UTAH INDEPENDENT ENTITIES AMENDMENTS
2017 GENERAL SESSION
STATE OF UTAH
Chief Sponsor: V. Lowry Snow
Senate Sponsor:
LONG TITLE
General Description:
This bill imposes certain compliance requirements on certain independent entities.
Highlighted Provisions:
This bill:
 requires certain independent entities to adopt policies similar to:
• the Funds Consolidation Act;
• the State Money Management Act;
 the Revenue Procedures and Control Act;
• the Budgetary Procedures Act;
• the Utah Procurement Code;
 the Utah Administrative Services Code; and
• the Utah State Personnel Management Act;
requires the state auditor to:
 conduct annual performance and compliance audits on certain independent
entities and report to the Legislature;
• review the results of required financial audits of certain independent entities;
and
makes technical and conforming changes.
Money Appropriated in this Bill:
None



28	Other Special Clauses:
29	None
30	Utah Code Sections Affected:
31	AMENDS:
32	4-22-4.5, as last amended by Laws of Utah 2008, Chapter 382
33	4-22-8, as last amended by Laws of Utah 2004, Chapter 128
34	4-22-9, as enacted by Laws of Utah 1979, Chapter 2
35	49-11-201, as last amended by Laws of Utah 2014, Chapter 15
36	53C-1-201, as last amended by Laws of Utah 2016, Chapter 193
37	63E-2-109, as last amended by Laws of Utah 2012, Chapter 347
38	63E-2-110, as last amended by Laws of Utah 2011, Chapter 342
39	63H-1-201, as last amended by Laws of Utah 2016, Chapter 371
40	63H-1-202, as last amended by Laws of Utah 2015, Chapter 377
41	63H-4-108, as last amended by Laws of Utah 2013, Chapter 220
42	63H-5-107, as renumbered and amended by Laws of Utah 2011, Chapter 370
43	63H-5-108, as last amended by Laws of Utah 2012, Chapter 347
44	63H-6-103, as last amended by Laws of Utah 2016, Chapter 301
45	63H-6-108, as last amended by Laws of Utah 2016, Third Special Session, Chapter 2
46	63H-7a-803, as last amended by Laws of Utah 2016, Chapter 123
47	63H-8-204, as renumbered and amended by Laws of Utah 2015, Chapter 226
48	63H-8-406, as renumbered and amended by Laws of Utah 2015, Chapter 226
49	63N-6-301, as last amended by Laws of Utah 2015, Chapter 420 and renumbered and
50	amended by Laws of Utah 2015, Chapter 283
51	67-3-1, as last amended by Laws of Utah 2015, Chapter 174
52	
53	Be it enacted by the Legislature of the state of Utah:
54	Section 1. Section 4-22-4.5 is amended to read:
55	4-22-4.5. Exemption from certain operational requirements.
56	(1) The commission is exempt from:
57	[(1)] (a) Title 51, Chapter 5, Funds Consolidation Act;
58	[(2)] (b) Title 51, Chapter 7, State Money Management Act;

59	[(3)] (c) Title 63A, Utah Administrative Services Code;
60	[(4)] (d) Title 63J, Chapter 1, Budgetary Procedures Act; and
61	[(5)] (e) Title 67, Chapter 19, Utah State Personnel Management Act.
62	(2) The commission shall:
63	(a) adopt policies parallel to and consistent with:
64	(i) Title 51, Chapter 5, Funds Consolidation Act;
65	(ii) Title 51, Chapter 7, State Money Management Act;
66	(iii) Title 63A, Utah Administrative Services Code;
67	(iv) Title 63J, Chapter 1, Budgetary Procedures Act; and
68	(v) Title 67, Chapter 19, Utah State Personnel Management Act;
69	(b) submit to the state auditor:
70	(i) copies of the policies no later than November 9, 2017; and
71	(ii) any subsequent amendments to the policies no later than 30 days after adoption of
72	the amendments; and
73	(c) post copies of the policies on the commission's website.
74	(3) To ensure compliance with Subsection (2), the commission is subject to
75	performance and compliance audits by the state auditor under Subsection 67-3-1(17).
76	Section 2. Section 4-22-8 is amended to read:
77	4-22-8. Revenue from assessment used to promote dairy industry Deposit of
78	funds Annual audit of books, records, and accounts Annual financial report to
79	producers.
80	(1) The revenue derived from the assessment imposed by Section 4-22-7 shall be used
81	exclusively for the:
82	(a) administration of this chapter; and
83	(b) promotion of the state's dairy industry.
84	(2) (a) A voucher, receipt, or other written record for each withdrawal from the Utah
85	Dairy Commission Fund shall be kept by the commission.
86	(b) No funds shall be withdrawn from the fund except upon order of the commission.
87	(3) The commission may deposit the proceeds of the assessment in one or more
88	accounts in one or more banks approved by the state as depositories.
89	(4) The books, records, and accounts of the commission's activities are public records.

90	(5) [(a) The accounts of the commission shall be audited once annually] Once per
91	calendar year within 180 days after the fiscal year end, the commission shall:
92	(a) obtain a financial audit of the commission by a licensed accountant [selected by]
93	whom the commission selects and [approved by] the state auditor[:] approves;
94	(b) [The] submit the results of the audit [shall be submitted] to the:
95	(i) commissioner;
96	(ii) commission; [and]
97	(iii) Division of Finance[-]; and
98	(iv) state auditor; and
99	(c) [It is the responsibility of the commission to] send annually a financial report to
100	each producer.
101	Section 3. Section 4-22-9 is amended to read:
102	4-22-9. State disclaimer of liability.
103	The state is not liable for the acts or omissions of the commission[, its] or the
104	commission's officers, agents, or employees, including any obligation, expense, debt, or
105	liability of the commission.
106	Section 4. Section 49-11-201 is amended to read:
107	49-11-201. Establishment of retirement office An independent state agency
108	Office exemption Audits Disclaimer of state liability.
109	(1) (a) There is established the Utah State Retirement Office, which may also be
110	known and function as the Utah State Retirement Systems or the Utah Retirement Systems.
111	(b) The office shall administer the systems, plans, and programs and perform all other
112	functions assigned to it under this title.
113	(2) (a) The office is an independent state agency.
114	(b) [Ht] The office is subject to legislative and executive department budgetary review
115	and comment.
116	(3) The office may establish branch offices upon approval of the board.
117	(4) The board and office are exempt from those acts which are applicable to state and
118	other governmental entities under this code.
119	(5) The board shall:
120	(a) adopt policies parallel to and consistent with:

121	(i) Title 51, Chapter 5, Funds Consolidation Act;
122	(ii) Title 51, Chapter 7, State Money Management Act;
123	(iii) Title 63A, Utah Administrative Services Code;
124	(iv) Title 63G, Chapter 6a, Utah Procurement Code;
125	(v) Title 63J, Chapter 1, Budgetary Procedures Act; and
126	(vi) Title 67, Chapter 19, Utah State Personnel Management Act;
127	(b) submit to the state auditor:
128	(i) copies of the policies no later than November 9, 2017; and
129	(ii) any subsequent amendments to the policies no later than 30 days after adoption of
130	the amendments; and
131	(c) post copies of the policies on the website of the board or office.
132	(6) To ensure compliance with Subsection (5), the board and office are subject to
133	performance and compliance audits by the state auditor under Subsection 67-3-1(17).
134	(7) Once per calendar year within 180 days after the fiscal year end, the board shall:
135	(a) obtain a financial audit of the office by a licensed accountant whom the board
136	selects and the state auditor approves; and
137	(b) submit the results of the audit to the state auditor.
138	(8) The state is not liable for the acts or omissions of the office or the office's officers
139	agents, or employees, including any obligation, expense, debt, or liability of the office.
140	Section 5. Section 53C-1-201 is amended to read:
141	53C-1-201. Creation of administration Purpose Director Participation in
142	Risk Management Fund Audits Disclaimer of state liability.
143	(1) (a) There is established within state government the School and Institutional Trust
144	Lands Administration.
145	(b) The administration shall manage all school and institutional trust lands and assets
146	within the state, except as otherwise provided in Title 53C, Chapter 3, Deposit and Allocation
147	of Revenue from Trust Lands, and Title 53D, Chapter 1, School and Institutional Trust Fund
148	Management Act.
149	(2) The administration is an independent state agency and not a division of any other
150	department.
151	(3) (a) [Ht] The administration is subject to the usual legislative and executive

department controls except as provided in this Subsection (3).

