	ELECTRONIC SIGNATURES
	2011 GENERAL SESSION
	STATE OF UTAH
	Chief Sponsor: Stephen H. Urquhart
	House Sponsor: Bradley M. Daw
L	ONG TITLE
G	Seneral Description:
	This bill addresses the acceptance of electronic signatures by a governmental agency.
H	lighlighted Provisions:
	This bill:
Ŝ	→ ► defines ''state governmental agency''; ←Ŝ
	• requires a $\hat{S} \rightarrow state \leftarrow \hat{S}$ governmental agency to adopt a policy concerning electronic
si	gnatures
b	efore the governmental agency may accept an electronic signature; and
	 makes technical changes.
N	Ioney Appropriated in this Bill:
	None
0	Other Special Clauses:
	None
U	Itah Code Sections Affected:
А	MENDS:
	46-4-201, as enacted by Laws of Utah 2000, Chapter 74
	46-4-501, as last amended by Laws of Utah 2008, Chapter 382
	46-4-502, as last amended by Laws of Utah 2003, Chapter 20
B	e it enacted by the Legislature of the state of Utah:
	Section 1. Section 46-4-201 is amended to read:
	46-4-201. Legal recognition of electronic records, electronic signatures, and

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28	electronic contracts.
29	(1) A record, or signature subject to Section 46-4-501, may not be denied legal effect
30	or enforceability solely because it is in electronic form.
31	(2) A contract may not be denied legal effect or enforceability solely because an
32	electronic record was used in its formation.
33	(3) If a law requires a record to be in writing, an electronic record satisfies the law.
34	(4) [H] Subject to Section 46-4-501, if a law requires a signature, an electronic
35	signature satisfies the law.
36	Section 2. Section 46-4-501 is amended to read:
37	46-4-501. Creation and retention of electronic records and conversion of written
38	records by governmental agencies.
38a	$\hat{S} \rightarrow \underline{(1)}$ As used in this section:
38b	(a) "State governmental agency" means a state board, authority, commission, institution,
38c	department, division, officer, or other state government entity, which is authorized or required
38d	by law to make rules, adjudicate, grant or withhold licenses, grant or withhold relief from
38e	legal obligations, or perform other similar actions or duties delegated by law.
38f	(b) "State governmental agency" does not include the legislature, its committees, the political
38g	subdivisions of the state, or the courts.
38g 39	<u>subdivisions of the state, or the courts.</u> [(1)] (2) ←Ŝ (a) Notwithstanding any other provision of law, a $\hat{S} \rightarrow [non-federal]$ <u>state</u> ←Ŝ
39	$[(1)]$ (2) (3) Notwithstanding any other provision of law, a $\hat{S} \rightarrow [non-federal]$ state (\hat{S})
39 39a	$[(1)] (2) \leftarrow \hat{S} (a) \text{ Notwithstanding any other provision of law, a } \hat{S} \rightarrow [non-federal] \text{ state } \leftarrow \hat{S}$ governmental agency
39 39a 40	$[\underbrace{(1)}](2) \leftarrow \hat{S}(\underline{a}) \text{ Notwithstanding any other provision of law, a } \hat{S} \rightarrow [\underline{non-federal}] \underline{state} \leftarrow \hat{S}$ governmental agency $\hat{S} \rightarrow [\underline{located in the state}] \leftarrow \hat{S} \underline{may not accept an electronic signature unless the } \hat{S} \rightarrow \underline{state} \leftarrow \hat{S}$
39 39a 40 40a	$[\underbrace{(1)}](2) \leftarrow \hat{S} (a) \text{ Notwithstanding any other provision of law, a } \hat{S} \rightarrow [\underline{non-federal}] \text{ state } \leftarrow \hat{S}$ governmental agency $\hat{S} \rightarrow [\underline{located in the state}] \leftarrow \hat{S} \underline{may not accept an electronic signature unless the } \hat{S} \rightarrow \underline{state} \leftarrow \hat{S}$ governmental agency
39 39a 40 40a 41	[(1)] (2) \leftarrow \hat{S} (a) Notwithstanding any other provision of law, a $\hat{S} \rightarrow$ [non-federal] state \leftarrow \hat{S} governmental agency $\hat{S} \rightarrow$ [located in the state] \leftarrow \hat{S} may not accept an electronic signature unless the $\hat{S} \rightarrow$ state \leftarrow \hat{S} governmental agency makes a rule, in accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act,
39 39a 40 40a 41 42	[(1)] (2) (\hat{s} (a) Notwithstanding any other provision of law, a $\hat{s} \rightarrow [non-federal]$ state (\hat{s} governmental agency $\hat{s} \rightarrow [located in the state]$ (\hat{s} may not accept an electronic signature unless the $\hat{s} \rightarrow state$ (\hat{s} governmental agency makes a rule, in accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, identifying:
