

Office of the
Legislative Fiscal Analyst

FY 2002 Budget Recommendations

Joint Appropriations Subcommittee for
Community Development and Human Resources

Department of Community and Economic Development
State History

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1.0 Summary: State History

The Division promotes Utah’s history except paleontology, which is part of Natural Resources. It maintains a research library, marks and preserves historic sites, provides museum services for historic and prehistoric artifacts, and edits and publishes historical records, journals and books. It operates the State’s historic preservation office in compliance with federal regulations and helps other state agencies manage historic, anthropological, and archaeological resources.

	Analyst FY 2002 Base	Analyst FY 2002 Changes	Analyst FY 2002 Total
Financing			
General Fund	1,956,600		1,956,600
Federal Funds	589,900		589,900
Dedicated Credits Revenue		500,000	500,000
Beginning Nonlapsing	223,200		223,200
Closing Nonlapsing	(223,200)	(500,000)	(723,200)
Total	<u>\$2,546,500</u>	<u>\$0</u>	<u>\$2,546,500</u>
Programs			
Administration	603,600		603,600
Collections and Education	693,800		693,800
History Publications	128,500		128,500
Office of Preservation	945,700		945,700
History Projects	174,900		174,900
Total	<u>\$2,546,500</u>	<u>\$0</u>	<u>\$2,546,500</u>
FTE/Other			
Total FTE	33		33
Vehicles	3		3

2.0 State History Issues

Cultural Center Planning Funds

State History is requesting legislative authority to rent out the Rio Grande Depot during the Olympics and spend the proceeds to fund the programming and planning costs for the new Utah Cultural Center. The Analyst recommends that the Division be given authority to rent the building, and collect the funds, but that approval for spending the funds be delayed until next session. There is still some controversy as to where the Cultural Center should be located. The Analyst also recommends this intent:

The Legislature intends to allow the Division of State History to rent out space in their facility for the Olympics. They shall not spend collected funds from this activity until after the Legislature approves a spending plan in the 2002 Legislative Session.

Heritage Areas and Corridors

This is a new program to identify, preserve, and promote the state's cultural and historic heritage. It would be administered by the Division of State History with a coordinating committee composed of representatives from the Governor's Rural Partnership Office, State History, Arts Council, Travel Council, State Library, Community Development, and Business and Economic Development. The committee would award continuing grants of \$5,000 to \$10,000 and technical assistance. There would also be competitive grants. The Analyst would recommend \$240,000 in ongoing funding if funding were available.

3.0 Program: State History

3.1 Administration

The Analyst recommends \$603,600.

	2000	2001	2002	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	601,500	606,000	603,600	(2,400)
Dedicated Credits Revenue			500,000	500,000
Beginning Nonlapsing	5,900	8,700		(8,700)
Closing Nonlapsing	(8,700)		(500,000)	(500,000)
Total	\$598,700	\$614,700	\$603,600	(\$11,100)
Expenditures				
Personal Services	213,000	200,500	197,400	(3,100)
In-State Travel	4,100	6,100	5,700	(400)
Out of State Travel	3,300	3,600	3,300	(300)
Current Expense	324,200	363,500	357,200	(6,300)
DP Current Expense	45,600	40,000	40,000	
Other Charges/Pass Thru	8,500	1,000		(1,000)
Total	\$598,700	\$614,700	\$603,600	(\$11,100)
FTE/Other				
Total FTE	3	3	3	
Vehicles		3	3	

Purpose

Administration provides leadership and financial, accounting, purchasing, data processing, facility management, reception, publication, and personnel services to the rest of the division. Their board is paid from this budget.

Nonlapsing Intent

The Analyst recommends the following intent:

It is the intent of the Legislature that these funds not lapse.

Intent: Performance Measures

The Legislature intends that the Division develop performance measures for each program and where possible prepare a five-year history of those measures for the FY 2002 session.

Activity

The Division redesigned their web site, www.history.utah.org, and began aggressively adding content. This includes the Utah burials database which became public this year and now contains over 100,000 entries. It also includes most of the Historical Society’s collection catalog. They published in cooperation with a private vendor, the first edition of the Utah Centennial History suite on CD-ROM. The final edition will have all past issues of the *Utah Historical Quarterly*, and all of the county histories.

The division operates a geographic information system of cultural resources in partnership with the BLM, Forest Service, Utah Department of Transportation, State Institutional Trust Lands and others. They are developing with their partners two archaeological site at Point of the Mountain, and Antelope Island.

