1

Water Entity Amendments

2025 GENERAL SESSION

STATE OF UTAH

Chief Sponsor: Casey Snider

Senate Sponsor:

2

4

7

LONG TITLE

General Description:

5 This bill addresses various water entities including their relationship with the Department

6 of Natural Resources.

Highlighted Provisions:

- 8 This bill:
- 9 addresses the powers and duties of the Division of Forestry, Fire, and State Lands in
- 10 relation to Utah Lake;
- requires the Utah Lake Authority (lake authority) to coordinate with the Department of
- 12 Natural Resources (department);
- requires the board of the lake authority to report regarding the coordination;
- 14 modifies provisions governing the water trust for the Great Salt Lake, including
- expanding the duties of the Great Salt Lake Trust Council;
- → addresses the legislative auditor general's authority to audit the water trust;
- requires the state water agent to coordinate with the department;
- removes certain water agencies from a definition of an independent entity;
- 19 moves the Great Salt Lake commissioner and the Office of the Great Salt Lake
- 20 Commissioner to be within the department;
- 21 requires the approval of the Great Salt Lake Trust Council of certain expenditures; and
- 22 makes technical and conforming amendments.

23 Money Appropriated in this Bill:

- None None
- 25 Other Special Clauses:
- This bill provides a special effective date.
- 27 Utah Code Sections Affected:
- 28 AMENDS:
- 29 **11-65-205**, as enacted by Laws of Utah 2022, Chapter 59
- 30 **11-65-206**, as last amended by Laws of Utah 2024, Chapter 220

31	11-65-603, as enacted by Laws of Utah 2022, Chapter 59
32	63H-9-101, as enacted by Laws of Utah 2024, Chapter 370
33	65A-16-101, as last amended by Laws of Utah 2023, Chapter 205
34	65A-16-202, as last amended by Laws of Utah 2023, Chapter 205
35	65A-16-203, as last amended by Laws of Utah 2024, Chapter 300
36	65A-16-301, as last amended by Laws of Utah 2024, Chapter 300
37	73-10-18, as last amended by Laws of Utah 2024, Chapter 522
38	73-10g-703, as enacted by Laws of Utah 2024, Chapter 522
39	73-32-101, as enacted by Laws of Utah 2023, Chapter 205
40	73-32-201, as enacted by Laws of Utah 2023, Chapter 205
41	73-32-202, as enacted by Laws of Utah 2023, Chapter 205
42	73-32-302, as last amended by Laws of Utah 2024, Chapter 443
43	73-32-303, as last amended by Laws of Utah 2024, Chapter 25
44	79-2-201, as last amended by Laws of Utah 2024, Chapter 507
45	ENACTS:
46	11-65-207, Utah Code Annotated 1953
47	65A-16-302 , Utah Code Annotated 1953
48	73-32-102 , Utah Code Annotated 1953
49	REPEALS:
50	63M-14-101, as enacted by Laws of Utah 2021, Chapter 179
51	
52	Be it enacted by the Legislature of the state of Utah:
53	Section 1. Section 11-65-205 is amended to read:
54	11-65-205 . Project for the improvement of Utah Lake Role of the Division of
55	Forestry, Fire, and State Lands Allowing the use of Utah Lake in exchange for the
56	implementation of an improvement project.

57 (1) As used in this section:

64

- 58 (a) "Division" means the Division of Forestry, Fire, and State Lands created in Section 65A-1-4.
- (b) "Improvement project" means a project for the improvement of Utah Lake asdetermined by the board.
- 62 (c) "Improvement project agreement" means an agreement under which an improvement project contractor agrees to undertake an improvement project.
 - (d) "Improvement project contractor" means a person who executes a legally binding

65	improvement project agreement with the lake authority.
66	(2)(a) Subject to Subsection (2)(b), the lake authority is substituted in the place of the
67	division with respect to the management of Utah Lake.
68	(b) Subsection (2)(a) does not affect the division's role and responsibility relating to:
69	(i) the administration and issuance of permits, leases, rights of entry, or easements; or
70	(ii) the disposal of lake authority land.
71	(3) The lake authority may enter into an improvement project agreement if:
72	(a) the lake authority finds that the improvement project will fulfill the purposes listed in
73	Section 11-65-203;
74	(b) the proposed improvement project is consistent with the public trust doctrine and the
75	provisions of this chapter;
76	(c) the improvement project contractor obtains necessary permitting authorization from
77	the division to construct or implement the improvement project on lake authority
78	land; and
79	(d) at least 30 days before entering into the improvement project agreement, the lake
80	authority provides notice of the lake authority's intention to enter into the
81	improvement project agreement to each person that has requested notice under
82	Subsection 11-65-402(2)(c) of the lake authority's intention to enter into the
83	improvement project agreement.
84	(4)(a) An improvement project agreement may include a provision allowing the division
85	to permit a use of Utah Lake, consistent with the public trust doctrine, in exchange
86	for the implementation of the improvement project agreement, as provided in this
87	Subsection (4).
88	(b)(i) If provided for in an improvement project agreement, the lake authority may
89	recommend that the division allow the use of Utah Lake in exchange for the
90	implementation of the improvement project agreement.
91	(ii) In making a recommendation under Subsection (4)(b)(i), the lake authority shall
92	consider:
93	(A) the potential benefit to the citizens of the state from execution of an
94	improvement project, the desirability of the proposed use of Utah Lake and the
95	surrounding areas as a result of the improvement project, and the enhancement
96	of the usability and enjoyment of Utah Lake and lake authority land that will
97	accrue to the public because of the improvement project;
98	(B) the potential detriment to appropriated water rights in Utah Lake, in upstream

