1	STATE SURPLUS PROPERTY AMENDMENTS
2	2015 GENERAL SESSION
3	STATE OF UTAH
4	Chief Sponsor: Todd Weiler
5	House Sponsor: Bradley M. Daw
6 7	LONG TITLE
8	General Description:
9	This bill modifies provisions relating to state surplus property.
10	Highlighted Provisions:
11	This bill:
12	 modifies definitions applicable to the Division of Purchasing and General Services
13	and state surplus property;
14	 modifies provisions relating to the administration of the state surplus property
15	program;
16	 modifies property that is included within the definition of state surplus property; and
17	 modifies provisions relating to the disposition of state surplus property with a
18	minimal value.
19	Money Appropriated in this Bill:
20	None
21	Other Special Clauses:
22	None
23	Utah Code Sections Affected:
24	AMENDS:
25	63A-2-101.5, as last amended by Laws of Utah 2013, Chapter 151



26	63A-2-102, as last amended by Laws of Utah 1997, Chapter 252
27	63A-2-103, as last amended by Laws of Utah 2013, Chapter 151
28	63A-2-104, as last amended by Laws of Utah 1997, Chapter 252
29	63A-2-105, as last amended by Laws of Utah 1997, Chapter 252
30	63A-2-401, as last amended by Laws of Utah 2013, Chapters 49 and 151
31	63A-2-405, as last amended by Laws of Utah 2013, Chapter 151
32	63A-2-408, as last amended by Laws of Utah 2013, Chapter 151
33	63A-2-409, as last amended by Laws of Utah 2013, Chapters 15 and 151
34	63A-2-410, as enacted by Laws of Utah 2013, Chapter 151
35	REPEALS AND REENACTS:
36	63A-2-411, as enacted by Laws of Utah 2013, Chapter 151
37	REPEALS:
38	63A-2-406, as renumbered and amended by Laws of Utah 2011, Chapter 207
39	63A-2-407, as renumbered and amended by Laws of Utah 2011, Chapter 207
40	
41	Be it enacted by the Legislature of the state of Utah:
42	Section 1. Section 63A-2-101.5 is amended to read:
43	63A-2-101.5. Definitions.
44	As used in this chapter:
45	(1) "Division" means the Division of Purchasing and General Services created under
46	Section 63A-2-101.
47	(2) "Federal surplus property" means surplus property of the federal government of the
48	United States.
49	(3) "Information technology equipment" means equipment [that is designed to
50	electronically manipulate, store, or transfer a form of data.] capable of downloading, accessing,
51	manipulating, storing, or transferring electronic data, including:
52	[(4) "Inventory property" means property in the possession of the division that is
53	available for purchase by an agency or the public.]
54	[(5) "Judicial district" means a geographic district established by Section 78A-1-102.]
55	(a) a computer;
56	(b) a smoot phane alectronic tablet marganal digital aggistant or other martable
	(b) a smart phone, electronic tablet, personal digital assistant, or other portable

5/	electronic device;
58	(c) a digital copier or multifunction printer;
59	(d) a flash drive or other portable electronic data storage device;
60	(e) a server; and
61	(f) any other similar device.
62	[(6)] (4) "Person with a disability" means a person with a severe, chronic disability
63	that:
64	(a) is attributable to a mental or physical impairment or a combination of mental and
65	physical impairments; and
66	(b) is likely to continue indefinitely.
67	[(7) "Personal handheld electronic device":]
68	[(a) means an electronic device that is designed for handheld use and permits the user
69	to store or access information, the primary value of which is specific to the user of the device;
70	and]
71	[(b) includes a mobile phone, pocket personal computer, personal digital assistant, or
72	similar device.]
73	[(8)] (5) "Property act" means the Federal Property and Administrative Services Act of
74	1949, 40 U.S.C. Sec. 549.
75	(6) "Purchasing director" means the director of the division appointed under Section
76	63A-2-102 <u>.</u>
77	(7) "Smart phone" means an electronic device that combines a cell phone with a
78	hand-held computer, typically offering Internet access, data storage, and text and email
79	capabilities.
80	(8) "State agency" means any executive branch department, division, or other agency of
81	the state.
82	(9) "State surplus property" [means surplus property that is not]:
83	(a) means state-owned property, whether acquired by purchase, seizure, donation, or
84	otherwise:
85	[(a) a vehicle; or]
86	[(b) federal surplus property.]
87	(i) that is no longer being used by the state or no longer usable by the state;

