

Doug Fiefia proposes the following substitute bill:

Minors in State Custody Amendments

2025 GENERAL SESSION

STATE OF UTAH

Chief Sponsor: Doug Fiefia

Senate Sponsor: Todd Weiler

LONG TITLE

General Description:

This bill addresses federal benefits for minors who are in the custody of the Department of Health and Human Services.

Highlighted Provisions:

This bill:

- defines terms;
- requires the Department of Health and Human Services (department) to apply for a Medicaid waiver to ensure that minors in the custody of the department who receive federal benefits will maintain resource-eligibility for Medicaid;
- requires the department to evaluate whether a minor in the custody of the department is receiving or is eligible to receive federal benefits;
- provides that, as appropriate, the department shall apply for federal benefits on behalf of a minor in the custody of the department, and may accept appointment as the representative payee for a minor's federal benefits;
- provides accounting, reporting, and administrative requirements for the department concerning a federal benefit provided to a minor in the custody of the department;
- requires the department to offer financial literacy training for a minor who received a federal benefit while in the custody of the department, or for a successor representative payee;
- grants rulemaking authority to the department relating to the administration of federal benefits for minors in the custody of the department;
- requires the department to report annually to the Health and Human Services Interim Committee regarding federal benefits received on behalf of minors in the custody of the department; and
- makes technical and conforming changes.

29 **Money Appropriated in this Bill:**

30 None

31 **Other Special Clauses:**

32 None

33 **Utah Code Sections Affected:**

34 ENACTS:

35 **26B-3-231**, Utah Code Annotated 195336 **80-2-504**, Utah Code Annotated 1953

37

38 *Be it enacted by the Legislature of the state of Utah:*39 Section 1. Section **26B-3-231** is enacted to read:40 **26B-3-231 . Medicaid waiver for minor beneficiaries.**41 (1) As used in this section:42 (a) "ABLE account" means the same as that term is defined in Section 80-2-504.43 (b) "Federal benefit" means the same as that term is defined in Section 80-2-504.44 (c) "Minor beneficiary" means the same as that term is defined in Section 80-2-504.45 (d) "Qualified minor" means a minor beneficiary who is not eligible for an ABLE
46 account or other account that would allow the funds in the account to be disregarded
47 for the purpose of determining resource-eligibility for Medicaid.48 (2) On or before January 1, 2026, the department shall apply for a Medicaid waiver or state
49 plan amendment to:50 (a) allow the disqualification of a qualified minor's federal benefit for the purpose of
51 determining resource-eligibility for Medicaid; or52 (b) increase the resource-eligibility limit for qualified minors to an amount that would
53 allow qualified minors to remain resource-eligible for Medicaid while also
54 continuing to receive federal benefits.55 Section 2. Section **80-2-504** is enacted to read:56 **80-2-504 . Definitions -- Federal benefits for minors in the custody of the**
57 **department -- Financial training -- Rulemaking -- Reporting.**58 (1) As used in this section:59 (a) "ABLE account" means an Achieving a Better Life Experience account.60 (b) "Custody of the department" means the legal custody of the department.61 (c) "Department" means the same as that term is defined in Section 80-1-102, or one of
62 the department's divisions, offices, or institutions.

- 63 (d) "Federal benefit" means a benefit administered by the United States Social Security
64 Administration, the United States Department of Veterans Affairs, or the United
65 States Railroad Retirement Board.
- 66 (e) "Maintenance cost" means a payment to a foster parent, kin, or other caregiver for
67 the costs of providing a minor with food, clothing, housing, daily supervision,
68 personal incidentals, and transportation.
- 69 (f) "Minor beneficiary" means a minor:
70 (i) who is in the legal custody of the department; and
71 (ii) for whom the department receives or manages a federal benefit.
- 72 (g) "Representative payee" means a person appointed by a federal agency to manage a
73 benefit the federal agency provides to a minor.
- 74 (2)(a) Within 60 days after a minor is placed in the custody of the department, the
75 department shall determine whether the minor is receiving or may be eligible for any
76 federal benefit.
- 77 (b) If the department determines that a minor in the custody of the department is eligible
78 or may be eligible for a federal benefit, the department shall apply for the benefit on
79 the minor's behalf.
- 80 (c) After any material change in the circumstances of a minor in the custody of the
81 department that could affect the minor's potential eligibility for federal benefits, the
82 department shall reevaluate whether the minor may be eligible for any federal benefit
83 and, if the department determines that the minor is eligible or may be eligible for a
84 federal benefit, the department shall apply for the benefit on the minor's behalf.
- 85 (3)(a) The department shall apply to become and may accept an appointment to serve as
86 the representative payee for a minor in the custody of the department.
- 87 (b) For a minor beneficiary in the custody of the department for whom the department
88 has been appointed as the representative payee, the department shall annually review
89 whether it is in the best interest of the minor beneficiary for someone other than the
90 department to apply to assume the role of representative payee.
- 91 (4)(a) The department shall establish a separate account for each minor beneficiary into
92 which the minor beneficiary's benefit shall be deposited.
- 93 (b) Unless good cause, as defined in rules adopted in accordance with Subsection (6),
94 exists to use a different type of account, if a minor beneficiary is eligible for an
95 ABLE account the department shall use an ABLE account as the account into which
96 the minor beneficiary's benefit shall be deposited.

