

WASATCH FRONT REGIONAL COUNCIL

BRAG
Bear River Association of Governments

SIX COUNTY
ASSOCIATION OF GOVERNMENTS

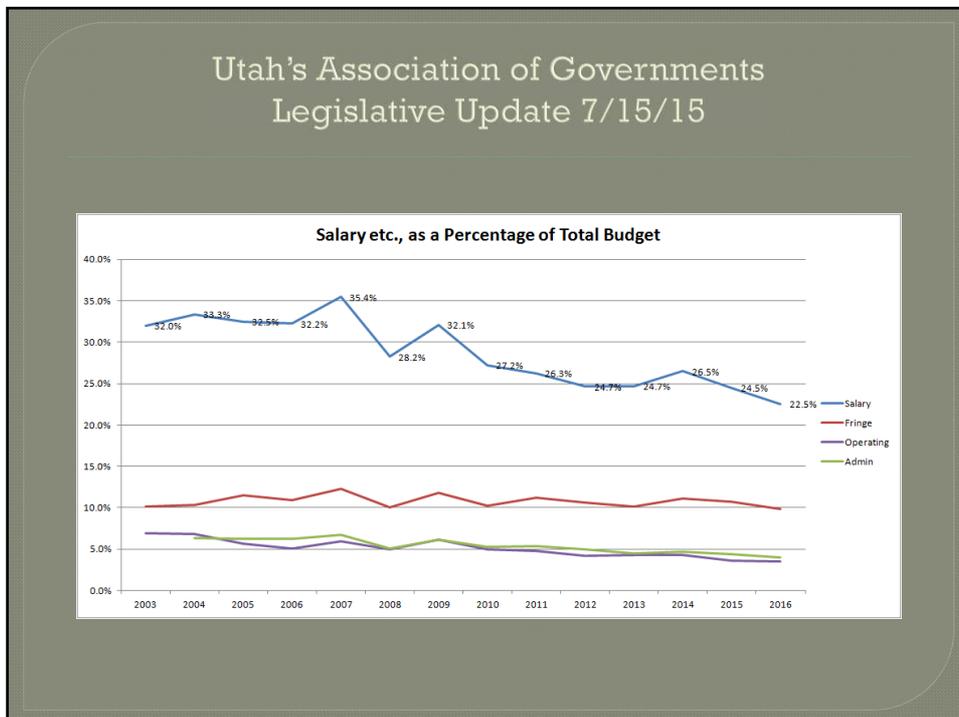
Utah
BASIN
ASSOCIATION OF GOVERNMENTS

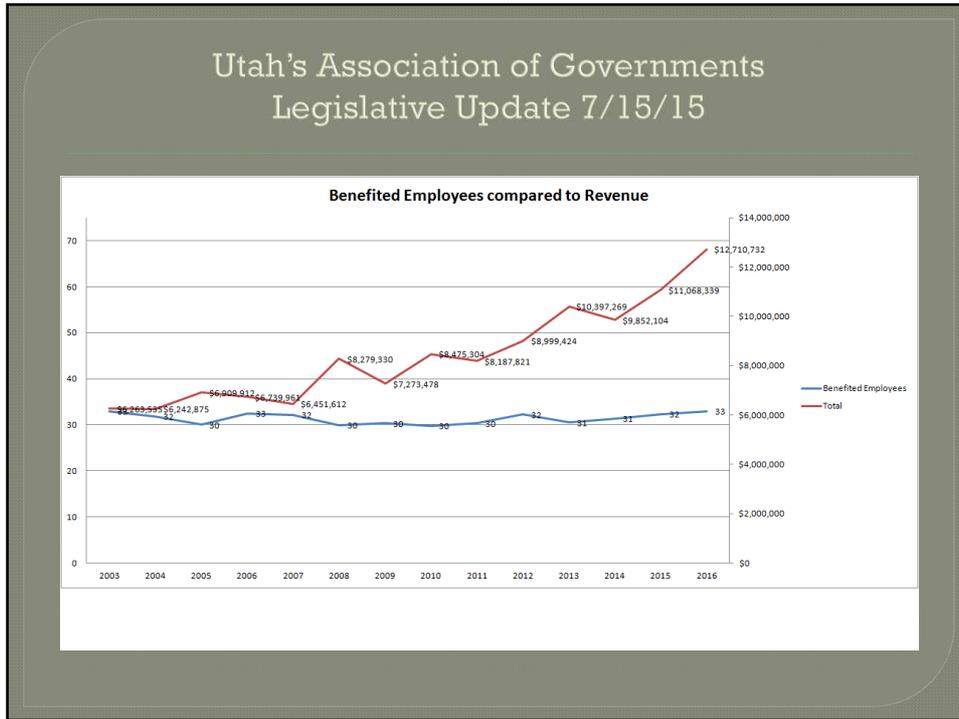
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Five County
Association of
Governments

