

1 **AMENDMENTS TO UTAH COMPREHENSIVE**

2 **HEALTH INSURANCE POOL**

3 2006 GENERAL SESSION

4 STATE OF UTAH

5 **Chief Sponsor: Gene Davis**

6 House Sponsor: James A. Dunnigan

7

8 **LONG TITLE**

9 **General Description:**

10 This bill amends the Comprehensive Health Insurance Pool Act and the taxation of
11 admitted insurers.

12 **Highlighted Provisions:**

13 This bill:

14 ▶ requires a portion of the premium tax paid by admitted insurers to be deposited each
15 year in the Comprehensive Health Insurance Pool Enterprise Fund to maintain the
16 fund's actuarial soundness.

17 **Monies Appropriated in this Bill:**

18 None

19 **Other Special Clauses:**

20 None

21 **Utah Code Sections Affected:**

22 AMENDS:

23 **31A-29-120**, as last amended by Chapter 168, Laws of Utah 2003

24 **59-9-101**, as last amended by Chapter 298, Laws of Utah 2003

26 *Be it enacted by the Legislature of the state of Utah:*

27 Section 1. Section **31A-29-120** is amended to read:



28 **31A-29-120. Enterprise fund.**

29 (1) There is created an enterprise fund known as the Comprehensive Health Insurance
30 Pool Enterprise Fund.

31 (2) The following funds shall be credited to the pool fund:

32 (a) appropriations from the General Fund;

33 (b) pool policy premium payments; [~~and~~]

34 (c) taxes deposited in the fund under Subsection 59-9-101(1); and

35 [~~(c)~~] (d) all interest and dividends earned on the pool fund's assets.

36 (3) All money received by the pool fund shall be deposited in compliance with Section
37 51-4-1 and shall be held by the state treasurer and invested in accordance with Title 51,
38 Chapter 7, State Money Management Act.

39 (4) The pool fund shall comply with the accounting policies, procedures, and reporting
40 requirements established by the Division of Finance.

41 (5) The pool fund shall comply with Title 63A, Utah Administrative Services Code.

42 Section 2. Section **59-9-101** is amended to read:

43 **59-9-101. Tax basis -- Rates -- Exemptions.**

44 (1) (a) Except for annuity considerations, insurance premiums paid by institutions
45 within the state system of higher education as specified in Section 53B-1-102, and ocean
46 marine insurance, every admitted insurer shall pay to the commission on or before March 31 in
47 each year, a tax of 2-1/4% of the total premiums received by it during the preceding calendar
48 year from insurance covering property or risks located in this state.

49 (b) This Subsection (1) does not apply to:

50 (i) workers' compensation insurance, assessed under Subsection (2); and

51 (ii) title insurance premiums taxed under Subsection (3).

52 (c) The taxable premium under this Subsection (1) shall be reduced by:

53 (i) all premiums returned or credited to policyholders on direct business subject to tax
54 in this state;

55 (ii) all premiums received for reinsurance of property or risks located in this state; and

56 (iii) the dividends, including premium reduction benefits maturing within the year, paid
57 or credited to policyholders in this state or applied in abatement or reduction of premiums due
58 during the preceding calendar year.

59 (d) (i) For each fiscal year beginning on or after July 1, 2006, the amount of the tax
60 collected under Subsection (1)(a) necessary to maintain the actuarial soundness of the
61 Comprehensive Health Insurance Pool Enterprise Fund, as provided in Subsection (1)(d)(ii),
62 shall be transferred to the Comprehensive Health Insurance Pool Enterprise Fund created under
63 Section 31A-29-120.

64 (ii) The amount transferred under Subsection (1)(d)(i) is limited to:

65 (A) the amount of premium tax revenue available after the allocation of the premium
66 taxes required by Sections 49-16-301 and 53-7-204.2; and

67 (B) the amount designated by the Commissioner of Insurance, who shall certify, at the
68 beginning of each fiscal year, to the Division of Finance, the amount necessary to maintain the
69 actuarial soundness of the fund based on the actuarial data and projections prepared for the
70 board of the Utah Comprehensive Health Insurance Pool.

71 (2) (a) Every admitted insurer writing workers' compensation insurance in this state,
72 including the Workers' Compensation Fund created under Title 31A, Chapter 33, Workers'
73 Compensation Fund, shall pay to the tax commission, on or before March 31 in each year, a
74 premium assessment of between 1% and 8% of the total workers' compensation premium
75 income received by the insurer from workers' compensation insurance in this state during the
76 preceding calendar year.

77 (b) Total workers' compensation premium income means the net written premium as
78 calculated before any premium reduction for any insured employer's deductible, retention, or
79 reimbursement amounts and also those amounts equivalent to premiums as provided in Section
80 34A-2-202.

81 (c) The percentage of premium assessment applicable for a calendar year shall be
82 determined by the Labor Commission under Subsection (2)(d). The total premium income
83 shall be reduced in the same manner as provided in Subsections (1)(c)(i) and (1)(c)(ii), but not
84 as provided in Subsection (1)(c)(iii). The tax commission shall promptly remit from the
85 premium assessment collected under Subsection (2):

86 (i) an amount of up to 7.25% of the premium income to the state treasurer for credit to
87 the Employers' Reinsurance Fund created under Subsection 34A-2-702(1);

88 (ii) an amount equal to 0.25% of the premium income to the state treasurer for credit to
89 the restricted account in the General Fund, created by Section 34A-2-701; and

90 (iii) an amount of up to 0.50% and any remaining assessed percentage of the premium
91 income to the state treasurer for credit to the Uninsured Employers' Fund created under Section
92 34A-2-704.

