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HIGHER EDUCATION SAVINGS INCENTIVE PROGRAM AMENDMENTS

1999 GENERAL SESSION STATE OF UTAH

Sponsor: Keele Johnson

AN ACT RELATING TO HIGHER EDUCATION; MODIFYING PROVISIONS IN THE HIGHER EDUCATION SAVINGS AND SUPPLEMENTAL SAVINGS INCENTIVE PROGRAMS RELATED TO AMOUNTS PARTICIPANTS MAY INVEST IN THE PROGRAMS; PROVIDING THAT THE STATE BOARD OF REGENTS SHALL ESTABLISH THOSE AMOUNTS; PROVIDING FOR SAVINGS AMOUNTS IN ADDITION TO THE AMOUNT WHICH QUALIFIES FOR STATE INCOME TAX DEDUCTIBILITY; AND PROVIDING FOR RETROSPECTIVE OPERATION.

This act affects sections of Utah Code Annotated 1953 as follows: AMENDS:

53B-8a-106, as enacted by Chapter 4, Laws of Utah 1996, Second Special Session

53B-8b-105, as enacted by Chapter 390, Laws of Utah 1997

59-10-114, as last amended by Chapter 56, Laws of Utah 1997

Be it enacted by the Legislature of the state of Utah:

Section 1. Section **53B-8a-106** is amended to read:

53B-8a-106. Participation agreements for trust.

The trust may enter into participation agreements with participants on behalf of beneficiaries pursuant to the following terms and agreements:

- (1) (a) Each participation agreement shall require a participant to agree to invest a specific amount of money in the trust for a specific period of time for the benefit of a specific beneficiary, not to exceed [\$1,200 per beneficiary per year, adjusted annually to reflect increases in the Consumer Price Index] an amount determined by the board.
- (b) Participation agreements may be amended to provide for adjusted levels of payments based upon changed circumstances or changes in educational plans [and may contain penalties for failure to make payments when scheduled].

(c) A participant may make additional optional payments as long as the total payments for a specific beneficiary do not exceed the total estimated higher education costs as determined by the board.

- (d) The maximum amount of investments that may be subtracted from federal taxable income of a resident or nonresident individual under Subsection 59-10-114(2)(j) shall be \$1,200 for each individual beneficiary for the 1996 calendar year and an amount adjusted annually thereafter to reflect increases in the Consumer Price Index.
- (2) The participation agreement may include a minimum rate of return for the investment made by the participant.
- (3) Beneficiaries designated in participation agreements may be designated from date of birth through age 16.
- (4) Payment of benefits provided under participation agreements must begin not later than the first full fall academic quarter or semester at an institution of higher education following the 22nd birthday or high school graduation of the beneficiary, whichever is later, unless the participant notifies the program administrator to the contrary.
- (5) The execution of a participation agreement by the trust may not guarantee in any way that higher education costs will be equal to projections and estimates provided by the trust or that the beneficiary named in any participation agreement will:
 - (a) be admitted to an institution of higher education;
- (b) if admitted, be determined a resident for tuition purposes by the institution of higher education, unless the participation agreement is vested;
- (c) be allowed to continue attendance at the institution of higher education following admission; or
 - (d) graduate from the institution of higher education.
- (6) Beneficiaries may be changed as permitted by the rules and regulations of the board upon written request of the participant prior to the date of admission of any beneficiary under a participation agreement by an institution of higher education so long as the substitute beneficiary is eligible for participation.

- (7) Participation agreements may be freely amended throughout their terms in order to enable participants to increase or decrease the level of participation, change the designation of beneficiaries, and carry out similar matters as authorized by rule.
- (8) Each participation agreement shall provide that the participation agreement may be canceled upon the terms and conditions, and upon payment of the fees and costs set forth and contained in the board's rules and regulations.

Section 2. Section **53B-8b-105** is amended to read:

53B-8b-105. Participation agreements -- Content.

- (1) Each participation agreement shall provide for the payment of qualified higher education expenses of the eligible beneficiary of the participation agreement.
- (2) The trust has authority to enter into participation agreements with participants on behalf of designated beneficiaries under the following terms and agreements:
- (a) each participation agreement may include one or more designated beneficiaries, and for each designated beneficiary have a participant account, which the trust shall account for separately;
- (b) [(i)] each participation agreement shall require a participant to agree to invest [at least:] a minimum amount determined by the board;
- [(A) \$2,500 initially and not less than \$100 per month from the date of the participation agreement until at least the 16th birthday of the youngest designated beneficiary; or]
 - (B) \$10,000 initially;
 - [(ii) the program administrator may increase these minimums at his discretion;]
- (c) each participation agreement shall state clearly that there are no guarantees regarding moneys in the trust, either as to earnings or as to return of principal, but that the value of each participant account depends on the performance of the mutual funds chosen by the investment advisor and the fees and charges under the participation agreement;
- (d) the participation agreement does not guarantee in any way that higher education costs will be equal to projections and estimates provided by the trust or that any designated beneficiary named in any participation agreement will:
 - (i) be admitted to an institution of higher education;

