1	LOCAL HEALTH DEPARTMENT AMENDMENTS
2	2016 GENERAL SESSION
3	STATE OF UTAH
4	Chief Sponsor: Brad L. Dee
5	Senate Sponsor: Allen M. Christensen
6	
7	LONG TITLE
8	General Description:
9	This bill provides a county governing body the option to combine the local health
10	department with the local mental health authority and the local substance abuse
11	authority.
12	Highlighted Provisions:
13	This bill:
14	<ul><li>amends definitions;</li></ul>
15	<ul> <li>provides a county the option to create a united local health department, which</li> </ul>
16	combines the local health department with the local substance abuse authority and
17	the local mental health authority;
18	<ul> <li>permits multiple counties to join together in an interlocal agreement to form a</li> </ul>
19	multicounty united local health department;
20	requires a united local health department to coordinate the duties of a local health
21	department, a local mental health authority, and a local substance abuse authority;
22	<ul> <li>provides that the governing body of a county may select the executive director of a</li> </ul>
23	united local health department;
24	<ul> <li>amends the types of funds that may be established and maintained by a united local</li> </ul>
25	health department; and
26	makes technical amendments.
27	Money Appropriated in this Bill:



28	None
29	Other Special Clauses:
0	None
1	Utah Code Sections Affected:
32	AMENDS:
3	17-43-201, as last amended by Laws of Utah 2014, Chapter 213
4	17-43-204, as last amended by Laws of Utah 2008, Chapter 194
55	17-43-301, as last amended by Laws of Utah 2014, Chapter 213
66	17-43-305, as last amended by Laws of Utah 2013, Chapter 17
37	26A-1-102, as last amended by Laws of Utah 2002, Chapter 249
8	26A-1-105, as last amended by Laws of Utah 2002, Chapter 249
9	26A-1-109, as last amended by Laws of Utah 2002, Chapter 249
0	26A-1-110, as last amended by Laws of Utah 2003, Chapter 131
1	26A-1-111, as last amended by Laws of Utah 2010, Chapter 324
12	26A-1-118, as last amended by Laws of Utah 2002, Chapter 249
13	26A-1-119, as last amended by Laws of Utah 2002, Chapter 249
4	62A-15-103, as last amended by Laws of Utah 2015, Chapter 412
-5	ENACTS:
6	<b>26A-1-105.5</b> , Utah Code Annotated 1953
17 18	Be it enacted by the Legislature of the state of Utah:
.9	Section 1. Section 17-43-201 is amended to read:
0	17-43-201. Local substance abuse authorities Responsibilities.
1	(1) (a) (i) In each county operating under a county executive-council form of
52	government under Section 17-52-504, the county legislative body is the local substance abuse
3	authority, provided however that any contract for plan services shall be administered by the
54	county executive.
55	(ii) In each county operating under a council-manager form of government under
6	Section 17-52-505, the county manager is the local substance abuse authority.
57	(iii) In each county other than a county described in Subsection (1)(a)(i) or (ii), the
8	county legislative body is the local substance abuse authority.

(b) Within legislative appropriations and county matching funds required by this section, and under the direction of the division, each local substance abuse authority shall:

(i) develop substance abuse prevention and treatment services plans;

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- (ii) provide substance abuse services to residents of the county; and
- (iii) cooperate with efforts of the Division of Substance Abuse and Mental Health to promote integrated programs that address an individual's substance abuse, mental health, and physical healthcare needs, as described in Section 62A-15-103.
- (c) Within legislative appropriations and county matching funds required by this section, each local substance abuse authority shall cooperate with the efforts of the Department of Human Services to promote a system of care, as defined in Section 62A-1-104, for minors with or at risk for complex emotional and behavioral needs, as described in Section 62A-1-111.
- (2) (a) By executing an interlocal agreement under Title 11, Chapter 13, Interlocal Cooperation Act, two or more counties may join to:
  - (i) provide substance abuse prevention and treatment services; or
- (ii) create a united local health department that provides substance abuse treatment services, mental health services, and local health department services in accordance with Subsection (3).
- (b) The legislative bodies of counties joining to provide services may establish acceptable ways of apportioning the cost of substance abuse services.
  - (c) Each agreement for joint substance abuse services shall:
- (i) (A) designate the treasurer of one of the participating counties or another person as the treasurer for the combined substance abuse authorities and as the custodian of money available for the joint services; and
- (B) provide that the designated treasurer, or other disbursing officer authorized by the treasurer, may make payments from the money for the joint services upon audit of the appropriate auditing officer or officers representing the participating counties;
- (ii) provide for the appointment of an independent auditor or a county auditor of one of the participating counties as the designated auditing officer for the combined substance abuse authorities;
- (iii) (A) provide for the appointment of the county or district attorney of one of the participating counties as the designated legal officer for the combined substance abuse

authorities; and

(B) authorize the designated legal officer to request and receive the assistance of the county or district attorneys of the other participating counties in defending or prosecuting actions within their counties relating to the combined substance abuse authorities; and

