| 1 | OCCUPATIONAL SAFETY AND HEALTH AMENDMENTS |
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| 2 | 2013 GENERAL SESSION |
| 3 | STATE OF UTAH |
| 4 | Chief Sponsor: Luz Robles |
| 5 | House Sponsor: |
| 6 7 | LONG TITLE |
| 8 | General Description: |
| 9 | This bill modifies the Utah Occupational Safety and Health Act to address inspections |
| 10 | of workplaces. |
| 11 | Highlighted Provisions: |
| 12 | This bill: |
| 13 | requires the creation of a program of investigations; |
| 14 | modifies where civil penalties are to be deposited; |
| 15 | ▶ creates the Occupational Safety and Health Restricted Account; Ŝ→ [and] |
| 15a | ▶ requires reporting; and ←Ŝ |
| 16 | makes technical and conforming amendments. |
| 17 | Money Appropriated in this Bill: |
| 18 | None |
| 19 | Other Special Clauses: |
| 20 | None |
| 21 | Utah Code Sections Affected: |
| 22 | AMENDS: |
| 23 | 34A-6-301, as last amended by Laws of Utah 2011, Chapter 297 |
| 24 | 34A-6-307, as last amended by Laws of Utah 2008, Chapter 382 |
| 25 | ENACTS: |
| 26 | 34A-6-308 , Utah Code Annotated 1953 |
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| 28 | Be it enacted by the Legislature of the state of Utah: |
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| 29 | Section 1. Section 34A-6-301 is amended to read: |
| 30 | 34A-6-301. Inspection and investigation of workplace, worker injury, illness, or |
| 31 | complaint Warrants Attendance of witnesses Recordkeeping by employers |
| 32 | Employer and employee representatives Request for inspection Compilation and |
| 33 | publication of reports and information Rules. |
| 34 | (1) (a) The division or its representatives, upon presenting appropriate credentials to |
| 35 | the owner, operator, or agent in charge, may: |
| 36 | (i) enter without delay at reasonable times $[any]$ \underline{a} workplace where work is performed |
| 37 | by an employee of an employer; |
| 38 | (ii) inspect and investigate during regular working hours and at other reasonable times |
| 39 | in a reasonable manner, [any] a workplace, worker injury, occupational disease, or complaint |
| 40 | and [all] the pertinent methods, operations, processes, conditions, structures, machines, |
| 41 | apparatus, devices, equipment, and materials in the workplace; and |
| 42 | (iii) question privately [any such] an employer, owner, operator, agent, or employee. |
| 43 | (b) The division shall establish a program for inspections of workplaces in this state |
| 44 | under which at least 35% of the inspections conducted by the division in a fiscal year are |
| 45 | conducted notwithstanding that a notice, report, or complaint of a hazardous condition or injury |
| 46 | at the workplace has not been made. |
| 47 | [(b)] (c) The division, upon an employer's refusal to permit an inspection, may seek a |
| 48 | warrant pursuant to the Utah Rules of Criminal Procedure. |
| 49 | (2) (a) The division or its representatives may require the attendance and testimony of |
| 50 | [witnesses] a witness and the production of evidence under oath. |
| 51 | (b) [Witnesses] A witness shall receive fees and mileage in accordance with Section |
| 52 | 78B-1-119. |
| 53 | (c) (i) If [any] a person fails or refuses to obey an order of the division to appear, any |
| 54 | district court within the jurisdiction of which [such] the person is found, or resides or transacts |
| 55 | business, upon the application by the division, shall have jurisdiction to issue to [any] a person |
| 56 | an order requiring that person to: |
| 57 | (A) appear to produce evidence if, as, and when so ordered; and |
| 58 | (B) give testimony relating to the matter under investigation or in question. |

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| 59 | (ii) $[Any]$ \underline{A} failure to obey an order of the court described in this Subsection (2)(c) |
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| 60 | may be punished by the court as a contempt. |
| 61 | (3) (a) The commission shall make rules in accordance with Title 63G, Chapter 3, Utah |
| 62 | Administrative Rulemaking Act, requiring [employers] an employer: |
| 63 | (i) to keep records regarding activities related to this chapter considered necessary for |
| 64 | enforcement or for the development of information about the causes and prevention of |
| 65 | occupational accidents and diseases; and |
| 66 | (ii) through posting of notices or other means, to inform employees of their rights and |
| 67 | obligations under this chapter including applicable standards. |
| 68 | (b) The commission shall make rules in accordance with Title 63G, Chapter 3, Utah |
| 69 | Administrative Rulemaking Act, requiring [employers] an employer to keep records regarding |
| 70 | any work-related death and injury and any occupational disease as provided in this Subsection |
| 71 | (3)(b). |
| 72 | (i) [Each] An employer shall investigate or cause to be investigated all work-related |
| 73 | injuries and occupational diseases and any sudden or unusual occurrence or change of |
| 74 | conditions that pose an unsafe or unhealthful exposure to employees. |
| 75 | (ii) [Each] An employer shall, within eight hours of occurrence, notify the division of |
| 76 | any: |
| 77 | (A) work-related fatality; |
| 78 | (B) disabling, serious, or significant injury; or |
| 79 | (C) occupational disease incident. |
| 80 | (iii) (A) [Each] An employer shall file a report with the Division of Industrial |
| 81 | Accidents within seven days after the occurrence of an injury or occupational disease, after the |
| 82 | employer's first knowledge of the occurrence, or after the employee's notification of the same, |
| 83 | in the form prescribed by the Division of Industrial Accidents, of any work-related fatality or |
| 84 | any work-related injury or occupational disease resulting in: |
| 85 | (I) medical treatment; |
| 86 | (II) loss of consciousness; |
| 87 | (III) loss of work; |
| 88 | (IV) restriction of work; or |