MOUNTAINLAND
ASSOCIATION OF GOVERNMENTS

AOG Legislative Update
July 15, 2015





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EXECUTIVE DEPARTMENT

EXECUTIVE ORDER

WHEREAS, Multi-County Districts have been incorporated in many states of the United States pursuant to guidelines and directions published in U.S. Bureau of Budget Circulars No. A-89 and A-93; and

WHEREAS, the State Planning Advisory Committee has found that planning for the entire State of Utah, as a single unit with its diverse geography, large and heterogeneous economy, is not conducive for adequate coordination and efficient operation of public programs; and

WHEREAS, the proliferation of various sets of sub-state planning and administrative regions adopted by state and federal agencies operating within Utah to facilitate program planning and execution over relatively independent areas, are not consistent and consequently create administrative and operational hardships; and

WHEREAS, the State Planning Advisory Committee has recommended the establishment of uniform Multi-County Districts as a means to facilitate comprehensive and functional planning and development activities, and administration in delivery of services at all levels of government within the state, in order to eliminate further proliferation of uncoordinated single agency districts;

NOW, WHEREAS, I, Calvin L. Hampton, Governor of the State of Utah, by virtue of the authority vested in me by the Constitution and the laws of the State of Utah, after examination of the problem and consultation with local officials to determine the districting pattern which represents the most workable solution to the problem, do hereby direct the official establishment of Multi-County Districts for planning and development in the State of Utah, with provisions as follows:

Boundaries: 1. There are hereby constituted the following Utah Multi-County Districts for planning and development:

- (a) District One, the Bear River District, Box Elder, Cache, Rich Counties
- (b) District Two, the Weber River District, Davis, Morgan, Weber Counties

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(c) District Three, the Great Salt Lake District: Boone, Salt Lake Counties

(d) District Four, the Pecos River District: Summit, Wasatch, Utah Counties

(e) District Five, the Central Utah District: Duchesne, Piute, Wayne Counties

(f) District Six, the Southwestern District: Beaver, Iron, Moffat, Washington, Kane Counties

(g) District Seven, the Utah Basin District: Daguerre, Duchesne, Uintah Counties

(h) District Eight, the Southeastern District: Carbon, Emery, Garfield, San Juan Counties

Order 2. The objectives of the districting are:

- To provide for a uniform basis to coordinate major state plans and programs.
- To enable the use, by all state and federal agencies, of a common set of districts for planning and administrative purposes.
- To develop a method for coordinating federally sponsored or operated programs at sub-state levels, with each other, and with state programs.
- To provide a strengthened role for county and municipal officials in the execution of state and federal programs at the local level.
- To provide a consistent area framework for the gathering, processing and analyzing of planning and administrative information and data.
- To eliminate overlap, duplication and competition between various levels of government and thus facilitate the most effective use of the State's resources.

State Agencies: 3. All state departments, divisions, agencies, commissions, boards, councils and committees are directed to comply with the districting designated by this order. Agency grouping of more than one entire contiguous district may also be permitted, when clearly justified, for specially identified functions. If any state agency wishes to group districts, a request should be submitted as outlined in Section 5 of this Order.

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Local Governments: 4. Within each District, all county and municipal units of government are requested to cooperate and participate in establishing a multi-county association of governments. To insure recognition of such an Association, it should be established under the terms of the Interlocal Cooperation Act of 1969. It should be an equitable group of such of executive officials of local governments. Multi-county associations of governments and related agencies, commissions, or corporations and designated by the Governor, will be responsible for area-wide planning and policy reviews and should provide for access to professional and technical staff to assist in area-wide planning and policy making. If, for limited special functions, local officials wish to organize multi-county associations with boundaries differing from those established by this Order, the new Association should consist of entire contiguous districts to permit state and federal recognition and support.

Exemptions: 5. Where warranted, special exemptions may be granted to those state agencies whose immediate compliance with these exact district boundaries would bring undue expense, hardship, or significantly decreased efficiency to the operation of that agency, or because of other special circumstances. Exemptions will be considered and may be granted by the Office of the Governor, to those state agencies showing just cause for exemption. Agencies seeking exemption must submit:

- A map depicting those districts which can be utilized and those where a modification from existing boundaries is deemed necessary.
- A written statement of justification within sections: fiscal implications or guidelines, personnel difficulties, unreasonable workload assignments, existing investments in field facilities, or other major factors indicating sufficient cause for delay in adoption of the State Multi-County Districts specified herein.
- A timetable for eventual agency conformance with this order.