 39 39a 40 40a 41 42 43 	 [ff] (2) ←Ŝ (a) Notwithstanding any other provision of law, a Ŝ→ [non-federal] state ←Ŝ governmental agency Ŝ→ [located in the state] ←Ŝ may not accept an electronic signature unless the Ŝ→ state ←Ŝ governmental agency makes a rule, in accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, identifying: (i) the types of documents, transactions, or other filings that will be accepted with an
 39 39a 40 40a 41 42 43 44 	 [ff] (2) ←\$ (a) Notwithstanding any other provision of law, a \$→ [non-federal] state ←\$ governmental agency \$→ [located in the state] ←\$ may not accept an electronic signature unless the \$→ state ←\$ governmental agency makes a rule, in accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, identifying: (i) the types of documents, transactions, or other filings that will be accepted with an electronic signature affixed; and
 39 39a 40 40a 41 42 43 44 45 	[ff] (2) ←Ŝ (a) Notwithstanding any other provision of law, a Ŝ→ [non-federal] state ←Ŝ governmental agency Š→ [located in the state] ←Ŝ may not accept an electronic signature unless the Ŝ→ state ←Ŝ governmental agency makes a rule, in accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, identifying: (i) the types of documents, transactions, or other filings that will be accepted with an electronic signature affixed; and (ii) the manner and format in which the electronic signature must be affixed to the
 39 39a 40 40a 41 42 43 44 45 46 	 [f] (2) ←\$ (a) Notwithstanding any other provision of law, a \$→ [non-federal] state ←\$ governmental agency \$→ [located in the state] ←\$ may not accept an electronic signature unless the \$→ state ←\$ governmental agency makes a rule, in accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, identifying: (i) the types of documents, transactions, or other filings that will be accepted with an electronic signature affixed; and (ii) the manner and format in which the electronic signature must be affixed to the document, transaction, or other filing.
 39 39a 40 40a 41 42 43 44 45 46 47 	[ff] (2) ←Ŝ (a) Notwithstanding any other provision of law, a Ŝ→ [non-federal] state ←Ŝ governmental agency Š→ [located in the state] ←Ŝ may not accept an electronic signature unless the Ŝ→ state ←Ŝ governmental agency makes a rule, in accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, identifying: (i) the types of documents, transactions, or other filings that will be accepted with an electronic signature affixed; and (ii) the manner and format in which the electronic signature must be affixed to the document, transaction, or other filing. (b) Subsection Ŝ→ [ft)(a) (2)(a) ←Ŝ applies to an electronic signature without regard to
 39 39a 40 40a 41 42 43 44 45 46 47 47a 	(ff) (2) ←Ŝ (a) Notwithstanding any other provision of law, a Ŝ→ [non-federal] state ←Ŝ governmental agency Š→ [located in the state] ←Ŝ may not accept an electronic signature unless the Ŝ→ state ←Ŝ governmental agency makes a rule, in accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, identifying: (i) the types of documents, transactions, or other filings that will be accepted with an electronic signature affixed; and (ii) the manner and format in which the electronic signature must be affixed to the document, transaction, or other filing. (b) Subsection Ŝ→ [(f)(a)] (2)(a) ←Ŝ applies to an electronic signature without regard to whether the
 39 39a 40 40a 41 42 43 44 45 46 47 47a 48 	[ff] (2) ←Ŝ (a) Notwithstanding any other provision of law, a Ŝ→ [non-federal] state ←Ŝ governmental agency S→ [located in the state] ←Ŝ may not accept an electronic signature unless the Ŝ→ state ←Ŝ governmental agency makes a rule, in accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, identifying: (i) the types of documents, transactions, or other filings that will be accepted with an electronic signature affixed; and (ii) the manner and format in which the electronic signature must be affixed to the document, transaction, or other filing. (b) Subsection Ŝ→ [ft)(a) (2)(a) ←Ŝ applies to an electronic signature without regard to whether the governmental agency is a party to the document, transaction, or other filing.