- (iv) provide for the adoption of management, clinical, financial, procurement, personnel, and administrative policies as already established by one of the participating counties or as approved by the legislative body of each participating county or interlocal board.
- (d) An agreement for joint substance abuse services may provide for joint operation of services and facilities or for operation of services and facilities under contract by one participating local substance abuse authority for other participating local substance abuse authorities.
- (3) A county governing body may elect to combine the local substance abuse authority with the local mental health authority created in Part 3, Local Mental Health Authorities, and the local health department created in Title 26A, Chapter 1, Part 1, Local Health Department Act, to create a united local health department under Section 26A-1-105.5. A local substance abuse authority that joins a united local health department shall comply with this part.
- (4) (a) Each local substance abuse authority is accountable to the department, the Department of Health, and the state with regard to the use of state and federal funds received from those departments for substance abuse services, regardless of whether the services are provided by a private contract provider.
- (b) Each local substance abuse authority shall comply, and require compliance by its contract provider, with all directives issued by the department and the Department of Health regarding the use and expenditure of state and federal funds received from those departments for the purpose of providing substance abuse programs and services. The department and Department of Health shall ensure that those directives are not duplicative or conflicting, and shall consult and coordinate with local substance abuse authorities with regard to programs and services.
  - [(4)] (5) Each local substance abuse authority shall:
- (a) review and evaluate substance abuse prevention and treatment needs and services, including substance abuse needs and services for individuals incarcerated in a county jail or other county correctional facility;

121	(b) annually prepare and submit to the division a plan approved by the county
122	legislative body for funding and service delivery that includes:
123	(i) provisions for services, either directly by the substance abuse authority or by
124	contract, for adults, youth, and children, including those incarcerated in a county jail or other
125	county correctional facility; and
126	(ii) primary prevention, targeted prevention, early intervention, and treatment services;
127	(c) establish and maintain, either directly or by contract, programs licensed under Title
128	62A, Chapter 2, Licensure of Programs and Facilities;
129	(d) appoint directly or by contract a full or part time director for substance abuse
130	programs, and prescribe the director's duties;
131	(e) provide input and comment on new and revised rules established by the division;
132	(f) establish and require contract providers to establish administrative, clinical,
133	procurement, personnel, financial, and management policies regarding substance abuse services
134	and facilities, in accordance with the rules of the division, and state and federal law;
135	(g) establish mechanisms allowing for direct citizen input;
136	(h) annually contract with the division to provide substance abuse programs and
137	services in accordance with the provisions of Title 62A, Chapter 15, Substance Abuse and
138	Mental Health Act;
139	(i) comply with all applicable state and federal statutes, policies, audit requirements,
140	contract requirements, and any directives resulting from those audits and contract requirements;
141	(j) promote or establish programs for the prevention of substance abuse within the
142	community setting through community-based prevention programs;
143	(k) provide funding equal to at least 20% of the state funds that it receives to fund
144	services described in the plan;
145	(l) comply with the requirements and procedures of Title 11, Chapter 13, Interlocal
146	Cooperation Act, Title 17B, Chapter 1, Part 6, Fiscal Procedures for Local Districts, and Title
147	51, Chapter 2a, Accounting Reports from Political Subdivisions, Interlocal Organizations, and
148	Other Local Entities Act;
149	(m) for persons convicted of driving under the influence in violation of Section
150	41-6a-502 or 41-6a-517, conduct the following as defined in Section 41-6a-501:
151	(i) a screening;

152	(11) an assessment;
153	(iii) an educational series; and
154	(iv) substance abuse treatment; and
155	(n) utilize proceeds of the accounts described in Subsection 62A-15-503(1) to
156	supplement the cost of providing the services described in Subsection [ $\frac{(4)}{(5)}$ ] ( $\frac{(5)}{(m)}$ ).
157	[(5)] (6) Before disbursing any public funds, each local substance abuse authority shall
158	require that each entity that receives any public funds from the local substance abuse authority
159	agrees in writing that:
160	(a) the entity's financial records and other records relevant to the entity's performance
161	of the services provided to the local substance abuse authority shall be subject to examination
162	by:
163	(i) the division;
164	(ii) the local substance abuse authority director;
165	(iii) (A) the county treasurer and county or district attorney; or
166	(B) if two or more counties jointly provide substance abuse services under an
167	agreement under Subsection (2), the designated treasurer and the designated legal officer;
168	(iv) the county legislative body; and
169	(v) in a county with a county executive that is separate from the county legislative
170	body, the county executive;
171	(b) the county auditor may examine and audit the entity's financial and other records
172	relevant to the entity's performance of the services provided to the local substance abuse
173	authority; and
174	(c) the entity will comply with the provisions of Subsection $[\frac{(3)}{(4)}]$ $(\underline{4})$ (b).
175	[(6)] (7) A local substance abuse authority may receive property, grants, gifts, supplies
176	materials, contributions, and any benefit derived therefrom, for substance abuse services. If
177	those gifts are conditioned upon their use for a specified service or program, they shall be so
178	used.
179	[(7)] (8) (a) As used in this section, "public funds" means the same as that term is
180	defined in Section 17-43-203.
181	(b) Public funds received for the provision of services pursuant to the local substance
182	abuse plan may not be used for any other purpose except those authorized in the contract

