

Interim Study Items Agreed to by the President, Speaker, and Interim Committee Chairs April 13, 2016

Business and Labor Interim Committee *Requested Study Items*

Representative Val L. Peterson

Senator Curtis S. Bramble

1. **Alcoholic Beverage Control Policy** - to study policy issues related to alcoholic beverage control.
2. **Occupational and Professional Licensing** - to study issues related to the effectiveness of the Occupational and Professional Licensure Review Committee.
3. **Motor Vehicle Insurance Minimum** - to study issues related to the minimum level of insurance required to operate a motor vehicle.
4. **Revised Business Corporate Act Amendments** - to study whether to modify provisions regulating business corporations.
5. **Grand Boulevards Corridor Plan** – to study issues related to the Grand Boulevards Corridor Plan, which is a master planning effort relative to creating a first-class entrance and exit to Salt Lake City.

Political Subdivisions Interim Committee *Requested Study Items*

Representative R. Curt Webb Co-Chair

Senator Daniel W. Thatcher Co-Chair

1. **Zoning (Christensen)** – study federal and state law relationships and local zoning laws related to single-family residence and substance abuse residence recovery. Political Subdivisions Interim Committee will focus on the licensing and zoning aspect of substance abuse recovery residences, and the Judiciary Interim Committee will focus on the federal-state law issues.
2. **Local districts and other limited government local entities** – study the different limited purpose local government entities authorized in statute to understand how each is created, dissolved, and operated, and what level of oversight exists. Additionally, study whether additional statutory authority is needed to allow local districts to provide multiple services/ facilities together in accordance with recent federal law.
3. **Short term rentals (Knotwell)** – study land use issues and regulations related to short term rentals and tax collection.
4. **Local historic districts (Wilson)** – study the process used by municipalities to create local historic districts, including how historic landmark commissions approve/deny projects.
5. **Mobile Home Helpline (Thatcher)** – (required report and sunset review) the University of Utah, S.J. Quinney College of Law is required to report on the status of the mobile home helpline.

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Education Interim Committee *Requested Study Items*

Representative Bradley G. Last Co-Chair

Senator Ann Millner Co-Chair

1. Assessment, and accountability.
2. The teacher shortage – scope, causes, and potential solutions.
3. Teacher preparation programs.
4. New methods of instruction, including competency-based education and digital teaching and learning.
5. Property tax equalization – methods to equalize the variation in school district property tax revenue that results from differences in the taxable value of property across school districts.
6. Education and workforce alignment, including studying the implementation of SB 103 Strategic Workforce Investments.
7. Performance funding in higher education.
8. Follow-up on items studied during the 2015 interim, including optional enhanced kindergarten and educator professional learning.
9. School leadership, including following up on implementation of the School Leadership Development Program established in Section 53A-1-1209.

Natural Resources, Agriculture, and Environment Interim Committee

Requested Study Items

Representative Lee B. Perry Co-Chair

Senator Scott K. Jenkins Co-Chair

1. Congressman Bishop's Public Lands Initiative
2. Utah State Parks – expansion, adjacent SITLA lands, park fees, long term financing for outdoor recreation, etc.
3. Wildfires – suppression funding, fire reduction comprehensive strategy, rehabilitation funding, policy details and implementation, wood utilization and relationship to wildfire risk reduction
4. Recodification of Title 4, Agriculture Code
5. Air Quality – long term planning and projections
6. Tire recycling - fees and how fees are used
7. State Water Divisions' response to the 2015 water audit - report on agency implementation of the audit's recommendations, including the development of an efficient and effective system of collecting accurate water use data from public water systems to better enable the agencies to forecast future needs, regulate water use, and monitor conservation goals.

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8. Water System Infrastructure – report from large water conservancy districts on a comprehensive plan to fund water system infrastructure repair, replacement, and creation costs, including ways that the districts and other water providers could create reserve funds to cover a portion of the costs.
9. We propose a committee site visit.
 - o Purpose - to study:
 - Utah State Parks expansion and interaction with adjacent SITLA lands; and
 - Wildfire issues
 - o Date – Tentatively, September 22-24
 - o Location - TBD, possibly Washington county area and points along I-15 between SLC and Washington County
 - o Cost - 2 nights lodging, large bus or van rental, per diem and expenses for up to 18 committee members

