1	CONTESTING PUBLIC PROCUREMENTS
2	2012 GENERAL SESSION
3	STATE OF UTAH
4	Chief Sponsor: Wayne L. Niederhauser
5	House Sponsor:
6	
7	LONG TITLE
8	General Description:
9	This bill amends provisions of the Utah Procurement Code relating to protests, legal
10	action, and appeals.
11	Highlighted Provisions:
12	This bill:
13	increases the number of members on the Procurement Policy Board;
14	 describes procedures and requirements for a protest before the chief procurement
15	officer or the head of a purchasing agency and an appeal of a protest decision;
16	 makes the procedures and requirements described in the preceding paragraph
17	applicable to state agencies, state purchasing agencies, and local public procurement
18	units;
19	 grants rulemaking authority to the Procurement Policy Board;
20	 requires a person who files an appeal of a protest decision to, subject to certain
21	exceptions, pay a security deposit or post a bond;
22	 describes the requirements and procedures relating to paying a security deposit or
23	posting a bond;
24	 provides for the forfeiture of a bond if an appeal or protest is frivolous or if its
25	primary purpose is to harass or cause a delay;
26	 requires a person who desires to protest a procurement to exhaust administrative



remedies before appealing to district court;

28	 establishes procedures and requirements relating to protests and appeals of state
29	procurements, contracts, debarments, and suspensions;
30	dissolves the procurement appeals board;
31	 provides for appeals to be made to the Procurement Policy Board and provides for
32	appointment of procurement appeals panels from among the membership of the
33	Procurement Policy Board;
34	 provides for dismissal of appeals that are not filed in accordance with the
35	requirements of this bill;
36	 amends provisions relating to the statute of limitations and the jurisdiction of the
37	district court in procurement matters;
38	 prohibits the award of consequential damages in relation to an action brought under
39	this bill;
40	 provides an uncodified transitions clause; and
41	makes technical changes.
42	Money Appropriated in this Bill:
43	None
44	Other Special Clauses:
45	This bill provides an immediate effective date.
46	Utah Code Sections Affected:
47	AMENDS:
48	26-8a-405.3 , as last amended by Laws of Utah 2011, Chapter 297
49	63A-5-208, as last amended by Laws of Utah 2008, Chapter 382
50	63G-6-104, as renumbered and amended by Laws of Utah 2008, Chapter 382
51	63G-6-201, as last amended by Laws of Utah 2011, Chapter 376
52	63G-6-202, as last amended by Laws of Utah 2011, Chapter 376
53	63G-6-801, as last amended by Laws of Utah 2011, Chapter 361
54	63G-6-802, as renumbered and amended by Laws of Utah 2008, Chapter 382
55	63G-6-803, as renumbered and amended by Laws of Utah 2008, Chapter 382
56	63G-6-805, as renumbered and amended by Laws of Utah 2008, Chapter 382
57	63G-6-806, as renumbered and amended by Laws of Utah 2008, Chapter 382
58	63G-6-812, as renumbered and amended by Laws of Utah 2008, Chapter 382

59	63G-6-813, as renumbered and amended by Laws of Utah 2008, Chapter 382
60	63G-6-816, as renumbered and amended by Laws of Utah 2008, Chapter 382
61	63G-6-817, as renumbered and amended by Laws of Utah 2008, Chapter 382
62	63G-6-819, as renumbered and amended by Laws of Utah 2008, Chapter 382
63	63G-10-403, as enacted by Laws of Utah 2011, Chapter 361
64	ENACTS:
65	63G-6-801.5 , Utah Code Annotated 1953
66	63G-6-807.5 , Utah Code Annotated 1953
67	63G-6-814.5 , Utah Code Annotated 1953
68	REPEALS AND REENACTS:
69	63G-6-807, as last amended by Laws of Utah 2010, Chapter 286
70	63G-6-815, as renumbered and amended by Laws of Utah 2008, Chapter 382
71	63G-6-907, as renumbered and amended by Laws of Utah 2008, Chapter 382
72	REPEALS:
73	63G-6-808, as renumbered and amended by Laws of Utah 2008, Chapter 382
74	63G-6-809, as renumbered and amended by Laws of Utah 2008, Chapter 382
75	63G-6-810, as renumbered and amended by Laws of Utah 2008, Chapter 382
76	63G-6-811, as renumbered and amended by Laws of Utah 2008, Chapter 382
77	63G-6-814, as renumbered and amended by Laws of Utah 2008, Chapter 382
78	Uncodified Material Affected:
79	ENACTS UNCODIFIED MATERIAL
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81	Be it enacted by the Legislature of the state of Utah:
82	Section 1. Section 26-8a-405.3 is amended to read:
83	26-8a-405.3. Use of competitive sealed proposals Procedure Appeal rights.
84	(1) (a) Competitive sealed proposals for paramedic or 911 ambulance services under
85	Section 26-8a-405.2, or for non-911 services under Section 26-8a-405.4, shall be solicited
86	through a request for proposal and the provisions of this section.
87	(b) The governing body of the political subdivision shall approve the request for
88	proposal prior to the notice of the request for proposals under Subsection (1)(c).
89	(c) (i) Notice of the request for proposals shall be published:

(A) at least once a week for three consecutive weeks in a newspaper of general circulation published in the county; or

- (B) if there is no such newspaper, then notice shall be posted for at least 20 days in at least five public places in the county; and
 - (ii) in accordance with Section 45-1-101 for at least 20 days.

- (2) (a) Proposals shall be opened so as to avoid disclosure of contents to competing offerors during the process of negotiations.
- (b) (i) Subsequent to the published notice, and prior to selecting an applicant, the political subdivision shall hold a presubmission conference with interested applicants for the purpose of assuring full understanding of, and responsiveness to, solicitation requirements.
- (ii) A political subdivision shall allow at least 90 days from the presubmission conference for the proposers to submit proposals.
- (c) Subsequent to the presubmission conference, the political subdivision may issue addenda to the request for proposals. An addenda to a request for proposal shall be finalized and posted by the political subdivision at least 45 days before the day on which the proposal must be submitted.
- (d) Offerors to the request for proposals shall be accorded fair and equal treatment with respect to any opportunity for discussion and revisions of proposals, and revisions may be permitted after submission and before a contract is awarded for the purpose of obtaining best and final offers.
- (e) In conducting discussions, there shall be no disclosures of any information derived from proposals submitted by competing offerors.
- (3) (a) (i) A political subdivision may select an applicant approved by the department under Section 26-8a-404 to provide 911 ambulance or paramedic services by contract to the most responsible offeror as defined in Subsection 63G-6-103(24).
- (ii) An award under Subsection (3)(a)(i) shall be made to the responsible offeror whose proposal is determined in writing to be the most advantageous to the political subdivision, taking into consideration price and the evaluation factors set forth in the request for proposal.
- (b) The applicants who are approved under Section 26-8a-405 and who are selected under this section may be the political subdivision issuing the request for competitive sealed proposals, or any other public entity or entities, any private person or entity, or any

combination thereof.

