1	INITIATIVE AMENDMENTS
2	2011 GENERAL SESSION
3	STATE OF UTAH
4	Chief Sponsor: Lyle W. Hillyard
5	House Sponsor: David G. Butterfield
6 7	LONG TITLE
8	General Description:
9	This bill amends provisions in Title 20A, Chapter 7, Issues Submitted to the Voters,
10	related to statewide and local initiatives.
11	Highlighted Provisions:
12	This bill:
13	requires an initiative to contain no more than one subject to the same extent a bill
14	may not pass with more than one subject under the Utah Constitution;
15	 authorizes initiative petition sponsors to change the text of a proposed law
16	following public hearings; and
17	 requires the Governor's Office of Planning and Budget to update an initial fiscal
18	impact estimate if the text of a proposed law is changed.
19	Money Appropriated in this Bill:
20	None
21	Other Special Clauses:
22	None
23	Utah Code Sections Affected:
24	AMENDS:
25	20A-7-202, as last amended by Laws of Utah 2008, Chapter 237
26	20A-7-203, as last amended by Laws of Utah 2007, Chapter 78
27	20A-7-204, as last amended by Laws of Utah 1995, Chapter 153



28	20A-7-204.1 , as last amended by Laws of Utah 2010, Chapter 90
29	20A-7-209, as last amended by Laws of Utah 2010, Chapter 367
30	20A-7-502, as last amended by Laws of Utah 2008, Chapter 237
31	
32	Be it enacted by the Legislature of the state of Utah:
33	Section 1. Section 20A-7-202 is amended to read:
34	20A-7-202. Statewide initiative process Application procedures Time to
35	gather signatures Grounds for rejection.
36	(1) Persons wishing to circulate an initiative petition shall file an application with the
37	lieutenant governor.
38	(2) The application shall contain:
39	(a) the name and residence address of at least five sponsors of the initiative petition;
40	(b) a statement indicating that each of the sponsors:
41	(i) is a resident of Utah; and
42	(ii) has voted in a regular general election in Utah within the last three years;
43	(c) the signature of each of the sponsors, attested to by a notary public;
44	(d) a copy of the proposed law that includes:
45	(i) the title of the proposed law, which clearly expresses the subject of the law; and
46	(ii) the text of the proposed law; and
47	(e) a statement indicating whether or not persons gathering signatures for the petition
48	may be paid for doing so.
49	(3) The application and its contents are public when filed with the lieutenant governor.
50	(4) (a) The sponsors shall qualify the petition for the regular general election ballot no
51	later than one year after the application is filed.
52	(b) If the sponsors fail to qualify the petition for that ballot, the sponsors must:
53	(i) submit a new application;
54	(ii) obtain new signature sheets; and
55	(iii) collect signatures again.
56	(5) The lieutenant governor shall reject the application and not issue circulation sheets
57	if:
58	(a) the law proposed by the initiative is patently unconstitutional:

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59	(b) the law proposed by the initiative is nonsensical;
60	(c) the proposed law could not become law if passed;
61	(d) the <u>proposed</u> law contains more than one subject <u>as evaluated in accordance with</u>
62	Subsection (6);
63	(e) the subject of the proposed law is not clearly expressed in the law's title; or
64	(f) the law proposed by the initiative is identical or substantially similar to a law
65	proposed by an initiative that was submitted to the county clerks and lieutenant governor for
66	certification and evaluation within two years preceding the date on which the application for
67	this initiative was filed.
68	(6) To evaluate whether the proposed law contains more than one subject under
69	Subsection (5)(d), the lieutenant governor shall apply the same standard provided in Utah
70	Constitution, Article VI, Section 22, which prohibits a bill from passing that contains more
71	than one subject.
72	Section 2. Section 20A-7-203 is amended to read:
73	20A-7-203. Form of initiative petition and signature sheets.
74	(1) (a) Each proposed initiative petition shall be printed in substantially the following
75	form:
76	"INITIATIVE PETITION To the Honorable, Lieutenant Governor:
77	We, the undersigned citizens of Utah, respectfully demand that the following proposed
78	law be submitted to the legal voters/Legislature of Utah for their/its approval or rejection at the
79	regular general election/session to be held/ beginning on(month\day\year);
80	Each signer says:
81	I have personally signed this petition;
82	I am registered to vote in Utah or intend to become registered to vote in Utah before the
83	certification of the petition names by the county clerk; and
84	My residence and post office address are written correctly after my name.
85	NOTICE TO SIGNERS:
86	Public hearings to discuss this petition were held at: (list dates and locations of public
87	hearings.)"
88	(b) The sponsors of an initiative shall attach a copy of the proposed law to each
89	initiative petition.