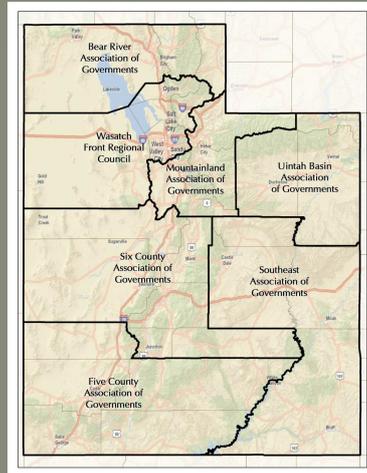
To maintain flexibility, district boundary revisions can be accomplished by executive order of the Governor after consultation with appropriate state agencies and local governments.

IN WITNESS WHEREOF, I have set my hand and caused to be affixed the Great Seal of the State of Utah, Done at the State Capitol in Salt Lake City, Utah, this 7th day of May, 1979.

Richard L. Hampton

John R. Miller

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INTERLOCAL COOPERATION AGREEMENT

This is an interlocal cooperation agreement entered into by, between, and among the following cities, towns, and counties which are all political subdivisions of the State of Utah:

Alpine, American Fork, Cedar Fort, Cedar Hill, Charleston, Coalville, Daniel, Draper, Eagle Mountain, Elk Ridge, Fairfield, Francis, Geneva, Golden, Heber City, Hurricane, Hurricane Highland, Kanab, Lake, Larkspur, Mapleton, Midway, Oakley, Orem, Park City, Panguitch, Pleasant Grove, Provo, Salem, Sevier, Spanish Springs, Spanish Fork, Springville, Vernal, Waldenburg, Woodland Hills, Summit County, Utah County, Wasatch County.

WITNESSETH

WHEREAS, pursuant to the provisions of the Interlocal Cooperation Act, Title 11, Chapter 13, Utah Code Annotated, 1953 as amended, public agencies, including political subdivisions of the State of Utah as therein defined, are authorized to enter into written agreements with one another for joint or cooperative action; and

WHEREAS, all of the parties to this Agreement are public agencies as defined in the Interlocal Cooperation Act; and

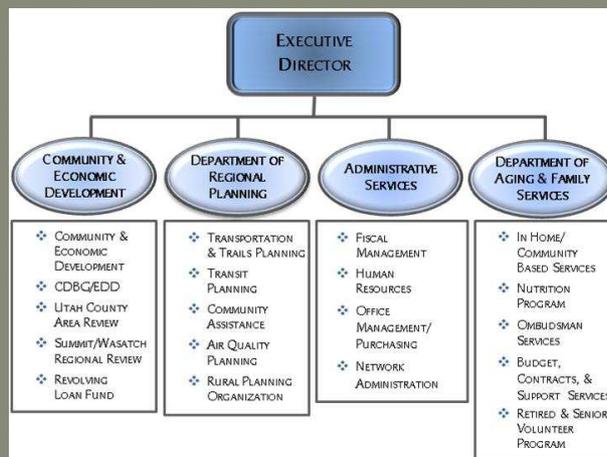
WHEREAS, the parties desire to establish Mountainland Association of Governments as an area agency to provide services to the parties hereto in the areas of governmental administration, planning and zoning, transportation planning, health care, social services, economic development, workforce assistance, travel and tourism, aging and adult services, and other services and functions as allowed by statute (UCA 11-13-3), as from time to time amended; and to own and operate facilities from which to provide such services.

NOW, THEREFORE, the parties do mutually agree, pursuant to the terms and provisions of the Interlocal Cooperation Act, as follows:

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WHAT DO UTAH'S ASSOCIATIONS OF GOVERNMENTS (AOG'S) DO?

Aging Services

(Six AOG's are "Area Agencies on Aging")

- Fund and assist senior centers
- Keep frail elderly and the elderly with disabilities independent in their homes
- Support caregivers
- Recruit and train volunteers to help seniors and disabled adults
- Be an advocate for older adults
- Counsel seniors and disabled adults about long term care options and financing
- Outreach to veterans to provide information about long term care options and Veterans Affairs (VA) health benefits
- Counsel older adults regarding health insurance

Community Development & Planning

(Seven AOG's are "Regional Planning Agencies")

- Help plan and fund community projects
- Provide community planning technical assistance to local governments
- Coordinate planning efforts among cities, towns, and counties within their regions
- Conduct general transportation planning
- Coordinate transportation for seniors, persons with disabilities, and low-income families and individuals.
- Help local governments with pre-disaster mitigation planning assistance
- Prepare emergency response interoperable communications plans
- Develop regional plans for mobility management, housing planning, and broadband planning

