

Senator Allen M. Christensen proposes the following substitute bill:

**CHILD CARE AMENDMENTS**

2015 GENERAL SESSION

STATE OF UTAH

**Chief Sponsor: Allen M. Christensen**

House Sponsor: Paul Ray

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**LONG TITLE**

**General Description:**

This bill amends provisions of the Utah Health Code related to child care.

**Highlighted Provisions:**

This bill:

- ▶ requires a child care provider that is exempt from licensure and certification requirements to:
  - submit information to the Department of Health for the purpose of conducting criminal history checks;
  - prohibit an individual with a misdemeanor or felony from providing care to a child receiving care from the provider, unless exempted by the Department of Health; and
  - post, in a conspicuous location, a notice that is prepared by the Department of Health that states the facility is exempt from licensure and certification and provides the department's contact information for submitting a complaint;
- ▶ allows the Department of Health to investigate a child care provider that is exempt from licensure and certification requirements under certain circumstances; and
- ▶ makes technical and conforming amendments.

**Money Appropriated in this Bill:**



26 None

27 **Other Special Clauses:**

28 None

29 **Utah Code Sections Affected:**

30 AMENDS:

31 **26-39-102**, as last amended by Laws of Utah 2014, Chapter 322

32 **26-39-403**, as renumbered and amended by Laws of Utah 2008, Chapter 111

33 **26-39-404**, as last amended by Laws of Utah 2013, Chapter 276

34 **26-39-501**, as last amended by Laws of Utah 2008, Chapter 382 and renumbered and  
35 amended by Laws of Utah 2008, Chapter 111



37 *Be it enacted by the Legislature of the state of Utah:*

38 Section 1. Section **26-39-102** is amended to read:

39 **26-39-102. Definitions.**

40 As used in this chapter:

41 (1) "Advisory committee" means the Residential Child Care Licensing Advisory  
42 Committee, created in Section **26-1-7**.

43 ~~[(4)]~~ (2) (a) "Center based child care" means, except as provided in Subsection ~~[(4)]~~  
44 (2)(b), a child care program licensed under this chapter.

45 (b) "Center based child care" does not include:

46 (i) a residential child care provider certified under Section **26-39-402**; or

47 (ii) a facility or program exempt under Section **26-39-403**.

48 ~~[(2)]~~ (3) "Child care" means continuous care and supervision of five or more qualifying  
49 children, that is:

50 (a) in lieu of care ordinarily provided by a parent in the parent's home;

51 (b) for less than 24 hours a day; and

52 (c) for direct or indirect compensation.

53 ~~[(3)]~~ (4) "Child care program" means a child care facility or program operated by a  
54 person who holds a license or certificate issued in accordance with this chapter.

55 (5) "Exempt provider" means a person who provides care described in Subsection  
56 **26-39-403(2)**.

57            [(5)] (6) "Licensing committee" means the Child Care Center Licensing Committee  
58 created in Section 26-1-7.

59            [(6)] (7) "Public school" means:

60            (a) a school, including a charter school, that:

61            (i) is directly funded at public expense; and

62            (ii) provides education to qualifying children for any grade from first grade through  
63 twelfth grade; or

64            (b) a school, including a charter school, that provides:

65            (i) preschool or kindergarten to qualifying children, regardless of whether the preschool  
66 or kindergarten is funded at public expense; and

67            (ii) education to qualifying children for any grade from first grade through twelfth  
68 grade, if each grade, from first grade to twelfth grade, that is provided at the school, is directly  
69 funded at public expense.

70            [(7)] (8) "Qualifying child" means [~~a person~~] an individual who is:

71            (a) (i) under the age of 13; or

72            (ii) under the age of 18, if the person has a disability; and

73            (b) a child of:

74            (i) a person other than the person providing care to the child;

75            (ii) a licensed or certified residential child care provider, if the child is under the age of  
76 four; or

77            (iii) an employee or owner of a licensed child care center, if the child is under the age  
78 of four.

79            [(8)] (9) "Residential child care" means child care provided in the home of a provider.

