1	EDUCATION VOUCHER AMENDMENTS			
2	2007 GENERAL SESSION			
3	STATE OF UTAH			
4	Chief Sponsor: Bradley G. Last			
5	Senate Sponsor: Peter C. Knudson			
6				
7	LONG TITLE			
8	General Description:			
9	This bill modifies a program to award scholarships to students to attend a private			
10	school.			
11	Highlighted Provisions:			
12	This bill:			
13	<ul> <li>modifies criteria for qualifying for a scholarship;</li> </ul>			
14	<ul> <li>modifies criteria for private schools to enroll scholarship students;</li> </ul>			
15	<ul> <li>modifies provisions relating to the State Board of Education; and</li> </ul>			
16	<ul> <li>modifies the review by the legislative auditor general.</li> </ul>			
17	Monies Appropriated in this Bill:			
18	This bill appropriates:			
19	► as an ongoing appropriation subject to future budget constraints, \$200,000 from the			
20	General Fund for fiscal year 2007-08 to the State Board of Education.			
21	Other Special Clauses:			
22	This bill coordinates with H.B. 148, Education Vouchers, by providing substantively			
23	superseding amendments.			
24	<b>Utah Code Sections Affected:</b>			
25	ENACTS:			
26	53A-1a-804, Utah Code Annotated 1953			
27	53A-1a-805, Utah Code Annotated 1953			



	<b>53A-1a-806</b> , Utah Code Annotated 1953
	<b>53A-1a-808</b> , Utah Code Annotated 1953
	<b>53A-1a-811</b> , Utah Code Annotated 1953
Be	it enacted by the Legislature of the state of Utah:
	Section 1. Section <b>53A-1a-804</b> is enacted to read:
	53A-1a-804. Scholarship program created Qualifications Application.
	(1) The Parent Choice in Education Program is created to award scholarships to
stu	idents to attend a private school.
	(2) To qualify for a scholarship under this part:
	(a) the student's custodial parent or legal guardian shall reside within Utah;
	(b) the student shall be at least five years of age before September 2 of the year in
wł	nich admission to a private school is sought and under 19 years of age on the last day of the
scl	nool year as determined by the private school, or, if the individual has not graduated from
<u>hi</u> g	gh school, will be under 22 years of age on the last day of the school year as determined by
the	e private school;
	(c) the student shall meet one or more of the following criteria:
	(i) the student was born after September 1, 2001;
	(ii) the student was enrolled as a full-time student in a Utah public school on January 1,
<u>20</u>	<u>07;</u>
	(iii) the individual was not a Utah resident on January 1, 2007; or
	(iv) the student's parents had an annual income less than or equal to 100% of the
inc	come eligibility guideline in the calendar year immediately preceding the school year for
wł	nich a scholarship is sought; and
	(d) the student may not be a recipient of a scholarship awarded under Chapter 1a, Part
<u>7,</u>	Carson Smith Scholarships for Students with Special Needs Act.
	(3) (a) To receive a scholarship, the parent of a student shall submit an application for
the	e scholarship to the board by the June 1 preceding the school year for which a scholarship is
so	ught, except the deadline for submitting an application for the 2007-08 school year is July
<u>15</u>	, 2007. Along with the application, the student's parent shall submit documentation
ve	rifying income as required by board rule.

59	(b) The board may waive the application deadline.
60	(4) The board shall award scholarships by the July 1 preceding the school year for
61	which a scholarship is sought, except the deadline for awarding scholarships for the 2007-08
62	school year is August 15, 2007.
63	(5) (a) The scholarship application form shall contain the following statement:
64	"I acknowledge that:
65	(1) A private school may not provide the same level of services that are provided in a
66	public school.
67	(2) The private school in which I have chosen to enroll my child has disclosed to me
68	the teaching credentials of the school's teachers and the school's accreditation status.
69	(3) I will assume full financial responsibility for the education of my scholarship
70	student if I accept this scholarship.
71	(4) Acceptance of this scholarship has the same effect as a parental refusal to consent
72	to services pursuant to Section 614(a)(1) of the Individuals with Disabilities Education Act, 20
73	<u>U.S.C. Sec. 1400 et seq."</u>
74	(b) Upon acceptance of the scholarship, the parent assumes full financial responsibility
75	for the education of the scholarship student for the period in which the student receives the
76	scholarship, including costs associated with transportation.
77	(c) Acceptance of a scholarship has the same effect as a parental refusal to consent to
78	services pursuant to Section 614(a)(1) of the Individuals with Disabilities Education Act, 20
79	<u>U.S.C. Sec. 1400 et seq.</u>
80	(6) A student's parent, at any time, may remove the student from a private school and
81	place the student in another eligible private school and retain the scholarship.
82	Section 2. Section <b>53A-1a-805</b> is enacted to read:
83	53A-1a-805. Eligible private schools.
84	(1) To be eligible to enroll a scholarship student, a private school shall:
85	(a) have a physical location in Utah where the scholarship students attend classes and
86	have direct contact with the school's teachers;
87	(b) contract with an independent certified public accountant to perform the agreed upon
88	procedures specified in Subsection (2) and produce a report of the results which shall be
89	submitted to the board at the times specified in Subsection (2);

