

Derrin R. Owens proposes the following substitute bill:

**Emergency Medical Services Modifications**

2025 GENERAL SESSION

STATE OF UTAH

**Chief Sponsor: Derrin R. Owens**

House Sponsor: Jefferson Moss

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**LONG TITLE**

**General Description:**

This bill addresses ground ambulance interfacility transport services.

**Highlighted Provisions:**

This bill:

▸ grants authority to and requires municipalities and counties to ensure that a minimum level of ground ambulance interfacility transport services are provided within the respective municipality or county;

▸ requires a municipality or county to conduct a review and evaluation of ~~an~~ an emergency

medical service provider's ~~services~~ services every four years;

▸ requires a municipality or county to request competitive sealed proposals for the purpose of evaluating alternative qualified emergency medical service providers;

▸ removes the Bureau of Emergency Medical Services Management (bureau) from involvement in the process by which a municipality or county selects emergency medical service providers, except verifying and providing notice that an applicant emergency medical service provider meets minimum requirements;

▸ recognizes the bureau's jurisdiction to discipline non-911 ambulance service providers;

▸ requires a county or municipality to:

• offer a first right to provide interfacility transports to the current 911 ambulance service provider;

• conduct formal reviews of 911 service providers and interfacility transport service providers;

▸ grants investigative authority to the bureau;

▸ makes it a class B misdemeanor to willfully disobey a valid subpoena or cease and desist letter from the bureau; and

28           ▸ makes technical changes.

29   **Money Appropriated in this Bill:**

30           None

31   **Other Special Clauses:**

32           None

33   **Utah Code Sections Affected:**

34   AMENDS:

35           **11-48-103**, as last amended by Laws of Utah 2024, Chapter 506

36           **53-2d-103**, as renumbered and amended by Laws of Utah 2023, Chapters 307, 310 and  
37           last amended by Coordination Clause, Laws of Utah 2023, Chapter 307

38           **53-2d-505**, as renumbered and amended by Laws of Utah 2023, Chapters 307, 310

39           **53-2d-604**, as renumbered and amended by Laws of Utah 2023, Chapters 307, 310

40           **53-2d-607**, as renumbered and amended by Laws of Utah 2023, Chapters 307, 310 and  
41           last amended by Coordination Clause, Laws of Utah 2023, Chapter 307

42   ENACTS:

43           **53-2d-606.5**, Utah Code Annotated 1953

44   REPEALS:

45           **53-2d-505.1**, as renumbered and amended by Laws of Utah 2023, Chapters 307, 310

46           **53-2d-505.2**, as last amended by Laws of Utah 2023, Chapter 16 and renumbered and  
47           amended by Laws of Utah 2023, Chapters 307, 310

48           **53-2d-505.3**, as last amended by Laws of Utah 2023, Chapter 435 and renumbered and  
49           amended by Laws of Utah 2023, Chapters 307, 310

50           **53-2d-505.4**, as renumbered and amended by Laws of Utah 2023, Chapters 307, 310 and  
51           last amended by Coordination Clause, Laws of Utah 2023, Chapter 307

52           **53-2d-505.5**, as renumbered and amended by Laws of Utah 2023, Chapters 307, 310

53           **53-2d-506**, as renumbered and amended by Laws of Utah 2023, Chapters 307, 310

54           **53-2d-507**, as renumbered and amended by Laws of Utah 2023, Chapters 307, 310

55           **53-2d-508**, as renumbered and amended by Laws of Utah 2023, Chapters 307, 310

56           **53-2d-509**, as last amended by Laws of Utah 2024, Chapter 147

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58   *Be it enacted by the Legislature of the state of Utah:*

59           Section 1. Section **11-48-103** is amended to read:

60           **11-48-103 . Provision of ambulance services in municipalities and counties.**

61           (1) The governing body of each municipality and county has exclusive authority to and

62 shall, subject to Title 53, Chapter 2d, Part 5, Ambulance and Paramedic Providers,  
 63 ensure at least a minimum level of 911 ambulance services and ground ambulance  
 64 interfacility transport services are provided:

- 65 (a) within the territorial limits of the municipality or county;
- 66 (b) by a ground ambulance provider, licensed by the Bureau of Emergency Medical  
 67 Services under Title 53, Chapter 2d, Part 5, Ambulance and Paramedic Providers; and
- 68 (c) in accordance with rules established by the Trauma System and Emergency Medical  
 69 Services Committee under Section 53-2d-105.

70 (2)(a) A municipality or county may:

71 ~~[(a)]~~ (i) ~~[subject to Subsection (3),]~~ provide, maintain, and support 911 ambulance  
 72 services for the municipality's or county's own jurisdiction; or

73 ~~[(b)]~~ (ii) ~~[contract to:]~~ enter into an interlocal agreement or procurement contract with  
 74 a public or private entity to provide, receive, support, or maintain, 911 ambulance  
 75 services or ground ambulance interfacility transport services, under any  
 76 arrangement and to any extent that the municipality or county determines.