183	between the local substance abuse authority and the provider for the provision of plan services.
184	[(8)] (9) Subject to the requirements of the federal Substance Abuse Prevention and
185	Treatment Block Grant, [Public Law] Pub. L. No. 102-321, a local substance abuse authority
186	shall ensure that all substance abuse treatment programs that receive public funds:
187	(a) accept and provide priority for admission to a pregnant woman or a pregnant minor;
188	and
189	(b) if admission of a pregnant woman or a pregnant minor is not possible within 24
190	hours of the time that a request for admission is made, provide a comprehensive referral for
191	interim services that:
192	(i) are accessible to the pregnant woman or pregnant minor;
193	(ii) are best suited to provide services to the pregnant woman or pregnant minor;
194	(iii) may include:
195	(A) counseling;
196	(B) case management; or
197	(C) a support group; and
198	(iv) shall include a referral for:
199	(A) prenatal care; and
200	(B) counseling on the effects of alcohol and drug use during pregnancy.
201	[(9)] (10) If a substance abuse treatment program described in Subsection $[(8)]$ (9) is
202	not able to accept and admit a pregnant woman or pregnant minor under Subsection [(8)] (9)
203	within 48 hours of the time that request for admission is made, the local substance abuse
204	authority shall contact the Division of Substance Abuse and Mental Health for assistance in
205	providing services to the pregnant woman or pregnant minor.
206	Section 2. Section 17-43-204 is amended to read:
207	17-43-204. Fees for substance abuse services Responsibility for cost of service if
208	rendered by authority to nonresident Authority may receive funds from other sources.
209	(1) Each local substance abuse authority shall charge a fee for substance abuse
210	services, except that substance abuse services may not be refused to any person because of
211	inability to pay.

(2) If a local substance abuse authority, through its designated provider, provides a

service described in Subsection 17-43-201[(4)](5) to a person who resides within the

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jurisdiction of another local substance abuse authority, the local substance abuse authority in whose jurisdiction the person resides is responsible for the cost of that service if its designated provider has authorized the provision of that service.

- (3) A local substance abuse authority and entities that contract with a local substance abuse authority to provide substance abuse services may receive funds made available by federal, state, or local health, substance abuse, mental health, education, welfare, or other agencies, in accordance with the provisions of this part and Title 62A, Chapter 15, Substance Abuse and Mental Health Act.
  - Section 3. Section 17-43-301 is amended to read:

## 17-43-301. Local mental health authorities -- Responsibilities.

- (1) (a) (i) In each county operating under a county executive-council form of government under Section 17-52-504, the county legislative body is the local mental health authority, provided however that any contract for plan services shall be administered by the county executive.
- (ii) In each county operating under a council-manager form of government under Section 17-52-505, the county manager is the local mental health authority.
- (iii) In each county other than a county described in Subsection (1)(a)(i) or (ii), the county legislative body is the local mental health authority.
- (b) Within legislative appropriations and county matching funds required by this section, under the direction of the division, each local mental health authority shall:
  - (i) provide mental health services to persons within the county; and
- (ii) cooperate with efforts of the Division of Substance Abuse and Mental Health to promote integrated programs that address an individual's substance abuse, mental health, and physical healthcare needs, as described in Section 62A-15-103.
- (c) Within legislative appropriations and county matching funds required by this section, each local mental health authority shall cooperate with the efforts of the Department of Human Services to promote a system of care, as defined in Section 62A-1-104, for minors with or at risk for complex emotional and behavioral needs, as described in Section 62A-1-111.
- (2) (a) By executing an interlocal agreement under Title 11, Chapter 13, Interlocal Cooperation Act, two or more counties may join to:
  - (i) provide mental health prevention and treatment services; or

mental health authorities; and

between or among participating counties.

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(ii) create a united local health department that combines substance abuse treatment
services, mental health services, and local health department services in accordance with
Subsection (3).
(b) The legislative bodies of counties joining to provide services may establish
acceptable ways of apportioning the cost of mental health services.
(c) Each agreement for joint mental health services shall:
(i) (A) designate the treasurer of one of the participating counties or another person as
the treasurer for the combined mental health authorities and as the custodian of money
available for the joint services; and
(B) provide that the designated treasurer, or other disbursing officer authorized by the
treasurer, may make payments from the money available for the joint services upon audit of the
appropriate auditing officer or officers representing the participating counties;
(ii) provide for the appointment of an independent auditor or a county auditor of one of
the participating counties as the designated auditing officer for the combined mental health
authorities;
(iii) (A) provide for the appointment of the county or district attorney of one of the
participating counties as the designated legal officer for the combined mental health
authorities; and
(B) authorize the designated legal officer to request and receive the assistance of the
county or district attorneys of the other participating counties in defending or prosecuting
actions within their counties relating to the combined mental health authorities; and
(iv) provide for the adoption of management, clinical, financial, procurement,
personnel, and administrative policies as already established by one of the participating
counties or as approved by the legislative body of each participating county or interlocal board.
(d) An agreement for joint mental health services may provide for:
(i) joint operation of services and facilities or for operation of services and facilities
under contract by one participating local mental health authority for other participating local

(ii) allocation of appointments of members of the mental health advisory council

(3) A county governing body may elect to combine the local mental health authority

with the local substance abuse authority created in Part 2, Local Substance Abuse Authorities, and the local health department created in Title 26A, Chapter 1, Part 1, Local Health

Department Act, to create a united local health department under Section 26A-1-105.5. A local mental health authority that joins with a united local health department shall comply with this part.