88	(ii) that is out of date;
89	(iii) that is damaged and cannot be repaired or cannot be repaired at a cost that is less
90	than the property's value;
91	(iv) whose useful life span has expired; or
92	(v) that the state agency possessing the property determines is not required to meet the
93	needs or responsibilities of the state agency;
94	(b) includes:
95	(i) a motor vehicle;
96	(ii) equipment;
97	(iii) furniture;
98	(iv) information technology equipment; and
99	(v) a supply; and
100	(c) does not include:
101	(i) real property;
102	(ii) an asset of the School and Institutional Trust Lands Administration, established in
103	Section 53C-1-201;
104	(iii) a firearm or ammunition; or
105	(iv) an office or household item made of aluminum, paper, plastic, cardboard, or other
106	recyclable material, without any meaningful value except for recycling purposes.
107	(10) "State surplus property contractor" means [the] <u>a</u> person [described in Section
108	63A-2-410 that the state contracts with to administer the state's program for the disposition of]
109	in the private sector under contract with the state to provide one or more services related to the
110	division's program for the management and disposition of state surplus property.
111	[(11) (a) "Surplus property" means property that an agency:]
112	[(i) intends to divest itself of; and]
113	[(ii) has acquired by purchase, seizure, or donation.]
114	[(b) "Surplus property" does not include:]
115	[(i) real property;]
116	[(ii) assets of the School and Institutional Trust Lands Administration; or]
117	[(iii) an aluminum can or an item made primarily of paper, plastic, or cardboard that
118	is:]

119	[(A) discarded; and]
120	[(B) recyclable.]
121	Section 2. Section 63A-2-102 is amended to read:
122	63A-2-102. Director of division Appointment.
123	(1) The executive director [of the department] shall appoint the director of the Division
124	of Purchasing and General Services with the approval of the governor.
125	(2) The <u>purchasing</u> director [of the Division of Purchasing and General Services] is
126	also the state's chief procurement officer.
127	Section 3. Section 63A-2-103 is amended to read:
128	63A-2-103. General services provided Subscription by state departments, state
129	agencies, and certain local governmental entities Fee schedule.
130	(1) The <u>purchasing</u> director [of the division]:
131	(a) shall operate, manage, and maintain:
132	(i) a central mailing service; and
133	(ii) an electronic central store system for procuring goods and services;
134	(b) shall, except when a state surplus property contractor administers the state's
135	program for disposition of state surplus property, operate, manage, and maintain the state
136	surplus property program;
137	(c) shall, when a state surplus property contractor administers the state's program for
138	disposition of state surplus property, oversee the state surplus property contractor's
139	administration of the state surplus property program in accordance with Part 4, Surplus
140	Property Services; and
141	(d) may establish microfilming, duplicating, printing, addressograph, and other central
142	services.
143	(2) (a) Each state [department and] agency shall subscribe to all of the services
144	described in [Subsections] Subsection (1)(a)[(i) and (ii)], unless the director delegates the
145	director's authority to a [department or] state agency under Section 63A-2-104.
146	(b) An institution of higher education, school district, or political subdivision of the
147	state may subscribe to one or more of the services described in [Subsections] Subsection
148	$(1)(a)[\frac{(i)}{(i)}]$.
149	(3) (a) The purchasing director shall:

150	[(a) except as provided in Part 4, Surplus Property Services,]
151	(i) prescribe a schedule of fees to be charged for all services provided by the division
152	[to any department or agency] after the purchasing director:
153	[(i)] (A) submits the proposed rate, fees, or other amounts for services provided by the
154	division's internal service fund to the Rate Committee established in Section [63A-1-114]
155	<u>63J-1-410</u> ; and
156	[(ii)] (B) obtains the approval of the Legislature, as required by [Sections 63J-1-410
157	and Section 63J-1-504;
158	[(b) when practicable,] (ii) ensure that the fees are approximately equal to the cost of
159	providing the services; and
160	[(c) periodically] (iii) annually conduct a market analysis of fees[, which analysis].
161	(b) A market analysis under Subsection (3)(a)(iii) shall include a comparison of the
162	division's rates with the fees of other public or private sector providers [$\frac{1}{2}$ comparable
163	services and rates are reasonably available.
164	Section 4. Section 63A-2-104 is amended to read:
165	63A-2-104. Delegation of general services to departments or agencies Writing
166	required Contents Termination.
167	(1) The <u>purchasing</u> director [of the Division of Purchasing and General Services], with
168	the approval of the executive director, may delegate, in writing, [his] the purchasing director's
169	authority to perform or control any general services function to [other] another state [agencies
170	and institutions] agency by contract or other means authorized by law, if:
171	(a) in the judgment of the executive director, the state [department or] agency has
172	requested the authority; and
173	(b) the state [department or] agency has the necessary resources and skills to perform
174	or control the functions.
175	(2) The <u>purchasing</u> director may delegate [his] the <u>purchasing director's</u> authority only
176	when the delegation would result in net cost savings or improved service delivery to the state
177	as a whole.
178	(3) The written delegation shall contain [the following]:
179	(a) a precise definition of each function to be delegated;
180	(b) a clear description of the standards to be met in performing each function

181	delegated;
182	(c) a provision for periodic administrative audits by the department; and
183	(d) a date on which the agreement shall terminate if not previously terminated or
184	renewed.
185	(4) An agreement to delegate functions to a state agency [or institution] may be
186	terminated by the department if the results of \underline{an} administrative [\underline{audits}] \underline{audit} conducted by the
187	department [reveal] reveals lack of compliance with the terms of the agreement.
188	Section 5. Section 63A-2-105 is amended to read:
189	63A-2-105. Director to approve certain purchases.
190	(1) [Each] A state agency that intends to purchase any mail-related equipment or copy
191	machine shall submit a purchase request to the <u>purchasing</u> director [of the Division of General
192	Services].
193	(2) The <u>purchasing</u> director shall review [those requests] a request under Subsection
194	(1) to ensure that:
195	(a) the authority to perform those functions has been appropriately delegated to the
196	state agency under this part;
197	(b) the equipment meets proper specifications; and
198	(c) the benefits from the state agency's purchase of the equipment outweigh the benefits
199	of having the same functions performed by the [Division of Purchasing and General Services]
200	<u>division</u> .
201	Section 6. Section 63A-2-401 is amended to read:
202	63A-2-401. Utah surplus property program Definitions Administration.
203	[(1) As used in this part, "agency" means:]
204	[(a) the Utah Departments of Administrative Services, Agriculture and Food, Alcoholic
205	Beverage Control, Commerce, Heritage and Arts, Corrections, Workforce Services, Health,
206	Human Resource Management, Human Services, Insurance, Natural Resources, Public Safety,
207	Technology Services, and Transportation and the Labor Commission;]
208	[(b) the Utah Offices of the Auditor, Attorney General, Court Administrator, Utah
209	Office for Victims of Crime, Rehabilitation, and Treasurer;]
210	[(c) the Public Service Commission and State Tax Commission;]
211	[(d) the State Boards of Education, Pardons and Parole, and Regents;]