99	tributaries, and downstream of Utah Lake;
100	(C) the potential that the improvement project presents for additional revenue to
101	state and local government entities;
102	(D) the enhancement to state property resulting from the proposed use of Utah
103	Lake allowed to be used in exchange for the execution of the improvement
104	project;
105	(E) the proposed timetable for completion of the improvement project;
106	(F) the ability of the improvement project contractor to execute and complete the
107	improvement project satisfactorily; and
108	(G) the effects of the improvement project on lake ecology, including the ability to
109	avoid or mitigate negative impacts to wetlands and to migratory birds, fish
110	species, and other wildlife.
111	(c) The lake authority may not enter into an improvement project agreement that is
112	conditioned on the division allowing or that requires the division to allow the use of
113	<u>Utah Lake unless:</u>
114	(i) the lake authority provides the division notice of the intent to enter into the
115	improvement project agreement at least 45 days before entering into the
116	improvement project agreement; and
117	(ii) the division makes the findings described in Subsection (4)(d)(ii).
118	[(e)] (d) The division [shall] may issue a permit for the use of Utah Lake in accordance
119	with a recommendation under Subsection (4)(b)(i) if:
120	(i) the authority makes a recommendation under Subsection (4)(b)(i); and
121	(ii) the division finds the proposed use to be consistent with:
122	(A) management plans applicable to Utah Lake; and
123	(B) the public trust doctrine.
124	[(d)] (e) Nothing in this Subsection (4) may be construed to allow the disposition of title
125	to any land within the lake authority boundary in exchange for the implementation of
126	an improvement project.
127	Section 2. Section 11-65-206 is amended to read:
128	11-65-206. Applicability of other law Cooperation of state and local
129	governments Authority of other agencies not affected Attorney general to provide
130	legal services.
131	(1) The lake authority is subject to and governed by Sections 63E-2-106, 63E-2-107,
132	63E-2-108, 63E-2-109, 63E-2-110, and 63E-2-111, but is not otherwise subject to or

133	governed by Title 63E, Independent Entities Code.
134	(2) A department, division, or other agency of the state and a political subdivision of the
135	state is encouraged, upon the board's request, to cooperate with the lake authority to
136	provide the support, information, or other assistance reasonably necessary to help the
137	lake authority fulfill the lake authority's duties and responsibilities under this chapter.
138	(3) Nothing in this chapter may be construed to affect or impair:
139	(a) the authority of the Department of Environmental Quality, created in Section
140	19-1-104, to regulate under Title 19, Environmental Quality Code, consistent with
141	the purposes of this chapter;[-or]
142	(b) the authority of the Division of Wildlife Resources, created in Section 23A-2-201, to
143	regulate under Title 23A, Wildlife Resources Act, consistent with the purposes of this
144	chapter[-] ; or
145	(c) the authority of the Division of Forestry, Fire, and State Lands, created in Section
146	65A-1-4, to oversee Utah Lake under the public trust doctrine.
147	(4) In accordance with Utah Constitution, Article XVII, Section 1, nothing in this chapter
148	may be construed to override, supersede, interfere with, or modify:
149	(a) any water right in the state;
150	(b) the operation of a water facility or project; or
151	(c) the role or authority of the state engineer.
152	(5)(a) Except as otherwise explicitly provided, nothing in this chapter may be construed
153	to authorize the lake authority to interfere with or take the place of another
154	governmental entity in that governmental entity's process of considering an
155	application or request for a license, permit, or other regulatory or governmental
156	permission for an action relating to water of Utah Lake or land within the lake
157	authority boundary.
158	(b) The lake authority shall respect and, if applicable and within the lake authority's
159	powers, implement a license, permit, or other regulatory or governmental permission
160	described in Subsection (5)(a).
161	(6) The attorney general shall provide legal services to the board.
162	Section 3. Section 11-65-207 is enacted to read:
163	11-65-207. Coordination with the Department of Natural Resources.
164	(1) The lake authority shall work cooperatively with and receive input from the relevant
165	divisions within the Department of Natural Resources regarding the activities of the lake

166

authority.