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(V) transfer to another job.

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90 (B) (I) [Each] An employer shall file a subsequent report with the Division of 91 Industrial Accidents of any previously reported injury or occupational disease that later resulted 92 in death. 93 (II) The subsequent report shall be filed with the Division of Industrial Accidents 94 within seven days following the death or the employer's first knowledge or notification of the 95 death. 96 (iv) A report is not required for minor injuries, such as cuts or scratches that require 97 first-aid treatment only, unless a treating physician files, or is required to file, the Physician's 98 Initial Report of Work Injury or Occupational Disease with the Division of Industrial 99 Accidents. 100 (v) A report is not required: 101 (A) for occupational diseases that manifest after the employee is no longer employed 102 by the employer with which the exposure occurred; or 103 (B) [where] when the employer is not aware of an exposure occasioned by the 104 employment [which] that results in a compensable occupational disease as defined by Section 105 34A-3-103. 106 (vi) [Each] An employer shall provide the employee with: 107 (A) a copy of the report submitted to the Division of Industrial Accidents; and 108 (B) a statement, as prepared by the Division of Industrial Accidents, of the employee's 109 rights and responsibilities related to the industrial injury or occupational disease. 110 (vii) [Each] An employer shall maintain a record in a manner prescribed by the 111 commission of all work-related fatalities or work-related injuries and of all occupational 112 diseases resulting in: 113 (A) medical treatment; 114 (B) loss of consciousness; 115 (C) loss of work; 116 (D) restriction of work; or 117 (E) transfer to another job. 118 (viii) The commission shall make rules in accordance with Title 63G, Chapter 3, Utah

Administrative Rulemaking Act, to implement this Subsection (3)(b) consistent with nationally

recognized rules or standards on the reporting and recording of work-related injuries and

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121 occupational diseases.

- (c) (i) The commission shall make rules in accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, requiring [employers] an employer to keep records regarding exposures to potentially toxic materials or harmful physical agents required to be measured or monitored under Section 34A-6-202.
- (ii) (A) The rules made under Subsection (3)(c)(i) shall provide for employees or their representatives:
 - (I) to observe the measuring or monitoring; and
- (II) to have access to the records of the measuring or monitoring, and to records that indicate [their] employees' exposure to toxic materials or harmful agents.
- (B) [Each] An employer shall promptly notify [employees] an employee being exposed to toxic materials or harmful agents in concentrations that exceed prescribed levels and inform [any such] the employee of the corrective action being taken.
- (4) Information obtained by the division shall be obtained with a minimum burden upon employers, especially those operating small businesses.
- (5) A representative of the employer and a representative authorized by employees shall be given an opportunity to accompany the division's authorized representative during the physical inspection of any workplace. If there is no authorized employee representative, the division's authorized representative shall consult with a reasonable number of employees concerning matters of health and safety in the workplace.
- (6) (a) (i) (A) [Any] An employee or representative of employees who believes that a violation of an adopted safety or health standard exists that threatens physical harm, or that an imminent danger exists, may request an inspection by giving notice to the division's authorized representative of the violation or danger. The notice shall be:
 - (I) in writing, setting forth with reasonable particularity the grounds for notice; and
 - (II) signed by the employee or representative of employees.
- (B) A copy of the notice shall be provided the employer or the employer's agent no later than at the time of inspection.
- (C) Upon request of the person giving notice, the person's name and the names of individual employees referred to in the notice may not appear in the copy or on any record published, released, or made available pursuant to Subsection (7).

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(ii) (A) If upon receipt of the notice the division's authorized representative determines there are reasonable grounds to believe that a violation or danger exists, the authorized representative shall make a special inspection in accordance with this section as soon as practicable to determine if a violation or danger exists.

