1	INCOME TAX REFORM
2	2018 GENERAL SESSION
3	STATE OF UTAH
4	
5	LONG TITLE
6	General Description:
7	This bill modifies the business income apportionment provisions.
8	Highlighted Provisions:
9	This bill:
10	addresses the apportionment of business income for income tax purposes by:
11	 phasing in a requirement that certain taxpayers use only the sales factor to
12	calculate the fraction for apportioning business income to the state; and
13	• allowing optional apportionment taxpayers to choose between a single sales
14	factor and an equally weighted method to calculate the fraction for apportioning
15	business income to the state;
16	 provides a method for a taxpayer to determine if the taxpayer is an optional
17	apportionment taxpayer; and
18	 makes technical and conforming changes.
19	Money Appropriated in this Bill:
20	None
21	Other Special Clauses:
22	This bill provides a special effective date.
23	Utah Code Sections Affected:
24	AMENDS:
25	59-7-110 , as last amended by Laws of Utah 2016, Chapters 311 and 323
26	59-7-302 (Effective 01/01/18), as last amended by Laws of Utah 2017, Chapters 181
27	and 268
28	59-7-311, as last amended by Laws of Utah 2016, Chapters 311 and 323
29	59-7-312, as last amended by Laws of Utah 2008, Chapter 283
30	59-7-315, as last amended by Laws of Utah 2008, Chapter 283
31	

Be it enacted by the Legislature of the state of Utah:

32

33	Section 1. Section 59-7-110 is amended to read:
34	59-7-110. Utah net losses Carryforwards and carrybacks Deduction.
35	(1) The amount of Utah net loss that shall be carried back or forward to offset income
36	of another taxable year is determined as provided in this section.
37	[(2) (a) Subject to the other provisions of this section, a Utah net loss from a taxable
38	year beginning before January 1, 1994, shall be carried back three taxable years preceding the
39	taxable year of the loss and any remaining loss shall be carried forward five taxable years
40	following the taxable year of the loss.]
41	[(b) (i)] (2) (a) Subject to the other provisions of this section, a taxpayer may:
42	(i) carry back a Utah net loss from a taxable year [beginning on or after January 1,
43	1994, may be carried back] for three taxable years preceding the taxable year of the loss; and
44	[carried]
45	(ii) carry forward a Utah net loss from a taxable year for 15 taxable years following the
46	taxable year of the loss.
47	[(ii)] (b) If [an election is made to] a taxpayer elects to forego the federal net operating
48	loss carryback, the taxpayer may not carry back a Utah net loss [is not eligible to be carried
49	back] unless the taxpayer makes an election [is made] for state purposes.
50	(3) A <u>taxpayer shall carry a</u> Utah net loss [shall be carried] to the earliest eligible year
51	for which the Utah taxable income before net loss deduction, minus Utah net losses from
52	previous years that [were applied or required to be applied] a taxpayer applied or was required
53	to apply to offset income, is not less than zero.
54	(4) (a) Except as provided in Subsection (4)(b), the amount of Utah net loss that \underline{a}
55	<u>taxpayer</u> shall [be carried] <u>carry</u> to the year identified in Subsection (3) is the lesser of:
56	(i) the remaining Utah net loss after deduction of any amounts of the Utah net loss that
57	[were] a taxpayer carried to previous years; or
58	(ii) the remaining Utah taxable income before net loss deduction of the year identified
59	in Subsection (3) after deduction of Utah net losses from previous years that [were carried or
60	required to be carried] a taxpayer carried or was required to carry to the year identified in
61	Subsection (3).
62	(b) (i) The amount of Utah net loss [carried] that a taxpayer carries back from a taxable
63	year may not exceed \$1,000,000 in Utah taxable income for each return filed under this chapter

64 in a taxable year.

