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2	2014 GENERAL SESSION
3	STATE OF UTAH
4	Chief Sponsor: Paul Ray
5	Senate Sponsor:
6	
7	LONG TITLE
8	General Description:
9	This bill amends the Utah Health Code and the Utah Criminal Code to modify and add
10	provisions related to electronic cigarettes.
11	Highlighted Provisions:
12	This bill:
13	 prohibits a person from selling or manufacturing electronic cigarettes or electronic
14	cigarette substances without a license from the Department of Health;
15	 prohibits a person from selling or manufacturing electronic cigarettes or electronic
16	cigarette substances that contain nicotine that is not pharmaceutical-grade nicotine;
17	 prohibits a person from advertising that electronic cigarettes or electronic cigarette
18	substances help an individual stop using tobacco or a product containing tobacco;

REGULATION OF ELECTRONIC CIGARETTES

- provides that the Department of Health can revoke a person's license to sell electronic cigarettes if the person sells an electronic cigarette or an electronic cigarette substance to an individual who is less than 19 years of age;
- ▶ prohibits a business owner from allowing a minor to use an electronic cigarette in the business;

• directs the Department of Health to issue licenses to manufacture or sell electronic

▶ prohibits an individual who is less than 19 years of age from buying, attempting to buy, or possessing an electronic cigarette product; and



cigarettes under certain conditions;

28	makes technical and conforming amendments.
29	Money Appropriated in this Bill:
30	None
31	Other Special Clauses:
32	None
33	Utah Code Sections Affected:
34	AMENDS:
35	26-42-102, as enacted by Laws of Utah 1998, Chapter 319
36	26-42-103, as last amended by Laws of Utah 2011, Chapter 96
37	76-10-101, as last amended by Laws of Utah 2010, Chapter 114
38	76-10-103, as enacted by Laws of Utah 1973, Chapter 196
39	76-10-104, as last amended by Laws of Utah 2010, Chapter 114
40	76-10-105, as last amended by Laws of Utah 2010, Chapter 114
41	76-10-105.1, as last amended by Laws of Utah 2010, Chapter 114
42	76-10-111, as last amended by Laws of Utah 2010, Chapter 114
43	77-39-101, as last amended by Laws of Utah 2010, Chapters 114 and 276
44	ENACTS:
45	26-55-101, Utah Code Annotated 1953
46	26-55-102 , Utah Code Annotated 1953
47	26-55-103 , Utah Code Annotated 1953
48	26-55-104 , Utah Code Annotated 1953
49	
50	Be it enacted by the Legislature of the state of Utah:
51	Section 1. Section 26-42-102 is amended to read:
52	26-42-102. Definitions.
53	As used in this chapter:
54	(1) "Commission" means the Utah State Tax Commission.
55	(2) "Electronic cigarette product" is as defined in Section 26-55-102.
56	[(2)] (3) "Employee" means an employee of a licensee.
57	[(3)] (4) "Enforcing agency" means the state Department of Health, or any local health
58	department enforcing the provisions of this chapter.

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59	(5) "License" [to sell tobacco" or "license"] means a license issued <u>under</u> :
60	(a) [under] Section 59-14-201 to sell cigarettes at retail; [or]
61	(b) [under] Section 59-14-301 to sell tobacco products at retail[-]; or
62	(c) Section 26-55-103 to sell electronic cigarette products.
63	[(4)] <u>(6)</u> "Licensee" means a person licensed <u>under</u> :
64	(a) [under] Section 59-14-201 to sell cigarettes at retail; [or]
65	(b) [under] Section 59-14-301 to sell tobacco products at retail[-]; or
66	(c) Section 26-55-104 to sell electronic cigarette products.
67	(7) "Licensing agency" means:
68	(a) for a license to sell cigarettes at retail under Section 59-14-201 or a license to sell
69	tobacco products at retail under Section 59-14-301, the commission; or
70	(b) for a license to sell electronic cigarette products under Section 26-55-104, the
71	department.
72	[(6)] (8) "Tobacco" means cigarettes or tobacco products as defined in Section
73	59-14-102.
74	Section 2. Section 26-42-103 is amended to read:
75	26-42-103. Violations and penalties Imposition by enforcing agency and tax
76	commission.
77	(1) If, following an investigation or issuance of a citation or information under Section
78	77-39-101, an enforcing agency determines under Section 26-42-104 that a licensee or any
79	employee has sold tobacco or an electronic cigarette product to a person younger than 19 years
80	of age, as prohibited by Section 76-10-104, the enforcing agency may impose upon the licensee
81	the following administrative penalties:
82	(a) upon the first violation, a penalty of not more than \$300;
83	(b) upon a second violation at the same retail location, and within 12 months of the
84	first violation, a penalty of not more than \$750; and
85	(c) upon a third or subsequent violation at the same retail location and within 12
86	months of the first violation, a penalty of not more than \$1,000.
87	(2) The enforcing agency shall notify the [commission] <u>licensing agency</u> in writing of
88	any order or order of default finding a violation of Subsection (1) which is a third or fourth
89	violation.