Economic Development & Job Creation

(Seven AOG's are "Economic Development Districts")

- Assist and coordinate local government economic development efforts
- Prepare regional economic development plans
- Help start and expand businesses through Business Resource Centers
- Help local businesses obtain government contracts
- Provide gap financing to local companies
- Promote business tourism and products
- Help plan and fund job creation projects
- Counsel businesses to secure special and other assistance

Housing

(Seven AOG's are involved in affordable housing planning and one is a Regional Housing Authority)

- Provide on-going rental assistance to low-income households
- Provide housing and support to victims of domestic violence and those with mental illness
- Assess and support the homeless
- Provide financing for emergency home repairs and furnace replacements
- Weatherize homes of lower-income families to reduce utility bills and conserve energy
- Provide financial assistance to first-time home buyers
- Make loans for major home repairs
- Develop and manage affordable housing projects

Human Services

(Five AOG's are "Community Action Agencies")

- Provide crisis assistance to low-income households
- Help low-income families pay utility bills
- Operate and/or fund food pantries
- Provide funding to human service agencies
- Volunteers prepare income tax returns for lower income families

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Transportation Planning

(Three AOG's are "Metropolitan Planning Organizations")

- Perform long range transportation planning
- Help prioritize highway, public transit, bicycle and pedestrian facility investments
- Assess air quality impact of transportation projects
- Provide forums for local governments to work together on transportation planning
- Coordinate with USDOT and other transportation partners
- Participate in development of Utah's Unified Transportation Plan

In General

- Facilitate intergovernmental cooperation and collaboration
- Provide an efficient shared regional staff
- Bring state and federal resources to their regions to meet local needs

ABOUT UTAH'S AOG'S

WHAT IS AN ASSOCIATION OF GOVERNMENTS OR AOG?

An association of city and county governments with a shared staff to conduct various types of planning and delivery of a wide array of services.

HISTORY

- 1960s: Several factors at the national level including expanding urbanization, increasing social problems, an expressed desire by local government officials to manage more rationally funded planning and service delivery, along with various academic studies describing the benefits of "sub-state regionalism" led to a movement for locally controlled regional organizations.
- 1970: Governor Cabell L. Hampton issued an executive order establishing eight multi-county districts or regions in Utah. In 1973 the number was reduced to seven.
- 1968-1973: Local government officials in Utah organized seven regional associations of governments with support and encouragement from the state under authority of Utah's Interlocal Cooperation Act of 1965.

AOGS IN UTAH WEAR MANY HATS

- Utah's seven associations of governments wear many hats or have multiple designations and roles including area agency on aging, community action agency, economic development district, regional planning agency, metropolitan planning organization, rural transportation planning organization, regional housing authority and others.
- The variety of roles and funding sources provides for greater efficiency through economies of scale with the advantage of control and oversight by local elected officials representing 29 counties and 243 cities and towns.

PURPOSE AND FUNCTION OF UTAH'S AOGS

- The AOGs in Utah have been and continue to be highly effective in—
- Providing an opportunity for local government officials to meet regularly and work cooperatively together;
- Creating efficiencies and cost savings to the taxpayers by having a shared regional staff to carry out designated functions of government;
- Helping eliminate duplication of effort and providing a stronger role for local government officials in planning, coordinating and administering state and federal programs at the local level;
- Bringing resources to the area (especially rural areas) that might not otherwise be available and ensuring that those resources address local needs; and
- The associations are a vital part of the high quality and extremely efficient government that the residents of Utah expect and deserve.

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Snapshot of
Utah's Regional Associations of Governments (AOG's)
October 2014

AOG	TOTAL FULL & PART-TIME EMPLOYEES	TOTAL FTE'S	TOTAL FUNDING ALL SOURCES	TOTAL FEDERAL FUNDS	TOTAL FEDERAL THAT COMES DIRECT	TOTAL PASS-THROUGH ENTITIES & CONTRACTORS
BRAG	55	44	\$7,300,000	\$5,640,000	\$2,660,388	53
MAG	80	47	\$11,150,000	\$8,054,000	\$2,468,000	80
UBAOG	59	42	\$5,179,548	\$3,983,768	\$2,088,490	4
6-COUNTY	81	49	\$4,211,732	\$2,355,052	\$345,850	0
5-COUNTY	58	46	\$7,778,598	\$5,531,172	\$987,236	16
SEUALG	68	42	\$3,565,973	\$2,801,000	\$279,000	9
WFRC	25	24	\$5,073,360	\$3,934,579	\$84,763	17
TOTALS	426	294	\$44,259,211	\$32,499,561	\$8,913,727	179

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- Questions!
- Thank you for your time!
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