James A. Dunnigan proposes the following substitute bill:

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Utah Housing Amendments

2025 GENERAL SESSION STATE OF UTAH

Chief Sponsor: James A. Dunnigan

Senate Sponsor: Lincoln Fillmore

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5

LONG TITLE

4 General Description:

This bill deals with housing development and housing policy.

6 **Highlighted Provisions:**

- 7 This bill:
- 8 defines terms;
- 9 modifies the minimum population for incorporation of a new town;
- 10 authorizes a municipality or county to authorize additional housing density in exchange
- 11 for certain requirements;
- 12 authorizes a municipality or county to offer incentives in an area approved for
- 13 single-family or multi-family residential units to promote owner-occupied, affordable
- 14 housing;

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- modifies requirements for a moderate income housing plan and a moderate income
- 16 housing report;
 - authorizes a special district to provide the operation of a propane system within its
- 18 boundaries;
- 19 authorizes the Division of Housing and Community Development to make rules regarding
- 20 the content and form of a moderate income housing report;
- requires the Governor's Office of Planning and Budget (GOPB) to develop a state housing
- 22 plan by December 31, 2025;
- requires GOPB to submit an annual written report on the implementation of the state
- 24 housing plan to the Political Subdivisions Interim Committee; and
- ≥ makes technical and conforming changes.
- 26 Money Appropriated in this Bill:
- None None
- 28 Other Special Clauses:

29	None
30	Utah Code Sections Affected:
31	AMENDS:
32	10-2a-201.5, as last amended by Laws of Utah 2024, Chapters 342, 518 and 534
33	10-9a-102, as last amended by Laws of Utah 2019, Chapter 384
34	10-9a-403, as last amended by Laws of Utah 2024, Chapters 431, 537
35	10-9a-408, as last amended by Laws of Utah 2024, Chapters 413, 438
36	10-9a-535, as enacted by Laws of Utah 2022, Chapter 355
37	17-27a-102, as last amended by Laws of Utah 2022, Chapter 307
38	17-27a-403, as last amended by Laws of Utah 2024, Chapters 381, 431
39	17-27a-408, as last amended by Laws of Utah 2024, Chapters 381, 413
40	17-27a-531, as enacted by Laws of Utah 2022, Chapter 355
41	17B-1-202, as last amended by Laws of Utah 2024, Chapters 53, 388
42	35A-8-202 , as last amended by Laws of Utah 2021, Chapter 281
43	72-1-304, as last amended by Laws of Utah 2024, Chapter 517
44	72-2-124, as last amended by Laws of Utah 2024, Chapters 498, 501
45	ENACTS:
46	10-9a-403.2 , Utah Code Annotated 1953
47	10-9a-403.3 , Utah Code Annotated 1953
48	17-27a-403.1 , Utah Code Annotated 1953
49	17-27a-403.2, Utah Code Annotated 1953
50	63J-4-402 , Utah Code Annotated 1953
5152	Be it enacted by the Legislature of the state of Utah:
53	Section 1. Section 10-2a-201.5 is amended to read:
54	10-2a-201.5 . Qualifications for incorporation.
55	(1)(a) An area may incorporate as a town in accordance with this part if the area:
56	(i)(A) is contiguous; or
57	(B) is a community council area;
58	(ii) has a population of at least [100] 75 people, but fewer than 1,000 people; and
59	(iii) is not already part of a municipality.
60	(b) A preliminary municipality may transition to, and incorporate as, a town, in
61	accordance with Section 10-2a-510.
62	(c) An area may incorporate as a city in accordance with this part if the area:

63	(i)(A) is contiguous; or
64	(B) is a community council area;
65	(ii) has a population of 1,000 people or more; and
66	(iii) is not already part of a municipality.
67	(2)(a) An area may not incorporate under this part if:
68	(i) the area has a population of fewer than 100 people; or
69	(ii) except as provided in Subsection (2)(b), the area has an average population
70	density of fewer than seven people per square mile.
71	(b) Subsection (2)(a)(ii) does not prohibit incorporation of an area if:
72	(i) noncompliance with Subsection (2)(a)(ii) is necessary to connect separate areas
73	that share a demonstrable community interest; and
74	(ii) the area is contiguous.
75	(3) An area incorporating under this part may not include land owned by the United States
76	federal government unless:
77	(a) the area, including the land owned by the United States federal government, is
78	contiguous; and
79	(b)(i) incorporating the land is necessary to connect separate areas that share a
80	demonstrable community interest; or
81	(ii) excluding the land from the incorporating area would create an unincorporated
82	island within the proposed municipality.
83	(4)(a) Except as provided in Subsection (4)(b), an area incorporating under this part may
84	not include some or all of an area proposed for annexation in an annexation petition
85	under Section 10-2-403 that:
86	(i) was filed before the filing of the request for a feasibility study, described in
87	Section 10-2a-202, relating to the incorporating area; and
88	(ii) is still pending on the date the request for the feasibility study described in
89	Subsection (4)(a)(i) is filed.
90	(b) A feasibility request may propose for incorporation an area that includes some or all
91	of an area proposed for annexation in an annexation petition described in Subsection
92	(4)(a) if:
93	(i) the proposed annexation area that is part of the area proposed for incorporation
94	does not exceed 20% of the area proposed for incorporation;
95	(ii) the feasibility request complies with Subsections 10-2a-202(1), (3), (4), and (5)
96	with respect to excluding the proposed annexation area from the area proposed for

97	incorporation; and
98	(iii) excluding the area proposed for annexation from the area proposed for
99	incorporation would not cause the area proposed for incorporation to not be
100	contiguous.
101	(c) Except as provided in Section 10-2a-206, the lieutenant governor shall consider each
102	feasibility request to which Subsection (4)(b) applies as not proposing the
103	incorporation of an area proposed for annexation.
104	(5)(a) An area incorporating under this part may not include part of a parcel of real
105	property and exclude part of that same parcel unless the owner of the parcel gives
106	written consent to exclude part of the parcel.
107	(b) A piece of real property that has more than one parcel number is considered to be a
108	single parcel for purposes of Subsection (5)(a) if owned by the same owner.
109	Section 2. Section 10-9a-102 is amended to read:
110	10-9a-102 . Purposes General land use authority.
111	(1) The purposes of this chapter are to:
112	(a) provide for the health, safety, and welfare;
113	(b) promote the prosperity;
114	(c) improve the morals, peace, good order, comfort, convenience, and aesthetics of each
115	municipality and each municipality's present and future inhabitants and businesses;
116	(d) protect the tax base;
117	(e) secure economy in governmental expenditures;
118	(f) foster the state's agricultural and other industries;
119	(g) protect both urban and nonurban development;
120	(h) protect and ensure access to sunlight for solar energy devices;
121	(i) provide fundamental fairness in land use regulation;
122	(j) facilitate orderly growth, [and-]allow growth in a variety of housing types, and
123	contribute toward housing affordability; and
124	(k) protect property values.
125	(2) To accomplish the purposes of this chapter, a municipality may enact all ordinances,
126	resolutions, and rules and may enter into other forms of land use controls and
127	development agreements that the municipality considers necessary or appropriate for the
128	use and development of land within the municipality, including ordinances, resolutions,
129	rules, restrictive covenants, easements, and development agreements governing:
130	(a) uses;

131	(b) density;
132	(c) open spaces;
133	(d) structures;
134	(e) buildings;
135	(f) energy efficiency;
136	(g) light and air;
137	(h) air quality;
138	(i) transportation and public or alternative transportation;
139	(j) infrastructure;
140	(k) street and building orientation;
141	(l) width requirements;
142	(m) public facilities;
143	(n) fundamental fairness in land use regulation; and
144	(o) considerations of surrounding land uses to balance the foregoing purposes with a
145	landowner's private property interests and associated statutory and constitutional
146	protections.
147	(3)(a) Any ordinance, resolution, or rule enacted by a municipality pursuant to its
148	authority under this chapter shall comply with the state's exclusive jurisdiction to
149	regulate oil and gas activity, as described in Section 40-6-2.5.
150	(b) A municipality may enact an ordinance, resolution, or rule that regulates surface
151	activity incident to an oil and gas activity if the municipality demonstrates that the
152	regulation:
153	(i) is necessary for the purposes of this chapter;
154	(ii) does not effectively or unduly limit, ban, or prohibit an oil and gas activity; and
155	(iii) does not interfere with the state's exclusive jurisdiction to regulate oil and gas
156	activity, as described in Section 40-6-2.5.
157	Section 3. Section 10-9a-403 is amended to read:
158	10-9a-403. General plan preparation.
159	(1)(a) The planning commission shall provide notice, as provided in Section 10-9a-203,
160	of the planning commission's intent to make a recommendation to the municipal
161	legislative body for a general plan or a comprehensive general plan amendment when
162	the planning commission initiates the process of preparing the planning commission's
163	recommendation.
164	(b) The planning commission shall make and recommend to the legislative body a

165	proposed general plan for the area within the municipality.
166	(c) The plan may include areas outside the boundaries of the municipality if, in the
167	planning commission's judgment, those areas are related to the planning of the
168	municipality's territory.
169	(d) Except as otherwise provided by law or with respect to a municipality's power of
170	eminent domain, when the plan of a municipality involves territory outside the
171	boundaries of the municipality, the municipality may not take action affecting that
172	territory without the concurrence of the county or other municipalities affected.
173	(2)(a) At a minimum, the proposed general plan, with the accompanying maps, charts,
174	and descriptive and explanatory matter, shall include the planning commission's
175	recommendations for the following plan elements:
176	(i) a land use element that:
177	(A) designates the long-term goals and the proposed extent, general distribution,
178	and location of land for housing for residents of various income levels,
179	business, industry, agriculture, recreation, education, public buildings and
180	grounds, open space, and other categories of public and private uses of land as
181	appropriate;
182	(B) includes a statement of the projections for and standards of population density
183	and building intensity recommended for the various land use categories
184	covered by the plan;
185	(C) except for a city of the fifth class or a town, is coordinated to integrate the
186	land use element with the water use and preservation element; and
187	(D) except for a city of the fifth class or a town, accounts for the effect of land use
188	categories and land uses on water demand;
189	(ii) a transportation and traffic circulation element that:
190	(A) provides the general location and extent of existing and proposed freeways,
191	arterial and collector streets, public transit, active transportation facilities, and
192	other modes of transportation that the planning commission considers
193	appropriate;
194	(B) for a municipality that has access to a major transit investment corridor,
195	addresses the municipality's plan for residential and commercial development
196	around major transit investment corridors to maintain and improve the
197	connections between housing, employment, education, recreation, and
198	commerce;

199	(C) for a municipality that does not have access to a major transit investment
200	corridor, addresses the municipality's plan for residential and commercial
201	development in areas that will maintain and improve the connections between
202	housing, transportation, employment, education, recreation, and commerce; and
203	(D) correlates with the population projections, the employment projections, and
204	the proposed land use element of the general plan;
205	(iii) a moderate income housing element that:
206	(A) provides a realistic opportunity to meet the need for additional moderate
207	income housing within the municipality during the next five years;
208	(B) for a [town] municipality that is not a specified municipality, may include a
209	recommendation to implement three or more of the moderate income housing
210	strategies described in Subsection (2)(b)(iii);
211	(C) for a specified municipality, as defined in Section 10-9a-408, that does not
212	have a fixed guideway public transit station, shall include a recommendation to
213	implement three or more of the moderate income housing strategies described
214	in Subsection (2)(b)(iii) or at least one of the moderate income housing
215	strategies described in Subsections (2)(b)(iii)(X) through (CC);
216	(D) for a specified municipality, as defined in Section 10-9a-408, that has a fixed
217	guideway public transit station, shall include:
218	(I) a recommendation to implement five or more of the moderate income
219	housing strategies described in Subsection (2)(b)(iii), of which one shall be
220	the moderate income housing strategy described in Subsection [
221	$\frac{(2)(b)(iii)(W)}{(2)(b)(iii)(U)}$ and one shall be a moderate income housing
222	strategy described in Subsection $(2)(b)(iii)(G)[,]$ or $(H)[, or (Q),]$; or
223	(II) a recommendation to implement the moderate income housing strategy
224	described in Subsection (2)(b)(iii)(U), one of the moderate income housing
225	strategies described in Subsections (2)(b)(iii)(X) through (CC), and one
226	moderate income strategy described in Subsection (2)(b)(iii); and
227	(E) for a specified municipality, as defined in Section 10-9a-408, shall include an
228	implementation plan as provided in Subsection (2)(c); and
229	(iv) except for a city of the fifth class or a town, a water use and preservation element
230	that addresses:
231	(A) the effect of permitted development or patterns of development on water
232	demand and water infrastructure;

233	(B) methods of reducing water demand and per capita consumption for future
234	development;
235	(C) methods of reducing water demand and per capita consumption for existing
236	development; and
237	(D) opportunities for the municipality to modify the municipality's operations to
238	eliminate practices or conditions that waste water.
239	(b) In drafting the moderate income housing element, the planning commission:
240	(i) shall consider the Legislature's determination that municipalities shall facilitate a
241	reasonable opportunity for a variety of housing, including moderate income
242	housing:
243	(A) to meet the needs of people of various income levels living, working, or
244	desiring to live or work in the community; and
245	(B) to allow people with various incomes to benefit from and fully participate in
246	all aspects of neighborhood and community life;
247	(ii) for a [town] municipality that is not a specified municipality, may include, and for
248	a specified municipality as defined in Section 10-9a-408, shall include, an analysis
249	of how the municipality will provide a realistic opportunity for the development of
250	moderate income housing within the next five years;
251	(iii) for a [town] municipality that is not a specified municipality, may include, and
252	for a specified municipality as defined in Section 10-9a-408, shall include a
253	recommendation to implement the required number of any of the following
254	moderate income housing strategies as specified in Subsection (2)(a)(iii):
255	(A) rezone for densities necessary to facilitate the production of moderate income
256	housing;
257	(B) demonstrate investment in the rehabilitation or expansion of infrastructure that
258	facilitates the construction of moderate income housing;
259	(C) demonstrate investment in the rehabilitation of existing uninhabitable housing
260	stock into moderate income housing;
261	(D) identify and utilize general fund subsidies or other sources of revenue to
262	waive construction related fees that are otherwise generally imposed by the
263	municipality for the construction or rehabilitation of moderate income housing
264	(E) create or allow for, and reduce regulations related to, internal or detached
265	accessory dwelling units in residential zones;
266	(F) zone or rezone for higher density or moderate income residential development