80            Section 2. Section 26-39-403 is amended to read:

81            **26-39-403. Exclusions from chapter -- Criminal background checks by an**  
82 **excluded person.**

83            (1) The provisions and requirements of this chapter do not apply to:

84            (a) a facility or program owned or operated by an agency of the United States  
85 government;

86            (b) group counseling provided by a mental health therapist, as defined in Section  
87 58-60-102, who is licensed to practice in this state;

88 (c) a health care facility licensed pursuant to Title 26, Chapter 21, Health Care Facility  
89 Licensing and Inspection Act;

90 (d) care provided to qualifying children by or in the homes of parents, legal guardians,  
91 grandparents, brothers, sisters, uncles, or aunts;

92 (e) care provided to qualifying children, in the home of the provider, for less than four  
93 hours a day or on a sporadic basis, unless that child care directly affects or is related to a  
94 business licensed in this state; or

95 (f) care provided at a residential support program that is licensed by the Department of  
96 Human Services.

97 (2) The licensing and certification requirements of this chapter do not apply to:

98 [~~(f)~~] (a) care provided to qualifying children as part of a course of study at or a program  
99 administered by an educational institution that is regulated by the boards of education of this  
100 state, a private education institution that provides education in lieu of that provided by the  
101 public education system, or by a parochial education institution;

102 [~~(g)~~] (b) care provided to qualifying children by a public or private institution of higher  
103 education, if the care is provided in connection with a course of study or program, relating to  
104 the education or study of children, that is provided to students of the institution of higher  
105 education;

106 [~~(h)~~] (c) care provided to qualifying children at a public school by an organization  
107 other than the public school, if:

108 (i) the care is provided under contract with the public school or on school property; or

109 (ii) the public school accepts responsibility and oversight for the care provided by the  
110 organization;

111 [~~(i)~~] (d) care provided to qualifying children as part of a summer camp that operates on  
112 federal land pursuant to a federal permit; or

113 [~~(j)~~] (e) care provided by an organization that:

114 (i) qualifies for tax exempt status under Section 501(c)(3) of the Internal Revenue  
115 Code;

116 (ii) is provided pursuant to a written agreement with:

117 (A) a municipality, as defined in Section 10-1-104, that provides oversight for the  
118 program; or

119 (B) a county that provides oversight for the program; and  
 120 (iii) is provided to children who are over the age of four and under the age of 13[~~;~~or].  
 121 [~~(k) care provided at a residential support program that is licensed by the Department~~  
 122 ~~of Human Services.]~~

123 [~~(2) A person who is excluded, under Subsection (1), from the provisions and~~  
 124 ~~requirements of this chapter, shall conduct a criminal background check on all of the person's~~  
 125 ~~employees who have access to a qualifying child to whom care is provided by the person.]~~

126 (3) An exempt provider shall submit to the department:

127 (a) the information required under Subsections 26-39-404(1) and (2); and

128 (b) of the children receiving care from the exempt provider:

129 (i) the number of children who are less than two years old;

130 (ii) the number of children who are at least two years old and less than five years old;

131 and

132 (iii) the number of children who are five years old or older.

133 (4) An exempt provider shall post, in a conspicuous location near the entrance of the  
 134 exempt provider's facility, a notice prepared by the department that:

135 (a) states that the facility is exempt from licensure and certification; and

136 (b) provides the department's contact information for submitting a complaint.

137 (5) The department may not release the information it collects under Subsection (3)  
 138 except in an aggregate count of children receiving care from exempt providers, without  
 139 identifying a specific provider.

140 Section 3. Section **26-39-404** is amended to read:

141 **26-39-404. Disqualified individuals -- Criminal history checks -- Payment of**  
 142 **costs.**

143 (1) (a) Each exempt provider and each person requesting a residential certificate or to  
 144 be licensed or to renew a license under this chapter shall submit to the department the name  
 145 and other identifying information, which shall include fingerprints, of existing, new, and  
 146 proposed:

147 (i) owners;

148 (ii) directors;

149 (iii) members of the governing body;

- 150 (iv) employees;
- 151 (v) providers of care;
- 152 (vi) volunteers, except parents of children enrolled in the programs; and
- 153 (vii) all adults residing in a residence where child care is provided.

