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TAX INCENTIVE REVIEW AMENDMENTS

2017 GENERAL SESSION



conduct a study and to report their findings; and

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57	created in this chapter.
58	(3) "Improperly use" means:
59	(a) to further substantially one's own or another's personal economic interest;
60	(b) to secure special privileges or exemptions for one's self or another; or
61	(c) to cause economic injury or damage to:
62	(i) an individual or business entity; or
63	(ii) an individual's or a business entity's property, reputation, or business interests.
64	(4) "Office" means the Governor's Office of Economic Development created in Section
65	<u>63N-1-201.</u>
66	(5) "Record" means the same as that term is defined in Section 63G-2-103.
67	Section 3. Section 36-30-201 is enacted to read:
68	36-30-201. Economic Development Legislative Liaison Committee Creation
69	Membership Chairs Per diem and expenses.
70	(1) There is created the Economic Development Legislative Liaison Committee.
71	(2) The committee membership consists of the following eight members:
72	(a) four members from the House of Representatives, appointed by the speaker of the
73	House of Representatives, with no more than three from the same political party; and
74	(b) four members from the Senate, appointed by the president of the Senate, with no
75	more than three members from the same political party.
76	(3) Five members of the committee constitute a quorum.
77	(4) (a) The speaker of the House of Representatives shall designate a member of the
78	House of Representatives appointed under Subsection (2)(a) as a cochair of the committee.
79	(b) The president of the Senate shall designate a member of the Senate appointed under
80	Subsection (2)(b) as a cochair of the committee.
81	(5) A committee member shall receive compensation and expenses as provided by
82	Section 36-2-2 and Legislative Joint Rules, Title 5, Legislative Compensation and Expenses.
83	Section 4. Section <b>36-30-202</b> is enacted to read:
84	36-30-202. Duties Confidential information Records.
85	(1) The committee shall receive reports from the office regarding:
86	(a) how the office is:
87	(i) promoting and encouraging economic development in the state; and

88	(ii) creating, developing, attracting, and retaining business, industry, and commerce in
89	the state;
90	(b) an economic development incentive or program the office administers;
91	(c) a contract or agreement that the office has entered into with a public or private
92	entity;
93	(d) a grant that the office has made to a public or private entity;
94	(e) any funds from a public or private source that the office has expended;
95	(f) any money, services, or facilities the office has solicited or accepted from a public
96	or private donor;
97	(g) a policy, priority, or objective under which the office operates; or
98	(h) any other economic development related information that the office can provide.
99	(2) At the beginning of each meeting, the cochairs of the committee shall inform each
100	individual in attendance that there may be:
101	(a) restrictions on disclosing or improperly using information the committee receives
102	during the meeting; and
103	(b) penalties for not complying with the restrictions on disclosing or improperly using
104	information the committee receives during the meeting.
105	(3) (a) Before adjourning a meeting of the committee, the office shall inform the
106	committee whether the information the office provides under this section is subject to
107	restrictions on disclosing or improperly using the information.
108	(b) The committee shall comply with any restrictions on the disclosure or improper use
109	of information.
110	(c) An individual may not disclose or improperly use information that is:
111	(i) received by the individual at a committee meeting; and
112	(ii) determined to be confidential or subject to restrictions on disclosure under
113	Subsection (3)(a).
114	(d) An individual who intentionally discloses or improperly uses information described
115	under Subsection (3)(c) knowing that the disclosure or use is prohibited under this section is
116	guilty of a class B misdemeanor.
117	(4) (a) The office's sharing of records with the committee is governed by this section
118	rather than Section 63G-2-206.