122	(c) A political subdivision may reject all of the competitive proposals.
123	(4) In seeking competitive sealed proposals and awarding contracts under this section,
124	a political subdivision:
125	(a) shall apply the public convenience and necessity factors listed in Subsections
126	26-8a-408(2) through (6);
127	(b) shall require the applicant responding to the proposal to disclose how the applicant
128	will meet performance standards in the request for proposal;
129	(c) may not require or restrict an applicant to a certain method of meeting the
130	performance standards, including:
131	(i) requiring ambulance medical personnel to also be a firefighter; or
132	(ii) mandating that offerors use fire stations or dispatch services of the political
133	subdivision;
134	(d) shall require an applicant to submit the proposal:
135	(i) based on full cost accounting in accordance with generally accepted accounting
136	principals; and
137	(ii) if the applicant is a governmental entity, in addition to the requirements of
138	Subsection (4)(e)(i), in accordance with generally accepted government auditing standards and
139	in compliance with the State of Utah Legal Compliance Audit Guide; and
140	(e) shall set forth in the request for proposal:
141	(i) the method for determining full cost accounting in accordance with generally
142	accepted accounting principles, and require an applicant to submit the proposal based on such
143	full cost accounting principles;
144	(ii) guidelines established to further competition and provider accountability; and
145	(iii) a list of the factors that will be considered by the political subdivision in the award
146	of the contract, including by percentage, the relative weight of the factors established under this
147	Subsection (4)(e), which may include such things as:
148	(A) response times;
149	(B) staging locations;
150	(C) experience;
151	(D) quality of care; and

152	(E) cost, consistent with the cost accounting method in Subsection (4)(e)(i).
153	(5) (a) Notwithstanding the provisions of Subsection 63G-6-104(3), the provisions of
154	Title 63G, Chapter 6, Part 8, Legal and Contractual Remedies, apply to the procurement
155	process required by this section, except as provided in Subsection (5)(c).
156	(b) [The Procurement Appeals Board created] A procurement appeals panel described
157	in Section 63G-6-807 shall have jurisdiction to review and determine an appeal of an offeror
158	under this section [in the same manner as provided in Section 63G-6-810].
159	(c) (i) An offeror may appeal the solicitation or award as provided by the political
160	subdivision's procedures. After all political subdivision appeal rights are exhausted, the offeron
161	may appeal under the provisions of Subsections (5)(a) and (b).
162	(ii) [The factual determination required by Subsection 63G-6-813(1) shall be based on]
163	A procurement appeals panel described in Section 63G-6-807 shall determine whether the
164	solicitation or award was made in accordance with the procedures set forth in this section and
165	Section 26-8a-405.2.
166	(d) The determination of an issue of fact by the appeals board shall be final and
167	conclusive unless arbitrary and capricious or clearly erroneous as provided in Section
168	63G-6-813.
169	Section 2. Section 63A-5-208 is amended to read:
170	63A-5-208. Definitions Certain public construction bids to list subcontractors -
171	Changing subcontractors Bidders as subcontractors Dispute resolution process
172	Penalties.
173	(1) As used in this section:
174	(a) "First-tier subcontractor" means a subcontractor who contracts directly with the
175	prime contractor.
176	(b) "Subcontractor" means any person or entity under contract with a contractor or
177	another subcontractor to provide services or labor for the construction, installation, or repair of
178	an improvement to real property.
179	(c) "Subcontractor" includes a trade contractor or specialty contractor.
180	(d) "Subcontractor" does not include suppliers who provide only materials, equipment,
181	or supplies to a contractor or subcontractor.

(2) The director shall apply the provisions of this section to achieve fair and

competitive bidding and to discourage bid-shopping by contractors.

- (3) (a) (i) (A) On each public construction project, the director shall require the apparent lowest three bidders to submit a list of their first-tier subcontractors indicating each subcontractor's name, bid amount, and other information required by rule.
- (B) Other bidders who are not one of the apparent lowest three bidders may also submit a list of their first-tier subcontractors containing the information required by this Subsection (3).
- (C) The director may not consider any bid submitted by a bidder if the bidder fails to submit a subcontractor list meeting the requirements of this section.
- (ii) On projects where the contractor's total bid is less than \$500,000, subcontractors whose bid is less than \$20,000 need not be listed.
- (iii) On projects where the contractor's total bid is \$500,000 or more, subcontractors whose bid is less than \$35,000 need not be listed.
- (b) (i) The bidders shall submit this list within 24 hours after the bid opening time, not including Saturdays, Sundays, and state holidays.
 - (ii) This list does not limit the director's right to authorize a change in the listing of any subcontractor.
 - (c) The bidders shall verify that all subcontractors listed as part of their bids are licensed as required by state law.
 - (d) Twenty-four hours after the bid opening, the contractor may change the contractor's subcontractors only after:
 - (i) receiving permission from the director; and
 - (ii) establishing that:
 - (A) the change is in the best interest of the state; and
- (B) the contractor establishes reasons for the change that meet the standards established by the State Building Board.
- (e) If the director approves any changes in subcontractors that result in a net lower contract price for subcontracted work, the total of the prime contract may be reduced to reflect the changes.
- (4) (a) A bidder may list himself as a subcontractor when the bidder is currently licensed to perform the portion of the work for which the bidder lists himself as a subcontractor

