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1	LAND DEVELOPMENT REVISIONS
2	2013 GENERAL SESSION
3	STATE OF UTAH
ļ	Chief Sponsor: Melvin R. Brown
	Senate Sponsor: Margaret Dayton
	LONG TITLE
	General Description:
	This bill amends provisions related to a county's regulation of land use and
	development.
	Highlighted Provisions:
	This bill:
	defines terms;
	 prohibits a county from adopting a land use ordinance that, in certain circumstances,
	requires a property owner to revegetate or landscape;
	enacts provisions governing the application of a site plan; and
	makes technical corrections.
	Money Appropriated in this Bill:
	None
	Other Special Clauses:
	None
	Utah Code Sections Affected:
	AMENDS:
	17-27a-103, as last amended by Laws of Utah 2012, Chapter 231
	17-27a-505, as last amended by Laws of Utah 2008, Chapter 326
	ENACTS:
	17-27a-522 , Utah Code Annotated 1953

30	Section 1. Section 17-27a-103 is amended to read:
31	17-27a-103. Definitions.
32	As used in this chapter:
33	(1) "Affected entity" means a county, municipality, local district, special service
34	district under Title 17D, Chapter 1, Special Service District Act, school district, interlocal
35	cooperation entity established under Title 11, Chapter 13, Interlocal Cooperation Act, specified
36	property owner, property owners association, public utility, or the Utah Department of
37	Transportation, if:
38	(a) the entity's services or facilities are likely to require expansion or significant
39	modification because of an intended use of land;
40	(b) the entity has filed with the county a copy of the entity's general or long-range plan
41	or
42	(c) the entity has filed with the county a request for notice during the same calendar
43	year and before the county provides notice to an affected entity in compliance with a
44	requirement imposed under this chapter.
45	(2) "Appeal authority" means the person, board, commission, agency, or other body
46	designated by ordinance to decide an appeal of a decision of a land use application or a
47	variance.
48	(3) "Billboard" means a freestanding ground sign located on industrial, commercial, or
49	residential property if the sign is designed or intended to direct attention to a business, product
50	or service that is not sold, offered, or existing on the property where the sign is located.
51	(4) (a) "Charter school" means:
52	(i) an operating charter school;
53	(ii) a charter school applicant that has its application approved by a chartering entity in
54	accordance with Title 53A, Chapter 1a, Part 5, The Utah Charter Schools Act; or
55	(iii) an entity who is working on behalf of a charter school or approved charter
56	applicant to develop or construct a charter school building.
57	(b) "Charter school" does not include a therapeutic school.

58 (5) "Chief executive officer" means the person or body that exercises the executive 59 powers of the county. 60 (6) "Conditional use" means a land use that, because of its unique characteristics or 61 potential impact on the county, surrounding neighbors, or adjacent land uses, may not be compatible in some areas or may be compatible only if certain conditions are required that 62 63 mitigate or eliminate the detrimental impacts. (7) "Constitutional taking" means a governmental action that results in a taking of 64 private property so that compensation to the owner of the property is required by the: 65 66 (a) Fifth or Fourteenth Amendment of the Constitution of the United States; or 67 (b) Utah Constitution Article I, Section 22. (8) "Culinary water authority" means the department, agency, or public entity with 68 responsibility to review and approve the feasibility of the culinary water system and sources for 69 70 the subject property. 71 (9) "Development activity" means: 72 (a) any construction or expansion of a building, structure, or use that creates additional 73 demand and need for public facilities; 74 (b) any change in use of a building or structure that creates additional demand and need 75 for public facilities; or 76 (c) any change in the use of land that creates additional demand and need for public facilities. 77 78 (10) (a) "Disability" means a physical or mental impairment that substantially limits 79 one or more of a person's major life activities, including a person having a record of such an 80 impairment or being regarded as having such an impairment. 81 (b) "Disability" does not include current illegal use of, or addiction to, any federally

- 83 802.84 (11) "Educational facility":
- 85 (a) means:

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controlled substance, as defined in Section 102 of the Controlled Substances Act, 21 U.S.C.