- 97 (c) If good cause exists to not use an ABLE account for a minor beneficiary, or if a
98 minor beneficiary is not eligible for an ABLE account, the department shall
99 determine and use the type of account that will best preserve the minor beneficiary's
100 benefit, which may include:
- 101 (i) a 529 savings account, as that term is defined in Section 35A-9-601;
102 (ii) a special needs trust; or
103 (iii) another type of tax-advantaged account that the department can administer in
104 compliance with the requirements described in Subsection (4)(d).
- 105 (d) The department shall administer each minor beneficiary's account:
- 106 (i) in the best interest of the minor beneficiary for whom the account is established;
107 (ii) in accordance with the provisions of this section;
108 (iii) consistent with the department's fiduciary duties; and
109 (iv) in a manner that does not interfere with asset limitations for any state or federal
110 benefit program for which the minor beneficiary is or may be eligible.
- 111 (e) As permitted by, and unless otherwise required by the source of the benefit:
- 112 (i) the department may expend up to 50% of a federal benefit deposited into a minor
113 beneficiary's account established pursuant to Subsection (4)(a) for maintenance
114 costs; and
- 115 (ii) the department shall conserve or invest the balance of a minor beneficiary's
116 federal benefit that is not expended for maintenance costs.
- 117 (f) The department shall pay maintenance costs that are not covered by expenditures
118 permitted under Subsection (4)(e)(i) with the department's existing budgets.
- 119 (g) The department shall provide an annual statement to each minor beneficiary and the
120 minor beneficiary's guardian ad litem, if applicable, detailing each receipt and
121 disbursement involving funds deposited on the minor beneficiary's behalf.
- 122 (5)(a) Unless otherwise directed by the source of the benefit, the department shall
123 transfer a minor beneficiary's account to the minor, the minor's parent or guardian, a
124 successor payee, or otherwise as required by the source of the balance, when the
125 department's custody over the minor is terminated.
- 126 (b) When transferring an account pursuant to Subsection (5)(a), the department shall
127 seek to and take all necessary steps to transfer the minor beneficiary's account
128 directly to the minor, the minor's parent or guardian, including requesting any
129 necessary authorization for the direct transfer from the source of the benefit.
- 130 (c) At the time the department transfers the minor beneficiary's account pursuant to

131 Subsection (5)(a), the department shall offer financial literacy training to the minor or
132 the successor payee.

133 (d) The department may work with other state agencies, departments, or offices to
134 provide the training described in Subsection (5)(c).

135 (6) The department shall make rules in accordance with Title 63G, Chapter 3, Utah
136 Administrative Rulemaking Act, to implement the requirements of this section and to
137 provide for the accounting and protection of federal benefits for minor beneficiaries in
138 the division's custody, including:

139 (a) criteria for the preservation and disbursement of a minor beneficiary's federal
140 benefits;

141 (b) defining what constitutes good cause for the use of an account other than an ABLE
142 account, as described in Subsection (4)(b);

143 (c) safeguards to prevent the mismanagement of and protect against theft, loss, or
144 misappropriation of minor beneficiary's federal benefits; and

145 (d) policies and procedures to ensure compliance with federal regulations.

146 (7) On or before September 1 each year, the department shall provide a report to the Health
147 and Human Services Interim Committee that includes, for the preceding fiscal year:

148 (a) the number of minor beneficiaries in the custody of the department who received
149 federal benefits;

150 (b) the types of federal benefits received by minor beneficiaries in the custody of the
151 department;

152 (c) a description of the department's policies or procedures for managing minor
153 beneficiaries' federal benefits in accordance with the requirements of this section; and

154 (d) the total amount of federal benefits received and expended on behalf of minor
155 beneficiaries in the custody of the department.

156 Section 3. **Effective Date.**

157 This bill takes effect on May 7, 2025.