154 (b) A person seeking renewal of a residential certificate or license under this section is  
155 not required to submit fingerprints of an individual referred to in Subsections (1)(a)(i) through  
156 (vi), if:

157 (i) the individual has resided in Utah for the last five years and applied for a certificate  
158 or license before July 1, 2013;

159 (ii) the individual has:

160 (A) previously submitted fingerprints under this section for a national criminal history  
161 record check; and

162 (B) resided in Utah continuously since that time; or

163 (iii) as of May 3, 1999, the individual had one of the relationships under Subsection  
164 (1)(a) with a child care provider having a residential certificate or licensed under this section  
165 and the individual has resided in Utah continuously since that time.

166 (c) (i) The Utah Division of Criminal Investigation and Technical Services within the  
167 Department of Public Safety shall process the information required under Subsection (1)(a) to  
168 determine whether the individual has been convicted of any crime.

169 (ii) The Utah Division of Criminal Investigation and Technical Services shall submit  
170 fingerprints required under Subsection (1)(a) to the FBI for a national criminal history record  
171 check.

172 (iii) ~~[The applicant for the license or residential certificate]~~ A person required to submit  
173 information to the department under Subsection (1) shall pay the cost of conducting [a] the  
174 record check [under this] described in this Subsection (1)(c).

175 (2) (a) Each person requesting a residential certificate or to be licensed or to renew a  
176 license under this chapter shall submit to the department the name and other identifying  
177 information of any person age 12 through 17 who resides in the residence where the child care  
178 is provided. The identifying information required for a person age 12 through 17 does not  
179 include fingerprints.

180 (b) The department shall access the juvenile court records to determine whether a

181 person described in Subsection (1) or (2)(a) has been adjudicated in juvenile court of  
182 committing an act which if committed by an adult would be a felony or misdemeanor if:

183 (i) the person described in Subsection (1) is under the age of 28; or

184 (ii) the person described in Subsection (1) is:

185 (A) over the age of 28; and

186 (B) has been convicted, has pleaded no contest, or is currently subject to a plea in  
187 abeyance or diversion agreement for a felony or misdemeanor.

188 (3) Except as provided in Subsection (4), a licensee under this chapter or an exempt  
189 provider may not permit a person who has been convicted, has pleaded no contest, or is  
190 currently subject to a plea in abeyance or diversion agreement for any felony or misdemeanor,  
191 or if the provisions of Subsection (2)(b) apply, who has been adjudicated in juvenile court of  
192 committing an act which if committed by an adult would be a felony or a misdemeanor, to:

193 (a) provide child care;

194 (b) provide volunteer services for [~~a licensed child care program or a child care~~  
195 ~~program operating under a residential child care certificate~~] a child care program or an exempt  
196 provider;

197 (c) reside at the premises where child care is provided; or

198 (d) function as an owner, director, or member of the governing body of a [~~licensed~~  
199 ~~child care program or a child care program operating under a residential child care certificate~~]  
200 child care program or an exempt provider.

201 (4) (a) The department may, by rule, exempt the following from the restrictions of  
202 Subsection (3):

203 (i) specific misdemeanors; and

204 (ii) specific acts adjudicated in juvenile court, which if committed by an adult would be  
205 misdemeanors.

206 (b) In accordance with criteria established by rule, the executive director may consider  
207 and exempt individual cases involving misdemeanors, not otherwise exempt under Subsection  
208 (4)(a) from the restrictions of Subsection (3).

209 Section 4. Section **26-39-501** is amended to read:

210 **26-39-501. Investigations -- Records.**

211 (1) The department may conduct investigations necessary to enforce the provisions of

212 this chapter.

213 (2) For purposes of this section:

214 (a) "Anonymous complainant" means a complainant for whom the department does not  
215 have the minimum personal identifying information necessary, including the complainant's full  
216 name, to attempt to communicate with the complainant after a complaint has been made.

217 (b) "Confidential complainant" means a complainant for whom the department has the  
218 minimum personal identifying information necessary, including the complainant's full name, to  
219 attempt to communicate with the complainant after a complaint has been made, but who elects  
220 under Subsection (3)(c) not to be identified to the subject of the complaint.

221 (c) "Subject of the complaint" means the licensee or certificate holder about whom the  
222 complainant is informing the department.