267	in commercial or mixed-use zones near major transit investment corridors,
268	commercial centers, or employment centers;
269	(G) amend land use regulations to allow for higher density or new moderate
270	income residential development in commercial or mixed-use zones near major
271	transit investment corridors;
272	(H) amend land use regulations to eliminate or reduce parking requirements for
273	residential development where a resident is less likely to rely on the resident's
274	own vehicle, such as residential development near major transit investment
275	corridors or senior living facilities;
276	(I) amend land use regulations to allow for single room occupancy developments;
277	(J) implement zoning incentives for moderate income units in new developments;
278	(K) preserve existing and new moderate income housing and subsidized units by
279	utilizing a landlord incentive program, providing for deed restricted units
280	through a grant program, or, notwithstanding Section 10-9a-535, establishing a
281	housing loss mitigation fund;
282	(L) reduce, waive, or eliminate impact fees related to moderate income housing;
283	(M) demonstrate creation of, or participation in, a community land trust program
284	for moderate income housing;
285	(N) implement a mortgage assistance program for employees of the municipality,
286	an employer that provides contracted services to the municipality, or any other
287	public employer that operates within the municipality;
288	(O) apply for or partner with an entity that applies for state or federal funds or tax
289	incentives to promote the construction of moderate income housing, an entity
290	that applies for programs offered by the Utah Housing Corporation within that
291	agency's funding capacity, an entity that applies for affordable housing
292	programs administered by the Department of Workforce Services, an entity
293	that applies for affordable housing programs administered by an association of
294	governments established by an interlocal agreement under Title 11, Chapter 13
295	Interlocal Cooperation Act, an entity that applies for services provided by a
296	public housing authority to preserve and create moderate income housing, or
297	any other entity that applies for programs or services that promote the
298	construction or preservation of moderate income housing;
299	(P) demonstrate utilization of a moderate income housing set aside from a
300	community reinvestment agency, redevelopment agency, or community

301	development and renewal agency to create or subsidize moderate income
302	housing;
303	[(Q) create a housing and transit reinvestment zone pursuant to Title 63N, Chapter
304	3, Part 6, Housing and Transit Reinvestment Zone Act;]
305	[(R) create a home ownership promotion zone pursuant to Part 10, Home
306	Ownership Promotion Zone for Municipalities;]
307	[(S)] (Q) eliminate impact fees for any accessory dwelling unit that is not an
308	internal accessory dwelling unit as defined in Section 10-9a-530;
309	[(T)] (R) create a program to transfer development rights for moderate income
310	housing;
311	[(U)] (S) ratify a joint acquisition agreement with another local political
312	subdivision for the purpose of combining resources to acquire property for
313	moderate income housing;
314	[(V)] <u>(T)</u> develop a moderate income housing project for residents who are
315	disabled or 55 years old or older;
316	[(W)] (U) develop and adopt a station area plan in accordance with Section
317	10-9a-403.1;
318	[(X)] (V) create or allow for, and reduce regulations related to, multifamily
319	residential dwellings compatible in scale and form with detached single-family
320	residential dwellings and located in walkable communities within residential or
321	mixed-use zones;
322	[(Y) create a first home investment zone in accordance with Title 63N, Chapter 3,
323	Part 16, First Home Investment Zone Act; and]
324	[(Z)] (W) demonstrate implementation of any other program or strategy to address
325	the housing needs of residents of the municipality who earn less than 80% of
326	the area median income, including the dedication of a local funding source to
327	moderate income housing or the adoption of a land use ordinance that requires
328	10% or more of new residential development in a residential zone be dedicated
329	to moderate income housing;[-and]
330	(X) create a housing and transit reinvestment zone pursuant to Title 63N, Chapter
331	3, Part 6, Housing and Transit Reinvestment Zone Act;
332	(Y) create a home ownership promotion zone pursuant to Part 10, Home
333	Ownership Promotion Zone for Municipalities;
334	(Z) create a first home investment zone in accordance with Title 63N, Chapter 3,

335	Part 16, First Home Investment Zone Act;
336	(AA) approve a project that receives funding from, or qualifies to receive funding
337	from, the Utah Homes Investment Program created in Title 51, Chapter 12,
338	<u>Utah Homes Investment Program;</u>
339	(BB) adopt or approve an affordable home ownership density bonus for
340	single-family residential units, as described in Section 10-9a-403.2; and
341	(CC) adopt or approve an affordable home ownership density bonus for
342	multi-family residential units, as described in Section 10-9a-403.3; and
343	(iv) shall identify each moderate income housing strategy recommended to the
344	legislative body for implementation by restating the exact language used to
345	describe the strategy in Subsection (2)(b)(iii).
346	(c)(i) In drafting the implementation plan portion of the moderate income housing
347	element as described in Subsection (2)(a)(iii)(C), the planning commission shall
348	recommend to the legislative body the establishment of a five-year timeline for
349	implementing each of the moderate income housing strategies selected by the
350	municipality for implementation.
351	(ii) The timeline described in Subsection (2)(c)(i) shall:
352	(A) identify specific measures and benchmarks for implementing each moderate
353	income housing strategy selected by the municipality, whether one-time or
354	ongoing; and
355	(B) provide flexibility for the municipality to make adjustments as needed.
356	(d) In drafting the land use element, the planning commission shall:
357	(i) identify and consider each agriculture protection area within the municipality;
358	(ii) avoid proposing a use of land within an agriculture protection area that is
359	inconsistent with or detrimental to the use of the land for agriculture; and
360	(iii) consider and coordinate with any station area plans adopted by the municipality
361	if required under Section 10-9a-403.1.
362	(e) In drafting the transportation and traffic circulation element, the planning
363	commission shall:
364	(i)(A) consider and coordinate with the regional transportation plan developed by
365	the municipality's region's metropolitan planning organization, if the
366	municipality is within the boundaries of a metropolitan planning organization;
367	or
368	(B) consider and coordinate with the long-range transportation plan developed by

369	the Department of Transportation, if the municipality is not within the
370	boundaries of a metropolitan planning organization; and
371	(ii) consider and coordinate with any station area plans adopted by the municipality if
372	required under Section 10-9a-403.1.
373	(f) In drafting the water use and preservation element, the planning commission:
374	(i) shall consider:
375	(A) applicable regional water conservation goals recommended by the Division of
376	Water Resources; and
377	(B) if Section 73-10-32 requires the municipality to adopt a water conservation
378	plan pursuant to Section 73-10-32, the municipality's water conservation plan;
379	(ii) shall include a recommendation for:
380	(A) water conservation policies to be determined by the municipality; and
381	(B) landscaping options within a public street for current and future development
382	that do not require the use of lawn or turf in a parkstrip;
383	(iii) shall review the municipality's land use ordinances and include a
384	recommendation for changes to an ordinance that promotes the inefficient use of
385	water;
386	(iv) shall consider principles of sustainable landscaping, including the:
387	(A) reduction or limitation of the use of lawn or turf;
388	(B) promotion of site-specific landscape design that decreases stormwater runoff
389	or runoff of water used for irrigation;
390	(C) preservation and use of healthy trees that have a reasonable water requirement
391	or are resistant to dry soil conditions;
392	(D) elimination or regulation of ponds, pools, and other features that promote
393	unnecessary water evaporation;
394	(E) reduction of yard waste; and
395	(F) use of an irrigation system, including drip irrigation, best adapted to provide
396	the optimal amount of water to the plants being irrigated;
397	(v) shall consult with the public water system or systems serving the municipality
398	with drinking water regarding how implementation of the land use element and
399	water use and preservation element may affect:
400	(A) water supply planning, including drinking water source and storage capacity
401	consistent with Section 19-4-114; and
402	(B) water distribution planning, including master plans, infrastructure asset

403	management programs and plans, infrastructure replacement plans, and impact
404	fee facilities plans;
405	(vi) shall consult with the Division of Water Resources for information and technical
406	resources regarding regional water conservation goals, including how
407	implementation of the land use element and the water use and preservation
408	element may affect the Great Salt Lake;
409	(vii) may include recommendations for additional water demand reduction strategies,
410	including:
411	(A) creating a water budget associated with a particular type of development;
412	(B) adopting new or modified lot size, configuration, and landscaping standards
413	that will reduce water demand for new single family development;
414	(C) providing one or more water reduction incentives for existing development
415	such as modification of existing landscapes and irrigation systems and
416	installation of water fixtures or systems that minimize water demand;
417	(D) discouraging incentives for economic development activities that do not
418	adequately account for water use or do not include strategies for reducing
419	water demand; and
420	(E) adopting water concurrency standards requiring that adequate water supplies
421	and facilities are or will be in place for new development; and
422	(viii) for a town, may include, and for another municipality, shall include, a
423	recommendation for low water use landscaping standards for a new:
424	(A) commercial, industrial, or institutional development;
425	(B) common interest community, as defined in Section 57-25-102; or
426	(C) multifamily housing project.
427	(3) The proposed general plan may include:
428	(a) an environmental element that addresses:
429	(i) the protection, conservation, development, and use of natural resources, including
430	the quality of:
431	(A) air;
432	(B) forests;
433	(C) soils;
434	(D) rivers;
435	(E) groundwater and other waters;
436	(F) harbors;

137	(G) fisheries;
138	(H) wildlife;
139	(I) minerals; and
140	(J) other natural resources; and
141	(ii)(A) the reclamation of land, flood control, prevention and control of the
142	pollution of streams and other waters;
143	(B) the regulation of the use of land on hillsides, stream channels and other
144	environmentally sensitive areas;
145	(C) the prevention, control, and correction of the erosion of soils;
146	(D) the preservation and enhancement of watersheds and wetlands; and
147	(E) the mapping of known geologic hazards;
148	(b) a public services and facilities element showing general plans for sewage, water,
149	waste disposal, drainage, public utilities, rights-of-way, easements, and facilities for
450	them, police and fire protection, and other public services;
451	(c) a rehabilitation, redevelopment, and conservation element consisting of plans and
152	programs for:
153	(i) historic preservation;
154	(ii) the diminution or elimination of a development impediment as defined in Section
155	17C-1-102; and
156	(iii) redevelopment of land, including housing sites, business and industrial sites, and
157	public building sites;
458	(d) an economic element composed of appropriate studies and forecasts, as well as an
159	economic development plan, which may include review of existing and projected
460	municipal revenue and expenditures, revenue sources, identification of basic and
1 61	secondary industry, primary and secondary market areas, employment, and retail
162	sales activity;
163	(e) recommendations for implementing all or any portion of the general plan, including
164	the adoption of land and water use ordinances, capital improvement plans,
165	community development and promotion, and any other appropriate action;
166	(f) provisions addressing any of the matters listed in Subsection 10-9a-401(2) or (3); and
167	(g) any other element the municipality considers appropriate.
168	Section 4. Section 10-9a-403.2 is enacted to read:
169	$\underline{10\text{-}9a\text{-}403.2}$. Affordable home ownership density bonus for single-family
170	residential units.

4/1	(1) As used in this section:
472	(a) "Affordable housing" means a dwelling:
473	(i) offered for sale to an owner-occupier at a purchase price affordable to a household
474	with a gross income of no more than 120% of area median income for the county
475	in which the residential unit is offered for sale; or
476	(ii) offered for rent at a rental price affordable to a household with a gross income of
477	no more than 80% of area median income for the county in which the residential
478	unit is offered for rent.
479	(b) "Owner-occupier" means an individual who owns, solely or jointly, a housing unit in
480	which the individual lives as the individual's primary residence.
481	(2) If a municipality approves an area to be developed at a minimum density of six
482	residential units per acre, either through a zoning ordinance or a development
483	agreement, the municipality may:
484	(a) adopt requirements to ensure:
485	(i) that some or all of the residential units offered for sale in the area be
486	deed-restricted for at least five years to ensure owner-occupancy; or
487	(ii) that some or all of the residential units in the area qualify as affordable housing;
488	<u>and</u>
489	(b) approve an applicant's request for additional single-family residential units per acre
490	in the area in exchange for one or more of the following:
491	(i) requiring at least 60% of the total single-family residential units being
492	deed-restricted to owner-occupancy for at least five years;
493	(ii) requiring at least 25% of the total single-family residential units being offered for
494	sale to an owner-occupier at a price point 80% or less of the median county home
495	price for housing of that type;
496	(iii) requiring at least 25% of the single-family residential units per acre to be no
497	larger than 1,600 square feet; or
498	(iv) the applicant creating a preferential qualifying buyer program in which a
499	single-family residential unit is initially offered for sale, for up to 30 days, to a
500	category of preferred qualifying buyers established by the municipality, in
501	accordance with provisions of the Fair Housing Act, 42 U.S.C. Sec. 3601.
502	(3) A municipality may offer additional incentives in an area approved for single-family
503	residential units to promote owner-occupied, affordable housing.
504	Section 5 Section 10-9a-403 3 is enacted to read:

505	10-9a-403.3 . Affordable home ownership density bonus for multi-family		
506	residential units.		
507	(1) As used in this section:		
508	(a) "Affordable housing" means the same as that term is defined in Section 10-9a-403.2.		
509	(b) "Owner-occupier" means the same as that term is defined in Section 10-9a-403.2.		
510	(2) If a municipality approves an area to be developed at a minimum density of 20		
511	residential units per acre, either through a zoning ordinance or a development		
512	agreement, the municipality may:		
513	(a) approve an applicant's request to build:		
514	(i) up to 20% more residential units per acre than otherwise allowed in the area, if the		
515	residential units are intended for owner-occupiers; or		
516	(ii) one or more additional stories of height on a multi-family residential building		
517	above the limit otherwise allowed, if the housing units in the multi-family		
518	residential building are intended for owner-occupiers; and		
519	(b) if the municipality approves a request described in Subsection (2)(a), implement one		
520	or more of the following requirements:		
521	(i) requiring at least 60% of the total units in the multi-family residential building		
522	being deed-restricted to owner-occupancy for at least five years;		
523	(ii) requiring at least 25% of the total units in the multi-family residential building		
524	being offered for sale to an owner-occupier at a price point 80% or less of the		
525	median county home price for housing of that type;		
526	(iii) requiring at least 25% of the total units in a multi-family residential building to		
527	be no larger than 1,600 square feet; or		
528	(iv) the applicant creating a preferential qualifying buyer program in which a unit in a		
529	multi-family residential building is initially offered for sale, for up to 30 days, to a		
530	category of preferred qualifying buyers established by the municipality, in		
531	accordance with provisions of the Fair Housing Act, 42 U.S.C. Sec. 3601.		
532	(3) A municipality may offer additional incentives in an area approved for multi-family		
533	residential units to promote owner-occupied, affordable housing.		
534	Section 6. Section 10-9a-408 is amended to read:		
535	10-9a-408 . Moderate income housing report Contents Prioritization for		
536	funds or projects Ineligibility for funds after noncompliance Civil actions.		
537	(1) As used in this section:		
538	(a) "Division" means the Housing and Community Development Division within the		