119	(b) The office shall inform the committee of the office's classification of any record the
120	office provides to the committee.
121	(c) (i) The committee is subject to the same restrictions on disclosure or use of a record
122	the committee receives from the office as the office is subject to.
123	(ii) An individual that violates the restrictions on disclosure or use described under
124	Subsection (4)(c)(i) is subject to:
125	(A) the applicable penalties provided under Title 63G, Chapter 2, Government Records
126	Access and Management Act; and
127	(B) any other applicable penalties provided by law.
128	(d) A person may not make a request under Title 63G, Chapter 2, Government Records
129	Access and Management Act, or this section, for access to a record in possession of the
130	committee if the committee received the record from the office in accordance with this section.
131	(5) The committee may not:
132	(a) request legislation;
133	(b) recommend legislation;
134	(c) take a position on a matter of public policy;
135	(d) except as necessary to obtain the information described in Subsection (1), direct the
136	negotiations, activities, and work of the office; or
137	(e) require the office to request company-specific tax information from the Utah Tax
138	Commission.
139	(6) The committee shall comply with the rules of legislative interim committees unless
140	those rules conflict with this section.
141	(7) The committee may meet as needed.
142	Section 5. Section 36-30-203 is enacted to read:
143	<u>36-30-203.</u> Staff support.
144	The Office of Legislative Research and General Counsel and the Office of the
145	Legislative Fiscal Analyst shall jointly provide staff services to the committee.
146	Section 6. Section <b>52-4-103</b> is amended to read:
147	52-4-103. Definitions.
148	As used in this chapter:
149	(1) "Anchor location" means the physical location from which:

150 (a) an electronic meeting originates; or 151 (b) the participants are connected. 152 (2) "Capitol hill complex" means the grounds and buildings within the area bounded by 153 300 North Street, Columbus Street, 500 North Street, and East Capitol Boulevard in Salt Lake 154 City. 155 (3) "Convening" means the calling together of a public body by a person authorized to 156 do so for the express purpose of discussing or acting upon a subject over which that public 157 body has jurisdiction or advisory power. 158 (4) "Electronic meeting" means a public meeting convened or conducted by means of a 159 conference using electronic communications. (5) "Electronic message" means a communication transmitted electronically, including: 160 161 (a) electronic mail; 162 (b) instant messaging; 163 (c) electronic chat; 164 (d) text messaging as defined in Section 76-4-401; or 165 (e) any other method that conveys a message or facilitates communication 166 electronically. 167 (6) (a) "Meeting" means the convening of a public body or a specified body, with a 168 quorum present, including a workshop or an executive session, whether in person or by means 169 of electronic communications, for the purpose of discussing, receiving comments from the 170 public about, or acting upon a matter over which the public body or specific body has 171 jurisdiction or advisory power. 172 (b) "Meeting" does not mean: 173 (i) a chance gathering or social gathering; or 174 (ii) a convening of the State Tax Commission to consider a confidential tax matter in 175 accordance with Section 59-1-405. 176 (c) "Meeting" does not mean the convening of a public body that has both legislative 177 and executive responsibilities if: 178 (i) no public funds are appropriated for expenditure during the time the public body is 179 convened; and

(ii) the public body is convened solely for the discussion or implementation of

181	administrative or operational matters:
182	(A) for which no formal action by the public body is required; or
183	(B) that would not come before the public body for discussion or action.
184	(7) "Monitor" means to hear or observe, live, by audio or video equipment, all of the
185	public statements of each member of the public body who is participating in a meeting.
186	(8) "Participate" means the ability to communicate with all of the members of a public
187	body, either verbally or electronically, so that each member of the public body can hear or
188	observe the communication.
189	(9) (a) "Public body" means any administrative, advisory, executive, or legislative body
190	of the state or its political subdivisions that:
191	(i) is created by the Utah Constitution, statute, rule, ordinance, or resolution;
192	(ii) consists of two or more persons;
193	(iii) expends, disburses, or is supported in whole or in part by tax revenue; and
194	(iv) is vested with the authority to make decisions regarding the public's business.
195	(b) "Public body" includes, as defined in Section 11-13-103, an interlocal entity or joint
196	or cooperative undertaking.
197	(c) "Public body" does not include [a]:
198	(i) <u>a</u> political party, <u>a</u> political group, or <u>a</u> political caucus;
199	(ii) <u>a</u> conference committee, <u>a</u> rules committee, or <u>a</u> sifting committee of the
200	Legislature; [or]
201	(iii) <u>a</u> school community council or charter trust land council as defined in Section
202	53A-1a-108.1[ <del>-</del> ]; or
203	(iv) the Economic Development Legislative Liaison Committee created in Section
204	<u>36-30-201.</u>
205	(10) "Public statement" means a statement made in the ordinary course of business of
206	the public body with the intent that all other members of the public body receive it.
207	(11) (a) "Quorum" means a simple majority of the membership of a public body, unless
208	otherwise defined by applicable law.
209	(b) "Quorum" does not include a meeting of two elected officials by themselves when
210	no action, either formal or informal, is taken on a subject over which these elected officials
211	have advisory power.