86	(i) a school district's building at which pupils assemble to receive instruction in a
87	program for any combination of grades from preschool through grade 12, including
88	kindergarten and a program for children with disabilities;
89	(ii) a structure or facility:
90	(A) located on the same property as a building described in Subsection (11)(a)(i); and
91	(B) used in support of the use of that building; and
92	(iii) a building to provide office and related space to a school district's administrative
93	personnel; and
94	(b) does not include:
95	(i) land or a structure, including land or a structure for inventory storage, equipment
96	storage, food processing or preparing, vehicle storage or maintenance, or similar use that is:
97	(A) not located on the same property as a building described in Subsection (11)(a)(i);
98	and
99	(B) used in support of the purposes of a building described in Subsection (11)(a)(i); or
100	(ii) a therapeutic school.
101	(12) "Elderly person" means a person who is 60 years old or older, who desires or
102	needs to live with other elderly persons in a group setting, but who is capable of living
103	independently.
104	(13) "Fire authority" means the department, agency, or public entity with responsibility
105	to review and approve the feasibility of fire protection and suppression services for the subject
106	property.
107	(14) "Flood plain" means land that:
108	(a) is within the 100-year flood plain designated by the Federal Emergency
109	Management Agency; or
110	(b) has not been studied or designated by the Federal Emergency Management Agency
111	but presents a likelihood of experiencing chronic flooding or a catastrophic flood event because
112	the land has characteristics that are similar to those of a 100-year flood plain designated by the
113	Federal Emergency Management Agency.

114	(15) "Gas corporation" has the same meaning as defined in Section 54-2-1.
115	(16) "General plan" means a document that a county adopts that sets forth general
116	guidelines for proposed future development of the unincorporated land within the county.
117	(17) "Geologic hazard" means:
118	(a) a surface fault rupture;
119	(b) shallow groundwater;
120	(c) liquefaction;
121	(d) a landslide;
122	(e) a debris flow;
123	(f) unstable soil;
124	(g) a rock fall; or
125	(h) any other geologic condition that presents a risk:
126	(i) to life;
127	(ii) of substantial loss of real property; or
128	(iii) of substantial damage to real property.
129	(18) "Internal lot restriction" means a platted note, platted demarcation, or platted
130	designation that:
131	(a) runs with the land; and
132	(b) (i) creates a restriction that is enclosed within the perimeter of a lot described on
133	the plat; or
134	(ii) designates a development condition that is enclosed within the perimeter of a lot
135	described on the plat.
136	(19) "Hookup fee" means a fee for the installation and inspection of any pipe, line,
137	meter, or appurtenance to connect to a county water, sewer, storm water, power, or other utility
138	system.
139	(20) "Identical plans" means building plans submitted to a county that:
140	(a) are clearly marked as "identical plans";
141	(b) are substantially identical building plans that were previously submitted to and

142	reviewed and approved by the county; and
143	(c) describe a building that:
144	(i) is located on land zoned the same as the land on which the building described in the
145	previously approved plans is located;
146	(ii) is subject to the same geological and meteorological conditions and the same law
147	as the building described in the previously approved plans;
148	(iii) has a floor plan identical to the building plan previously submitted to and reviewed
149	and approved by the county; and
150	(iv) does not require any additional engineering or analysis.
151	(21) "Impact fee" means a payment of money imposed under Title 11, Chapter 36a,
152	Impact Fees Act.
153	(22) "Improvement assurance" means a surety bond, letter of credit, cash, or other
154	security:
155	(a) to guaranty the proper completion of an improvement;
156	(b) that is required as a condition precedent to:
157	(i) recording a subdivision plat; or
158	(ii) beginning development activity; and
159	(c) that is offered to a land use authority to induce the land use authority, before actual
160	construction of required improvements, to:
161	(i) consent to the recording of a subdivision plat; or
162	(ii) issue a permit for development activity.
163	(23) "Improvement assurance warranty" means a promise that the materials and
164	workmanship of improvements:
165	(a) comport with standards that the county has officially adopted; and
166	(b) will not fail in any material respect within a warranty period.
167	(24) "Interstate pipeline company" means a person or entity engaged in natural gas
168	transportation subject to the jurisdiction of the Federal Energy Regulatory Commission under
169	the Natural Gas Act, 15 U.S.C. Sec. 717 et seq.