90	(2) Each signature sheet shall:
91	(a) be printed on sheets of paper 8-1/2 inches long and 11 inches wide;
92	(b) be ruled with a horizontal line [3/4] three-fourths inch from the top, with the space
93	above that line blank for the purpose of binding;
94	(c) contain the title of the initiative printed below the horizontal line;
95	(d) contain the initial fiscal impact estimate's summary statement issued by the
96	Governor's Office of Planning and Budget according to Subsection 20A-7-202.5(2)(b).
97	including any update according to Subsection 20A-7-204.1(4), printed or typed in not less than
98	12 point, bold type, at the top of each signature sheet under the title of the initiative;
99	(e) contain the word "Warning" printed or typed at the top of each signature sheet
100	under the initial fiscal impact estimate's summary statement;
101	(f) contain, to the right of the word "Warning," the following statement printed or
102	typed in not less than eight point, single leaded type:
103	"It is a class A misdemeanor for anyone to sign any initiative petition with any other
104	name than his own, or knowingly to sign his name more than once for the same measure, or to
105	sign an initiative petition when he knows he is not a registered voter and knows that he does
106	not intend to become registered to vote before the certification of the petition names by the
107	county clerk."; and
108	(g) be vertically divided into columns as follows:
109	(i) the first column shall appear at the extreme left of the sheet, be [5/8] five-eighths
110	inch wide, be headed with "For Office Use Only," and be subdivided with a light vertical line
111	down the middle with the left subdivision entitled "Registered" and the right subdivision left
112	untitled;
113	(ii) the next column shall be 2-1/2 inches wide, headed "Registered Voter's Printed
114	Name (must be legible to be counted)";
115	(iii) the next column shall be 2-1/2 inches wide, headed "Signature of Registered
116	Voter";
117	(iv) the next column shall be one inch wide, headed "Birth Date or Age (Optional)";
118	(v) the final column shall be 4-3/8 inches wide, headed "Street Address, City, Zip

(vi) at the bottom of the sheet, contain the following statement: "Birth date or age