212	(12) "Recording" means an audio, or an audio and video, record of the proceedings of a
213	meeting that can be used to review the proceedings of the meeting.
214	(13) "Specified body":
215	(a) means an administrative, advisory, executive, or legislative body that:
216	(i) is not a public body;
217	(ii) consists of three or more members; and
218	(iii) includes at least one member who is:
219	(A) a legislator; and
220	(B) officially appointed to the body by the president of the Senate, speaker of the
221	House of Representatives, or governor; and
222	(b) does not include a body listed in Subsection (9)(c)(ii).
223	(14) "Transmit" means to send, convey, or communicate an electronic message by
224	electronic means.
225	Section 7. Section <b>59-1-403</b> is amended to read:
226	59-1-403. Confidentiality Exceptions Penalty Application to property tax.
227	(1) (a) Any of the following may not divulge or make known in any manner any
228	information gained by that person from any return filed with the commission:
229	(i) a tax commissioner;
230	(ii) an agent, clerk, or other officer or employee of the commission; or
231	(iii) a representative, agent, clerk, or other officer or employee of any county, city, or
232	town.
233	(b) An official charged with the custody of a return filed with the commission is not
234	required to produce the return or evidence of anything contained in the return in any action or
235	proceeding in any court, except:
236	(i) in accordance with judicial order;
237	(ii) on behalf of the commission in any action or proceeding under:
238	(A) this title; or
239	(B) other law under which persons are required to file returns with the commission;
240	(iii) on behalf of the commission in any action or proceeding to which the commission
241	is a party; or
242	(iv) on behalf of any party to any action or proceeding under this title if the report or

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- 243 facts shown by the return are directly involved in the action or proceeding.
  - (c) Notwithstanding Subsection (1)(b), a court may require the production of, and may admit in evidence, any portion of a return or of the facts shown by the return, as are specifically pertinent to the action or proceeding.
    - (2) This section does not prohibit:
  - (a) a person or that person's duly authorized representative from receiving a copy of any return or report filed in connection with that person's own tax;
  - (b) the publication of statistics as long as the statistics are classified to prevent the identification of particular reports or returns; and
  - (c) the inspection by the attorney general or other legal representative of the state of the report or return of any taxpayer:
    - (i) who brings action to set aside or review a tax based on the report or return;
- 255 (ii) against whom an action or proceeding is contemplated or has been instituted under 256 this title; or
  - (iii) against whom the state has an unsatisfied money judgment.
  - (3) (a) Notwithstanding Subsection (1) and for purposes of administration, the commission may by rule, made in accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, provide for a reciprocal exchange of information with:
    - (i) the United States Internal Revenue Service; or
  - (ii) the revenue service of any other state.
    - (b) Notwithstanding Subsection (1) and for all taxes except individual income tax and corporate franchise tax, the commission may by rule, made in accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, share information gathered from returns and other written statements with the federal government, any other state, any of the political subdivisions of another state, or any political subdivision of this state, except as limited by Sections 59-12-209 and 59-12-210, if the political subdivision, other state, or the federal government grant substantially similar privileges to this state.
    - (c) Notwithstanding Subsection (1) and for all taxes except individual income tax and corporate franchise tax, the commission may by rule, in accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, provide for the issuance of information concerning the identity and other information of taxpayers who have failed to file tax returns or to pay any tax