539	Department of Workforce Services.
540	(b) "Implementation plan" means the implementation plan adopted as part of the
541	moderate income housing element of a specified municipality's general plan as
542	provided in Subsection 10-9a-403(2)(c).
543	(c) "Initial report" or "initial moderate income housing report" means the one-time report
544	described in Subsection (2).
545	(d) "Moderate income housing strategy" means a strategy described in Subsection
546	10-9a-403(2)(b)(iii).
547	(e) "Report" means an initial report or a subsequent progress report.
548	(f) "Specified municipality" means:
549	(i) a city of the first, second, third, or fourth class; or
550	(ii) a city of the fifth class with a population of 5,000 or more, if the city is located
551	within a county of the first, second, or third class.
552	(g) "Subsequent progress report" means the annual report described in Subsection (3).
553	(2)(a) The legislative body of a specified municipality shall submit an initial report to
554	the division.
555	(b)(i) This Subsection (2)(b) applies to a municipality that is not a specified
556	municipality as of January 1, 2023.
557	(ii) As of January 1, if a municipality described in Subsection (2)(b)(i) changes from
558	one class to another or grows in population to qualify as a specified municipality,
559	the municipality shall submit an initial plan to the division on or before August 1
560	of the first calendar year beginning on January 1 in which the municipality
561	qualifies as a specified municipality.
562	(c) The initial report shall:
563	(i) identify each moderate income housing strategy selected by the specified
564	municipality for continued, ongoing, or one-time implementation, restating the
565	exact language used to describe the moderate income housing strategy in
566	Subsection 10-9a-403(2)(b)(iii); and
567	(ii) include an implementation plan.
568	(3)(a) After the division approves a specified municipality's initial report under this
569	section, the specified municipality shall, as an administrative act, annually submit to
570	the division a subsequent progress report on or before August 1 of each year after the
571	year in which the specified municipality is required to submit the initial report.
572	(b) The subsequent progress report shall include:

573	(i) subject to Subsection (3)(c), a description of each action, whether one-time or
574	ongoing, taken by the specified municipality during the previous 12-month period
575	to implement the moderate income housing strategies identified in the initial
576	report for implementation;
577	(ii) a description of each land use regulation or land use decision made by the
578	specified municipality during the previous 12-month period to implement the
579	moderate income housing strategies, including an explanation of how the land us
580	regulation or land use decision supports the specified municipality's efforts to
581	implement the moderate income housing strategies;
582	(iii) a description of any barriers encountered by the specified municipality in the
583	previous 12-month period in implementing the moderate income housing
584	strategies;
585	(iv) information regarding the number of internal and external or detached accessory
586	dwelling units located within the specified municipality for which the specified
587	municipality:
588	(A) issued a building permit to construct; or
589	(B) issued a business license or comparable license or permit to rent;
590	(v) the number of residential dwelling units that have been entitled that have not
591	received a building permit as of the submission date of the progress report;
592	(vi) shapefiles, or website links if shapefiles are not available, to current maps and
593	tables related to zoning;
594	(vii) a description of how the market has responded to the selected moderate income
595	housing strategies, including the number of entitled moderate income housing
596	units or other relevant data; and
597	(viii) any recommendations on how the state can support the specified municipality
598	in implementing the moderate income housing strategies.
599	(c) For purposes of describing actions taken by a specified municipality under
600	Subsection (3)(b)(i), the specified municipality may include an ongoing action taken
601	by the specified municipality prior to the 12-month reporting period applicable to the
602	subsequent progress report if the specified municipality:
603	(i) has already adopted an ordinance, approved a land use application, made an
604	investment, or approved an agreement or financing that substantially promotes the
605	implementation of a moderate income housing strategy identified in the initial
606	report; and

607	(ii) demonstrates in the subsequent progress report that the action taken under
608	Subsection (3)(c)(i) is relevant to making meaningful progress towards the
609	specified municipality's implementation plan.
610	(d) A specified municipality's report shall be in a form:
611	(i) approved by the division; and
612	(ii) made available by the division on or before May 1 of the year in which the report
613	is required.
614	(4) Within 90 days after the day on which the division receives a specified municipality's
615	report, the division shall:
616	(a) post the report on the division's website;
617	(b) send a copy of the report to the Department of Transportation, the Governor's Office
618	of Planning and Budget, the association of governments in which the specified
619	municipality is located, and, if the specified municipality is located within the
620	boundaries of a metropolitan planning organization, the appropriate metropolitan
621	planning organization; and
622	(c) subject to Subsection (5), review the report to determine compliance with this section.
623	(5)(a) An initial report [does not comply] complies with this section [unless] if the report:
624	(i) includes the information required under Subsection (2)(c);
625	(ii) demonstrates to the division that the specified municipality made plans to
626	implement:
627	(A) except as provided in Subsection (5)(c), three or more moderate income
628	housing strategies if the specified municipality does not have a fixed guideway
629	public transit station; or
630	(B) [subject to Subsection 10-9a-403(2)(b)(iv), five or more moderate income
631	housing strategies] if the specified municipality has a fixed guideway public
632	transit station:
633	(I) five or more of the moderate income housing strategies described in
634	Subsection 10-9a-403(2)(b)(iii), of which one shall be the moderate income
635	housing strategy described in Subsection 10-9a-403(2)(b)(iii)(U) and one
636	shall be a moderate income housing strategy described in Subsection
637	<u>10-9a-403(2)(b)(iii)(G) or (H); or</u>
638	(II) the moderate income housing strategy described in Subsection
639	10-9a-403(2)(b)(iii)(U), one of the moderate income housing strategies
640	described in Subsections 10-9a-403(2)(b)(iii)(X) through (CC), and one

541	moderate income strategy described in Subsection 10-9a-403(2)(b)(iii); and
542	(iii) is in a form approved by the division.
543	(b) A subsequent progress report [does not comply] complies with this section [unless] if
544	the report:
545	(i) demonstrates to the division that the specified municipality made plans to
546	implement:
547	(A) except as provided in Subsection (5)(c), three or more moderate income
548	housing strategies if the specified municipality does not have a fixed guideway
549	public transit station; or
550	(B) [subject to the requirements of Subsection 10-9a-403(2)(a)(iii)(D), five or
551	more moderate income housing strategies] if the specified municipality has a
552	fixed guideway public transit station:[;]
553	(I) five or more of the moderate income housing strategies described in
554	Subsection 10-9a-403(2)(b)(iii), of which one shall be the moderate income
555	housing strategy described in Subsection 10-9a-403(2)(b)(iii)(U) and one
656	shall be a moderate income housing strategy described in Subsection
657	10-9a-403(2)(b)(iii)(G) or (H); or
558	(II) the moderate income housing strategy described in Subsection
559	10-9a-403(2)(b)(iii)(U), one of the moderate income housing strategies
560	described in Subsections 10-9a-403(2)(b)(iii)(X) through (CC), and one
561	moderate income strategy described in Subsection 10-9a-403(2)(b)(iii);
562	(ii) is in a form approved by the division; and
563	(iii) provides sufficient information for the division to:
564	(A) assess the specified municipality's progress in implementing the moderate
565	income housing strategies;
566	(B) monitor compliance with the specified municipality's implementation plan;
567	(C) identify a clear correlation between the specified municipality's land use
568	regulations and land use decisions and the specified municipality's efforts to
569	implement the moderate income housing strategies;
570	(D) identify how the market has responded to the specified municipality's selected
571	moderate income housing strategies; and
572	(E) identify any barriers encountered by the specified municipality in
573	implementing the selected moderate income housing strategies.
574	(c)(i) If a specified municipality with or without a fixed guideway public transit

6/5	station implements or is implementing, by ordinance or development agreement,
676	one of the following moderate income housing strategies, the division shall
677	consider that one moderate income housing strategy to be the equivalent of three
678	moderate income housing strategies:
679	(A) a housing and transit reinvestment zone, as described in Subsection
680	10-9a-403(2)(a)(iii)(X);
681	(B) a home ownership promotion zone, as described in Subsection
682	10-9a-403(2)(a)(iii)(Y);
683	(C) a first home promotion zone, described in Subsection 10-9a-403(2)(a)(iii)(Z);
684	(D) the approval of a project described in Subsection 10-9a-403(2)(a)(iii)(AA);
685	(E) an affordable home ownership density bonus for single-family residential
686	units, as described in Subsection 10-9a-403(2)(a)(iii)(BB); or
687	(F) an affordable home ownership density bonus for multi-family residential units.
688	as described in Subsection 10-9a-403(2)(a)(iii)(CC).
689	(ii) If the division considers one moderate income housing strategy described in
690	Subsection (5)(c)(i) as the equivalent of three moderate income housing strategies,
691	the division shall also consider the specified municipality compliant with the
692	reporting requirement described in this section for:
693	(A) the year in which the specified municipality submits the initial report or
694	subsequent report; and
695	(B) two subsequent reporting years.
696	(6)(a) A specified municipality qualifies for priority consideration under this Subsection
697	(6) if the specified municipality's report:
698	(i) complies with this section; and
699	(ii) demonstrates to the division that the specified municipality made plans to
700	implement:
701	(A) five or more moderate income housing strategies if the specified municipality
702	does not have a fixed guideway public transit station; or
703	(B) six or more moderate income housing strategies if the specified municipality
704	has a fixed guideway public transit station.
705	(b) The Transportation Commission may, in accordance with Subsection 72-1-304(3)(c),
706	give priority consideration to transportation projects located within the boundaries of
707	a specified municipality described in Subsection (6)(a) until the Department of
708	Transportation receives notice from the division under Subsection (6)(e)

709	(c) Upon determining that a specified municipality qualifies for priority consideration
710	under this Subsection (6), the division shall send a notice of prioritization to the
711	legislative body of the specified municipality and the Department of Transportation.
712	(d) The notice described in Subsection (6)(c) shall:
713	(i) name the specified municipality that qualifies for priority consideration;
714	(ii) describe the funds or projects for which the specified municipality qualifies to
715	receive priority consideration; and
716	(iii) state the basis for the division's determination that the specified municipality
717	qualifies for priority consideration.
718	(e) The division shall notify the legislative body of a specified municipality and the
719	Department of Transportation in writing if the division determines that the specified
720	municipality no longer qualifies for priority consideration under this Subsection (6).
721	(7)(a) If the division, after reviewing a specified municipality's report, determines that
722	the report does not comply with this section, the division shall send a notice of
723	noncompliance to the legislative body of the specified municipality.
724	(b) A specified municipality that receives a notice of noncompliance may:
725	(i) cure each deficiency in the report within 90 days after the day on which the notice
726	of noncompliance is sent; or
727	(ii) request an appeal of the division's determination of noncompliance within 10
728	days after the day on which the notice of noncompliance is sent.
729	(c) The notice described in Subsection (7)(a) shall:
730	(i) describe each deficiency in the report and the actions needed to cure each
731	deficiency;
732	(ii) state that the specified municipality has an opportunity to:
733	(A) submit to the division a corrected report that cures each deficiency in the
734	report within 90 days after the day on which the notice of compliance is sent; or
735	(B) submit to the division a request for an appeal of the division's determination of
736	noncompliance within 10 days after the day on which the notice of
737	noncompliance is sent; and
738	(iii) state that failure to take action under Subsection (7)(c)(ii) will result in the
739	specified municipality's ineligibility for funds under Subsection (9).
740	(d) For purposes of curing the deficiencies in a report under this Subsection (7), if the
741	action needed to cure the deficiency as described by the division requires the
742	specified municipality to make a legislative change, the specified municipality may

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743	cure the deficiency by making that legislative change within the 90-day cure period.
744	(e)(i) If a specified municipality submits to the division a corrected report in
745	accordance with Subsection (7)(b)(i) and the division determines that the
746	corrected report does not comply with this section, the division shall send a
747	second notice of noncompliance to the legislative body of the specified
748	municipality within 30 days after the day on which the corrected report is
749	submitted.
750	(ii) A specified municipality that receives a second notice of noncompliance may
751	submit to the division a request for an appeal of the division's determination of
752	noncompliance within 10 days after the day on which the second notice of
753	noncompliance is sent.
754	(iii) The notice described in Subsection (7)(e)(i) shall:
755	(A) state that the specified municipality has an opportunity to submit to the
756	division a request for an appeal of the division's determination of
757	noncompliance within 10 days after the day on which the second notice of
758	noncompliance is sent; and
759	(B) state that failure to take action under Subsection (7)(e)(iii)(A) will result in the
760	specified municipality's ineligibility for funds under Subsection (9).
761	(8)(a) A specified municipality that receives a notice of noncompliance under
762	Subsection (7)(a) or (7)(e)(i) may request an appeal of the division's determination of
763	noncompliance within 10 days after the day on which the notice of noncompliance is
764	sent.
765	(b) Within 90 days after the day on which the division receives a request for an appeal,
766	an appeal board consisting of the following three members shall review and issue a
767	written decision on the appeal:
768	(i) one individual appointed by the Utah League of Cities and Towns;
769	(ii) one individual appointed by the Utah Homebuilders Association; and
770	(iii) one individual appointed by the presiding member of the association of
771	governments, established pursuant to an interlocal agreement under Title 11,
772	Chapter 13, Interlocal Cooperation Act, of which the specified municipality is a
773	member.
774	(c) The written decision of the appeal board shall either uphold or reverse the division's
775	determination of noncompliance.

(d) The appeal board's written decision on the appeal is final.

///	(9)(a) A specified municipality is ineligible for funds under this Subsection (9) if:
778	(i) the specified municipality fails to submit a report to the division;
779	(ii) after submitting a report to the division, the division determines that the report
780	does not comply with this section and the specified municipality fails to:
781	(A) cure each deficiency in the report within 90 days after the day on which the
782	notice of noncompliance is sent; or
783	(B) request an appeal of the division's determination of noncompliance within 10
784	days after the day on which the notice of noncompliance is sent;
785	(iii) after submitting to the division a corrected report to cure the deficiencies in a
786	previously submitted report, the division determines that the corrected report does
787	not comply with this section and the specified municipality fails to request an
788	appeal of the division's determination of noncompliance within 10 days after the
789	day on which the second notice of noncompliance is sent; or
790	(iv) after submitting a request for an appeal under Subsection (8), the appeal board
791	issues a written decision upholding the division's determination of noncompliance
792	(b) The following apply to a specified municipality described in Subsection (9)(a) until
793	the division provides notice under Subsection (9)(e):
794	(i) the executive director of the Department of Transportation may not program funds
795	from the Transportation Investment Fund of 2005, including the Transit
796	Transportation Investment Fund, to projects located within the boundaries of the
797	specified municipality in accordance with Subsection 72-2-124(5);
798	(ii) beginning with a report submitted in 2024, the specified municipality shall pay a
799	fee to the Olene Walker Housing Loan Fund in the amount of \$250 per day that
800	the specified municipality:
801	(A) fails to submit the report to the division in accordance with this section,
802	beginning the day after the day on which the report was due; or
803	(B) fails to cure the deficiencies in the report, beginning the day after the day by
804	which the cure was required to occur as described in the notice of
805	noncompliance under Subsection (7); and
806	(iii) beginning with the report submitted in 2025, the specified municipality shall pay
807	a fee to the Olene Walker Housing Loan Fund in the amount of \$500 per day that
808	the specified municipality, in a consecutive year:
809	(A) fails to submit the report to the division in accordance with this section,
810	heginning the day after the day on which the report was due; or

