1	REFERENDUM REVISIONS
2	2013 GENERAL SESSION
3	STATE OF UTAH
4	Chief Sponsor: Stuart C. Reid
5	House Sponsor: Don L. Ipson
6 7	LONG TITLE
8	General Description:
9	This bill amends and enacts provisions relating to a referendum petition to challenge a
10	law passed by a local legislative body.
11	Highlighted Provisions:
12	This bill:
13	 describes requirements for a referendum petition to challenge a law passed by a
14	local legislative body;
15	provides that when a clerk declares a referendum petition to be sufficient:
16	• the law challenged in the referendum does not take effect unless and until the
17	law is approved by a vote of the people;
18	• the budget officer for the local government, in consultation with the attorney for
19	the local government, shall determine whether, and to what extent, repealing the
20	law has fiscal or legal implications, and shall prepare an unbiased, good faith
21	written estimate of the fiscal and legal impact that will occur if the law is
22	repealed; and
23	• the local legislative body shall hold a public hearing to consider the estimate and
24	determine whether to repeal the law that is challenged by the referendum;
25	 describes requirements relating to the written estimate; and
26	 provides for a legal challenge of the written estimate.



Money Appropriated in this Bill:

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None
Other Special Clauses:
None
Utah Code Sections Affected:
AMENDS:
11-14-301, as last amended by Laws of Utah 2012, Chapter 204
ENACTS:
20A-7-607.5 , Utah Code Annotated 1953
REPEALS AND REENACTS:
20A-7-601, as last amended by Laws of Utah 2012, Chapter 72
Be it enacted by the Legislature of the state of Utah:
Section 1. Section 11-14-301 is amended to read:
11-14-301. Issuance of bonds by governing body Computation of indebtedness
under constitutional and statutory limitations.
(1) If the governing body has declared the bond proposition to have carried and no
contest has been filed, or if a contest has been filed and favorably terminated, the governing
body may proceed to issue the bonds voted at the election.
(2) (a) It is not necessary that all of the bonds be issued at one time, but, except as
otherwise provided in this Subsection (2), bonds approved by the voters may not be issued
more than 10 years after the day on which the election is held.
(b) The 10-year period described in Subsection (2)(a) is tolled if, at any time during the
10-year period:
(i) an application for a referendum petition is filed with a local clerk, in accordance
with Section 20A-7-602 and Subsection 20A-7-601[$\frac{(4)}{(1)}$ (a), with respect to the local
obligation law relating to the bonds; or
(ii) the bonds are challenged in a court of law or an administrative proceeding in
relation to:
(A) the legality or validity of the bonds, or the election or proceedings authorizing the
bonds;
(B) the authority of the local political subdivision to issue the bonds;

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(C) the provisions made for the security or payment of the bonds; or

- (D) any other issue that materially and adversely affects the marketability of the bonds, as determined by the individual or body that holds the executive powers of the local political subdivision.
- (c) A tolling period described in Subsection (2)(b)(i) ends on the later of the day on which:
- (i) the local clerk determines that the petition is insufficient, in accordance with Subsection 20A-7-607(2)(c), unless an application, described in Subsection 20A-7-607(4)(a), is made to the Supreme Court;
- (ii) the Supreme Court determines, under Subsection 20A-7-607(4)(c), that the petition for the referendum is not legally sufficient; or
- (iii) for a referendum petition that is sufficient, the governing body declares, as provided by law, the results of the referendum election on the local obligation law.
 - (d) A tolling period described in Subsection (2)(b)(ii) ends after:
- (i) there is a final settlement, a final adjudication, or another type of final resolution of all challenges described in Subsection (2)(b)(ii); and
- (ii) the individual or body that holds the executive powers of the local political subdivision issues a document indicating that all challenges described in Subsection (2)(b)(ii) are resolved and final.
- (e) If the 10-year period described in Subsection (2)(a) is tolled under this Subsection (2) and, when the tolling ends and after giving effect to the tolling, the period of time remaining to issue the bonds is less than one year, the period of time remaining to issue the bonds shall be extended to one year.
- (f) The tolling provisions described in this Subsection (2) apply to all bonds described in this section that were approved by voters on or after May 8, 2002.
- (3) (a) Bonds approved by the voters may not be issued to an amount that will cause the indebtedness of the local political subdivision to exceed that permitted by the Utah Constitution or statutes.
- (b) In computing the amount of indebtedness that may be incurred pursuant to constitutional and statutory limitations, the constitutionally or statutorily permitted percentage, as the case may be, shall be applied to the fair market value, as defined under Section 59-2-102,

of the taxable property in the local political subdivision, as computed from the last applicable equalized assessment roll before the incurring of the additional indebtedness.

