1	COMPETENCY TO STAND TRIAL AMENDMENTS
2	2012 GENERAL SESSION
3	STATE OF UTAH
4	Chief Sponsor: Kay L. McIff
5	Senate Sponsor: Todd Weiler
6	-
7	LONG TITLE
8	Committee Note:
9	The Judiciary, Law Enforcement, and Criminal Justice Interim Committee
10	recommended this bill.
11	General Description:
12	This bill modifies Title 77, Chapter 15, Inquiry into Sanity of Defendant, regarding the
13	process for determining a defendant's competency to stand trial.
14	Highlighted Provisions:
15	This bill:
16	 amends the process for determining a defendant's competency to stand trial to
17	clarify that the court may not order an examination of the defendant or order a
18	hearing on the mental condition of the defendant unless the court finds that the
19	allegations in the petition raise a bona fide doubt as to the defendant's competency
20	to stand trial;
21	 requires the experts conducting the competency exam to consider any exhibition of
22	false or exaggerated symptoms related to capacity to stand trial;
23	 requires that experts who determine the defendant is incompetent to stand trial shall
24	provide in their report information regarding any instruments, methods, and
25	observations used to determine if the defendant exhibits false or exaggerated
26	symptoms; and
27	 provides that if there is a conflict between the opinions of the examining experts,

28	the court is not required to appoint an additional expert unless the court finds the appointment
29	necessary.
30	Money Appropriated in this Bill:
31	None
32	Other Special Clauses:
33	None
34	Utah Code Sections Affected:
35	AMENDS:
36	77-15-5, as last amended by Laws of Utah 2008, Chapter 212
37	77-15-6, as last amended by Laws of Utah 2008, Chapter 212
38 39	Be it enacted by the Legislature of the state of Utah:
40	Section 1. Section 77-15-5 is amended to read:
41	77-15-5. Order for hearing Stay of other proceedings Examinations of
42	defendant Scope of examination and report.
43	(1) (a) When a petition is filed pursuant to Section 77-15-3 raising the issue of the
44	defendant's competency to stand trial or when the court raises the issue of the defendant's
45	competency pursuant to Section 77-15-4, the court in which proceedings are pending shall stay
46	all proceedings. If the proceedings are in a court other than the district court in which the
47	petition is filed, the district court shall notify that court of the filing of the petition.
48	(b) The district court in which the petition is filed [shall pass upon the sufficiency of]:
49	(i) shall review the allegations of incompetency. If a petition is opposed by either
50	party, the court shall, prior to granting or denying the petition, hold a limited hearing solely for
51	the purpose of determining the sufficiency of the petition. If the court finds that the allegations
52	of incompetency raise a bona fide doubt as to the defendant's competency to stand trial, it shall
53	enter an order for a hearing on the mental condition of the person who is the subject of the
54	petition.]:
55	(ii) may hold a limited hearing solely for the purpose of determining the sufficiency of
56	the petition if the court finds the petition is not clearly sufficient on its face;
57	(iii) shall hold a hearing if the petition is opposed by either party;
58	(iv) may not order an examination of the defendant or order a hearing on the mental

59 condition of the defendant unless the court finds that the allegations in the petition raise a bona
 60 fide doubt as to the defendant's competency to stand trial; and
 61 (v) shall order an examination of the defendant and a hearing on the defendant's mental
 62 condition if the court finds that the allegations raise a bona fide doubt as to the defendant's
 63 competency to stand trial.

64 (2) (a) After the granting of a petition and prior to a full competency hearing, the court
 65 may order the Department of Human Services to examine the person and to report to the court
 66 concerning the defendant's mental condition.

67 (b) The defendant shall be examined by at least two mental health experts not involved68 in the current treatment of the defendant.

69 (c) If the issue is sufficiently raised in the petition or if it becomes apparent that the 70 defendant may be incompetent due to mental retardation, at least one expert experienced in 71 mental retardation assessment shall evaluate the defendant. Upon appointment of the experts, 72 the petitioner or other party as directed by the court shall provide information and materials to 73 the examiners relevant to a determination of the defendant's competency and shall provide 74 copies of the charging document, arrest or incident reports pertaining to the charged offense, 75 known criminal history information, and known prior mental health evaluations and treatments.