90	(3) The [commission] <u>licensing agency</u> , upon receipt of the written notification under
91	Subsection (2), shall take action under Section 59-14-203.5 [or], 59-14-301.5, or 26-55-104
92	against the license [to sell tobacco]:
93	(a) by suspending the licensee's license [to sell tobacco] at that location for not more
94	than 30 days, upon receipt of notification of a third violation under Subsection (1)(c); and
95	(b) by revoking the license [to sell tobacco] at that location held by the licensee,
96	including any license under suspension, upon receipt of notification of a fourth violation under
97	Subsection (1)(c).
98	(4) When the [commission] licensing agency revokes a license under Subsection (3)(b)
99	the [commission] <u>licensing agency</u> may not issue to the licensee, or to the business entity using
100	the license that is revoked, a license under Section 59-14-202 [or], 59-14-301 [to sell tobacco],
101	or 26-55-105 at the location for which the license was issued for one year after:
102	(a) the day on which the time for filing an appeal of the revocation ends; or
103	(b) if the revocation is appealed, the day on which the decision to uphold the
104	revocation becomes final.
105	(5) This section does not prevent any bona fide purchaser of the business, who is not a
106	sole proprietor, director, corporate officer, or partner or other holder of significant interest in
107	the entity selling the business, from immediately applying for and obtaining a license to sell
108	tobacco.
109	Section 3. Section 26-55-101 is enacted to read:
110	CHAPTER 55. ELECTRONIC CIGARETTE REGULATION ACT
111	<u>26-55-101.</u> Title.
112	This chapter is known as the "Electronic Cigarette Regulation Act."
113	Section 4. Section 26-55-102 is enacted to read:
114	26-55-102. Definitions.
115	As used in this chapter:
116	(1) "Cigarette" is as defined in Section 59-14-102.
117	(2) "Electronic cigarette" means:
118	(a) any device, other than a cigar, cigarette, pipe, hookah, or other heated or lighted
119	tobacco product, used to or intended to deliver vapor containing nicotine to an individual's
120	respiratory system; or

121	(b) any component of or accessory intended for use with the device described in
122	Subsection (2)(a).
123	(3) "Electronic cigarette product" means an electronic cigarette or an electronic
124	cigarette substance.
125	(4) "Electronic cigarette substance" means any substance, including liquid containing
126	nicotine, used or intended for use in an electronic cigarette.
127	(5) "Licensee" means a person licensed under Subsection 26-55-104(1) or (2).
128	(6) "License to manufacture electronic cigarette products" means a license issued by
129	the department under Subsection 26-55-104(1).
130	(7) "License to sell electronic cigarette products" means a license issued by the
131	department under Subsection 26-55-104(2).
132	(8) "Manufacture" includes:
133	(a) to cast, construct, or make electronic cigarettes; or
134	(b) to blend, make, process, or prepare an electronic cigarette substance.
135	(9) "Pharmaceutical-grade nicotine" means nicotine that meets the specifications of the
136	United States Pharmacopeia.
137	Section 5. Section 26-55-103 is enacted to read:
138	26-55-103. Electronic cigarettes Prohibition on sale or manufacturing without a
139	license Low-grade nicotine Advertising.
140	(1) A person may not:
141	(a) manufacture an electronic cigarette product in Utah without first obtaining a license
142	to manufacture electronic cigarette products from the Department of Health under Section
143	<u>26-55-104; or</u>
144	(b) sell, offer to sell, or distribute an electronic cigarette product in Utah without first
145	obtaining a license to sell electronic cigarette products from the Department of Health as under
146	Section 26-52-104.
147	(2) A person may not sell, offer to sell, distribute, or manufacture an electronic
148	cigarette product in Utah that contains nicotine that is not pharmaceutical-grade nicotine.
149	(3) A person may not advertise that an electronic cigarette product helps an individual
150	stop using tobacco or a product containing tobacco.
151	Section 6 Section 26-55-104 is enacted to read:

152	<u>26-55-104.</u> Electronic cigarette licenses Manufacture and sale.
153	(1) The department shall issue a license to manufacture electronic cigarette products to
154	a person who:
155	(a) submits an application, on a form created by the department, that includes:
156	(i) the person's name;
157	(ii) the address of the facility where the person will manufacture electronic cigarette
158	products; and
159	(iii) any other information the department requires to implement this chapter; and
160	(b) pays a fee in an amount established by the department under Subsection (6).
161	(2) The department shall issue a license to sell electronic cigarette products to a person
162	who:
163	(a) submits an application, on a form created by the department, that includes:
164	(i) the person's name;
165	(ii) the address of the facility where the person will sell electronic cigarette products;
166	<u>and</u>
167	(iii) any other information the department requires to implement this chapter; and
168	(b) pays a fee in an amount established by the department under Subsection (6) or
169	submits proof that the person is licensed under Section 59-14-202.
170	(3) A license described in Subsection (1) or (2) is:
171	(a) valid only at one business address;
172	(b) valid for three years; and
173	(c) renewable if a licensee meets the criteria for licensing under Subsection (1) or (2).
174	(4) The department may, after notifying a licensee and holding a hearing, revoke a
175	license described in Subsection (1) or (2) if the licensee:
176	(a) violates the provisions of this chapter; or
177	(b) violates Section 26-42-103.
178	(5) The department shall make rules in accordance with Title 63G, Chapter 3, Utah
179	Administrative Rulemaking Act, to establish:
180	(a) the form of the applications described in Subsections (1)(a) and (2)(a);
181	(b) the information a person must provide in the applications described in Subsections
182	(1)(a) and (2)(a); and

183	(c) operating standards for a person licensed under Subsection (1) and for a person
184	licensed under Subsection (2).
185	(6) The department shall, in accordance with Section 63J-1-504, establish the amount
186	of the fees described in Subsections (1)(b) and (2)(b).
187	(7) The department shall maintain a list of all licensees.
188	Section 7. Section 76-10-101 is amended to read:
189	76-10-101. Definitions.
190	As used in this part:
191	(1) "Cigar" means a product that contains nicotine, is intended to be burned under
192	ordinary conditions of use, and consists of any roll of tobacco wrapped in leaf tobacco, or in
193	any substance containing tobacco, other than any roll of tobacco that is a cigarette as described
194	in Subsection (2).
195	(2) "Cigarette" means a product that contains nicotine, is intended to be burned under
196	ordinary conditions of use, and consists of:
197	(a) any roll of tobacco wrapped in paper or in any substance not containing tobacco; or
198	(b) any roll of tobacco wrapped in any substance containing tobacco which, because of
199	its appearance, the type of tobacco used in the filler, or its packaging and labeling, is likely to
200	be offered to, or purchased by, consumers as a cigarette described in Subsection (2)(a).
201	(3) "Electronic cigarette <u>product</u> " [means any device, other than a cigarette or cigar,
202	intended to deliver vapor containing nicotine into a person's respiratory system] is as defined in
203	<u>Section 26-55-101</u> .
204	(4) "Place of business" includes:
205	(a) a shop;
206	(b) a store;
207	(c) a factory;
208	(d) a public garage;
209	(e) an office;
210	(f) a theater;
211	(g) a recreation hall;
212	(h) a dance hall;
213	(i) a poolroom;