77 ~~[(i) provide 911 ambulance services to any county, municipal corporation, special~~  
 78 ~~district, special service district, interlocal entity, private corporation, nonprofit~~  
 79 ~~corporation, state agency, or federal agency;]~~

80 ~~[(ii) receive 911 ambulance services from any county, municipal corporation, special~~  
 81 ~~district, special service district, interlocal entity, private corporation, nonprofit~~  
 82 ~~corporation, state agency, or federal agency;]~~

83 ~~[(iii) jointly provide 911 ambulance services with any county, municipal corporation,~~  
 84 ~~special district, special service district, interlocal entity, private corporation,~~  
 85 ~~nonprofit corporation, state agency, or federal agency; or]~~

86 ~~[(iv) contribute toward the support of 911 ambulance services in any county,~~  
 87 ~~municipal corporation, special district, special service district, interlocal entity,~~  
 88 ~~private corporation, nonprofit corporation, state agency, or federal agency in~~  
 89 ~~return for 911 ambulance services.]~~

90 (b)(i) A municipality or county shall enter into an interlocal agreement with a public  
 91 or private entity for the provision of backup interfacility transport services.

92 (ii) An interlocal agreement described in Subsection (2)(b)(i) may be used when the  
 93 primary interfacility transport service provider is unavailable.

94 (iii) A municipality or county shall share a copy of the interlocal agreement described  
 95 in Subsection (2)(b)(i) with dispatchers and health care facilities within the

96                    municipality's or county's jurisdiction.

97    (3)(a) Subject to Subsections (3)(b) and (c), at the expiration of a license term under  
 98                    Subsection 53-2d-501, a county or municipality shall offer a first right to provide  
 99                    interfacility transports for an area to the current 911 ambulance service provider for  
 100                   that area.

101    (b) If the first right under Subsection (3)(a) is not exercised, the county or municipality  
 102                   shall ensure that 911 ambulance services are provided in accordance with this section.

103    (c) If the current 911 ambulance service provider under Subsection (3)(a) is not the  
 104                   current interfacility transport provider, the current interfacility provider's license shall  
 105                   remain intact until the later of:

106                   (i) two years after the enactment of this subsection; or

107                   (ii) the day of the next formal review conducted in accordance with Subsection (4).

108    (4)(a) A county or municipality shall conduct a formal review of 911 service providers  
 109                   and interfacility transport service providers:

110                   (i) not less than every four years;

111                   (ii) in an open and public meeting in accordance with Title 52, Chapter 4, Open and  
 112                   Public Meetings Act; and

113                   (iii) not more than three months prior to the day on which the current license will  
 114                   expire under Subsection 53-2d-501(2).

115    (b) The review under Subsection (4)(a) shall evaluate the cost, quality, and access goals  
 116                   for the county's or municipality's emergency medical services in the geographic area  
 117                   pursuant to rule made by the division ~~and~~ . ←

118    (c) The county or municipality conducting a review under Section (4)(b) shall issue a  
 119                   request for a competitive sealed proposal for the purpose of evaluating alternative  
 120                   qualified emergency medical service providers and interfacility transport providers,  
 121                   including for-profit emergency management service providers, government-operated  
 122                   emergency management service providers, and quasi-governmental emergency  
 123                   management service providers.

124    [~~(3)~~] (5)[~~(a)~~] A municipality or county that provides, maintains, and supports 911  
 125                   ambulance services for the municipality's or county's own jurisdiction under  
 126                   Subsection (2)(a) shall obtain a license as a ground ambulance provider from the  
 127                   Bureau of Emergency Medical Services under Title 53, Chapter 2d, Part 5,  
 128                   Ambulance and Paramedic Providers.

129    [(b) Sections 53-2d-505 through 53-2d-505.3 do not apply to a license described in

130            ~~Subsection (3)(a).]~~

131            Section 2. Section **53-2d-103** is amended to read:

132            **53-2d-103 . Bureau duties -- Data sharing.**

133            (1) The bureau shall:

134            (a) coordinate the emergency medical services within the state;

135            (b) administer and enforce any programs and applicable rules created under this chapter;

136            (c) establish a voluntary task force representing a diversity of emergency medical  
137            service providers to advise the bureau and the committee on rules;

138            (d) establish an emergency medical service personnel peer review board to advise the  
139            bureau concerning discipline of emergency medical service personnel under this  
140            chapter; and

141            (e) adopt rules in accordance with Title 63G, Chapter 3, Utah Administrative  
142            Rulemaking Act, to:

143            (i) license ambulance providers and paramedic providers;

144            (ii) permit ambulances, emergency medical response vehicles, and nonemergency  
145            secured behavioral health transport vehicles, including approving an emergency  
146            vehicle operator's course in accordance with Section 53-2d-404;

147            (iii) establish:

148            (A) the qualifications for membership of the peer review board created by this  
149            section;

150            (B) a process for placing restrictions on a license while an investigation is pending;

151            (C) the process for the investigation and recommendation by the peer review  
152            board; and

153            (D) the process for determining the status of a license while a peer review board  
154            investigation is pending;

155            (iv) establish application, submission, and procedural requirements for licenses,  
156            designations, and permits; and

157            (v) establish and implement the programs, plans, and responsibilities as specified in  
158            other sections of this chapter.

