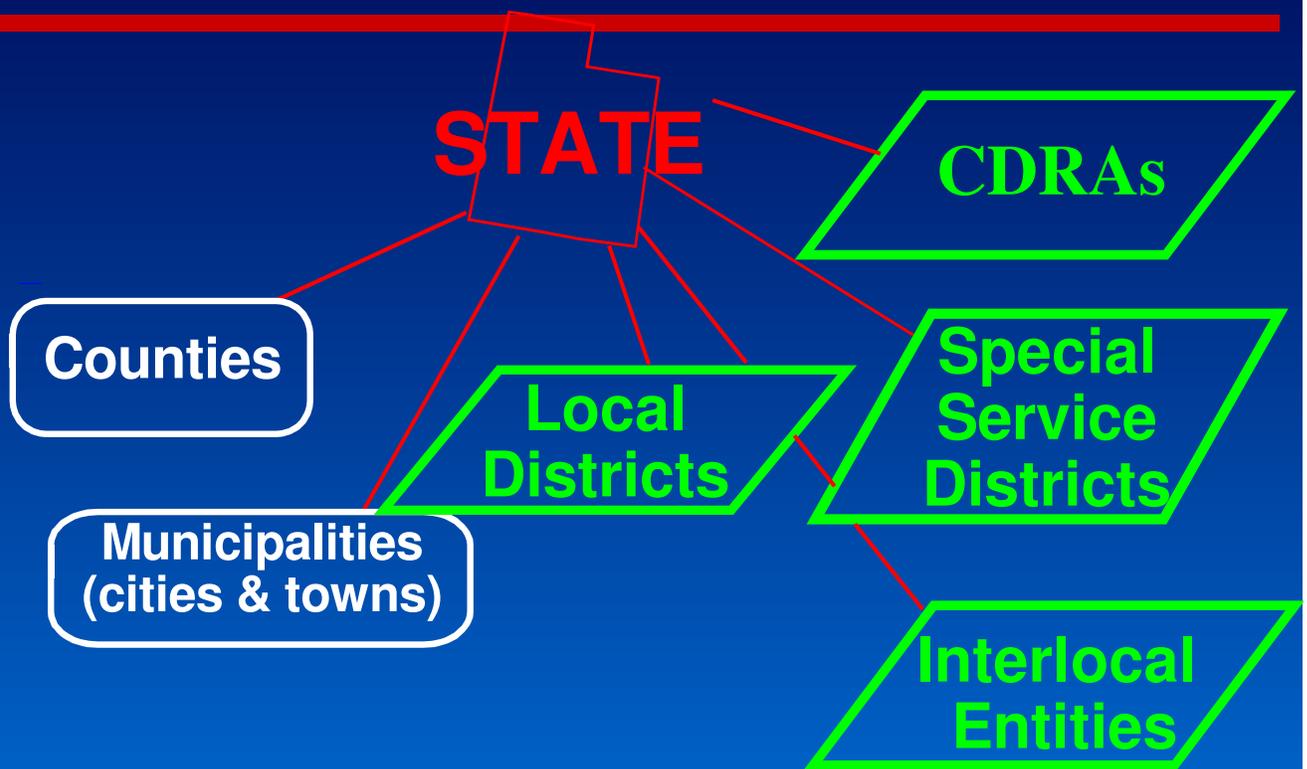
Special
Service
Districts

Interlocal
Entities

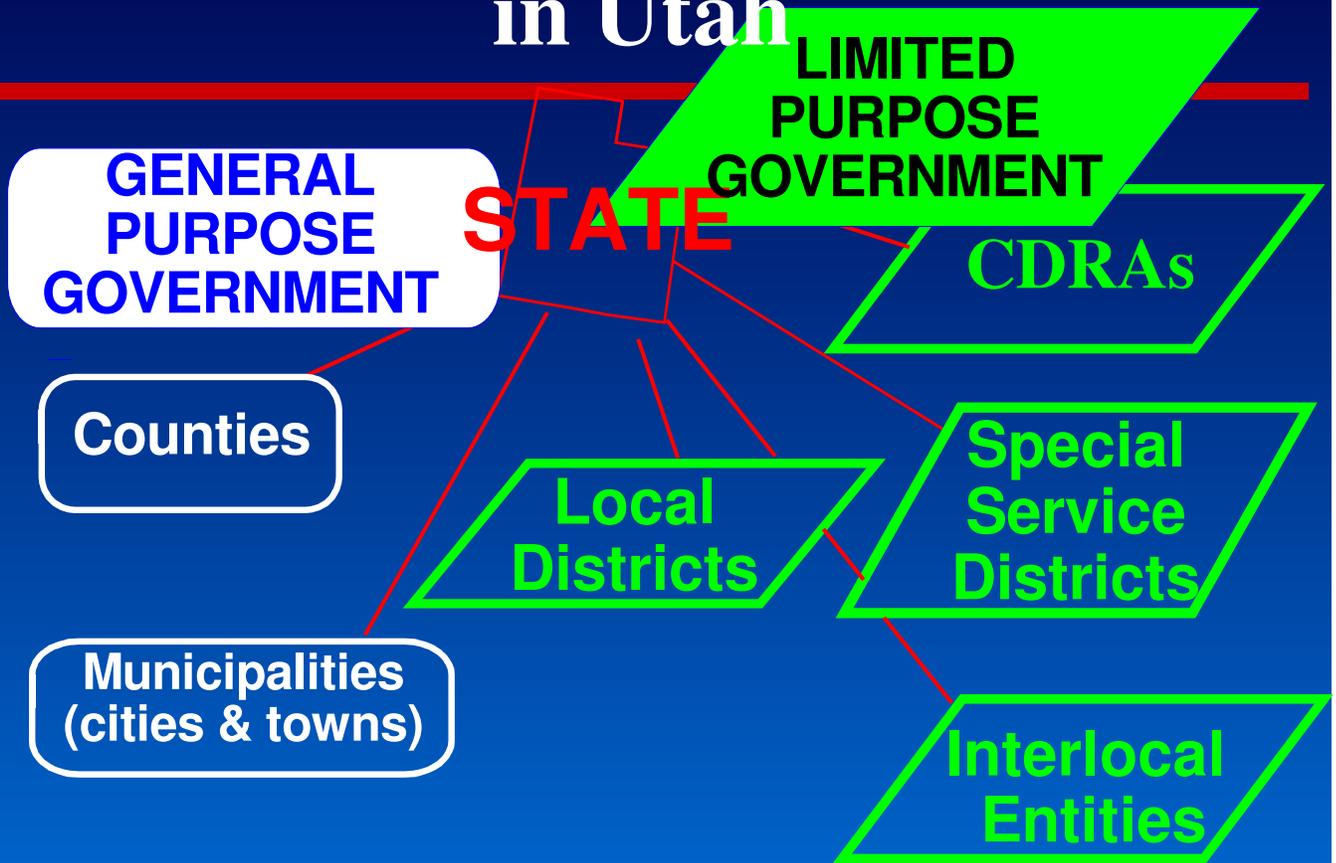