214	(j) a café;
215	(k) a cafeteria;
216	(l) a cabaret;
217	(m) a restaurant;
218	(n) a hotel;
219	(o) a lodging house;
220	(p) a streetcar;
221	(q) a bus;
222	(r) an interurban or railway passenger coach;
223	(s) a waiting room; and
224	(t) any other place of business.
225	(5) "Smoking" means the possession of any lighted cigar, cigarette, pipe, or other
226	lighted smoking equipment.
227	Section 8. Section 76-10-103 is amended to read:
228	76-10-103. Permitting minors to use tobacco or an electronic cigarette product in
229	place of business.
230	It is a class C misdemeanor for the proprietor of any place of business to knowingly
231	permit [persons under age 19 to frequent a place of business while they are using tobacco] an
232	individual who is less than 19 years of age to smoke or use an electronic cigarette in the place
233	of business.
234	Section 9. Section 76-10-104 is amended to read:
235	76-10-104. Providing a cigar, cigarette, electronic cigarette, or tobacco to a minor
236	Penalties.
237	(1) Any person who knowingly, intentionally, recklessly, or with criminal negligence
238	provides any cigar, cigarette, electronic cigarette product, or tobacco in any form, to any person
239	under 19 years of age, is guilty of a class C misdemeanor on the first offense, a class B
240	misdemeanor on the second offense, and a class A misdemeanor on subsequent offenses.
241	(2) For purposes of this section "provides":
242	(a) includes selling, giving, furnishing, sending, or causing to be sent; and
243	(b) does not include the acts of the United States Postal Service or other common
244	carrier when engaged in the business of transporting and delivering packages for others or the

245	acts of a person, whether compensated or not, who transports or delivers a package for another
246	person without any reason to know of the package's content.
247	Section 10. Section 76-10-105 is amended to read:
248	76-10-105. Buying or possessing a cigar, cigarette, electronic cigarette, or tobacco
249	by a minor Penalty Compliance officer authority Juvenile court jurisdiction.
250	(1) Any [18 year old person] individual who is 18 years of age who buys or attempts to
251	buy, accepts, or has in the [person's] individual's possession any cigar, cigarette, electronic
252	cigarette product, or tobacco in any form is guilty of a class C misdemeanor and subject to:
253	(a) a minimum fine or penalty of \$60; and
254	(b) participation in a court-approved tobacco education program, which may include a
255	participation fee.
256	(2) Any [person under the age of 18] individual who is less than 18 years of age who
257	buys or attempts to buy, accepts, or has in the [person's] individual's possession any cigar,
258	cigarette, electronic cigarette product, or tobacco in any form is subject to the jurisdiction of
259	the Juvenile Court and:
260	(a) a minimum fine or penalty of \$60; and
261	(b) participation in a court-approved tobacco education program, which may include a
262	participation fee.
263	(3) A compliance officer appointed by a board of education under Section 53A-3-402
264	may issue citations for violations of this section committed on school property. Cited
265	violations shall be reported to the appropriate juvenile court.
266	Section 11. Section 76-10-105.1 is amended to read:
267	76-10-105.1. Requirement of direct, face-to-face sale of tobacco products and
268	electronic cigarettes Supremacy clause Penalties.
269	(1) As used in this section:
270	(a) "Cigarette tobacco" means a product that consists of loose tobacco that contains or
271	delivers nicotine and is intended for use by a consumer in a cigarette.
272	(b) "Pipe tobacco" means a product that consists of loose tobacco that contains or
273	delivers nicotine and is intended to be smoked by a consumer in a pipe.
274	(c) "Retailer" means a person who sells cigarettes, electronic cigarettes, cigars,

cigarette tobacco, pipe tobacco, or smokeless tobacco to individuals for personal consumption

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or who operates a facility where a vending machine or a self-service display is permitted under Subsection (3)(b).

