| | SCHEDULING OF CONTROLLED SUBSTANCES | | | | | | |
|--|---|--|--|--|--|--|--|
| | 2010 GENERAL SESSION | | | | | | |
| | STATE OF UTAH Chief Sponsor: Paul Ray | | | | | | |
| | | | | | | | |
| | Senate Sponsor: D. Chris Buttars | | | | | | |
| | LONG TITLE | | | | | | |
| | Committee Note: | | | | | | |
| | The Health and Human Services Interim Committee recommended this bill. | | | | | | |
| | General Description: | | | | | | |
| | This bill modifies provisions regarding controlled substances by creating a committee | | | | | | |
| | to advise the Legislature on the scheduling of substances. | | | | | | |
| | Highlighted Provisions: | | | | | | |
| | This bill: | | | | | | |
| | creates the Controlled Substances Advisory Committee; | | | | | | |
| | establishes the membership of the committee; | | | | | | |
| | creates the role of the committee as an advisory body regarding placing substances | | | | | | |
| | in the statutory schedule of controlled substances, changing the schedule of a | | | | | | |
| | substance, or removing a substance from the schedules; and | | | | | | |
| | provides guidelines for determining if a substance should be scheduled and in which | | | | | | |
| | schedule to place a substance. | | | | | | |
| | Monies Appropriated in this Bill: | | | | | | |
| | None | | | | | | |
| | Other Special Clauses: | | | | | | |
| | None | | | | | | |
| | Utah Code Sections Affected: | | | | | | |
| | ENACTS: | | | | | | |

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| 28 | 58-38a-101, Utah Code Annotated 1953 |
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| 29 | 58-38a-102, Utah Code Annotated 1953 |
| 30 | 58-38a-201, Utah Code Annotated 1953 |
| 31 | 58-38a-202, Utah Code Annotated 1953 |
| 32 | 58-38a-203, Utah Code Annotated 1953 |
| 33 | 58-38a-204, Utah Code Annotated 1953 |
| 34 | |
| 35 | Be it enacted by the Legislature of the state of Utah: |
| 36 | Section 1. Section 58-38a-101 is enacted to read: |
| 37 | CHAPTER 38a. CONTROLLED SUBSTANCES ADVISORY COMMITTEE ACT |
| 38 | Part 1. General Provisions |
| 39 | <u>58-38a-101.</u> Title. |
| 40 | This chapter is referred to as the "Controlled Substances Advisory Committee Act." |
| 41 | Section 2. Section 58-38a-102 is enacted to read: |
| 42 | <u>58-38a-102.</u> Definitions. |
| 43 | (1) "Committee" means the Controlled Substances Advisory Committee created in this |
| 44 | chapter. |
| 45 | (2) "Controlled substance schedule" or "schedule" means a schedule as defined under |
| 46 | <u>Section 58-37-4.</u> |
| 47 | Section 3. Section 58-38a-201 is enacted to read: |
| 48 | Part 2. Controlled Substances Advisory Committee |
| 49 | 58-38a-201. Controlled Substances Advisory Committee. |
| 50 | There is created within the Division of Occupational and Professional Licensing the |
| 51 | Controlled Substances Advisory Committee. The committee consists of: |
| 52 | (1) the director of the Department of Health or the director's designee; |
| 53 | (2) the State Medical Examiner or the examiner's designee; |
| 54 | (3) the commissioner of the Department of Public Safety or the commissioner's |
| 55 | designee; |
| 56 | (4) one physician who is a member of the Physicians Licensing Board and is |
| 57 | designated by that board: |
| 58 | (5) one pharmacist who is a member of the Utah State Board of Pharmacy and is |