(d) The prosecuting and defense attorneys shall cooperate in providing the relevant
information and materials to the examiners, and the court may make the necessary orders to
provide the information listed in Subsection (2)(c) to the examiners. The court may provide in
its order for a competency examination of a defendant that custodians of mental health records
pertaining to the defendant shall provide those records to the examiners without the need for
consent of the defendant or further order of the court.

82 (3) During the examination under Subsection (2), unless the court or the executive
83 director of the department directs otherwise, the defendant shall be retained in the same
84 custody or status he was in at the time the examination was ordered.

85 (4) The experts shall in the conduct of their examination and in their report to the court 86 consider and address, in addition to any other factors determined to be relevant by the experts:

87

(a) the defendant's present capacity to:

88 89 (i) comprehend and appreciate the charges or allegations against [him] the defendant;

(ii) disclose to counsel pertinent facts, events, and states of mind;

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90	(iii) comprehend and appreciate the range and nature of possible penalties, if
91	applicable, that may be imposed in the proceedings against [him] the defendant;
92	(iv) engage in reasoned choice of legal strategies and options;
93	(v) understand the adversary nature of the proceedings against [him] the defendant;
94	(vi) manifest appropriate courtroom behavior; and
95	(vii) testify relevantly, if applicable;
96	(b) the impact of the mental disorder, or mental retardation, if any, on the nature and
97	quality of the defendant's relationship with counsel;
98	(c) if psychoactive medication is currently being administered:
99	(i) whether the medication is necessary to maintain the defendant's competency; and
100	(ii) the effect of the medication, if any, on the defendant's demeanor and affect and
101	ability to participate in the proceedings[-]: and
102	(d) whether the defendant is exhibiting false or exaggerated physical or psychological
<u>103</u>	symptoms relevant to the defendant's capacity to stand trial.
104	(5) If the expert's opinion is that the defendant is incompetent to proceed, the expert
105	shall indicate in the report:
106	(a) which of the above factors contributes to the defendant's incompetency;
107	(b) the nature of the defendant's mental disorder or mental retardation and its
108	relationship to the factors contributing to the defendant's incompetency;
109	(c) the treatment or treatments appropriate and available; [and]
110	(d) the defendant's capacity to give informed consent to treatment to restore
111	competency[-]; and
112	(e) any diagnostic instruments, methods, and observations used by the expert to
<u>113</u>	determine whether or not the defendant is exhibiting false or exaggerated physical or
<u>114</u>	psychological symptoms relevant to the defendant's capacity to stand trial and the expert's
<u>115</u>	opinion as to the significance of any false or exaggerated symptoms regarding the defendant's
<u>116</u>	capacity.
117	(6) The experts examining the defendant shall provide an initial report to the court and
118	the prosecuting and defense attorneys within 30 days of the receipt of the court's order. The
119	report shall inform the court of the examiner's opinion concerning the competency of the
120	defendant to stand trial, or, in the alternative, the examiner may inform the court in writing that

additional time is needed to complete the report. If the examiner informs the court that
additional time is needed, the examiner shall have up to an additional 30 days to provide the
report to the court and counsel. The examiner [must] shall provide the report within 60 days
from the receipt of the court's order unless, for good cause shown, the court authorizes an
additional period of time to complete the examination and provide the report.
(7) Any written report submitted by the experts shall:
(a) identify the specific matters referred for evaluation;

(b) describe the procedures, techniques, and tests used in the examination and thepurpose or purposes for each;

(c) state the expert's clinical observations, findings, and opinions on each issue referred
for examination by the court, and indicate specifically those issues, if any, on which the expert
could not give an opinion; and

(d) identify the sources of information used by the expert and present the basis for theexpert's clinical findings and opinions.