- (b) (i) The director may make rules as approved by the board that allow the administration to classify a business proposal submitted to the administration as protected under Section 63G-2-305, for as long as is necessary to evaluate the proposal.
- (ii) The administration shall return the proposal to the party who submitted the proposal, and incur no further duties under Title 63G, Chapter 2, Government Records Access and Management Act, if the administration determines not to proceed with the proposal.
- (iii) The administration shall classify the proposal pursuant to law if it decides to proceed with the proposal.
 - (iv) Section 63G-2-403 does not apply during the review period.
- (c) The director shall make rules in compliance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, except that the administration is not subject to Subsections 63G-3-301(6) and (7) and Section 63G-3-601, and the director, with the board's approval, may establish a procedure for the expedited approval of rules, based on written findings by the director showing:
 - (i) the changes in business opportunities affecting the assets of the trust;
- (ii) the specific business opportunity arising out of those changes which may be lost without the rule or changes to the rule;
- (iii) the reasons the normal procedures under Section 63G-3-301 cannot be met without causing the loss of the specific opportunity;
 - (iv) approval by at least five board members; and
- (v) that the director has filed a copy of the rule and a rule analysis, stating the specific reasons and justifications for its findings, with the Office of Administrative Rules and notified interested parties as provided in Subsection 63G-3-301(10).
- (d) (i) The administration shall comply with Title 67, Chapter 19, Utah State Personnel Management Act, except as provided in this Subsection (3)(d).
- (ii) The board may approve, upon recommendation of the director, that exemption for specific positions under Subsections 67-19-12(2) and 67-19-15(1) is required in order to enable the administration to efficiently fulfill its responsibilities under the law. The director shall consult with the executive director of the Department of Human Resource Management prior to making such a recommendation.

183 (iii) The positions of director, deputy director, associate director, assistant director, 184 legal counsel appointed under Section 53C-1-305, administrative assistant, and public affairs 185 officer are exempt under Subsections 67-19-12(2) and 67-19-15(1). 186 (iv) Salaries for exempted positions, except for the director, shall be set by the director, 187 after consultation with the executive director of the Department of Human Resource 188 Management, within ranges approved by the board. The board and director shall consider 189 salaries for similar positions in private enterprise and other public employment when setting 190 salary ranges. 191 (v) The board may create an annual incentive and bonus plan for the director and other 192 administration employees designated by the board, based upon the attainment of financial 193 performance goals and other measurable criteria defined and budgeted in advance by the board. 194 (e) (i) The administration shall comply with Title 63G, Chapter 6a, Utah Procurement Code, except where the board approves, upon recommendation of the director, exemption from 195 196 the Utah Procurement Code, and simultaneous adoption of rules under Title 63G, Chapter 3, 197 Utah Administrative Rulemaking Act, for procurement, which enable the administration to 198 efficiently fulfill its responsibilities under the law. 199 (ii) If the board approves, upon recommendation of the director, exemption from Title 200 63G, Chapter 6a, Utah Procurement Code, the board shall: 201 (A) adopt policies parallel to and consistent with Title 63G, Chapter 6a, Utah 202 Procurement Code; 203 (B) submit to the state auditor copies of the policies no later than November 9, 2017, and any subsequent amendments to the policies no later than 30 days after adoption of the 204 205 amendments; and 206 (C) post copies of the policies on the website of the board or administration. 207 (iii) To ensure compliance with this Subsection (3)(e), the board is subject to 208 performance and compliance audits by the state auditor under Subsection 67-3-1(17). 209 (f) (i) Except as provided in Subsection (3)(f)(ii), the administration is not subject to 210 the fee agency requirements of Section 63J-1-504. 211 (ii) The following fees of the administration are subject to the requirements of Section 212 63J-1-504: application, assignment, amendment, affidavit for lost documents, name change, 213 reinstatement, grazing nonuse, extension of time, partial conveyance, patent reissue, collateral

assignment, electronic payment, and processing.

- 215 (g) (i) The administration is not subject to Subsection 63J-1-206(3)(f).
 - (ii) Before transferring appropriated funds between line items, the administration shall submit a proposal to the board for its approval.
 - (iii) If the board gives approval to a proposal to transfer appropriated funds between line items, the administration shall submit the proposal to the Legislative Executive Appropriations Committee for its review and recommendations.
 - (iv) The Legislative Executive Appropriations Committee may recommend:
 - (A) that the administration transfer the appropriated funds between line items;
 - (B) that the administration not transfer the appropriated funds between line items; or
 - (C) to the governor that the governor call a special session of the Legislature to supplement the appropriated budget for the administration.
 - (4) The administration is managed by a director of school and institutional trust lands appointed by a majority vote of the board of trustees with the consent of the governor.
 - (5) (a) The board of trustees shall provide policies for the management of the administration and for the management of trust lands and assets.
 - (b) The board shall provide policies for the ownership and control of Native American remains that are discovered or excavated on school and institutional trust lands in consultation with the Division of Indian Affairs and giving due consideration to Title 9, Chapter 9, Part 4, Native American Grave Protection and Repatriation Act. The director may make rules in accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, to implement policies provided by the board regarding Native American remains.
 - (6) In connection with joint ventures and other transactions involving trust lands and minerals approved under Sections 53C-1-303 and 53C-2-401, the administration, with board approval, may become a member of a limited liability company under Title 48, Chapter 3a, Utah Revised Uniform Limited Liability Company Act, as appropriate pursuant to Section 48-3a-1405 and is considered a person under Section 48-3a-102.
 - (7) Subject to the requirements of Subsection 63E-1-304(2), the administration may participate in coverage under the Risk Management Fund created by Section 63A-4-201.
 - (8) The state is not liable for the acts or omissions of the administration or the administration's officers, agents, or employees, including any obligation, expense, debt, or

245	liability of the administration.
246	(9) Once per calendar year within 180 days after the fiscal year end, the administration
247	shall:
248	(a) obtain a financial audit of the administration by a licensed accountant whom the
249	board selects and the state auditor approves; and
250	(b) submit the results of the audit to the state auditor.
251	Section 6. Section 63E-2-109 is amended to read:
252	63E-2-109. State statutes.
253	(1) Except as specifically modified in its authorizing statute, each independent
254	corporation shall be exempt from the statutes governing state agencies, including:
255	(a) Title 51, Chapter 5, Funds Consolidation Act;
256	(b) Title 51, Chapter 7, State Money Management Act;
257	(c) Title 63A, Utah Administrative Services Code;
258	(d) Title 63G, Chapter 3, Utah Administrative Rulemaking Act;
259	(e) Title 63G, Chapter 4, Administrative Procedures Act;
260	(f) Title 63G, Chapter 6a, Utah Procurement Code;
261	(g) Title 63J, Chapter 1, Budgetary Procedures Act;
262	(h) Title 63J, Chapter 2, Revenue Procedures and Control Act; and
263	(i) Title 67, Chapter 19, Utah State Personnel Management Act.
264	(2) Except as specifically modified in its authorizing statute, each independent
265	corporation shall be subject to:
266	(a) Title 52, Chapter 4, Open and Public Meetings Act; and
267	(b) Title 63G, Chapter 2, Government Records Access and Management Act.
268	(3) [Each] Subject to Subsection (4), each independent corporation board may adopt its
269	own policies and procedures governing its:
270	(a) funds management;
271	(b) audits; and
272	(c) personnel.
273	(4) (a) Each independent corporation board shall:
274	(i) adopt policies parallel to and consistent with:
275	(A) Title 51, Chapter 5, Funds Consolidation Act;