- (d) "Self-service display" means a display of cigarettes, electronic cigarettes, cigars, cigarette tobacco, pipe tobacco, or smokeless tobacco products to which the public has access without the intervention of a retail employee.
- (e) "Smokeless tobacco" means a product that consists of cut, ground, powdered, or leaf tobacco that contains nicotine and that is intended to be placed in the oral cavity.
- (2) (a) Except as provided in Subsection (3), a retailer may sell cigarettes, electronic [cigarettes] cigarette products, cigars, cigarette tobacco, pipe tobacco, and smokeless tobacco only in a direct, face-to-face exchange between:
 - (i) an employee of the retailer; and
 - (ii) the purchaser.

- (b) Examples of methods that are not permitted include vending machines and self-service displays.
- (c) Subsections (2)(a) and (b) do not prohibit the use or display of locked cabinets containing cigarettes, electronic [cigarettes] cigarette products, cigars, cigarette tobacco, pipe tobacco, or smokeless tobacco if the locked cabinets are accessible only to the retailer or the retailer's employees.
 - (3) The following sales are permitted as exceptions to Subsection (2):
- (a) mail-order sales <u>of cigarettes, cigars, cigarette tobacco, pipe tobacco, and smokeless</u> tobacco, if the provisions of Section 59-14-509 are met;
- (b) sales from vending machines, including vending machines that sell packaged, single cigarettes or cigars, and self-service displays that are located in a separate and defined area within a facility where the retailer ensures that no person younger than 19 years of age is present, or permitted to enter, at any time, unless accompanied by a parent or legal guardian; and
- (c) sales by a retailer from a retail store which derives at least 80% of its revenue from tobacco, [and] tobacco related products, and electronic cigarette products, and where the retailer ensures that no person younger than 19 years of age is present, or permitted to enter at any time, unless accompanied by a parent or legal guardian.
 - (4) Any ordinance, regulation, or rule adopted by the governing body of a political

subdivision of the state or by a state agency that affects the sale, placement, or display of cigarettes, [electronic cigarettes,] cigars, cigarette tobacco, pipe tobacco, or smokeless tobacco that is not essentially identical to the provisions of this section and Section 76-10-102 is superseded.

- (5) (a) A parent or legal guardian who accompanies a person younger than 19 years of age into an area described in Subsection (3)(b) or into a retail store as described in Subsection (3)(c) and permits the person younger than 19 years of age to purchase or otherwise take a cigar, cigarette, electronic cigarette <u>product</u>, or tobacco in any form is guilty of providing tobacco as provided for in Section 76-10-104 and the penalties provided for in that section.
- (b) Nothing in this section may be construed as permitting a person to provide tobacco to a minor in violation of Section 76-10-104.
 - (6) Violation of Subsection (2) or (3) is a:

- (a) class C misdemeanor on the first offense;
- (b) class B misdemeanor on the second offense; and
- (c) class A misdemeanor on the third and all subsequent offenses.
- Section 12. Section **76-10-111** is amended to read:

76-10-111. Prohibition of gift or free distribution of smokeless tobacco or electronic cigarette products -- Exceptions.

- (1) The Legislature finds that:
- (a) smokeless tobacco, or chewing tobacco, is harmful to the health of individuals who use those products because research indicates that they may cause mouth or oral cancers;
 - (b) the use of smokeless tobacco among juveniles in this state is increasing rapidly;
- (c) the use of electronic [cigarettes] cigarette products may lead to unhealthy behavior such as the use of tobacco products; and
- (d) it is necessary to restrict the gift of the products described in this Subsection (1) in the interest of the health of the citizens of this state.
- (2) Except as provided in Subsection (3), it is unlawful for a manufacturer, wholesaler, and retailer to give or distribute without charge any smokeless tobacco, chewing tobacco, or electronic cigarette <u>product</u> in this state. Any person who violates this section is guilty of a class C misdemeanor for the first offense, and is guilty of a class B misdemeanor for any subsequent offense.