811		(B) fails to cure the deficiencies in the report, beginning the day after the day by
812		which the cure was required to occur as described in the notice of
813		noncompliance under Subsection (7).
814	(c)	Upon determining that a specified municipality is ineligible for funds under this
815		Subsection (9), and is required to pay a fee under Subsection (9)(b), if applicable, the
816		division shall send a notice of ineligibility to the legislative body of the specified
817		municipality, the Department of Transportation, the State Tax Commission, and the
818		Governor's Office of Planning and Budget.
819	(d)	The notice described in Subsection (9)(c) shall:
820		(i) name the specified municipality that is ineligible for funds;
821		(ii) describe the funds for which the specified municipality is ineligible to receive;
822		(iii) describe the fee the specified municipality is required to pay under Subsection
823		(9)(b), if applicable; and
824		(iv) state the basis for the division's determination that the specified municipality is
825		ineligible for funds.
826	(e)	The division shall notify the legislative body of a specified municipality and the
827		Department of Transportation in writing if the division determines that the provisions
828		of this Subsection (9) no longer apply to the specified municipality.
829	(f)	The division may not determine that a specified municipality that is required to pay a
830		fee under Subsection (9)(b) is in compliance with the reporting requirements of this
831		section until the specified municipality pays all outstanding fees required under
832		Subsection (9)(b) to the Olene Walker Housing Loan Fund, created under Title 35A,
833		Chapter 8, Part 5, Olene Walker Housing Loan Fund.
834	(10) In	a civil action seeking enforcement or claiming a violation of this section or of
835	Sub	section 10-9a-404(4)(c), a plaintiff may not recover damages but may be awarded
836	only	y injunctive or other equitable relief.
837	S	ection 7. Section 10-9a-535 is amended to read:
838	10	0-9a-535 . Moderate income housing.
839	(1) A n	nunicipality may only require the development of a certain number of moderate
840	inco	ome housing units as a condition of approval of a land use application if:
841	(a)	the municipality and the applicant enter into a written agreement regarding the
842		number of moderate income housing units;[-or]
843	(b)	the municipality provides incentives for an applicant who agrees to include moderate
844		income housing units in a development[-]; or

845	(c) the municipality offers or approves, and an applicant accepts, an incentive described
846	in Section 10-9a-403.2 or 10-9a-403.3.
847	(2) If an applicant does not agree to participate in the development of moderate income
848	housing units under Subsection (1)(a) or (b), a municipality may not take into
849	consideration the applicant's decision in the municipality's determination of whether to
850	approve or deny a land use application.
851	(3) Notwithstanding Subsections (1) and (2), a municipality that imposes a resort
852	community sales and use tax as described in Section 59-12-401, may require the
853	development of a certain number of moderate income housing units as a condition of
854	approval of a land use application if the requirement is in accordance with an ordinance
855	enacted by the municipality before January 1, 2022.
856	Section 8. Section 17-27a-102 is amended to read:
857	17-27a-102 . Purposes General land use authority Limitations.
858	(1)(a) The purposes of this chapter are to:
859	(i) provide for the health, safety, and welfare;
860	(ii) promote the prosperity;
861	(iii) improve the morals, peace, good order, comfort, convenience, and aesthetics of
862	each county and each county's present and future inhabitants and businesses;
863	(iv) protect the tax base;
864	(v) secure economy in governmental expenditures;
865	(vi) foster the state's agricultural and other industries;
866	(vii) protect both urban and nonurban development;
867	(viii) protect and ensure access to sunlight for solar energy devices;
868	(ix) provide fundamental fairness in land use regulation;
869	(x) facilitate orderly growth, [and-]allow growth in a variety of housing types, and
870	contribute toward housing affordability; and
871	(xi) protect property values.
872	(b) Subject to Subsection (4) and Section 11-41-103, to accomplish the purposes of this
873	chapter, a county may enact all ordinances, resolutions, and rules and may enter into
874	other forms of land use controls and development agreements that the county
875	considers necessary or appropriate for the use and development of land within the
876	unincorporated area of the county or a designated mountainous planning district,
877	including ordinances, resolutions, rules, restrictive covenants, easements, and
878	development agreements governing:

879	(i) uses;
880	(ii) density;
881	(iii) open spaces;
882	(iv) structures;
883	(v) buildings;
884	(vi) energy-efficiency;
885	(vii) light and air;
886	(viii) air quality;
887	(ix) transportation and public or alternative transportation;
888	(x) infrastructure;
889	(xi) street and building orientation and width requirements;
890	(xii) public facilities;
891	(xiii) fundamental fairness in land use regulation; and
892	(xiv) considerations of surrounding land uses to balance the foregoing purposes with
893	a landowner's private property interests and associated statutory and constitutional
894	protections.
895	(2) Each county shall comply with the mandatory provisions of this part before any
896	agreement or contract to provide goods, services, or municipal-type services to any
897	storage facility or transfer facility for high-level nuclear waste, or greater than class C
898	radioactive waste, may be executed or implemented.
899	(3)(a) Any ordinance, resolution, or rule enacted by a county pursuant to its authority
900	under this chapter shall comply with the state's exclusive jurisdiction to regulate oil
901	and gas activity, as described in Section 40-6-2.5.
902	(b) A county may enact an ordinance, resolution, or rule that regulates surface activity
903	incident to an oil and gas activity if the county demonstrates that the regulation:
904	(i) is necessary for the purposes of this chapter;
905	(ii) does not effectively or unduly limit, ban, or prohibit an oil and gas activity; and
906	(iii) does not interfere with the state's exclusive jurisdiction to regulate oil and gas
907	activity, as described in Section 40-6-2.5.
908	(4)(a) This Subsection (4) applies to development agreements entered into on or after
909	May 5, 2021.
910	(b) A provision in a county development agreement is unenforceable if the provision
911	requires an individual or an entity, as a condition for issuing building permits or
912	otherwise regulating development activities within an unincorporated area of the

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913	county, to initiate a process for a municipality to annex the unincorporated area in
914	accordance with Title 10, Chapter 2, Part 4, Annexation.
915	(c) Subsection (4)(b) does not affect or impair the enforceability of any other provision
916	in the development agreement.
917	Section 9. Section 17-27a-403 is amended to read:
918	17-27a-403 . General plan preparation.
919	(1)(a) The planning commission shall provide notice, as provided in Section 17-27a-203,
920	of the planning commission's intent to make a recommendation to the county
921	legislative body for a general plan or a comprehensive general plan amendment when
922	the planning commission initiates the process of preparing the planning commission's
923	recommendation.
924	(b) The planning commission shall make and recommend to the legislative body a
925	proposed general plan for:
926	(i) the unincorporated area within the county; or
927	(ii) if the planning commission is a planning commission for a mountainous planning
928	district, the mountainous planning district.
929	(c)(i) The plan may include planning for incorporated areas if, in the planning
930	commission's judgment, they are related to the planning of the unincorporated
931	territory or of the county as a whole.
932	(ii) Elements of the county plan that address incorporated areas are not an official
933	plan or part of a municipal plan for any municipality, unless the county plan is
934	recommended by the municipal planning commission and adopted by the
935	governing body of the municipality.
936	(2)(a) At a minimum, the proposed general plan, with the accompanying maps, charts,
937	and descriptive and explanatory matter, shall include the planning commission's
938	recommendations for the following plan elements:
939	(i) a land use element that:
940	(A) designates the long-term goals and the proposed extent, general distribution,
941	and location of land for housing for residents of various income levels,
942	business, industry, agriculture, recreation, education, public buildings and
943	grounds, open space, and other categories of public and private uses of land as
944	appropriate;
945	(B) includes a statement of the projections for and standards of population density
946	and building intensity recommended for the various land use categories

947	covered by the plan;
948	(C) is coordinated to integrate the land use element with the water use and
949	preservation element; and
950	(D) accounts for the effect of land use categories and land uses on water demand;
951	(ii) a transportation and traffic circulation element that:
952	(A) provides the general location and extent of existing and proposed freeways,
953	arterial and collector streets, public transit, active transportation facilities, and
954	other modes of transportation that the planning commission considers
955	appropriate;
956	(B) addresses the county's plan for residential and commercial development
957	around major transit investment corridors to maintain and improve the
958	connections between housing, employment, education, recreation, and
959	commerce; and
960	(C) correlates with the population projections, the employment projections, and
961	the proposed land use element of the general plan;
962	(iii) for a specified county as defined in Section 17-27a-408, a moderate income
963	housing element that:
964	(A) provides a realistic opportunity to meet the need for additional moderate
965	income housing within the next five years;
966	(B) selects three or more moderate income housing strategies described in [
967	Subsection Subsections (2)(b)(ii)(A) through (V), or one moderate income
968	housing strategy described in Subsections (2)(b)(ii)(W) through (BB), for
969	implementation; and
970	(C) includes an implementation plan as provided in Subsection $[(2)(e)]$ $(2)(g)$;
971	(iv) a resource management plan detailing the findings, objectives, and policies
972	required by Subsection 17-27a-401(3); and
973	(v) a water use and preservation element that addresses:
974	(A) the effect of permitted development or patterns of development on water
975	demand and water infrastructure;
976	(B) methods of reducing water demand and per capita consumption for future
977	development;
978	(C) methods of reducing water demand and per capita consumption for existing
979	development; and
980	(D) opportunities for the county to modify the county's operations to eliminate

981	practices or conditions that waste water.
982	(b) In drafting the moderate income housing element, the planning commission:
983	(i) shall consider the Legislature's determination that counties should facilitate a
984	reasonable opportunity for a variety of housing, including moderate income
985	housing:
986	(A) to meet the needs of people of various income levels living, working, or
987	desiring to live or work in the community; and
988	(B) to allow people with various incomes to benefit from and fully participate in
989	all aspects of neighborhood and community life; and
990	(ii) shall include an analysis of how the county will provide a realistic opportunity for
991	the development of moderate income housing within the planning horizon,
992	including a recommendation to implement three or more of the following
993	moderate income housing strategies:
994	(A) rezone for densities necessary to facilitate the production of moderate income
995	housing;
996	(B) demonstrate investment in the rehabilitation or expansion of infrastructure that
997	facilitates the construction of moderate income housing;
998	(C) demonstrate investment in the rehabilitation of existing uninhabitable housing
999	stock into moderate income housing;
1000	(D) identify and utilize county general fund subsidies or other sources of revenue
1001	to waive construction related fees that are otherwise generally imposed by the
1002	county for the construction or rehabilitation of moderate income housing;
1003	(E) create or allow for, and reduce regulations related to, internal or detached
1004	accessory dwelling units in residential zones;
1005	(F) zone or rezone for higher density or moderate income residential development
1006	in commercial or mixed-use zones, commercial centers, or employment centers
1007	(G) amend land use regulations to allow for higher density or new moderate
1008	income residential development in commercial or mixed-use zones near major
1009	transit investment corridors;
1010	(H) amend land use regulations to eliminate or reduce parking requirements for
1011	residential development where a resident is less likely to rely on the resident's
1012	own vehicle, such as residential development near major transit investment
1013	corridors or senior living facilities;
1014	(I) amend land use regulations to allow for single room occupancy developments;

1015	(J) implement zoning incentives for moderate income units in new developments;
1016	(K) preserve existing and new moderate income housing and subsidized units by
1017	utilizing a landlord incentive program, providing for deed restricted units
1018	through a grant program, or establishing a housing loss mitigation fund;
1019	(L) reduce, waive, or eliminate impact fees related to moderate income housing;
1020	(M) demonstrate creation of, or participation in, a community land trust program
1021	for moderate income housing;
1022	(N) implement a mortgage assistance program for employees of the county, an
1023	employer that provides contracted services for the county, or any other public
1024	employer that operates within the county;
1025	(O) apply for or partner with an entity that applies for state or federal funds or tax
1026	incentives to promote the construction of moderate income housing, an entity
1027	that applies for programs offered by the Utah Housing Corporation within that
1028	agency's funding capacity, an entity that applies for affordable housing
1029	programs administered by the Department of Workforce Services, an entity
1030	that applies for services provided by a public housing authority to preserve and
1031	create moderate income housing, or any other entity that applies for programs
1032	or services that promote the construction or preservation of moderate income
1033	housing;
1034	(P) demonstrate utilization of a moderate income housing set aside from a
1035	community reinvestment agency, redevelopment agency, or community
1036	development and renewal agency to create or subsidize moderate income
1037	housing;
1038	[(Q) ereate a housing and transit reinvestment zone pursuant to Title 63N, Chapter
1039	3, Part 6, Housing and Transit Reinvestment Zone Act;]
1040	[(R) create a home ownership promotion zone pursuant to Part 12, Home
1041	Ownership Promotion Zone for Counties;]
1042	[(S)] (Q) eliminate impact fees for any accessory dwelling unit that is not an
1043	internal accessory dwelling unit as defined in Section 10-9a-530;
1044	[(T)] (R) create a program to transfer development rights for moderate income
1045	housing;
1046	[(U)] (S) ratify a joint acquisition agreement with another local political
1047	subdivision for the purpose of combining resources to acquire property for
1048	moderate income housing;

1049	[(V)] (T) develop a moderate income housing project for residents who are
1050	disabled or 55 years old or older;
1051	[(W)] (U) create or allow for, and reduce regulations related to, multifamily
1052	residential dwellings compatible in scale and form with detached single-family
1053	residential dwellings and located in walkable communities within residential or
1054	mixed-use zones;[-and]
1055	[(X)] (V) demonstrate implementation of any other program or strategy to address
1056	the housing needs of residents of the county who earn less than 80% of the area
1057	median income, including the dedication of a local funding source to moderate
1058	income housing or the adoption of a land use ordinance that requires 10% or
1059	more of new residential development in a residential zone be dedicated to
1060	moderate income housing[-];
1061	(W) create a housing and transit reinvestment zone pursuant to Title 63N, Chapter
1062	3, Part 6, Housing and Transit Reinvestment Zone Act;
1063	(X) create a home ownership investment zone in accordance with Part 12, Home
1064	Ownership Promotion Zone for Counties;
1065	(Y) create a first home investment zone in accordance with Title 63N, Chapter 3,
1066	Part 16, First Home Investment Zone Act;
1067	(Z) approve a project that receives funding from, or qualifies to receive funding
1068	from, the Utah Homes Investment Program created in Title 51, Chapter 12,
1069	Utah Homes Investment Program;
1070	(AA) adopt or approve an affordable home ownership density bonus for
1071	single-family residential units, as described in Section 17-27a-403.1; and
1072	(BB) adopt or approve an affordable home ownership density bonus for
1073	multi-family residential units, as described in Section 17-27a-403.2.
1074	(c) If a specified county, as defined in Section 17-27a-408, has created a small public
1075	transit district, as defined in Section 17B-2a-802, on or before January 1, 2022, the
1076	specified county shall include as part of the specified county's recommended
1077	strategies under Subsection (2)(b)(ii) a recommendation to implement the strategy
1078	described in Subsection $[\frac{(2)(b)(ii)(Q)}{(2)(b)(ii)(W)}$.
1079	(d) The planning commission shall identify each moderate income housing strategy
1080	recommended to the legislative body for implementation by restating the exact
1081	language used to describe the strategy in Subsection (2)(b)(ii).
1082	(e) In drafting the land use element, the planning commission shall:

1083	(i) identify and consider each agriculture protection area within the unincorporated
1084	area of the county or mountainous planning district;
1085	(ii) avoid proposing a use of land within an agriculture protection area that is
1086	inconsistent with or detrimental to the use of the land for agriculture; and
1087	(iii) consider and coordinate with any station area plans adopted by municipalities
1088	located within the county under Section 10-9a-403.1.
1089	(f) In drafting the transportation and traffic circulation element, the planning
1090	commission shall:
1091	(i)(A) consider and coordinate with the regional transportation plan developed by
1092	the county's region's metropolitan planning organization, if the relevant areas
1093	of the county are within the boundaries of a metropolitan planning
1094	organization; or
1095	(B) consider and coordinate with the long-range transportation plan developed by
1096	the Department of Transportation, if the relevant areas of the county are not
1097	within the boundaries of a metropolitan planning organization; and
1098	(ii) consider and coordinate with any station area plans adopted by municipalities
1099	located within the county under Section 10-9a-403.1.
1100	(g)(i) In drafting the implementation plan portion of the moderate income housing
1101	element as described in Subsection (2)(a)(iii)(C), the planning commission shall
1102	recommend to the legislative body the establishment of a five-year timeline for
1103	implementing each of the moderate income housing strategies selected by the
1104	county for implementation.
1105	(ii) The timeline described in Subsection (2)(g)(i) shall:
1106	(A) identify specific measures and benchmarks for implementing each moderate
1107	income housing strategy selected by the county; and
1108	(B) provide flexibility for the county to make adjustments as needed.
1109	(h) In drafting the water use and preservation element, the planning commission:
1110	(i) shall consider applicable regional water conservation goals recommended by the
1111	Division of Water Resources;
1112	(ii) shall consult with the Division of Water Resources for information and technical
1113	resources regarding regional water conservation goals, including how
1114	implementation of the land use element and water use and preservation element
1115	may affect the Great Salt Lake;
1116	(iii) shall notify the community water systems serving drinking water within the

1117	unincorporated portion of the county and request feedback from the community
1118	water systems about how implementation of the land use element and water use
1119	and preservation element may affect:
1120	(A) water supply planning, including drinking water source and storage capacity
1121	consistent with Section 19-4-114; and
1122	(B) water distribution planning, including master plans, infrastructure asset
1123	management programs and plans, infrastructure replacement plans, and impact
1124	fee facilities plans;
1125	(iv) shall consider the potential opportunities and benefits of planning for
1126	regionalization of public water systems;
1127	(v) shall consult with the Department of Agriculture and Food for information and
1128	technical resources regarding the potential benefits of agriculture conservation
1129	easements and potential implementation of agriculture water optimization projects
1130	that would support regional water conservation goals;
1131	(vi) shall notify an irrigation or canal company located in the county so that the
1132	irrigation or canal company can be involved in the protection and integrity of the
1133	irrigation or canal company's delivery systems;
1134	(vii) shall include a recommendation for:
1135	(A) water conservation policies to be determined by the county; and
1136	(B) landscaping options within a public street for current and future development
1137	that do not require the use of lawn or turf in a parkstrip;
1138	(viii) shall review the county's land use ordinances and include a recommendation for
1139	changes to an ordinance that promotes the inefficient use of water;
1140	(ix) shall consider principles of sustainable landscaping, including the:
1141	(A) reduction or limitation of the use of lawn or turf;
1142	(B) promotion of site-specific landscape design that decreases stormwater runoff
1143	or runoff of water used for irrigation;
1144	(C) preservation and use of healthy trees that have a reasonable water requirement
1145	or are resistant to dry soil conditions;
1146	(D) elimination or regulation of ponds, pools, and other features that promote
1147	unnecessary water evaporation;
1148	(E) reduction of yard waste; and
1149	(F) use of an irrigation system, including drip irrigation, best adapted to provide
1150	the optimal amount of water to the plants being irrigated:

1151	(x) may include recommendations for additional water demand reduction strategies,
1152	including:
1153	(A) creating a water budget associated with a particular type of development;
1154	(B) adopting new or modified lot size, configuration, and landscaping standards
1155	that will reduce water demand for new single family development;
1156	(C) providing one or more water reduction incentives for existing landscapes and
1157	irrigation systems and installation of water fixtures or systems that minimize
1158	water demand;
1159	(D) discouraging incentives for economic development activities that do not
1160	adequately account for water use or do not include strategies for reducing
1161	water demand; and
1162	(E) adopting water concurrency standards requiring that adequate water supplies
1163	and facilities are or will be in place for new development; and
1164	(xi) shall include a recommendation for low water use landscaping standards for a
1165	new:
1166	(A) commercial, industrial, or institutional development;
1167	(B) common interest community, as defined in Section 57-25-102; or
1168	(C) multifamily housing project.
1169	(3) The proposed general plan may include:
1170	(a) an environmental element that addresses:
1171	(i) to the extent not covered by the county's resource management plan, the
1172	protection, conservation, development, and use of natural resources, including the
1173	quality of:
1174	(A) air;
1175	(B) forests;
1176	(C) soils;
1177	(D) rivers;
1178	(E) groundwater and other waters;
1179	(F) harbors;
1180	(G) fisheries;
1181	(H) wildlife;
1182	(I) minerals; and
1183	(J) other natural resources; and
1184	(ii)(A) the reclamation of land, flood control, prevention and control of the

1185	pollution of streams and other waters;
1186	(B) the regulation of the use of land on hillsides, stream channels and other
1187	environmentally sensitive areas;
1188	(C) the prevention, control, and correction of the erosion of soils;
1189	(D) the preservation and enhancement of watersheds and wetlands; and
1190	(E) the mapping of known geologic hazards;
1191	(b) a public services and facilities element showing general plans for sewage, water,
1192	waste disposal, drainage, public utilities, rights-of-way, easements, and facilities for
1193	them, police and fire protection, and other public services;
1194	(c) a rehabilitation, redevelopment, and conservation element consisting of plans and
1195	programs for:
1196	(i) historic preservation;
1197	(ii) the diminution or elimination of a development impediment as defined in Section
1198	17C-1-102; and
1199	(iii) redevelopment of land, including housing sites, business and industrial sites, and
1200	public building sites;
1201	(d) an economic element composed of appropriate studies and forecasts, as well as an
1202	economic development plan, which may include review of existing and projected
1203	county revenue and expenditures, revenue sources, identification of basic and
1204	secondary industry, primary and secondary market areas, employment, and retail
1205	sales activity;
1206	(e) recommendations for implementing all or any portion of the general plan, including
1207	the adoption of land and water use ordinances, capital improvement plans,
1208	community development and promotion, and any other appropriate action;
1209	(f) provisions addressing any of the matters listed in Subsection 17-27a-401(2) or
1210	(3)(a)(i); and
1211	(g) any other element the county considers appropriate.
1212	Section 10. Section 17-27a-403.1 is enacted to read:
1213	17-27a-403.1 . Affordable home ownership density bonus for single-family
1214	residential units.
1215	(1) As used in this section:
1216	(a) "Affordable housing" means the same as that term is defined in Section 10-9a-403.2.
1217	(b) "Owner-occupier" means the same as that term is defined in Section 10-9a-403.2.
1218	(2) If a county approves an unincorporated area to be developed at a minimum density of

1219	six residential units per acre, either through a zoning ordinance or a development
1220	agreement, the county may:
1221	(a) adopt requirements to ensure:
1222	(i) that some or all of the residential units offered for sale in the area be
1223	deed-restricted for at least five years to ensure owner-occupancy; or
1224	(ii) that some or all of the residential units in the area qualify as affordable housing;
1225	<u>and</u>
1226	(b) approve an applicant's request for additional single-family residential units per acre
1227	in the area in exchange for one or more of the following:
1228	(i) requiring at least 60% of the total single-family residential units being
1229	deed-restricted to owner-occupancy for at least five years;
1230	(ii) requiring at least 25% of the total single-family residential units being offered for
1231	sale to an owner-occupier at a price point 80% or less of the median county home
1232	price for housing of that type;
1233	(iii) requiring at least 25% of the single-family residential units per acre to be no
1234	larger than 1,600 square feet; or
1235	(iv) the applicant creating a preferential qualifying buyer program in which a
1236	single-family residential unit is initially offered for sale, for up to 30 days, to a
1237	category of preferred qualifying buyers established by the county, in accordance
1238	with provisions of the Fair Housing Act, 42 U.S.C. Sec. 3601.
1239	(3) A county may offer additional incentives in an area approved for single-family
1240	residential units to promote owner-occupied, affordable housing.
1241	Section 11. Section 17-27a-403.2 is enacted to read:
1242	17-27a-403.2 . Affordable home ownership density bonus for multi-family
1243	residential units.
1244	(1) As used in this section:
1245	(a) "Affordable housing" means the same as that term is defined in Section 10-9a-403.2.
1246	(b) "Owner-occupier" means the same as that term is defined in Section 10-9a-403.2.
1247	(2) If a county approves an area to be developed at a minimum density of 20 residential
1248	units per acre, either through a zoning ordinance or a development agreement, the
1249	county may:
1250	(a) approve an applicant's request to build:
1251	(i) up to 20% more residential units per acre than otherwise allowed in the area, if the
1252	residential units are intended for owner-occupiers; or

1253	(ii) one or more additional stories of height on a multi-family residential building
1254	above the limit otherwise allowed, if the housing units in the multi-family
1255	residential building are intended for owner-occupiers; and
1256	(b) if the county approves a request described in Subsection (2)(a), implement one or
1257	more of the following requirements:
1258	(i) requiring at least 60% of the total units in the multi-family residential building
1259	being deed-restricted to owner-occupancy for at least five years;
1260	(ii) requiring at least 25% of the total units in the multi-family residential building
1261	being offered for sale to an owner-occupier at a price point 80% or less of the
1262	median county home price for housing of that type;
1263	(iii) requiring at least 25% of the total units in a multi-family residential building to
1264	be no larger than 1,600 square feet; or
1265	(iv) the applicant creating a preferential qualifying buyer program in which a unit in a
1266	multi-family residential building is initially offered for sale, for up to 30 days, to a
1267	category of preferred qualifying buyers established by the county, in accordance
1268	with provisions of the Fair Housing Act, 42 U.S.C. Sec. 3601.
1269	(3) A county may offer additional incentives in an area approved for multi-family
1270	residential units to promote owner-occupied, affordable housing.
1271	Section 12. Section 17-27a-408 is amended to read:
1272	17-27a-408 . Moderate income housing report Contents Prioritization for
1273	funds or projects Ineligibility for funds after noncompliance Civil actions.
1274	(1) As used in this section:
1275	(a) "Division" means the Housing and Community Development Division within the
1276	Department of Workforce Services.
1277	(b) "Implementation plan" means the implementation plan adopted as part of the
1278	moderate income housing element of a specified county's general plan as provided in
1279	Subsection 17-27a-403(2)(g).
1280	(c) "Initial report" means the one-time moderate income housing report described in
1281	Subsection (2).
1282	(d) "Moderate income housing strategy" means a strategy described in Subsection
1283	17-27a-403(2)(b)(ii).
1284	(e) "Report" means an initial report or a subsequent report.
1285	(f) "Specified county" means a county of the first, second, or third class, which has a
1286	population of more than 5 000 in the county's unincorporated areas

1287	(g) "Subsequent progress report" means the annual moderate income housing report
1288	described in Subsection (3).
1289	(2)(a) The legislative body of a specified county shall annually submit an initial report to
1290	the division.
1291	(b)(i) This Subsection (2)(b) applies to a county that is not a specified county as of
1292	January 1, 2023.
1293	(ii) As of January 1, if a county described in Subsection (2)(b)(i) changes from one
1294	class to another or grows in population to qualify as a specified county, the county
1295	shall submit an initial plan to the division on or before August 1 of the first
1296	calendar year beginning on January 1 in which the county qualifies as a specified
1297	county.
1298	(c) The initial report shall:
1299	(i) identify each moderate income housing strategy selected by the specified county
1300	for continued, ongoing, or one-time implementation, using the exact language
1301	used to describe the moderate income housing strategy in Subsection 17-27a-403
1302	(2)(b)(ii); and
1303	(ii) include an implementation plan.
1304	(3)(a) After the division approves a specified county's initial report under this section,
1305	the specified county shall, as an administrative act, annually submit to the division a
1306	subsequent progress report on or before August 1 of each year after the year in which
1307	the specified county is required to submit the initial report.
1308	(b) The subsequent progress report shall include:
1309	(i) subject to Subsection (3)(c), a description of each action, whether one-time or
1310	ongoing, taken by the specified county during the previous 12-month period to
1311	implement the moderate income housing strategies identified in the initial report
1312	for implementation;
1313	(ii) a description of each land use regulation or land use decision made by the
1314	specified county during the previous 12-month period to implement the moderate
1315	income housing strategies, including an explanation of how the land use
1316	regulation or land use decision supports the specified county's efforts to
1317	implement the moderate income housing strategies;
1318	(iii) a description of any barriers encountered by the specified county in the previous
1319	12-month period in implementing the moderate income housing strategies;
1320	(iv) the number of residential dwelling units that have been entitled that have not

1321	received a building permit as of the submission date of the progress report;
1322	(v) shapefiles, or website links if shapefiles are not available, to current maps and
1323	tables related to zoning;
1324	(vi) information regarding the number of internal and external or detached accessory
1325	dwelling units located within the specified county for which the specified county:
1326	(A) issued a building permit to construct; or
1327	(B) issued a business license or comparable license or permit to rent;
1328	(vii) a description of how the market has responded to the selected moderate income
1329	housing strategies, including the number of entitled moderate income housing
1330	units or other relevant data; and
1331	(viii) any recommendations on how the state can support the specified county in
1332	implementing the moderate income housing strategies.
1333	(c) For purposes of describing actions taken by a specified county under Subsection
1334	(3)(b)(i), the specified county may include an ongoing action taken by the specified
1335	county prior to the 12-month reporting period applicable to the subsequent progress
1336	report if the specified county:
1337	(i) has already adopted an ordinance, approved a land use application, made an
1338	investment, or approved an agreement or financing that substantially promotes the
1339	implementation of a moderate income housing strategy identified in the initial
1340	report; and
1341	(ii) demonstrates in the subsequent progress report that the action taken under
1342	Subsection (3)(c)(i) is relevant to making meaningful progress towards the
1343	specified county's implementation plan.
1344	(d) A specified county's report shall be in a form:
1345	(i) approved by the division; and
1346	(ii) made available by the division on or before May 1 of the year in which the report
1347	is required.
1348	(4) Within 90 days after the day on which the division receives a specified county's report,
1349	the division shall:
1350	(a) post the report on the division's website;
1351	(b) send a copy of the report to the Department of Transportation, the Governor's Office
1352	of Planning and Budget, the association of governments in which the specified
1353	county is located, and, if the unincorporated area of the specified county is located
1354	within the boundaries of a metropolitan planning organization, the appropriate