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- (d) Notwithstanding Subsection (1), the commission shall provide to the director of the Division of Environmental Response and Remediation, as defined in Section 19-6-402, as requested by the director of the Division of Environmental Response and Remediation, any records, returns, or other information filed with the commission under Chapter 13, Motor and Special Fuel Tax Act, or Section 19-6-410.5 regarding the environmental assurance program participation fee.
- (e) Notwithstanding Subsection (1), at the request of any person the commission shall provide that person sales and purchase volume data reported to the commission on a report, return, or other information filed with the commission under:
  - (i) Chapter 13, Part 2, Motor Fuel; or
  - (ii) Chapter 13, Part 4, Aviation Fuel.
- (f) Notwithstanding Subsection (1), upon request from a tobacco product manufacturer, as defined in Section 59-22-202, the commission shall report to the manufacturer:
- (i) the quantity of cigarettes, as defined in Section 59-22-202, produced by the manufacturer and reported to the commission for the previous calendar year under Section 59-14-407; and
- (ii) the quantity of cigarettes, as defined in Section 59-22-202, produced by the manufacturer for which a tax refund was granted during the previous calendar year under Section 59-14-401 and reported to the commission under Subsection 59-14-401(1)(a)(v).
- (g) Notwithstanding Subsection (1), the commission shall notify manufacturers, distributors, wholesalers, and retail dealers of a tobacco product manufacturer that is prohibited from selling cigarettes to consumers within the state under Subsection 59-14-210(2).
  - (h) Notwithstanding Subsection (1), the commission may:
- (i) provide to the Division of Consumer Protection within the Department of Commerce and the attorney general data:
  - (A) reported to the commission under Section 59-14-212; or
  - (B) related to a violation under Section 59-14-211; and
- 302 (ii) upon request, provide to any person data reported to the commission under 303 Subsections 59-14-212(1)(a) through (c) and Subsection 59-14-212(1)(g).
  - (i) Notwithstanding Subsection (1), the commission shall, at the request of a committee

- of the Legislature, the Office of the Legislative Fiscal Analyst, or the Governor's Office of Management and Budget, provide to the committee or office the total amount of revenues collected by the commission under Chapter 24, Radioactive Waste Facility Tax Act, for the time period specified by the committee or office.
- (j) Notwithstanding Subsection (1), the commission shall make the directory required by Section 59-14-603 available for public inspection.
- (k) Notwithstanding Subsection (1), the commission may share information with federal, state, or local agencies as provided in Subsection 59-14-606(3).
- (l) (i) Notwithstanding Subsection (1), the commission shall provide the Office of Recovery Services within the Department of Human Services any relevant information obtained from a return filed under Chapter 10, Individual Income Tax Act, regarding a taxpayer who has become obligated to the Office of Recovery Services.
- (ii) The information described in Subsection (3)(1)(i) may be provided by the Office of Recovery Services to any other state's child support collection agency involved in enforcing that support obligation.
- (m) (i) Notwithstanding Subsection (1), upon request from the state court administrator, the commission shall provide to the state court administrator, the name, address, telephone number, county of residence, and Social Security number on resident returns filed under Chapter 10, Individual Income Tax Act.
- (ii) The state court administrator may use the information described in Subsection (3)(m)(i) only as a source list for the master jury list described in Section 78B-1-106.
- (n) Notwithstanding Subsection (1), the commission shall at the request of a committee, commission, or task force of the Legislature provide to the committee, commission, or task force of the Legislature any information relating to a tax imposed under Chapter 9, Taxation of Admitted Insurers, relating to the study required by Section 59-9-101.
  - (o) (i) As used in this Subsection (3)(o)[<del>, "office"</del>]:
- (A) "Income tax information" means information gained by the commission that is required to be attached to or included in a return filed with the commission under Chapter 7, Corporate Franchise and Income Taxes, or Chapter 10, Individual Income Tax Act.
- 334 (B) "Office" means the [:(A)] Office of the Legislative Fiscal Analyst [; or (B)], 335 established in Section 36-12-13, the Office of Legislative Research and General Counsel,