Summary



Political Subdivisions in Utah

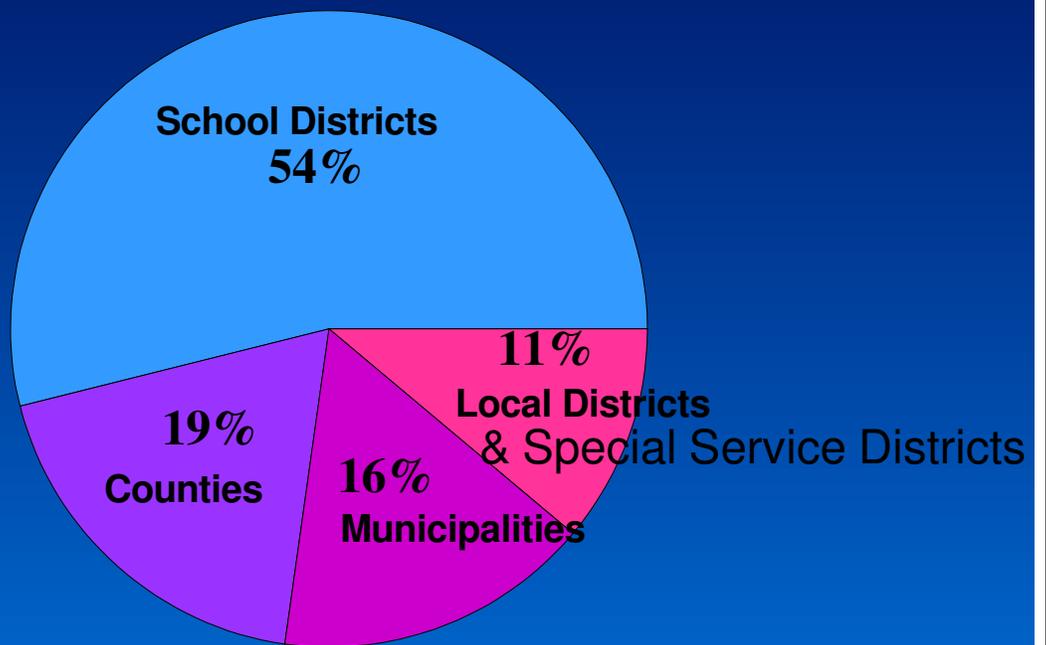


Political Subdivisions in Utah