- 65 (ii) A <u>taxpayer may carry forward a</u> Utah net loss in excess of \$1,000,000 [may be carried forward].
- 67 (iii) A <u>taxpayer may carry a remaining Utah net loss [shall be available to be carried]</u> to 68 one or more taxable years in accordance with this section.
 - (5) (a) (i) Subject to Subsection (5)(a)(ii), a corporation acquiring the assets or stock of another corporation may not deduct any net loss incurred by the acquired corporation prior to the date of acquisition.
 - (ii) Subsection (5)(a)(i) does not apply if the only change in the corporation is that of the state of incorporation.
 - (b) An acquired corporation may deduct the acquired corporation's net losses incurred before the date of acquisition against the acquired corporation's separate income as calculated under Subsections (6) and (7) if the acquired corporation has continued to carry on a trade or business substantially the same as that conducted before the acquisition.
 - (6) For purposes of Subsection (5)(b), the amount of net loss an acquired corporation that is acquired by a unitary group may deduct is calculated by:
 - (a) subject to Subsection (7):
 - (i) except as provided in Subsection (6)(a)(ii), calculating the sum of:
 - (A) an amount determined by dividing the average value of the acquired corporation's real and tangible personal property owned or rented and used in this state during the taxable year by the average value of all of the unitary group's real and tangible personal property owned or rented and used during the taxable year;
 - (B) an amount determined by dividing the total amount paid in this state during the taxable year by the acquired corporation for compensation by the total compensation paid everywhere by the unitary group during the taxable year; and
 - (C) an amount determined by[: (I)] dividing the total sales of the acquired corporation in this state during the taxable year by the total sales of the unitary group everywhere during the taxable year; [and] or
 - [(II) if the unitary group elects to calculate the fraction for apportioning business income to this state using the method described in Subsection 59-7-311(2)(b), multiplying the amount calculated under Subsection (6)(a)(i)(C)(I) by two; or]

95	(ii) if the unitary group is required or elects to calculate the fraction for apportioning
96	business income to this state using the method described in Subsection 59-7-311[(3)](2),
97	calculating an amount determined by dividing the total sales of the acquired corporation in this
98	state during the taxable year by the total sales of the unitary group everywhere during the
99	taxable year;
100	(b) dividing the amount calculated under Subsection (6)(a) by the same denominator of
101	the fraction the unitary group uses to apportion business income to this state $[\frac{\cdot}{\cdot}]$ for that
102	taxable year[; and (ii)] in accordance with Section 59-7-311;
103	(c) multiplying the amount calculated under Subsection (6)(b) by the business income
104	of the unitary group for the taxable year that is subject to apportionment under Section
105	59-7-311; and
106	(d) calculating the sum of:
107	(i) the amount calculated under Subsection (6)(c); and
108	(ii) the following amounts allocable to the acquired corporation for the taxable year:
109	(A) nonbusiness income allocable to this state; or
110	(B) nonbusiness loss allocable to this state.
111	(7) The amounts calculated under Subsection (6)(a) shall be derived in the same
112	manner as those amounts are derived for purposes of apportioning the unitary group's business
113	income before deducting the net loss, including a modification made in accordance with
114	Section 59-7-320.
115	Section 2. Section 59-7-302 (Effective 01/01/18) is amended to read:
116	59-7-302 (Effective 01/01/18). Definitions Determination of taxpayer status.
117	(1) As used in this part, unless the context otherwise requires:
118	(a) "Aircraft type" means a particular model of aircraft as designated by the
119	manufacturer of the aircraft.
120	(b) "Airline" means the same as that term is defined in Section 59-2-102.
121	(c) "Airline revenue ton miles" means, for an airline, the total revenue ton miles during
122	the airline's tax period.
123	(d) "Business income" means income arising from transactions and activity in the
124	regular course of the taxpayer's trade or business and includes income from tangible and
125	intangible property if the acquisition, management, and disposition of the property constitutes