336	established in Section 36-12-12, the Governor's Office of Economic Development, created in
337	Section 63N-1-201, or the Governor's Office of Management and Budget, created in Section
338	<u>63J-4-2011</u> .
339	(C) "Other tax information" means information gained by the commission that is
340	required to be attached to or included in a return filed with the commission except for a return
341	filed under Chapter 7, Corporate Franchise and Income Taxes, or Chapter 10, Individual
342	Income Tax Act.
343	(D) "Tax information" means income tax information or other tax information.
344	(ii) (A) Notwithstanding Subsection (1) and except as provided in Subsection
345	(3)(o)[(iii)](ii)(B) or (C), the commission shall at the request of an office provide to the office
346	all income tax information[:].
347	[(A) gained by the commission; and]
348	[(B) required to be attached to or included in returns filed with the commission.]
349	[(iii) (A) An] (B) For purposes of a request for income tax information made under
350	Subsection (3)(o)(ii)(A), an office may not request and the commission may not provide to an
351	office a person's [:] address, name, social security number, or taxpayer identification number.
352	[ <del>(I) address;</del> ]
353	[ <del>(II) name;</del> ]
354	[(HI) Social Security number; or]
355	[(IV) taxpayer identification number.]
356	[(B) The] (C) In providing income tax information to an office, the commission shall
357	in all instances protect the privacy of a person as required by Subsection (3)(o)[(iii)(A)](ii)(B).
358	(iii) (A) Notwithstanding Subsection (1) and except as provided in Subsection
359	(3)(o)(iii)(B), the commission shall at the request of an office provide to the office other tax
360	information.
361	(B) Before providing other tax information to an office, the commission shall redact or
362	remove any name, address, social security number, or taxpayer identification number.
363	(iv) An office may provide <u>tax</u> information received from the commission in
364	accordance with this Subsection (3)(o) only:
365	(A) as[:] a fiscal estimate, fiscal note information, or statistical information; and
366	[(I) a fiscal estimate;]

367	[(H) fiscal note information; or]
368	[(HI) statistical information; and]
369	(B) if the <u>tax</u> information is classified to prevent the identification of a particular
370	return.
371	(v) (A) A person may not request tax information from an office under Title 63G,
372	Chapter 2, Government Records Access and Management Act, or this section, if that office
373	received the <u>tax</u> information from the commission in accordance with this Subsection (3)(o).
374	(B) An office may not provide to a person that requests <u>tax</u> information in accordance
375	with Subsection (3)(o)(v)(A) any $\underline{tax}$ information other than the $\underline{tax}$ information the office
376	provides in accordance with Subsection (3)(o)(iv).
377	(p) Notwithstanding Subsection (1), the commission may provide to the governing
378	board of the agreement or a taxing official of another state, the District of Columbia, the United
379	States, or a territory of the United States:
380	(i) the following relating to an agreement sales and use tax:
381	(A) information contained in a return filed with the commission;
382	(B) information contained in a report filed with the commission;
383	(C) a schedule related to Subsection (3)(p)(i)(A) or (B); or
384	(D) a document filed with the commission; or
385	(ii) a report of an audit or investigation made with respect to an agreement sales and
386	use tax.
387	(q) Notwithstanding Subsection (1), the commission may provide information
388	concerning a taxpayer's state income tax return or state income tax withholding information to
389	the Driver License Division if the Driver License Division:
390	(i) requests the information; and
391	(ii) provides the commission with a signed release form from the taxpayer allowing the
392	Driver License Division access to the information.
393	(r) Notwithstanding Subsection (1), the commission shall provide to the Utah
394	Communications Authority, or a division of the Utah Communications Authority, the
395	information requested by the authority under Sections 63H-7a-302, 63H-7a-402, and
396	63H-7a-502.
397	(s) Notwithstanding Subsection (1), the commission shall provide to the Utah