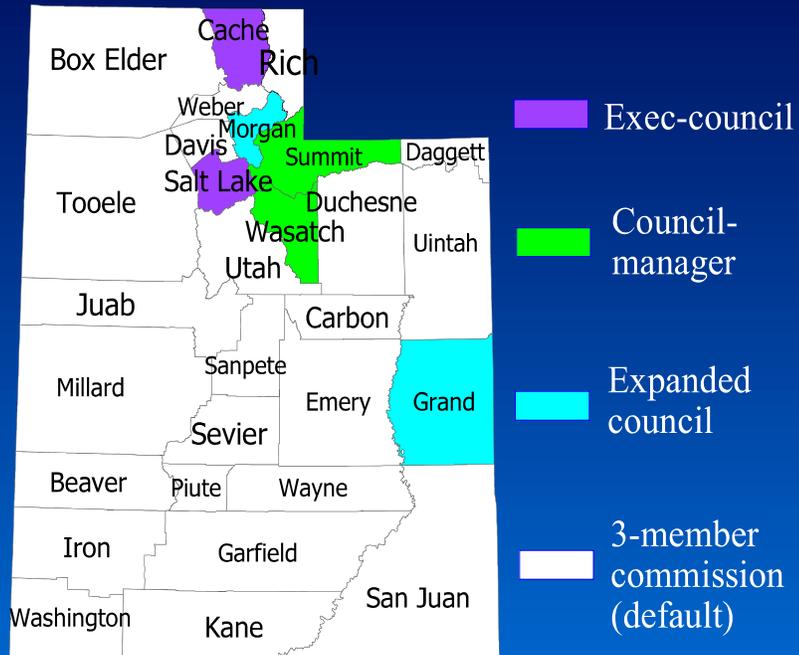
Political Subdivisions of Utah

Distribution of Property Tax Revenues (2003)