- (c) In determining the fair market value of the taxable property in the local political subdivision as provided in this section, the value of all tax equivalent property, as defined in Section 59-3-102, shall be included as a part of the total fair market value of taxable property in the local political subdivision, as provided in Title 59, Chapter 3, Tax Equivalent Property Act.
- (4) Bonds of improvement districts issued in a manner that they are payable solely from the revenues to be derived from the operation of the facilities of the district may not be included as bonded indebtedness for the purposes of the computation.
- (5) Where bonds are issued by a city, town, or county payable solely from revenues derived from the operation of revenue-producing facilities of the city, town, or county, or payable solely from a special fund into which are deposited excise taxes levied and collected by the city, town, or county, or excise taxes levied by the state and rebated pursuant to law to the city, town, or county, or any combination of those excise taxes, the bonds shall be included as bonded indebtedness of the city, town, or county only to the extent required by the Utah Constitution, and any bonds not so required to be included as bonded indebtedness of the city, town, or county need not be authorized at an election, except as otherwise provided by the Utah Constitution, the bonds being hereby expressly excluded from the election requirement of Section 11-14-201.
- (6) A bond election is not void when the amount of bonds authorized at the election exceeded the limitation applicable to the local political subdivision at the time of holding the election, but the bonds may be issued from time to time in an amount within the applicable limitation at the time the bonds are issued.
 - Section 2. Section **20A-7-601** is repealed and reenacted to read:
- <u>20A-7-601.</u> Referendum challenging local law -- Signature requirements -- Public hearing.
- (1) An individual who seeks to have a law that was passed by a local legislative body submitted to a vote of the people shall:
- (a) within five days after the day on which the law is passed, file an application for a referendum petition in accordance with the requirements of Section 20A-7-602; and

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121	(b) obtain legal signatures of individuals who are registered to vote in the area subject
122	to the jurisdiction of the local government in which the law applies in Ŝ→ each voting precinct or
122a	subprecinct in ←\$ an amount equal to or
123	greater than:
124	(i) for a jurisdiction entirely within a county of the first class, 20% of all votes cast in
125	the jurisdiction for all candidates for president of the United States at the last election in which
126	a president of the United States was elected; or
127	(ii) for a jurisdiction other than a jurisdiction described in Subsection (1)(b)(i), 30% of
128	all votes cast in the jurisdiction for all candidates for president of the United States at the last
129	election in which a president of the United States was elected.
130	(2) If the clerk for the applicable jurisdiction declares a referendum petition relating to
131	a law described in Subsection (1) sufficient:
132	(a) the law does not take effect unless and until the law is approved by a vote of the
133	people;
134	(b) the local clerk or recorder shall submit a copy of the application described in
135	Subsection (1)(a) to the budget officer for the jurisdiction within three business days after the
136	day on which the clerk declares that the referendum petition is sufficient; and
137	(c) after the fiscal and legal impact estimate described in Section 20A-7-607.5 is
138	completed, the local legislative body shall hold at least one public hearing to:
139	(i) review the fiscal and legal impact estimate;
140	(ii) take testimony from supporters and opponents of the law; and
141	(iii) determine whether to submit the law to a vote of the people or to repeal the law.
142	(3) If the local legislative body repeals a law described in Subsection (1) before the
143	election day on which the law will otherwise be submitted to a vote of the people $\$ \rightarrow [5]$:
143a	(a) ←Ŝ the law may
144	not be submitted to a vote of the people \$→ [:]; and
144a	(b) any votes cast for or against the referendum may not be counted. ←Ŝ
145	(4) If a referendum challenging a law described in Subsection (1) passes, the law is
146	repealed on the day of the election at which the law is submitted to a vote of the people.
147	Section 3. Section 20A-7-607.5 is enacted to read:
148	20A-7-607.5. Estimate of referendum's fiscal and legal impact Petition
149	challenging estimate.
150	(1) Within 25 days after the day on which the budget officer for the local government
151	that passed the law being challenged by referendum receives a copy of an application under