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Code"; and

121	information is not required, but it may be used to verify your identity with voter registration	
122	records. If you choose not to provide it, your signature may not be verified as a valid signature	
123	if you change your address before petition signatures are verified or if the information you	
124	provide does not match your voter registration records."	
125	(3) The final page of each initiative packet shall contain the following printed or typed	
126	statement:	
127	"Verification	
128	State of Utah, County of	
129	I,, of, hereby state that:	
130	I am a resident of Utah and am at least 18 years old;	
131	All the names that appear in this packet were signed by persons who professed to be the	
132	persons whose names appear in it, and each of them signed his name on it in my presence;	
133	I believe that each has printed and signed his name and written his post office address	
134	and residence correctly, and that each signer is registered to vote in Utah or intends to become	
135	registered to vote before the certification of the petition names by the county clerk.	
136	I have not paid or given anything of value to any person who signed this petition to	
137	encourage that person to sign it.	
138		
139	(Name) (Residence Address) (Date)"	
	(Name) (Residence Address) (Date)"(4) The forms prescribed in this section are not mandatory, and, if substantially	
139		
139 140	(4) The forms prescribed in this section are not mandatory, and, if substantially	
139 140 141	(4) The forms prescribed in this section are not mandatory, and, if substantially followed, the initiative petitions are sufficient, notwithstanding clerical and merely technical	
139 140 141 142	(4) The forms prescribed in this section are not mandatory, and, if substantially followed, the initiative petitions are sufficient, notwithstanding clerical and merely technical errors.	
139 140 141 142 143	(4) The forms prescribed in this section are not mandatory, and, if substantially followed, the initiative petitions are sufficient, notwithstanding clerical and merely technical errors. Section 3. Section 20A-7-204 is amended to read:	
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152	(3) The sponsors of the petition shall:
153	(a) arrange and pay for the printing of all additional copies of the petition and signature
154	sheets; and
155	(b) ensure that the copies of the petition and signature sheets meet the form
156	requirements of this section.
157	(4) (a) The sponsors may prepare the initiative for circulation by creating multiple
158	initiative packets.
159	(b) The sponsors shall create those packets by binding a copy of the initiative petition,
160	a copy of the proposed law, and no more than 50 signature sheets together at the top in such a
161	way that the packets may be conveniently opened for signing.
162	(c) The sponsors need not attach a uniform number of signature sheets to each
163	initiative packet.
164	(5) (a) After the sponsors have prepared sufficient initiative packets, they shall return
165	them to the lieutenant governor.
166	(b) The lieutenant governor shall:
167	(i) number each of the initiative packets and return them to the sponsors within five
168	working days; and
169	(ii) keep a record of the numbers assigned to each packet.
170	Section 4. Section 20A-7-204.1 is amended to read:
171	20A-7-204.1. Public hearings to be held before initiative petitions are circulated
172	Changes to an initiative and initial fiscal impact estimate.
173	(1) (a) After issuance of the initial fiscal impact estimate by the Governor's Office of
174	Planning and Budget and before circulating initiative petitions for signature statewide, sponsors
175	of the initiative petition shall hold at least seven public hearings throughout Utah as follows:
176	(i) one in the Bear River region Box Elder, Cache, or Rich County;
177	(ii) one in the Southwest region Beaver, Garfield, Iron, Kane, or Washington
178	County;
179	(iii) one in the Mountain region Summit, Utah, or Wasatch County;
180	(iv) one in the Central region Juab, Millard, Piute, Sanpete, Sevier, or Wayne
181	County;
182	(v) one in the Southeast region Carbon, Emery, Grand, or San Juan County;

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183	(vi) one in the Uintah Basin region Daggett, Duchesne, or Uintah County; and
184	(vii) one in the Wasatch Front region Davis, Morgan, Salt Lake, Tooele, or Weber
185	County.
186	(b) Of the seven meetings, at least two of the meetings must be held in a first or second
187	class county, but not in the same county.
188	(2) At least three calendar days before the date of the public hearing, the sponsors
189	shall:
190	(a) provide written notice of the public hearing to:
191	(i) the lieutenant governor for posting on the state's website; and
192	(ii) each state senator, state representative, and county commission or county council
193	member who is elected in whole or in part from the region where the public hearing will be
194	held; and
195	(b) publish written notice of the public hearing detailing its time, date, and location:
196	(i) in at least one newspaper of general circulation in each county in the region where
197	the public hearing will be held; and
198	(ii) on the Utah Public Notice Website created in Section 63F-1-701.
199	(3) (a) During the public hearing, the sponsors shall either:
200	(i) video tape or audio tape the public hearing and, when the hearing is complete,
201	deposit the complete audio or video tape of the meeting with the lieutenant governor; or
202	(ii) take comprehensive minutes of the public hearing, detailing the names and titles of
203	each speaker and summarizing each speaker's comments.
204	(b) The lieutenant governor shall make copies of the tapes or minutes available to the
205	public.
206	(4) (a) Within 14 days after conducting the seventh public hearing required by
207	Subsection (1)(a) and before circulating an initiative petition for signatures, the sponsors of the
208	initiative petition may change the text of the proposed law if:
209	(i) a change to the text is:
210	(A) germane to the text of the proposed law filed with the lieutenant governor under
211	Section 20A-7-202; and
212	(B) consistent with the requirements of Subsection 20A-7-202(5); and
213	(ii) each sponsor signs an application addendum to change the text of the proposed law