(25) "Intrastate pipeline company" means a person or entity engaged in natural gas
transportation that is not subject to the jurisdiction of the Federal Energy Regulatory
Commission under the Natural Gas Act, 15 U.S.C. Sec. 717 et seq.
(26) "Land use application" means an application required by a county's land use
ordinance.
(27) "Land use authority" means a person, board, commission, agency, or other body
designated by the local legislative body to act upon a land use application.
(28) "Land use ordinance" means a planning, zoning, development, or subdivision
ordinance of the county, but does not include the general plan.
(29) "Land use permit" means a permit issued by a land use authority.
(30) "Legislative body" means the county legislative body, or for a county that has
adopted an alternative form of government, the body exercising legislative powers.
(31) "Local district" means any entity under Title 17B, Limited Purpose Local
Government Entities - Local Districts, and any other governmental or quasi-governmental
entity that is not a county, municipality, school district, or the state.
(32) "Lot line adjustment" means the relocation of the property boundary line in a
subdivision between two adjoining lots with the consent of the owners of record.
(33) "Moderate income housing" means housing occupied or reserved for occupancy
by households with a gross household income equal to or less than 80% of the median gross
income for households of the same size in the county in which the housing is located.
(34) "Nominal fee" means a fee that reasonably reimburses a county only for time spent
and expenses incurred in:
(a) verifying that building plans are identical plans; and
(b) reviewing and approving those minor aspects of identical plans that differ from the
previously reviewed and approved building plans.
(35) "Noncomplying structure" means a structure that:
(a) legally existed before its current land use designation; and

(b) because of one or more subsequent land use ordinance changes, does not conform

198 to the setback, height restrictions, or other regulations, excluding those regulations that govern 199 the use of land. (36) "Nonconforming use" means a use of land that: 200 201 (a) legally existed before its current land use designation; 202 (b) has been maintained continuously since the time the land use ordinance regulation 203 governing the land changed; and 204 (c) because of one or more subsequent land use ordinance changes, does not conform 205 to the regulations that now govern the use of the land. 206 (37) "Official map" means a map drawn by county authorities and recorded in the 207 county recorder's office that: 208 (a) shows actual and proposed rights-of-way, centerline alignments, and setbacks for 209 highways and other transportation facilities; 210 (b) provides a basis for restricting development in designated rights-of-way or between designated setbacks to allow the government authorities time to purchase or otherwise reserve 211 212 the land; and 213 (c) has been adopted as an element of the county's general plan. 214 (38) "Person" means an individual, corporation, partnership, organization, association, 215 trust, governmental agency, or any other legal entity. 216 (39) "Plan for moderate income housing" means a written document adopted by a 217 county legislative body that includes: (a) an estimate of the existing supply of moderate income housing located within the 218 219 county; 220 (b) an estimate of the need for moderate income housing in the county for the next five 221 years as revised biennially;

(c) a survey of total residential land use;

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income housing; and

(d) an evaluation of how existing land uses and zones affect opportunities for moderate

(e) a description of the county's program to encourage an adequate supply of moderate

226	income housing.
227	(40) "Plat" means a map or other graphical representation of lands being laid out and
228	prepared in accordance with Section 17-27a-603, 17-23-17, or 57-8-13.
229	(41) "Potential geologic hazard area" means an area that:
230	(a) is designated by a Utah Geological Survey map, county geologist map, or other
231	relevant map or report as needing further study to determine the area's potential for geologic
232	hazard; or
233	(b) has not been studied by the Utah Geological Survey or a county geologist but
234	presents the potential of geologic hazard because the area has characteristics similar to those of
235	a designated geologic hazard area.
236	(42) "Public agency" means:
237	(a) the federal government;
238	(b) the state;
239	(c) a county, municipality, school district, local district, special service district, or other
240	political subdivision of the state; or
241	(d) a charter school.
242	(43) "Public hearing" means a hearing at which members of the public are provided a
243	reasonable opportunity to comment on the subject of the hearing.
244	(44) "Public meeting" means a meeting that is required to be open to the public under
245	Title 52, Chapter 4, Open and Public Meetings Act.
246	(45) "Receiving zone" means an unincorporated area of a county that the county
247	designates, by ordinance, as an area in which an owner of land may receive a transferable
248	development right.
249	(46) "Record of survey map" means a map of a survey of land prepared in accordance
250	with Section 17-23-17.
251	(47) "Residential facility for elderly persons" means a single-family or multiple-family
252	dwelling unit that meets the requirements of Section 17-27a-515, but does not include a health

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care facility as defined by Section 26-21-2.