214	and:
215	(i) the bidder intends to perform the work of a subcontractor himself; or
216	(ii) the bidder intends to obtain a subcontractor to perform the work at a later date
217	because the bidder was unable to:
218	(A) obtain a bid from a qualified subcontractor; or
219	(B) obtain a bid from a qualified subcontractor at a cost that the bidder considers to be
220	reasonable.
221	(b) (i) When the bidder intends to perform the work of a subcontractor himself, the
222	director may, by written request, require that the bidder provide the director with information
223	indicating the bidder's:
224	(A) previous experience in the type of work to be performed; and
225	(B) qualifications for performing the work.
226	(ii) The bidder must respond in writing within five business days of receiving the
227	director's written request.
228	(iii) If the bidder's submitted information causes the director to reasonably believe that
229	self-performance of the portion of the work by the bidder is likely to yield a substandard
230	finished product, the director shall:
231	(A) require the bidder to use a subcontractor for the portion of the work in question and
232	obtain the subcontractor bid under the supervision of the director; or
233	(B) reject the bidder's bid.
234	(c) (i) When the bidder intends to obtain a subcontractor to perform the work at a later
235	date, the bidder shall provide documentation with the subcontractor list describing:
236	(A) the bidder's efforts to obtain a bid of a qualified subcontractor at a reasonable cost;
237	and
238	(B) why the bidder was unable to obtain a qualified subcontractor bid.
239	(ii) If the bidder who intends to obtain a subcontractor to perform the work at a later
240	date is awarded a contract, the director shall supervise the bidder's efforts to obtain a qualified
241	subcontractor bid.
242	(iii) The director may not adjust the amount of the contract awarded in order to reflect
243	the actual amount of the subcontractor's bid.
244	(5) The division may not disclose any subcontractor bid amounts obtained under this

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process;

245	section until the division has awarded the project to a contractor.
246	(6) (a) The director shall, in consultation with the State Building Board, prepare draft
247	rules establishing a process for resolving disputes involved with contracts under the division's
248	procurement authority.
249	(b) The draft rules shall be presented to the Government Operations Interim Committee
250	for review, comment, and recommendations before August 31, 2004.
251	(c) The director shall consider, and the rules may include:
252	(i) requirements regarding preliminary resolution efforts between the parties directly
253	involved with the dispute;
254	(ii) requirements for the filing of claims, including notification, timeframes, and
255	documentation;
256	(iii) identification of the types of costs eligible for allocation and a method for
257	allocating costs among the parties to the dispute;
258	(iv) required time periods, not to exceed 60 days, for the resolution of the claim;
259	(v) provision for an independent hearing officer, panel, or arbitrator to extend the time
260	period for resolution of the claim by not to exceed 60 additional days for good cause;
261	(vi) provision for the extension of required time periods if the claimant agrees;
262	(vii) requirements that decisions be issued in writing;
263	(viii) provisions for administrative appeals of the decision;
264	(ix) provisions for the timely payment of claims after resolution of the dispute,
265	including any appeals;
266	(x) a requirement that the final determination resulting from the dispute resolution
267	process provided for in the rules is a final agency action subject to judicial review as provided
268	in Sections 63G-4-401 and 63G-4-402;
269	(xi) a requirement that a claim or dispute that does not include a monetary claim
270	against the division or its agents is not limited to the dispute resolution process provided for in
271	this Subsection (6);
272	(xii) requirements for claims and disputes to be eligible for this dispute resolution

(xiii) the use of an independent hearing officer, panel, arbitration, or mediation; and

(xiv) the circumstances under which a subcontractor may file a claim directly with the

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state agencies] 63G-6-820.

276	division.
277	(d) Persons pursuing claims under the process required by this Subsection (6):
278	(i) are bound by the decision reached under this process unless the decision is properly
279	appealed; and
280	(ii) may not pursue claims or disputes under the dispute resolution process established
281	in [Sections 63G-6-805 through 63G-6-814] Title 63G, Chapter 6, Part 8, Legal and
282	Contractual Remedies.
283	(7) In addition to all other reasons allowed by law or rule, the director may reject all
284	bids if none of the bidders whose bid is within the budget of the project submit a subcontractor
285	list that meets the requirements of this section.
286	(8) Any violation of this section, or any fraudulent misrepresentation by a contractor,
287	subcontractor, or supplier, may be grounds for:
288	(a) the contractor, subcontractor, or supplier to be suspended or debarred by the
289	director; or
290	(b) the contractor or subcontractor to be disciplined by the Division of Professional and
291	Occupational Licensing.
292	Section 3. Section 63G-6-104 is amended to read:
293	63G-6-104. Application of chapter.
294	(1) This chapter applies only to contracts solicited or entered into after the effective
295	date of this chapter unless the parties agree to its application to a contract solicited or entered
296	into prior to the effective date.
297	(2) Except as provided in Section 63G-6-105, this chapter shall apply to every
298	expenditure of public funds irrespective of their source, including federal assistance, by any
299	state agency under any contract.
300	(3) (a) Only the following sections shall apply to local public procurement units:
301	Sections 63G-6-103, 63G-6-105, 63G-6-301, 63G-6-303 through 63G-6-420, 63G-6-422,

(b) Subsections 63G-6-208(1)(b), 63G-6-504(4), and 63G-6-505(2) also apply to local

63G-6-501 through 63G-6-602, 63G-6-801 through [63G-6-806, and 63G-6-815 through

63G-6-907, the jurisdiction of the procurement appeals board is limited to matters involving

63G-6-819; provided, however, that, except as provided in Sections 63G-6-906 and

307 public procurement units.

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- (c) For the purpose of application of those sections and subsections to a local public procurement unit, "state" shall mean "local public procurement unit," "chief procurement officer" or "head of a purchasing agency" shall mean any person conducting procurement for a local public procurement unit, and "rules and regulations" shall mean ordinances and rules and regulations promulgated by a local public procurement unit to implement or supplement those sections.
- (d) In addition to the sections and subsections listed above and except as provided in Subsection 17B-1-108(3) relating to local districts, each local public procurement unit shall adopt ordinances relating to the procurement of architect-engineer services not inconsistent with the provisions of Part 7, Architect-Engineer Services.
- (e) Any other section of this chapter, or its implementing regulations, may be adopted by any local public procurement unit.
- (f) Any other implementing regulations adopted by local public procurement units may not be inconsistent with the provisions of this chapter.
- (4) Unless otherwise provided by statute, this chapter does not apply to procurement of real property.
- Section 4. Section **63G-6-201** is amended to read:
 - 63G-6-201. Creation of Procurement Policy Board.
 - (1) (a) There is created a state procurement policy board.
 - (b) The policy board shall consist of [10] 15 members as follows:
- (i) [an employee of a state institution] two employees of state institutions of higher education, appointed by the board of regents;
- (ii) an employee of the Department of Human Services, appointed by the executive director of that department;
- (iii) an employee of the Department of Transportation, appointed by the executive director of that department;
- (iv) [an employee of a school district] two employees of school districts, appointed by [a cooperative purchasing entity for school districts] the State Office of Education;
- 336 (v) an employee of the Division of Facilities Construction and Management appointed 337 by the director of that division;