276	(B) Title 51, Chapter 7, State Money Management Act;
277	(C) Title 63A, Utah Administrative Services Code;
278	(D) Title 63G, Chapter 6a, Utah Procurement Code;
279	(E) Title 63J, Chapter 1, Budgetary Procedures Act; and
280	(F) Title 67, Chapter 19, Utah State Personnel Management Act;
281	(ii) submit to the state auditor:
282	(A) copies of the policies no later than November 9, 2017; and
283	(B) any subsequent amendments to the policies no later than 30 days after adoption of
284	the amendments; and
285	(iii) post copies of the policies on the website of the board or corporation.
286	(b) To ensure compliance with this Subsection (4), each independent corporation board
287	is subject to performance and compliance audits by the state auditor under Subsection
288	<u>67-3-1(17).</u>
289	Section 7. Section 63E-2-110 is amended to read:
290	63E-2-110. Budgetary and fiscal requirements.
291	(1) The board of each independent corporation shall annually adopt a budget.
292	(2) (a) All money held in trust by an independent corporation is not public funds, even
293	if they were public funds before the money was received by the independent corporation.
294	(b) The money of an independent corporation is not required to be held in the custody
295	of the state treasurer.
296	(3) Once per calendar year within 180 days after the fiscal year end, the board of each
297	independent corporation shall:
298	(a) obtain a financial audit of the independent corporation by a licensed accountant
299	whom the board selects and the state auditor approves; and
300	(b) submit the results of the audit to the state auditor.
301	Section 8. Section 63H-1-201 is amended to read:
302	63H-1-201. Creation of military installation development authority Status and
303	powers of authority Limitation Disclaimer of state liability.
304	(1) There is created a military installation development authority.
305	(2) The authority is:
306	(a) an independent, nonprofit, separate body corporate and politic, with perpetual

307	succession and statewide jurisdiction, whose purpose is to facilitate the development of
308	military land in a project area;
309	(b) a political subdivision of the state; and
310	(c) a public corporation, as defined in Section 63E-1-102.
311	(3) The authority may:
312	(a) as provided in this chapter, facilitate the development of land within one or more
313	project areas, including the ongoing operation of facilities within a project area;
314	(b) sue and be sued;
315	(c) enter into contracts generally;
316	(d) buy, obtain an option upon, or otherwise acquire any interest in real or personal
317	property:
318	(i) in a project area; or
319	(ii) outside a project area for publicly owned infrastructure and improvements, if the
320	board considers the purchase, option, or other interest acquisition to be necessary for fulfilling
321	the authority's development objectives;
322	(e) sell, convey, grant, dispose of by gift, or otherwise dispose of any interest in real or
323	personal property;
324	(f) enter into a lease agreement on real or personal property, either as lessee or lessor:
325	(i) in a project area; or
326	(ii) outside a project area, if the board considers the lease to be necessary for fulfilling
327	the authority's development objectives;
328	(g) provide for the development of land within a project area under one or more
329	contracts;
330	(h) exercise powers and perform functions under a contract, as authorized in the
331	contract;
332	(i) exercise exclusive police power within a project area to the same extent as though
333	the authority were a municipality, including the collection of regulatory fees;
334	(j) receive the property tax allocation and other taxes and fees as provided in this
335	chapter;
336	(k) accept financial or other assistance from any public or private source for the
337	authority's activities, powers, and duties, and expend any funds so received for any of the

338	purposes of this chapter;
339	(l) borrow money, contract with, or accept financial or other assistance from the federal
340	government, a public entity, or any other source for any of the purposes of this chapter and
341	comply with any conditions of the loan, contract, or assistance;
342	(m) issue bonds to finance the undertaking of any development objectives of the

- (m) issue bonds to finance the undertaking of any development objectives of the authority, including bonds under Title 11, Chapter 17, Utah Industrial Facilities and Development Act, and bonds under Title 11, Chapter 42, Assessment Area Act;
 - (n) hire employees, including contract employees;

- (o) transact other business and exercise all other powers provided for in this chapter;
- (p) enter into a development agreement with a developer of land within a project area;
- (q) enter into an agreement with a political subdivision of the state under which the political subdivision provides one or more municipal services within a project area;
- (r) enter into an agreement with a private contractor to provide one or more municipal services within a project area;
- (s) provide for or finance an energy efficiency upgrade, a renewable energy system, or electric vehicle charging infrastructure as defined in Section 11-42-102, in accordance with Title 11, Chapter 42, Assessment Area Act;
- (t) exercise powers and perform functions that the authority is authorized by statute to exercise or perform; and
- (u) enter into an agreement with the federal government or an agency of the federal government under which the federal government or agency:
 - (i) provides law enforcement services only to military land within a project area; and
- (ii) may enter into a mutual aid or other cooperative agreement with a law enforcement agency of the state or a political subdivision of the state.
- (4) The authority may not itself provide law enforcement service or fire protection service within a project area but may enter into an agreement for one or both of those services, as provided in Subsection (3)(q).
- (5) The state is not liable for the acts or omissions of the authority or the authority's officers, agents, or employees, including any obligation, expense, debt, or liability of the authority.
 - Section 9. Section **63H-1-202** is amended to read:

369	63H-1-202. Applicability of other law.
370	(1) The authority or land within a project area is not subject to:
371	(a) Title 10, Chapter 9a, Municipal Land Use, Development, and Management Act;
372	(b) Title 17, Chapter 27a, County Land Use, Development, and Management Act;
373	(c) ordinances or regulations of a county or municipality, including those relating to
374	land use, health, business license, or franchise; or
375	(d) the jurisdiction of a local district under Title 17B, Limited Purpose Local
376	Government Entities - Local Districts, or a special service district under Title 17D, Chapter 1,
377	Special Service District Act.
378	(2) (a) The authority is subject to and governed by Sections 63E-2-106, 63E-2-107,
379	63E-2-108, 63E-2-109, 63E-2-110, and 63E-2-111, but is not otherwise subject to or governed
380	by Title 63E, Independent Entities Code.
381	(b) The authority shall:
382	(i) adopt policies parallel to and consistent with:
383	(A) Title 51, Chapter 5, Funds Consolidation Act;
384	(B) Title 51, Chapter 7, State Money Management Act;
385	(C) Title 63A, Utah Administrative Services Code;
386	(D) Title 63G, Chapter 6a, Utah Procurement Code;
387	(E) Title 63J, Chapter 1, Budgetary Procedures Act; and
388	(F) Title 67, Chapter 19, Utah State Personnel Management Act;
389	(ii) submit to the state auditor:
390	(A) copies of the policies no later than November 9, 2017; and
391	(B) any subsequent amendments to the policies no later than 30 days after adoption of
392	the amendments; and
393	(iii) post copies of the policies on the authority's website.
394	(c) To ensure compliance with Subsection (2)(b), the authority is subject to
395	performance and compliance audits by the state auditor under Subsection 67-3-1(17).
396	(3) (a) The definitions in Section 57-8-3 apply to this Subsection (3).
397	(b) Notwithstanding the provisions of Title 57, Chapter 8, Condominium Ownership
398	Act, or any other provision of law:
399	(i) if the military is the owner of land in a project area on which a condominium projec

400	is constructed, the military is not required to sign, execute, or record a declaration of a
401	condominium project; and
402	(ii) if a condominium unit in a project area is owned by the military or owned by the
403	authority and leased to the military for \$1 or less per calendar year, not including any common
404	charges that are reimbursements for actual expenses:
405	(A) the condominium unit is not subject to any liens under Title 57, Chapter 8,
406	Condominium Ownership Act;
407	(B) condominium unit owners within the same building or commercial condominium
408	project may agree on any method of allocation and payment of common area expenses,
409	regardless of the size or par value of each unit; and
410	(C) the condominium project may not be dissolved without the consent of all the
411	condominium unit owners.
412	Section 10. Section 63H-4-108 is amended to read:
413	63H-4-108. Relation to certain acts Participation in Risk Management Fund
414	Disclaimer of state liability.
415	(1) (a) The authority is exempt from:
416	[(a)] (i) Title 51, Chapter 5, Funds Consolidation Act;
417	[(b)] (ii) Title 63A, Utah Administrative Services Code;
418	[(c)] (iii) Title 63G, Chapter 6a, Utah Procurement Code;
419	[(d)] (iv) Title 63J, Chapter 1, Budgetary Procedures Act; and
420	[(e)] (v) Title 67, Chapter 19, Utah State Personnel Management Act.
421	(b) The authority shall:
422	(i) adopt policies parallel to and consistent with:
423	(A) Title 51, Chapter 5, Funds Consolidation Act;
424	(B) Title 63A, Utah Administrative Services Code;
425	(C) Title 63G, Chapter 6a, Utah Procurement Code;
426	(D) Title 63J, Chapter 1, Budgetary Procedures Act; and
427	(E) Title 67, Chapter 19, Utah State Personnel Management Act;
428	(ii) submit to the state auditor:
429	(A) copies of the policies no later than November 9, 2017; and
430	(B) any subsequent amendments to the policies no later than 30 days after adoption of