93 (d) (i) The Labor Commission shall determine the amount of the premium assessment
94 for each year on or before each October 15 of the preceding year. The Labor Commission shall
95 make this determination following a public hearing. The determination shall be based upon the
96 recommendations of a qualified actuary.

97 (ii) The actuary shall recommend a premium assessment rate sufficient to provide
98 payments of benefits and expenses from the Employers' Reinsurance Fund and to project a
99 funded condition with assets greater than liabilities by no later than June 30, 2025.

100 (iii) The actuary shall recommend a premium assessment rate sufficient to provide
101 payments of benefits and expenses from the Uninsured Employers' Fund and to maintain it at a
102 funded condition with assets equal to or greater than liabilities.

103 (iv) At the end of each fiscal year the minimum approximate assets in the Employers'
104 Reinsurance Fund shall be \$5,000,000 which amount shall be adjusted each year beginning in
105 1990 by multiplying by the ratio that the total workers' compensation premium income for the
106 preceding calendar year bears to the total workers' compensation premium income for the
107 calendar year 1988.

108 (v) The requirements of Subsection (2)(d)(iv) cease when the future annual
109 disbursements from the Employers' Reinsurance Fund are projected to be less than the
110 calculations of the corresponding future minimum required assets. The Labor Commission
111 shall, after a public hearing, determine if the future annual disbursements are less than the
112 corresponding future minimum required assets from projections provided by the actuary.

113 (vi) At the end of each fiscal year the minimum approximate assets in the Uninsured
114 Employers' Fund shall be \$2,000,000, which amount shall be adjusted each year beginning in
115 1990 by multiplying by the ratio that the total workers' compensation premium income for the
116 preceding calendar year bears to the total workers' compensation premium income for the
117 calendar year 1988.

118 (e) A premium assessment that is to be transferred into the General Fund may be
119 collected on premiums received from Utah public agencies.

120 (3) Every admitted insurer writing title insurance in this state shall pay to the

121 commission, on or before March 31 in each year, a tax of .45% of the total premium received
122 by either the insurer or by its agents during the preceding calendar year from title insurance
123 concerning property located in this state. In calculating this tax, "premium" includes the
124 charges made to an insured under or to an applicant for a policy or contract of title insurance
125 for:

126 (a) the assumption by the title insurer of the risks assumed by the issuance of the policy
127 or contract of title insurance; and

128 (b) abstracting title, title searching, examining title, or determining the insurability of
129 title, and every other activity, exclusive of escrow, settlement, or closing charges, whether
130 denominated premium or otherwise, made by a title insurer, an agent of a title insurer, a title
131 insurance producer, or any of them.

132 (4) Beginning July 1, 1986, former county mutuals and former mutual benefit
133 associations shall pay the premium tax or assessment due under this chapter. All premiums
134 received after July 1, 1986, shall be considered in determining the tax or assessment.

135 (5) The following insurers are not subject to the premium tax on health care insurance
136 that would otherwise be applicable under Subsection (1):

137 (a) insurers licensed under Title 31A, Chapter 5, Domestic Stock and Mutual Insurance
138 Corporations;

139 (b) insurers licensed under Title 31A, Chapter 7, Nonprofit Health Service Insurance
140 Corporations;

141 (c) insurers licensed under Title 31A, Chapter 8, Health Maintenance Organizations
142 and Limited Health Plans;

143 (d) insurers licensed under Title 31A, Chapter 9, Insurance Fraternal;

144 (e) insurers licensed under Title 31A, Chapter 11, Motor Clubs;

145 (f) insurers licensed under Title 31A, Chapter 13, Employee Welfare Funds and Plans;

146 and

147 (g) insurers licensed under Title 31A, Chapter 14, Foreign Insurers.

148 (6) An insurer issuing multiple policies to an insured may not artificially allocate the
149 premiums among the policies for purposes of reducing the aggregate premium tax or
150 assessment applicable to the policies.

151 (7) The retaliatory provisions of Title 31A, Chapter 3, Department Funding, Fees, and

152 Taxes, apply to the tax or assessment imposed under this chapter.

Legislative Review Note

as of 9-28-05 10:07 AM

Based on a limited legal review, this legislation has not been determined to have a high probability of being held unconstitutional.

Office of Legislative Research and General Counsel

AMENDED NOTE

State Impact

In addition to the \$6,200,000 already in the base budget, this bill will cost about \$4,000,000 from the General Fund in the first year and \$12,900,000 in the second fiscal year. The bill authorizes a transfer of funds to the Comprehensive Health Insurance Pool Enterprise Fund and so no appropriation is necessary.

	<u>FY 2007</u> <u>Approp.</u>	<u>FY 2008</u> <u>Approp.</u>	<u>FY 2007</u> <u>Revenue</u>	<u>FY 2008</u> <u>Revenue</u>
General Fund	\$0	\$0	(\$4,000,000)	(\$12,900,000)
Restricted Funds	\$0	\$0	\$4,000,000	\$12,900,000
TOTAL	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>

Individual and Business Impact

No fiscal impact.
