

1                                   **REVISIONS TO GOVERNMENT RECORDS**

2   **ACCESS MANAGEMENT ACT**

3   2008 GENERAL SESSION

4   STATE OF UTAH

5   **Chief Sponsor: Margaret Dayton**

6   House Sponsor: Stephen H. Urquhart

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8   **LONG TITLE**

9   **General Description:**

10           This bill modifies Title 63, Chapter 2, Government Records Access and Management  
11 Act, by amending sharing of records between government entities provisions and  
12 protected records provisions.

13   **Highlighted Provisions:**

14           This bill:

- 15           ▶ amends sharing provisions to provide procedures for sharing records with the  
16 Legislature; and  
17           ▶ clarifies that all bids, including bids and applications submitted in response to  
18 requests for proposals and grants, are public records after the bidding period has  
19 closed.

20   **Monies Appropriated in this Bill:**

21           None

22   **Other Special Clauses:**

23           None

24   **Utah Code Sections Affected:**

25   AMENDS:

26           **63-2-206**, as last amended by Laws of Utah 2006, Chapter 174

27           **63-2-304**, as last amended by Laws of Utah 2007, Chapters 66 and 352



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*Be it enacted by the Legislature of the state of Utah:*

Section 1. Section **63-2-206** is amended to read:

**63-2-206. Sharing records.**

(1) A governmental entity may provide a record that is private, controlled, or protected to another governmental entity, a government-managed corporation, a political subdivision, the federal government, or another state if the requesting entity:

- (a) serves as a repository or archives for purposes of historical preservation, administrative maintenance, or destruction;
- (b) enforces, litigates, or investigates civil, criminal, or administrative law, and the record is necessary to a proceeding or investigation;
- (c) is authorized by state statute to conduct an audit and the record is needed for that purpose; ~~[or]~~
- (d) is one that collects information for presentence, probationary, or parole purposes~~[-]~~;

or

(e) (i) is:

- (A) the Legislature;
- (B) a legislative committee;
- (C) a member of the Legislature; or
- (D) a legislative staff member acting at the request of the Legislature, a legislative

committee, or a member of the Legislature; and

(ii) requests the record in relation to the Legislature's duties including:

- (A) the preparation or review of a legislative proposal or legislation;
- (B) appropriations; or
- (C) an investigation or review conducted by the Legislature or a legislative committee.

(2) (a) A governmental entity may provide a private, controlled, or protected record or record series to another governmental entity, a political subdivision, a government-managed corporation, the federal government, or another state if the requesting entity provides written assurance:

- (i) that the record or record series is necessary to the performance of the governmental entity's duties and functions;

59 (ii) that the record or record series will be used for a purpose similar to the purpose for  
60 which the information in the record or record series was collected or obtained; and

61 (iii) that the use of the record or record series produces a public benefit that outweighs  
62 the individual privacy right that protects the record or record series.

63 (b) A governmental entity may provide a private, controlled, or protected record or  
64 record series to a contractor or a private provider according to the requirements of Subsection  
65 (6)(b).

66 (3) (a) A governmental entity shall provide a private, controlled, or protected record to  
67 another governmental entity, a political subdivision, a government-managed corporation, the  
68 federal government, or another state if the requesting entity:

69 (i) is entitled by law to inspect the record;

70 (ii) is required to inspect the record as a condition of participating in a state or federal  
71 program or for receiving state or federal funds; or

72 (iii) is an entity described in Subsection (1)(a), (b), (c), ~~[or]~~ (d), or (e).

73 (b) Subsection (3)(a)(iii) applies only if the record is a record described in Subsection  
74 63-2-304(4).

75 (4) Before disclosing a record or record series under this section to another  
76 governmental entity, another state, the United States, a foreign government, or to a contractor  
77 or private provider, the originating governmental entity shall:

78 (a) inform the recipient of the record's classification and the accompanying restrictions  
79 on access; and

80 (b) if the recipient is not a governmental entity to which this chapter applies, obtain the  
81 recipient's written agreement which may be by mechanical or electronic transmission that it  
82 will abide by those restrictions on access unless a statute, federal regulation, or interstate  
83 agreement otherwise governs the sharing of the record or record series.

84 (5) A governmental entity may disclose a record to another state, the United States, or a  
85 foreign government for the reasons listed in Subsections (1) and (2) without complying with  
86 the procedures of Subsection (2) or (4) if disclosure is authorized by executive agreement,  
87 treaty, federal statute, compact, federal regulation, or state statute.

