## **Senator Lincoln Fillmore** proposes the following substitute bill:

| 1  | LOCAL DISTRICT REVISIONS  |
|----|---|
| 2  | 2017 GENERAL SESSION  |
| 3  | STATE OF UTAH   |
| 4  | Chief Sponsor: Lincoln Fillmore   |
| 5  | House Sponsor: Steve Eliason  |
| 6  | Cosponsors: Howard A. Stephenson  |
| 7  | Curtis S. Bramble   |
|    |   |
| 8  |   |
| 9  | LONG TITLE  |
| 10 | General Description:  |
| 11 | This bill modifies provisions related to property taxes levied by a local district.                   |
| 12 | Highlighted Provisions:   |
| 13 | This bill:  |
| 14 | <ul><li>defines terms;</li></ul>  |
| 15 | <ul> <li>modifies the circumstances under which a local district may levy or collect a</li> </ul>     |
| 16 | property tax that exceeds the certified tax rate;   |
| 17 | <ul> <li>imposes requirements for a member of an appointed board of trustees to report the</li> </ul> |
| 18 | property tax increase to the legislative body that appointed or nominated the                         |
| 19 | member to the board of trustees; and  |
| 20 | <ul> <li>makes technical and conforming changes.</li> </ul>   |
| 21 | Money Appropriated in this Bill:  |
| 22 | None  |
| 23 | Other Special Clauses:  |
| 24 | This bill provides a special effective date.  |



| Uta        | h Code Sections Affected:   |
|------------|---|
| AM         | IENDS:  |
|            | 17B-1-1001, as last amended by Laws of Utah 2013, Chapter 415   |
|            | 17B-2a-1009, as last amended by Laws of Utah 2013, Chapter 415  |
| EN.        | ACTS:   |
|            | 17B-1-1003, Utah Code Annotated 1953  |
|            |   |
| Be         | it enacted by the Legislature of the state of Utah:   |
|            | Section 1. Section <b>17B-1-1001</b> is amended to read:  |
|            | 17B-1-1001. Provisions applicable to property tax levy.   |
|            | (1) Each local district that levies and collects property taxes shall levy and collect them           |
| acc        | ording to the provisions of Title 59, Chapter 2, Property Tax Act.                                    |
|            | (2) As used in this section[ <del>, "elected official" means a local district board of trustees</del> |
| mei        | nber who]:  |
|            | [(a) is elected to the board of trustees by local district voters at an election held for that        |
| pur        | pose, including a member elected under Subsection (4);]   |
|            | [(b) holds, at the time of appointment to the board of trustees, an elected position with             |
| a m        | unicipality, county, or another local district that is partially or completely included within        |
| the        | boundaries of the local district;]  |
|            | [(c) is appointed in accordance with Subsection 17B-1-303(5) or 17B-1-306(4)(f); or]                  |
|            | [(d) is considered to be elected in accordance with Subsection 17B-1-306(4)(g).]                      |
|            | (a) "Appointed board of trustees" means a board of trustees of a local district that                  |
| incl       | udes a member who is appointed to the board of trustees in accordance with Section                    |
| <u>17E</u> | 3-1-304, Subsection 17B-1-303(5), Subsection 17B-1-306(4)(f), or any of the applicable                |
| pro        | visions in Title 17B, Chapter 2a, Provisions Applicable to Different Types of Local                   |
| Dis        | tricts.   |
|            | (b) "Elected board of trustees" means a board of trustees of a local district that consists           |
| enti       | rely of members who are elected to the board of trustees in accordance with Subsection (4),           |
| Sec        | tion 17B-1-306, or any of the applicable provisions in Title 17B, Chapter 2a, Provisions              |
| Apı        | olicable to Different Types of Local Districts.   |
|            | [(3) (a) Except as provided in Subsection (3)(b), a local district may not levy or collect            |

| 56 | property tax revenue that exceeds the certified tax rate during a taxable year that begins on or   |
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| 57 | after January 1, 2011.]  |
| 58 | [(b)] (3) (a) [Notwithstanding Subsection (3)(a)] For a taxable year beginning on or               |
| 59 | after January 1, 2018, a local district may not levy or collect property tax revenue that exceeds  |
| 60 | the certified tax rate [during a taxable year that begins on or after January 1, 2011, if] unless: |
| 61 | (i) [and] to the extent that the revenue from the property tax was pledged before                  |
| 62 | January 1, [2011,] 2018, the local district pledges the property tax revenue to pay for bonds or   |
| 63 | other obligations of the local district; or  |
| 64 | [(ii) the members of the board of trustees are all elected officials;]                             |
| 65 | [(iii) the majority of the board of trustees are elected officials; or]                            |
| 66 | [(iv)] (ii) the proposed tax or increase in the property tax rate has been approved by:            |
| 67 | (A) an elected board of trustees;  |
| 68 | (B) subject to Subsection (3)(b), an appointed board of trustees;                                  |
| 69 | [(A)] (C) a majority of the registered voters within the local district [at] who vote in an        |
| 70 | election held for that purpose on a date specified in Section 20A-1-204;                           |
| 71 | [(B)] (D) the legislative body of the appointing authority; or                                     |
| 72 | [(C)] (E) the legislative body of:   |
| 73 | (I) a majority of the municipalities partially or completely included within the                   |
| 74 | boundary of the specified local district; or   |
| 75 | (II) the county in which the specified local district is located, if the county has some or        |
| 76 | all of its unincorporated area included within the boundary of the specified local district.       |
| 77 | (b) For a local district with an appointed board of trustees, each member of the board             |
| 78 | of trustees shall comply with the trustee reporting requirements described in Section              |
| 79 | 17B-1-1003 before the local district may impose a property tax levy that exceeds the certified     |
| 80 | tax rate.  |
| 81 | (4) (a) Notwithstanding provisions to the contrary in Title 17B, Chapter 2a, Provisions            |
| 82 | Applicable to Different Types of Local Districts, and [for purposes of Subsection (3)(b),]         |
| 83 | subject to Subsection (4)(b), members of the board of trustees of a local district shall be        |
| 84 | elected, if[ <del>, subject to Subsection (4)(b)</del> ]:  |
| 85 | (i) two-thirds of all members of the board of trustees of the local district vote in favor         |
| 86 | of changing to an elected board of trustees; and   |

