? Approved for Filing: CMN ? ? 01-22-01 12:51 PM ?

1	ADOPTION LAW AMENDMENTS
2	2001 GENERAL SESSION
3	STATE OF UTAH
4	Sponsor: Terry R. Spencer
5	This act modifies the Termination of Parental Rights Act and the Adoption Act. The act
6	expands those who are authorized to take consents or relinquishments under the
7	Termination of Parental Rights Act to include any person who is authorized to take consents
8	or relinquishments under the Adoption Act. The act amends the Adoption Act to require
9	a father to file an executed voluntary declaration of paternity with the state registrar of vital
10	statistics as required by the Voluntary Declaration of Paternity Act. The act clarifies that
11	a notice of the commencement of paternity proceedings is considered filed when the notice
12	is entered in the registry of notices from unmarried biological fathers. The act provides that
13	licensed experts in family relations of the state where prospective adoptive parents reside
14	may conduct preplacement evaluations. The act establishes background check requirements
15	for prospective adoptive parents who have not been residents of Utah for five consecutive
16	years preceding the time of the filing of a petition for adoption. The act expands the
17	jurisdiction of Utah courts to allow a family to finalize an adoption in the Utah district court
18	where a child was born. The act makes technical changes.
19	This act affects sections of Utah Code Annotated 1953 as follows:
20	AMENDS:
21	78-3a-414, as last amended by Chapter 161, Laws of Utah 2000
22	78-30-3.5, as last amended by Chapter 21, Laws of Utah 1999
23	78-30-4.14 , as enacted by Chapter 168, Laws of Utah 1995
24	78-30-4.18 , as last amended by Chapter 171, Laws of Utah 2000
25	78-30-7, as last amended by Chapter 10, Laws of Utah 1997
26	Be it enacted by the Legislature of the state of Utah:
27	Section 1. Section 78-3a-414 is amended to read:

28	78-3a-414. Voluntary relinquishment Irrevocable.
29	(1) Voluntary relinquishment or consent for termination of parental rights shall be signed
30	or confirmed under oath either:
31	(a) before a judge of any court that has jurisdiction over proceedings for termination of
32	parental rights in this state or any other state, or a public officer appointed by that court for the
33	purpose of taking consents or relinquishments[-]; or
34	(b) any person authorized to take consents or relinquishments under Subsections
35	78-30-4.18(1) and (2).
36	(2) The court [or], appointed officer, or other authorized person shall certify to the best of
37	that person's information and belief that the person executing the consent or relinquishment has
38	read and understands the consent or relinquishment and has signed it freely and voluntarily.
39	(3) A voluntary relinquishment or consent for termination of parental rights is effective
40	when it is signed and may not be revoked.
41	(4) The requirements and processes described in Sections 78-3a-402 through 78-3a-410
42	do not apply to a voluntary relinquishment or consent for termination of parental rights. The court
43	need only find that the relinquishment or termination is in the child's best interest.
44	(5) There is a presumption that voluntary relinquishment or consent for termination of
45	parental rights is not in the child's best interest where it appears to the court that the primary
46	purpose is to avoid a financial support obligation. The presumption may be rebutted, however, if
47	the court finds the relinquishment or consent to termination of parental rights will facilitate the
48	establishment of stability and permanency for the child.
49	(6) Upon granting a voluntary relinquishment the court may make orders relating to the
50	child's care and welfare that the court considers to be in the child's best interest.
51	Section 2. Section 78-30-3.5 is amended to read:
52	78-30-3.5. Preplacement and postplacement adoptive evaluations Exceptions.
53	(1) (a) Except as otherwise provided in this section, a child may not be placed in an
54	adoptive home until a preplacement adoptive evaluation, assessing the prospective adoptive parent
55	and the prospective adoptive home, has been conducted in accordance with the requirements of
56	this section.

(b) The court may, at any time, authorize temporary placement of a child in a potential

adoptive home pending completion of a preplacement adoptive evaluation described in this

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section.