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152	Subsection 20A-7-601(2)(b), the budget officer shall, in consultation with the attorney for the
153	local government:
154	(a) determine whether, and to what extent, repealing the law has fiscal or legal
155	implications, including whether repealing the law may impact the legal rights of an individual;
156	(b) prepare an unbiased, good faith written estimate of the fiscal and legal impact that
157	will occur if the law is repealed, including:
158	(i) a total dollar amount representing the fiscal and legal impact of repealing the law;
159	(ii) a dollar amount representing the total increase or decrease in taxes that will occur it
160	the law is repealed;
161	(iii) for each type of tax that will increase or decrease if the law is repealed, the total
162	dollar amount of the increase or decrease;
163	(iv) a dollar amount representing the increase or decrease of public liability or debt if
164	the law is repealed, due to:
165	(A) an adverse impact on a person's legal rights; or
166	(B) the issuance of, or change in the status of, bonds, notes, or other debt instruments;
167	(v) a list of all funding sources that will be impacted by the estimated fiscal impact of
168	the law's repeal; and
169	(vi) in accordance with Subsection (2), a concise summary, of 100 words or less, of the
170	information described in Subsections (1)(b)(i) through (v);
171	(c) mail, or personally deliver, a copy of the written estimate described in Subsection
172	(1)(b) to the first five sponsors named in the application; and
173	(d) prepare an unbiased, good faith estimate of the cost of including the written
174	estimate described in Subsection (1)(b) in the voter information pamphlet.
175	(2) (a) If the budget officer described in Subsection (1), in consultation with the
176	attorney for the local government, determines that repealing the law is unlikely to have fiscal or
177	legal implications, the budget officer shall include in the written estimate described in
178	Subsection (1)(b) a summary statement in substantially the following form:
179	"The (title of the local budget officer) estimates that, if passed, the referendum will
180	have no significant fiscal or legal impact, no significant impact on vested property rights, and
181	will not result in an increase or decrease in taxes or public debt."
182	(b) If the budget officer described in Subsection (1), in consultation with the attorney

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183	for the local government, determines that repealing the law is likely to have fiscal or legal
184	implications, the budget officer shall include in the written estimate described in Subsection
185	(1)(b) a summary statement in substantially the following form:
186	"The (title of the local budget officer) estimates that the referendum, if passed, will
187	result in a total fiscal (expense or savings, as applicable), including a (type of tax) tax (increase
188	or decrease, as applicable) of \$ and a \$ (increase or decrease, as applicable) in
189	public debt and will impact vested property rights of owners, which may require earlier
190	action taken to be reversed, or for which the public may be responsible to remedy with
191	monetary compensation or by other means."
192	(c) If the budget officer described in Subsection (1), in consultation with the attorney
193	for the local government, determines that the estimated fiscal or legal impact of repealing the
194	law is highly variable or otherwise difficult to reasonably express, the budget officer may
195	include in the summary statement a brief explanation that identifies the factors that make the
196	estimate highly variable or otherwise difficult to reasonably express.
197	(d) The brief written explanation described in Subsection (2)(c) is in addition to the
198	100-word limit described in Subsection (1)(b)(vi), but may not exceed 50 words.
199	(3) A local legislative body may include the written estimate described in Subsection
200	(1)(b) in the voter information pamphlet relating to the election where the referendum will be
201	submitted to a vote of the people.
202	(4) (a) Three or more of the sponsors named in the application described in Subsection
203	(1) may, within 20 days after the day on which a copy of the written estimate is mailed to, or
204	personally served on, the five sponsors described in Subsection (1)(c), file a petition with the
205	<u>Utah Supreme Court, alleging that the written estimate described in Subsection (1)(b) is, taken</u>
206	as a whole, materially inaccurate.
207	(b) There is a presumption that the written estimate is accurate, based on reasonable
208	assumptions and data, and applies accepted analytical methods.
209	(c) The sponsors described in Subsection (4)(a) have the burden of rebutting the
210	presumption described in Subsection (4)(b) by clear and convincing evidence.
211	(d) The Supreme Court may refer an issue related to the accuracy of the written
212	estimate to a master in accordance with Utah Rule of Civil Procedure 53.
213	Ŝ→ [(e) The Supreme Court shall certify to the clerk or recorder of the local government
213a	<u>a</u>] ← Ŝ

\$→ [written estimate that complies with the requirements of this section.] ←\$

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Office of Legislative Research and General Counsel