167	(2) To accomplish the objective of Subsection (1), the lake authority shall coordinate with
168	the executive director of the Department of Natural Resources at least monthly.
169	(3) The board shall annually report the lake authority's compliance with this section as part
170	of the lake authority report required by Section 11-65-603.
171	Section 4. Section 11-65-603 is amended to read:
172	11-65-603 . Lake authority report.
173	Before November 30 of each year, the board shall present a report to the Executive
174	Appropriations Committee of the Legislature, as the Executive Appropriations Committee
175	directs, that includes:
176	(1) an accounting of how lake authority funds have been spent, including funds spent on the
177	environmental sustainability component of the lake authority management plan under
178	Subsection 11-65-202(2)(a);
179	(2) an update about the progress of the management and implementation of the lake
180	authority management plan under Subsection 11-65-202(2)(a), including the
181	development and implementation of the environmental sustainability component of the
182	plan;[- and]
183	(3) an explanation of the lake authority's progress in achieving the policies and objectives
184	described in Section 11-65-203[-]; and
185	(4) an explanation of the lake authority's coordination with the Department of Natural
186	Resources in accordance with Section 11-65-307.
187	Section 5. Section 63H-9-101 is amended to read:
188	63H-9-101 . Definitions.
189	As used in this chapter:
190	(1) "Best practices toolbox" means the collection of resources for governmental entities
191	provided on the website of the Office of the Legislative Auditor General that includes a
192	best practice self-assessment and other resources, tools, surveys, and reports designed to
193	help government organizations better serve the citizens of the state.
194	(2) "Consensus group" means the Office of Legislative Research and General Counsel, the
195	Office of the Legislative Auditor General, and the Office of the Legislative Fiscal
196	Analyst.
197	(3)(a) "Independent entity" means an entity that:
198	(i) has a public purpose relating to the state or its citizens;

- (ii) is individually created by the state;(iii) is separate from the judicial and le
 - (iii) is separate from the judicial and legislative branches of state government; and

201	(iv) is not under the direct supervisory control of the governor.
202	(b) "Independent entity" does not include an entity that is:
203	(i) a county;
204	(ii) a municipality as defined in Section 10-1-104;
205	(iii) an institution of higher education as defined in Section 53B-2-102;
206	(iv) a public school as defined in Section 53G-8-701;
207	(v) a special district as defined in Section 17B-1-102;
208	(vi) a special service district as defined in Section 17D-1-102;
209	(vii) created by an interlocal agreement as described in Section 11-13-203; or
210	(viii) an elective constitutional office, including the state auditor, the state treasurer,
211	and the attorney general.
212	(c) Independent entities that are subject to the provisions of this chapter include the:
213	(i) Career Service Review Office created in Section 67-19a-201;
214	(ii) Capitol Preservation Board created in Section 63C-9-201;
215	[(iii) Colorado River Authority created in Section 63M-14-201;]
216	[(iv)] (iii) Heber Valley Historic Railroad Authority created in Section 63H-4-102;
217	[(v)] (iv) Military Installation Development Authority created in Section 63H-1-201;
218	[(vi) Office of the Great Salt Lake Commissioner created in Section 73-32-301;]
219	[(vii)] (v) Office of Inspector General of Medicaid Services created in Section
220	63A-13-201;
221	[(viii)] (vi) Point of the Mountain State Land Authority created in Section 11-59-201;
222	[(ix)] (vii) Public Service Commission created in Section 54-1-1;
223	[(x)] (viii) School and Institutional Trust Fund Office created in Section 53C-1-201;
224	[(xi)] (ix) School and Institutional Trust Lands Administration created in Section
225	53D-1-201;
226	[(xii)] (x) Utah Beef Council created in Section 4-21-103;
227	[(xiii)] (xi) Utah Capital Investment Corporation created in Section 63N-6-301;
228	[(xiv)] (xii) Utah Communications Authority created in Section 63H-7a-201;
229	[(xv)] (xiii) Utah Dairy Commission created in Section 4-22-103;
230	[(xvi)] (xiv) Utah Education and Telehealth Network created in Section 53B-17-105;
231	[(xvii)] (xv) Utah Housing Corporation created in Section 63H-8-201;
232	[(xviii)] (xvi) Utah Inland Port Authority created in Section 11-58-201;
233	[(xix)] (xvii) Utah Innovation Lab created in Section 63N-20-201;
234	[(xx)] (xviii) Utah Lake Authority created in Section 11-65-201;

- 235 [(xxi)] (xix) Utah Retirement Systems created in Section 49-11-201; and
- 236 [(xxii)](xx) Utah State Fair Park Authority created in Section 11-68-201.
- Section 6. Section **65A-16-101** is amended to read:
- 238 **65A-16-101** . Definitions.
- As used in this chapter:
- 240 (1) "Commissioner" means the Great Salt Lake commissioner appointed under Section
- 241 73-32-201.
- 242 (2) "Conservation organization" means an institution, corporation, foundation, or
- 243 association that is:
- 244 (a) private;
- 245 (b) nonprofit; and
- 246 (c) founded for the purpose of promoting conservation of natural resources.
- 247 (3) "Council" means the Great Salt Lake Advisory Council created in Section 73-32-302.
- 248 (4) "Division" means the Division of Forestry, Fire, and State Lands.
- 249 (5) "Eligible applicant" means two or more conservation organizations that submit a joint
- grant application to the division under Section 65A-16-201 and meet the criteria listed in
- 251 Subsection 65A-16-201(3)(a).
- 252 (6) "Grant money" means money awarded to an eligible applicant pursuant to this chapter.
- 253 (7) "Grantee" means an eligible applicant that receives a grant authorized under this chapter.
- 254 (8) "Great Salt Lake watershed" means the area comprised of the Great Salt Lake, the Bear
- River watershed, the Jordan River watershed, the Utah Lake watershed, the Weber River
- watershed, and the West Desert watershed.
- 257 (9) "Program" means the Great Salt Lake Watershed Enhancement Program created under
- 258 Section 65A-16-201.
- 259 (10) "Trust council" means the Great Salt Lake Trust Council created in accordance with
- 260 <u>Section 65A-16-301.</u>
- Section 7. Section **65A-16-202** is amended to read:
- 262 **65A-16-202** . Oversight.
- 263 (1)(a) The division shall oversee whether a grantee and the water trust that the grantee
- establishes comply with this chapter.
- 265 (b) In overseeing a grantee under this chapter, the division shall consult with the
- commissioner.
- 267 (c) The trust council shall oversee expenditures of grant money in accordance with
- 268 Section 65A-16-302.