431	the amendments; and
432	(iii) post copies of the policies on the authority's website.
433	(c) To ensure compliance with Subsection (2)(b), the authority is subject to
434	performance and compliance audits by the state auditor under Subsection 67-3-1(17).
435	(2) (a) The authority is subject to audit by the state auditor pursuant to Title 67,
436	Chapter 3, Auditor, and by the legislative auditor general pursuant to Section 36-12-15.
437	(b) Once per calendar year within 180 days after the fiscal year end, the authority shall:
438	(i) obtain a financial audit of the authority by a licensed accountant whom the board
439	selects and the state auditor approves; and
440	(ii) submit the results of the audit to the state auditor.
441	(3) Subject to the requirements of Subsection 63E-1-304(2), the authority may
442	participate in coverage under the Risk Management Fund created by Section 63A-4-201.
443	(4) The state is not liable for the acts or omissions of the authority or the authority's
444	officers, agents, or employees, including any obligation, expense, debt, or liability of the
445	authority.
446	Section 11. Section 63H-5-107 is amended to read:
447	63H-5-107. Notes, bonds, other obligation Not debt liability Expenses
448	payable from funds provided Agency without authority to incur liability on behalf of
449	state.
450	(1) (a) An obligation or liability of the authority does not constitute:
451	(i) a debt or liability of the state or of any of its political subdivisions; or
452	(ii) the loaning of credit of the state or of any of its political subdivisions.
453	(b) An obligation or liability of the authority is payable only from money of the
454	authority.
455	(2) An obligation of the authority shall contain a statement to the effect:
456	(a) that the authority is obligated to pay the obligation solely from the revenues or other
457	money of the authority;
458	(b) that neither the state nor its political subdivisions are obligated to pay it; and
459	(c) that neither the faith and credit nor the taxing power of the state or any of its
460	political subdivisions is pledged to the payment of the obligation.
461	(3) (a) Expenses incurred in carrying out this chapter are payable solely from money of

462	the authority provided under this chapter.
463	(b) Nothing in this chapter authorizes the authority to incur indebtedness or liability on
464	behalf of or payable by the state or any of its political subdivisions.
465	(4) The state is not liable for the acts or omissions of the authority or the authority's
466	officers, agents, or employees.
467	Section 12. Section 63H-5-108 is amended to read:
468	63H-5-108. Relation to certain acts.
469	(1) (a) The authority is exempt from:
470	[(a)] (i) Title 51, Chapter 5, Funds Consolidation Act;
471	[(b)] (ii) Title 63A, Chapter 1, Department of Administrative Services;
472	[(e)] (iii) Title 63G, Chapter 6a, Utah Procurement Code;
473	[(d)] (iv) Title 63J, Chapter 1, Budgetary Procedures Act; and
474	[(e)] (v) Title 67, Chapter 19, Utah State Personnel Management Act.
475	(b) The authority shall:
476	(i) adopt policies parallel to and consistent with:
477	(A) Title 51, Chapter 5, Funds Consolidation Act;
478	(B) Title 63A, Utah Administrative Services Code;
479	(C) Title 63G, Chapter 6a, Utah Procurement Code;
480	(D) Title 63J, Chapter 1, Budgetary Procedures Act; and
481	(E) Title 67, Chapter 19, Utah State Personnel Management Act;
482	(ii) submit to the state auditor:
483	(A) copies of the policies no later than November 9, 2017; and
484	(B) any subsequent amendments to the policies no later than 30 days after adoption of
485	the amendments; and
486	(iii) post copies of the policies on the authority's website.
487	(c) To ensure compliance with Subsection (2)(b), the authority is subject to
488	performance and compliance audits by the state auditor under Subsection 67-3-1(17).
489	(2) (a) The authority is subject to audit by the state auditor pursuant to Title 67,
490	Chapter 3, Auditor, and by the legislative auditor general pursuant to Section 36-12-15.
491	(b) Once per calendar year within 180 days after the fiscal year end, the authority shall:
492	(i) obtain a financial audit of the authority by a licensed accountant whom the board

493	selects and the state auditor approves; and
494	(ii) submit the results of the audit to the state auditor.
495	Section 13. Section 63H-6-103 is amended to read:
496	63H-6-103. Utah State Fair Corporation Legal status Powers Disclaimer of
497	state liability.
498	(1) There is created an independent public nonprofit corporation known as the "Utah
499	State Fair Corporation."
500	(2) The board shall file articles of incorporation for the corporation with the Division
501	of Corporations and Commercial Code.
502	(3) The corporation, subject to this chapter, has all powers and authority permitted
503	nonprofit corporations by law.
504	(4) The corporation shall:
505	(a) manage, supervise, and control:
506	(i) all activities relating to the annual exhibition described in Subsection (4)(j); and
507	(ii) except as otherwise provided by statute, all state expositions, including setting the
508	time, place, and purpose of any state exposition;
509	(b) for public entertainment, displays, and exhibits or similar events:
510	(i) provide, sponsor, or arrange the events;
511	(ii) publicize and promote the events; and
512	(iii) secure funds to cover the cost of the exhibits from:
513	(A) private contributions;
514	(B) public appropriations;
515	(C) admission charges; and
516	(D) other lawful means;
517	(c) acquire and designate exposition sites;
518	(d) use generally accepted accounting principles in accounting for the corporation's
519	assets, liabilities, and operations;
520	(e) seek corporate sponsorships for the state fair park or for individual buildings or
521	facilities within the fair park;
522	(f) work with county and municipal governments, the Salt Lake Convention and
523	Visitor's Bureau, the Utah Travel Council, and other entities to develop and promote

expositions and the use of the state fair park;

525

526

527

528

529

530

532533

534

535

536

537538

539

540

541

542

545

546

547

548

549

550

551

- (g) develop and maintain a marketing program to promote expositions and the use of the state fair park;
- (h) in accordance with provisions of this part, operate and maintain the state fair park, including the physical appearance and structural integrity of the state fair park and the buildings located at the state fair park;
 - (i) prepare an economic development plan for the state fair park;
- 531 (i) hold an annual exhibition that:
 - (i) is called the state fair or a similar name;
 - (ii) promotes and highlights agriculture throughout the state;
 - (iii) includes expositions of livestock, poultry, agricultural, domestic science, horticultural, floricultural, mineral and industrial products, manufactured articles, and domestic animals that, in the corporation's opinion will best stimulate agricultural, industrial, artistic, and educational pursuits and the sharing of talents among the people of Utah;
 - (iv) includes the award of premiums for the best specimens of the exhibited articles and animals;
 - (v) permits competition by livestock exhibited by citizens of other states and territories of the United States; and
 - (vi) is arranged according to plans approved by the board;
- 543 (k) fix the conditions of entry to the annual exhibition described in Subsection (4)(j); 544 and
 - (l) publish a list of premiums that will be awarded at the annual exhibition described in Subsection (4)(j) for the best specimens of exhibited articles and animals.
 - (5) In addition to the annual exhibition described in Subsection (4)(j), the corporation may hold other exhibitions of livestock, poultry, agricultural, domestic science, horticultural, floricultural, mineral and industrial products, manufactured articles, and domestic animals that, in the corporation's opinion, will best stimulate agricultural, industrial, artistic, and educational pursuits and the sharing of talents among the people of Utah.
 - (6) The corporation may:
- 553 (a) employ advisers, consultants, and agents, including financial experts and 554 independent legal counsel, and fix their compensation;

