

**Representative Eric K. Hutchings** proposes the following substitute bill:

**SUBSTANCE ABUSE TREATMENT FOR PREGNANT**

**WOMEN AND PREGNANT MINORS**

2008 GENERAL SESSION

STATE OF UTAH

**Chief Sponsor: Eric K. Hutchings**

Senate Sponsor: Michael G. Waddoups

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**LONG TITLE**

**General Description:**

This bill amends the Local Human Services Act and the Utah Human Services Code to provide priority substance abuse treatment services to pregnant women and pregnant minors.

**Highlighted Provisions:**

This bill:

- ▶ requires a local substance abuse authority to ensure that all substance abuse treatment programs that receive public funds provide priority for admission to a pregnant woman or a pregnant minor;
- ▶ requires a local substance abuse authority to provide a comprehensive referral for interim services to a pregnant woman or pregnant minor that cannot be admitted for substance abuse treatment within 24 hours of the request for admission;
- ▶ provides that, if a substance abuse treatment program is not able to accept and admit a pregnant woman or pregnant minor within 48 hours of the time that request for admission is made, the local substance abuse authority shall contact, and the Division of Substance Abuse and Mental Health shall provide, assistance in providing services to the pregnant woman or pregnant minor; and



26           ▶ makes technical changes.

27 **Monies Appropriated in this Bill:**

28           None

29 **Other Special Clauses:**

30           None

31 **Utah Code Sections Affected:**

32 AMENDS:

33           **17-43-201**, as last amended by Laws of Utah 2007, Chapter 329

34           **17-43-204**, as enacted by Laws of Utah 2003, Chapter 100

35           **62A-15-103**, as last amended by Laws of Utah 2003, Chapters 22, 100, and 303



37 *Be it enacted by the Legislature of the state of Utah:*

38           Section 1. Section **17-43-201** is amended to read:

39           **17-43-201. Local substance abuse authorities -- Responsibilities.**

40           (1) (a) (i) In each county operating under a county executive-council form of  
41 government under Section 17-52-504, the county legislative body is the local substance abuse  
42 authority, provided however that any contract for plan services shall be administered by the  
43 county executive.

44           (ii) In each county operating under a council-manager form of government under  
45 Section 17-52-505, the county manager is the local substance abuse authority.

46           (iii) In each county other than a county described in Subsection (1)(a)(i) or (ii), the  
47 county legislative body is the local substance abuse authority.

48           (b) Within legislative appropriations and county matching funds required by this  
49 section, and under the policy direction of the board and the administrative direction of the  
50 division, each local substance abuse authority shall:

51           (i) develop substance abuse prevention and treatment services plans; and

52           (ii) provide substance abuse services to residents of the county.

53           (2) (a) By executing an interlocal agreement under Title 11, Chapter 13, Interlocal  
54 Cooperation Act, two or more counties may join to provide substance abuse prevention and  
55 treatment services.

56           (b) The legislative bodies of counties joining to provide services may establish

57 acceptable ways of apportioning the cost of substance abuse services.

58 (c) Each agreement for joint substance abuse services shall:

59 (i) (A) designate the treasurer of one of the participating counties or another person as  
60 the treasurer for the combined substance abuse authorities and as the custodian of moneys  
61 available for the joint services; and

62 (B) provide that the designated treasurer, or other disbursing officer authorized by the  
63 treasurer, may make payments from the moneys for the joint services upon audit of the  
64 appropriate auditing officer or officers representing the participating counties;

65 (ii) provide for the appointment of an independent auditor or a county auditor of one of  
66 the participating counties as the designated auditing officer for the combined substance abuse  
67 authorities;

68 (iii) (A) provide for the appointment of the county or district attorney of one of the  
69 participating counties as the designated legal officer for the combined substance abuse  
70 authorities; and

71 (B) authorize the designated legal officer to request and receive the assistance of the  
72 county or district attorneys of the other participating counties in defending or prosecuting  
73 actions within their counties relating to the combined substance abuse authorities; and

74 (iv) provide for the adoption of management, clinical, financial, procurement,  
75 personnel, and administrative policies as already established by one of the participating  
76 counties or as approved by the legislative body of each participating county or interlocal board.