269	(2)(a) The division, in consultation with the council and the Division of Water Quality,
270	shall establish by rule made in accordance with Section 65A-16-102, interventions
271	for a grantee or water trust that fails to comply with this chapter.
272	(b) The rules establishing interventions under Subsection (2)(a) shall include, among
273	other actions, requiring the grantee or water trust to return unexpended grant money
274	to the division for failure to comply with this chapter.
275	(3) This section may not be construed as limiting the state auditor's enforcement authority
276	under Section 51-2a-201.5.
277	(4)(a) Subject to the prioritization of the Audit Subcommittee created in Section 36-12-8,
278	the Office of the Legislative Auditor General may review the practices of the grantee
279	and water trust for compliance with this chapter.
280	(b) Following a review described in Subsection (4)(a), the Office of the Legislative
281	Auditor General shall prepare and submit a report to the Audit Subcommittee that
282	describes the Office of the Legislative Auditor General's findings and
283	recommendations.
284	Section 8. Section 65A-16-203 is amended to read:
285	65A-16-203 . Grantee requirements.
286	(1) A grantee that receives grant money under this chapter shall:
287	[(1)] (a) comply with Section 51-2a-201.5, Title 63G, Chapter 6b, State Grants, and other
288	applicable laws, regulations, ordinances, or rules; and
289	[(2)] (b) use grant money to:
290	(i) [-]carry out the objectives of Subsection 65A-16-201(1), subject to approval by the
291	trust council in accordance with Section 65A-16-302; and [to-]
292	(ii) operate the water trust in a manner required by Section 65A-16-301[, provided
293	that-] <u>.</u>
294	(2) Notwithstanding Subsection (1), this chapter may not be construed as limiting the
295	grantee's ability to obtain funding from other public and private sources to assist in the
296	establishment, operation, and administration of the water trust.
297	Section 9. Section 65A-16-301 is amended to read:
298	65A-16-301 . Water trust Powers and duties Advisory councils.
299	(1) The grantee under this chapter shall establish a water trust that:
300	(a) is organized:
301	(i) as a private nonprofit organization; or
302	(ii) as an agreement between two or more conservation organizations; and

303	(b) complies with this section.
304	(2) A water trust created under this section shall:
305	(a) use a fiduciary to hold and administer grant money appropriated under this chapter;
306	(b) subject to Subsection (6):
307	(i) register with the lieutenant governor as a limited purpose entity pursuant to
308	Section 51-2a-201.5;
309	(ii) file with the state auditor on or before June 30 of each year the accounting report
310	that:
311	(A) satisfies Subsection 51-2a-201.5(2);
312	(B) includes an itemized accounting of the in-kind contributions and other
313	monetary contributions described in Subsection (4); and
314	(C) includes an itemized accounting of the costs incurred under Subsection (3)(a)
315	(iii) provide a copy of the accounting report described in Subsection (2)(b)(ii) to:
316	(A) the division;
317	(B) the commissioner;
318	(C) the Division of Water Quality;
319	(D) the council; and
320	(E) the Natural Resources, Agriculture, and Environment Quality Appropriations
321	Subcommittee;
322	(iv) file with the division on or before January 31 of each year a report that satisfies
323	the requirements of Subsection 51-2a-201.5(4); and
324	(v) provide a copy of the report described in Subsection (2)(b)(iv) to:
325	(A) the Division of Water Quality;
326	(B) the council; and
327	(C) the Natural Resources, Agriculture, and Environment Quality Appropriations
328	Subcommittee; and
329	(c) comply with applicable laws, regulations, ordinances, and rules.
330	(3) A water trust established by a grantee under this section:
331	(a) may use grant money for costs to establish, operate, or administer the water trust,
332	including the hiring of staff or contractors;
333	(b) shall use no less than 25% of the grant money to protect and restore wetlands and
334	habitats in the Great Salt Lake's surrounding ecosystem to benefit the hydrology of
335	the Great Salt Lake; and
336	(c) may invest grant money the water trust receives under this chapter or any private