1355	metropolitan planning organization; and
1356	(c) subject to Subsection (5), review the report to determine compliance with this section.
1357	(5)(a) An initial report [does not comply] complies with this section [unless] if the report:
1358	(i) includes the information required under Subsection (2)(c);
1359	(ii) subject to Subsection (5)(c), demonstrates to the division that the specified county
1360	made plans to implement three or more moderate income housing strategies
1361	described in Subsection 17-27a-403(2)(b)(ii)(A) though (V) or at least one
1362	moderate income housing strategy described in Subsections
1363	17-27a-403(2)(b)(ii)(W) through (BB); and
1364	(iii) is in a form approved by the division.
1365	(b) A subsequent progress report [does not comply] complies with this section [unless] if
1366	the report:
1367	(i) subject to Subsection (5)(c), demonstrates to the division that the specified county
1368	made plans to implement or is implementing three or more moderate income
1369	housing strategies described in Subsection 17-27a-403(2)(b)(ii)(A) though (V) or
1370	at least one moderate income housing strategy described in Subsections
1371	17-27a-403(2)(b)(ii)(W) through (BB);
1372	(ii) is in a form approved by the division; and
1373	(iii) provides sufficient information for the division to:
1374	(A) assess the specified county's progress in implementing the moderate income
1375	housing strategies;
1376	(B) monitor compliance with the specified county's implementation plan;
1377	(C) identify a clear correlation between the specified county's land use decisions
1378	and efforts to implement the moderate income housing strategies;
1379	(D) identify how the market has responded to the specified county's selected
1380	moderate income housing strategies; and
1381	(E) identify any barriers encountered by the specified county in implementing the
1382	selected moderate income housing strategies.
1383	(c)(i) This Subsection (5)(c) applies to a specified county that has created a small
1384	public transit district, as defined in Section 17B-2a-802, on or before January 1,
1385	2022.
1386	(ii) [In addition to the requirements of Subsections (5)(a) and (b), a] A report for a
1387	specified county described in Subsection (5)(c)(i) [does not comply] complies with
1388	this section [unless] if the report demonstrates to the division that the specified

1389	county:
1390	(A) made plans to implement the moderate income housing strategy described in
1391	Subsection [17-27a-403(2)(b)(ii)(Q)] <u>17-27a-403(2)(b)(ii)(W);</u> [- and]
1392	(B) made plans to implement or is implementing three or more moderate income
1393	housing strategies described in Subsection 17-27a-403(2)(b)(ii)(A) though (V)
1394	or at least one moderate income housing strategy described in Subsections
1395	17-27a-403(2)(b)(ii)(W) through (BB); and
1396	[(B)] (C) is in compliance with Subsection 63N-3-603(8).
1397	(d) If a specified county initial report or subsequent progress report demonstrates the
1398	county plans to implement or is implementing at least one moderate income housing
1399	strategy described in Subsections 17-27a-403(2)(b)(ii)(W) through (BB), the division
1400	shall also consider the specified county compliant with the reporting requirement
1401	described in this section for:
1402	(i) the year in which the specified county submits the report; and
1403	(ii) two subsequent reporting years.
1404	(6)(a) A specified county qualifies for priority consideration under this Subsection (6) if
1405	the specified county's report:
1406	(i) complies with this section; and
1407	(ii) demonstrates to the division that the specified county made plans to implement
1408	five or more moderate income housing strategies.
1409	(b) The Transportation Commission may, in accordance with Subsection 72-1-304(3)(c),
1410	give priority consideration to transportation projects located within the
1411	unincorporated areas of a specified county described in Subsection (6)(a) until the
1412	Department of Transportation receives notice from the division under Subsection
1413	(6)(e).
1414	(c) Upon determining that a specified county qualifies for priority consideration under
1415	this Subsection (6), the division shall send a notice of prioritization to the legislative
1416	body of the specified county and the Department of Transportation.
1417	(d) The notice described in Subsection (6)(c) shall:
1418	(i) name the specified county that qualifies for priority consideration;
1419	(ii) describe the funds or projects for which the specified county qualifies to receive
1420	priority consideration; and
1421	(iii) state the basis for the division's determination that the specified county qualifies
1422	for priority consideration

1423	(e) The division shall notify the legislative body of a specified county and the
1424	Department of Transportation in writing if the division determines that the specified
1425	county no longer qualifies for priority consideration under this Subsection (6).
1426	(7)(a) If the division, after reviewing a specified county's report, determines that the
1427	report does not comply with this section, the division shall send a notice of
1428	noncompliance to the legislative body of the specified county.
1429	(b) A specified county that receives a notice of noncompliance may:
1430	(i) cure each deficiency in the report within 90 days after the day on which the notice
1431	of noncompliance is sent; or
1432	(ii) request an appeal of the division's determination of noncompliance within 10
1433	days after the day on which the notice of noncompliance is sent.
1434	(c) The notice described in Subsection (7)(a) shall:
1435	(i) describe each deficiency in the report and the actions needed to cure each
1436	deficiency;
1437	(ii) state that the specified county has an opportunity to:
1438	(A) submit to the division a corrected report that cures each deficiency in the
1439	report within 90 days after the day on which the notice of noncompliance is
1440	sent; or
1441	(B) submit to the division a request for an appeal of the division's determination of
1442	noncompliance within 10 days after the day on which the notice of
1443	noncompliance is sent; and
1444	(iii) state that failure to take action under Subsection (7)(c)(ii) will result in the
1445	specified county's ineligibility for funds and fees owed under Subsection (9).
1446	(d) For purposes of curing the deficiencies in a report under this Subsection (7), if the
1447	action needed to cure the deficiency as described by the division requires the
1448	specified county to make a legislative change, the specified county may cure the
1449	deficiency by making that legislative change within the 90-day cure period.
1450	(e)(i) If a specified county submits to the division a corrected report in accordance
1451	with Subsection (7)(b)(i), and the division determines that the corrected report
1452	does not comply with this section, the division shall send a second notice of
1453	noncompliance to the legislative body of the specified county.
1454	(ii) A specified county that receives a second notice of noncompliance may request
1455	an appeal of the division's determination of noncompliance within 10 days after
1456	the day on which the second notice of noncompliance is sent.

1457	(iii) The notice described in Subsection (7)(e)(i) shall:
1458	(A) state that the specified county has an opportunity to submit to the division a
1459	request for an appeal of the division's determination of noncompliance within
1460	10 days after the day on which the second notice of noncompliance is sent; and
1461	(B) state that failure to take action under Subsection (7)(e)(iii)(A) will result in the
1462	specified county's ineligibility for funds under Subsection (9).
1463	(8)(a) A specified county that receives a notice of noncompliance under Subsection
1464	(7)(a) or (7)(e)(i) may request an appeal of the division's determination of
1465	noncompliance within 10 days after the day on which the notice of noncompliance is
1466	sent.
1467	(b) Within 90 days after the day on which the division receives a request for an appeal,
1468	an appeal board consisting of the following three members shall review and issue a
1469	written decision on the appeal:
1470	(i) one individual appointed by the Utah Association of Counties;
1471	(ii) one individual appointed by the Utah Homebuilders Association; and
1472	(iii) one individual appointed by the presiding member of the association of
1473	governments, established pursuant to an interlocal agreement under Title 11,
1474	Chapter 13, Interlocal Cooperation Act, of which the specified county is a member.
1475	(c) The written decision of the appeal board shall either uphold or reverse the division's
1476	determination of noncompliance.
1477	(d) The appeal board's written decision on the appeal is final.
1478	(9)(a) A specified county is ineligible for funds and owes a fee under this Subsection (9)
1479	if:
1480	(i) the specified county fails to submit a report to the division;
1481	(ii) after submitting a report to the division, the division determines that the report
1482	does not comply with this section and the specified county fails to:
1483	(A) cure each deficiency in the report within 90 days after the day on which the
1484	notice of noncompliance is sent; or
1485	(B) request an appeal of the division's determination of noncompliance within 10
1486	days after the day on which the notice of noncompliance is sent;
1487	(iii) after submitting to the division a corrected report to cure the deficiencies in a
1488	previously submitted report, the division determines that the corrected report does
1489	not comply with this section and the specified county fails to request an appeal of
1490	the division's determination of noncompliance within 10 days after the day on

1491		which the second notice of noncompliance is sent; or
1492		(iv) after submitting a request for an appeal under Subsection (8), the appeal board
1493		issues a written decision upholding the division's determination of noncompliance
1494	(b)	The following apply to a specified county described in Subsection (9)(a) until the
1495		division provides notice under Subsection (9)(e):
1496		(i) the executive director of the Department of Transportation may not program funds
1497		from the Transportation Investment Fund of 2005, including the Transit
1498		Transportation Investment Fund, to projects located within the unincorporated
1499		areas of the specified county in accordance with Subsection 72-2-124(6);
1500		(ii) beginning with the report submitted in 2024, the specified county shall pay a fee
1501		to the Olene Walker Housing Loan Fund in the amount of \$250 per day that the
1502		specified county:
1503		(A) fails to submit the report to the division in accordance with this section,
1504		beginning the day after the day on which the report was due; or
1505		(B) fails to cure the deficiencies in the report, beginning the day after the day by
1506		which the cure was required to occur as described in the notice of
1507		noncompliance under Subsection (7); and
1508		(iii) beginning with the report submitted in 2025, the specified county shall pay a fee
1509		to the Olene Walker Housing Loan Fund in the amount of \$500 per day that the
1510		specified county, for a consecutive year:
1511		(A) fails to submit the report to the division in accordance with this section,
1512		beginning the day after the day on which the report was due; or
1513		(B) fails to cure the deficiencies in the report, beginning the day after the day by
1514		which the cure was required to occur as described in the notice of
1515		noncompliance under Subsection (7).
1516	(c)	Upon determining that a specified county is ineligible for funds under this
1517		Subsection (9), and is required to pay a fee under Subsection (9)(b), if applicable, the
1518		division shall send a notice of ineligibility to the legislative body of the specified
1519		county, the Department of Transportation, the State Tax Commission, and the
1520		Governor's Office of Planning and Budget.
1521	(d)	The notice described in Subsection (9)(c) shall:
1522		(i) name the specified county that is ineligible for funds;
1523		(ii) describe the funds for which the specified county is ineligible to receive;
1524		(iii) describe the fee the specified county is required to pay under Subsection (9)(b),

1525	if applicable; and
1526	(iv) state the basis for the division's determination that the specified county is
1527	ineligible for funds.
1528	(e) The division shall notify the legislative body of a specified county and the
1529	Department of Transportation in writing if the division determines that the provisions
1530	of this Subsection (9) no longer apply to the specified county.
1531	(f) The division may not determine that a specified county that is required to pay a fee
1532	under Subsection (9)(b) is in compliance with the reporting requirements of this
1533	section until the specified county pays all outstanding fees required under Subsection
1534	(9)(b) to the Olene Walker Housing Loan Fund, created under Title 35A, Chapter 8,
1535	Part 5, Olene Walker Housing Loan Fund.
1536	(10) In a civil action seeking enforcement or claiming a violation of this section or of
1537	Subsection 17-27a-404(5)(c), a plaintiff may not recover damages but may be awarded
1538	only injunctive or other equitable relief.
1539	Section 13. Section 17-27a-531 is amended to read:
1540	17-27a-531 . Moderate income housing.
1541	(1) A county may only require the development of a certain number of moderate income
1542	housing units as a condition of approval of a land use application if:
1543	(a) the county and the applicant enter into a written agreement regarding the number of
1544	moderate income housing units;[-or]
1545	(b) the county provides incentives for an applicant who agrees to include moderate
1546	income housing units in a development[-]; or
1547	(c) the county offers or approves, and an applicant accepts, an incentive described in
1548	Section 17-27a-403.1 or 17-27a-403.2.
1549	(2) If an applicant does not agree to participate in the development of moderate income
1550	housing units under Subsection (1)(a) or (b), a county may not take into consideration
1551	the applicant's decision in the county's determination of whether to approve or deny a
1552	land use application.
1553	(3) Notwithstanding Subsections (1) and (2), a county of the third class, which has a ski
1554	resort located within the unincorporated area of the county, may require the
1555	development of a certain number of moderate income housing units as a condition of
1556	approval of a land use application if the requirement is in accordance with an ordinance
1557	enacted by the county before January 1, 2022.
1558	Section 14. Section 17B-1-202 is amended to read:

1559	17B-1-202 . Special district may be created Services that may be provided
1560	Limitations.
1561	(1)(a) A special district may be created as provided in this part to provide within its
1562	boundaries service consisting of:
1563	(i) the operation of an airport;
1564	(ii) the operation of a cemetery;
1565	(iii) fire protection, paramedic, and emergency services, including consolidated 911
1566	and emergency dispatch services;
1567	(iv) garbage collection and disposal;
1568	(v) health care, including health department or hospital service;
1569	(vi) the operation of a library;
1570	(vii) abatement or control of mosquitos and other insects;
1571	(viii) the operation of parks or recreation facilities or services;
1572	(ix) the operation of a sewage system;
1573	(x) the operation of a propane system;
1574	[(x)] (xi) the construction and maintenance of a right-of-way, including:
1575	(A) a curb;
1576	(B) a gutter;
1577	(C) a sidewalk;
1578	(D) a street;
1579	(E) a road;
1580	(F) a water line;
1581	(G) a sewage line;
1582	(H) a storm drain;
1583	(I) an electricity line;
1584	(J) a communications line;
1585	(K) a natural gas line; or
1586	(L) street lighting;
1587	[(xi)] (xii) transportation, including public transit and providing streets and roads;
1588	[(xii)] (xiii) the operation of a system, or one or more components of a system, for the
1589	collection, storage, retention, control, conservation, treatment, supplying,
1590	distribution, or reclamation of water, including storm, flood, sewage, irrigation,
1591	and culinary water, whether the system is operated on a wholesale or retail level
1592	or both;

1593		$[\frac{(xiii)}{(xiv)}]$ in accordance with Subsection (1)(c), the acquisition or assessment of a
1594		groundwater right for the development and execution of a groundwater
1595		management plan in cooperation with and approved by the state engineer in
1596		accordance with Section 73-5-15;
1597		[(xiv)] (xv) law enforcement service;
1598		[(xv)] (xvi) subject to Subsection (1)(b), the underground installation of an electric
1599		utility line or the conversion to underground of an existing electric utility line;
1600		[(xvi)] (xvii) the control or abatement of earth movement or a landslide;
1601		[(xvii)] (xviii) the operation of animal control services and facilities;
1602		[(xviii)] (xix) an energy efficiency upgrade, a clean energy system, or electric vehicle
1603		charging infrastructure as defined in Section 11-42a-102, in accordance with Title
1604		11, Chapter 42a, Commercial Property Assessed Clean Energy Act; or
1605		[(xix)] (xx) the financing of infrastructure, as provided in Chapter 2a, Part 13,
1606		Infrastructure Financing Districts.
1607	(b)	Each special district that provides the service of the underground installation of an
1608		electric utility line or the conversion to underground of an existing electric utility line
1609		shall, in installing or converting the line, provide advance notice to and coordinate
1610		with the utility that owns the line.
1611	(c)	A groundwater management plan described in Subsection $[(1)(a)(xiii)]$ $(1)(a)(xiv)$
1612		may include the banking of groundwater rights by a special district in a critical
1613		management area as defined in Section 73-5-15 following the adoption of a
1614		groundwater management plan by the state engineer under Section 73-5-15.
1615		(i) A special district may manage the groundwater rights it acquires under Subsection
1616		17B-1-103(2)(a) or (b) consistent with the provisions of a groundwater
1617		management plan described in this Subsection (1)(c).
1618		(ii) A groundwater right held by a special district to satisfy the provisions of a
1619		groundwater management plan is not subject to the forfeiture provisions of
1620		Section 73-1-4.
1621		(iii)(A) A special district may divest itself of a groundwater right subject to a
1622		determination that the groundwater right is not required to facilitate the
1623		groundwater management plan described in this Subsection (1)(c).
1624		(B) The groundwater right described in Subsection (1)(c)(iii)(A) is subject to
1625		Section 73-1-4 beginning on the date of divestiture.
1626		(iv) Upon a determination by the state engineer that an area is no longer a critical

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municipalities.