90	(c) comply with the antidiscrimination provisions of 42 U.S.C. Sec. 2000d;			
91	(d) meet state and local health and safety laws and codes;			
92	(e) disclose to the parent of each prospective student, before the student is enrolled, the			
93	special education services that will be provided to the student, if any, including the cost of			
94	those services;			
95	(f) (i) annually assess the achievement of each student by administering:			
96	(A) a norm-referenced test scored by an independent party that provides a comparison			
97	of the student's performance to other students on a national basis; or			
98	(B) an alternative assessment of the student's achievement, if the student:			
99	(I) has a disability or limited English proficiency; and			
100	(II) would be exempt from taking a nationally norm-referenced achievement test if			
101	enrolled in a Utah public school;			
102	(ii) report the test results to the student's parents; and			
103	(iii) upon request, make test results available to other persons, in a manner that does			
104	not reveal the identity of any student;			
105	(g) employ or contract with teachers who have completed a criminal background check			
106	that complies with the requirements of Section 53A-3-410 and:			
107	(i) hold baccalaureate or higher degrees; or			
108	(ii) have special skills, knowledge, or expertise that qualifies them to provide			
109	instruction in the subjects taught;			
110	(h) provide to parents the teaching credentials of the school's teachers; and			
111	(i) provide, upon request to any person, a statement indicating which, if any,			
112	organizations have accredited the private school.			
113	(2) (a) The agreed upon procedures to be performed pursuant to Subsection (1)(b) are			
114	as follows:			
115	(i) (A) determine that working capital is at least 80% of average quarterly expenditures			
116	by taking total expenditures for a year and dividing it by four and then dividing average			
117	quarterly expenditures into working capital; and			
118	(B) for a school in the first year of operations, use the estimated budget to estimate			
119	average quarterly expenditures;			
120	(ii) (A) determine that scholarship payments are accounted for separately and			

121	reconciled to student records; and
122	(B) for the first year of operations, determine that procedures are in place for this
123	accounting; and
124	(iii) (A) determine that expenditure of scholarship funds have been made for education
125	expenses and is consistent with other tuition expenditures; and
126	(B) for the first year of operations, determine that procedures are in place for this
127	accounting.
128	(b) (i) The independent certified public accountant's report on the agreed upon
129	procedures specified in Subsection (2)(a) shall be submitted to the board when the private
130	school applies to accept scholarship students and every four years thereafter, except as
131	provided in Subsection (2)(b)(ii).
132	(ii) The board may, by rule, delay the date when the independent certified public
133	accountant's report shall be submitted for private schools applying to accept scholarship
134	students in the 2007-08 school year.
135	(3) The following are not eligible to enroll scholarship students:
136	(a) a school with an enrollment of fewer than 40 students;
137	(b) a school that operates in a residence; or
138	(c) a residential treatment facility licensed by the state.
139	(4) (a) Except as provided in Subsection (4)(b), a private school intending to enroll
140	scholarship students shall submit an application to the board by April 1 of the school year
141	preceding the school year in which it intends to enroll scholarship students.
142	(b) A private school intending to enroll scholarship students in the 2007-08 school year
143	shall submit an application by June 15, 2007.
144	(5) The board shall:
145	(a) approve a private school's application to enroll scholarship students if the private
146	school meets the eligibility requirements of this section; and
147	(b) make available to the public a list of the eligible private schools:
148	(i) for the 2008-09 school year and each school year thereafter, by the April 30
149	preceding the school year; and
150	(ii) for the 2007-08 school year, by July 1, 2007.
151	Section 3. Section <b>53A-1a-806</b> is enacted to read:

152	53A-1a-806. Scholarship payments.			
153	(1) (a) Scholarships shall be awarded by the board subject to the availability of money			
154	appropriated by the Legislature for that purpose.			
155	(b) The Legislature shall annually appropriate money to the board from the General			
156	Fund to make scholarship payments for all students projected to apply for scholarships.			
157	(c) (i) If monies are not available to pay for all scholarships requested, the scholarships			
158	shall be allocated on a random basis except that preference shall be given to students who			
159	received scholarships in the previous year.			
160	(ii) If monies are insufficient in a school year to pay for all the continuing scholarships:			
161	(A) new scholarships may not be awarded during that school year;			
162	(B) the monies available for scholarships shall be prorated among the eligible students			
163	who received scholarships in the previous year; and			
164	(C) the board shall request a supplemental appropriation from the Legislature to make			
165	full scholarship payments as provided in Subsection (4) or (5).			
166	(2) (a) Scholarships shall be awarded based upon the income of a scholarship student's			
167	parents in the calendar year immediately preceding the school year for which a scholarship is			
168	sought.			
169	(b) (i) The board shall make rules specifying how the income of a prospective			
170	scholarship student's parents shall be determined and verified.			
171	(ii) The rules shall provide that the scholarship shall be based upon parental income as			
172	<u>follows:</u>			
173	(A) if the parents are married, the income of both parents;			
174	(B) if a parent is widowed, the income of the widowed parent;			
175	(C) if a parent is widowed and has remarried, the income of the parent and stepparent;			
176	(D) if the parents are divorced, the income of the parent with whom the scholarship			
177	student resided for the greatest amount of time during the past 12 months;			
178	(E) if the parents are divorced and the scholarship student resided with each parent an			
179	equal amount of time, the income of the parent who provided more financial support during the			
180	past 12 months;			
181	(F) if the divorced parent with whom the scholarship student resided for the greatest			
182	amount of time or who provided the greatest financial support has remarried the income of the			

183	parent and stepparent; and				
184	(G) if the scholarship student resides with a guardian, the income of the guardian,				
185	unless the guardian's income is exempt by board rule.				
186	(iii) The rules shall provide that:				
187	(A) if a parent filed federal or state income to	ax forms, income shall be based upon			
188	adjusted gross income as listed on the income tax for	rms;			
189	(B) if a parent was exempt from filing federal and state income tax forms, income shall				
190	be based on income earned from work; and				
191	(C) a parent shall submit documentation ver	ifying income.			
192	(3) (a) The board shall compare the income of a scholarship student's parents to the				
193	maximum annual incomes listed in the income eligibility guideline as defined in Section				
194	53A-1a-803 to set the scholarship amount.				
195	(b) In determining scholarship amounts, the board shall use:				
196	(i) the income eligibility guideline in effect for the school year immediately preceding				
197	the school year for which a scholarship is sought; and				
198	(ii) the scholarship student's household size as the applicable household size for the				
199	purpose of determining maximum annual income under the income eligibility guideline.				
200	(4) Full-year scholarships shall be awarded in the amounts shown in the following				
201	table, or for the amount of tuition for a full year, whichever is less.				
202	If the annual income of a scholarship				
203	student's parents is:	The full-year scholarship amount is:			
204	Less than or equal to 100% of the				
205	income eligibility guideline	<u>\$3,000</u>			
206	Greater than 100% but less than or equal				
207	to 125% of the income eligibility guideline	<u>\$2,750</u>			
208	Greater than 125% but less than or equal to				
209	150% of the income eligibility guideline	<u>\$2,500</u>			
210	Greater than 150% but less than or equal to				
211	175% of the income eligibility guideline	<u>\$2,250</u>			
212	Greater than 175% but less than or equal to				
213	200% of the income eligibility guideline	<u>\$2,000</u>			