337	money the water trust may receive, except that the water trust shall:
338	(i) invest and account for grant money and private money separately; and
339	(ii) use the earnings received from the investment of grant money to carry out the
340	purposes described in Subsection 65A-16-201(1).
341	(4) The water trust shall provide a significant match of in-kind contributions or other
342	monetary contributions to support the water trust's operations and for the purposes
343	described in Subsection 65A-16-201(1).
344	(5)(a) A water trust established under this section shall create and consult with one or
345	more advisory councils on matters related to the mission and objectives of the water
346	trust.
347	(b) [At least one] One of the advisory councils shall be known as the "Great Salt Lake
348	Trust Council" and consist of [nine] 10 members with a representative from the
349	following:
350	(i) the commissioner who:
351	(A) chairs the trust council; and
352	(B) is nonvoting, except in the case of a tie vote;
353	(ii) agriculture;
354	[(ii)] (iii) a private land owner adjacent to the Great Salt Lake;
355	[(iii)] (iv) a conservation organization dedicated to the preservation of migratory
356	waterfowl;
357	[(iv)] (v) a conservation organization dedicated to the protection of non-game avian
358	species;
359	[(v)] (vi) another conservation organization working on Great Salt Lake issues;
360	[(vi)] <u>(vii)</u> aquaculture;
361	[(vii)] (viii) mineral extraction;
362	[(viii)] (ix) a water conservancy district; and
363	[(ix)] (x) wastewater treatment facilities.
364	(6) The duties of the water trust under Subsection (2)(b) apply to the water trust
365	notwithstanding whether the holdings, revenues, or expenditures of the water trust
366	include grant money or other money from the state.
367	Section 10. Section 65A-16-302 is enacted to read:
368	65A-16-302. Great Salt Lake Trust Council powers and duties.
369	(1) The trust council shall coordinate between the water trust and the commissioner
370	concerning projects designed to meet the objectives of Subsection 65A-16-201(1) or to

371	acquire or lease water or water rights for the Great Salt Lake.
372	(2)(a) The trust council shall review and may approve an expenditure by the grantee or
373	the water trust of grant money if the trust council finds that the expenditure meets the
374	purposes described in Subsection 65A-16-201(1).
375	(b) The grantee or the water trust may not expend grant money unless the expenditure is
376	reviewed and approved by the trust council.
377	(3) In addition to the trust council reviewing and approving expenditures of the grantee or
378	the water trust, in accordance with Subsection 73-32-202(3), the trust council shall
379	review and may approve the expenditure of money by the commissioner for a project
380	designed to acquire or lease water or water rights for the Great Salt Lake.
381	(4) By no later than July 1, 2025, the division, in cooperation with the grantee, shall modify
382	the Great Salt Lake Watershed Enhancement Trust Grant Agreement, signed January 1,
383	2023, to comply with the requirements imposed under this section and Section
384	<u>65A-16-301.</u>
385	Section 11. Section 73-10-18 is amended to read:
386	73-10-18. Division of Water Resources Creation Power and authority.
387	(1) There is created the Division of Water Resources, which shall be within the Department
388	of Natural Resources under the administration and general supervision of the executive
389	director of the Department of Natural Resources and under the policy direction of the
390	Board of Water Resources.
391	(2) Except for the waters of the Colorado River system that are governed by Title 63M,
392	Chapter 14, Colorado River Authority of Utah Act, or state representation under the
393	Bear River Compact or Columbia Interstate Compact, the Division of Water Resources
394	shall:
395	(a) be the water resource authority for the state; and
396	(b) assume all of the functions, powers, duties, rights, and responsibilities of the Utah
397	water and power board except those which are delegated to the board by this act and
398	is vested with such other functions, powers, duties, rights and responsibilities as
399	provided in this act and other law.
400	(3) Notwithstanding Subsection (2), the Utah water agent, appointed under Section
401	73-10g-702, has authority over out-of-state negotiations related to water importation in
402	accordance with [Chapter 10g, Part 6, Utah Water Agent] Chapter 10g, Part 7, Utah
403	Water Agent, except when limited by Section 73-10g-703.
404	Section 12. Section 73-10g-703 is amended to read:

405 73-10g-703. Powers and duties of water agent. 406 (1)(a) Subject to [Subsection (1)(b)] the other provisions of this section and in 407 consultation with the speaker of the House of Representatives, president of the 408 Senate, and governor, the water agent shall explore and negotiate with officials of 409 other states, tribes, and other government entities regarding possible water 410 importation projects, including: 411 (i) for the citizens of Utah, representing the state concerning waters of out-of-state 412 rivers, lakes, and other sources of supply of waters except when representation is 413 otherwise provided in statute; 414 (ii) identifying potential out-of-state water resources; 415 (iii) working with the council and division to match the water resources described in 416 Subsection (1)(a)(ii) to needs identified by the council or division; 417 (iv) establishing a strategy to designate what out-of-state water resources to pursue 418 and how to execute that strategy; 419 (v) negotiating directly with out-of-state partners to execute the strategy described in 420 Subsection (1)(a)(iv); 421 (vi) represent the state in interstate conferences between the state and one or more 422 sister states held for the purpose of entering into compacts between such states for 423 the division of the waters of interstate rivers, lakes, or other sources of water 424 supply, and to represent the state upon commissions or other governing bodies 425 provided for by any compacts that have been or may be entered into between the 426 state and one or more sister states, except that a compact is not binding on the 427 state until the compact is ratified and approved by the Legislature and the 428 legislatures of other states that are parties to the compact; 429 (vii) recommending to the Legislature and to the council actions that may assist in the 430 development of, strategies for, and execution of water importation projects; and 431 (viii) annually reporting findings and recommendations to: 432 (A) the governor; 433 (B) the president of the Senate; 434 (C) the speaker of the House of Representatives; 435 (D) the Legislative Water Development Commission created in Section 73-27-102; 436 (E) the Natural Resources, Agriculture, and Environment Interim Committee; and 437 (F) the Board of Water Resources created in Section 73-10-1.5. 438 (b) The water agent may not act under this section in relation to interests governed by

interstate compacts in which Utah is a party, such as the 1922 and 1948 Colorado River Compacts and the 1980 Amended Bear River Compact.