- (ii) if admitted, be determined a resident for tuition purposes by the institution;
- (iii) be allowed to continue attendance at the institution following admission; or
- (iv) graduate from an institution of higher education;
- (e) each participation agreement shall include provisions necessary to comply with Section 529 of the Code;
- (f) each participation agreement shall provide that any contributor to, or designated beneficiary under, the participation agreement may not direct the investment of any contributions or earnings on contributions;
- (g) each participation agreement shall provide that no part of the money in any participant account may be used as security for a loan;
- (h) each participation agreement shall provide that the participant may withdraw moneys from any participant account at any time;
 - (i) each participation agreement may provide for a reasonable fee, consisting of two parts:
- (i) the first, an annual administrative charge payable to the administrative fund, assessed against the assets held under the participation agreement, not to exceed \$50 annually; and
- (ii) the second, a daily charge deducted from the assets of the program fund at a rate equivalent to an annual effective rate of not more than .50%, no more than .25% of which shall be payable to the administrative fund, and no more than .25% of which shall be payable to the investment advisor for the trust;
- (j) each participation agreement shall provide that if a designated beneficiary graduates from an institution of higher education and a balance remains in the participation account established for the beneficiary, then the participant shall notify the program administrator and request an immediate refund of the remaining balance;
- (k) each participation agreement shall provide that no participant may borrow from the trust; and
- (l) each participation agreement shall provide that, notwithstanding any other provision of law, the program administrator may amend the agreement unilaterally and retroactively, if necessary, to maintain the trust as a qualified state tuition program under Section 529 of the Code.

Section 3. Section **59-10-114** is amended to read:

59-10-114. Additions to and subtractions from federal taxable income of an individual.

- (1) There shall be added to federal taxable income of a resident or nonresident individual:
- (a) the amount of any income tax imposed by this or any predecessor Utah individual income tax law and the amount of any income tax imposed by the laws of another state, the District of Columbia, or a possession of the United States, to the extent deducted from federal adjusted gross income, as defined by Section 62, Internal Revenue Code, in determining federal taxable income;
- (b) a lump sum distribution allowable as a deduction under Section 402(e)(3), Internal Revenue Code, to the extent deductible under Section 62(a)(8), Internal Revenue Code, in determining federal adjusted gross income;
 - (c) 25% of the personal exemptions, as defined and calculated in the Internal Revenue Code;
- (d) a withdrawal from a medical care savings account and any penalty imposed in the taxable year if:
- (i) the taxpayer did not deduct or include the amounts on his federal tax return pursuant to Section 220, Internal Revenue Code; and
 - (ii) the withdrawal is subject to Subsections 31A-32-105(1) and (2); and
- (e) the amount refunded to a participant under Title 53B, Chapter 8a, Higher Education Savings Incentive Program, in the year in which the amount is refunded.
- (2) There shall be subtracted from federal taxable income of a resident or nonresident individual:
- (a) the interest or dividends on obligations or securities of the United States and its possessions or of any authority, commission, or instrumentality of the United States, to the extent includable in gross income for federal income tax purposes but exempt from state income taxes under the laws of the United States, but the amount subtracted under this subsection shall be reduced by any interest on indebtedness incurred or continued to purchase or carry the obligations or securities described in this subsection, and by any expenses incurred in the production of interest or dividend income described in this subsection to the extent that such expenses, including amortizable bond premiums, are deductible in determining federal taxable income;

(b) 1/2 of the net amount of any income tax paid or payable to the United States after all allowable credits, as reported on the United States individual income tax return of the taxpayer for the same taxable year;