77 (d) An agreement for joint substance abuse services may provide for joint operation of  
78 services and facilities or for operation of services and facilities under contract by one  
79 participating local substance abuse authority for other participating local substance abuse  
80 authorities.

81 (3) (a) Each local substance abuse authority is accountable to the department, the  
82 Department of Health, and the state with regard to the use of state and federal funds received  
83 from those departments for substance abuse services, regardless of whether the services are  
84 provided by a private contract provider.

85 (b) Each local substance abuse authority shall comply, and require compliance by its  
86 contract provider, with all directives issued by the department and the Department of Health  
87 regarding the use and expenditure of state and federal funds received from those departments

88 for the purpose of providing substance abuse programs and services. The department and  
89 Department of Health shall ensure that those directives are not duplicative or conflicting, and  
90 shall consult and coordinate with local substance abuse authorities with regard to programs and  
91 services.

92 (4) Each local substance abuse authority shall:

93 (a) review and evaluate substance abuse prevention and treatment needs and services,  
94 including substance abuse needs and services for individuals incarcerated in a county jail or  
95 other county correctional facility;

96 (b) annually prepare and submit to the division a plan approved by the county  
97 legislative body for funding and service delivery that includes:

98 (i) provisions for services, either directly by the substance abuse authority or by  
99 contract, for adults, youth, and children, including those incarcerated in a county jail or other  
100 county correctional facility; and

101 (ii) primary prevention, targeted prevention, early intervention, and treatment services;

102 (c) establish and maintain, either directly or by contract, programs licensed under Title  
103 62A, Chapter 2, Licensure of Programs and Facilities;

104 (d) appoint directly or by contract a full or part time director for substance abuse  
105 programs, and prescribe the director's duties;

106 (e) provide input and comment on new and revised policies established by the board;

107 (f) establish and require contract providers to establish administrative, clinical,  
108 procurement, personnel, financial, and management policies regarding substance abuse services  
109 and facilities, in accordance with the policies of the board, and state and federal law;

110 (g) establish mechanisms allowing for direct citizen input;

111 (h) annually contract with the division to provide substance abuse programs and  
112 services in accordance with the provisions of Title 62A, Chapter 15, Substance Abuse and  
113 Mental Health Act;

114 (i) comply with all applicable state and federal statutes, policies, audit requirements,  
115 contract requirements, and any directives resulting from those audits and contract requirements;

116 (j) promote or establish programs for the prevention of substance abuse within the  
117 community setting through community-based prevention programs;

118 (k) provide funding equal to at least 20% of the state funds that it receives to fund

119 services described in the plan;

120 (l) comply with the requirements and procedures of Title 11, Chapter 13, Interlocal  
121 Cooperation Act, Title 17B, Chapter 1, Part 6, Fiscal Procedures for Local Districts, and Title  
122 51, Chapter 2a, Accounting Reports from Political Subdivisions, Interlocal Organizations, and  
123 Other Local Entities Act;

124 (m) for persons convicted of driving under the influence in violation of Section  
125 41-6a-502 or 41-6a-517, conduct the following as defined in Section 41-6a-501:

- 126 (i) a screening;
- 127 (ii) an assessment;
- 128 (iii) an educational series; and
- 129 (iv) substance abuse treatment; and

130 (n) utilize proceeds of the accounts described in Subsection 62A-15-503(1) to  
131 supplement the cost of providing the services described in Subsection (4)(m).