(8) (a) Any statement made by the defendant in the course of any competency
examination, whether the examination is with or without the consent of the defendant, any
testimony by the expert based upon [such] the statement, and any other fruits of the statement
may not be admitted in evidence against the defendant in any criminal proceeding except on an
issue respecting mental condition on which the defendant has introduced evidence. The
evidence may be admitted, however, where relevant to a determination of the defendant's
competency.

(b) Prior to examining the defendant, examiners should specifically advise thedefendant of the limits of confidentiality as provided under Subsection (8)(a).

(9) (a) When the report is received the court shall set a date for a mental hearing
[which]. The hearing shall be held in not less than five and not more than 15 days, unless the
court enlarges the time for good cause.

(b) Any person or organization directed by the department to conduct the examination
may be subpoenaed to testify at the hearing. If the experts are in conflict as to the competency
of the defendant, all experts should be called to testify at the hearing if reasonably available. <u>A</u>
<u>conflict in the opinions of the experts does not require the appointment of an additional expert</u>
unless the court determines the appointment to be necessary.

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152 (c) The court may call any examiner to testify at the hearing who is not called by the 153 parties. If the court calls an examiner, counsel for the parties may cross-examine the expert. 154 (10) (a) A person shall be presumed competent unless the court, by a preponderance of 155 the evidence, finds the person incompetent to proceed. The burden of proof is upon the 156 proponent of incompetency at the hearing. 157 (b) An adjudication of incompetency to proceed [shall] does not operate as an 158 adjudication of incompetency to give informed consent for medical treatment or for any other 159 purpose, unless specifically set forth in the court order. 160 (11) (a) If the court finds the defendant incompetent to stand trial, its order shall 161 contain findings addressing each of the factors in Subsections (4)(a) and (b) [of this section]. 162 The order issued pursuant to Subsection 77-15-6(1) which the court sends to the facility where 163 the defendant is committed or to the person who is responsible for assessing [his] the 164 defendant's progress toward competency shall be provided contemporaneously with the 165 transportation and commitment order of the defendant, unless exigent circumstances require 166 earlier commitment in which case the court shall forward the order within five working days of 167 the order of transportation and commitment of the defendant. 168 (b) The order finding the defendant incompetent to stand trial shall be accompanied by: 169 (i) copies of the reports of the experts filed with the court pursuant to the order of 170 examination if not provided previously; 171 (ii) copies of any of the psychiatric, psychological, or social work reports submitted to 172 the court relative to the mental condition of the defendant; and 173 (iii) any other documents made available to the court by either the defense or the 174 prosecution, pertaining to the defendant's current or past mental condition. 175 (12) If the court finds it necessary to order the defendant transported prior to the 176 completion of findings and compilation of documents required under Subsection (11), the 177 transportation and commitment order delivering the defendant to the Utah State Hospital, or 178 other mental health facility as directed by the executive director of the Department of Human 179 Services or [his] a designee, shall indicate that the defendant's commitment is based upon a 180 finding of incompetency, and the mental health facility's copy of the order shall be 181 accompanied by the reports of any experts filed with the court pursuant to the order of 182 examination. The executive director of the Department of Human Services or [his] a designee

183 may refuse to accept a defendant as a patient unless [he] the defendant is accompanied by a 184 transportation and commitment order which is accompanied by the reports. 185 (13) Upon a finding of incompetency to stand trial by the court, the prosecuting and 186 defense attorneys shall provide information and materials relevant to the defendant's 187 competency to the facility where the defendant is committed or to the person responsible for 188 assessing [his] the defendant's progress towards competency. In addition to any other 189 materials, the prosecuting attorney shall provide: 190 (a) copies of the charging document and supporting affidavits or other documents used 191 in the determination of probable cause; 192 (b) arrest or incident reports prepared by a law enforcement agency pertaining to the 193 charged offense; and 194 (c) information concerning the defendant's known criminal history. 195 (14) The court may make any reasonable order to insure compliance with this section. 196 (15) Failure to comply with this section [shall] does not result in the dismissal of 197 criminal charges. 198 Section 2. Section 77-15-6 is amended to read: 199 77-15-6. Commitment on finding of incompetency to stand trial -- Subsequent 200 hearings -- Notice to prosecuting attorneys. 201 (1) Except as provided in Subsection (5), if after hearing, the [person] defendant is 202 found to be incompetent to stand trial, the court shall order the defendant committed to the 203 custody of the executive director of the Department of Human Services or [his] a designee for 204 the purpose of treatment intended to restore the defendant to competency. The court may 205 recommend but not order placement of the defendant. The court may, however, order that the