212	[(e) the Career Service Review Office;]
213	[(f) other state agencies designated by the governor;]
214	[(g) the legislative branch, the judicial branch, and the State Board of Regents; and]
215	[(h) an institution of higher education, its president, and its board of trustees for
216	purposes of Section 63A-2-402.]
217	(1) The division shall determine the appropriate method for disposing of state surplus
218	property.
219	(2) In accordance with Title 63G, Chapter 6a, Utah Procurement Code, the division
220	may contract with one or more state surplus property contractors to assist with the disposition
221	of state surplus property by:
222	(a) online auction;
223	(b) live auction;
224	(c) pick up, sale, and disposal,
225	(d) disposal;
226	(e) destruction; or
227	(f) another method approved by the purchasing director.
228	(3) (a) A state agency shall use the services of the state surplus property contractors
229	under contract with the division for the disposition of state surplus property unless the
230	purchasing director authorizes an exception in writing.
231	(b) Justification for an exception under Subsection (3)(a) includes:
232	(i) a security issue;
233	(ii) the need for restricted public access to the state surplus property;
234	(iii) a lack of adequate storage space; and
235	(iv) an issue specific to the state agency, as approved by the purchasing director.
236	[(2) (a) The] (4) (a) By following the procedures and requirements of Title 63G,
237	Chapter 3, Utah Administrative Rulemaking Act, the division shall make rules establishing a
238	surplus property program that meets the requirements of this chapter by following the
239	procedures and requirements of Title 63G, Chapter 3, Utah Administrative Rulemaking Act.
240	(b) The rules <u>under Subsection (4)(a)</u> shall include:
241	(i) procedures and requirements for transferring state surplus property directly from
242	one state agency to another [agency];

243	(ii) procedures and requirements governing division administration requirements that
244	[an agency must] a state agency is required to follow;
245	(iii) requirements governing purchase priorities;
246	(iv) requirements governing accounting, reimbursement, and payment procedures;
247	(v) [except as provided in Subsection (2)(d),] procedures for collecting bad debts;
248	(vi) requirements and procedures for the disposition of firearms;
249	(vii) [except as provided in Subsection (2)(d),] the elements of the rates or other
250	charges assessed by the division for services and handling;
251	(viii) [except as provided in Subsection (2)(d),] procedures governing the timing and
252	location of public sales of state surplus property; [and]
253	(ix) procedures governing the [transfer] disposition of information technology
254	equipment; and
255	(x) procedures governing the transfer of information technology equipment by state
256	agencies directly to public schools.
257	(c) Except as it relates to a vehicle or federal surplus property, the rules described in
258	Subsection [(2)] (4)(b)(i) may not require approval by the division, the <u>purchasing</u> director [of
259	the division], or any other person, for [an] a state agency to transfer state surplus property
260	directly to another state agency.
261	[(d) When a state surplus property contractor administers the state's program for
262	disposition of state surplus property:]
263	[(i) rules made under the rulemaking authority described in Subsections (2)(b)(v) and
264	(vii) apply only to surplus vehicles; and]
265	[(ii) rules made under the rulemaking authority described in Subsection (2)(b)(viii)
266	apply only to surplus vehicles and federal surplus property.]
267	[(3) In creating and administering the program, as it relates to surplus vehicles and
268	federal surplus property only, the division shall, when conditions, inventory, and demand
269	permit:]
270	(5) The division may:
271	(a) establish facilities to store [inventory] state surplus property at [geographically
272	dispersed] appropriate locations throughout the state; [and]
273	(b) hold public sales of state surplus property at geographically dispersed locations

2/4	throughout the state,
275	[(c) except as provided in Subsection (3)(d):]
276	[(i) establish,] (c) after consultation with the state agency requesting the sale of state
277	surplus property, establish the price at which the surplus property shall be sold; and
278	[(ii)] (d) as provided in Title 63J, Chapter 1, Budgetary Procedures Act, transfer
279	proceeds [arising from] generated by the sale of state surplus property to the state agency
280	requesting the sale [in accordance with Title 63J, Chapter 1, Budgetary Procedures Act, less],
281	reduced by a fee approved in accordance with [Sections 63A-1-114 and 63J-1-410,] Subsection
282	63A-2-103(3) to pay the division's costs of administering the state surplus property program.
283	[(d) When a state surplus property contractor administers the state's program for
284	disposition of state surplus property, the provisions on Subsection (3)(c) only apply to surplus
285	vehicles.]
286	[(4)] (6) Except as otherwise expressly provided in this part, or by explicit reference to
287	this part, each state agency shall divest and acquire state surplus property only by participating
288	in the division's program.
289	(7) A state agency may declare property owned by the state agency to be state surplus
290	property by making a written determination that the property:
291	(a) is excess property that is no longer being used;
292	(b) has exceeded its useful life;
293	(c) is no longer usable;
294	(d) (i) is damaged; and
295	(ii) (A) cannot be repaired; or
296	(B) cannot be repaired at a cost that is less than the property's value; or
297	(e) is no longer required to meet the state agency's needs or responsibilities.
298	Section 7. Section 63A-2-405 is amended to read:
299	63A-2-405. Charges and fees assessed for surplus property.
300	[(1)] If approved in accordance with Sections [63A-1-114 and] 63J-1-410[7] and
301	<u>63J-1-504</u> , the division <u>may</u> :
302	[(a) may] (1) assess charges and fees for the acquisition, warehousing, distribution, or
303	transfer of state surplus property or of federal surplus property [for educational, public health,
304	or civil defense purposes, including research, only if those charges and fees are reasonably]