- 441 (2) The water agent shall consult and work with the council, state entities, the Colorado
- River Authority of Utah, and other bodies established by the state for interstate water
- 443 negotiations.
- 444 (3) Subject to Title 63G, Chapter 2, Government Records Access and Management Act,
- 445 upon request of the water agent, a state or local entity shall provide to the water agent a
- document, report, or information available within the state or local entity.
- 447 (4) The water agent may negotiate with tribes in accordance with this section, except to the
- extent that the water at issue comes from the Colorado River.
- 449 (5) This chapter may not be interpreted to override, substitute, or modify a water right
- within the state or the role and authority of the state engineer.
- 451 (6) In implementing this part, the water agent shall at least monthly coordinate with and
- receive input from the relevant divisions within the Department of Natural Resources
- regarding the water agent's activities.
- 454 Section 13. Section **73-32-101** is amended to read:
- 455 **73-32-101** . Definitions.
- 456 As used in this chapter:
- 457 (1) "Account" means the Great Salt Lake Account created in Section 73-32-304.
- 458 (2) "Commissioner" means the Great Salt Lake commissioner appointed under Section
- 459 73-32-201.
- 460 (3) "Council" means the Great Salt Lake Advisory Council created in Section 73-32-302.
- 461 (4) "Department" means the Department of Natural Resources.
- 462 (5) "Executive director" means the executive director of the department.
- [(5)] (6) "Office" means the Office of the Great Salt Lake Commissioner created in Section
- 464 73-32-301.
- 465 [(6)] (7) "State agency" means a department, division, board, council, committee, institution,
- office, bureau, or other similar administrative unit of the executive branch of state
- 467 government.
- 468 [(7)] (8) "Strategic plan" means the plan prepared by the commissioner under Sections
- 469 73-32-202 and 73-32-204.
- 470 Section 14. Section **73-32-102** is enacted to read:
- **73-32-102** . Transition to department.
- 472 (1) The commissioner shall cooperate with the department to transition, to the extent

473	consistent with this chapter, the commissioner's functions as a part of the department.
474	(2) The department shall succeed to any contract in which the commissioner is a party.
475	Section 15. Section 73-32-201 is amended to read:
476	73-32-201 . Great Salt Lake commissioner appointment.
477	(1)(a) The governor shall appoint a Great Salt Lake commissioner with the advice and
478	consent of the Senate. The commissioner shall serve within the department and report
479	to the executive director.
480	(b) Before the governor appoints the commissioner under this section, the governor shall
481	consult with the speaker of the House of Representatives and the president of the
482	Senate concerning the selection of potential candidates for the position of
483	commissioner.
484	(2) The commissioner shall serve a term of six years and may be appointed to more than
485	one term, but shall be subject to removal at the pleasure of the governor.
486	(3) The governor shall establish the commissioner's compensation within the salary range
487	fixed by the Legislature in Title 67, Chapter 22, State Officer Compensation.
488	Section 16. Section 73-32-202 is amended to read:
489	73-32-202. Duties and authorizations of the commissioner.
490	(1) The commissioner, under the administrative oversight of the executive director, shall:
491	(a) subject to Section 73-32-204, prepare an approved strategic plan for the long-term
492	health of the Great Salt Lake and update the strategic plan regularly;
493	(b) oversee the execution of the strategic plan by other state agencies as provided in
494	Section 73-32-203;
495	(c) maintain information that measures Great Salt Lake levels, salinity, and overall
496	health;
497	(d) meet regularly with the executive director [of the department-]and with the executive
498	director of the Department of Environmental Quality;
499	(e) consult with the Division of Forestry, Fire, and State Lands regarding Title 65A,
500	Chapter 16, Great Salt Lake Watershed Enhancement Program;
501	(f) monitor the integrated water assessment conducted under Chapter 10g, Part 4, Great
502	Salt Lake Watershed Integrated Water Assessment;
503	(g) inform the governor, the president of the Senate, and the speaker of the House of
504	Representatives, at least annually, about the status of the strategic plan and the
505	progress regarding implementation of the strategic plan;
506	(h) at least annually report to the Executive Appropriations Committee regarding the