338	(vi) [an employee of a county] two employees of counties, appointed by the Utah
339	Association of Counties;
340	(vii) [an employee of a city] two employees of cities or towns, appointed by the Utah
341	League of Cities and Towns;
342	(viii) an employee of a local district or special service district, appointed by the Utah
343	Association of Special Districts;
344	(ix) the executive director of the Department of Technology Services or the executive
345	director's designee; [and]
346	(x) the chief procurement officer or the chief procurement officer's designee[:]; and
347	(xi) an employee of a state agency, other than a state agency already represented on the
348	board, appointed by the executive director of the Department of Administrative Services, with
349	the approval of the executive director of the state agency that employs the employee.
350	(c) Members of the policy board shall be knowledgeable and experienced in, and have
351	supervisory responsibility for, procurement in their official positions.
352	(2) A board member shall serve as long as the member meets the description in
353	Subsection (1)(b) unless removed by the person or entity who appointed the board member.
354	(3) (a) The policy board shall:
355	(i) adopt rules of procedure for conducting its business; and
356	(ii) elect a chair to serve for one year.
357	(b) The chair may be elected to succeeding terms.
358	(c) The chief procurement officer shall designate an employee of the Division of
359	Purchasing and General Services to serve as the nonvoting secretary to the policy board.
360	(4) A member may not receive compensation or benefits for the member's service, but
361	may receive per diem and travel expenses in accordance with:
362	(a) Section 63A-3-106;
363	(b) Section 63A-3-107; and
364	(c) rules made by the Division of Finance pursuant to Sections 63A-3-106 and
365	63A-3-107.
366	Section 5. Section 63G-6-202 is amended to read:
367	63G-6-202. Powers and duties of board.
368	(1) Except as otherwise provided in Section 63G-6-104 and Subsection

369	63G-6-208(1)(b), the policy board shall:
370	(a) make rules, consistent with this chapter, governing the procurement, management,
371	and control of any and all supplies, services, technology, and construction to be procured by the
372	state; and
373	(b) consider and decide matters of policy within the provisions of this chapter,
374	including those referred to it by the chief procurement officer.
375	(2) (a) The policy board may:
376	(i) audit and monitor the implementation of its rules and the requirements of this
377	chapter;
378	(ii) upon the request of a local public procurement unit, review that procurement unit's
379	proposed rules to ensure that they are not inconsistent with the provisions of this chapter; and
380	(iii) approve the use of innovative procurement methods proposed by local public
381	procurement units.
382	(b) [The] Except as provided in Section 63G-6-807, the policy board may not exercise
383	authority over the award or administration of:
384	(i) any particular contact; or
385	(ii) over any dispute, claim, or litigation pertaining to any particular contract.
386	Section 6. Section 63G-6-801 is amended to read:
387	63G-6-801. Protest to chief procurement officer or head of a purchasing agency
388	Time Authority to resolve protest.
389	(1) [Any] A person who is an actual or prospective bidder, offeror, or contractor who is
390	aggrieved in connection with the solicitation or award of a contract may protest to the chief
391	procurement officer or, if the solicitation or award of the contract is the responsibility of a
392	purchasing agency, the head of [a] the purchasing agency[. A protest], by filing the protest in
393	writing, with the chief procurement officer or the head of the purchasing agency as follows:
394	(a) with respect to an invitation for bids or a request for proposals [shall be submitted
395	in writing prior to]:
396	(i) before the opening of bids or the closing date for proposals[, unless]; or
397	(ii) if the [aggrieved] person did not know and should not have known of the facts
398	giving rise to the protest [prior to] before the bid opening or the closing date for proposals[-
399	The protest shall be submitted in writing within five working days after the aggrieved person

400	knows or should have known of the facts giving rise thereto.], within seven days after the day
401	on which the person knows or should have known of the facts giving rise to the protest; or
402	[(2) Subject to the applicable requirements in Section 63G-10-403, the chief
403	procurement officer, the head of a purchasing agency, or a designee of either officer shall have
404	the authority, prior to the commencement of an action in court concerning the controversy, to
405	settle and resolve the protest.]
406	(b) if Subsection (1)(a) does not apply, within seven days after the day on which the
407	person knows or should have known of the facts giving rise to the protest.
408	(2) A person who is debarred or suspended under this chapter may protest the
409	debarment or suspension to the chief procurement officer or the head of the purchasing agency
410	that ordered the debarment, as applicable, within seven days after the day on which the
411	debarment or suspension is ordered.
412	(3) A person who files a protest under this section shall include in the filing document:
413	(a) the person's address of record and email address of record; and
414	(b) a concise statement of the grounds upon which the protest is made.
415	(4) A person described in Subsection (1) or (2) who fails to timely file a protest under
416	this section may not bring a protest, action, or appeal challenging a solicitation or award of a
417	contract, or a debarment or suspension, before the chief procurement officer, the head of a
418	purchasing agency, an appeals panel, a court, or any other forum.
419	(5) Subject to the applicable requirements of Section 63G-10-403, the chief
420	procurement officer, the head of a purchasing agency, or a designee of either, may enter into a
421	settlement agreement to resolve a protest.
422	Section 7. Section 63G-6-801.5 is enacted to read:
423	63G-6-801.5. Requirement to exhaust administrative remedies Appeals.
424	(1) A person may not challenge a procurement, a procurement process, the award of a
425	contract relating to a procurement, a debarment, or a suspension, in a court, before an
426	administrative officer or body, or in any other forum other than the forum permitted in this
427	chapter.
428	(2) A person who desires to challenge a procurement, a procurement process, the award
429	of a contract relating to a procurement, a debarment, or a suspension, shall bring the challenge,
430	in accordance with the requirements of this chapter, by timely filing:

431	(a) a protest in accordance with Section 63G-6-801;
432	(b) any appeal of the protest decision in accordance with Section 63G-6-807; and
433	(c) any appeal from a procurement appeals panel in accordance with Section
434	<u>63G-6-815.</u>
435	(3) A person who files a protest or appeal under this chapter is limited to protesting or
436	appealing on the grounds specified in the filing document described in Subsection
437	63G-6-801(3)(b).
438	Section 8. Section 63G-6-802 is amended to read:
439	63G-6-802. Effect of timely protest or appeal.
440	In the event of a timely protest under [Subsection 63G-6-801(1), 63G-6-810(1), or
441	63G-6-815(1), the state shall Subsection 63G-6-801(1), or a timely appeal of the protest under
442	Section 63G-6-807 or 63G-6-815, a state executive branch agency or a local public
443	procurement unit may not proceed further with the solicitation or with the award of the contract
444	until <u>:</u>
445	(1) all administrative and judicial remedies [have been] are exhausted [or until];
446	(2) for a protest under Section 63G-6-801 or an appeal under Section 63G-6-807:
447	(a) the chief procurement officer, after consultation with the Attorney General's Office
448	and the head of the using agency [or the head of a purchasing agency], makes a written
449	determination that [the] award of the contract without delay is necessary to protect substantial
450	interests of the state[-]; or
451	(b) the head of the purchasing agency, after consultation with the Attorney General's
452	Office, makes a written determination that award of the contract without delay is necessary to
453	protect substantial interests of the state; or
454	(3) for an appeal under Section 63G-6-815, or an appeal to a higher court than district
455	court:
456	(a) the chief procurement officer, after consultation with the Attorney General's Office
457	and the head of the using agency, makes a written determination that award of the contract
458	without delay is in the best interest of the state; or
459	(b) the head of the purchasing agency, after consultation with the Attorney General's
460	Office, makes a written determination that award of the contract without delay is in the best
461	interest of the state.

162	Section 9. Section 63G-6-803 is amended to read:
163	63G-6-803. Costs to or against protestor.
164	(1) When a protest is sustained administratively or upon administrative or judicial
165	review and the protesting bidder or offeror should have been awarded the contract under the
166	solicitation but is not, the protestor shall be entitled to the following relief as a claim against
167	the state:
168	(a) the reasonable costs incurred in connection with the solicitation, including bid
169	preparation and appeal costs; and
170	(b) any equitable relief determined to be appropriate by the reviewing administrative or
171	judicial body.
172	(2) When a protest is not sustained by [the Procurement Appeals Board] a procurement
173	appeals panel, the protestor shall reimburse the Division of Purchasing and General Services
174	for the per diem and expenses paid by the division to witnesses or appeals [board] panel
175	members and any additional expenses incurred by the state agency staff who have provided
176	materials and administrative services to the [board] procurement appeals panel for that case.
177	(3) The provisions of Title 63G, Chapter 7, Part 4, Notice of Claim Against a
178	Governmental Entity or a Government Employee, and Section 63G-7-601 do not apply to
179	actions brought under this chapter by an aggrieved party for equitable relief or reasonable costs
180	incurred in preparing or appealing an unsuccessful bid or offer.
181	Section 10. Section 63G-6-805 is amended to read:
182	63G-6-805. Authority to resolve controversy between state and contractor.
183	The chief procurement officer, the head of a purchasing agency, or a designee of either
184	[officer] is authorized, [prior to] before commencement of an action in court concerning [the
185	controversy, to settle and resolve] a controversy [which] that arises between the state and a
186	contractor [under or by virtue of a contract between them. This includes, without limitation,]
187	in relation to an existing contract between the state and the contractor, including controversies
188	based upon breach of contract, [mistakes] mistake, misrepresentation, or other cause for
189	contract modification or rescission, to settle and resolve the controversy.
190	Section 11. Section 63G-6-806 is amended to read:
191	63G-6-806. Decisions of chief procurement officer or head of a purchasing agency
192	to be in writing Effect of no writing.

493	(1) After a timely protest is filed in accordance with Section 63G-6-801, the chief
494	procurement officer, the head of the purchasing agency, or a designee of either:
495	(a) shall consider the protest; and
496	(b) may hold a hearing on the protest.
497	(2) (a) The chief procurement officer, the head of the purchasing agency, or a designee
498	of either, may:
499	(i) subpoena witnesses and compel their attendance at a protest hearing; or
500	(ii) subpoena documents for production at a protest hearing.
501	(b) The Rules of Evidence do not apply to a protest hearing.
502	(c) The Procurement Policy Board shall make rules relating to intervention in a protest
503	including designating:
504	(i) who may intervene; and
505	(ii) the time and manner of intervention.
506	[(1)] (3) The chief procurement officer, the head of a purchasing agency, or the
507	designee of either [officer], shall promptly issue a written decision regarding any protest,
508	debarment [or], suspension, or contract controversy if it is not settled by [a] mutual agreement.
509	The decision shall state the reasons for the action taken and inform the protestor, contractor, or
510	prospective contractor of the right to judicial or administrative review as provided in this
511	chapter.
512	[(2)] (4) A decision shall be effective until stayed or reversed on appeal, except to the
513	extent provided in Section 63G-6-802. A copy of the decision [under] described in Subsection
514	(1) shall be mailed, emailed, or otherwise furnished immediately to the protestor, prospective
515	contractor, or contractor. The decision shall be final and conclusive unless the protestor,
516	prospective contractor, or contractor [appeals administratively to the procurement appeals
517	board in accordance with Subsection 63G-6-810(2) or the protestor, prospective contractor, or
518	contractor]:
519	(a) for a controversy described in Section 63G-6-805, commences an action in district
520	court in accordance with [Section 63G-6-815.] Subsection 63G-6-815(5);
521	(b) for a controversy related to a solicitation or the award of a contract, files an appeal
522	under Section 63G-6-807; or
523	(c) for a debarment or suspension, files an appeal under Section 63G-6-807.