- (B) If the division's authorized representative determines there are no reasonable grounds to believe that a violation or danger exists, the authorized representative shall notify the employee or representative of the employees in writing of that determination.
- (b) (i) [Prior to] Before or during [any] an inspection of a workplace, [any] an employee or representative of employees employed in the workplace may notify the division or its representative of any violation of a standard that [they have] the individual has reason to believe exists in the workplace.
 - (ii) The division shall:

- (A) by rule, establish procedures for informal review of any refusal by a representative of the division to issue a citation with respect to [any] an alleged violation; and
- (B) furnish the [employees] employee or representative of employees requesting review a written statement of the reasons for the division's final disposition of the case.
- (7) (a) The division may compile, analyze, and publish, either in summary or detailed form, all reports or information obtained under this section, subject to the limitations set forth in Section 34A-6-306.
- (b) The commission shall make rules in accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, necessary to carry out its responsibilities under this chapter, including rules for information obtained under this section, subject to the limitations set forth in Section 34A-6-306.
- (8) [Any] An employer who refuses or neglects to make reports, to maintain records, or to file reports with the commission as required by this section is guilty of a class C misdemeanor and subject to citation under Section 34A-6-302 and a civil assessment as provided under Section 34A-6-307, unless the commission finds that the employer has shown good cause for submitting a report later than required by this section.
 - Section 2. Section **34A-6-307** is amended to read:
- **34A-6-307.** Civil and criminal penalties.
 - (1) The commission may assess civil penalties against any employer who has received

a citation under Section 34A-6-302 as follows:

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- 184 (a) Except as provided in Subsections (1)(b) through (d), the commission may assess up to \$7,000 for each cited violation.
 - (b) The commission may not assess less than \$250 nor more than \$7,000 for each cited serious violation. A violation is serious only if:
 - (i) it arises from a condition, practice, method, operation, or process in the workplace of which the employer knows or should know through the exercise of reasonable diligence; and
 - (ii) there is a substantial possibility that the condition, practice, method, operation, or process could result in death or serious physical harm.
 - (c) The commission may not assess less than \$5,000 nor more than \$70,000 for each cited willful violation.
 - (d) The commission may assess up to \$70,000 for each cited violation if the employer has previously been found to have violated the same standards, code, rule, or order.
 - (e) After the expiration of the time permitted to an employer to correct a cited violation, the commission may assess up to \$7,000 for each day the violation continues uncorrected.
 - (2) The commission may assess a civil penalty of up to \$7,000 for each violation of any posting requirement under this chapter.
 - (3) In deciding the amount to assess for a civil penalty, the commission shall consider all relevant factors, including:
 - (a) the size of the employer's business;
 - (b) the nature of the violation;
 - (c) the employer's good faith or lack of good faith; and
 - (d) the employer's previous record of compliance or noncompliance with this chapter.
 - (4) Any civil penalty collected under this chapter shall be paid into the [General Fund]

 Occupational Safety and Health Restricted Account, created by Section 34A-6-308.
 - (5) Criminal penalties under this chapter are as follows:
 - (a) [Any] An employer who willfully violates [any] a standard, code, rule, or order issued under Section 34A-6-202, or [any] a rule made under this chapter, is guilty of a class A misdemeanor if the violation caused the death of an employee. If the violation causes the death of more than one employee, each death is considered a separate offense.

| 214 | (b) [Any] A person who gives advance notice of any inspection conducted under this |
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| 215 | chapter without authority from the administrator or the administrator's representatives is guilty |
| 216 | of a class A misdemeanor. |
| 217 | (c) $[Any]$ \underline{A} person who knowingly makes a false statement, representation, or |
| 218 | certification in any application, record, report, plan, or other document filed or required to be |
| 219 | maintained under this chapter is guilty of a class A misdemeanor. |
| 220 | (6) After a citation issued under this chapter and an opportunity for a hearing under |
| 221 | Title 63G, Chapter 4, Administrative Procedures Act, the division may file an abstract for any |
| 222 | uncollected citation penalty in the district court. The filed abstract shall have the effect of a |
| 223 | judgment of that court. The abstract shall state the amount of the uncollected citation penalty, |
| 224 | reasonable [attorneys'] attorney fees as set by commission rule, and court costs. |
| 225 | Section 3. Section 34A-6-308 is enacted to read: |
| 226 | 34A-6-308. Occupational Safety and Health Restricted Account. |
| 227 | (1) There is created in the General Fund a restricted account known as the |
| 228 | "Occupational Safety and Health Restricted Account." |
| 229 | (2) The Occupational Safety and Health Restricted Account shall consist of the civil |
| 230 | penalties collected under Section 34A-6-307. |
| 231 | (3) Subject to appropriation by the Legislature, the division shall use the money in the |
| 232 | Occupational Safety and Health Restricted Account to \$→: |
| 232a | (a) ←Ŝ fund the program of investigations |
| 233 | established under Subsection 34A-6-301(1)(b) \$→ [:]; and |
| 233a | (b) with the money remaining in the Occupational Safety and Health Restricted Account after |
| 233b | funding the program described in Subsection (3)(a), fund activities of the division that are |
| 233c | authorized under this chapter and address occupational health and safety. |
| 233d | (4) The division shall annually report to the Business, Economic Development, and Labor |
| 233e | Appropriations Subcommittee regarding the programs and services funded by the |

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Occupational Safety and Health Restricted Account. ←Ŝ

Office of Legislative Research and General Counsel