126	integral parts of the taxpayer's regular trade or business operations.
127	(e) "Commercial domicile" means the principal place from which the trade or business
128	of the taxpayer is directed or managed.
129	(f) "Compensation" means wages, salaries, commissions, and any other form of
130	remuneration paid to employees for personal services.
131	(g) "Excluded NAICS code" means a NAICS code of the 2017 North American
132	Industry Classification System of the federal Executive Office of the President, Office of
133	Management and Budget, within:
134	(i) NAICS Code 211120, Crude Petroleum Extraction;
135	(ii) NAICS Subsector 2121, Coal Mining;
136	(iii) NAICS Subsector 2212, Natural Gas Distribution;
137	(iv) NAICS Subsector 311, Food Manufacturing;
138	(v) NAICS Subsector 3121, Beverage Manufacturing;
139	(vi) NAICS Code 327310, Cement Manufacturing;
140	(vii) NAICS Subsector 482, Rail Transportation; or
141	(viii) NAICS Code 522110, Commercial Banking.
142	$[\underline{(g)}]$ $\underline{(h)}$ $\underline{(i)}$ Except as provided in Subsection $\underline{(1)}[\underline{(g)}]\underline{(h)}\underline{(ii)}$, "mobile flight equipment"
143	means the same as that term is defined in Section 59-2-102.
144	(ii) "Mobile flight equipment" does not include:
145	(A) a spare engine; or
146	(B) tangible personal property described in Subsection 59-2-102(27) owned by an air
147	charter service or an air contract service.
148	[(h)] (i) "Nonbusiness income" means all income other than business income.
149	[(i) Subject to Subsection (2), "optional sales factor weighted taxpayer" means:]
150	[(i) for a taxpayer that is not a unitary group, regardless of the number of economic
151	activities the taxpayer performs, a taxpayer having greater than 50% of the taxpayer's total sales
152	everywhere generated by economic activities performed by the taxpayer if the economic
153	activities are classified in a NAICS code within NAICS Subsector 334, Computer and
154	Electronic Product Manufacturing, of the 2002 or 2007 North American Industry Classification
155	System of the federal Executive Office of the President, Office of Management and Budget; or]
156	[(ii) for a taxpayer that is a unitary group, a taxpayer having greater than 50% of the

157	taxpayer's total sales everywhere generated by economic activities performed by the taxpayer if
158	the economic activities are classified in a NAICS code within NAICS Subsector 334,
159	Computer and Electronic Product Manufacturing, of the 2002 or 2007 North American
160	Industry Classification System of the federal Executive Office of the President, Office of
161	Management and Budget.]
162	(j) "Optional apportionment taxpayer" means a taxpayer described in Subsection (3).
163	[(j)] (k) "Revenue ton miles" is determined in accordance with 14 C.F.R. Part 241.
164	[(k)] (1) "Sales" means all gross receipts of the taxpayer not allocated under Sections
165	59-7-306 through 59-7-310.
166	[(1)] (m) [Subject to Subsection (2), "sales] "Sales factor weighted taxpayer" means[:] a
167	taxpayer described in Subsection (2).
168	[(i) for a taxpayer that is not a unitary group, regardless of the number of economic
169	activities the taxpayer performs, a taxpayer having greater than 50% of the taxpayer's total sales
170	everywhere generated by economic activities performed by the taxpayer if the economic
171	activities are classified in a NAICS code of the 2002 or 2007 North American Industry
172	Classification System of the federal Executive Office of the President, Office of Management
173	and Budget, except for:]
174	[(A) a NAICS code within NAICS Sector 21, Mining;]
175	[(B) a NAICS code within NAICS Industry Group 2212, Natural Gas Distribution;]
176	[(C) a NAICS code within NAICS Sector 31-33, Manufacturing, other than NAICS
177	Code 336111, Automobile Manufacturing;]
178	[(D) a NAICS code within NAICS Sector 48-49, Transportation and Warehousing;]
179	[(E) a NAICS code within NAICS Sector 51, Information, other than NAICS Subsector
180	519, Other Information Services; or]
181	[(F) a NAICS code within NAICS Sector 52, Finance and Insurance; or]
182	[(ii) for a taxpayer that is a unitary group, a taxpayer having greater than 50% of the
183	taxpayer's total sales everywhere generated by economic activities performed by the taxpayer if
184	the economic activities are classified in a NAICS code of the 2002 or 2007 North American
185	Industry Classification System of the federal Executive Office of the President, Office of
186	Management and Budget, except for a NAICS code under Subsections (1)(l)(i)(A) through (F).]
187	[(m)] (n) "State" means any state of the United States, the District of Columbia, the