555	(b) (i) participate in the state's Risk Management Fund created under Section
556	63A-4-201; or
557	(ii) procure insurance against any loss in connection with the corporation's property
558	and other assets, including mortgage loans;
559	(c) receive and accept aid or contributions of money, property, labor, or other things of
560	value from any source, including any grants or appropriations from any department, agency, or
561	instrumentality of the United States or Utah;
562	(d) hold, use, loan, grant, and apply that aid and those contributions to carry out the
563	purposes of the corporation, subject to the conditions, if any, upon which the aid and
564	contributions were made;
565	(e) enter into management agreements with any person or entity for the performance of
566	the corporation's functions or powers;
567	(f) establish whatever accounts and procedures as necessary to budget, receive, and
568	disburse, account for, and audit all funds received, appropriated, or generated;
569	(g) subject to Subsection (8), lease any of the facilities at the state fair park;
570	(h) sponsor events as approved by the board; and
571	(i) enter into one or more agreements to develop the state fair park.
572	(7) (a) Except as provided in Subsection (7)[(e)](d), as an independent agency of Utah,
573	the corporation is exempt from:
574	(i) Title 51, Chapter 5, Funds Consolidation Act;
575	(ii) Title 51, Chapter 7, State Money Management Act;
576	(iii) Title 63A, Utah Administrative Services Code;
577	(iv) Title 63G, Chapter 6a, Utah Procurement Code;
578	(v) Title 63J, Chapter 1, Budgetary Procedures Act; and
579	(vi) Title 67, Chapter 19, Utah State Personnel Management Act.
580	(b) The board shall:
581	(i) adopt policies parallel to and consistent with:
582	[(i)] (A) Title 51, Chapter 5, Funds Consolidation Act;
583	[(ii)] (B) Title 51, Chapter 7, State Money Management Act;
584	[(iii)] (C) Title 63A, Utah Administrative Services Code;
585	[(iv)] (D) Title 63G, Chapter 6a, Utah Procurement Code; and

586	[(v)] (E) Title 63J, Chapter 1, Budgetary Procedures Act[-];
587	(ii) submit to the state auditor:
588	(A) copies of the policies no later than November 9, 2017; and
589	(B) any subsequent amendments to the policies no later than 30 days after adoption of
590	the amendments; and
591	(iii) post copies of the policies on the website of the board or corporation.
592	(c) To ensure compliance with Subsection (7)(b), the corporation is subject to
593	performance and compliance audits by the state auditor under Subsection 67-3-1(17).
594	[(c)] (d) The corporation shall comply with the legislative approval requirements for
595	new facilities established in Subsection 63A-5-104(3).
596	(8) (a) Before the corporation executes a lease described in Subsection (6)(g) with a
597	term of 10 or more years, the corporation shall:
598	(i) submit the proposed lease to the State Building Board for the State Building Board's
599	approval or rejection; and
600	(ii) if the State Building Board approves the proposed lease, submit the proposed lease
601	to the Executive Appropriations Committee for the Executive Appropriation Committee's
602	review and recommendation in accordance with Subsection (8)(b).
603	(b) The Executive Appropriations Committee shall review a proposed lease submitted
604	in accordance with Subsection (8)(a) and recommend to the corporation that the corporation:
605	(i) execute the proposed sublease; or
606	(ii) reject the proposed sublease.
607	Section 14. Section 63H-6-108 is amended to read:
608	63H-6-108. Operation of the state fair park Disclaimer of state liability.
609	(1) The corporation shall:
610	(a) operate and maintain the state fair park in accordance with the facility maintenance
611	standards approved by the State Building Board;
612	(b) pay for all costs associated with operating and maintaining the state fair park;
613	(c) obtain approval from the division before the corporation commences capital
614	developments or capital improvements on the state fair park that involve:
615	(i) a construction project that costs more than \$250,000; or
616	(ii) the construction of a new building that costs more than \$1,000,000;

617	(d) obtain a building permit from the division before commencing an activity that
618	requires a building permit;
619	(e) ensure that:
620	(i) any design plan related to the state fair park satisfies any applicable design standards
621	established by the division or the State Building Board; and
622	(ii) construction performed on the state fair park satisfies any applicable construction
623	standards established by the division or the State Building Board;
624	(f) for any new construction project on the state fair park that costs \$250,000 or more:
625	(i) notify the division before commencing the new construction project; and
626	(ii) coordinate with the division regarding review of design plans and construction
627	management;
628	(g) obtain approval from the division before the corporation makes any alteration or
629	addition to the water system, heating system, plumbing system, air conditioning system, or
630	electrical system;
631	(h) obtain approval from the State Building Board before the corporation demolishes a
632	building or facility on the state fair park;
633	(i) keep the state fair park fully insured to protect against loss or damage by fire,
634	vandalism, or malicious mischief;
635	(j) in accordance with Subsection (3), at the corporation's expense, and for the mutual
636	benefit of the division, maintain general public liability insurance in an amount equal to at least
637	\$1,000,000 through one or more companies that are:
638	(i) licensed to do business in the state;
639	(ii) selected by the corporation; and
640	(iii) approved by the division and the Division of Risk Management;
641	(k) ensure that the division is an additional insured with primary coverage on each
642	insurance policy that the corporation obtains in accordance with this section;
643	(l) give the division notice at least 30 days before the day on which the corporation
644	cancels any insurance policy that the corporation obtains in accordance with this section; and
645	(m) if any lien is recorded or filed against the state fair park as a result of an act or
646	omission of the corporation, cause the lien to be satisfied or cancelled within 10 days after the
647	day on which the corporation receives notice of the lien.

648	(2) The State Building Board shall notify the State Historic Preservation Office of any
649	State Building Board meeting at which the State Building Board will consider approval to
650	demolish a facility on the state fair park.
651	(3) The general public liability insurance described in Subsection (1)(j) shall:
652	(a) insure against any claim for personal injury, death, or property damage that occurs
653	at the state fair park; and
654	(b) be a blanket policy that covers all activities of the corporation.
655	(4) The division shall administer any capital improvements on the state fair park that
656	cost more than \$250,000.
657	(5) Upon 24 hours notice to the corporation, the division may enter the state fair park
658	to inspect the state fair park and make any repairs that the division determines necessary.
659	(6) If the corporation no longer operates as an independent public nonprofit corporation
660	as described in this chapter, the state shall assume the responsibilities of the corporation under
661	any contract that is:
662	(a) in effect as of the day on which the status of the corporation changes; and
663	(b) for the lease, construction, or development of a building or facility on the state fair
664	park.
665	(7) (a) A debt or obligation contracted by the corporation is a debt or obligation of the
666	corporation.
667	(b) The state is not liable and assumes no responsibility for any debt or obligation
668	described in Subsection (7)(a), unless the Legislature expressly:
669	(i) authorizes the corporation to contract for the debt or obligation; and
670	(ii) accepts liability or assumes responsibility for the debt or obligation.
671	(c) The state is not liable for the acts or omissions of the corporation or the
672	corporation's officers, agents, or employees.
673	(8) The provisions of this section apply notwithstanding any contrary provision in Title
674	63A, Chapter 5, State Building Board - Division of Facilities Construction and Management.
675	Section 15. Section 63H-7a-803 is amended to read:
676	63H-7a-803. Relation to certain acts Participation in Risk Management Fund
677	Disclaimer of state liability.

- 22 -

(1) The Utah Communications Authority is exempt from:

679	(a) Title 63A, Utah Administrative Services Code, except as provided in Section
680	63A-4-205.5;
681	(b) Title 63G, Chapter 4, Administrative Procedures Act;
682	(c) Title 63J, Chapter 1, Budgetary Procedures Act; and
683	(d) Title 67, Chapter 19, Utah State Personnel Management Act.
684	(2) (a) The board shall:
685	(i) adopt budgetary procedures, accounting, and personnel and human resource policies
686	substantially similar to [those] the policies from which [they have been exempted in] the board
687	is exempt under Subsection (1)[-];
688	(ii) submit to the state auditor:
689	(A) copies of the policies no later than November 9, 2017; and
690	(B) any subsequent amendments to the policies no later than 30 days after adoption of
691	the amendments; and
692	(iii) post copies of the policies on the authority's website.
693	(b) The authority, the board, and the committee members are subject to Title 67,
694	Chapter 16, Utah Public Officers' and Employees' Ethics Act.
695	(c) The authority is subject to Title 52, Chapter 4, Open and Public Meetings Act.
696	(3) To ensure compliance with Subsection (2)(a), the authority is subject to
697	performance and compliance audits by the state auditor under Subsection 67-3-1(17).
698	[(3)] (4) (a) Subject to the requirements of Subsection 63E-1-304(2), the administration
699	may participate in coverage under the Risk Management Fund created by Section 63A-4-201.
700	(b) The state is not liable for the acts or omissions of the authority or the authority's
701	officers, agents, or employees, including any obligation, expense, debt, or liability of the
702	authority.
703	Section 16. Section 63H-8-204 is amended to read:
704	63H-8-204. Relation to certain acts.
705	(1) (a) The corporation is exempt from:
706	[(a)] <u>(i)</u> Title 51, Chapter 5, Funds Consolidation Act;
707	[(b)] (ii) Title 51, Chapter 7, State Money Management Act;
708	[(c)] (iii) Title 63A, Utah Administrative Services Code;
709	[(d)] <u>(iv)</u> Title 63G, Chapter 6a, Utah Procurement Code;