defendant be placed in a secure setting rather than a nonsecure setting. The director or [his] <u>a</u>
designee shall designate the specific placement of the defendant during the period of evaluation
and treatment to restore competency.

(2) The examiner or examiners designated by the executive director to assess the
defendant's progress toward competency may not be involved in the routine treatment of the
defendant. The examiner or examiners shall provide a full report to the court and prosecuting
and defense attorneys within 90 days of arrival of the defendant at the treating facility. If any
examiner is unable to complete the assessment within 90 days, that examiner shall provide to

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214	the court and counsel a summary progress report which informs the court that additional time is
215	necessary to complete the assessment, in which case the examiner shall have up to an
216	additional 90 days to provide the full report. The full report shall assess:
217	(a) whether the defendant is exhibiting false or exaggerated physical or psychological
218	symptoms, and shall report:
219	(i) any diagnostic instruments, methods, and observations used by the examiner to
220	make the determination; and
221	(ii) the examiner's opinion as to the effect of any false or exaggerated symptoms on the
222	defendant's capacity to stand trial;
223	[(a)] (b) the facility's or program's capacity to provide appropriate treatment for the
224	defendant;
225	[(b)] (c) the nature of treatments provided to the defendant;
226	[(c)] (d) what progress toward competency restoration has been made with respect to
227	the factors identified by the court in its initial order;
228	[(d)] (e) the defendant's current level of mental disorder or mental retardation and need
229	for treatment, if any; and
230	[(c)] (f) the likelihood of restoration of competency and the amount of time estimated
231	to achieve it.
232	(3) The court on its own motion or upon motion by either party or by the executive
233	director may appoint additional mental health examiners to examine the defendant and advise
234	the court on [his] the defendant's current mental status and progress toward competency
235	restoration.
236	(4) Upon receipt of the full report, the court shall hold a hearing to determine the
237	defendant's current status. At the hearing, the burden of proving that the defendant is
238	competent is on the proponent of competency. Following the hearing, the court shall determine
239	by a preponderance of evidence whether the defendant is:
240	(a) competent to stand trial;
241	(b) incompetent to stand trial with a substantial probability that the defendant may
242	become competent in the foreseeable future; or
243	(c) incompetent to stand trial without a substantial probability that the defendant may
244	become competent in the foreseeable future.

(5) (a) If the court enters a finding pursuant to Subsection (4)(a), the court shall
proceed with the trial or [such] other procedures as may be necessary to adjudicate the charges.

(b) If the court enters a finding pursuant to Subsection (4)(b), the court may order that
the defendant remain committed to the custody of the executive director of the Department of
Human Services or [his] <u>a</u> designee for the purpose of treatment intended to restore the
defendant to competency.

251 (c) If the court enters a finding pursuant to Subsection (4)(c), the court shall order the 252 defendant released from the custody of the director unless the prosecutor informs the court that 253 commitment proceedings pursuant to Title 62A, Chapter 5, Services [to] for People with 254 Disabilities, or Title 62A, Chapter 15, Substance Abuse and Mental Health Act, will be 255 initiated. These commitment proceedings must be initiated within seven days after the court's 256 order entering the finding in Subsection (4)(c), unless the court enlarges the time for good 257 cause shown. The defendant may be ordered to remain in the custody of the director until 258 commitment proceedings have been concluded. If the defendant is committed, the court which 259 entered the order pursuant to Subsection (4)(c), shall be notified by the director at least 10 days 260 prior to any release of the committed person.