- (4) (a) Each local mental health authority is accountable to the department, the Department of Health, and the state with regard to the use of state and federal funds received from those departments for mental health services, regardless of whether the services are provided by a private contract provider.
- (b) Each local mental health authority shall comply, and require compliance by its contract provider, with all directives issued by the department and the Department of Health regarding the use and expenditure of state and federal funds received from those departments for the purpose of providing mental health programs and services. The department and Department of Health shall ensure that those directives are not duplicative or conflicting, and shall consult and coordinate with local mental health authorities with regard to programs and services.
  - $\left[\frac{4}{1}\right]$  (5) (a) Each local mental health authority shall:

- (i) review and evaluate mental health needs and services, including mental health needs and services for persons incarcerated in a county jail or other county correctional facility;
- (ii) as provided in Subsection [(4)] (5)(b), annually prepare and submit to the division a plan approved by the county legislative body for mental health funding and service delivery, either directly by the local mental health authority or by contract;
- (iii) establish and maintain, either directly or by contract, programs licensed under Title 62A, Chapter 2, Licensure of Programs and Facilities;
- (iv) appoint, directly or by contract, a full-time or part-time director for mental health programs and prescribe the director's duties;
  - (v) provide input and comment on new and revised rules established by the division;
- (vi) establish and require contract providers to establish administrative, clinical, personnel, financial, procurement, and management policies regarding mental health services and facilities, in accordance with the rules of the division, and state and federal law;
  - (vii) establish mechanisms allowing for direct citizen input;

307	(viii) annually contract with the division to provide mental health programs and
308	services in accordance with the provisions of Title 62A, Chapter 15, Substance Abuse and
309	Mental Health Act;
310	(ix) comply with all applicable state and federal statutes, policies, audit requirements,
311	contract requirements, and any directives resulting from those audits and contract requirements;
312	(x) provide funding equal to at least 20% of the state funds that it receives to fund
313	services described in the plan;
314	(xi) comply with the requirements and procedures of Title 11, Chapter 13, Interlocal
315	Cooperation Act, Title 17B, Chapter 1, Part 6, Fiscal Procedures for Local Districts, and Title
316	51, Chapter 2a, Accounting Reports from Political Subdivisions, Interlocal Organizations, and
317	Other Local Entities Act; and
318	(xii) take and retain physical custody of minors committed to the physical custody of
319	local mental health authorities by a judicial proceeding under Title 62A, Chapter 15, Part 7,
320	Commitment of Persons Under Age 18 to Division of Substance Abuse and Mental Health.
321	(b) Each plan under Subsection [(4)] (5)(a)(ii) shall include services for adults, youth,
322	and children, which shall include:
323	(i) inpatient care and services;
324	(ii) residential care and services;
325	(iii) outpatient care and services;
326	(iv) 24-hour crisis care and services;
327	(v) psychotropic medication management;
328	(vi) psychosocial rehabilitation, including vocational training and skills development;
329	(vii) case management;
330	(viii) community supports, including in-home services, housing, family support
331	services, and respite services;
332	(ix) consultation and education services, including case consultation, collaboration
333	with other county service agencies, public education, and public information; and
334	(x) services to persons incarcerated in a county jail or other county correctional facility.
335	[(5)] (6) Before disbursing any public funds, each local mental health authority shall
336	require that each entity that receives any public funds from a local mental health authority
337	agrees in writing that:

338	(a) the entity's financial records and other records relevant to the entity's performance
339	of the services provided to the mental health authority shall be subject to examination by:
340	(i) the division;
341	(ii) the local mental health authority director;
342	(iii) (A) the county treasurer and county or district attorney; or
343	(B) if two or more counties jointly provide mental health services under an agreement
344	under Subsection (2), the designated treasurer and the designated legal officer;
345	(iv) the county legislative body; and
346	(v) in a county with a county executive that is separate from the county legislative
347	body, the county executive;
348	(b) the county auditor may examine and audit the entity's financial and other records
349	relevant to the entity's performance of the services provided to the local mental health
350	authority; and
351	(c) the entity will comply with the provisions of Subsection $[(3)]$ $(4)$ (b).
352	[(6)] (7) A local mental health authority may receive property, grants, gifts, supplies,
353	materials, contributions, and any benefit derived therefrom, for mental health services. If those
354	gifts are conditioned upon their use for a specified service or program, they shall be so used.
355	$[\frac{(7)}{8}]$ (a) As used in this section, "public funds" means the same as that term is
356	defined in Section 17-43-303.
357	(b) Public funds received for the provision of services pursuant to the local mental
358	health plan may not be used for any other purpose except those authorized in the contract
359	between the local mental health authority and the provider for the provision of plan services.
360	Section 4. Section 17-43-305 is amended to read:
361	17-43-305. Responsibility for cost of services provided by local mental health
362	authority.
363	If a local mental health authority, through its designated provider, provides any service
364	described in Subsection 17-43-301[(4)](5)(b) to a person who resides within the jurisdiction of
365	another local mental health authority, the local mental health authority in whose jurisdiction the
366	person resides is responsible for the cost of that service if its designated provider has
367	authorized the provision of that service.
368	Section 5. Section <b>26A-1-102</b> is amended to read:

369	26A-1-102. Definitions.
370	As used in this part:
371	(1) "Board" means a local board of health established under Section 26A-1-109.
372	(2) "County governing body" means one of the types of county government provided
373	for in Title 17, Chapter 52, Part 5, Forms of County Government.
374	(3) "County health department" means a local health department that serves a county
375	and municipalities located within that county.
376	(4) "Department" means the Department of Health created in Title 26, Chapter 1,
377	Department of Health Organization.
378	(5) "Local health department" means:
379	(a) a single county [or] local health department;
380	(b) a multicounty local health department [established under this part.];
381	(c) a united local health department; or
382	(d) a multicounty united local health department.
383	(6) "Mental health authority" means a local mental health authority created in Section
384	<u>17-43-301.</u>
385	(7) "Multicounty local health department" means a local health department that is
386	formed under Section 26A-1-105 and that serves two or more contiguous counties and
387	municipalities within those counties.
388	(8) "Multicounty united local health department" means a united local health
389	department that is formed under Section 26A-1-105.5 and that serves two or more contiguous
390	counties and municipalities within those counties.
391	(9) "Single county local health department" means a local health department that is
392	created by the governing body of one county to provide services to the county and the
393	municipalities within that county.
394	(10) "Substance abuse authority" means a local substance abuse authority created in
395	Section 17-43-201.
396	(11) "United local health department":
397	(a) means a substance abuse authority, a mental health authority, and a local health
398	department that join together under Section 26A-1-105.5; and
399	(b) includes a multicounty united local health department.