338	(3) (a) Smokeless tobacco, chewing tobacco, or an electronic cigarette product may be
339	distributed to adults without charge at professional conventions where the general public is
340	excluded.
341	(b) Subsection (2) does not apply to a retailer, manufacturer, or distributor who gives
342	smokeless tobacco, chewing tobacco, or an electronic cigarette product to a person of legal age
343	upon the person's purchase of another tobacco product or electronic cigarette product.
344	Section 13. Section 77-39-101 is amended to read:
345	77-39-101. Investigation of sales of alcohol, tobacco, and electronic cigarettes to
346	underage persons.
347	(1) As used in this section, "electronic cigarette product" is as defined in Section
348	[76-10-101] $26-55-102$.
349	(2) (a) A peace officer, as defined by Title 53, Chapter 13, Peace Officer
350	Classifications, may investigate the possible violation of:
351	(i) Section 32B-4-403 by requesting an individual under the age of 21 years to enter
352	into and attempt to purchase or make a purchase of alcohol from a retail establishment; or
353	(ii) Section 76-10-104 by requesting an individual under the age of 19 years to enter
354	into and attempt to purchase or make a purchase from a retail establishment of:
355	(A) a cigar;
356	(B) a cigarette;
357	(C) tobacco in any form; or
358	(D) an electronic cigarette <u>product</u> .
359	(b) A peace officer who is present at the site of a proposed purchase shall direct,
360	supervise, and monitor the individual requested to make the purchase.
361	(c) Immediately following a purchase or attempted purchase or as soon as practical the
362	supervising peace officer shall inform the cashier and the proprietor or manager of the retail
363	establishment that the attempted purchaser was under the legal age to purchase:
364	(i) alcohol; or
365	(ii) (A) a cigar;
366	(B) a cigarette;
367	(C) tobacco in any form; or
368	(D) an electronic cigarette <u>product</u> .

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369	(d) If a citation or information is issued, it shall be issued within seven days of the
370	purchase.
371	(3) (a) If an individual under the age of 18 years old is requested to attempt a purchase,
372	a written consent of that individual's parent or guardian shall be obtained prior to that
373	individual participating in any attempted purchase.
374	(b) An individual requested by the peace officer to attempt a purchase may:
375	(i) be a trained volunteer; or
376	(ii) receive payment, but may not be paid based on the number of successful purchases
377	of alcohol, tobacco, or an electronic cigarette product.
378	(4) The individual requested by the peace officer to attempt a purchase and anyone
379	accompanying the individual attempting a purchase may not during the attempted purchase
380	misrepresent the age of the individual by false or misleading identification documentation in
381	attempting the purchase.
382	(5) An individual requested to attempt to purchase or make a purchase pursuant to this
383	section is immune from prosecution, suit, or civil liability for the purchase of, attempted
384	purchase of, or possession of alcohol, a cigar, a cigarette, tobacco in any form, or an electronic
385	cigarette product if a peace officer directs, supervises, and monitors the individual.
386	(6) (a) Except as provided in Subsection (6)(b), a purchase attempted under this section
387	shall be conducted:
388	(i) on a random basis; and
389	(ii) within a 12-month period at any one retail establishment location not more often
390	than:
391	(A) four times for the attempted purchase of:
392	(I) a cigar;
393	(II) a cigarette;
394	(III) tobacco in any form; or
395	(IV) an electronic cigarette <u>product</u> ; and
396	(B) four times for the attempted purchase of alcohol.
397	(b) Nothing in this section shall prohibit an investigation under this section if:
398	(i) there is reasonable suspicion to believe the retail establishment has sold alcohol, a

cigar, a cigarette, tobacco in any form, or an electronic cigarette product to an individual under

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400 the age established by Section 32B-4-403 or 76-10-104; and 401 (ii) the supervising peace officer makes a written record of the grounds for the 402 reasonable suspicion. 403 (7) (a) The peace officer exercising direction, supervision, and monitoring of the 404 attempted purchase shall make a report of the attempted purchase, whether or not a purchase 405 was made. 406 (b) The report required by this Subsection (7) shall include: 407 (i) the name of the supervising peace officer; 408 (ii) the name of the individual attempting the purchase; 409 (iii) a photograph of the individual attempting the purchase showing how that 410 individual appeared at the time of the attempted purchase; 411 (iv) the name and description of the cashier or proprietor from whom the individual 412 attempted the purchase; 413 (v) the name and address of the retail establishment; and

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(vi) the date and time of the attempted purchase.

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