188	Commonwealth of Puerto Rico, any territory or possession of the United States, and any
189	foreign country or political subdivision thereof.
190	[(n)] (o) "Transportation revenue" means revenue an airline earns from:
191	(i) transporting a passenger or cargo; or
192	(ii) from miscellaneous sales of merchandise as part of providing transportation
193	services.
194	$[\frac{(o)}{(p)}]$ "Utah revenue ton miles" means, for an airline, the total revenue ton miles
195	within the borders of this state:
196	(i) during the airline's tax period; and
197	(ii) from flight stages that originate or terminate in this state.
198	[(2) The following apply to Subsections (1)(i) and (l):]
199	[(a) (i) Subject to the other provisions of this Subsection (2), for each taxable year, a
200	taxpayer shall determine whether the taxpayer is a sales factor weighted taxpayer.]
201	(2) (a) A taxpayer is a sales factor weighted taxpayer if, regardless of the number of
202	economic activities the taxpayer performs, the taxpayer generates greater than 50% of the
203	taxpayer's total sales everywhere from economic activities that are classified in a NAICS code
204	of the 2002 or 2007 North American Industry Classification System of the federal Executive
205	Office of the President, Office of Management and Budget, other than:
206	(i) a NAICS code within NAICS Sector 21, Mining;
207	(ii) a NAICS code within NAICS Industry Group 2212, Natural Gas Distribution;
208	(iii) a NAICS code within NAICS Sector 31-33, Manufacturing, except NAICS Code
209	336111, Automobile Manufacturing;
210	(iv) a NAICS code within NAICS Sector 48-49, Transportation and Warehousing;
211	(v) a NAICS code within NAICS Sector 51, Information, except NAICS Subsector
212	519, Other Information Services; or
213	(vi) a NAICS code within NAICS Sector 52, Finance and Insurance.
214	[(ii)] (b) A taxpayer shall [make the determination required by Subsection (2)(a)(i)]
215	determine if the taxpayer is a sales factor weighted taxpayer each year before the due date for
216	filing the taxpayer's return under this chapter for the taxable year, including extensions.
217	[(iii)] (c) For purposes of making the determination required by Subsection (2)(a)(i),
218	total sales everywhere include only the total sales everywhere:

219	$\left[\frac{A}{A}\right]$ (i) as determined in accordance with this part; and
220	[(B)] (ii) made during the taxable year for which a taxpayer makes the determination
221	required by Subsection (2)(a)[(i)].
222	(3) (a) A taxpayer is an optional apportionment taxpayer if the average calculated in
223	accordance with Subsection (3)(b) is greater than .50.
224	(b) To calculate the average described in Subsection (3)(a), a taxpayer shall:
225	(i) calculate the following two fractions:
226	(A) the property factor fraction as described in Subsection 59-7-312(3); and
227	(B) the payroll factor fraction as described in Subsection 59-7-315(3);
228	(ii) add together the fractions described in Subsection (3)(b)(i); and
229	(iii) divide the sum calculated in Subsection (3)(b)(ii):
230	(A) except as provided in Subsection (3)(b)(iii)(B), by two; or
231	(B) if either the property factor fraction or the payroll property fraction has a
232	denominator of zero or is excluded in accordance with Subsection 59-7-312(3)(b) or
233	<u>59-7-315(3)(b), by one.</u>
234	(c) A taxpayer shall determine if the taxpayer is a sales factor weighted taxpayer each
235	year before the due date for filing the taxpayer's return under this chapter for the taxable year,
236	including extensions.
237	[(b) (i) (A) Subject to other provisions of this Subsection (2), for each taxable year, a
238	taxpayer that is not a sales factor weighted taxpayer may determine whether the taxpayer is an
239	optional sales factor weighted taxpayer.]
240	[(B) A taxpayer that is not a sales factor weighted taxpayer shall determine that the
241	taxpayer is an optional sales factor weighted taxpayer before the taxpayer may use the
242	apportionment options described in Subsection 59-7-311(4).]
243	[(ii) A taxpayer making the determination described in Subsection (2)(b)(i) shall make
244	the determination before the due date for filing the taxpayer's return under this chapter for the
245	taxable year, including extensions.]
246	[(iii) For purposes of making the determination described in Subsection (2)(b)(i), total
247	sales everywhere include only the total sales everywhere:
248	[(A) as determined in accordance with this part; and]
249	[(B) made during the taxable year for which a taxpayer makes a determination