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214	Greater than 200% but less than or equal to		
215	225% of the income eligibility guideline \$1,750		
216	Greater than 225% but less than or equal to		
217	250% of the income eligibility guideline \$1,000		
218	Greater than 250% of the income eligibility guideline \$500		
219	(5) The full-year scholarship amounts shown in the table in Subsection (4) apply to		
220	scholarships for all grades except kindergarten. The full-year scholarship amount for		
221	kindergarten shall be .55 times the amounts shown in the table in Subsection (4).		
222	(6) The board shall annually increase the full-year scholarship amounts shown in the		
223	table in Subsection (4) by the same percentage annual increase in the value of the weighted		
224	pupil unit established in Section 53A-17a-103.		
225	(7) (a) Except as provided in Subsection (7)(b), upon review and receipt of		
226	documentation that verifies a student's admission to, or continuing enrollment and attendance		
227	at, a private school, the board shall make scholarship payments in four equal amounts no later		
228	than September 1, November 1, February 1, and April 15 of each school year in which a		
229	scholarship is in force.		
230	(b) In accordance with board rule, the board shall make a scholarship payment before		
231	the first quarterly payment of the school year, if a private school requires partial payment of		
232	tuition before the start of the school year to reserve space for a student admitted to the school.		
233	(8) A parent of a scholarship student and the student's private school shall notify the		
234	board if the student does not have continuing enrollment and attendance at the private school.		
235	(9) Before scholarship payments are made, the board shall cross-check enrollment lists		
236	of scholarship students, school districts, and youth in custody to ensure that scholarship		
237	payments are not erroneously made.		
238	(10) (a) Scholarship payments shall be made by the board by individual warrant made		
239	payable to the student's parent and mailed by the board to the private school. The parent shall		
240	restrictively endorse the warrant to the private school for deposit into the account of the private		
241	school.		
242	(b) A person, on behalf of a private school, may not accept a power of attorney from a		
243	parent to sign a warrant referred to in Subsection (10)(a), and a parent of a scholarship student		
244	may not give a power of attorney designating a person, on behalf of a private school, as the		

245	parent's attorney in fact.			
246	Section 4. Section <b>53A-1a-808</b> is enacted to read:			
247	53A-1a-808. Board to make rules.			
248	(1) In accordance with Title 63, Chapter 46a, Utah Administrative Rulemaking Act, the			
249	board shall make rules consistent with this part:			
250	(a) establishing the application process for the scholarship program, including			
251	procedures to allow a parent to apply for a scholarship online;			
252	(b) establishing how the income of a scholarship student's parents shall be determined			
253	and verified; and			
254	(c) implementing Section 53A-1a-807.			
255	(2) By May 15, 2007, the board shall adopt rules establishing:			
256	(a) the application process for private schools and scholarship students; and			
257	(b) how the income of a scholarship student's parents shall be determined.			
258	Section 5. Section <b>53A-1a-811</b> is enacted to read:			
259	53A-1a-811. Review by legislative auditor general.			
260	The legislative auditor general shall conduct a review and issue a report on the Parent			
261	Choice in Education Program after the conclusion of the 2011-12 school year.			
262	Section 6. Appropriation.			
263	As an ongoing appropriation subject to future budget constraints, there is appropriated			
264	from the General Fund for fiscal year 2007-08, \$200,000 to the State Board of Education for			
265	the administration of the Parent Choice in Education Act created in Title 53A, Chapter 1a, Part			
266	<u>8.</u>			
267	Section 7. Coordinating H.B. 174 with H.B. 148 Substantively superseding			
268	amendments.			
269	If this H.B. 174 and H.B. 148, Education Vouchers, both pass, it is the intent of the			
270	Legislature that the amendments to the sections in this bill supersede the amendments to the			
271	same numbered sections in H.B. 148 when the Office of Legislative Research and General			
272	Counsel prepares the Utah Code database for publication.			

Legislative Review Note as of 2-15-07 2:37 PM

Office of Legislative Research and General Counsel

## H.B. 174 - Education Voucher Amendments

## **Fiscal Note**

2007 General Session State of Utah

## **State Impact**

Enactment of this bill will appropriate \$200,000 in ongoing General Fund revenues to the State Board of Education for administration of scholarships.

Given the coordination clause in Section 7 of H.B. 174 and given that "Education Vouchers" (H.B. 148, 2007 General Session) has already passed and been signed by the Governor, H.B. 174 will not require appropriations in addition to those contained in H.B. 174 itself. Had H.B. 174 passed in absence of the H.B. 148 or without a coordination clause, H.B. 174 would have had an estimated fiscal impact of \$9.4 million in FY 2008 and \$12.5 million in FY 2009.

	FY 2007 <u>Approp.</u>	FY 2008	FY 2009	FY 2007		FY 2009
		Approp.	Approp.	Kevenue	Revenue	Revenue
General Fund	\$0	\$200,000	\$200,000	\$0	\$0	\$0
Total	\$0	\$200,000	\$200,000	\$0		\$0

## Individual, Business and/or Local Impact

Due to coordination of this bill with "Education Vouchers" (HB148, 2007 General Session), enactment of H.B. 174 alone likely will not result in direct, measurable costs and/or benefits for individuals, businesses, or local governments.

2/19/2007, 12:06:34 PM, Lead Analyst: Ball, J.

Office of the Legislative Fiscal Analyst