| 87  | (ii) the legislative body of each municipality or county that appoints a member to the                           |
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| 88  | board of trustees adopts a resolution approving the change to an elected board of trustees.                      |
| 89  | (b) A change to an elected board of trustees under Subsection (4)(a) may not shorten                             |
| 90  | the term of any member of the board of trustees serving at the time of the change.                               |
| 91  | (5) Subsections (2), (3), and (4) do not apply to:   |
| 92  | (a) Title 17B, Chapter 2a, Part 6, Metropolitan Water District Act;  |
| 93  | (b) Title 17B, Chapter 2a, Part 10, Water Conservancy District Act; or   |
| 94  | (c) a local district in which:   |
| 95  | (i) the board of trustees consists solely of:  |
| 96  | (A) land owners or the land owners' agents; or   |
| 97  | (B) as described in Subsection 17B-1-302(1)(c), land owners or the land owners' agents                           |
| 98  | or officers; and   |
| 99  | (ii) there are no residents within the local district at the time a property tax is levied.                      |
| 100 | Section 2. Section 17B-1-1003 is enacted to read:  |
| 101 | 17B-1-1003. Trustee reporting requirement.   |
| 102 | (1) As used in this section:   |
| 103 | (a) "Appointed board of trustees" means a board of trustees of a local district that                             |
| 104 | includes a member who is appointed to the board of trustees in accordance with Section                           |
| 105 | <u>17B-1-304</u> , Subsection <u>17B-1-303(5)</u> , Subsection <u>17B-1-306(4)(f)</u> , or any of the applicable |
| 106 | provisions in Title 17B, Chapter 2a, Provisions Applicable to Different Types of Local                           |
| 107 | Districts.   |
| 108 | (b) "Legislative entity" means:  |
| 109 | (i) the member's appointing authority, if the appointing authority is a legislative body;                        |
| 110 | <u>or</u>  |
| 111 | (ii) the member's nominating entity, if the appointing authority is not a legislative body.                      |
| 112 | (c) (i) "Member" means an individual who is appointed to a board of trustees for a                               |
| 113 | local district in accordance with Section 17B-1-304, Subsection 17B-1-303(5), Subsection                         |
| 114 | 17B-1-306(4)(f), or any of the applicable provisions in Title 17B, Chapter 2a, Provisions                        |
| 115 | Applicable to Different Types of Local Districts.  |
| 116 | (ii) "Member" includes a member of the board of trustees who holds an elected                                    |
| 117 | position with a municipality, county, or another local district that is partially or completely                  |

| 118 | included within the boundaries of the local district.  |
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| 119 | (d) "Nominating entity" means the legislative body that submits nominees for                   |
| 120 | appointment to the board of trustees to an appointing authority.                               |
| 121 | (e) "Property tax increase" means a property tax levy that exceeds the certified tax rate      |
| 122 | for the taxable year.  |
| 123 | (2) (a) If a local district board of trustees adopts a tentative budget that includes a        |
| 124 | property tax increase, each member shall report to the member's legislative entity on the      |
| 125 | property tax increase.   |
| 126 | (b) (i) The local district shall request that each of the legislative entities that appoint or |
| 127 | nominate a member to the local district's board of trustees hear the report required by        |
| 128 | Subsection (2)(a) at a public meeting of each legislative entity.                              |
| 129 | (ii) The request to make a report may be made by:  |
| 130 | (A) the member appointed or nominated by the legislative entity; or                            |
| 131 | (B) another member of the board of trustees.   |
| 132 | (c) The member appointed or nominated by the legislative entity shall make the report          |
| 133 | required by Subsection (2)(a) at a public meeting that:  |
| 134 | (i) complies with Title 52, Chapter 4, Open and Public Meetings Act;                           |
| 135 | (ii) includes the report as a separate agenda item; and  |
| 136 | (iii) is held within 30 days after the day on which the legislative entity receives a          |
| 137 | request to hear the report.  |
| 138 | (d) (i) If the legislative entity does not have a scheduled meeting within 30 days after       |
| 139 | the day on which the legislative entity receives a request to hear the report required by      |
| 140 | Subsection (2)(a), the legislative entity shall schedule a meeting for that purpose.           |
| 141 | (ii) If the legislative entity fails to hear the report at a public meeting that meets the     |
| 142 | criteria described in Subsection (2)(c), the trustee reporting requirements under this section |
| 143 | shall be considered satisfied.   |
| 144 | (3) (a) A report on a property tax increase at a legislative entity's public meeting shall     |
| 145 | include:   |
| 146 | (i) a statement that the local district intends to levy a property tax at a rate that exceeds  |
| 147 | the certified tax rate for the taxable year;   |
| 148 | (ii) the dollar amount of and purpose for additional ad valorem tax revenue that would         |