710	[(e)] (v) Title 63J, Chapter 1, Budgetary Procedures Act;
711	[(f)] (vi) Title 63J, Chapter 2, Revenue Procedures and Control Act; and
712	[(g)] (vii) Title 67, Chapter 19, Utah State Personnel Management Act.
713	(b) The corporation shall:
714	(i) adopt policies parallel to and consistent with:
715	(A) Title 51, Chapter 5, Funds Consolidation Act;
716	(B) Title 51, Chapter 7, State Money Management Act;
717	(C) Title 63A, Utah Administrative Services Code;
718	(D) Title 63G, Chapter 6a, Utah Procurement Code;
719	(E) Title 63J, Chapter 1, Budgetary Procedures Act;
720	(F) Title 63J, Chapter 2, Revenue Procedures and Control Act; and
721	(G) Title 67, Chapter 19, Utah State Personnel Management Act;
722	(ii) submit to the state auditor:
723	(A) copies of the policies no later than November 9, 2017; and
724	(B) any subsequent amendments to the policies no later than 30 days after adoption of
725	the amendments; and
726	(iii) post copies of the policies on the corporation's website.
727	(2) The corporation shall comply with:
728	(a) Title 52, Chapter 4, Open and Public Meetings Act; and
729	(b) Title 63G, Chapter 2, Government Records Access and Management Act.
730	(3) To ensure compliance with this section, the corporation is subject to performance
731	and compliance audits by the state auditor under Subsection 67-3-1(17).
732	Section 17. Section 63H-8-406 is amended to read:
733	63H-8-406. Annual report to governor and Legislature Contents Audits.
734	(1) (a) The corporation shall, following the close of each fiscal year, submit, by
735	October 1, an annual written report of its activities for the preceding year to the governor and
736	the Retirement and Independent Entities Interim Committee.
737	(b) Each report shall set forth a complete operating and financial statement of the
738	corporation during the fiscal year it covers.
739	(c) At least once each year, an independent certified public accountant shall audit the

740

books and accounts of the corporation.

741	(d) A complete copy of each annual audit report shall be:
742	(i) included in the report to the governor and the Legislature under Subsection (2);
743	(ii) submitted to the state auditor within 180 days after the fiscal year end;
744	[(ii)] (iii) available for public inspection at the corporation's office; and
745	[(iii)] (iv) made available to the public on the corporation's website.
746	(2) The corporation shall, each fiscal year, submit a budget of its operations to the
747	Legislature and the governor.
748	(3) (a) The corporation shall form an audit committee consisting of no less than three
749	trustees.
750	(b) The audit committee has exclusive authority to:
751	(i) select and engage the independent certified public accountant to audit the
752	corporation; and
753	(ii) supervise the audit.
754	(4) The corporation shall provide additional information upon request by the governor,
755	the Legislature, a legislative committee, the legislative auditor general, or the state auditor.
756	Section 18. Section 63N-6-301 is amended to read:
757	63N-6-301. Utah Capital Investment Corporation Powers and purposes
758	Disclaimer of the state liability.
759	(1) (a) There is created an independent quasi-public nonprofit corporation known as the
760	Utah Capital Investment Corporation.
761	(b) The corporation:
762	(i) may exercise all powers conferred on independent corporations under Section
763	63E-2-106;
764	(ii) is subject to the prohibited participation provisions of Section 63E-2-107; and
765	(iii) is subject to the other provisions of Title 63E, Chapter 2, Independent
766	Corporations Act, except as otherwise provided in this part.
767	(c) The corporation shall file with the Division of Corporations and Commercial Code:
768	(i) articles of incorporation; and
769	(ii) any amendment to its articles of incorporation.
770	(d) In addition to the articles of incorporation, the corporation may adopt bylaws and
771	operational policies that are consistent with this chapter.

772	(e) Except as otherwise provided in this part, this part does not exempt the corporation
773	from the requirements under state law which apply to other corporations organized under Title
774	63E, Chapter 2, Independent Corporations Act.
775	(2) The purposes of the corporation are to:
776	(a) organize the Utah fund of funds;
777	(b) select an investment fund allocation manager to make venture capital and private
778	equity fund investments by the Utah fund of funds;
779	(c) negotiate the terms of a contract with the investment fund allocation manager;
780	(d) execute the contract with the selected investment fund manager on behalf of the
781	Utah fund of funds;
782	(e) receive funds paid by designated investors for the issuance of certificates by the
783	board for private investment in the Utah fund of funds;
784	(f) receive investment returns from the Utah fund of funds; and
785	(g) establish the redemption reserve to be used by the corporation to redeem
786	certificates.
787	(3) The corporation may not:
788	(a) exercise governmental functions;
789	(b) have members;
790	(c) pledge the credit or taxing power of the state or any political subdivision of the
791	state; or
792	(d) make its debts payable out of any money except money of the corporation.
793	(4) (a) The obligations of the corporation are not obligations of the state or any
794	political subdivision of the state within the meaning of any constitutional or statutory debt
795	limitations, but are obligations of the corporation payable solely and only from the
796	corporation's funds.
797	(b) The state is not liable for the acts or omissions of the corporation or the
798	corporation's officers, agents, or employees.
799	(5) The corporation may:
800	(a) engage consultants and legal counsel;
801	(b) expend funds;
802	(c) invest funds;

803	(d) issue debt and equity, and borrow funds;
804	(e) enter into contracts;
805	(f) insure against loss;
806	(g) hire employees; and
807	(h) perform any other act necessary to carry out its purposes.
808	(6) (a) The corporation shall, in consultation with the board, publish on or before
809	September 1 an annual report of the activities conducted by the Utah fund of funds and submit
810	the report to the governor; the Business, Economic Development, and Labor Appropriations
811	Subcommittee; the Business and Labor Interim Committee; and the Retirement and
812	Independent Entities Interim Committee.
813	(b) The annual report shall:
814	(i) be designed to provide clear, accurate, and accessible information to the public, the
815	governor, and the Legislature;
816	(ii) include a copy of the audit of the Utah fund of funds described in Section
817	63N-6-405;
818	(iii) include a detailed balance sheet, revenue and expenses statement, and cash flow
819	statement;
820	(iv) include detailed information regarding new fund commitments made during the
821	year, including the amount of money committed;
822	(v) include the net rate of return of the Utah fund of funds from the inception of the
823	Utah fund of funds, after accounting for all expenses, including administrative and financing
824	costs;
825	(vi) include detailed information regarding:
826	(A) realized gains from investments and any realized losses; and
827	(B) unrealized gains and any unrealized losses based on the net present value of
828	ongoing investments;
829	(vii) include detailed information regarding all yearly expenditures, including:
830	(A) administrative, operating, and financing costs;
831	(B) aggregate compensation information for full- and part-time employees, including
832	benefit and travel expenses; and
833	(C) expenses related to the allocation manager:

(viii) include detailed information regarding all funding sources for administrative,
operations, and financing expenses, including expenses charged by or to the Utah fund of funds, including management and placement fees;
(ix) review the progress of the investment fund allocation manager in implementing its investment plan and provide a general description of the investment plan;

- (x) for each individual fund that the Utah fund of funds is invested in that represents at least 5% of the net assets of the Utah fund of funds, include the name of the fund, the total value of the fund, the fair market value of the Utah fund of funds' investment in the fund, and the percentage of the total value of the fund held by the Utah fund of funds;
- (xi) include the number of companies in Utah where an investment was made from a fund that the Utah fund of funds is invested in, and provide an aggregate count of new full-time employees in the state added by all companies where investments were made by funds that the Utah fund of funds is invested in;
- (xii) include an aggregate total value for all funds the Utah fund of funds is invested in, and an aggregate total amount of money invested in the state by the funds the Utah fund of funds is invested in;
 - (xiii) describe any redemption or transfer of a certificate issued under this part;
- (xiv) include actual and estimated potential appropriations the Legislature will be required to provide as a result of redeemed certificates or tax credits during the following five years;
- (xv) include an evaluation of the state's progress in accomplishing the purposes stated in Section 63N-6-102; and
- (xvi) be directly accessible to the public via a link from the main page of the Utah fund of fund's website.
- (c) The annual report may not identify a specific designated investor who has redeemed or transferred a certificate.
 - Section 19. Section **67-3-1** is amended to read:

67-3-1. Functions and duties.