**Cultural Center
Planning Funds**

State History is requesting legislative authority to rent out the Rio Grande Depot during the Olympics and spend the proceeds to fund the programming and planning costs for the new Utah Cultural Center. The Analyst recommends that the Division be given authority to rent the building, and collect the funds, but that approval for spending the funds be delayed until next session. There is still some controversy as to where the Cultural Center should be located. The Analyst also recommends this intent:

The Legislature intends to allow the Division of State History to rent out space in their facility for the Olympics. They shall not spend collected funds from this activity until after the Legislature approves a spending plan in the 2002 Legislative Session.

3.2 Collections and Education

Recommendation The Analyst recommends \$693,800.

	2000	2001	2002	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	676,200	703,400	693,800	(9,600)
Beginning Nonlapsing	49,300	17,200	17,200	
Closing Nonlapsing	(17,200)	(17,200)	(17,200)	
Total	\$708,300	\$703,400	\$693,800	(\$9,600)
Expenditures				
Personal Services	636,300	666,000	650,100	(15,900)
In-State Travel	2,500	2,200	1,300	(900)
Out of State Travel	800	2,500	2,200	(300)
Current Expense	68,700	23,600	40,200	16,600
Capital Outlay		9,100		(9,100)
Total	\$708,300	\$703,400	\$693,800	(\$9,600)
FTE/Other				
Total FTE	13	13	13	

Purpose This program is divided into three areas: Collections; Preservation, and Display; and Education and Public Relations.

Collections maintains a specialized public research library with books, periodicals, manuscripts, newspapers, maps, unpublished papers, private archives, several thousand feet of personal papers and letters, photoprints, 500,000 photographs, slides, motion pictures, film strips video, art, and graphic materials.

Preservation and display cares for the Division’s teaching and research collections that are used in teaching kits and in traveling exhibits.

Education and Public Relations prepares features for printed media and radio, runs the history Outreach and School programs and plans the Society’s annual meeting.

Activity

The program placed its books, pamphlets, photographs, and manuscripts in an online catalog.

Approximately 700 archival search aids have been converted and placed on the web.

They continue to operate the Southern Utah Oral History project.

They answered 9,308 student requests for information.

7,734 patrons visited the Utah History Information Center.

68,652 visited the exhibit including 68 school tours with 3,103 students.

3.3 History Publications

Recommendation The Analyst recommends \$128,500 includes adjustments for.

	2000	2001	2002	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	120,700	131,800	128,500	(3,300)
Total	<u>\$120,700</u>	<u>\$131,800</u>	<u>\$128,500</u>	<u>(\$3,300)</u>
Expenditures				
Personal Services	119,900	127,800	124,800	(3,000)
In-State Travel	400	700	400	(300)
Current Expense	400	3,300	3,300	
Total	<u>\$120,700</u>	<u>\$131,800</u>	<u>\$128,500</u>	<u>(\$3,300)</u>
FTE/Other				
Total FTE	2	2	2	

Purpose This is the publishing arm of the Division. Its most esteemed product is the Utah Historical Quarterly. Started in 1928, it is the Division’s oldest activity.

The Division believes that the State publishes professional journals because the market is too weak to support private publication. They feel that the publications are a valuable contribution to the quality of life in Utah. Proceeds go to the Utah State Historical Society, a separate line item.

3.4 Office of Preservation

Recommendation The Analyst recommends \$945,700. The Heritage Areas Certification Process was created in FY 1999 with savings from administration and various grant programs in FY 2000. Total costs are \$47,500.

	2000	2001	2002	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	321,000	383,700	375,800	(7,900)
Federal Funds	582,700	549,800	569,900	20,100
Total	\$903,700	\$933,500	\$945,700	\$12,200
Expenditures				
Personal Services	766,800	816,100	809,900	(6,200)
In-State Travel	9,800	10,300	9,100	(1,200)
Out of State Travel	8,200	4,200	4,200	
Current Expense	14,800	16,900	16,500	(400)
Other Charges/Pass Thru	104,100	86,000	106,000	20,000
Total	\$903,700	\$933,500	\$945,700	\$12,200
FTE/Other				
Total FTE	15	15	15	

Purpose The program runs the division’s Antiquities Section and both state and federal historic preservation programs. It issues archeological work permits for State lands and maintains a cultural sites data base.

Pass-through funds go to historic preservation committees created by the 75 Certified Local Governments. Funds are spent on historic building feasibility studies, working drawings, and construction; Archeological or historic surveys leading to nominations to the National Register of Historic Places which mnakes properties eligible for 20% state and federal investment tax credits but provides no protection; Production of heritage tourism and heritage education plans and printed materials. Occasionally small amounts are allocated to one-time projects directed to Heritage Tourism, Heritage Education, or resorce management and protection.