250	described in Subsection (2)(b)(i).]
251	[(c)] (4) A taxpayer that files a return as a unitary group for a taxable year is considered
252	to be a unitary group for that taxable year.
253	[(d)] (5) In accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking
254	Act, the commission may define the term "economic activity" consistent with the use of the
255	term "activity" in the 2007 North American Industry Classification System of the federal
256	Executive Office of the President, Office of Management and Budget.
257	Section 3. Section 59-7-311 is amended to read:
258	59-7-311. Method of apportionment of business income.
259	(1) For a taxable year, a taxpayer shall apportion all business income [shall be
260	apportioned] to this state by multiplying the business income by a fraction calculated as
261	provided in this section.
262	[(2) Subject to the other provisions of this part, a taxpayer, except for a sales factor
263	weighted taxpayer and an optional sales factor weighted taxpayer, shall calculate the fraction
264	for apportioning business income to this state using one of the following fractions:]
265	[(a) a fraction where:]
266	[(i) the numerator of the fraction is the sum of:]
267	[(A) the property factor as calculated under Section 59-7-312;]
268	[(B) the payroll factor as calculated under Section 59-7-315; and]
269	[(C) the sales factor as calculated under Section 59-7-317; and]
270	[(ii) the denominator of the fraction is three; or]
271	[(b) a fraction where:]
272	[(i) the numerator of the fraction is the sum of:]
273	[(A) the property factor as calculated under Section 59-7-312;]
274	[(B) the payroll factor as calculated under Section 59-7-315; and]
275	[(C) the sales factor as calculated under Section 59-7-317 multiplied by two; and]
276	[(ii) the denominator of the fraction is four.]
277	$[\frac{3}{2}]$ Subject to the other provisions of this part, a sales factor weighted taxpayer
278	shall calculate the fraction for apportioning business income to this state using a fraction
279	where:
280	(a) the numerator of the fraction is the sales factor as calculated under Section

281	59-7-317; and
282	(b) the denominator of the fraction is one.
283	[(4)] (3) Subject to the other provisions of this part, an optional [sales factor weighted]
284	apportionment taxpayer shall calculate the fraction for apportioning business income to this
285	state [using a method described in Subsection (2)(a), (2)(b), or (3).] using one of the following
286	<u>fractions:</u>
287	(a) the fraction described in Subsection (2); or
288	(b) the fraction where:
289	(i) the numerator of the fraction is the sum of:
290	(A) the property factor as calculated under Section 59-7-312;
291	(B) the payroll factor as calculated under Section 59-7-315; and
292	(C) the sales factor as calculated under Section 59-7-317; and
293	(ii) the denominator of the fraction is three.
294	(4) (a) Subject to other provisions of this part, a taxpayer, other than a sales factor
295	weighted taxpayer or an optional apportionment taxpayer, shall calculate the fraction for
296	apportioning business income to this state as provided in Subsections (4)(b) through (d).
297	(b) For the taxable year that begins on or after January 1, 2019, but begins on or before
298	<u>December 31, 2019:</u>
299	(i) the numerator of the fraction is the sum of:
300	(A) the property factor as calculated under Section 59-7-312;
301	(B) the payroll factor as calculated under Section 59-7-315; and
302	(C) the sales factor as calculated under Subsection (4)(e)(i); and
303	(ii) the denominator of the fraction is six.
304	(c) For the taxable year that begins on or after January 1, 2020, but begins on or before
305	December 31, 2020:
306	(i) the numerator of the fraction is the sum of:
307	(A) the property factor as calculated under Section 59-7-312;
308	(B) the payroll factor as calculated under Section 59-7-315; and
309	(C) the sales factor as calculated under Subsection (4)(e)(ii); and
310	(ii) the denominator of the fraction is 10.
311	(d) For a taxable year that begins on or after January 1, 2021, a taxpayer, other than a