88 (6) (a) Subject to Subsections (6)(b) and (c), an entity receiving a record under this  
89 section is subject to the same restrictions on disclosure of the record as the originating entity.

90 (b) A contractor or a private provider may receive information under this section only  
91 if:

92 (i) the contractor or private provider's use of the record or record series produces a  
93 public benefit that outweighs the individual privacy right that protects the record or record  
94 series;

95 (ii) the record or record series it requests:

96 (A) is necessary for the performance of a contract with a governmental entity;

97 (B) will only be used for the performance of the contract with the governmental entity;

98 (C) will not be disclosed to any other person; and

99 (D) will not be used for advertising or solicitation purposes; and

100 (iii) the contractor or private provider gives written assurance to the governmental  
101 entity that is providing the record or record series that it will adhere to the restrictions of this  
102 Subsection (6)(b).

103 (c) The classification of a record already held by a governmental entity and the  
104 applicable restrictions on disclosure of that record are not affected by the governmental entity's  
105 receipt under this section of a record with a different classification that contains information  
106 that is also included in the previously held record.

107 (7) Notwithstanding any other provision of this section, if a more specific court rule or  
108 order, state statute, federal statute, or federal regulation prohibits or requires sharing  
109 information, that rule, order, statute, or federal regulation controls.

110 (8) The following records may not be shared under this section:

111 (a) records held by the Division of Oil, Gas and Mining that pertain to any person and  
112 that are gathered under authority of Title 40, Chapter 6, Board and Division of Oil, Gas and  
113 Mining; and

114 (b) records of publicly funded libraries as described in Subsection 63-2-302(1)(c).

115 (9) Records that may evidence or relate to a violation of law may be disclosed to a  
116 government prosecutor, peace officer, or auditor.

117 Section 2. Section **63-2-304** is amended to read:

118 **63-2-304. Protected records.**

119 The following records are protected if properly classified by a governmental entity:

120 (1) trade secrets as defined in Section 13-24-2 if the person submitting the trade secret

- 121 has provided the governmental entity with the information specified in Section 63-2-308;
- 122 (2) commercial information or nonindividual financial information obtained from a  
123 person if:
- 124 (a) disclosure of the information could reasonably be expected to result in unfair  
125 competitive injury to the person submitting the information or would impair the ability of the  
126 governmental entity to obtain necessary information in the future;
- 127 (b) the person submitting the information has a greater interest in prohibiting access  
128 than the public in obtaining access; and
- 129 (c) the person submitting the information has provided the governmental entity with  
130 the information specified in Section 63-2-308;
- 131 (3) commercial or financial information acquired or prepared by a governmental entity  
132 to the extent that disclosure would lead to financial speculations in currencies, securities, or  
133 commodities that will interfere with a planned transaction by the governmental entity or cause  
134 substantial financial injury to the governmental entity or state economy;
- 135 (4) records the disclosure of which could cause commercial injury to, or confer a  
136 competitive advantage upon a potential or actual competitor of, a commercial project entity as  
137 defined in Subsection 11-13-103(4);
- 138 (5) test questions and answers to be used in future license, certification, registration,  
139 employment, or academic examinations;
- 140 (6) records the disclosure of which would impair governmental procurement  
141 proceedings or give an unfair advantage to any person proposing to enter into a contract or  
142 agreement with a governmental entity, except that, subject to Subsections (1) and (2), this  
143 Subsection (6) does not restrict the right of a person to [see bids] have access to, once the  
144 bidding or application period is closed, a bid or application submitted to or by a governmental  
145 entity [~~after bidding has closed;~~] in response to:
- 146 (a) a request for bids;
- 147 (b) a request for proposals;
- 148 (c) a grant; or
- 149 (d) other similar document;
- 150 (7) records that would identify real property or the appraisal or estimated value of real  
151 or personal property, including intellectual property, under consideration for public acquisition

152 before any rights to the property are acquired unless:

153 (a) public interest in obtaining access to the information outweighs the governmental  
154 entity's need to acquire the property on the best terms possible;

155 (b) the information has already been disclosed to persons not employed by or under a  
156 duty of confidentiality to the entity;

157 (c) in the case of records that would identify property, potential sellers of the described  
158 property have already learned of the governmental entity's plans to acquire the property;

159 (d) in the case of records that would identify the appraisal or estimated value of  
160 property, the potential sellers have already learned of the governmental entity's estimated value  
161 of the property; or