- (1) (a) The state auditor is the auditor of public accounts and is independent of any executive or administrative officers of the state.
 - (b) The state auditor is not limited in the selection of personnel or in the determination

of the reasonable and necessary expenses of the state auditor's office.

- (2) The state auditor shall examine and certify annually in respect to each fiscal year, financial statements showing:
 - (a) the condition of the state's finances;
 - (b) the revenues received or accrued;
 - (c) expenditures paid or accrued;
- (d) the amount of unexpended or unencumbered balances of the appropriations to the agencies, departments, divisions, commissions, and institutions; and
 - (e) the cash balances of the funds in the custody of the state treasurer.
- (3) (a) The state auditor shall:

866

867

868

869

870

871

872

873

874

875

876

877

878

879

880

881

882

883

884

886

887

888

889

890

891

892

893

894

- (i) audit each permanent fund, each special fund, the General Fund, and the accounts of any department of state government or any independent agency or public corporation as the law requires, as the auditor determines is necessary, or upon request of the governor or the Legislature;
- (ii) perform the audits in accordance with generally accepted auditing standards and other auditing procedures as promulgated by recognized authoritative bodies;
 - (iii) as the auditor determines is necessary, conduct the audits to determine:
 - (A) honesty and integrity in fiscal affairs;
 - (B) accuracy and reliability of financial statements;
 - (C) effectiveness and adequacy of financial controls; and
- (D) compliance with the law.
 - (b) If any state entity receives federal funding, the state auditor shall ensure that the audit is performed in accordance with federal audit requirements.
 - (c) (i) The costs of the federal compliance portion of the audit may be paid from an appropriation to the state auditor from the General Fund.
 - (ii) If an appropriation is not provided, or if the federal government does not specifically provide for payment of audit costs, the costs of the federal compliance portions of the audit shall be allocated on the basis of the percentage that each state entity's federal funding bears to the total federal funds received by the state.
 - (iii) The allocation shall be adjusted to reflect any reduced audit time required to audit funds passed through the state to local governments and to reflect any reduction in audit time

obtained through the use of internal auditors working under the direction of the state auditor.

- (4) (a) Except as provided in Subsection (4)(b), the state auditor shall, in addition to financial audits, and as the auditor determines is necessary, conduct performance and special purpose audits, examinations, and reviews of any entity that receives public funds, including a determination of any or all of the following:
 - (i) the honesty and integrity of all its fiscal affairs;
 - (ii) whether or not its administrators have faithfully complied with legislative intent;
- (iii) whether or not its operations have been conducted in an efficient, effective, and cost-efficient manner;
- (iv) whether or not its programs have been effective in accomplishing the intended objectives; and
- (v) whether or not its management, control, and information systems are adequate, effective, and secure.
- (b) The auditor may not conduct performance and special purpose audits, examinations, and reviews of any entity that receives public funds if the entity:
 - (i) has an elected auditor; and

- (ii) has, within the entity's last budget year, had its financial statements or performance formally reviewed by another outside auditor.
- (5) The state auditor shall administer any oath or affirmation necessary to the performance of the duties of the auditor's office, and may subpoen witnesses and documents, whether electronic or otherwise, and examine into any matter that the auditor considers necessary.
- (6) The state auditor may require all persons who have had the disposition or management of any property of this state or its political subdivisions to submit statements regarding it at the time and in the form that the auditor requires.
 - (7) The state auditor shall:
- (a) except where otherwise provided by law, institute suits in Salt Lake County in relation to the assessment, collection, and payment of its revenues against:
- (i) persons who by any means have become entrusted with public money or property and have failed to pay over or deliver the money or property; and
- (ii) all debtors of the state;

(b) collect and pay into the state treasury all fees received by the state auditor;

- (c) perform the duties of a member of all boards of which the state auditor is a member by the constitution or laws of the state, and any other duties that are prescribed by the constitution and by law;
 - (d) stop the payment of the salary of any state official or state employee who:
- (i) refuses to settle accounts or provide required statements about the custody and disposition of public funds or other state property;
- (ii) refuses, neglects, or ignores the instruction of the state auditor or any controlling board or department head with respect to the manner of keeping prescribed accounts or funds; or
- (iii) fails to correct any delinquencies, improper procedures, and errors brought to the official's or employee's attention;
- (e) establish accounting systems, methods, and forms for public accounts in all taxing or fee-assessing units of the state in the interest of uniformity, efficiency, and economy;
 - (f) superintend the contractual auditing of all state accounts;
- (g) subject to Subsection (8)(a), withhold state allocated funds or the disbursement of property taxes from a state or local taxing or fee-assessing unit, if necessary, to ensure that officials and employees in those taxing units comply with state laws and procedures in the budgeting, expenditures, and financial reporting of public funds; and
- (h) subject to Subsection (9), withhold the disbursement of tax money from any county, if necessary, to ensure that officials and employees in the county comply with Section 59-2-303.1.
- (8) (a) Except as otherwise provided by law, the state auditor may not withhold funds under Subsection (7)(g) until a state or local taxing or fee-assessing unit has received formal written notice of noncompliance from the auditor and has been given 60 days to make the specified corrections.
- (b) If, after receiving notice under Subsection (8)(a), a state or independent local fee-assessing unit that exclusively assesses fees has not made corrections to comply with state laws and procedures in the budgeting, expenditures, and financial reporting of public funds, the state auditor:
 - (i) shall provide a recommended timeline for corrective actions; and

(ii) may prohibit the state or local fee-assessing unit from accessing money held by the state; and

- (iii) may prohibit a state or local fee-assessing unit from accessing money held in an account of a financial institution by filing an action in district court requesting an order of the court to prohibit a financial institution from providing the fee-assessing unit access to an account.
- (c) The state auditor shall remove a limitation on accessing funds under Subsection (8)(b) upon compliance with state laws and procedures in the budgeting, expenditures, and financial reporting of public funds.
- (d) If a local taxing or fee-assessing unit has not adopted a budget in compliance with state law, the state auditor:
- (i) shall provide notice to the taxing or fee-assessing unit of the unit's failure to comply;
- (ii) may prohibit the taxing or fee-assessing unit from accessing money held by the state; and
- (iii) may prohibit a taxing or fee-assessing unit from accessing money held in an account of a financial institution by:
- (A) contacting the taxing or fee-assessing unit's financial institution and requesting that the institution prohibit access to the account; or
- (B) filing an action in district court requesting an order of the court to prohibit a financial institution from providing the taxing or fee-assessing unit access to an account.
- (e) If the local taxing or fee-assessing unit adopts a budget in compliance with state law, the state auditor shall eliminate a limitation on accessing funds described in Subsection (8)(d).
- (9) The state auditor may not withhold funds under Subsection (7)(h) until a county has received formal written notice of noncompliance from the auditor and has been given 60 days to make the specified corrections.
 - (10) Notwithstanding Subsection (7)(g), (7)(h), (8)(b), or (8)(d) the state auditor:
- (a) shall authorize a disbursement by a state or local taxing or fee-assessing unit if the disbursement is necessary to:
 - (i) avoid a major disruption in the operations of the state or local taxing or