(c) Subsection (1)(a) does not apply if a birth parent has legal custody of the child to be adopted and the prospective adoptive parent is related to that child as a step-parent, sibling by half or whole blood or by adoption, grandparent, aunt, uncle, or first cousin, unless the evaluation is otherwise requested by the court. The prospective adoptive parent described in this Subsection (1)(c) shall, however, obtain the information described in Subsections (2)(a) and (b), and file that documentation with the court prior to finalization of the adoption.

- (d) The requirements of Subsection (1)(a) are satisfied by a previous preplacement adoptive evaluation conducted within three years prior to placement of the child, or an annual updated adoptive evaluation conducted after that three-year period or within one year after finalization of a previous adoption.
- (2) [The] For each prospective adoptive parent or any other adult living in the prospective home who has been a resident of Utah for five consecutive years immediately preceding the time of the filing of the petition for adoption, the preplacement adoptive evaluation shall include all of the following:
- (a) <u>a</u> criminal history record [information] regarding each prospective adoptive parent and any other adult living in the prospective home, received from the Criminal Investigations and Technical Services Division of the Department of Public Safety, in accordance with Section 53-10-108, no earlier than 18 months immediately preceding placement of the child;
- (b) a report from the Department of Human Services containing all information regarding reports and investigation of child abuse, neglect, and dependency, with respect to each prospective adoptive parent and any other adult living in the prospective home, obtained no earlier than 18 months immediately preceding placement of the child, [pursuant] according to waivers executed by those parties; and
- (c) an evaluation conducted by an expert in family relations approved by the court or a certified social worker, clinical social worker, marriage and family therapist, psychologist, professional counselor, or other court-determined expert in family relations, who is licensed to practice under the laws of this state. The evaluation shall be in a form approved by the Department of Human Services. Neither the Department of Human Services nor any of its divisions may proscribe who qualifies as an expert in family relations or who may conduct evaluations [pursuant to] under this Subsection (2)(c).

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90 (3) For each prospective adoptive parent or any other adult living in the prospective home 91 who has not been a resident of Utah for five consecutive years immediately preceding the time of 92 the filing of the petition for adoption, the preplacement adoptive evaluation shall include all of the 93 following: 94 (a) An investigation and report of criminal history received from the state agencies designated to maintain criminal records, in accordance with Section 53-10-108, for all states of 95 96 residence for the five years immediately preceding the adoptive placement of the child with the prospective adoptive parents, and obtained no earlier than 18 months immediately preceding 97 98 placement of the child. The prospective adoptive parent or other adult living in the prospective 99 adoptive home is responsible for all costs associated with obtaining the criminal history. 100 (b) An investigation and report on child abuse, neglect, and dependency from the state 101 agencies designated to maintain child abuse, neglect, and dependency records, for all states of 102 residence dating back five years of the prospective adoptive parent or any other adult living in the 103 prospective adoptive home. 104 (c) An evaluation, as required under Subsection (2)(c), by a person either licensed to 105 practice under the laws of this state or under the laws of the state where the prospective adoptive 106 parent or other adult living in the prospective adoptive home resides. 107 [(3)] (4) A copy of the preplacement adoptive evaluation shall be filed with the court. 108 [(4)] (5) (a) Except as provided in Subsections (5)(b) and (c), a postplacement evaluation 109 shall be conducted and submitted to the court prior to the final hearing in an adoption proceeding. 110 The postplacement evaluation shall include: 111 (i) verification of the allegations of fact contained in the petition for adoption; 112 (ii) an evaluation of the progress of the child's placement in the adoptive home; and 113 (iii) a recommendation regarding whether the adoption is in the best interest of the child. 114 (b) The exemptions from and requirements for evaluations, described in Subsections (1)(c), (2)(c), [and] (3)(c), and (4) also apply to postplacement adoptive evaluations. 115 116 (c) Upon the request of the petitioner, the court may waive the postplacement adoptive 117 evaluation, unless it determines that it is in the best interest of the child to require the 118 postplacement evaluation.