Revenue and Taxation Interim Committee *Requested Study Items*

Representative Daniel McCay Co-Chair

Senator Deidre M. Henderson Co-Chair

1. **International Tax Credits** – to study double taxation on foreign income via pass-through entities.
2. **Property Assessments** – to study property assessments when limited market data are available, including Use Value Adjustments for determining value for real property assessments vs. Market Value Adjustments.
3. **Property Tax and Fair Market Value** - to study the fair market valuation of static property.
4. **Public Building Materials** – to study a sales tax exemption for public building materials.
5. **Solar Tax Credits** – to study how to determine when the state of Utah should end solar energy tax credits.
6. **Green Belt Assessment** – to study issues related to green belt assessment, including SB 12, 2012 General Session.
7. **Voted and Board Leeway** – to study amendments to school district property tax provisions regarding the voted and board leeway.
8. **Special District Tax Revisions** – to study the circumstances under which a local district may levy or collect a property tax that exceeds the certified rate (elected board / appointed board).
9. **HB 310, Tax Credit Review Amendments** – to study tax credits according to the cycle set in HB 310.
10. **Filing Dates** – compare federal and state filing due dates.
11. **Revenue and Taxation Amendments**
12. **Use Tax** – clarify tax forms, assess ongoing viability of use tax and other options.

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13. Tax Commission

- a. In general – administration of tax code/system
- b. Policy rulings

14. Truth in Taxation Process for Fees

15. Service districts accounting for districts that overlap multiple taxing entities.

Transportation Interim Committee *Requested Study Items*

Representative Johnny Anderson, Co-Chair

Senator Alvin B. Jackson, Co-Chair

1. Unmanned Aircraft (Drones)
2. Update on the Mountain Accord
3. Update from the Transportation Commission on the impacts of legislation passed during the 2016 General Session
4. Highway Signage Issues
5. C Decal Prioritization
6. Salvage and Branded Title Vehicles
7. Motor Carrier Size and Weight Restrictions
8. UDOT Division Description Review and Cleanup
9. Driver License Amendments – DUI

Judiciary Interim Committee *Requested Study Items*

Representative LaVar Christensen Co-Chair

Senator Mark B. Madsen Co-Chair

1. Meeting the child welfare "Least Restrictive Means" test: to study and report on the current and ongoing status of the extent to which the Division of Child and Family Services system and the courts are meeting the constitutionally required "least restrictive means" test in parental rights enforcement and termination, and to study applicable audits
2. Indigent Defense: to study the provision of indigent defense services in the state, including funding issues and the ongoing efforts of the newly-created Indigent Defense Commission
3. Marijuana Impairment and Penalties: to study marijuana impairment standards and possession penalties
4. State Zoning Powers: to study federal and state constitutional issues related to state zoning powers for drug recovery centers in residential neighborhoods
5. Justice Courts: to study the impact on justice courts resulting from reform initiatives, including misdemeanor reclassification

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Law Enforcement and Criminal Justice Interim Committee *Requested Study Items*

Representative Don L. Ipson Co-Chair

Senator Todd Weiler Co-Chair

1. Death Penalty – study the costs and delays associated with the death penalty process in Utah. What options does the state have to make the process more efficient? What are other states doing to decrease the length of stay on death row?
2. Line of duty benefits – study whether the state should provide a line-of-duty death benefit for volunteer emergency responders.
3. Private security amendments – study modifications to requirements regarding the employment of an off-duty police officer by a security company.
4. Implementation of the Justice Reinvestment Initiative – how has the full implementation of the Justice Reinvestment Initiative impacted the counties (jails and sheriffs) and are the promised impacts materializing? How has the implementation of the Justice Reinvestment Initiative impacted sentencing and the Board of Pardons and Parole?

Economic Development and Workforce Services Interim Committee *Requested Study Items*

Representative Rebecca P. Edwards Co-Chair

Senator Brian E. Shiozawa Co-Chair

1. **Long Term Planning** – Hear presentations regarding top 3 goals and desire legislation from:
 - GOED
 - DWS
 - Dept. of Heritage and Arts
 - USTAR
 - Utah Fund of Funds
2. **Impact of Incentive Programs** – Deep dive into economic impact of incentives including:
 - EDTIF
 - IAF
 - Motion Picture Incentive Program
 - Tourism Incentives
 - Community Impact BoardReview best practices based on Pew Study and other sources.
3. **STEM Action Center** – Review goals, costs, and outcomes of STEM Action Center.

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4. **Affordable Housing/Homelessness** - Deep dive into the current state-wide demand for and inventory of affordable housing and the potential impacts of different investment strategies to bridge any gaps. Build upon work of Lt. Governor's Affordable Housing Task Force.
5. **Enterprise Zone Legislation** – Review impact of 2016 changes to Enterprise Zone program.
6. **Overview of DWS Programs** – Presentation from Staff updating committee on DWS programs and their costs.