162 (e) the property under consideration for public acquisition is a single family residence  
163 and the governmental entity seeking to acquire the property has initiated negotiations to acquire  
164 the property as required under Section 78-34-4.5;

165 (8) records prepared in contemplation of sale, exchange, lease, rental, or other  
166 compensated transaction of real or personal property including intellectual property, which, if  
167 disclosed prior to completion of the transaction, would reveal the appraisal or estimated value  
168 of the subject property, unless:

169 (a) the public interest in access outweighs the interests in restricting access, including  
170 the governmental entity's interest in maximizing the financial benefit of the transaction; or

171 (b) when prepared by or on behalf of a governmental entity, appraisals or estimates of  
172 the value of the subject property have already been disclosed to persons not employed by or  
173 under a duty of confidentiality to the entity;

174 (9) records created or maintained for civil, criminal, or administrative enforcement  
175 purposes or audit purposes, or for discipline, licensing, certification, or registration purposes, if  
176 release of the records:

177 (a) reasonably could be expected to interfere with investigations undertaken for  
178 enforcement, discipline, licensing, certification, or registration purposes;

179 (b) reasonably could be expected to interfere with audits, disciplinary, or enforcement  
180 proceedings;

181 (c) would create a danger of depriving a person of a right to a fair trial or impartial  
182 hearing;

183 (d) reasonably could be expected to disclose the identity of a source who is not  
184 generally known outside of government and, in the case of a record compiled in the course of  
185 an investigation, disclose information furnished by a source not generally known outside of  
186 government if disclosure would compromise the source; or

187 (e) reasonably could be expected to disclose investigative or audit techniques,  
188 procedures, policies, or orders not generally known outside of government if disclosure would  
189 interfere with enforcement or audit efforts;

190 (10) records the disclosure of which would jeopardize the life or safety of an  
191 individual;

192 (11) records the disclosure of which would jeopardize the security of governmental  
193 property, governmental programs, or governmental recordkeeping systems from damage, theft,  
194 or other appropriation or use contrary to law or public policy;

195 (12) records that, if disclosed, would jeopardize the security or safety of a correctional  
196 facility, or records relating to incarceration, treatment, probation, or parole, that would interfere  
197 with the control and supervision of an offender's incarceration, treatment, probation, or parole;

198 (13) records that, if disclosed, would reveal recommendations made to the Board of  
199 Pardons and Parole by an employee of or contractor for the Department of Corrections, the  
200 Board of Pardons and Parole, or the Department of Human Services that are based on the  
201 employee's or contractor's supervision, diagnosis, or treatment of any person within the board's  
202 jurisdiction;

203 (14) records and audit workpapers that identify audit, collection, and operational  
204 procedures and methods used by the State Tax Commission, if disclosure would interfere with  
205 audits or collections;

206 (15) records of a governmental audit agency relating to an ongoing or planned audit  
207 until the final audit is released;

208 (16) records prepared by or on behalf of a governmental entity solely in anticipation of  
209 litigation that are not available under the rules of discovery;

210 (17) records disclosing an attorney's work product, including the mental impressions or  
211 legal theories of an attorney or other representative of a governmental entity concerning  
212 litigation;

213 (18) records of communications between a governmental entity and an attorney

214 representing, retained, or employed by the governmental entity if the communications would be  
215 privileged as provided in Section 78-24-8;

216 (19) (a) (i) personal files of a state legislator, including personal correspondence to or  
217 from a member of the Legislature; and

218 (ii) notwithstanding Subsection (19)(a)(i), correspondence that gives notice of  
219 legislative action or policy may not be classified as protected under this section; and

220 (b) (i) an internal communication that is part of the deliberative process in connection  
221 with the preparation of legislation between:

222 (A) members of a legislative body;

223 (B) a member of a legislative body and a member of the legislative body's staff; or

224 (C) members of a legislative body's staff; and

225 (ii) notwithstanding Subsection (19)(b)(i), a communication that gives notice of  
226 legislative action or policy may not be classified as protected under this section;

227 (20) (a) records in the custody or control of the Office of Legislative Research and  
228 General Counsel, that, if disclosed, would reveal a particular legislator's contemplated  
229 legislation or contemplated course of action before the legislator has elected to support the  
230 legislation or course of action, or made the legislation or course of action public; and