1627	management area as defined in Section 73-5-15, a groundwater right held by the
1628	special district is subject to Section 73-1-4.
1629	(v) A special district created in accordance with Subsection $[(1)(a)(xiii)]$ $(1)(a)(xiv)$ to
1630	develop and execute a groundwater management plan may hold or acquire a right
1631	to surface waters that are naturally tributary to the groundwater basin subject to
1632	the groundwater management plan if the surface waters are appropriated in
1633	accordance with Title 73, Water and Irrigation, and used in accordance with Title
1634	73, Chapter 3b, Groundwater Recharge and Recovery Act.
1635	(2) As used in this section:
1636	(a) "Operation" means all activities involved in providing the indicated service including
1637	acquisition and ownership of property reasonably necessary to provide the indicated
1638	service and acquisition, construction, and maintenance of facilities and equipment
1639	reasonably necessary to provide the indicated service.
1640	(b) "System" means the aggregate of interrelated components that combine together to
1641	provide the indicated service including, for a sewage system, collection and treatment.
1642	(3)(a) A special district may not be created to provide and may not after its creation
1643	provide more than four of the services listed in Subsection (1).
1644	(b) Subsection (3)(a) may not be construed to prohibit a special district from providing
1645	more than four services if, before April 30, 2007, the special district was authorized
1646	to provide those services.
1647	(4)(a) Except as provided in Subsection (4)(b), a special district may not be created to
1648	provide and may not after its creation provide to an area the same service that may
1649	already be provided to that area by another political subdivision, unless the other
1650	political subdivision gives its written consent.
1651	(b) For purposes of Subsection (4)(a), a special district does not provide the same
1652	service as another political subdivision if it operates a component of a system that is
1653	different from a component operated by another political subdivision but within the
1654	same:
1655	(i) sewage system; or
1656	(ii) water system.
1657	(5)(a) Except for a special district in the creation of which an election is not required
1658	under Subsection 17B-1-214(3)(d), the area of a special district may include all or
1659	part of the unincorporated area of one or more counties and all or part of one or more

- (b) The area of a special district need not be contiguous.
- 1662 (6) For a special district created before May 5, 2008, the authority to provide fire protection
- service also includes the authority to provide:
- 1664 (a) paramedic service; and
- (b) emergency service, including hazardous materials response service.
- 1666 (7) A special district created before May 11, 2010, authorized to provide the construction
- and maintenance of curb, gutter, or sidewalk may provide a service described in
- Subsection $[\frac{(1)(a)(x)}{(1)(a)(xi)}$ on or after May 11, 2010.
- 1669 (8) A special district created before May 10, 2011, authorized to provide culinary,
- irrigation, sewage, or storm water services may provide a service described in
- Subsection [(1)(a)(xii)] (1)(a)(xiii) on or after May 10, 2011.
- 1672 (9) A special district may not be created under this chapter for two years after the date on
- which a special district is dissolved as provided in Section 17B-1-217 if the special
- district proposed for creation:
- 1675 (a) provides the same or a substantially similar service as the dissolved special district;
- 1676 and
- (b) is located in substantially the same area as the dissolved special district.
- 1678 (10) An infrastructure financing district may not be created unless the estimated cost of the
- public infrastructure and improvements to be constructed within the boundary of the
- proposed infrastructure financing district exceeds \$1,000,000, as certified under
- 1681 Subsection 17B-1-208(1)(c).
- 1682 (11)(a) Except as provided in Subsection (11)(b), the inclusion of an area within an
- infrastructure financing district does not affect whether the area may be included
- within another special district.
- (b) An infrastructure financing district may not include an area included within another
- infrastructure financing district.
- Section 15. Section **35A-8-202** is amended to read:
- 1688 35A-8-202 . Powers and duties of division.
- 1689 (1) The division shall:
- (a) assist local governments and citizens in the planning, development, and maintenance
- of necessary public infrastructure and services;
- (b) cooperate with, and provide technical assistance to, counties, cities, towns, regional
- planning commissions, area-wide clearinghouses, zoning commissions, parks or
- recreation boards, community development groups, community action agencies, and

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housing[-]; and

- 1695 other agencies created for the purpose of aiding and encouraging an orderly, 1696 productive, and coordinated development of the state and its political subdivisions; 1697 (c) assist the governor in coordinating the activities of state agencies which have an 1698 impact on the solution of community development problems and the implementation 1699 of community plans; 1700 (d) serve as a clearinghouse for information, data, and other materials which may be 1701 helpful to local governments in discharging their responsibilities and provide 1702 information on available federal and state financial and technical assistance; 1703 (e) carry out continuing studies and analyses of the problems faced by communities 1704 within the state and develop such recommendations for administrative or legislative 1705 action as appear necessary; 1706 (f) assist in funding affordable housing; 1707 (g) support economic development activities through grants, loans, and direct programs 1708 financial assistance; 1709 (h) certify project funding at the local level in conformance with federal, state, and other 1710 requirements; (i) utilize the capabilities and facilities of public and private universities and colleges 1711 1712 within the state in carrying out its functions; and 1713 (i) assist and support local governments, community action agencies, and citizens in the 1714 planning, development, and maintenance of home weatherization, energy efficiency, 1715 and antipoverty activities. 1716 (2) The division may: 1717 (a) by following the procedures and requirements of Title 63J, Chapter 5, Federal Funds 1718 Procedures Act, seek federal grants, loans, or participation in federal programs; 1719 (b) if any federal program requires the expenditure of state funds as a condition to 1720 participation by the state in any fund, property, or service, with the governor's 1721 approval, expend whatever funds are necessary out of the money provided by the 1722 Legislature for the use of the department; 1723 (c) in accordance with Part 9, Domestic Violence Shelters, assist in developing, 1724 constructing, and improving shelters for victims of domestic violence, as described in 1725 Section 77-36-1, through loans and grants to nonprofit and governmental entities; 1726 and] 1727 (d) assist, when requested by a county or municipality, in the development of accessible
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1729	(e) make rules, in accordance with Title 63G, Chapter 3, Utah Administrative
1730	Rulemaking Act, regarding the form and content of a moderate income housing
1731	report, as described in Sections 10-9a-408 and 17-27a-408, to:
1732	(i) ensure consistency across reporting political subdivisions; and
1733	(ii) promote better potential analysis of report data.
1734	Section 16. Section 63J-4-402 is enacted to read:
1735	63J-4-402 . State housing plan.
1736	(1) The office shall develop a state housing plan by December 31, 2025.
1737	(2)(a) The office shall partner with the Legislature, municipal and county governments,
1738	the home building industry and related stakeholders, and the general public in the
1739	development of the state housing plan described in Subsection (1).
1740	(b) In developing the state housing plan, the office may develop regional housing plans
1741	within the state housing plan.
1742	(3) The state housing plan shall:
1743	(a) prioritize collaboration over preemption and collaboration across private and public
1744	sectors;
1745	(b) promote a holistic and regional approach to housing;
1746	(c) enable connected communities and center-based development;
1747	(d) acknowledge cross-issue policy alignment;
1748	(e) maintain a long-range vision;
1749	(f) promote opportunity and inclusivity;
1750	(g) recognize complex market forces; and
1751	(h) consider rural and urban contexts.
1752	(4) The state housing plan shall include data and metrics:
1753	(a) about actual and potential housing production;
1754	(b) about actual and potential infrastructure capacity, maintenance, and development; and
1755	(c) allowing the office to measure success of the state housing plan over time.
1756	(5) In gathering data and developing metrics, the office may analyze moderate income
1757	housing reports received by the Division of Housing and Community Development and:
1758	(a) determine which, if any, of the moderate income strategies described in Subsections
1759	10-9a-403(2)(b)(iii) and 17-27a-403(2)(b)(ii) are correlated with an increase in the
1760	supply of moderate income housing, either built or entitled to be built, in the political
1761	subdivision that implements the moderate income strategy; and
1762	(b) draw conclusions regarding any data trends identified by the office as meaningful or

1763	significant.
1764	(6) By no later than October 1 of each year, the office shall provide a written report on the
1765	development and implementation of the state housing plan to the Political Subdivisions
1766	Interim Committee.
1767	Section 17. Section 72-1-304 is amended to read:
1768	72-1-304. Written project prioritization process for new transportation capacity
1769	projects Rulemaking.
1770	(1)(a) The Transportation Commission, in consultation with the department and the
1771	metropolitan planning organizations as defined in Section 72-1-208.5, shall develop a
1772	written prioritization process for the prioritization of:
1773	(i) new transportation capacity projects that are or will be part of the state highway
1774	system under Chapter 4, Part 1, State Highways;
1775	(ii) paved pedestrian or paved nonmotorized transportation projects described in
1776	Section 72-2-124;
1777	(iii) public transit projects that directly add capacity to the public transit systems
1778	within the state, not including facilities ancillary to the public transit system; and
1779	(iv) pedestrian or nonmotorized transportation projects that provide connection to a
1780	public transit system.
1781	(b)(i) A local government or public transit district may nominate a project for
1782	prioritization in accordance with the process established by the commission in rule.
1783	(ii) If a local government or public transit district nominates a project for
1784	prioritization by the commission, the local government or public transit district
1785	shall provide data and evidence to show that:
1786	(A) the project will advance the purposes and goals described in Section 72-1-211;
1787	(B) for a public transit project, the local government or public transit district has
1788	an ongoing funding source for operations and maintenance of the proposed
1789	development; and
1790	(C) the local government or public transit district will provide the percentage of
1791	the costs for the project as required by Subsection 72-2-124(4)(a)(viii) or
1792	72-2-124(9)(e).
1793	(2) The following shall be included in the written prioritization process under Subsection
1794	(1):
1795	(a) a description of how the strategic initiatives of the department adopted under Section
1796	72-1-211 are advanced by the written prioritization process;

1797	(b) a definition	of the type of projects to which the written prioritization process applies;
1798	(c) specification	on of a weighted criteria system that is used to rank proposed projects and
1799	how it will	be used to determine which projects will be prioritized;
1800	(d) specification	on of the data that is necessary to apply the weighted ranking criteria; and
1801	(e) any other p	provisions the commission considers appropriate, which may include
1802	considerati	on of:
1803	(i) regiona	al and statewide economic development impacts, including improved local
1804	access	to:
1805	(A) er	mployment;
1806	(B) ed	lucational facilities;
1807	(C) re	creation;
1808	(D) co	ommerce; and
1809	(E) re	sidential areas, including moderate income housing as demonstrated in the
1810	loc	cal government's or public transit district's general plan pursuant to Section
1811	10	-9a-403 or 17-27a-403;
1812	(ii) the ext	tent to which local land use plans relevant to a project support and
1813	accom	plish the strategic initiatives adopted under Section 72-1-211; and
1814	(iii) any m	natching funds provided by a political subdivision or public transit district
1815	in add	tion to the percentage of costs required by Subsections 72-2-124(4)(a)(viii)
1816	and 72	-2-124(9)(e).
1817	(3)(a) When priori	tizing a public transit project that increases capacity, the commission:
1818	(i) may gi	ve priority consideration to projects that are part of a transit-oriented
1819	develo	pment or transit-supportive development as defined in Section 17B-2a-802;
1820	and	
1821	(ii) shall g	ive priority consideration to projects that are within the boundaries of a
1822	housin	g and transit reinvestment zone created pursuant to Title 63N, Chapter 3,
1823	Part 6,	Housing and Transit Reinvestment Zone Act.
1824	(b) When prio	ritizing a transportation project that increases capacity, the commission
1825	may give p	priority consideration to projects that are:
1826	(i) part of	a transportation reinvestment zone created under Section 11-13-227 if:
1827	(A) th	e state is a participant in the transportation reinvestment zone; or
1828	(B) th	e commission finds that the transportation reinvestment zone provides a
1829	be	nefit to the state transportation system; or
1830	(ii) within	the boundaries of a housing and transit reinvestment zone created pursuant

1831		to Title 63N, Chapter 3, Part 6, Housing and Transit Reinvestment Zone Act.
1832	((c) If the department receives a notice of prioritization for a municipality as described in
1833		Subsection [10-9a-408(5)] 10-9a-408(6), or a notice of prioritization for a county as
1834		described in Subsection [17-27a-408(5)] 17-27a-408(6), the commission may give
1835		priority consideration to transportation projects that are within the boundaries of the
1836		municipality or the unincorporated areas of the county until the department receives
1837		notification from the Housing and Community Development Division within the
1838		Department of Workforce Services that the municipality or county no longer qualifies
1839		for prioritization under this Subsection (3)(c).
1840	(4)	In developing the written prioritization process, the commission:
1841		(a) shall seek and consider public comment by holding public meetings at locations
1842		throughout the state; and
1843		(b) may not consider local matching dollars as provided under Section 72-2-123 unless
1844		the state provides an equal opportunity to raise local matching dollars for state
1845		highway improvements within each county.
1846	(5)	In accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, the
1847	,	Transportation Commission, in consultation with the department, shall make rules
1848	(establishing the written prioritization process under Subsection (1).
1849	(6)	The commission shall submit the proposed rules under this section to a committee or
1850	1	task force designated by the Legislative Management Committee for review prior to
1851	1	taking final action on the proposed rules or any proposed amendment to the rules
1852	(described in Subsection (5).
1853		Section 18. Section 72-2-124 is amended to read:
1854		72-2-124 . Transportation Investment Fund of 2005.
1855	(1)	There is created a capital projects fund entitled the Transportation Investment Fund of
1856		2005.
1857	(2)	The fund consists of money generated from the following sources:
1858	((a) any voluntary contributions received for the maintenance, construction,
1859		reconstruction, or renovation of state and federal highways;
1860	((b) appropriations made to the fund by the Legislature;
1861	((c) registration fees designated under Section 41-1a-1201;
1862	((d) the sales and use tax revenues deposited into the fund in accordance with Section
1863		59-12-103; and
1864	((e) revenues transferred to the fund in accordance with Section 72-2-106.