400	Section 6. Section <b>26A-1-105</b> is amended to read:
401	26A-1-105. Multicounty local health departments.
402	(1) Two or more contiguous counties may [unite to create and maintain a local health
403	department], by executing an agreement pursuant to the provisions of Title 11, Chapter 13,
404	Interlocal Cooperation Act, unite to create and maintain a local health department that does not
405	combine the substance abuse authority and the mental health authority with the local health
406	department.
407	(2) Any municipalities within counties comprising a multicounty local health
408	department under Subsection (1) shall be served by the multicounty local health department.
409	Section 7. Section <b>26A-1-105.5</b> is enacted to read:
410	26A-1-105.5. United local health department Multicounty united local health
411	department Election by county governing body Appointment of director.
412	(1) A county governing body may elect to:
413	(a) form a united local health department for the purpose of combining into a single
414	entity the duties of:
415	(i) the local health department;
416	(ii) the mental health authority; and
417	(iii) the substance abuse authority; and
418	(b) provide for the coordination of services for the populations served by the entities
419	described in Subsection (1)(a).
420	(2) (a) Two or more contiguous counties may, by executing an agreement pursuant to
421	the provisions of Title 11, Chapter 13, Interlocal Cooperation Act, unite to create and maintain
122	a multicounty united local health department.
423	(b) Any municipalities within counties comprising a multicounty united local health
124	department under Subsection (2)(a) shall be served by the multicounty united local health
125	department.
426	(3) A united local health department created under this section shall administer the
127	programs and services of each entity listed in Subsections (1)(a) in accordance with:
428	(a) this chapter;
129	(b) Title 17, Chapter 43, Part 2, Local Substance Abuse Authorities; and
430	(c) Title 17, Chapter 43, Part 3, Local Mental Health Authorities.

431	(4) (a) Notwithstanding Section 26A-1-110:
432	(i) the county governing body shall $\hat{H} \rightarrow$ , in consultation with the board, $\leftarrow \hat{H}$
432a	appoint an executive director for a united local
433	health department and determine the executive director's compensation; and
434	(ii) the county governing bodies of a multicounty united local health department shall $\hat{H} \rightarrow$ ,
434a	in consultation with the board, ←Ĥ
435	appoint an executive director for the multicounty local health department and determine the
436	executive director's compensation.
437	(b) An executive director appointed under Subsection (4)(a):
438	(i) shall serve as the local health officer; and
439	(ii) may be removed for cause under Section 26A-1-111.
440	(5) The treasurer of a united local health department may establish and maintain funds
441	in addition to the local health department fund established under Section 26A-1-119, if the
442	additional fund is necessary to:
443	(a) provide substance abuse authority services or mental health authority services; and
444	(b) comply with federal regulation or federal statute.
445	Section 8. Section <b>26A-1-109</b> is amended to read:
446	26A-1-109. Local boards of health Membership Organization Meetings.
447	(1) A local health department shall have a board of health with at least three members.
448	(a) (i) Board members shall be appointed pursuant to county ordinance or interlocal
449	agreement by the counties creating the local health department.
450	(ii) The board may include representatives from the municipalities included within the
451	area served by the local health department.
452	(b) The board shall be nonpartisan.
453	(c) An employee of the local health department may not be a board member.
454	(2) (a) As possible, of the initial board:
455	(i) 1/3 shall serve a term of one year;
456	(ii) 1/3 shall serve a term of two years; and
457	(iii) 1/3 shall serve a term of three years.
458	(b) All subsequent appointments shall be for terms of three years and shall be made, as
459	possible, so 1/3 of the terms of office of those serving on the board expire each year. Members
460	appointed to fill vacancies shall hold office until expiration of the terms of their predecessors.
461	(c) Board members may be removed by the appointing county for cause prior to the

expiration of the member's term. Any board member removed pursuant to this Subsection (2) may request and receive a hearing before the county legislative body prior to the effective date of the removal.

- (3) (a) All members of the board shall reside within the boundaries of the area served by the local health department.
  - (b) A majority of the members may not:

- (i) be primarily engaged in providing health care to individuals or in the administration of facilities or institutions in which health care is provided;
- (ii) hold a fiduciary position or have a fiduciary interest in any entity involved in the provision of health care;
- (iii) receive either directly or through a spouse more than 1/10 of the member's gross income from any entity or activity relating to health care; and
  - (iv) be members of one type of business or profession.
- (4) (a) The board shall at its organizational meeting elect from its members a chairman and a vice chairman and secretary.
- (b) The health officer of the local health department appointed pursuant to Section 26A-1-110 or Section 26A-1-105.5 may serve as secretary to the board.
- (5) (a) (i) Regular meetings of the board shall be held not less than once every three months.
- (ii) Special meetings may be called by the chairman, the health officer, or a majority of the members at any time on three days' notice by mail, or in case of emergency, as soon as possible after the members of the board have been notified.
- (b) A board may adopt and amend bylaws for the transaction of its business. A majority of the board members constitute a quorum.
- (c) Members serve without compensation, but shall be reimbursed for actual and necessary traveling and subsistence expenses when absent from their place of residence in attendance at authorized meetings.
- (d) All meetings are presumed to have been called and held in accordance with this section and all orders and proceedings are presumed to be authorized unless the contrary is proved.
  - (6) The board shall annually report the operations of the local health department and

the board to the local governing bodies of the municipalities and counties served by the local health department.