231 (b) notwithstanding Subsection (20)(a), the form to request legislation submitted to the  
232 Office of Legislative Research and General Counsel is a public document unless a legislator  
233 asks that the records requesting the legislation be maintained as protected records until such  
234 time as the legislator elects to make the legislation or course of action public;

235 (21) research requests from legislators to the Office of Legislative Research and  
236 General Counsel or the Office of the Legislative Fiscal Analyst and research findings prepared  
237 in response to these requests;

238 (22) drafts, unless otherwise classified as public;

239 (23) records concerning a governmental entity's strategy about collective bargaining or  
240 pending litigation;

241 (24) records of investigations of loss occurrences and analyses of loss occurrences that  
242 may be covered by the Risk Management Fund, the Employers' Reinsurance Fund, the  
243 Uninsured Employers' Fund, or similar divisions in other governmental entities;

244 (25) records, other than personnel evaluations, that contain a personal recommendation

245 concerning an individual if disclosure would constitute a clearly unwarranted invasion of  
246 personal privacy, or disclosure is not in the public interest;

247 (26) records that reveal the location of historic, prehistoric, paleontological, or  
248 biological resources that if known would jeopardize the security of those resources or of  
249 valuable historic, scientific, educational, or cultural information;

250 (27) records of independent state agencies if the disclosure of the records would  
251 conflict with the fiduciary obligations of the agency;

252 (28) records of an institution within the state system of higher education defined in  
253 Section 53B-1-102 regarding tenure evaluations, appointments, applications for admissions,  
254 retention decisions, and promotions, which could be properly discussed in a meeting closed in  
255 accordance with Title 52, Chapter 4, Open and Public Meetings Act, provided that records of  
256 the final decisions about tenure, appointments, retention, promotions, or those students  
257 admitted, may not be classified as protected under this section;

258 (29) records of the governor's office, including budget recommendations, legislative  
259 proposals, and policy statements, that if disclosed would reveal the governor's contemplated  
260 policies or contemplated courses of action before the governor has implemented or rejected  
261 those policies or courses of action or made them public;

262 (30) records of the Office of the Legislative Fiscal Analyst relating to budget analysis,  
263 revenue estimates, and fiscal notes of proposed legislation before issuance of the final  
264 recommendations in these areas;

265 (31) records provided by the United States or by a government entity outside the state  
266 that are given to the governmental entity with a requirement that they be managed as protected  
267 records if the providing entity certifies that the record would not be subject to public disclosure  
268 if retained by it;

269 (32) transcripts, minutes, or reports of the closed portion of a meeting of a public body  
270 except as provided in Section 52-4-206;

271 (33) records that would reveal the contents of settlement negotiations but not including  
272 final settlements or empirical data to the extent that they are not otherwise exempt from  
273 disclosure;

274 (34) memoranda prepared by staff and used in the decision-making process by an  
275 administrative law judge, a member of the Board of Pardons and Parole, or a member of any

276 other body charged by law with performing a quasi-judicial function;

277 (35) records that would reveal negotiations regarding assistance or incentives offered  
278 by or requested from a governmental entity for the purpose of encouraging a person to expand  
279 or locate a business in Utah, but only if disclosure would result in actual economic harm to the  
280 person or place the governmental entity at a competitive disadvantage, but this section may not  
281 be used to restrict access to a record evidencing a final contract;

282 (36) materials to which access must be limited for purposes of securing or maintaining  
283 the governmental entity's proprietary protection of intellectual property rights including patents,  
284 copyrights, and trade secrets;

285 (37) the name of a donor or a prospective donor to a governmental entity, including an  
286 institution within the state system of higher education defined in Section 53B-1-102, and other  
287 information concerning the donation that could reasonably be expected to reveal the identity of  
288 the donor, provided that:

289 (a) the donor requests anonymity in writing;

290 (b) any terms, conditions, restrictions, or privileges relating to the donation may not be  
291 classified protected by the governmental entity under this Subsection (37); and

292 (c) except for an institution within the state system of higher education defined in  
293 Section 53B-1-102, the governmental unit to which the donation is made is primarily engaged  
294 in educational, charitable, or artistic endeavors, and has no regulatory or legislative authority  
295 over the donor, a member of the donor's immediate family, or any entity owned or controlled  
296 by the donor or the donor's immediate family;

297 (38) accident reports, except as provided in Sections 41-6a-404, 41-12a-202, and  
298 73-18-13;