1865	(3)(a) The fund shall earn interest.
1866	(b) All interest earned on fund money shall be deposited into the fund.
1867	(4)(a) Except as provided in Subsection (4)(b), the executive director may only use fund
1868	money to pay:
1869	(i) the costs of maintenance, construction, reconstruction, or renovation to state and
1870	federal highways prioritized by the Transportation Commission through the
1871	prioritization process for new transportation capacity projects adopted under
1872	Section 72-1-304;
1873	(ii) the costs of maintenance, construction, reconstruction, or renovation to the
1874	highway projects described in Subsections 63B-18-401(2), (3), and (4);
1875	(iii) principal, interest, and issuance costs of bonds authorized by Section 63B-18-401
1876	minus the costs paid from the County of the First Class Highway Projects Fund in
1877	accordance with Subsection 72-2-121(4)(e);
1878	(iv) for a fiscal year beginning on or after July 1, 2013, to transfer to the 2010 Salt
1879	Lake County Revenue Bond Sinking Fund created by Section 72-2-121.3 the
1880	amount certified by Salt Lake County in accordance with Subsection 72-2-121.3
1881	(4)(c) as necessary to pay the debt service on \$30,000,000 of the revenue bonds
1882	issued by Salt Lake County;
1883	(v) principal, interest, and issuance costs of bonds authorized by Section 63B-16-101
1884	for projects prioritized in accordance with Section 72-2-125;
1885	(vi) all highway general obligation bonds that are intended to be paid from revenues
1886	in the Centennial Highway Fund created by Section 72-2-118;
1887	(vii) for fiscal year 2015-16 only, to transfer \$25,000,000 to the County of the First
1888	Class Highway Projects Fund created in Section 72-2-121 to be used for the
1889	purposes described in Section 72-2-121;
1890	(viii) if a political subdivision provides a contribution equal to or greater than 40% of
1891	the costs needed for construction, reconstruction, or renovation of paved
1892	pedestrian or paved nonmotorized transportation for projects that:
1893	(A) mitigate traffic congestion on the state highway system;
1894	(B) are part of an active transportation plan approved by the department; and
1895	(C) are prioritized by the commission through the prioritization process for new
1896	transportation capacity projects adopted under Section 72-1-304;
1897	(ix) \$705,000,000 for the costs of right-of-way acquisition, construction,
1898	reconstruction, or renovation of or improvement to the following projects:

1899	(A) the connector road between Main Street and 1600 North in the city of
1900	Vineyard;
1901	(B) Geneva Road from University Parkway to 1800 South;
1902	(C) the SR-97 interchange at 5600 South on I-15;
1903	(D) subject to Subsection (4)(c), two lanes on U-111 from Herriman Parkway to
1904	South Jordan Parkway;
1905	(E) widening I-15 between mileposts 10 and 13 and the interchange at milepost 11;
1906	(F) improvements to 1600 North in Orem from 1200 West to State Street;
1907	(G) widening I-15 between mileposts 6 and 8;
1908	(H) widening 1600 South from Main Street in the city of Spanish Fork to SR-51;
1909	(I) widening US 6 from Sheep Creek to Mill Fork between mileposts 195 and 197
1910	in Spanish Fork Canyon;
1911	(J) I-15 northbound between mileposts 43 and 56;
1912	(K) a passing lane on SR-132 between mileposts 41.1 and 43.7 between mileposts
1913	43 and 45.1;
1914	(L) east Zion SR-9 improvements;
1915	(M) Toquerville Parkway;
1916	(N) an environmental study on Foothill Boulevard in the city of Saratoga Springs;
1917	(O) using funds allocated in this Subsection (4)(a)(ix), and other sources of funds,
1918	for construction of an interchange on Bangerter Highway at 13400 South; and
1919	(P) an environmental impact study for Kimball Junction in Summit County; and
1920	(x) \$28,000,000 as pass-through funds, to be distributed as necessary to pay project
1921	costs based upon a statement of cash flow that the local jurisdiction where the
1922	project is located provides to the department demonstrating the need for money
1923	for the project, for the following projects in the following amounts:
1924	(A) \$5,000,000 for Payson Main Street repair and replacement;
1925	(B) \$8,000,000 for a Bluffdale 14600 South railroad bypass;
1926	(C) \$5,000,000 for improvements to 4700 South in Taylorsville; and
1927	(D) \$10,000,000 for improvements to the west side frontage roads adjacent to U.S.
1928	40 between mile markers 7 and 10.
1929	(b) The executive director may use fund money to exchange for an equal or greater
1930	amount of federal transportation funds to be used as provided in Subsection (4)(a).
1931	(c)(i) Construction related to the project described in Subsection (4)(a)(ix)(D) may
1932	not commence until a right-of-way not owned by a federal agency that is required

1933 for the realignment and extension of U-111, as described in the department's 2023 1934 environmental study related to the project, is dedicated to the department. 1935 (ii) Notwithstanding Subsection (4)(c)(i), if a right-of-way is not dedicated for the 1936 project as described in Subsection (4)(c)(i) on or before October 1, 2024, the 1937 department may proceed with the project, except that the project will be limited to 1938 two lanes on U-111 from Herriman Parkway to 11800 South. 1939 (5)(a) Except as provided in Subsection (5)(b), if the department receives a notice of 1940 ineligibility for a municipality as described in Subsection [10-9a-408(7)] 10-9a-408(9), 1941 the executive director may not program fund money to a project prioritized by the 1942 commission under Section 72-1-304, including fund money from the Transit 1943 Transportation Investment Fund, within the boundaries of the municipality until the 1944 department receives notification from the Housing and Community Development 1945 Division within the Department of Workforce Services that ineligibility under this 1946 Subsection (5) no longer applies to the municipality. 1947 (b) Within the boundaries of a municipality described in Subsection (5)(a), the executive 1948 director: 1949 (i) may program fund money in accordance with Subsection (4)(a) for a 1950 limited-access facility or interchange connecting limited-access facilities; 1951 (ii) may not program fund money for the construction, reconstruction, or renovation 1952 of an interchange on a limited-access facility; 1953 (iii) may program Transit Transportation Investment Fund money for a 1954 multi-community fixed guideway public transportation project; and 1955 (iv) may not program Transit Transportation Investment Fund money for the 1956 construction, reconstruction, or renovation of a station that is part of a fixed guideway public transportation project. 1957 1958 (c) Subsections (5)(a) and (b) do not apply to a project programmed by the executive 1959 director before July 1, 2022, for projects prioritized by the commission under Section 1960 72-1-304. 1961 (6)(a) Except as provided in Subsection (6)(b), if the department receives a notice of 1962 ineligibility for a county as described in Subsection [17-27a-408(7)] 17-27a-408(9), 1963 the executive director may not program fund money to a project prioritized by the 1964 commission under Section 72-1-304, including fund money from the Transit 1965 Transportation Investment Fund, within the boundaries of the unincorporated area of 1966 the county until the department receives notification from the Housing and

1967	Community Development Division within the Department of Workforce Services
1968	that ineligibility under this Subsection (6) no longer applies to the county.
1969	(b) Within the boundaries of the unincorporated area of a county described in Subsection
1970	(6)(a), the executive director:
1971	(i) may program fund money in accordance with Subsection (4)(a) for a
1972	limited-access facility to a project prioritized by the commission under Section
1973	72-1-304;
1974	(ii) may not program fund money for the construction, reconstruction, or renovation
1975	of an interchange on a limited-access facility;
1976	(iii) may program Transit Transportation Investment Fund money for a
1977	multi-community fixed guideway public transportation project; and
1978	(iv) may not program Transit Transportation Investment Fund money for the
1979	construction, reconstruction, or renovation of a station that is part of a fixed
1980	guideway public transportation project.
1981	(c) Subsections (6)(a) and (b) do not apply to a project programmed by the executive
1982	director before July 1, 2022, for projects prioritized by the commission under Section
1983	72-1-304.
1984	(7)(a) Before bonds authorized by Section 63B-18-401 or 63B-27-101 may be issued in
1985	any fiscal year, the department and the commission shall appear before the Executive
1986	Appropriations Committee of the Legislature and present the amount of bond
1987	proceeds that the department needs to provide funding for the projects identified in
1988	Subsections 63B-18-401(2), (3), and (4) or Subsection 63B-27-101(2) for the current
1989	or next fiscal year.
1990	(b) The Executive Appropriations Committee of the Legislature shall review and
1991	comment on the amount of bond proceeds needed to fund the projects.
1992	(8) The Division of Finance shall, from money deposited into the fund, transfer the amount
1993	of funds necessary to pay principal, interest, and issuance costs of bonds authorized by
1994	Section 63B-18-401 or 63B-27-101 in the current fiscal year to the appropriate debt
1995	service or sinking fund.
1996	(9)(a) There is created in the Transportation Investment Fund of 2005 the Transit
1997	Transportation Investment Fund.
1998	(b) The fund shall be funded by:
1999	(i) contributions deposited into the fund in accordance with Section 59-12-103;
2000	(ii) appropriations into the account by the Legislature:

2001	(iii) deposits of sales and use tax increment related to a housing and transit
2002	reinvestment zone as described in Section 63N-3-610;
2003	(iv) transfers of local option sales and use tax revenue as described in Subsection
2004	59-12-2220(11)(b) or (c);
2005	(v) private contributions; and
2006	(vi) donations or grants from public or private entities.
2007	(c)(i) The fund shall earn interest.
2008	(ii) All interest earned on fund money shall be deposited into the fund.
2009	(d) Subject to Subsection (9)(e), the commission may prioritize money from the fund:
2010	(i) for public transit capital development of new capacity projects and fixed guideway
2011	capital development projects to be used as prioritized by the commission through
2012	the prioritization process adopted under Section 72-1-304;
2013	(ii) to the department for oversight of a fixed guideway capital development project
2014	for which the department has responsibility; or
2015	(iii) up to \$500,000 per year, to be used for a public transit study.
2016	(e)(i) Subject to Subsections (9)(g), (h), and (i), the commission may only prioritize
2017	money from the fund for a public transit capital development project or pedestrian
2018	or nonmotorized transportation project that provides connection to the public
2019	transit system if the public transit district or political subdivision provides funds of
2020	equal to or greater than 30% of the costs needed for the project.
2021	(ii) A public transit district or political subdivision may use money derived from a
2022	loan granted pursuant to Title 72, Chapter 2, Part 2, State Infrastructure Bank
2023	Fund, to provide all or part of the 30% requirement described in Subsection
2024	(9)(e)(i) if:
2025	(A) the loan is approved by the commission as required in Title 72, Chapter 2,
2026	Part 2, State Infrastructure Bank Fund; and
2027	(B) the proposed capital project has been prioritized by the commission pursuant
2028	to Section 72-1-303.
2029	(f) Before July 1, 2022, the department and a large public transit district shall enter into
2030	an agreement for a large public transit district to pay the department \$5,000,000 per
2031	year for 15 years to be used to facilitate the purchase of zero emissions or low
2032	emissions rail engines and trainsets for regional public transit rail systems.
2033	(g) For any revenue transferred into the fund pursuant to Subsection 59-12-2220(11)(b):
2034	(i) the commission may prioritize money from the fund for public transit projects,

2035	operations, or maintenance within the county of the first class; and
2036	(ii) Subsection (9)(e) does not apply.
2037	(h) For any revenue transferred into the fund pursuant to Subsection 59-12-2220(11)(c):
2038	(i) the commission may prioritize public transit projects, operations, or maintenance
2039	in the county from which the revenue was generated; and
2040	(ii) Subsection (9)(e) does not apply.
2041	(i) The requirement to provide funds equal to or greater than 30% of the costs needed for
2042	the project described in Subsection (9)(e) does not apply to a public transit capital
2043	development project or pedestrian or nonmotorized transportation project that the
2044	department proposes.
2045	(j) In accordance with Part 3, Public Transit Innovation Grants, the commission may
2046	prioritize money from the fund for public transit innovation grants, as defined in
2047	Section 72-2-401, for public transit capital development projects requested by a
2048	political subdivision within a public transit district.
2049	(10)(a) There is created in the Transportation Investment Fund of 2005 the Cottonwood
2050	Canyons Transportation Investment Fund.
2051	(b) The fund shall be funded by:
2052	(i) money deposited into the fund in accordance with Section 59-12-103;
2053	(ii) appropriations into the account by the Legislature;
2054	(iii) private contributions; and
2055	(iv) donations or grants from public or private entities.
2056	(c)(i) The fund shall earn interest.
2057	(ii) All interest earned on fund money shall be deposited into the fund.
2058	(d) The Legislature may appropriate money from the fund for public transit or
2059	transportation projects in the Cottonwood Canyons of Salt Lake County.
2060	(e) The department may use up to 2% of the revenue deposited into the account under
2061	Subsection 59-12-103(7)(b) to contract with local governments as necessary for
2062	public safety enforcement related to the Cottonwood Canyons of Salt Lake County.
2063	(11)(a) There is created in the Transportation Investment Fund of 2005 the Active
2064	Transportation Investment Fund.
2065	(b) The fund shall be funded by:
2066	(i) money deposited into the fund in accordance with Section 59-12-103;
2067	(ii) appropriations into the account by the Legislature; and
2068	(iii) donations or grants from public or private entities.

2069	(c)(i) The fund shall earn interest.
2070	(ii) All interest earned on fund money shall be deposited into the fund.
2071	(d) The executive director may only use fund money to pay the costs needed for:
2072	(i) the planning, design, construction, maintenance, reconstruction, or renovation of
2073	paved pedestrian or paved nonmotorized trail projects that:
2074	(A) are prioritized by the commission through the prioritization process for new
2075	transportation capacity projects adopted under Section 72-1-304;
2076	(B) serve a regional purpose; and
2077	(C) are part of an active transportation plan approved by the department or the
2078	plan described in Subsection (11)(d)(ii);
2079	(ii) the development of a plan for a statewide network of paved pedestrian or paved
2080	nonmotorized trails that serve a regional purpose; and
2081	(iii) the administration of the fund, including staff and overhead costs.
2082	(12)(a) As used in this Subsection (12), "commuter rail" means the same as that term is
2083	defined in Section 63N-3-602.
2084	(b) There is created in the Transit Transportation Investment Fund the Commuter Rail
2085	Subaccount.
2086	(c) The subaccount shall be funded by:
2087	(i) contributions deposited into the subaccount in accordance with Section 59-12-103
2088	(ii) appropriations into the subaccount by the Legislature;
2089	(iii) private contributions; and
2090	(iv) donations or grants from public or private entities.
2091	(d)(i) The subaccount shall earn interest.
2092	(ii) All interest earned on money in the subaccount shall be deposited into the
2093	subaccount.
2094	(e) As prioritized by the commission through the prioritization process adopted under
2095	Section 72-1-304 or as directed by the Legislature, the department may only use
2096	money from the subaccount for projects that improve the state's commuter rail
2097	infrastructure, including the building or improvement of grade-separated crossings
2098	between commuter rail lines and public highways.
2099	(f) Appropriations made in accordance with this section are nonlapsing in accordance
2100	with Section 63J-1-602.1.
2101	Section 19. Effective Date.
2102	This bill takes effect on May 7, 2025.