312	sales factor weighted taxpayer or an optional apportionment taxpayer, shall calculate the
313	fraction as described in Subsection (2).
314	(e) (i) For the taxable year that begins on or after January 1, 2019, but begins on or
315	before December 31, 2019, the sales factor shall be:
316	(A) calculated as described in Section 59-7-317; and
317	(B) multiplied by four.
318	(ii) For the taxable year that begins on or after January 1, 2020, but begins on or before
319	December 31, 2020, the sales factor shall be:
320	(A) calculated as described in Section 59-7-317; and
321	(B) multiplied by eight.
322	(5) (a) The taxpayer shall determine the method for calculating the fraction for
323	apportioning business income to this state under this section on or before the due date for filing
324	the taxpayer's return under this chapter for the taxable year, including extensions.
325	(b) The method described in Subsection (5)(a) is in effect for the taxable year.
326	(6) In accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, the
327	commission may make rules providing procedures for a taxpayer to make the election required
328	by [Subsections (2) and (4)] Subsection (3).
329	Section 4. Section 59-7-312 is amended to read:
330	59-7-312. Property factor for apportionment of business income Mobile flight
331	equipment of an airline.
332	(1) Except as provided in [Subsection (2)] Subsections (2) and (3), the property factor
333	is a fraction[- ;]:
334	(a) the numerator of which is the average value of the taxpayer's real and tangible
335	personal property owned or rented and used in this state during the tax period; and
336	(b) the denominator of which is the average value of all the taxpayer's real and tangible
337	personal property owned or rented and used during the tax period.
338	(2) The average value of an airline's real and tangible personal property owned or
339	rented and used in this state attributable to mobile flight equipment for purposes of the
340	numerator of the fraction described in Subsection (1) shall be calculated for each aircraft type
341	by [determining the product of] multiplying:
342	(a) the total average value of the airline's mobile flight equipment of the aircraft type

343	owned or rented and used during the tax period; and
344	(b) a fraction[,]:
345	(i) the numerator of which is the Utah revenue ton miles for the aircraft type; and
346	(ii) the denominator of which is the airline revenue ton miles for the aircraft type.
347	(3) (a) For purposes of Subsection 59-7-302(3)(b)(i)(A) and subject to Subsection
348	(3)(b), the property factor is a fraction:
349	(i) the numerator of which is the value of the property in this state that is attributable to
350	economic activities that are classified in an excluded NAICS code; and
351	(ii) the denominator of which is the value of all property in this state.
352	(b) A taxpayer shall exclude property from the calculation of the property factor
353	fraction in Subsection (3)(a) if the property may be attributed to economic activities in both
354	excluded NAICS codes and NAICS codes that are not excluded NAICS codes.
355	Section 5. Section 59-7-315 is amended to read:
356	59-7-315. Payroll factor for apportionment of business income Compensation
357	of flight personnel by an airline.
358	(1) Except as provided in [Subsection (2)] Subsections (2) and (3), the payroll factor is
359	a fraction[- ;]:
360	(a) the numerator of which is the total amount paid in this state during the tax period by
361	the taxpayer for compensation[-;]; and
362	(b) the denominator of which is the total compensation paid everywhere during the tax
363	period.
364	(2) The total amount paid in this state during the tax period by an airline for
365	compensation attributable to the compensation of flight personnel for purposes of the
366	numerator of the fraction described in Subsection (1) shall be calculated for each aircraft type
367	by [determining the product of] multiplying:
368	(a) the total amount paid during the tax period by the airline to flight personnel for
369	compensation for the aircraft type; and
370	(b) a fraction[,]:
371	(i) the numerator of which is the Utah revenue ton miles for the aircraft type; and
372	(ii) the denominator of which is the airline revenue ton miles for the aircraft type.
373	(3) (a) For purposes of Subsection 59-7-302(3)(b)(i)(B) and subject to Subsection

374	(3)(b), the payroll factor is a fraction:
375	(i) the numerator of which is the amount of the payroll in this state that is attributable
376	to economic activities that are classified in an excluded NAICS code; and
377	(ii) the denominator of which is the total amount of the payroll in this state.
378	(b) A taxpayer engaged in economic activities that are classified in an excluded NAICS
379	code shall exclude an individual's payroll from the calculation of the payroll factor fraction in
380	Subsection (3)(a) if the individual's payroll may be attributed:
381	(i) to economic activities in both excluded NAICS codes and NAICS codes that are not
382	excluded NAICS codes; or
383	(ii) to providing management, finance, accounting, legal, or human resource services.
384	Section 6. Effective date.
385	This bill takes effect for a taxable year beginning on or after on January 1, 2019.