(b) (i) Within three working days of receipt of an applicati	on addendum to change the
text of the proposed law in an initiative petition, the lieutenant gov	vernor shall submit a copy of
the application addendum to the Governor's Office of Planning and	d Budget.
(ii) The Governor's Office of Planning and Budget shall up	odate the initial fiscal impact
estimate by following the procedures and requirements of Section	20A-7-202.5 to reflect a
change to the text of the proposed law.	
Section 5. Section 20A-7-209 is amended to read:	
20A-7-209. Ballot title Duties of lieutenant governor	and Office of Legislative
Research and General Counsel.	
(1) By July 6 before the regular general election, the lieute	nant governor shall deliver a
copy of all of the proposed laws that have qualified for the ballot to	o the Office of Legislative
Research and General Counsel.	
(2) (a) The Office of Legislative Research and General Co	unsel shall:
(i) entitle each state initiative that has qualified for the ball	lot " Proposition Number'
and give it a number as assigned under Section 20A-6-107;	
(ii) prepare an impartial ballot title for each initiative summ	marizing the contents of the
measure; and	
(iii) return each petition and ballot title to the lieutenant go	overnor by July 20.
(b) The ballot title may be distinct from the title of the pro	posed law attached to the
initiative petition, and shall be not more than 100 words.	
(c) For each state initiative, the official ballot shall show:	
(i) the number of the initiative as determined by the Office	e of Legislative Research and
General Counsel;	
(ii) the ballot title as determined by the Office of Legislatin	ve Research and General
Counsel; and	
(iii) the initial fiscal impact estimate prepared under Section	on 20A-7-202.5 or updated
under Section 20A-7-201.4.	
(3) By July 21, the lieutenant governor shall mail a copy o	f the ballot title to any
sponsor of the petition.	
(4) (a) (i) At least three of the sponsors of the petition may	y, by July 30, challenge the
wording of the ballot title prepared by the Office of Legislative Re	search and General Counsel

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election in Utah within the last three years; or

245	to the Supreme Court.
246	(ii) After receipt of the appeal, the Supreme Court shall direct the lieutenant governor
247	to send notice of the appeal to:
248	(A) any person or group that has filed an argument for or against the measure that is the
249	subject of the challenge; or
250	(B) any political issues committee established under Section 20A-11-801 that has filed
251	written or electronic notice with the lieutenant governor that identifies the name, mailing or
252	email address, and telephone number of the person designated to receive notice about any
253	issues relating to the initiative.
254	(b) (i) There is a presumption that the ballot title prepared by the Office of Legislative
255	Research and General Counsel is an impartial summary of the contents of the initiative.
256	(ii) The Supreme Court may not revise the wording of the ballot title unless the
257	plaintiffs rebut the presumption by clearly and convincingly establishing that the ballot title is
258	patently false or biased.
259	(c) The Supreme Court shall:
260	(i) examine the ballot title;
261	(ii) hear arguments; and
262	(iii) certify to the lieutenant governor a ballot title for the measure that meets the
263	requirements of this section.
264	(d) The lieutenant governor shall certify the title verified by the Supreme Court to the
265	county clerks to be printed on the official ballot.
266	Section 6. Section 20A-7-502 is amended to read:
267	20A-7-502. Local initiative process Application procedures.
268	(1) Persons wishing to circulate an initiative petition shall file an application with the
269	local clerk.
270	(2) The application shall contain:
271	(a) the name and residence address of at least five sponsors of the initiative petition;
272	(b) a statement indicating that each of the sponsors:
273	(i) is a registered voter; and
274	(ii) (A) if the initiative seeks to enact a county ordinance, has voted in a regular general

276	(B) if the initiative seeks to enact a municipal ordinance, has voted in a regular
277	municipal election in Utah:
278	(I) except as provided in Subsection (2)(b)(ii)(B)(II), within the last three years; or
279	(II) within the last five years, if the sponsor's failure to vote within the last three years
280	is due to the sponsor's residing in a municipal district that participates in a municipal election
281	every four years;
282	(c) the signature of each of the sponsors, attested to by a notary public; and
283	(d) a copy of the proposed law that includes:
284	(i) the title of the proposed law, which clearly expresses the subject of the law; and
285	(ii) the text of the proposed law.
286	(3) A proposed law submitted under this section may not contain more than one subject
287	to the same extent a bill may not pass containing more than one subject as provided in Utah
288	Constitution, Article VI, Section 22.

Legislative Review Note as of 2-16-11 11:59 AM

Office of Legislative Research and General Counsel