299 (39) a notification of workers' compensation insurance coverage described in Section  
300 34A-2-205;

301 (40) (a) the following records of an institution within the state system of higher  
302 education defined in Section 53B-1-102, which have been developed, discovered, disclosed to,  
303 or received by or on behalf of faculty, staff, employees, or students of the institution:

304 (i) unpublished lecture notes;

305 (ii) unpublished notes, data, and information:

306 (A) relating to research; and

307 (B) of:  
308 (I) the institution within the state system of higher education defined in Section  
309 53B-1-102; or  
310 (II) a sponsor of sponsored research;  
311 (iii) unpublished manuscripts;  
312 (iv) creative works in process;  
313 (v) scholarly correspondence; and  
314 (vi) confidential information contained in research proposals;  
315 (b) Subsection (40)(a) may not be construed to prohibit disclosure of public  
316 information required pursuant to Subsection 53B-16-302(2)(a) or (b); and  
317 (c) Subsection (40)(a) may not be construed to affect the ownership of a record;  
318 (41) (a) records in the custody or control of the Office of Legislative Auditor General  
319 that would reveal the name of a particular legislator who requests a legislative audit prior to the  
320 date that audit is completed and made public; and  
321 (b) notwithstanding Subsection (41)(a), a request for a legislative audit submitted to the  
322 Office of the Legislative Auditor General is a public document unless the legislator asks that  
323 the records in the custody or control of the Office of Legislative Auditor General that would  
324 reveal the name of a particular legislator who requests a legislative audit be maintained as  
325 protected records until the audit is completed and made public;  
326 (42) records that provide detail as to the location of an explosive, including a map or  
327 other document that indicates the location of:  
328 (a) a production facility; or  
329 (b) a magazine;  
330 (43) information contained in the database described in Section 62A-3-311.1;  
331 (44) information contained in the Management Information System and Licensing  
332 Information System described in Title 62A, Chapter 4a, Child and Family Services;  
333 (45) information regarding National Guard operations or activities in support of the  
334 National Guard's federal mission;  
335 (46) records provided by any pawn or secondhand business to a law enforcement  
336 agency or to the central database in compliance with Title 13, Chapter 32a, Pawnshop and  
337 Secondhand Merchandise Transaction Information Act;

338 (47) information regarding food security, risk, and vulnerability assessments performed  
339 by the Department of Agriculture and Food;

340 (48) except to the extent that the record is exempt from this chapter pursuant to Section  
341 63-2-106, records related to an emergency plan or program prepared or maintained by the  
342 Division of Homeland Security the disclosure of which would jeopardize:

343 (a) the safety of the general public; or

344 (b) the security of:

345 (i) governmental property;

346 (ii) governmental programs; or

347 (iii) the property of a private person who provides the Division of Homeland Security  
348 information;

349 (49) records of the Department of Agriculture and Food relating to the National  
350 Animal Identification System or any other program that provides for the identification, tracing,  
351 or control of livestock diseases, including any program established under Title 4, Chapter 24,  
352 Utah Livestock Brand and Anti-theft Act or Title 4, Chapter 31, Livestock Inspection and  
353 Quarantine;

354 (50) as provided in Section 26-39-109:

355 (a) information or records held by the Department of Health related to a complaint  
356 regarding a child care program or residential child care which the department is unable to  
357 substantiate; and

358 (b) information or records related to a complaint received by the Department of Health  
359 from an anonymous complainant regarding a child care program or residential child care; and

360 (51) unless otherwise classified as public under Section 63-2-301 and except as  
361 provided under Section 41-1a-116, an individual's home address, home telephone number, or  
362 personal mobile phone number, if:

363 (a) the individual is required to provide the information in order to comply with a law,  
364 ordinance, rule, or order of a government entity; and

365 (b) the subject of the record has a reasonable expectation that this information will be  
366 kept confidential due to:

367 (i) the nature of the law, ordinance, rule, or order; and

368 (ii) the individual complying with the law, ordinance, rule, or order.

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**Legislative Review Note**  
**as of 1-23-08 5:29 PM**

**Office of Legislative Research and General Counsel**

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**S.B. 77 - Revisions to Government Records Access Management Act**

**Fiscal Note**

2008 General Session

State of Utah

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**State Impact**

Enactment of this bill will not require additional appropriations.

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**Individual, Business and/or Local Impact**

Enactment of this bill likely will not result in direct, measurable costs and/or benefits for individuals, businesses, or local governments.

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