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| 59 | designated by that board; | | | |
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| | | | | |
| 60 | (6) one dentist who is a member of the Dentist and Dental Hygienist Licensing Board | | | |
| 61 | and is designated by that board; | | | |
| 62 | (7) one physician who is currently licensed and practicing in the state, to be appointed | | | |
| 63 | by the governor; | | | |
| 64 | (8) one psychiatrist who is currently licensed and practicing in the state, to be | | | |
| 65 | appointed by the governor; | | | |
| 66 | (9) one individual with expertise in substance abuse addiction, to be appointed by the | | | |
| 67 | governor: | | | |
| 68 | (10) one representative from the Statewide Association of Prosecutors; and | | | |
| 69 | (11) one citizen of the state, to be appointed by the governor. | | | |
| 70 | Section 4. Section 58-38a-202 is enacted to read: | | | |
| 71 | <u>58-38a-202.</u> Terms of committee service. | | | |
| 72 | (1) (a) Members of the advisory committee shall serve terms of four years, except that | | | |
| 73 | the members under Subsections 58-38a-201(1), (2), and (3) shall serve during their terms as | | | |
| 74 | appointed officials. | | | |
| 75 | (b) Vacancies in the committee occurring otherwise than by the expiration of a term | | | |
| 76 | shall be filled for the unexpired term in the same manner as original appointments. | | | |
| 77 | (2) A member may not receive compensation or benefits for the member's service, but | | | |
| 78 | may receive per diem and travel expenses in accordance with: | | | |
| 79 | (a) Section 63A-3-106; | | | |
| 80 | (b) Section 63A-3-107; and | | | |
| 81 | (c) rules made by the Division of Finance pursuant to Sections 63A-3-106 and | | | |
| 82 | <u>63A-3-107.</u> | | | |
| 83 | (3) (a) The director of the Department of Health, or the director's designee, is the chair | | | |
| 84 | of the committee. | | | |
| 85 | (b) The advisory committee meets at the call of the chair or at the call of a majority of | | | |
| 86 | the committee members. | | | |
| 87 | (c) The advisory committee meets annually and more often as required to carry out its | | | |
| 88 | duties under this chapter. | | | |
| 89 | (d) Six members of the advisory committee constitute a quorum. | | | |

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| 90 | (e) Action by the committee requires a majority vote of a quorum. |
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| 91 | Section 5. Section 58-38a-203 is enacted to read: |
| 92 | 58-38a-203. Duties of the committee. |
| 93 | (1) The committee serves as a consultative and advisory body to the Legislature |
| 94 | regarding: |
| 95 | (a) the movement of a controlled substance from one schedule to another; |
| 96 | (b) the removal of a controlled substance from any schedule; and |
| 97 | (c) the designation of a substance as a controlled substance and the placement of the |
| 98 | substance in a designated schedule. |
| 99 | (2) On or before September 30 of each year, the committee shall submit to the Health |
| 100 | and Human Services Interim Committee a written report: |
| 101 | (a) listing any substances recommended by the committee for scheduling, rescheduling, |
| 102 | or deletion from the schedules by the Legislature; and |
| 103 | (b) stating the reasons for the recommendation. |
| 104 | (3) In advising the Legislature regarding the need to add, delete, or reschedule a |
| 105 | substance, the committee shall consider: |
| 106 | (a) the actual or probable abuse of the substance, including: |
| 107 | (i) the history and current pattern of abuse both in Utah and in other states; |
| 108 | (ii) the scope, duration, and significance of abuse; |
| 109 | (iii) the degree of actual or probable detriment to public health which may result from |
| 110 | abuse of the substance; |
| 111 | (iv) the probable physical and social impact of widespread abuse of the substance; |
| 112 | (b) the biomedical hazard of the substance, including: |
| 113 | (i) its pharmacology, including the effects and modifiers of the effects of the substance; |
| 114 | (ii) its toxicology, acute and chronic toxicity, interaction with other substances, |
| 115 | whether controlled or not, and the degree to which it may cause psychological or physiological |
| 116 | dependence; and |
| 117 | (iii) the risk to public health and the particular susceptibility of segments of the |
| 118 | population; |
| 119 | (c) whether the substance is an immediate precursor, as defined in Section 58-37-2, of |
| 120 | a substance that is currently a controlled substance; |

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| 121 | (d) the current state of scientific knowledge regarding the substance, including whether |
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| 122 | there is any acceptable means to safely use the substance under medical supervision; |
| 123 | (e) the relationship between the use of the substance and criminal activity, including |
| 124 | whether: |
| 125 | (i) persons engaged in illicit trafficking of the substance are also engaged in other |
| 126 | criminal activity: |
| 127 | (ii) the nature and relative profitability of manufacturing or delivering the substance |
| 128 | encourages illicit trafficking in the substance; |
| 129 | (iii) the commission of other crimes is one of the recognized effects of abuse of the |
| 130 | substance; and |
| 131 | (iv) addiction to the substance relates to the commission of crimes to facilitate the |
| 132 | continued use of the substance; |
| 133 | (f) whether the substance has been scheduled by other states; and |
| 134 | (g) whether the substance has any accepted medical use in treatment in the United |
| 135 | States. |
| 136 | (4) The committee's duties under this chapter do not include tobacco products as |
| 137 | defined in Section 59-14-102 or alcoholic beverages as defined in Section 32A-1-105. |
| 138 | Section 6. Section 58-38a-204 is enacted to read: |
| 139 | 58-38a-204. Guidelines for scheduling drugs. |
| 140 | (1) (a) The committee shall recommend placement of a substance in Schedule I if it |
| 141 | <u>finds:</u> |
| 142 | (i) that the substance has high potential for abuse; and |
| 143 | (ii) that an accepted standard has not been established for safe use in treatment for |
| 144 | medical purposes. |
| 145 | (b) The committee may recommend placement of a substance in Schedule I under |
| 146 | Section 58-37-4 if it finds that the substance is classified as a controlled substance in Schedule |
| 147 | <u>I under federal law.</u> |
| 148 | (2) (a) The committee shall recommend placement of a substance in Schedule II if it |
| 149 | finds that: |
| 150 | (i) the substance has high potential for abuse; |
| 151 | (ii) the substance has a currently accepted medical use in treatment in the United |