(6) If the defendant is recommitted to the department pursuant to Subsection (5)(b), thecourt shall hold a hearing one year following the recommitment.

263 (7) At the hearing held pursuant to Subsection (6), except for defendants charged with
264 the crimes listed in Subsection (8), a defendant who has not been restored to competency shall
265 be ordered released or temporarily detained pending civil commitment proceedings under the
266 same terms as provided in Subsection (5)(c).

(8) If the defendant has been charged with aggravated murder, murder, attempted murder, manslaughter, or a first degree felony and the court determines that the defendant is making reasonable progress towards restoration of competency at the time of the hearing held pursuant to Subsection (6), the court may order the defendant recommitted for a period not to exceed 18 months for the purpose of treatment to restore the defendant to competency with a mandatory review hearing at the end of the 18-month period.

(9) Except for defendants charged with aggravated murder or murder, a defendant who
has not been restored to competency at the time of the hearing held pursuant to Subsection (8)
shall be ordered released or temporarily detained pending civil commitment proceedings under

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the same terms as provided in Subsection (5)(c).

(10) If the defendant has been charged with aggravated murder or murder and the court
determines that [he] the defendant is making reasonable progress towards restoration of
competency at the time of the mandatory review hearing held pursuant to Subsection (8), the
court may order the defendant recommitted for a period not to exceed 36 months for the
purpose of treatment to restore [him to] competency.

(11) If the defendant is recommitted to the department pursuant to Subsection (10), the
court shall hold a hearing no later than at 18-month intervals following the recommitment for
the purpose of determining the defendant's competency status.

(12) A defendant who has not been restored to competency at the expiration of the
additional 36-month commitment period ordered pursuant to Subsection (10) shall be ordered
released or temporarily detained pending civil commitment proceedings under the same terms
as provided in Subsection (5)(c).

(13) (a) In no event may the maximum period of detention under this section exceed
 the maximum period of incarceration which the defendant could receive if [he] the defendant
 were convicted of the charged offense.

(b) This Subsection (13) does not preclude pursuing involuntary civil commitment nor
 does it place any time limit on civil commitments.

(14) Neither release from a pretrial incompetency commitment under the provisions of
 this section nor civil commitment requires dismissal of criminal charges. The court may retain
 jurisdiction over the criminal case and may order periodic reviews to assess the defendant's
 competency to stand trial.

(15) A defendant who is civilly committed pursuant to Title 62A, Chapter 5, Services
 [to] for People with Disabilities, or Title 62A, Chapter 15, Substance Abuse and Mental Health
 Act, may still be adjudicated competent to stand trial under this chapter.

(16) (a) The remedy for a violation of the time periods specified in this section, other
than those specified in Subsection (5)(c), (7), (9), (12), or (13), shall be a motion to compel the
hearing, or mandamus, but not release from detention or dismissal of the criminal charges.

304 (b) The remedy for a violation of the time periods specified in Subsection (5)(c), (7),
305 (9), (12), or (13) [shall] is not [be] dismissal of the criminal charges.

306 (17) In cases in which the treatment of the defendant is precluded by court order for a

307 period of time, that time period may not be considered in computing time limitations under this 308 section. 309 (18) At any time that the defendant becomes competent to stand trial, the clinical 310 director of the hospital or other facility or the executive director of the Department of Human 311 Services shall certify that fact to the court. The court shall conduct a hearing within 15 312 working days of the receipt of the clinical director's or executive director's report, unless the 313 court enlarges the time for good cause. 314 (19) The court may order a hearing or rehearing at any time on its own motion or upon 315 recommendations of the clinical director of the hospital or other facility or the executive

- 316 director of the Department of Human Services.
- 317 (20) Notice of a hearing on competency to stand trial shall be given to the prosecuting
- attorney. If the hearing is held in the county where the defendant is confined, notice shall also
- 319 be given to the prosecuting attorney for that county.

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Office of Legislative Research and General Counsel