| 149 | be generated by the proposed increase in the certified tax rate,                                |
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| 150 | (iii) the approximate percentage increase in ad valorem tax revenue for the local               |
| 151 | district based on the proposed property tax increase; and                                       |
| 152 | (iv) any other information requested by the legislative entity.                                 |
| 153 | (b) The legislative entity shall allow time during the meeting for comment from the             |
| 154 | legislative entity and members of the public on the property tax increase.                      |
| 155 | (4) (a) If more than one member is appointed to the board of trustees by the same               |
| 156 | legislative entity, a majority of the members appointed or nominated by the legislative entity  |
| 157 | shall be present to provide the report required by Subsection (2) and described in Subsection   |
| 158 | <u>(3).</u>   |
| 159 | (b) The chair of the board of trustees shall appoint another member of the board of             |
| 160 | trustees to provide the report described in Subsection (3) to the legislative entity if:        |
| 161 | (i) the member appointed or nominated by the legislative entity is unable or unwilling          |
| 162 | to provide the report at a public meeting that meets the requirements of Subsection (3)(a); and |
| 163 | (ii) the absence of the member appointed or nominated by the legislative entity results         |
| 164 | <u>in:</u>  |
| 165 | (A) no member who was appointed or nominated by the legislative entity being present            |
| 166 | to provide the report; or   |
| 167 | (B) an inability to comply with Subsection (4)(a).  |
| 168 | (5) A local district board of trustees may approve a property tax increase only after the       |
| 169 | conditions of this section have been satisfied or considered satisfied for each member of the   |
| 170 | board of trustees.  |
| 171 | Section 3. Section 17B-2a-1009 is amended to read:  |
| 172 | 17B-2a-1009. Limit on property tax authority Exceptions.  |
| 173 | (1) As used in this section[, "elected official" means a water conservancy district board       |
| 174 | of trustee member who]:   |
| 175 | (a) "Appointed board of trustees" means a board of trustees of a water conservancy              |
| 176 | district that includes a member who is appointed to the board of trustees in accordance with    |
| 177 | this part.  |
| 178 | (b) "Elected board of trustees" means a board of trustees of a water conservancy district       |
| 179 | that consists entirely of members who are elected to the board of trustees in accordance with   |

| 180 | this part.   |
|-----|--|
| 181 | [(a) is elected to the board of trustees by water conservancy district voters at an              |
| 182 | election held for that purpose;]   |
| 183 | [(b) holds, at the time of appointment to the board of trustees, an elected position with        |
| 184 | a municipality, county, or local district that is partially or completely included within the    |
| 185 | boundaries of the water conservancy district; or]  |
| 186 | [(c) is appointed in accordance with Subsection 17B-1-303(5) or 17B-1-306(4)(f) or               |
| 187 | <del>(g).</del> ]  |
| 188 | (2) (a) [The board of trustees of] For a taxable year beginning on or after January 1,           |
| 189 | 2018, a water conservancy district may not collect property tax revenue [in a tax year beginning |
| 190 | on or after January 1, 2015,] that would exceed the certified tax rate under Section 59-2-924    |
| 191 | unless the proposed tax levy has been previously approved by:                                    |
| 192 | [(a) the members of the board of trustees are all elected officials;]                            |
| 193 | [(b) the majority of the board of trustees are elected officials; or]                            |
| 194 | [(c) the proposed tax levy has previously been approved by:]                                     |
| 195 | (i) an elected board of trustees;  |
| 196 | (ii) subject to Subsection (2)(b), an appointed board of trustees;                               |
| 197 | [(i)] (iii) a majority of the water conservancy district voters [at] who vote in an election     |
| 198 | held for that purpose on a date specified in Section 20A-1-204; or                               |
| 199 | [(ii)] (iv) for a district described in Subsection 17B-2a-1005(2)(b), the appointing             |
| 200 | authority.   |
| 201 | (b) For a water conservancy district with an appointed board of trustees, each member            |
| 202 | of the board of trustees shall comply with the trustee reporting requirements described in       |
| 203 | Section 17B-1-1003 before the water conservancy district may impose a property tax levy that     |
| 204 | exceeds the certified tax rate.  |
| 205 | Section 4. Effective date.   |
| 206 | This bill takes effect on January 1, 2018.   |