(a) identify specific transactions that the agency is willing to conduct by electronicmeans;

(b) identify specific transactions that the agency will never conduct by electronicmeans;

56 (c) specify the manner and format in which electronic records must be created,

57 generated, sent, communicated, received, and stored, and the systems established for those

58 purposes;

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59	(d) if law or rule requires that the electronic records must be signed by electronic
60	means, specify the type of electronic signature required, the manner and format in which the
61	electronic signature must be affixed to the electronic record, and the identity of, or criteria that
62	must be met, by any third party used by a person filing a document to facilitate the process;
63	(e) specify control processes and procedures as appropriate to ensure adequate
64	preservation, disposition, integrity, security, confidentiality, and auditability of electronic
65	records; and
66	(f) identify any other required attributes for electronic records that are specified for
67	corresponding nonelectronic records or that are reasonably necessary under the circumstances.
68	$[(2)]$ $\hat{S} \rightarrow [(3)]$ (4) $\leftarrow \hat{S}$ A state governmental agency that makes rules under this section shall
68a	submit
69	copies of those rules, and any amendments to those rules, to[: (a)] the chief information officer
70	established by Section 63F-1-201[; and].
71	[(b) the Utah Technology Commission established by Section 63D-1a-201.]
72	$[(3)]$ $\hat{S} \rightarrow [(4)]$ (5) $\leftarrow \hat{S}$ (a) The chief information officer may prepare model rules and
72a	standards
73	relating to electronic transactions that encourage and promote consistency and interoperability
74	with similar requirements adopted by other Utah government agencies, other states, the federal
75	government, and nongovernmental persons interacting with Utah governmental agencies.
76	(b) In preparing those model rules and standards, the chief information officer may
77	specify different levels of standards from which governmental agencies may choose in order to
78	implement the most appropriate standard for a particular application.
79	[(c) Before submitting any model rules or standards to state governmental agencies for
80	their adoption as permanent rules, the chief information officer shall submit the model rules
81	and standards to the Utah Technology Commission for its review and suggestions.]
82	$[(d)]$ (c) Nothing in this Subsection $[(3)]$ $\hat{S} \rightarrow [(4)]$ (5) $\leftarrow \hat{S}$ requires a state
82a	$\hat{S} \rightarrow governmental \leftarrow \hat{S}$ agency to use the model
83	rules and standards prepared by the chief information officer when making rules under this
84	section.
85	$[(4)]$ $\hat{S} \rightarrow [(5)]$ $(6) \leftarrow \hat{S}$ Except as provided in Subsection 46-4-301(6), nothing in this chapter
85a	requires
86	any $\hat{S} \rightarrow [f]$ state $[f] \leftarrow \hat{S}$ governmental agency to:
87	(a) conduct transactions by electronic means; or
88	(b) use or permit the use of electronic records or electronic signatures.
89	$[(5)]$ $\hat{S} \rightarrow [(6)] (7) \leftarrow \hat{S}$ Each state governmental agency shall:

90	(a) establish record retention schedules for any electronic records created or received in
91	an electronic transaction according to the standards developed by the Division of Archives
92	under Subsection 63A-12-101(2)(e); and
93	(b) obtain approval of those schedules from the State Records Committee as required
94	by Subsection 63G-2-502(1)(b).
95	Section 3. Section 46-4-502 is amended to read:
96	46-4-502. Providing services or information electronically Interpretation of
97	terms in Utah Code.
98	(1) To provide services or information electronically, a state governmental entity may
99	implement the terms listed in Subsection (2) in accordance with this section:
100	(a) when the term is used in the Utah Code; and
101	(b) if the implementation is not:
102	(i) inconsistent with the manifest intent of the Legislature; or
103	(ii) repugnant to the context of the statute.
104	(2) Subsection (1) applies to the terms listed in this Subsection (2).
105	(a) "Copy" may include an electronic version of a document.
106	(b) "Mail" may include sending a document electronically if the recipient can accept
107	and process the electronic writing.
108	(c) "Mailing address" may include an electronic mailing address capable of receiving
109	and processing an electronic writing.
110	(d) "Sign" or "signature" may include any form of electronic signature authorized by
111	the governmental agency $\hat{S} \rightarrow [$ in accordance with Section 46-4-501 $] \leftarrow \hat{S}$.
112	(e) "Written" or "writing" may include information that is:
113	(i) inscribed on a tangible medium; or
114	(ii) (A) stored in an electronic or other medium; and
115	(B) is retrievable in a perceivable form.

Legislative Review Note as of 1-28-11 7:46 PM

Office of Legislative Research and General Counsel

FISCAL NOTE

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SHORT TITLE: Electronic Signatures - As Amended

SPONSOR: Urquhart, S.

2011 GENERAL SESSION, STATE OF UTAH

STATE GOVERNMENT (UCA 36-12-13(2)(b)) Enactment of this bill likely will not materially impact the state budget.

LOCAL GOVERNMENTS (UCA 36-12-13(2)(c))

Enactment of this bill likely will not result in direct, measurable costs for local governments.

DIRECT EXPENDITURES BY UTAH RESIDENTS AND BUSINESSES (UCA 36-12-13(2)(d)) Enactment of this bill likely will not result in direct, measurable expenditures by Utah residents or businesses.

3/4/2011, 01:11 PM, Lead Analyst: Ricks, G./Attomey: PLA

Office of the Legislative Fiscal Analyst