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[(5)] (6) If the person or agency conducting the evaluation disapproves the adoptive

placement, either in the preplacement or postplacement adoptive evaluation, the court may dismiss

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the petition. However, upon request of a prospective adoptive parent, the court shall order that an additional preplacement or postplacement adoptive evaluation be conducted, and hold a hearing on the suitability of the adoption, including testimony of interested parties.

- [(6)] <u>(7)</u> Prior to finalization of a petition for adoption the court shall review and consider the information and recommendations contained in the preplacement and postplacement adoptive studies required by this section.
 - Section 3. Section **78-30-4.14** is amended to read:

78-30-4.14. Necessary consent to adoption or relinquishment for adoption.

- (1) Either relinquishment for adoption to a licensed child-placing agency or consent to adoption is required from:
- (a) the adoptee, if he is more than 12 years of age, unless he does not have the mental capacity to consent;
- (b) both parents or the surviving parent of an adoptee who was conceived or born within a marriage, unless the adoptee is 18 years of age or older;
 - (c) the mother of an adoptee born outside of marriage;
- (d) any biological parent who has been adjudicated to be the child's biological father by a court of competent jurisdiction prior to the mother's execution of consent or her relinquishment to an agency for adoption;
- (e) any biological parent who has executed <u>and filed</u> a voluntary declaration of paternity <u>with the state registrar of vital statistics within the Department of Health</u> in accordance with Title 78, Chapter 45e, prior to the mother's execution of consent or her relinquishment to an agency for adoption;
- (f) an unmarried biological father of an adoptee, as defined in Section 78-30-4.11, only if the requirements and conditions of Subsection (2)(a) or (b) have been proven; and
- (g) the licensed child-placing agency to whom an adoptee has been relinquished and that is placing the child for adoption.
- (2) In accordance with Subsection (1), the consent of an unmarried biological father is necessary only if the father has strictly complied with the requirements of this section.
- (a) (i) With regard to a child who is placed with adoptive parents more than six months after birth, an unmarried biological father shall have developed a substantial relationship with the child, taken some measure of responsibility for the child and the child's future, and demonstrated

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a full commitment to the responsibilities of parenthood by financial support of the child, of a fair and reasonable sum and in accordance with the father's ability, when not prevented from doing so by the person or authorized agency having lawful custody of the child, and either:

- (A) visiting the child at least monthly when physically and financially able to do so, and when not prevented from doing so by the person or authorized agency having lawful custody of the child; or
- (B) regular communication with the child or with the person or agency having the care or custody of the child, when physically and financially unable to visit the child, and when not prevented from doing so by the person or authorized agency having lawful custody of the child.
- (ii) The subjective intent of an unmarried biological father, whether expressed or otherwise, unsupported by evidence of acts specified in this subsection shall not preclude a determination that the father failed to meet the requirements of this Subsection (2)(a)(ii).
- (iii) An unmarried biological father who openly lived with the child for a period of six months within the one-year period after the birth of the child and immediately preceding placement of the child with adoptive parents, and openly held himself out to be the father of the child during that period, shall be deemed to have developed a substantial relationship with the child and to have otherwise met the requirements of this Subsection (2)(a)(iii).
- (b) With regard to a child who is under six months of age at the time he is placed with adoptive parents, an unmarried biological father shall have manifested a full commitment to his parental responsibilities by performing all of the acts described in this subsection prior to the time the mother executes her consent for adoption or relinquishes the child to a licensed child-placing agency. The father shall:
- (i) initiate proceedings to establish paternity under Title 78, Chapter 45a, Uniform Act on Paternity, and file with that court a sworn affidavit stating that he is fully able and willing to have full custody of the child, setting forth his plans for care of the child, and agreeing to a court order of child support and the payment of expenses incurred in connection with the mother's pregnancy and the child's birth;
- (ii) file notice of the commencement of paternity proceedings with the state registrar of vital statistics within the Department of Health, in a confidential registry established by the department for that purpose, which notice is considered filed when the notice is entered in the registry of notices from unmarried biological fathers; and

(iii) if he had actual knowledge of the pregnancy, paid a fair and reasonable amount of the expenses incurred in connection with the mother's pregnancy and the child's birth, in accordance with his means, and when not prevented from doing so by the person or authorized agency having lawful custody of the child.