132 (5) Before disbursing any public funds, each local substance abuse authority shall  
133 require that each entity that receives any public funds from the local substance abuse authority  
134 agrees in writing that:

135 (a) the entity's financial records and other records relevant to the entity's performance  
136 of the services provided to the local substance abuse authority shall be subject to examination  
137 by:

- 138 (i) the division;
- 139 (ii) the local substance abuse authority director;
- 140 (iii) (A) the county treasurer and county or district attorney; or
- 141 (B) if two or more counties jointly provide substance abuse services under an  
142 agreement under Subsection (2), the designated treasurer and the designated legal officer;
- 143 (iv) the county legislative body; and
- 144 (v) in a county with a county executive that is separate from the county legislative  
145 body, the county executive;

146 (b) the county auditor may examine and audit the entity's financial and other records  
147 relevant to the entity's performance of the services provided to the local substance abuse  
148 authority; and

149 (c) the entity will comply with the provisions of Subsection (3)(b).

150 (6) A local substance abuse authority may receive property, grants, gifts, supplies,  
151 materials, contributions, and any benefit derived therefrom, for substance abuse services. If  
152 those gifts are conditioned upon their use for a specified service or program, they shall be so  
153 used.

154 (7) (a) As used in this section, "public funds" means the same as that term is defined in  
155 Section 17-43-203.

156 (b) Public funds received for the provision of services pursuant to the local substance  
157 abuse plan may not be used for any other purpose except those authorized in the contract  
158 between the local substance abuse authority and the provider for the provision of plan services.

159 (8) Subject to the requirements of the federal Substance Abuse Prevention and  
160 Treatment Block Grant, Public Law 102-321, a local substance abuse authority shall ensure  
161 that all substance abuse treatment programs that receive public funds:

162 (a) accept and provide priority for admission to a pregnant woman or a pregnant minor;  
163 and

164 (b) if admission of a pregnant woman or a pregnant minor is not possible within 24  
165 hours of the time that a request for admission is made, provide a comprehensive referral for  
166 interim services that:

167 (i) are accessible to the pregnant woman or pregnant minor;

168 (ii) are best suited to provide services to the pregnant woman or pregnant minor;

169 (iii) may include:

170 (A) counseling;

171 (B) case management; or

172 (C) a support group; and

173 (iv) shall include a referral for:

174 (A) prenatal care; and

175 (B) counseling on the effects of alcohol and drug use during pregnancy.

176 (9) If a substance abuse treatment program described in Subsection (8) is not able to  
177 accept and admit a pregnant woman or pregnant minor under Subsection (8) within 48 hours of  
178 the time that request for admission is made, the local substance abuse authority shall contact  
179 the Division of Substance Abuse and Mental Health for assistance in providing services to the  
180 pregnant woman or pregnant minor.

181 Section 2. Section **17-43-204** is amended to read:

182 **17-43-204. Fees for substance abuse services -- Responsibility for cost of service if**  
183 **rendered by authority to nonresident -- Authority may receive funds from other sources.**

184 (1) Each local substance abuse authority shall charge a fee for substance abuse  
185 services, except that substance abuse services may not be refused to any person because of  
186 inability to pay.

187 (2) If a local substance abuse authority, through its designated provider, provides a  
188 service described in Subsection 17-43-201[~~(3)~~](4) to a person who resides within the  
189 jurisdiction of another local substance abuse authority, the local substance abuse authority in  
190 whose jurisdiction the person resides is responsible for the cost of that service if its designated  
191 provider has authorized the provision of that service.

192 (3) A local substance abuse authority and entities that contract with a local substance  
193 abuse authority to provide substance abuse services may receive funds made available by  
194 federal, state, or local health, substance abuse, mental health, education, welfare, or other  
195 agencies, in accordance with the provisions of this part and Title 62A, Chapter 15, Substance  
196 Abuse and Mental Health Act.

197 Section 3. Section **62A-15-103** is amended to read:

198 **62A-15-103. Division -- Creation -- Responsibilities.**

199 (1) There is created the Division of Substance Abuse and Mental Health within the  
200 department, under the administration and general supervision of the executive director, and,  
201 with regard to its programs, under the policy direction of the board. The division is the  
202 substance abuse authority and the mental health authority for this state.