Health and Human Services Interim Committee *Requested Study Items*

Representative Kay L. McIff Co-Chair

Senator Evan J. Vickers Co-Chair

1. **Opioid Misuse and Abuse** – Studying the underlying causes of the problem and considering steps the Legislature might take to either enable or motivate patients, prescribers, dispensers, state regulators, community organizations, and others to take additional action to stem the epidemic.
2. **Medical Marijuana** – Review and make recommendations regarding any draft legislation that is essentially ready for introduction during the 2017 General Session.
3. **Access to Health Care** – Examine the adequacy, distribution, and use of Utah's medical workforce, including the staffing of rural and urban health care clinics, the use of mid-level providers, whether the number of residencies for family practice doctors should be increased, and whether there is any way to reduce the disparity in compensation between primary care providers and specialists.
4. **Intergenerational Poverty** - Consider related issues within the purview of the committee, particularly the availability of health care, mental health services, and treatment services for substance use disorders.
5. **End of Life Options** – Consider issues related to end-of-life legislation debated during the past two sessions of the Legislature.
6. **Other Issues** – Conduct sunset reviews that fall within the committee's purview, receive and evaluate the necessity of statutorily required reports, and act on a January request by the Administrative Rules Review Committee to consider the Department of Health's process for modifying the Utah Medicaid Provider Manual.

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Government Operations Interim Committee *Requested Study Items*

Representative Jack R. Draxler

Senator Margaret Dayton

1. **Caucus and Primary Process** - Study amendments to the caucus and primary process.
2. **County Election Administration** - Study a county's constitutional and statutory obligations related to administering an election, including who should bear the cost of the election.
3. **Election Day Voter Registration Pilot Project** - Study and evaluate the data gathered from the three-year Election Day Voter Registration Pilot Project
4. **Governmental Nonprofit Entity Compliance** - Study whether the Open and Public Meetings Act and the Government Records Access and Management Act should apply to a governmental nonprofit corporation and to study the state auditor's authority to audit the accounts of a governmental nonprofit corporation.
5. **Redistricting Advisory Commission** - Study principles and procedures to guide the Legislature during redistricting.
6. **Elections Revisions** - Study necessary changes to election law.
7. **Sale of State Land** - Study procedure for the sale of state land.
8. **Voting Equipment** - Study policy considerations related to and the provision of funding for the purchase of new voting machines.
9. **Veterans' and Military Affairs Issues** - study the need for more cemetery capacity, which is expected to run out in 6-7 years, and to study the effects of HB 386 on the department's ability to obtain full Medicaid certification for its care facilities.
10. **State Auditor Issues** - Study various issues suggested by the state auditor.
11. **Attorney General Issues** - study governmental immunity as it relates to SB 233 and to study various adjustments to GRAMA as suggested by the Office of the Attorney General.

Public Utilities, Energy, and Technology Interim Committee *Requested Study Items*

Representative Ken Ivory Co-Chair

Senator David P. Hinkins Co-Chair

1. **Single-Sign On Database** - Review single-sign on database implementation and operation.
2. **Universal Service Fund** - Review Universal Service Fund use in the state.
3. **Utah Communication Authority** - Review of governance and network infrastructure.
4. **Telehealth** - Review of telehealth services and coverage.

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5. **Alternative Energy Credits, Subsidies, and Exemptions** - Study the total value or amount of state and federal incentives, subsidies, credits, and exemptions and their impact on the potential for oversupply and market distortion.
6. **Broadband Incentives** - Study and consider incentives that may be offered to promote broadband expansion and adoption throughout the state in support of economic development, education, and other identified objectives.
7. **Net Metering** - Study issues related to net metering.
8. **Review of the Administration of 911 Surcharges** - This audit report was assigned to the Public Utilities, Energy, and Technology Interim Committee, as the Lead Committee, by the Audit Subcommittee on February 1, 2016.
9. **Data Breach Notification** - Study data security breach notifications by public entities.
10. **Longitudinal Data Management Governance** - Study how to develop a governance structure for the longitudinal data system and the Utah Data Alliance, including a governing board and a director.

Retirement & Independent Entities Interim Committee

Requested Study Items

Representative Kraig Powell, Co-Chair

Senator Todd Weiler, Co-Chair

1. Compensation and benefits analysis of Tier II-eligible Public Safety officers, firefighters, and educators.
2. Analysis of Tier I Unfunded Actuarial Accrued Liability (UAAL).
3. Update on URS's certified contribution rates.
4. Analysis of URS's actuarial assumed rate of return.
5. Update from URS on implementation of Phased Retirement (2016 S.B. 19).
6. Full postretirement reemployment after 60 days for educators in rural counties.
7. Potential amendment of earnings cap for postretirement reemployment after between 60 – 364 days for all other employees.
8. URS technical review.