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| 152 | States, or a currently accepted medical use subject to severe restrictions; and |
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| 153 | (iii) the abuse of the substance may lead to severe psychological or physiological |
| 154 | dependence. |
| 155 | (b) The committee may recommend placement of a substance in Schedule II if it finds |
| 156 | that the substance is classified as a controlled substance in Schedule II under federal law. |
| 157 | (3) (a) The committee shall recommend placement of a substance in Schedule III if it |
| 158 | finds that: |
| 159 | (i) the substance has a potential for abuse that is less than the potential for substances |
| 160 | listed in Schedules I and II; |
| 161 | (ii) the substance has a currently accepted medical use in treatment in the United |
| 162 | States; and |
| 163 | (iii) abuse of the substance may lead to moderate or low physiological dependence or |
| 164 | high psychological dependence. |
| 165 | (b) The committee may recommend placement of a substance in Schedule III if it finds |
| 166 | that the substance is classified as a controlled substance in Schedule III under federal law. |
| 167 | (4) (a) The committee shall recommend placement of a substance in Schedule IV if it |
| 168 | finds that: |
| 169 | (i) the substance has a low potential for abuse relative to substances in Schedule III; |
| 170 | (ii) the substance has currently accepted medical use in treatment in the United States; |
| 171 | and |
| 172 | (iii) abuse of the substance may lead to limited physiological dependence or |
| 173 | psychological dependence relative to the substances in Schedule III. |
| 174 | (b) The committee may recommend placement of a substance in Schedule IV if it finds |
| 175 | that the substance is classified as a controlled substance in Schedule IV under federal law. |
| 176 | (5) (a) The committee shall recommend placement of a substance in Schedule V if it |
| 177 | finds that: |
| 178 | (i) the substance has low potential for abuse relative to the controlled substances listed |
| 179 | in Schedule IV; |
| 180 | (ii) the substance has currently accepted medical use in treatment in the United States; |
| 181 | and |
| 182 | (iii) the substance has limited physiological dependence or psychological dependence |

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- 183 <u>liability relative to the controlled substances listed in Schedule IV.</u>
- 184 (b) The committee may recommend placement of a substance in Schedule V under this
- 185 <u>chapter if it finds that the substance is classified as a controlled substance in Schedule V under</u>
- 186 <u>federal law.</u>

Legislative Review Note as of 11-19-09 9:35 AM

Office of Legislative Research and General Counsel

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Fiscal Note

2010 General Session

State of Utah

State Impact

Enactment of this bill will require an additional appropriation from the Commerce Service Fund of \$1,800 annually. Commerce Service Fund spending affects the annual trnasfer to the General Fund.

| | FY 2010 <u>Approp.</u> | FY 2011 <u>Approp.</u> | FY 2012 <u>Approp.</u> | FY 2010 | FY 2011 | FY 2012 |
|-----------------------|---------------------------|---------------------------|---------------------------|---------|-----------|-----------|
| | | | | Revenue | Revenue | Revenue |
| General Fund | \$0 | \$0 | \$0 | \$0 | (31,800) | (\$1,800) |
| Commerce Service Fund | \$0 | \$1,800 | \$1,800 | 20 | \$0 | \$0 |
| Total | \$0 | \$1,800 | \$1,800 | | (\$1,800) | (\$1,800) |
| | | | | _ | | |

Individual, Business and/or Local Impact

Enactment of this bill likely will not result in direct, measurable costs and/or benefits for individuals, businesses, or local governments.

1/8/2010, 11:46:48 AM, Lead Analyst: Pratt, S./Attny: SCA

Office of the Legislative Fiscal Analyst