Counties of Utah

Forms of Government



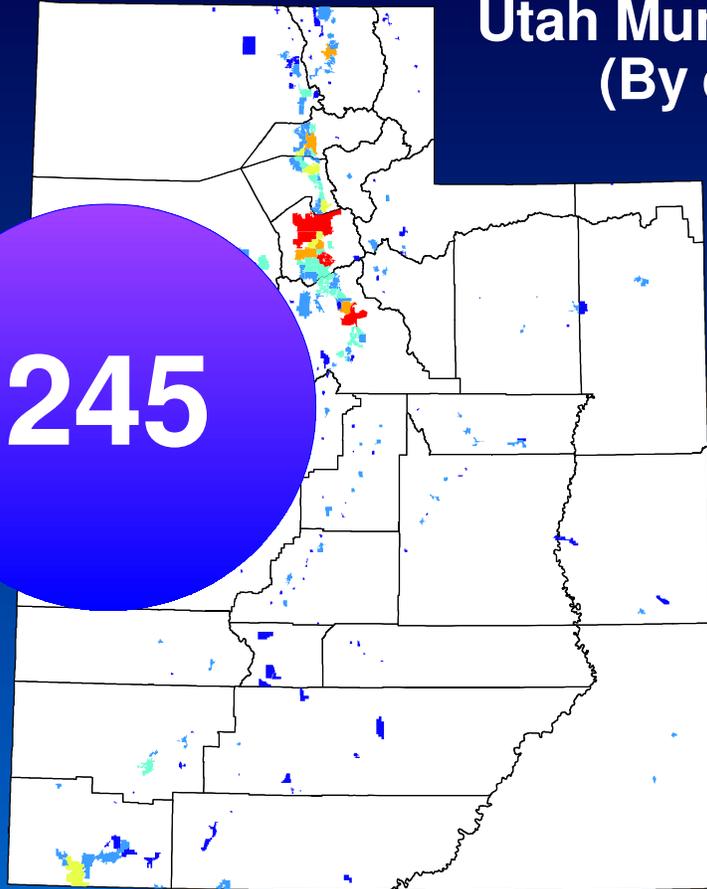
Note: Data is current as of 2012

cities
**Utah Municipalities
(By class)**

245

Classification

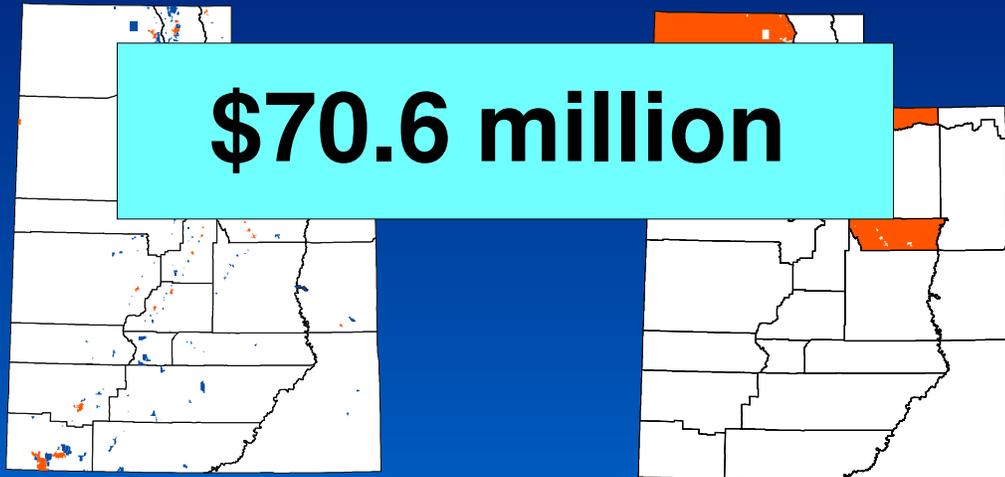
- 1st Class**
- 2nd Class**
- 3rd Class**
- 4th Class**
- 5th Class**
- Town**



Statewide Property Tax Money Used by CDRAs (2003)

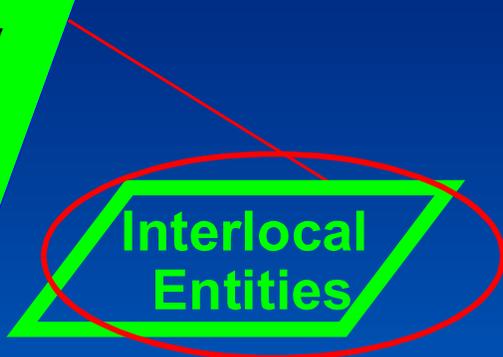
Municipal CDRAs

County CDRAs



Political Subdivisions in Utah

- ▶ Created by agreement
- ▶ No taxing authority
- ▶ Usually to provide a specific service
- ▶ Governance determined by agreement



Interlocal
Entities

Questions?