507	expenditure of money under this chapter;
508	(i) coordinate and work collaboratively with water conservancy districts that serve water
509	users within the Great Salt Lake watershed; and
510	(j) annually report to the Natural Resources, Agriculture, and Environment Interim
511	Committee regarding the activities of the commissioner.
512	(2) The commissioner may:
513	(a) access information from other state or federal agencies related to the Great Salt Lake
514	(b) develop cooperative agreements between the state, political subdivisions, and
515	agencies of the federal government for involvement in the strategic plan;
516	(c) produce research, documents, maps, studies, analysis, or other information that
517	supports the strategic plan for the Great Salt Lake;
518	(d) facilitate and coordinate the exchange of information, comments, and
519	recommendations on Great Salt Lake policies between and among:
520	(i) state agencies;
521	(ii) political subdivisions;
522	(iii) institutions of higher education that conduct research relevant to the Great Salt
523	Lake;
524	(iv) nonprofit entities; and
525	(v) private business;
526	(e) communicate with the Great Salt Lake Watershed Council created under Chapter
527	10g, Part 3, Watershed Councils Act; and
528	(f) perform other duties that the commissioner considers necessary or expedient to carry
529	out the purposes of this chapter.
530	(3)(a) The commissioner may not expend money for the purpose of acquiring or leasing
531	water or water rights without review and approval of the expenditure by the Great
532	Salt Lake Trust Council created in accordance with Section 65A-16-301.
533	(b) The Great Salt Lake Trust Council shall review and may approve an expenditure
534	described in Subsection (3)(a) if the Great Salt Lake Trust Council finds that the
535	expenditure is consistent with:
536	(i) the strategic plan; and
537	(ii) activities of the water trust created in Title 65A, Chapter 16, Great Salt Lake
538	Watershed Enhancement Program.
539	[(3)] (4) In fulfilling the duties under this chapter, the commissioner shall consult and
540	coordinate, as necessary, with:

541	(a) divisions within the department;
542	(b) the Department of Agriculture and Food;
543	(c) the Department of Environmental Quality;
544	(d) other applicable state agencies;
545	(e) political subdivisions of the state;
546	(f) federal agencies;
547	(g) elected officials; and
548	(h) local tribal officials.
549	Section 17. Section 73-32-302 is amended to read:
550	73-32-302 . Advisory council created Staffing Per diem and travel expenses
551	Annual conflict of interest disclosure statement Exception Penalties.
552	(1) There is created an advisory council known as the "Great Salt Lake Advisory Council"
553	consisting of 11 members listed in Subsection (2).
554	(2)(a) The governor shall appoint the following members, with the advice and consent of
555	the Senate:
556	(i) one representative of industry representing the extractive industry;
557	(ii) one representative of industry representing aquaculture;
558	(iii) one representative of conservation interests;
559	(iv) one representative of a migratory bird protection area as defined in Section
560	23A-13-101;
561	(v) one representative who is an elected official from municipal government, or the
562	elected official's designee;
563	(vi) five representatives who are elected officials from county government, or the
564	elected official's designee, one each representing:
565	(A) Box Elder County;
566	(B) Davis County;
567	(C) Salt Lake County;
568	(D) Tooele County; and
569	(E) Weber County; and
570	(vii) one representative of a publicly owned treatment works.
571	(3)(a) Except as required by Subsection (3)(b), each member shall serve a four-year term.
572	(b) Notwithstanding Subsection (3)(a), at the time of appointment or reappointment, the
573	governor shall adjust the length of terms of voting members to ensure that the terms
574	of council members are staggered so that approximately half of the council is

575 appointed every two years. 576 (c) When a vacancy occurs in the membership for any reason, the governor shall appoint 577 a replacement for the unexpired term with the advice and consent of the Senate. 578 (d) A member shall hold office until the member's successor is appointed and qualified. 579 (4) The council shall determine: 580 (a) the time and place of meetings; and 581 (b) any other procedural matter not specified in this chapter. 582 (5)(a) Attendance of six members at a meeting of the council constitutes a quorum. 583 (b) A vote of the majority of the members present at a meeting when a quorum is present 584 constitutes an action of the council. 585 (6) A member may not receive compensation or benefits for the member's service, but may 586 receive per diem and travel expenses in accordance with: 587 (a) Section 63A-3-106; 588 (b) Section 63A-3-107; and 589 (c) rules made by the Division of Finance pursuant to Sections 63A-3-106 and 590 63A-3-107. 591 (7) The [office, the]department, and the Department of Environmental Quality shall 592 coordinate and provide necessary staff assistance to the council. 593 (8) Except as provided in Subsection (14), a council member shall, no sooner than January 594 1 and no later than January 31 of each year during which the council member holds 595 office on the council: 596 (a) prepare a written conflict of interest disclosure statement that contains a response to 597 each item of information described in Subsection 20A-11-1604(6); and 598 (b) submit the written disclosure statement to the administrator or clerk of the council. 599 (9)(a) No later than 10 business days after the date on which the council member 600 submits the written disclosure statement described in Subsection (8) to the 601 administrator or clerk of the council, the administrator or clerk shall: 602 (i) post an electronic copy of the written disclosure statement on the council's 603 website; and 604 (ii) provide the lieutenant governor with a link to the electronic posting described in 605 Subsection (9)(a)(i). 606 (b) The administrator or clerk of the council shall ensure that the council member's 607 written disclosure statement remains posted on the council's website until the council 608 member leaves office.