254	(48) "Residential facility for persons with a disability" means a residence:
255	(a) in which more than one person with a disability resides; and
256	(b) (i) is licensed or certified by the Department of Human Services under Title 62A,
257	Chapter 2, Licensure of Programs and Facilities; or
258	(ii) is licensed or certified by the Department of Health under Title 26, Chapter 21,
259	Health Care Facility Licensing and Inspection Act.
260	(49) "Rules of order and procedure" means a set of rules that govern and prescribe in a
261	public meeting:
262	(a) parliamentary order and procedure;
263	(b) ethical behavior; and
264	(c) civil discourse.
265	(50) "Sanitary sewer authority" means the department, agency, or public entity with
266	responsibility to review and approve the feasibility of sanitary sewer services or onsite
267	wastewater systems.
268	(51) "Sending zone" means an unincorporated area of a county that the county
269	designates, by ordinance, as an area from which an owner of land may transfer a transferable
270	development right.
271	(52) "Site plan" means a document or map that may be required by a county during a
272	preliminary review preceding the issuance of a building permit to demonstrate that an owner's
273	or developer's proposed development activity meets a land use requirement.
274	[(52)] (53) "Specified public agency" means:
275	(a) the state;
276	(b) a school district; or
277	(c) a charter school.
278	[(53)] (54) "Specified public utility" means an electrical corporation, gas corporation,
279	or telephone corporation, as those terms are defined in Section 54-2-1.
280	[(54)] (55) "State" includes any department, division, or agency of the state.
281	[(55)] (56) "Street" means a public right-of-way, including a highway, avenue,

282 boulevard, parkway, road, lane, walk, alley, viaduct, subway, tunnel, bridge, public easement, 283 or other way. 284 [(56)] (57) (a) "Subdivision" means any land that is divided, resubdivided or proposed 285 to be divided into two or more lots, parcels, sites, units, plots, or other division of land for the 286 purpose, whether immediate or future, for offer, sale, lease, or development either on the 287 installment plan or upon any and all other plans, terms, and conditions. 288 (b) "Subdivision" includes: 289 (i) the division or development of land whether by deed, metes and bounds description, 290 devise and testacy, map, plat, or other recorded instrument; and 291 (ii) except as provided in Subsection [(56)] (57)(c), divisions of land for residential and 292 nonresidential uses, including land used or to be used for commercial, agricultural, and 293 industrial purposes. 294 (c) "Subdivision" does not include: 295 (i) a bona fide division or partition of agricultural land for agricultural purposes; 296 (ii) a recorded agreement between owners of adjoining properties adjusting their 297 mutual boundary if: 298 (A) no new lot is created; and 299 (B) the adjustment does not violate applicable land use ordinances; 300 (iii) a recorded document, executed by the owner of record: 301 (A) revising the legal description of more than one contiguous unsubdivided parcel of 302 property into one legal description encompassing all such parcels of property; or (B) joining a subdivided parcel of property to another parcel of property that has not 303 304 been subdivided, if the joinder does not violate applicable land use ordinances; 305 (iv) a bona fide division or partition of land in a county other than a first class county 306 for the purpose of siting, on one or more of the resulting separate parcels: 307 (A) an electrical transmission line or a substation; 308 (B) a natural gas pipeline or a regulation station; or