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- Educational Savings Plan information related to a resident or nonresident individual's contribution to a Utah Educational Savings Plan account as designated on the resident or nonresident's individual income tax return as provided under Section 59-10-1313.
- (t) Notwithstanding Subsection (1), for the purpose of verifying eligibility under Sections 26-18-2.5 and 26-40-105, the commission shall provide an eligibility worker with the Department of Health or its designee with the adjusted gross income of an individual if:
- (i) an eligibility worker with the Department of Health or its designee requests the information from the commission; and
- (ii) the eligibility worker has complied with the identity verification and consent provisions of Sections 26-18-2.5 and 26-40-105.
- (u) Notwithstanding Subsection (1), the commission may provide to a county, as determined by the commission, information declared on an individual income tax return in accordance with Section 59-10-103.1 that relates to eligibility to claim a residential exemption authorized under Section 59-2-103.
  - (4) (a) Each report and return shall be preserved for at least three years.
- (b) After the three-year period provided in Subsection (4)(a) the commission may destroy a report or return.
  - (5) (a) Any person who violates this section is guilty of a class A misdemeanor.
- (b) If the person described in Subsection (5)(a) is an officer or employee of the state, the person shall be dismissed from office and be disqualified from holding public office in this state for a period of five years thereafter.
- (c) Notwithstanding Subsection (5)(a) or (b), an office that requests information in accordance with Subsection (3)(o)(iii) or a person that requests information in accordance with Subsection (3)(o)(v):
  - (i) is not guilty of a class A misdemeanor; and
- 423 (ii) is not subject to:
  - (A) dismissal from office in accordance with Subsection (5)(b); or
- 425 (B) disqualification from holding public office in accordance with Subsection (5)(b).
- 426 (6) Except as provided in Section 59-1-404, this part does not apply to the property tax.
- Section 8. Section **63N-1-201** is amended to read:
- 428 **63N-1-201.** Creation of office -- Responsibilities.

429	(1) There is created the Governor's Office of Economic Development.
430	(2) The office is:
431	(a) responsible for economic development and economic development planning in the
432	state; and
433	(b) the industrial promotion authority of the state.
434	(3) The office shall:
435	(a) administer and coordinate state and federal economic development grant programs
436	(b) promote and encourage the economic, commercial, financial, industrial,
437	agricultural, and civic welfare of the state;
438	(c) act to create, develop, attract, and retain business, industry, and commerce in the
439	state;
440	(d) act to enhance the state's economy;
441	(e) administer programs over which the office is given administrative supervision by
442	the governor;
443	(f) submit an annual written report as described in Section 63N-1-301; [and]
444	(g) comply with the requirements of Section 36-30-202; and
445	[ <del>(g)</del> ] (h) perform other duties as provided by the Legislature.
446	(4) In order to perform its duties under this title, the office may:
447	(a) enter into a contract or agreement with, or make a grant to, a public or private
448	entity, including a municipality, if the contract or agreement is not in violation of state statute
449	or other applicable law;
450	(b) except as provided in Subsection (4)(c), receive and expend funds from a public or
451	private source for any lawful purpose that is in the state's best interest; and
452	(c) solicit and accept a contribution of money, services, or facilities from a public or
453	private donor, but may not use the contribution for publicizing the exclusive interest of the
454	donor.
455	(5) Money received under Subsection (4)(c) shall be deposited in the General Fund as
456	dedicated credits of the office.
457	(6) (a) The office shall obtain the advice of the board before implementing a change to
458	a policy, priority, or objective under which the office operates.

(b) Subsection (6)(a) does not apply to the routine administration by the office of

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460	money or services related to the assistance, retention, or recruitment of business, industry, or
461	commerce in the state.
462	Section 9. Sales tax exemption study.
463	(1) The Utah State Tax Commission, in consultation with the Office of the Legislative
464	Fiscal Analyst, shall study and prepare a report on the state revenue impacts of the sales and
465	use tax exemptions under Section 59-12-104.
466	(2) The Utah State Tax Commission and Office of the Legislative Fiscal Analyst shall
467	present the findings of the report to the Revenue and Taxation Interim Committee before
468	November 30, 2017.
469	Section 10. Effective date.
470	If approved by two-thirds of all the members elected to each house, this bill takes effect
471	upon approval by the governor, or the day following the constitutional time limit of Utah
472	Constitution, Article VII, Section 8, without the governor's signature, or in the case of a veto,
473	the date of veto override.
474	Section 11. Repeal date.
<i>4</i> 75	Uncodified Section 9. Sales tay exemption study is repealed on November 30, 2017