609	(10) The administrator or clerk of the council shall take the action described in Subsection
610	(11) if:
611	(a) a council member fails to timely file the written disclosure statement described in
612	Subsection (8); or
613	(b) a submitted written disclosure statement does not comply with the requirements of
614	Subsection 20A-11-1604(6).
615	(11) If a circumstance described in Subsection (10) occurs, the administrator or clerk of the
616	council shall, within five days after the day on which the administrator or clerk
617	determines that a violation occurred, notify the council member of the violation and
618	direct the council member to submit an amended written disclosure statement correcting
619	the problem.
620	(12)(a) It is unlawful for a council member to fail to submit or amend a written
621	disclosure statement within seven days after the day on which the council member
622	receives the notice described in Subsection (11).
623	(b) A council member who violates Subsection (12)(a) is guilty of a class B
624	misdemeanor.
625	(c) The administrator or clerk of the council shall report a violation of Subsection (12)(a)
626	to the attorney general.
627	(d) In addition to the criminal penalty described in Subsection (12)(b), the administrator
628	or clerk of the council shall impose a civil fine of \$100 against a council member
629	who violates Subsection (12)(a).
630	(13) The administrator or clerk of the council shall deposit a fine collected under this
631	section into the council's account to pay for the costs of administering this section.
632	(14) For an individual appointed to the council under Subsection (2)(a)(v) or (vi):
633	(a) Subsection (8) does not apply; and
634	(b) the administrator or clerk of the council shall, instead:
635	(i) post an electronic link on the council's website to the written disclosure statement
636	the council member made in the council member's capacity as an elected officer of
637	(A) a county, under Section 17-16a-13; or
638	(B) a municipality, under Section 10-3-1313; and
639	(ii) provide the lieutenant governor with a link to the electronic posting described in
640	Subsection (14)(b)(i).
641	Section 18. Section 73-32-303 is amended to read:
642	73-32-303 . Duties of the council.

643 (1)(a) The council shall advise the persons listed in Subsection (1)(b) on the sustainable 644 use, protection, and development of the Great Salt Lake in terms of balancing: 645 (i) sustainable use; 646 (ii) environmental health; and (iii) reasonable access for existing and future development. 647 (b) The council shall advise, as provided in Subsection (1)(a): 648 649 (i) the governor; 650 (ii) the [Department of Natural Resources] department; 651 (iii) the Department of Environmental Quality; and 652 (iv) the commissioner. 653 (2) The council shall assist the Division of Forestry, Fire, and State Lands in the Division of 654 Forestry, Fire, and State Land's responsibilities for the Great Salt Lake described in 655 Sections 65A-17-201 and 65A-17-202. 656 (3) The council: (a) may recommend appointments to the Great Salt Lake technical team created by the 657 658 Division of Forestry, Fire, and State Lands; and 659 (b) shall receive and use technical support from the Great Salt Lake technical team. 660 (4) The council shall assist the department, the Department of Environmental Quality, and 661 their applicable boards in accomplishing their responsibilities for the Great Salt Lake. 662 (5) The council shall report annually to the Natural Resources, Agriculture, and 663 Environmental Quality Appropriations Subcommittee on the council's activities. 664 Section 19. Section **79-2-201** is amended to read: 665 79-2-201. Department of Natural Resources created. 666 (1) There is created the Department of Natural Resources. 667 (2) The department comprises the following: 668 (a) Board of Water Resources, created in Section 73-10-1.5; 669 (b) Board of Oil, Gas, and Mining, created in Section 40-6-4; 670 (c) Office of Energy Development, created in Section 79-6-401; 671 (d) Wildlife Board, created in Section 23A-2-301; 672 (e) Board of the Utah Geological Survey, created in Section 79-3-301; 673 (f) Water Development Coordinating Council, created in Section 73-10c-3; 674 (g) Division of Water Rights, created in Section 73-2-1.1; 675 (h) Division of Water Resources, created in Section 73-10-18; 676 (i) Division of Forestry, Fire, and State Lands, created in Section 65A-1-4;

677	(j) Division of Oil, Gas, and Mining, created in Section 40-6-15;
678	(k) Division of State Parks, created in Section 79-4-201;
679	(l) Division of Outdoor Recreation, created in Section 79-7-201;
680	(m) Division of Wildlife Resources, created in Section 23A-2-201;
681	(n) Utah Geological Survey, created in Section 79-3-201;
682	(o) Utah Outdoor Recreation Infrastructure Advisory Committee, created in Section
683	79-7-206;
684	(p)(i) an advisory council that includes in the advisory council's duties advising on
685	state boating policy, authorized by Section 73-18-3.5; or
686	(ii) an advisory council that includes in the advisory council's duties advising on
687	off-highway vehicle use, authorized by Section 41-22-10;
688	(q) Wildlife Board Nominating Committee, created in Section 23A-2-302;
689	(r) Wildlife Regional Advisory Councils, created in Section 23A-2-303;
690	(s) Utah Watersheds Council, created in Section 73-10g-304;
691	(t) Utah Natural Resources Legacy Fund Board, created in Section 23A-3-305;[-and]
692	(u) Public Lands Policy Coordinating Office created in Section 63L-11-201[-]; and
693	(v) the Great Salt Lake commissioner, appointed under Section 73-32-201, and the
694	Office of the Great Salt Lake Commissioner, created in Section 73-32-301.
695	[(3) The department shall provide office space, furnishings, and supplies to the Great Salt
696	Lake commissioner appointed under Section 73-32-201, the Office of the Great Salt
697	Lake Commissioner created in Section 73-32-301, and support staff for the Office of the
698	Great Salt Lake Commissioner.]
699	Section 20. Repealer.
700	This bill repeals:
701	Section 63M-14-101, Title.
702	Section 21. Effective Date.
703	This bill takes effect on July 1, 2025.