(C) an unmanned telecommunications, microwave, fiber optic, electrical, or other

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310	utility service regeneration, transformation, retransmission, or amplification facility;
311	(v) a recorded agreement between owners of adjoining subdivided properties adjusting
312	their mutual boundary if:
313	(A) no new dwelling lot or housing unit will result from the adjustment; and
314	(B) the adjustment will not violate any applicable land use ordinance; or
315	(vi) a bona fide division or partition of land by deed or other instrument where the land
316	use authority expressly approves in writing the division in anticipation of further land use
317	approvals on the parcel or parcels.
318	(d) The joining of a subdivided parcel of property to another parcel of property that has
319	not been subdivided does not constitute a subdivision under this Subsection [(56)] (57) as to
320	the unsubdivided parcel of property or subject the unsubdivided parcel to the county's
321	subdivision ordinance.
322	[(57)] (58) "Therapeutic school" means a residential group living facility:
323	(a) for four or more individuals who are not related to:
324	(i) the owner of the facility; or
325	(ii) the primary service provider of the facility;
326	(b) that serves students who have a history of failing to function:
327	(i) at home;
328	(ii) in a public school; or
329	(iii) in a nonresidential private school; and
330	(c) that offers:
331	(i) room and board; and
332	(ii) an academic education integrated with:
333	(A) specialized structure and supervision; or
334	(B) services or treatment related to a disability, an emotional development, a
335	behavioral development, a familial development, or a social development.
336	[(58)] (59) "Township" means a contiguous, geographically defined portion of the
337	unincorporated area of a county, established under this part or reconstituted or reinstated under

Section 17-27a-306, with planning and zoning functions as exercised through the township
planning commission, as provided in this chapter, but with no legal or political identity
separate from the county and no taxing authority, except that "township" means a former
township under Laws of Utah 1996, Chapter 308, where the context so indicates.
[(59)] (60) "Transferable development right" means a right to develop and use land that
originates by an ordinance that authorizes a land owner in a designated sending zone to transfer
land use rights from a designated sending zone to a designated receiving zone.
[(60)] (61) "Unincorporated" means the area outside of the incorporated area of a
municipality.
[(61)] (62) "Water interest" means any right to the beneficial use of water, including:
(a) each of the rights listed in Section 73-1-11; and
(b) an ownership interest in the right to the beneficial use of water represented by:
(i) a contract; or
(ii) a share in a water company, as defined in Section 73-3-3.5.
[(62)] (63) "Zoning map" means a map, adopted as part of a land use ordinance, that
depicts land use zones, overlays, or districts.
Section 2. Section 17-27a-505 is amended to read:
17-27a-505. Zoning districts.
(1) (a) The legislative body may divide the territory over which it has jurisdiction into
zoning districts of a number, shape, and area that it considers appropriate to carry out the
purposes of this chapter.
(b) Within those zoning districts, the legislative body may regulate and restrict the
erection, construction, reconstruction, alteration, repair, or use of buildings and structures, and
the use of land.
(c) A county may enact an ordinance regulating land use and development in a flood
plain or potential geologic hazard area to:
(i) protect life; and
(ii) prevent:

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366	(A) the substantial loss of real property; or
367	(B) substantial damage to real property.
368	(d) A county may not adopt a land use ordinance requiring a property owner to
369	revegetate or landscape a single family dwelling disturbance area unless the property is located
370	in a flood zone or geologic hazard except as required in Title 19, Chapter 5, Water Quality Act,
371	to comply with federal law related to water pollution.
372	(2) The legislative body shall ensure that the regulations are uniform for each class or
373	kind of buildings throughout each zone, but the regulations in one zone may differ from those
374	in other zones.
375	(3) (a) There is no minimum area or diversity of ownership requirement for a zone
376	designation.
377	(b) Neither the size of a zoning district nor the number of landowners within the
378	district may be used as evidence of the illegality of a zoning district or of the invalidity of a
379	county decision.
380	Section 3. Section 17-27a-522 is enacted to read:
381	<u>17-27a-522.</u> Site plan.
382	A site plan submitted to a county for approval of a building permit:
383	(1) if modified, may not be used to impose a penalty on a property owner;
384	(2) does not represent an agreement for a specific final layout;
385	(3) does not bind an owner from future development activity or modifications to a

(4) is superceded by the terms of a building permit requirement.

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development activity on the property; and