524	[(3)] (5) If the chief procurement officer, the head of a purchasing agency, or the
525	designee of either [officer] does not issue the written decision regarding a protest or a contract
526	controversy within $[60]$ 30 calendar days after the day on which a written request for a final
527	decision is filed with the chief procurement officer, the head of the purchasing agency, or the
528	designee of either, or within [such] a longer period as may be agreed upon by the parties, [then]
529	the protester, prospective contractor, or contractor may proceed as if an adverse decision had
530	been received.
531	(6) Except for a controversy described in Section 63G-6-805, a determination under
532	this section by the chief procurement officer, the head of a purchasing agency, or the designee
533	of either, regarding an issue of fact may not be overturned on appeal unless the decision is
534	arbitrary and capricious or clearly erroneous.
535	Section 12. Section 63G-6-807 is repealed and reenacted to read:
536	63G-6-807. Appeal to procurement policy board Appointment of procurement
537	appeals panel Proceedings.
538	(1) A party to a protest may appeal the protest decision to the procurement policy board
539	<u>by:</u>
540	(a) filing a written notice of appeal with the chair of the procurement policy board
541	within seven days after:
542	(i) the day on which the written decision described in Section 63G-6-806 is:
543	(A) personally served on the party or the party's representative; or
544	(B) emailed or mailed to the address or email address of record provided by the party
545	under Subsection 63G-6-801(2); or
546	(ii) the day on which the 30-day period described in Subsection 63G-6-806(5) ends, if a
547	written decision is not issued before the end of the 30-day period;
548	(b) including in the filing document the person's address of record and email address of
549	record; and
550	(c) at the time that the notice of appeal described in Subsection (1)(a) is filed,
551	complying with the requirements of Section 63G-6-807.5 regarding the posting of a security
552	deposit or a bond.
553	(2) A person may not appeal from a protest described in Section 63G-6-801, unless:
554	(a) a decision on the protest has been issued; or

333	(b) a decision is not issued and the 30-day period described in Subsection
556	63G-6-806(5) has passed.
557	(3) The chair of the procurement policy board or a designee of the chair who is not
558	employed by the public entity responsible for the solicitation, contract award, or other action
559	complained of:
560	(a) shall, within seven days after the day on which the chair receives a timely written
561	notice of appeal under Subsection (1), appoint:
562	(i) a procurement appeals panel, made up of at least three members of the Procurement
563	Policy Board, to hear and decide the appeal; and
564	(ii) one of the members of the procurement appeals panel to be the chair of the panel;
565	(b) may:
566	(i) appoint the same procurement appeals panel to hear more than one appeal; or
567	(ii) appoint a separate procurement appeals panel for each appeal; and
568	(c) may not appoint a person to a procurement appeals panel if the person is employed
569	by the public entity responsible for the solicitation, contract award, or other action complained
570	<u>of.</u>
571	(4) A procurement appeals panel described in Subsection (3) shall:
572	(a) consist of an odd number of members;
573	(b) except as provided in Subsection (5), conduct an informal proceeding on the appeal
574	within 30 days after the day on which the procurement appeals panel is appointed, unless all
575	parties stipulate to a later date;
576	(c) at least seven days before the proceeding, mail, email, or hand-deliver a written
577	notice of the proceeding to the parties to the appeal; and
578	(d) within seven days after the day on which the proceeding ends:
579	(i) issue a written decision on the appeal; and
580	(ii) mail, email, or hand-deliver the written decision on the appeal to the parties to the
581	appeal, the chief procurement officer, and the head of the applicable purchasing agency.
582	(5) A procurement appeals panel may continue a procurement appeals proceeding
583	beyond the 30-day period described in Subsection (4)(b) if the procurement appeals panel
584	receives permission from:
585	(a) the chief procurement officer; or

586	(b) if the proceeding relates to a purchasing agency, the head of the purchasing agency.
587	(6) A procurement appeals panel:
588	(a) shall consider the appeal based solely on:
589	(i) the protest decision;
590	(ii) the record considered by the person who issued the protest decision; and
591	(iii) if a protest hearing was held, the record of the protest hearing;
592	(b) may not take additional evidence; and
593	(c) shall uphold the decision of the chief procurement officer or the head of the
594	purchasing agency, unless the decision is arbitrary and capricious or clearly erroneous.
595	(7) If a procurement appeals panel determines that the decision of the chief
596	procurement officer or the head of the purchasing agency is arbitrary and capricious or clearly
597	erroneous, the procurement appeals panel:
598	(a) shall remand the matter to the chief procurement officer or the head of the
599	purchasing agency, as applicable, to cure the problem or render a new decision;
600	(b) may recommend action that the chief procurement officer or the head of the
601	purchasing agency should take; and
602	(c) may not order that:
603	(i) a contract be awarded to a certain person;
604	(ii) a contract or solicitation be cancelled; or
605	(iii) any other action be taken other than the action described in Subsection (7)(a).
606	(8) The Procurement Policy Board shall make rules relating to the conduct of an
607	appeals proceeding, including rules that provide for:
608	(a) expedited proceedings; and
609	(b) electronic participation in the proceedings by panel members and participants.
610	(9) The Rules of Evidence do not apply to an appeals proceeding.
611	Section 13. Section 63G-6-807.5 is enacted to read:
612	63G-6-807.5. Requirement to post a security deposit or bond Exceptions
613	Forfeiture of security deposit or bond.
614	(1) Except as provided by rule made under Subsection (2)(a), a person who files an
615	appeal under Section 63G-6-807 shall, at the time that the appeal is filed, pay a security deposit
616	or post a bond with the chief procurement officer or the head of the purchasing agency in an

617	amount that is the greater of:
618	(a) for the appeal of a debarment or suspension, \$1,000;
619	(b) for any type of procurement, \$1,000;
620	(c) for an invitation for bids, 5% of:
621	(i) the lowest bid amount, if the bid opening has occurred; or
622	(ii) the estimated contract cost, established in accordance with Subsection (2)(b), if the
623	bid opening has not yet occurred;
624	(d) for a request for proposals, 5% of:
625	(i) the lowest cost proposed in a response to a request for proposals, if the opening of
626	proposals has occurred; or
627	(ii) the estimated contract cost, established in accordance with Subsection (2)(b), if the
628	opening of proposals has not occurred; or
629	(e) for a type of procurement other than an invitation for bids or a request for
630	proposals, the amount established in accordance with Subsection (2).
631	(2) The Procurement Policy Board shall make rules, in accordance with Title 63G,
632	Chapter 3, Utah Administrative Rulemaking Act, that establish:
633	(a) circumstances and procedures under which the requirement for paying a security
634	deposit or posting a bond may be waived or reduced on grounds, including:
635	(i) that the person filing the appeal is impecunious;
636	(ii) circumstances where certain small purchases are involved; or
637	(iii) other grounds determined by the Division of Purchasing and General Services to
638	be appropriate; and
639	(b) the method used to determine:
640	(i) the estimated contract cost described in Subsections (1)(c)(ii) and (1)(d)(ii); and
641	(ii) the amount described in Subsection (1)(e).
642	(3) The chair of the procurement policy board shall dismiss a protest filed under
643	Section 63G-6-807 if the actual or prospective bidder, offeror, or contractor fails to timely pay
644	the security deposit or post the bond required under Subsection (1).
645	(4) The chair of the procurement policy board shall:
646	(a) retain the security deposit or bond until the protest and any appeal of the protest
647	decision is final:

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648	(b) as it relates to a security deposit:
649	(i) deposit the security deposit into an interest-bearing account; and
650	(ii) after any appeal of the protest decision becomes final, return the security deposit
651	and the interest it accrues to the person who paid the security deposit, unless the security
652	deposit is forfeited to the general fund under Subsection (5); and
653	(c) as it relates to a bond:
654	(i) retain the bond until the protest and any appeal of the protest decision becomes
655	final; and
656	(ii) after the protest and any appeal of the protest decision becomes final, return the
657	bond to the person who posted the bond, unless the bond is forfeited to the general fund under
658	Subsection (5).
659	(5) A security deposit that is paid, or a bond that is posted, under this section shall
660	forfeit to the general fund if:
661	(a) the person who paid the security deposit or posted the bond fails to ultimately
662	prevail on appeal; and
663	(b) the procurement appeals panel finds that the protest or appeal is frivolous or that its
664	primary purpose is to harass or cause a delay.
665	Section 14. Section 63G-6-812 is amended to read:
666	63G-6-812. Discontinued appeal with prejudice, except as authorized.
667	After notice of an appeal [has been filed with the Procurement Appeals Board] to the
668	procurement policy board is filed under Section 63G-6-807, no party may discontinue the
669	appeal without prejudice, except as authorized by the [Procurement Appeals Board]
670	procurement appeals panel appointed for the appeal.
671	Section 15. Section 63G-6-813 is amended to read:
672	63G-6-813. Factual determination of procurement appeals panel final and
673	conclusive.
674	[(1) On any protest or appeal under Section 63G-6-810, the Procurement Appeals
675	Board shall promptly decide the contract controversy or whether the solicitation or award was
676	in accordance with this chapter. Any prior determinations by administrative officials regarding
677	protests of solicitations or awards, suspension or debarments, contract controversies, or breach
678	of contract controversies shall not be final or conclusive.]

679	[(2)] A determination of an issue of fact by [the Procurement Appeals Board under
680	Subsection (1) shall be final and conclusive unless] a procurement appeals panel may not be
681	overturned on appeal, unless the determination is arbitrary and capricious or clearly erroneous.
682	[No determination on an issue of law shall be final or conclusive.]
683	Section 16. Section 63G-6-814.5 is enacted to read:
684	63G-6-814.5. Dismissal of an appeal not filed in compliance with requirements.
685	(1) The chief procurement officer, the head of a purchasing agency, or the designee of
686	either, may dismiss a protest described in Section 63G-6-801 that is not filed in accordance
687	with the requirements of this chapter.
688	(2) A procurement appeals panel may dismiss an appeal that is assigned to the
689	procurement appeals panel if the appeal is not filed in accordance with the requirements of this
690	chapter.
691	Section 17. Section 63G-6-815 is repealed and reenacted to read:
692	63G-6-815. Appeal to district court Jurisdiction of district court Appeal from
693	district court.
694	(1) Subject to Subsection (2), a person who receives an adverse decision, or the state,
695	may appeal a decision of a procurement appeals panel to the district court within seven days
696	after the day on which the decision is issued.
697	(2) An agency in the state executive branch or a local public procurement unit may not
698	appeal the decision of a procurement appeals panel, unless the appeal is:
699	(a) recommended by the chief procurement officer or the head of the purchasing
700	agency involved; and
701	(b) approved by the attorney general.
702	(3) A district court to which an appeal is made under Subsection (1):
703	(a) shall consider the appeal as an appellate court;
704	(b) may not hear the matter as a trial de novo; and
705	(c) may not overturn a finding or decision of the chief procurement officer, the head of
706	a purchasing agency, or a procurement appeals panel, unless the finding or decision is arbitrary
707	and capricious or clearly erroneous.
708	(4) A district court is encouraged to:
709	(a) give an appeal made under Subsection (1) priority; and

710	(b) consider the appeal and render a decision in an expeditious manner.
711	(5) The district court shall also have original jurisdiction in a cause of action between a
712	contractor and the state for any cause of action that arises under, or in relation to, an existing
713	contract between the contractor and the state.
714	(6) Subject to Subsection (7), a person who receives an adverse decision from a district
715	court after an appeal described in Subsection (1), or the state, may appeal the decision of the
716	district court to the Utah Court of Appeals within seven days after the day on which the
717	decision of the district court is issued.
718	(7) An agency in the state executive branch or a local public procurement unit may not
719	appeal the decision of a district court after an appeal described in Subsection (1), unless the
720	appeal is:
721	(a) recommended by the chief procurement officer or the head of the purchasing
722	agency involved; and
723	(b) approved by the attorney general.
724	Section 18. Section 63G-6-816 is amended to read:
725	63G-6-816. Effect of prior determination by agents of state.
726	In any judicial action under Section 63G-6-815, determinations by employees, agents,
727	or other persons appointed by the state shall be final and conclusive only as provided in
728	Sections 63G-6-419 [and], 63G-6-806, and [Subsection] 63G-6-813[(2)].
729	Section 19. Section 63G-6-817 is amended to read:
730	63G-6-817. Statutes of limitations.
731	[(1) Any action under Subsection 63G-6-815(1)(a) shall be initiated as follows:]
732	[(a) within 20 calendar days after the aggrieved person knows or should have known of
733	the facts giving rise to the action; provided, however, that an action with respect to an
734	invitation for bids or request for proposals shall be initiated prior to the opening of bids or the
735	closing date for proposals unless the aggrieved person did not know and should not have
736	known of the facts giving rise to the action prior to bid opening or the closing date for
737	proposals; or]
738	[(b) within 14 calendar days after receipt of a final administrative decision pursuant to
739	either Section 63G-6-806 or Section 63G-6-813, whichever is applicable.]
740	[(2) Any] (1) An action [under] described in Subsection 63G-6-815[(1)(b)](5) shall be