159            (2)(a) The bureau shall share data related to the bureau's duties with the Department of  
160            Health and Human Services.

161            (b) The Department of Health and Human Services shall share data related to the  
162            bureau's duties with the bureau.

163            (c) All data collected by the bureau under this chapter is subject to Title 26B, Chapter 8,

164 Part 4, Health Statistics, including data privacy protections.

165 Section 3. Section **53-2d-505** is amended to read:

166 **53-2d-505 . Ground ambulance and paramedic licenses.**

167 [(1)] If the bureau determines that the application meets the minimum requirements for  
168 licensure under Section 53-2d-504, the bureau shall issue a notice of the approved  
169 application to the applicant.

170 [(2) A current license holder responding to a request for proposal under Section 53-2d-505.2  
171 is considered an approved applicant for purposes of Section 53-2d-505.2 if the current  
172 license holder, prior to responding to the request for proposal, submits the following to  
173 the department:]

174 [(a) the information described in Subsections 53-2d-504(4)(a)(i) through (iii); and]

175 [(b)(i) if the license holder is a private entity, a financial statement, a pro forma  
176 budget and necessary letters of credit demonstrating a financial ability to expand  
177 service to a new service area; or]

178 [(ii) if the license holder is a governmental entity, a letter from the governmental  
179 entity's governing body demonstrating the governing body's willingness to  
180 financially support the application.]

181 Section 4. Section **53-2d-604** is amended to read:

182 **53-2d-604 . Discipline of designated and licensed providers.**

183 (1) The bureau may refuse to issue a license or designation or a renewal, or revoke,  
184 suspend, restrict, or place on probation, [an] any emergency medical service provider's  
185 license or designation, including the license or designation of a non-911 service provider,  
186 if the provider has:

187 (a) failed to abide by terms of the license or designation;

188 (b) violated statute or rule;

189 (c) failed to provide services at the level or in the exclusive geographic service area  
190 required by the license or designation;

191 (d) failed to submit a renewal application in a timely fashion as required by department  
192 rule;

193 (e) failed to follow operational standards established by the committee; or

194 (f) committed an act in the performance of a professional duty that endangered the  
195 public or constituted gross negligence.

196 (2)(a) An action to revoke, suspend, restrict, or place a license or designation on  
197 probation shall be done in accordance with Title 63G, Chapter 4, Administrative

198 Procedures Act.

199 (b) Notwithstanding Subsection (2)(a), the department may issue a cease and desist  
200 order under Section 53-2d-607 to immediately suspend a license or designation  
201 pending an administrative proceeding to be held within 30 days if there is evidence to  
202 show that the provider or facility poses a clear, immediate, and unjustifiable threat or  
203 potential threat to the public health, safety, or welfare.

204 Section 5. Section **53-2d-606.5** is enacted to read:

205 **53-2d-606.5 . Investigative authority of the bureau -- Subpoenas -- Criminal**  
206 **penalty.**

207 (1) In connection with conducting a formal investigation or any matters pending before the  
208 peer review board, the bureau may administer oaths and affirmations, subpoena  
209 witnesses, take evidence, and require by subpoena duces tecum the production of  
210 relevant papers, records, or other documents or information.

211 (2) A person who willfully disobeys a valid subpoena issued by the bureau is guilty of a  
212 class B misdemeanor.

213 Section 6. Section **53-2d-607** is amended to read:

214 **53-2d-607 . Cease and desist letters -- Criminal penalty.**

215 (1) The bureau may issue a cease and desist order to any person who:

216 [(+)] (a) may be disciplined under Section 53-2d-603 or 53-2d-604; or

217 [(2)] (b) otherwise violates this chapter or any rules adopted under this chapter.

218 (2) An individual who willfully disobeys a valid cease and desist letter issued by the bureau  
219 is guilty of a class B misdemeanor.

220 Section 7. **Repealer.**

221 This bill repeals:

222 Section **53-2d-505.1, Selection of provider by political subdivision.**

223 Section **53-2d-505.2, Selection of provider -- Request for competitive sealed proposal --**  
224 **Public convenience and necessity.**

225 Section **53-2d-505.3, Use of competitive sealed proposals -- Procedure -- Appeal rights.**

226 Section **53-2d-505.4, Non-911 provider -- Finding of meritorious complaint -- Request**  
227 **for proposals.**

228 Section **53-2d-505.5, Use of competitive sealed proposals -- Procedure -- Appeal rights.**

229 Section **53-2d-506, Ground ambulance and paramedic licenses -- Parties.**

230 Section **53-2d-507, Ground ambulance and paramedic licenses -- Proceedings.**

231 Section **53-2d-508, Criteria for determining public convenience and necessity.**

232           Section **53-2d-509, Ground ambulance and paramedic licenses -- Hearing and presiding**  
233 **officers.**

234           Section 8. **Effective Date.**

235           This bill takes effect on May 7, 2025.