203 (2) The division shall:

204 (a) (i) educate the general public regarding the nature and consequences of substance  
205 abuse by promoting school and community-based prevention programs;

206 (ii) render support and assistance to public schools through approved school-based  
207 substance abuse education programs aimed at prevention of substance abuse;

208 (iii) promote or establish programs for the prevention of substance abuse within the  
209 community setting through community-based prevention programs;

210 (iv) cooperate and assist other organizations and private treatment centers for substance  
211 abusers, by providing them with essential materials for furthering programs of prevention and

212 rehabilitation of actual and potential substance abusers; and

213 (v) promote or establish programs for education and certification of instructors to  
214 educate persons convicted of driving under the influence of alcohol or drugs or driving with  
215 any measurable controlled substance in the body;

216 (b) (i) collect and disseminate information pertaining to mental health; and

217 (ii) provide direction over the state hospital including approval of its budget,  
218 administrative policy, and coordination of services with local service plans;

219 (iii) promulgate rules in accordance with Title 63, Chapter 46a, Utah Administrative  
220 Rulemaking Act, to educate families concerning mental illness and promote family  
221 involvement, when appropriate, and with patient consent, in the treatment program of a family  
222 member; and

223 (iv) promulgate rules in accordance with Title 63, Chapter 46a, Utah Administrative  
224 Rulemaking Act, to direct that all individuals receiving services through local mental health  
225 authorities or the Utah State Hospital be informed about and, if desired, provided assistance in  
226 completion of a declaration for mental health treatment in accordance with Section  
227 62A-15-1002;

228 (c) (i) consult and coordinate with local substance abuse authorities and local mental  
229 health authorities regarding programs and services;

230 (ii) provide consultation and other assistance to public and private agencies and groups  
231 working on substance abuse and mental health issues;

232 (iii) promote and establish cooperative relationships with courts, hospitals, clinics,  
233 medical and social agencies, public health authorities, law enforcement agencies, education and  
234 research organizations, and other related groups;

235 (iv) promote or conduct research on substance abuse and mental health issues, and  
236 submit to the governor and the Legislature recommendations for changes in policy and  
237 legislation;

238 (v) receive, distribute, and provide direction over public funds for substance abuse and  
239 mental health services;

240 (vi) monitor and evaluate programs provided by local substance abuse authorities and  
241 local mental health authorities;

242 (vii) examine expenditures of any local, state, and federal funds;

- 243 (viii) monitor the expenditure of public funds by:
- 244 (A) local substance abuse authorities;
- 245 (B) local mental health authorities; and
- 246 (C) in counties where they exist, the private contract provider that has an annual or
- 247 otherwise ongoing contract to provide comprehensive substance abuse or mental health
- 248 programs or services for the local substance abuse authority or local mental health authorities;
- 249 (ix) contract with local substance abuse authorities and local mental health authorities
- 250 to provide a comprehensive continuum of services in accordance with board and division
- 251 policy, contract provisions, and the local plan;
- 252 (x) contract with private and public entities for special statewide or nonclinical services
- 253 according to board and division policy;
- 254 (xi) review and approve each local substance abuse authority's plan and each local
- 255 mental health authority's plan in order to ensure:
- 256 (A) a statewide comprehensive continuum of substance abuse services;
- 257 (B) a statewide comprehensive continuum of mental health services; and
- 258 (C) appropriate expenditure of public funds;
- 259 (xii) review and make recommendations regarding each local substance abuse
- 260 authority's contract with its provider of substance abuse programs and services and each local
- 261 mental health authority's contract with its provider of mental health programs and services to
- 262 ensure compliance with state and federal law and policy;
- 263 (xiii) monitor and ensure compliance with board and division policy and contract
- 264 requirements; and
- 265 (xiv) withhold funds from local substance abuse authorities, local mental health
- 266 authorities, and public and private providers for contract noncompliance, failure to comply
- 267 with division directives regarding the use of public funds, or for misuse of public funds or
- 268 monies;
- 269 (d) assure that the requirements of this part are met and applied uniformly by local
- 270 substance abuse authorities and local mental health authorities across the state;
- 271 (e) require each local substance abuse authority and each local mental health authority
- 272 to submit its plan to the division by May 1 of each year;
- 273 (f) conduct an annual program audit and review of each local substance abuse authority