503	[related] to cover the division's [care and] costs or nandling [costs or], acquiring, receipting,
306	warehousing, distributing, or transferring [the] state surplus property or federal surplus
307	property; and
308	[(b) may] (2) reduce or eliminate charges on state surplus property or federal surplus
309	property that is found not to be usable for the purpose for which it was procured.
310	[(2) When there is a state surplus property contractor:]
311	[(a) the division may not assess charges or fees to an agency for the acquisition,
312	warehousing, distribution, sale, transfer, or handling of state surplus property; and]
313	[(b) unless expressly provided otherwise in the contract between the division and the
314	state surplus contractor, the state surplus contractor may not assess charges or fees to an agency
315	for the acquisition, warehousing, distribution, sale, transfer, or handling of state surplus
316	property.]
317	Section 8. Section 63A-2-408 is amended to read:
318	63A-2-408. Authority of state or local subdivision to receive property
319	Revocation of authority of officer.
320	(1) Notwithstanding any other provision of law, the governing board or the executive
321	director of any state department, instrumentality, or agency that is not a state agency, or the
322	legislative body of any city, county, school district, or other political subdivision may by order
323	or resolution give any officer or employee the authority to:
324	[(a) as it relates to federal surplus property:]
325	[(i)] (a) secure the transfer [to it] of state surplus property or federal surplus property
326	through the division under the property act; and
327	[(ii)] (b) obligate the state or political subdivision and its funds to the extent necessary
328	to comply with the terms and conditions of those transfers[; and].
329	[(b) as it relates to surplus property other than federal surplus property:]
330	[(i) secure the direct transfer of surplus property to it; and]
331	[(ii) obligate the state or political subdivision and its funds to the extent necessary to
332	comply with the terms and conditions of those transfers.]
333	(2) The authority conferred upon any officer or employee by an order or resolution
334	remains in effect until:
335	(a) the order or resolution is revoked; and

336	(b) the division has received written notice of the revocation.
337	Section 9. Section 63A-2-409 is amended to read:
338	63A-2-409. Disposal of certain surplus property.
339	This part does not apply to disposition by:
340	(1) the legislative branch of surplus property that is information technology equipment
341	[or a personal handheld electronic device], if the Legislative Management Committee, by rule,
342	establishes its own policy for disposition, by the legislative branch, of surplus property that is
343	information technology equipment [or a personal handheld electronic device]; or
344	(2) the Department of Transportation of surplus personal property that was acquired as
345	part of a transaction or legal action by the Department of Transportation acquiring real property
346	for a state transportation purpose.
347	Section 10. Section 63A-2-410 is amended to read:
348	63A-2-410. State surplus property contractor Deposit of proceeds.
349	(1) [(a)] The division [shall, after issuing a request for proposals,] may, as the
350	purchasing director determines, issue a solicitation under Title 63G, Chapter 6a, Utah
351	Procurement Code, and award a contract to a person in the private sector to provide services
352	necessary to administer the state's program for disposition of state surplus property.
353	[(b) The request for proposals shall seek:]
354	[(i) proposals that provide that the sole source of payment to the contractor will be a
355	percentage of the amount for which the contractor sells state surplus property; and]
356	[(ii) proposals that provide for alternative methods of payment.]
357	[(2) The contract shall:]
358	[(a) provide that the contractor may sell state surplus property by auction, bid, or other
359	manner designed to get the best price available for the state surplus property;]
360	[(b) prohibit the contractor from engaging in the sale of state surplus property in a
361	manner that would constitute a conflict of interest;]
362	[(c) require regular and detailed accounting to the division of:]
363	[(i) the receipt and sale of state surplus property; and]
364	[(ii) the receipt and payment of funds by the contractor; and]
365	[(d) ensure public transparency regarding the sale of state surplus property by requiring
366	that the contractor:

367	[(i) post online information related to a sale or attempted sale of state surplus property,
368	including:]
369	[(A) a description of the state surplus property;]
370	[(B) the agency that requested sale of the surplus property;]
371	[(C) the price at which the surplus property was sold; and]
372	[(D) the date that the surplus property was sold; and]
373	[(ii) post the information described in Subsection (2)(c)(i):]
374	[(A) within a time frame described in the contract; and]
375	[(B) for a period of time described in the contract.]
376	[(3) The contractor may not:]
377	[(a) unless expressly provided otherwise in the contract between the division and the
378	contractor:]
379	[(i) be required to store state surplus property; or]
380	[(ii) charge for the storage of state surplus property;]
381	[(b) administer the direct transfer of state surplus property from one agency to another
382	agency;]
383	[(c) administer the disposal or destruction, by an agency, of state surplus property as
384	waste;]
385	[(d) administer the donation by an agency of state surplus property to a charity; or]
386	[(e) administer the disposition of state surplus property under Section 63A-2-406;
387	63A-2-407, 63A-2-408, or 63A-2-409.]
388	[(4) The division shall, after paying the amount owed to the state surplus property
389	contractor, transfer the remaining money received for the sale of a particular item of state
390	surplus property to the agency that requested the sale of the particular item of state surplus
391	property, in accordance with Title 63J, Chapter 1, Budgetary Procedures Act.]
392	[(5) The division shall:]
393	[(a) on or before August 31, 2013, give an oral report to the Government Operations
394	Interim Committee regarding:]
395	[(i) the division's progress and plans in relation to issuing the request for proposals
396	described in this section; and]
397	[(ii) rules passed or proposed, on or after May 14, 2013, in relation to the state surplus

398	property program; and]
399	[(b) (i) issue the request for proposals described in this section on or before September
400	30, 2013; or]
401	[(ii) in November 2013, give an oral report to the Government Operations Interim
402	Committee, explaining why the request for proposals was not issued on or before September
403	30, 2013.]
404	(2) In accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, the
405	division shall make rules pertaining to the process and procedures relating to services provided
406	by a person awarded a contract under Subsection (1).
407	Section 11. Section 63A-2-411 is repealed and reenacted to read:
408	63A-2-411. Disposal of state surplus property with minimal value.
409	(1) As used in this section, "minimal value" means a value of less than \$100.
410	(2) In accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, the
411	division shall make rules that permit a state agency to dispose of property with a minimal value
412	that the state agency has declared to be state surplus property as provided in Subsection
413	<u>63A-2-401(7).</u>
414	(3) The division's rules under Subsection (1) shall permit a state agency to dispose of
415	state surplus property with a minimal value by:
416	(a) destroying the property;
417	(b) disposing of the property as waste; or
418	(c) donating the property to:
419	(i) a charitable organization; or
420	(ii) an employee of the state agency.
421	(4) Property of a state agency is presumed to have a minimal value if the property is
422	not purchased after the state agency offers the property for sale to the public at a price above
423	\$100 for at least seven days:
424	(a) through an online auction;
425	(b) through a live auction;
426	(c) at a retail location managed by the division; or
427	(d) through another sale method approved by the director.
428	Section 12. Repealer.

This bill repeals:
Section 63A-2-406, Rulemaking on giving priority to state and local agencies in
purchasing surplus property Rulemaking on the sale or use of a personal handheld

1st Sub. (Green) S.B. 122

02-20-15 7:00 AM

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electronic device.

Section 63A-2-407, Transfer of information technology equipment for persons with a disability.