/41	commenced within six months after freceipt of a final administrative decision pursuant to
742	Section 63G-6-806 or Section 63G-6-813, whichever is applicable] the person bringing the
743	action knew or should have known of the circumstances upon which the action is based.
744	[(3)] (2) The statutory limitations on an action between private persons on a contract or
745	for breach of contract shall apply to any action commenced pursuant to Subsection
746	63G-6-815[(1)(c)](2)[, except notice of appeals from the Procurement Appeals Board pursuant
747	to Section 63G-6-814 concerning actions on a contract or for breach of contract shall be filed
748	within one year after the date of the Procurement Appeals Board decision].
749	Section 20. Section 63G-6-819 is amended to read:
750	63G-6-819. Effect of violation after award of contract.
751	(1) If after [an] award of a contract it is determined administratively or upon
752	administrative or judicial review that a solicitation or award of a contract is in violation of law:
753	[(1) If] (a) (i) if the person awarded the contract [has not acted] did not act
754	fraudulently or in bad faith:
755	[(a) The] (A) the contract may be ratified and affirmed if it [is determined that doing
756	so] is in the best interests of the state; or
757	[(b) The] (B) the contract may be terminated; and
758	(ii) the person awarded the contract shall be compensated for the actual expenses
759	reasonably incurred under the contract [prior to] before the termination, plus a reasonable
760	profit; <u>or</u>
761	$[\frac{(2) \text{ If}}{(b) \text{ if}}$ the person awarded the contract $[\frac{\text{has}}{(b)}]$ acted fraudulently or in bad faith:
762	[(a) The] (i) the contract may be declared null and void; or
763	[(b) The] (ii) the contract may be ratified and affirmed if [such action] it is in the best
764	interests of the state, without prejudice to the state's rights to any appropriate damages.
765	(2) Under no circumstances is a person entitled to consequential damages in relation to
766	a solicitation or award of a contract under this chapter, including consequential damages for
767	lost profits, loss of business opportunities, or damage to reputation.
768	Section 21. Section 63G-6-907 is repealed and reenacted to read:
769	63G-6-907. Resolution of local public procurement controversies.
770	(1) The provisions of this chapter relating to protests and appeals apply to a local
771	public procurement unit.

772	(2) An agreement is not required for Subsection (1) to apply.
773	Section 22. Section 63G-10-403 is amended to read:
774	63G-10-403. Department of Transportation bid or request for proposal protest
775	settlement agreement approval and review.
776	(1) As used in this section:
777	(a) "Department" means the Department of Transportation created in Section 72-1-201.
778	(b) "Settlement agreement" includes stipulations, consent decrees, settlement
779	agreements, or other legally binding documents or representations resolving a dispute between
780	the department and another party when the department is required to pay money or required to
781	take legally binding action.
782	(2) The department shall obtain the approval of the Transportation Commission or the
783	governor or review by the Legislative Management Committee of a settlement agreement that
784	involves a bid or request for proposal protest in accordance with this section.
785	(3) A settlement agreement that is being settled by the department as part of a bid or
786	request for proposal protest, in accordance with [Section 63G-6-801] Subsection 63G-6-801(9),
787	that might cost government entities more than \$100,000 to implement shall be presented to the
788	Transportation Commission for approval or rejection.
789	(4) A settlement agreement that is being settled by the department as part of a bid or
790	request for proposal protest, in accordance with [Section 63G-6-801] Subsection 63G-6-801(9),
791	that might cost government entities more than \$500,000 to implement shall be presented:
792	(a) to the Transportation Commission for approval or rejection; and
793	(b) to the governor for approval or rejection.
794	(5) (a) A settlement agreement that is being settled by the department as part of a bid or
795	request for proposal protest, in accordance with [Section 63G-6-801] Subsection 63G-6-801(9),
796	that might cost government entities more than \$1,000,000 to implement shall be presented:
797	(i) to the Transportation Commission for approval or rejection;
798	(ii) to the governor for approval or rejection; and
799	(iii) if the settlement agreement is approved by the Transportation Commission and the
800	governor, to the Legislative Management Committee.
801	(b) The Legislative Management Committee may recommend approval or rejection of

the settlement agreement.

803	(6) (a) The department may not enter into a settlement agreement that resolves a bid or
804	request for proposal protest, in accordance with [Section 63G-6-801] Subsection 63G-6-801(9),
805	that might cost government entities more than \$100,000 to implement until the Transportation
806	Commission has approved the agreement.
807	(b) The department may not enter into a settlement agreement that resolves a bid or
808	request for proposal protest, in accordance with [Section 63G-6-801] Subsection 63G-6-801(9),
809	that might cost government entities more than \$500,000 to implement until the Transportation
810	Commission and the governor have approved the agreement.
811	(c) The department may not enter into a settlement agreement that resolves a bid or
812	request for proposal protest in accordance with [Section 63G-6-801] Subsection 63G-6-801(9)
813	that might cost government entities more than \$1,000,000 to implement until:
814	(i) the Transportation Commission has approved the agreement;
815	(ii) the governor has approved the agreement; and
816	(iii) the Legislative Management Committee has reviewed the agreement.
817	Section 23. Repealer.
818	This bill repeals:
819	Section 63G-6-808, Rules of procedure to be adopted.
820	Section 63G-6-809, Decisions to be in writing.
821	Section 63G-6-810, Jurisdiction of Procurement Appeals Board.
822	Section 63G-6-811, Time limits to file protest or appeal Effect of filing.
823	Section 63G-6-814, Right to appeal to Court of Appeals.
824	Section 24. Transition.
825	(1) The Procurement Appeals Board is dissolved.
826	(2) All cases pending before the Procurement Appeals Board on the day that this bill
827	becomes law shall be assigned to a procurement appeals panel by the chair of the Procurement
828	Policy Board within 30 days after the day on which this bill becomes law.
829	(3) Payment of a security deposit or the posting of a bond required in this bill is not
830	required for:
831	(a) an appeal that is pending before the Procurement Appeals Board on the day that this
832	bill becomes law; or
833	(b) a case that is pending before a district court or an appellate court on the day that

834 this bill becomes law. (4) Until the rules described in Subsections 63G-6-807.5(1)(c)(ii), (d)(ii), and (e) are 835 836 made and in effect, the amount of a security deposit or bond described in this bill shall be the lesser of: 837 838 (a) \$1,000; or 839 (b) an amount set by the chief procurement officer. (5) Uncodified Section 24, Transition, is repealed on July 1, 2012. 840 841 Section 25. Effective date. 842 If approved by two-thirds of all the members elected to each house, this bill takes effect 843 upon approval by the governor, or the day following the constitutional time limit of Utah 844 Constitution Article VII, Section 8, without the governor's signature, or in the case of a veto, 845 the date of veto override.

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