- (3) An unmarried biological father whose consent is required under Subsection (1) or (2) may nevertheless lose his right to consent if the court determines, in accordance with the requirements and procedures of Title 78, Chapter 3a, Part 4, Termination of Parental Rights Act, that his rights should be terminated, based on the petition of any interested party.
- (4) If there is no showing that an unmarried biological father has consented to or waived his rights regarding a proposed adoption, the petitioner shall file with the court a certificate from the state registrar of vital statistics within the Department of Health, stating that a diligent search has been made of the registry of notices from unmarried biological fathers described in Subsection (2)(b)(ii), and that no filing has been found pertaining to the father of the child in question, or if a filing is found, stating the name of the putative father and the time and date of filing. That certificate shall be filed with the court prior to entrance of a final decree of adoption.
- (5) An unmarried biological father who does not fully and strictly comply with each of the conditions provided in this section, is deemed to have waived and surrendered any right in relation to the child, including the right to notice of any judicial proceeding in connection with the adoption of the child, and his consent to the adoption of the child is not required.

Section 4. Section **78-30-4.18** is amended to read:

78-30-4.18. Persons who may take consents and relinquishments.

- (1) A consent or relinquishment by a birth mother or an adoptee shall be signed before:
- (a) a judge of any court that has jurisdiction over adoption proceedings, or a public officer appointed by that judge for the purpose of taking consents or relinquishments; or
- (b) a person who is authorized by a licensed child-placing agency to take consents or relinquishments so long as the signature is notarized or witnessed by two individuals who are not members of the birth mother's immediate family.
- (2) If the consent or relinquishment of a birth mother or adoptee is taken out of state it shall be signed before:
- (a) a person who is authorized by a child-placing agency licensed by that state to take consents or relinquishments; or

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214 (b) a person authorized or appointed to take consents or relinquishments by a court of this 215 state that has jurisdiction over adoption proceedings, or a court of that state that has jurisdiction 216 over adoption proceedings. 217 (3) The consent or relinquishment of any other person or agency as required by Section 218 78-30-4.14 may be signed before a Notary Public or any person authorized to take a consent or 219 relinquishment under Subsection (1) or (2). 220 (4) A person, authorized by Subsection (1) or (2) to take consents or relinquishments, shall 221 certify to the best of [his] that person's information and belief that the person executing the consent 222 or relinquishment has read and understands the consent or relinquishment and has signed it freely 223 and voluntarily. 224 (5) A person executing a consent or relinquishment is entitled to a copy of the consent or 225 relinquishment. 226 Section 5. Section **78-30-7** is amended to read: 227 78-30-7. Jurisdiction of district and juvenile court -- Time for filing. 228 (1) Adoption proceedings shall be commenced by filing a petition with the clerk of the 229 district court either: 230 (a) in the district where the person adopting resides[, or]; 231 (b) if a child is conceived in Utah, in the district where the child was born; or (c) with the juvenile court as provided in Section 78-3a-105. 233

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- (2) All orders, decrees, agreements, and notices in the proceedings shall be filed with the 234 clerk of [that] the district court where the adoption proceedings were commenced under Subsection 235 <u>(1)</u>.
 - $[\frac{2}{2}]$ (3) A petition for adoption shall be filed within 30 days of the date the adoptee is placed in the home of the petitioners for the purpose of adoption, unless the time for filing has been extended by the court, or unless the adoption is arranged by a licensed child-placing agency in which case the agency may extend the filing time.

Legislative Review Note as of 1-12-01 10:37 AM

A limited legal review of this legislation raises no obvious constitutional or statutory concerns.

Office of Legislative Research and General Counsel