- (c) the amount of adoption expenses which, for purposes of this subsection, means any actual medical and hospital expenses of the mother of the adopted child which are incident to the child's birth and any welfare agency, child placement service, legal, and other fees or costs relating to the adoption;
- (d) amounts received by taxpayers under age 65 as retirement income which, for purposes of this section, means pensions and annuities, paid from an annuity contract purchased by an employer under a plan which meets the requirements of Section 404 (a)(2), Internal Revenue Code, or purchased by an employee under a plan which meets the requirements of Section 408, Internal Revenue Code, or paid by the United States, a state, or political subdivision thereof, or the District of Columbia, to the employee involved or the surviving spouse;
- (e) for each taxpayer age 65 or over before the close of the taxable year, a \$7,500 personal retirement exemption;
- (f) 75% of the amount of the personal exemption, as defined and calculated in the Internal Revenue Code, for each dependent child with a disability and adult with a disability who is claimed as a dependent on a taxpayer's return;
- (g) any amount included in federal taxable income that was received pursuant to any federal law enacted in 1988 to provide reparation payments, as damages for human suffering, to United States citizens and resident aliens of Japanese ancestry who were interned during World War II;
- (h) subject to the limitations of Subsection (3)(e), 60% of the amounts paid by the taxpayer during the taxable year for health care insurance, as defined in Title 31A, Chapter 1, Insurance Code, for the taxpayer, the taxpayer's spouse, and the taxpayer's dependents to the extent the amounts paid for health insurance were not deductible under Sections 125, 162, or 213, Internal Revenue Code, in determining federal taxable income;
- (i) except as otherwise provided in this subsection, the amount of a contribution made in the tax year on behalf of the taxpayer to a medical care savings account and interest earned on a

contribution to a medical care savings account established pursuant to Title 31A, Chapter 32, Medical Care Savings Account Act, to the extent the contribution is accepted by the account administrator as provided in the Medical Care Savings Account Act, and if the taxpayer did not deduct or include amounts on his federal tax return pursuant to Section 220, Internal Revenue Code. A contribution deductible under this subsection may not exceed either of the following:

- (i) the maximum contribution allowed under the Medical Care Savings Account Act for the tax year multiplied by two for taxpayers who file a joint return, if neither spouse is covered by health care insurance as defined in Section 31A-1-301 or self-funded plan that covers the other spouse, and each spouse has a medical care savings account; or
- (ii) the maximum contribution allowed under the Medical Care Savings Account Act for the tax year for taxpayers:
 - (A) who do not file a joint return; or
 - (B) who file a joint return, but do not qualify under Subsection (2)(i)(i); and
- (j) the amount included in federal taxable income that was derived from money paid by the taxpayer to the program fund [and investment income earned on those payments] under Title 53B, Chapter 8a, Higher Education Savings Incentive Program, not to exceed amounts determined under Subsection 53B-8a-106(1)(d) and investment income earned on participation agreements under Subsection 53B-8a-106(1) when used for higher education costs of the beneficiary.
- (3) (a) For purposes of Subsection (2)(d), the amount of retirement income subtracted for taxpayers under 65 shall be the lesser of the amount included in federal taxable income, or \$4,800, except that:
- (i) for married taxpayers filing joint returns, for each \$1 of adjusted gross income earned over \$32,000, the amount of the retirement income exemption that may be subtracted shall be reduced by 50 cents;
- (ii) for married taxpayers filing separate returns, for each \$1 of adjusted gross income earned over \$16,000, the amount of the retirement income exemption that may be subtracted shall be reduced by 50 cents; and
 - (iii) for individual taxpayers, for each \$1 of adjusted gross income earned over \$25,000, the

amount of the retirement income exemption that may be subtracted shall be reduced by 50 cents.

(b) For purposes of Subsection (2)(e), the amount of the personal retirement exemption shall be further reduced according to the following schedule:

- (i) for married taxpayers filing joint returns, for each \$1 of adjusted gross income earned over \$32,000, the amount of the personal retirement exemption shall be reduced by 50 cents;
- (ii) for married taxpayers filing separate returns, for each \$1 of adjusted gross income earned over \$16,000, the amount of the personal retirement exemption shall be reduced by 50 cents; and
- (iii) for individual taxpayers, for each \$1 of adjusted gross income earned over \$25,000, the amount of the personal retirement exemption shall be reduced by 50 cents.
- (c) For purposes of Subsections (3)(a) and (b), adjusted gross income shall be calculated by adding to federal adjusted gross income any interest income not otherwise included in federal adjusted gross income.
- (d) For purposes of determining ownership of items of retirement income common law doctrine will be applied in all cases even though some items may have originated from service or investments in a community property state. Amounts received by the spouse of a living retiree because of the retiree's having been employed in a community property state are not deductible as retirement income of such spouse.
- (e) For purposes of Subsection (2)(h), a subtraction for an amount paid for health care insurance as defined in Title 31A, Chapter 1, Insurance Code, is not allowed:
- (i) for an amount that is reimbursed or funded in whole or in part by the federal government, the state, or an agency or instrumentality of the federal government or the state; and
- (ii) for a taxpayer who is eligible to participate in a health plan maintained and funded in whole or in part by the taxpayer's employer or the taxpayer's spouse's employer.

Section 4. Retrospective operation.

This act has retrospective operation to January 1, 1999.