- (7) The board shall annually send a copy of the local health department's approved budget to the department and all local governing bodies of the municipalities and counties served by the local health department. The report shall be submitted no later than 30 days after the beginning of the local health department's fiscal year.
- (8) The board shall determine the general public health policies to be followed in administration of the local health department and may adopt and enforce public health rules, regulations, and standards necessary to implement the board's public health policies. The board shall adopt written procedures to carry out the provisions of this section.

Section 9. Section **26A-1-110** is amended to read:

## 26A-1-110. Local health officer -- Powers and duties -- Vacancy.

- (1) [The] Except as provided in Section 26A-1-105.5, the board shall appoint a local health officer and determine the officer's compensation:
- (a) subject to ratification by the county executive of the county or counties in the local health department; and
  - (b) as provided by:

- (i) ordinance adopted by a county creating a county health department; or
- (ii) the interlocal agreement pursuant to which a multicounty health department is created.
  - (2) The local health officer shall:
- (a) have the qualifications of training and experience for that office equivalent to those approved by the department for local health officers;
- (b) be the administrative and executive officer of the local health department and devote full time to the duties of the office;
- (c) if provisions have been made with the department, act as the local registrar of vital statistics within the local health department's boundaries without additional compensation or payment of fees provided by law;
- (d) (i) prior to the beginning of each fiscal year, prepare an annual budget approved by the board and present it:
  - (A) to the county legislative body if the local health department is a county health

524	department; or
525	(B) to the entity designated in the interlocal agreement creating the local health
526	department if the local health department is a multicounty health department; and
527	(ii) obtain final approval of the annual budget from the governing bodies designated in
528	Subsection (2)(d)(i)(A) or (B) after the governing body either:
529	(A) reviews and approves the budget; or
530	(B) amends and approves the budget; and
531	(e) prepare an annual report and provide it to the department and all counties in the
532	local health department.
533	(3) The report under Subsection (2)(e) shall contain a copy of the independent financial
534	audit required under Section 26A-1-115, a description of the population served by the local
535	health department, and other information as requested by the board or the county or counties
536	creating the local health department.
537	(4) In the absence or disability of the local health officer, or if there is a vacancy in that
538	office, the board shall appoint an acting health officer for a temporary period not to exceed one
539	year. The appointment shall be ratified by the county executive of the county or counties in the
540	local health department.
541	Section 10. Section <b>26A-1-111</b> is amended to read:
542	26A-1-111. Removal of local health officer.
543	(1) The local health officer may be removed for cause in accordance with this section
544	by:
545	(a) the board, if the local health officer is appointed for a single county local health
546	department; [or]
547	(b) a majority of the counties in the local health department if:
548	(i) the local health department is:
549	(A) a multicounty local health department created under Section 26A-1-105; or
550	(B) a multicounty united local health department created under Section 26A-1-105.5;
551	<u>and</u>
552	(ii) the county executives rescind[7] or withdraw, in writing, the ratification of the local
553	health officer; or
554	(c) the county governing body, if the local health department is a united local health

555 department for a single county, and the county governing body rescinds or withdraws, in 556 writing, the ratification of the local health officer. 557 (2) (a) A hearing shall be granted, if requested by the local health officer, prior to 558 removal of the local health officer. 559 (b) If a hearing is requested, it shall be conducted by a five-member panel with: 560 (i) two elected members from the county or counties in the local health department, 561 selected by the county executives: 562 (ii) two members of the board of the local health department who are not elected 563 officials of the counties in the local health department, selected by the board; and 564 (iii) one member selected by the members appointed under Subsections (2)(b)(i) and 565 (ii), however, the member appointed under this Subsection (2)(b)(iii) may not be an elected 566 official of the counties in the local health department and may not be a member of the board of 567 the local health department. 568 (c) (i) The hearing panel shall report its decision regarding termination to the board and 569 to the counties in the local health department. 570 (ii) The counties and board receiving the report shall vote on whether to retain or 571 terminate the local health officer. 572 (iii) The health officer is terminated if: 573 (A) the board votes to terminate; or 574 (B) a majority of the counties in the local health department vote to terminate. 575 Section 11. Section **26A-1-118** is amended to read: 576 26A-1-118. Treasurer of local department -- Bond. (1) [In county health departments, the] The county treasurer shall serve as treasurer of 577 578 [the] a local health department. 579 (2) Unless another county treasurer is designated pursuant to the interlocal agreement 580 creating the multicounty local health department or the multicounty united local health department, the county treasurer of the county in which the headquarters of the multicounty 581 582 local health department or the multicounty united local health department is located shall serve 583 as treasurer of the multicounty local health department. 584 (3) The official bond of a county treasurer shall cover the duties as treasurer of a local

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health department.

Section 12. Section **26A-1-119** is amended to read:

## 26A-1-119. Local health department fund -- Sources -- Uses.

(1) [The] Except as provided in Section 26A-1-105.5, the treasurer of a local health department shall, as part of the department organization, create a local health department fund to which shall be credited any money appropriated or otherwise made available by participating counties or other local political subdivisions, and any money received from the state, federal government, or from surpluses, grants, fees, or donations for local health purposes.