989 fee-assessing unit; or

- (ii) meet debt service obligations; and
- (b) may authorize a disbursement by a state or local taxing or fee-assessing unit as the state auditor determines is appropriate.
 - (11) The state auditor shall:
- (a) establish audit guidelines and procedures for audits of local mental health and substance abuse authorities and their contract providers, conducted pursuant to Title 17, Chapter 43, Part 2, Local Substance Abuse Authorities, and Part 3, Local Mental Health Authorities, Title 51, Chapter 2a, Accounting Reports from Political Subdivisions, Interlocal Organizations, and Other Local Entities Act, and Title 62A, Chapter 15, Substance Abuse and Mental Health Act; and
 - (b) ensure that those guidelines and procedures provide assurances to the state that:
- (i) state and federal funds appropriated to local mental health authorities are used for mental health purposes;
- (ii) a private provider under an annual or otherwise ongoing contract to provide comprehensive mental health programs or services for a local mental health authority is in compliance with state and local contract requirements, and state and federal law;
- (iii) state and federal funds appropriated to local substance abuse authorities are used for substance abuse programs and services; and
- (iv) a private provider under an annual or otherwise ongoing contract to provide comprehensive substance abuse programs or services for a local substance abuse authority is in compliance with state and local contract requirements, and state and federal law.
- (12) The state auditor may, in accordance with the auditor's responsibilities for political subdivisions of the state as provided in Title 51, Chapter 2a, Accounting Reports from Political Subdivisions, Interlocal Organizations, and Other Local Entities Act, initiate audits or investigations of any political subdivision that are necessary to determine honesty and integrity in fiscal affairs, accuracy and reliability of financial statements, effectiveness, and adequacy of financial controls and compliance with the law.
- (13) (a) The state auditor may not audit work that the state auditor performed before becoming state auditor.
 - (b) If the state auditor has previously been a responsible official in state government

1020 whose work has not yet been audited, the Legislature shall: 1021 (i) designate how that work shall be audited; and 1022 (ii) provide additional funding for those audits, if necessary. 1023 (14) The state auditor shall: 1024 (a) with the assistance, advice, and recommendations of an advisory committee 1025 appointed by the state auditor from among local district boards of trustees, officers, and 1026 employees and special service district boards, officers, and employees: 1027 (i) prepare a Uniform Accounting Manual for Local Districts that: (A) prescribes a uniform system of accounting and uniform budgeting and reporting 1028 1029 procedures for local districts under Title 17B, Limited Purpose Local Government Entities -1030 Local Districts, and special service districts under Title 17D, Chapter 1, Special Service 1031 District Act; 1032 (B) conforms with generally accepted accounting principles; and 1033 (C) prescribes reasonable exceptions and modifications for smaller districts to the 1034 uniform system of accounting, budgeting, and reporting; 1035 (ii) maintain the manual under Subsection (14)(a) so that it continues to reflect 1036 generally accepted accounting principles; 1037 (iii) conduct a continuing review and modification of procedures in order to improve 1038 them; 1039 (iv) prepare and supply each district with suitable budget and reporting forms; and (v) prepare instructional materials, conduct training programs, and render other 1040 1041 services considered necessary to assist local districts and special service districts in 1042 implementing the uniform accounting, budgeting, and reporting procedures; and 1043 (b) continually analyze and evaluate the accounting, budgeting, and reporting practices 1044 and experiences of specific local districts and special service districts selected by the state 1045 auditor and make the information available to all districts. (15) (a) The following records in the custody or control of the state auditor are 1046 1047 protected records under Title 63G, Chapter 2, Government Records Access and Management 1048 Act:

(i) records that would disclose information relating to allegations of personal

misconduct, gross mismanagement, or illegal activity of a past or present governmental

1049

employee if the information or allegation cannot be corroborated by the state auditor through other documents or evidence, and the records relating to the allegation are not relied upon by the state auditor in preparing a final audit report;

- (ii) records and audit workpapers to the extent they would disclose the identity of a person who during the course of an audit, communicated the existence of any waste of public funds, property, or manpower, or a violation or suspected violation of a law, rule, or regulation adopted under the laws of this state, a political subdivision of the state, or any recognized entity of the United States, if the information was disclosed on the condition that the identity of the person be protected;
- (iii) before an audit is completed and the final audit report is released, records or drafts circulated to a person who is not an employee or head of a governmental entity for their response or information;
- (iv) records that would disclose an outline or part of any audit survey plans or audit program; and
 - (v) requests for audits, if disclosure would risk circumvention of an audit.
- (b) The provisions of Subsections (15)(a)(i), (ii), and (iii) do not prohibit the disclosure of records or information that relate to a violation of the law by a governmental entity or employee to a government prosecutor or peace officer.
- (c) The provisions of this Subsection (15) do not limit the authority otherwise given to the state auditor to classify a document as public, private, controlled, or protected under Title 63G, Chapter 2, Government Records Access and Management Act.
- (d) (i) As used in this Subsection (15)(d), "record dispute" means a dispute between the state auditor and the subject of an audit performed by the state auditor as to whether the state auditor may release a record, as defined in Section 63G-2-103, to the public that the state auditor gained access to in the course of the state auditor's audit but which the subject of the audit claims is not subject to disclosure under Title 63G, Chapter 2, Government Records Access and Management Act.
- (ii) The state auditor may submit a record dispute to the State Records Committee, created in Section 63G-2-501, for a determination of whether the state auditor may, in conjunction with the state auditor's release of an audit report, release to the public the record that is the subject of the record dispute.

1082	(iii) The state auditor or the subject of the audit may seek judicial review of a State
1083	Records Committee determination under Subsection (15)(d)(ii), as provided in Section
1084	63G-2-404.
1085	(16) If the state auditor conducts an audit of an entity that the state auditor has
1086	previously audited and finds that the entity has not implemented a recommendation made by
1087	the state auditor in a previous audit, the state auditor shall notify the Legislative Management
1088	Committee through its audit subcommittee that the entity has not implemented that
1089	recommendation.
1090	(17) (a) The state auditor shall review the policies and amendments to the policies of
1091	the following independent state entities:
1092	(i) independent corporations, to ensure compliance with Subsection 63E-2-109(4),
1093	including:
1094	(A) the Military Installation Development Authority, to ensure compliance with
1095	Subsections 63H-1-202(2)(b) and (c);
1096	(B) the Utah State Railroad Museum Authority, to ensure compliance with Subsection
1097	<u>63H-5-108(1);</u>
1098	(C) the Utah State Fair Corporation, to ensure compliance with Subsection
1099	<u>63H-6-103(7);</u>
1100	(D) the Utah Housing Corporation, to ensure compliance with Subsection
1101	63H-8-204(1); and
1102	(E) the Utah Capital Investment Corporation, to ensure compliance with Subsection
1103	63N-6-412(1);
1104	(ii) the Utah Dairy Commission, to ensure compliance with Subsection 4-22-4.5(2);
1105	(iii) the Utah State Retirement Office, to ensure compliance with Subsection
1106	<u>49-11-201(4);</u>
1107	(iv) the School and Institutional Trust Lands Administration, to ensure compliance
1108	with Subsection 53C-1-201(3)(e);
1109	(v) the Heber Valley Historic Railroad Authority, to ensure compliance with
1110	Subsection 63H-4-108(1); and
1111	(vi) the Utah Communications Authority, to ensure compliance with Subsection
1112	<u>63H-7a-803(2).</u>

1113	(b) Once per calendar year, the state auditor shall review the results of the financial
1114	audits required in Sections 63H-1-704 and 63N-6-405 and Subsections 4-22-8(5),
1115	49-11-201(7), 53C-1-201(9), 63E-2-110(3), 63H-4-108(2)(b), 63H-5-108(2)(b), and
1116	<u>63H-8-406(1)(d).</u>
1117	(c) The state auditor shall conduct a performance audit of each independent entity once
1118	every five years on a rolling basis.
1119	(d) Once per calendar year, the state auditor shall send to each independent entity a
1120	notice describing the:
1121	(i) governmental procedures to which the entity is subject or to which the policies of
1122	the entity are required to parallel, including the policies described in Subsection (17)(a);
1123	(ii) requirement to submit financial audit results identified in Subsection (17)(b); and
1124	(iii) state auditor's responsibilities under this Subsection (17).

Legislative Review Note Office of Legislative Research and General Counsel