223 (3) (a) If the department receives a complaint about a child care program or [~~residential~~  
224 ~~child care~~] an exempt provider, the department shall:

225 (i) solicit information from the complainant to determine whether the complaint  
226 suggests actions or conditions that could pose a serious risk to the safety or well-being of a  
227 qualifying child;

228 (ii) as necessary:

229 (A) encourage the complainant to disclose the minimum personal identifying  
230 information necessary, including the complainant's full name, for the department to attempt to  
231 subsequently communicate with the complainant;

232 (B) inform the complainant that the department may not investigate an anonymous  
233 complaint;

234 (C) inform the complainant that the identity of a confidential complainant may be  
235 withheld from the subject of a complaint only as provided in Subsection (3)(c)(ii); and

236 (D) inform the complainant that the department may be limited in its use of  
237 information provided by a confidential complainant, as provided in Subsection (3)(c)(ii)(B);  
238 and

239 (iii) inform the complainant that a person is guilty of a class B misdemeanor under  
240 Section [76-8-506](#) if the person gives false information to the department with the purpose of  
241 inducing a change in that person's or another person's licensing or certification status.

242 (b) If the complainant elects to be an anonymous complainant, or if the complaint

243 concerns events which occurred more than six weeks before the complainant contacted the  
244 department:

245 (i) shall refer the information in the complaint to the Division of Child and Family  
246 Services within the Department of Human Services, law enforcement, or any other appropriate  
247 agency, if the complaint suggests actions or conditions which could pose a serious risk to the  
248 safety or well-being of a child;

249 (ii) may not investigate or substantiate the complaint; and

250 (iii) may, during a regularly scheduled annual survey, inform the exempt provider,  
251 licensee, or certificate holder [~~who~~ that] is the subject of the complaint of allegations or  
252 concerns raised by:

253 (A) the anonymous complainant; or

254 (B) the complainant who reported events more than six weeks after the events  
255 occurred.

256 (c) (i) If the complainant elects to be a confidential complainant, the department shall  
257 determine whether the complainant wishes to remain confidential:

258 (A) only until the investigation of the complaint has been completed; or

259 (B) indefinitely.

260 (ii) (A) If the complainant elects to remain confidential only until the investigation of  
261 the complaint has been completed, the department shall disclose the name of the complainant  
262 to the subject of the complaint at the completion of the investigation, but no sooner.

263 (B) If the complainant elects to remain confidential indefinitely, the department:

264 (I) notwithstanding Subsection 63G-2-201(5)(b), may not disclose the name of the  
265 complainant, including to the subject of the complaint; and

266 (II) may not use information provided by the complainant to substantiate an alleged  
267 violation of state law or department rule unless the department independently corroborates the  
268 information.

269 (4) (a) Prior to conducting an investigation of a child care program or [~~residential child~~  
270 ~~care~~] an exempt provider in response to a complaint, a department investigator shall review the  
271 complaint with the investigator's supervisor.

272 (b) The investigator may proceed with the investigation only if:

273 (i) the supervisor determines the complaint is credible;

274 (ii) the complaint is not from an anonymous complainant; and  
275 (iii) prior to the investigation, the investigator informs the subject of the complaint of:  
276 (A) except as provided in Subsection (3)(c), the name of the complainant; and  
277 (B) except as provided in Subsection (4)(c), the substance of the complaint.  
278 (c) An investigator is not required to inform the subject of a complaint of the substance  
279 of the complaint prior to an investigation if doing so would jeopardize the investigation.  
280 However, the investigator shall inform the subject of the complaint of the substance of the  
281 complaint as soon as doing so will no longer jeopardize the investigation.

282 (5) If the department is unable to substantiate a complaint, any record related to the  
283 complaint or the investigation of the complaint:

284 (a) shall be classified under Title 63G, Chapter 2, Government Records Access and  
285 Management Act, as:

286 (i) a private or controlled record if appropriate under Section 63G-2-302 or 63G-2-304;  
287 or

288 (ii) a protected record under Section 63G-2-305; and

289 (b) if disclosed in accordance with Subsection 63G-2-201(5)(b), may not identify an  
290 individual child care program, exempt provider, licensee, certificate holder, or complainant.

291 (6) Any record of the department related to a complaint by an anonymous complainant  
292 is a protected record under Title 63G, Chapter 2, Government Records Access and  
293 Management Act, and, notwithstanding Subsection 63G-2-201(5)(b), may not be disclosed in a  
294 manner that identifies an individual child care program, exempt provider, licensee, certificate  
295 holder, or complainant.