- (2) (a) Money credited to the fund shall be placed in a restricted account and expended only for maintenance and operation of the local health department.
- (b) Claims or demands against the fund shall be allowed on certification by the health officer or other employee of the local health department designated by the health officer.

Section 13. Section **62A-15-103** is amended to read:

## 62A-15-103. Division -- Creation -- Responsibilities.

- (1) There is created the Division of Substance Abuse and Mental Health within the department, under the administration and general supervision of the executive director. The division is the substance abuse authority and the mental health authority for this state.
  - (2) The division shall:
- (a) (i) educate the general public regarding the nature and consequences of substance abuse by promoting school and community-based prevention programs;
- (ii) render support and assistance to public schools through approved school-based substance abuse education programs aimed at prevention of substance abuse:
- (iii) promote or establish programs for the prevention of substance abuse within the community setting through community-based prevention programs;
- (iv) cooperate with and assist treatment centers, recovery residences, and other organizations that provide services to individuals recovering from a substance abuse disorder, by identifying and disseminating information about effective practices and programs;
- (v) promote integrated programs that address an individual's substance abuse, mental health, physical health, and criminal risk factors;
- (vi) establish and promote an evidence-based continuum of screening, assessment, prevention, treatment, and recovery support services in the community for individuals with substance abuse and mental illness that addresses criminal risk factors;

617	(vii) evaluate the effectiveness of programs described in Subsection (2);
618	(viii) consider the impact of the programs described in Subsection (2) on:
619	(A) emergency department utilization;
620	(B) jail and prison populations;
621	(C) the homeless population; and
622	(D) the child welfare system; and
623	(ix) promote or establish programs for education and certification of instructors to
624	educate persons convicted of driving under the influence of alcohol or drugs or driving with
625	any measurable controlled substance in the body;
626	(b) (i) collect and disseminate information pertaining to mental health;
627	(ii) provide direction over the state hospital including approval of its budget,
628	administrative policy, and coordination of services with local service plans;
629	(iii) promulgate rules in accordance with Title 63G, Chapter 3, Utah Administrative
630	Rulemaking Act, to educate families concerning mental illness and promote family
631	involvement, when appropriate, and with patient consent, in the treatment program of a family
632	member; and
633	(iv) promulgate rules in accordance with Title 63G, Chapter 3, Utah Administrative
634	Rulemaking Act, to direct that all individuals receiving services through local mental health
635	authorities or the Utah State Hospital be informed about and, if desired, provided assistance in
636	completion of a declaration for mental health treatment in accordance with Section
637	62A-15-1002;
638	(c) (i) consult and coordinate with local substance abuse authorities and local mental
639	health authorities regarding programs and services;
640	(ii) provide consultation and other assistance to public and private agencies and groups
641	working on substance abuse and mental health issues;
642	(iii) promote and establish cooperative relationships with courts, hospitals, clinics,
643	medical and social agencies, public health authorities, law enforcement agencies, education and
644	research organizations, and other related groups;
645	(iv) promote or conduct research on substance abuse and mental health issues, and
646	submit to the governor and the Legislature recommendations for changes in policy and
647	legislation;

648	(v) receive, distribute, and provide direction over public funds for substance abuse and
649	mental health services;
650	(vi) monitor and evaluate programs provided by local substance abuse authorities and
651	local mental health authorities;
652	(vii) examine expenditures of any local, state, and federal funds;
653	(viii) monitor the expenditure of public funds by:
654	(A) local substance abuse authorities;
655	(B) local mental health authorities; and
656	(C) in counties where they exist, the private contract provider that has an annual or
657	otherwise ongoing contract to provide comprehensive substance abuse or mental health
658	programs or services for the local substance abuse authority or local mental health authorities;
659	(ix) contract with local substance abuse authorities and local mental health authorities
660	to provide a comprehensive continuum of services that include community-based services for
661	individuals involved in the criminal justice system, in accordance with division policy, contract
662	provisions, and the local plan;
663	(x) contract with private and public entities for special statewide or nonclinical
664	services, or services for individuals involved in the criminal justice system, according to
665	division rules;
666	(xi) review and approve each local substance abuse authority's plan and each local
667	mental health authority's plan in order to ensure:
668	(A) a statewide comprehensive continuum of substance abuse services;
669	(B) a statewide comprehensive continuum of mental health services;
670	(C) services result in improved overall health and functioning;
671	(D) a statewide comprehensive continuum of community-based services designed to
672	reduce criminal risk factors for individuals who are determined to have substance abuse or
673	mental illness conditions or both, and who are involved in the criminal justice system;
674	(E) compliance, where appropriate, with the certification requirements in Subsection
675	(2)(i); and
676	(F) appropriate expenditure of public funds;
677	(xii) review and make recommendations regarding each local substance abuse
678	authority's contract with its provider of substance abuse programs and services and each local

mental health authority's contract with its provider of mental health programs and services to ensure compliance with state and federal law and policy;

- (xiii) monitor and ensure compliance with division rules and contract requirements; and
- (xiv) withhold funds from local substance abuse authorities, local mental health authorities, and public and private providers for contract noncompliance, failure to comply with division directives regarding the use of public funds, or for misuse of public funds or money;
- (d) assure that the requirements of this part are met and applied uniformly by local substance abuse authorities and local mental health authorities across the state;
- (e) require each local substance abuse authority and each local mental health authority to submit its plan to the division by May 1 of each year;
- (f) conduct an annual program audit and review of each local substance abuse authority in the state and its contract provider and each local mental health authority in the state and its contract provider, including:
  - (i) a review and determination regarding whether:

- (A) public funds allocated to local substance abuse authorities and local mental health authorities are consistent with services rendered and outcomes reported by them or their contract providers; and
- (B) each local substance abuse authority and each local mental health authority is exercising sufficient oversight and control over public funds allocated for substance abuse and mental health programs and services; and
  - (ii) items determined by the division to be necessary and appropriate; and
- (g) define "prevention" by rule as required under Title 32B, Chapter 2, Part 4, Alcoholic Beverage and Substance Abuse Enforcement and Treatment Restricted Account Act;
- (h) establish by rule, in accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, minimum standards and requirements for the provision of substance abuse and mental health treatment to individuals who are required to participate in treatment by the court or the Board of Pardons and Parole, or who are incarcerated, including:
- (i) collaboration with the Department of Corrections, the Utah Substance Abuse Advisory Council to develop and coordinate the standards, including standards for county and

state programs serving individuals convicted of class A and class B misdemeanors;

(ii) determining that the standards ensure available treatment includes the most current practices and procedures demonstrated by recognized scientific research to reduce recidivism, including focus on the individual's criminal risk factors; and

- (iii) requiring that all public and private treatment programs meet the standards established under this Subsection (2)(h) in order to receive public funds allocated to the division, the Department of Corrections, or the Commission on Criminal and Juvenile Justice for the costs of providing screening, assessment, prevention, treatment, and recovery support;
- (i) establish by rule, in accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, the requirements and procedures for the certification of licensed public and private providers who provide, as part of their practice, substance abuse and mental health treatment to individuals involved in the criminal justice system, including:
- (i) collaboration with the Department of Corrections, the Utah Substance Abuse Advisory Council, and the Utah Association of Counties to develop, coordinate, and implement the certification process;
- (ii) basing the certification process on the standards developed under Subsection (2)(h) for the treatment of individuals involved in the criminal justice system; and
- (iii) the requirement that all public and private providers of treatment to individuals involved in the criminal justice system shall obtain certification on or before July 1, 2016, and shall renew the certification every two years, in order to qualify for funds allocated to the division, the Department of Corrections, or the Commission on Criminal and Juvenile Justice on or after July 1, 2016;
- (j) collaboration with the Commission on Criminal and Juvenile Justice to analyze and provide recommendations to the Legislature regarding:
  - (i) pretrial services and the resources needed for the reduced recidivism efforts;
- (ii) county jail and county behavioral health early-assessment resources needed for offenders convicted of a class A or class B misdemeanor; and
- (iii) the replacement of federal dollars associated with drug interdiction law enforcement task forces that are reduced;
- (k) (i) establish performance goals and outcome measurements for all treatment programs for which minimum standards are established under Subsection (2)(h), including

recidivism data and data regarding cost savings associated with recidivism reduction and the reduction in the number of inmates, that are obtained in collaboration with the Administrative Office of the Courts and the Department of Corrections; and

- (ii) collect data to track and determine whether the goals and measurements are being attained and make this information available to the public;
- (1) in its discretion, use the data to make decisions regarding the use of funds allocated to the division, the Administrative Office of the Courts, and the Department of Corrections to provide treatment for which standards are established under Subsection (2)(h); and
- (m) annually, on or before August 31, submit the data collected under Subsection (2)(j) to the Commission on Criminal and Juvenile Justice, which shall compile a report of findings based on the data and provide the report to the legislative Judiciary Interim Committee, the Health and Human Services Interim Committee, the Law Enforcement and Criminal Justice Interim Committee, and the related appropriations subcommittees.
- (3) (a) The division may refuse to contract with and may pursue its legal remedies against any local substance abuse authority or local mental health authority that fails, or has failed, to expend public funds in accordance with state law, division policy, contract provisions, or directives issued in accordance with state law.
- (b) The division may withhold funds from a local substance abuse authority or local mental health authority if the authority's contract with its provider of substance abuse or mental health programs or services fails to comply with state and federal law or policy.
- (4) Before reissuing or renewing a contract with any local substance abuse authority or local mental health authority, the division shall review and determine whether the local substance abuse authority or local mental health authority is complying with its oversight and management responsibilities described in Sections 17-43-201, 17-43-203, 17-43-303, and 17-43-309. Nothing in this Subsection (4) may be used as a defense to the responsibility and liability described in Section 17-43-303 and to the responsibility and liability described in Section 17-43-203.
- (5) In carrying out its duties and responsibilities, the division may not duplicate treatment or educational facilities that exist in other divisions or departments of the state, but shall work in conjunction with those divisions and departments in rendering the treatment or educational services that those divisions and departments are competent and able to provide.

(6) The division may accept in the name of and on behalf of the state donations, gifts,
devises, or bequests of real or personal property or services to be used as specified by the
donor.

- (7) The division shall annually review with each local substance abuse authority and each local mental health authority the authority's statutory and contract responsibilities regarding:
  - (a) the use of public funds;

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- (b) oversight responsibilities regarding public funds; and
- (c) governance of substance abuse and mental health programs and services.
- (8) The Legislature may refuse to appropriate funds to the division upon the division's failure to comply with the provisions of this part.
  - (9) If a local substance abuse authority contacts the division under Subsection 17-43-201[(9)](10) for assistance in providing treatment services to a pregnant woman or pregnant minor, the division shall:
  - (a) refer the pregnant woman or pregnant minor to a treatment facility that has the capacity to provide the treatment services; or
  - (b) otherwise ensure that treatment services are made available to the pregnant woman or pregnant minor.

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