274 in the state and its contract provider and each local mental health authority in the state and its  
275 contract provider, including:

276 (i) a review and determination regarding whether:

277 (A) public funds allocated to local substance abuse authorities and local mental health  
278 authorities are consistent with services rendered and outcomes reported by them or their  
279 contract providers; and

280 (B) each local substance abuse authority and each local mental health authority is  
281 exercising sufficient oversight and control over public funds allocated for substance abuse and  
282 mental health programs and services; and

283 (ii) items determined by the division to be necessary and appropriate;

284 (g) by July 1 of each year, provide to the Health and Human Services Interim  
285 Committee and the Health and Human Services Appropriations Subcommittee a written report  
286 that includes:

287 (i) the annual audit and review;

288 (ii) the financial expenditures of each local substance abuse authority and its contract  
289 provider and each local mental health authority and its contract provider;

290 (iii) the status of the compliance of each local authority and its contract provider with  
291 its plan, state statutes, and the provisions of the contract awarded; and

292 (iv) whether audit guidelines established under Section 62A-15-110 and Subsection  
293 67-3-1(10) provide the division with sufficient criteria and assurances of appropriate  
294 expenditures of public funds; and

295 (h) if requested by the Health and Human Services Interim Committee or the Health  
296 and Human Services Appropriations Subcommittee, provide an oral report as requested.

297 (3) (a) The division may refuse to contract with and may pursue its legal remedies  
298 against any local substance abuse authority or local mental health authority that fails, or has  
299 failed, to expend public funds in accordance with state law, division policy, contract  
300 provisions, or directives issued in accordance with state law.

301 (b) The division may withhold funds from a local substance abuse authority or local  
302 mental health authority if the authority's contract with its provider of substance abuse or mental  
303 health programs or services fails to comply with state and federal law or policy.

304 (4) Before reissuing or renewing a contract with any local substance abuse authority or

305 local mental health authority, the division shall review and determine whether the local  
306 substance abuse authority or local mental health authority is complying with its oversight and  
307 management responsibilities described in Sections 17-43-201, 17-43-203, 17-43-303, and  
308 17-43-309. Nothing in this Subsection (4) may be used as a defense to the responsibility and  
309 liability described in Section 17-43-303 and to the responsibility and liability described in  
310 Section 17-43-203.

311 (5) In carrying out its duties and responsibilities, the division may not duplicate  
312 treatment or educational facilities that exist in other divisions or departments of the state, but  
313 shall work in conjunction with those divisions and departments in rendering the treatment or  
314 educational services that those divisions and departments are competent and able to provide.

315 (6) (a) The division may accept in the name of and on behalf of the state donations,  
316 gifts, devises, or bequests of real or personal property or services to be used as specified by the  
317 donor.

318 (b) Those donations, gifts, devises, or bequests shall be used by the division in  
319 performing its powers and duties. Any money so obtained shall be considered private  
320 nonlapsing funds and shall be deposited into an interest-bearing restricted special revenue fund  
321 to be used by the division for substance abuse or mental health services. The state treasurer  
322 may invest the fund and all interest shall remain with the fund.

323 (7) The division shall annually review with each local substance abuse authority and  
324 each local mental health authority the authority's statutory and contract responsibilities  
325 regarding:

326 (a) the use of public funds;

327 (b) oversight responsibilities regarding public funds; and

328 (c) governance of substance abuse and mental health programs and services.

329 (8) The Legislature may refuse to appropriate funds to the division upon the division's  
330 failure to comply with the provisions of this part.

331 (9) If a local substance abuse authority contacts the division under Subsection  
332 17-43-201(9) for assistance in providing treatment services to a pregnant woman or pregnant  
333 minor, the division shall:

334 (a) refer the pregnant woman or pregnant minor to a treatment facility that has the  
335 capacity to provide the treatment services; or

336            (b) otherwise ensure that treatment services are made available to the pregnant woman  
337 or pregnant minor.