Activity A private sector partner helped produce “Utah Preservation” magazine. The partner handles advertising and production, and the division’s Preservation Office provides content. This makes wide distribution of historic preservation information possible at a low cost to the state. The magazine covers historic preservation, archaeological interpretation, heritage tourism, resource protection and development, and interpretive projects throughout the state.

Annually, the Program handles about 3,000 review and compliance cases, 800 Archaeological Project Reports, and 60+ Preservation Permits.

Heritage Areas and Corridors

This is a new program to identify, preserve, and promote the state's cultural and historic heritage. It would be administered by the Division of State History with a coordinating committee composed of representatives from the Governor's Rural Partnership Office, State History, Arts Council, Travel Council, State Library, Community Development, and Business and Economic Development. The committee would award continuing grants of \$5,000 to \$10,000 and technical assistance. There would also be competitive grants. The Analyst would recommend \$240,000 in ongoing funding if funding were available.

3.5 History Projects

Recommendation The Analyst recommends \$174,900.

	2000	2001	2002	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	166,500	154,900	154,900	
Federal Funds		20,000	20,000	
Beginning Nonlapsing	284,700	206,000	206,000	
Closing Nonlapsing	(206,000)	(206,000)	(206,000)	
Total	<u>\$245,200</u>	<u>\$174,900</u>	<u>\$174,900</u>	<u>\$0</u>
Expenditures				
Personal Services	22,000			
In-State Travel	700	800		(800)
Current Expense	10,600	25,700		(25,700)
DP Current Expense	5,000	5,000		(5,000)
Other Charges/Pass Thru	206,900	143,400	174,900	31,500
Total	<u>\$245,200</u>	<u>\$174,900</u>	<u>\$174,900</u>	<u>\$0</u>
FTE/Other				

Purpose This program funds the Utah State History Fair, the Utah Heritage Foundation and other projects assigned by the Legislature.

4.0 Additional Information

4.1 Funding History

	1998	1999	2000	2001	2002
Financing	Actual	Actual	Actual	Estimated	Analyst
General Fund	1,946,400	1,846,700	1,885,900	1,979,800	1,956,600
Federal Funds	549,700	663,700	582,700	569,800	589,900
Dedicated Credits Revenue					500,000
Beginning Nonlapsing	492,700	623,500	339,900	231,900	223,200
Closing Nonlapsing	(623,500)	(339,900)	(231,900)	(223,200)	(723,200)
Lapsing Balance		(40,000)			
Total	\$2,365,300	\$2,754,000	\$2,576,600	\$2,558,300	\$2,546,500
Programs					
Administration	555,900	562,600	598,700	614,700	603,600
Collections and Education	661,400	652,600	708,300	703,400	693,800
History Publications	119,000	119,800	120,700	131,800	128,500
Office of Preservation	799,900	905,300	903,700	933,500	945,700
History Projects	229,100	513,700	245,200	174,900	174,900
Total	\$2,365,300	\$2,754,000	\$2,576,600	\$2,558,300	\$2,546,500
Expenditures					
Personal Services	1,644,700	1,726,300	1,758,000	1,810,400	1,782,200
In-State Travel	16,100	16,000	17,500	20,100	16,500
Out of State Travel	15,100	15,500	12,300	10,300	9,700
Current Expense	431,300	588,500	418,700	433,000	417,200
DP Current Expense	42,900	44,300	50,600	45,000	40,000
Capital Outlay				9,100	
Other Charges/Pass Thru	215,200	363,400	319,500	230,400	280,900
Total	\$2,365,300	\$2,754,000	\$2,576,600	\$2,558,300	\$2,546,500
FTE/Other					
Total FTE	33	33	33	33	33
Vehicles				3	3

4.2 Federal Funds

Program		FY 2000 Actual	FY 2001 Estimated	FY 2002 Analyst
Interagency Programs	Federal	\$104,400	\$82,600	\$100,000
Department of the Interior	Required State Match			
	Subtotal	104,400	82,600	100,000
Historic Preservation	Federal	663,700	569,800	589,900
Department of the Interior	Required State Match	442,500	379,900	393,300
	Subtotal	1,106,200	949,700	983,200
	Federal Total	\$768,100	\$652,400	\$689,900
	Required State Match Total	442,500	379,900	393,300
	Total	\$1,210,600	\$1,032,300	\$1,083,200