1

Corrections Modifications

2025 GENERAL SESSION

STATE OF UTAH

Chief Sponsor: Derrin R. Owens
LONG TITLE
General Description:
This bill amends provisions related to corrections.
Highlighted Provisions:
This bill:
 amends which individuals in the custody of the Department of Corrections (the
department) may petition to have a sex designation change on a birth certificate;
• includes individuals on parole on the list of individuals to whom a government entity is
not required to respond regarding certain records requests;
clarifies that the department may independently investigate criminal allegations against:
 individuals in the custody of the department; and
 subject to certain limitations, employees of the department;
 amends the prison telephone surcharge account to allow revenue generated from
offenders using department tablets and other electronic devices to be placed in the
account;
 amends provisions regarding the substances administered by the department when
carrying out a judgment of death by lethal intravenous injection; and
makes technical and conforming changes.
Money Appropriated in this Bill:
None
Other Special Clauses:
None
Utah Code Sections Affected:
AMENDS:
26B-8-111, as last amended by Laws of Utah 2024, Chapter 296
63G-2-201, as last amended by Laws of Utah 2023, Chapters 173, 516
64-13-6, as last amended by Laws of Utah 2024, Chapters 144, 208
64-13-42 , as last amended by Laws of Utah 2024, Chapter 144
77-19-10 , as last amended by Laws of Utah 2021, Chapter 260

32 33 *Be it enacted by the Legislature of the state of Utah:* 34 Section 1. Section **26B-8-111** is amended to read: 35 26B-8-111. Birth certificate name or sex designation change -- Registration of court order and amendment of birth certificate. 36 37 (1) An individual may obtain a court order in accordance with Title 42, Names, to change 38 the name on the individual's birth certificate. 39 (2)(a) A court may grant a petition ordering a sex designation change on a birth 40 certificate if the court determines by clear and convincing evidence that the 41 individual seeking the sex designation change: 42 (i) is not involved in any kind of lawsuit; 43 (ii) is not [on probation or parole] an offender as defined in Section 64-13-1; 44 (iii) is not seeking the amendment: 45 (A) to commit a crime; 46 (B) to interfere with the rights of others; 47 (C) to avoid creditors; (D) to influence the sentence, fine, or conditions of imprisonment in a criminal 48 49 case; 50 (E) to commit fraud on the public; or 51 (F) for any other fraudulent purpose; 52 (iv) has transitioned from the sex designation of the biological sex at birth to the sex 53 sought in the petition; 54 (v) has outwardly expressed as the sex sought in the petition in a consistent and 55 uniform manner for at least six months; and 56 (vi) suffers from clinically significant distress or impairment due to the current sex 57 designation on the birth certificate. 58 (b) The court shall consider the following when making the determination described in 59 Subsection (2)(a)(iv): 60 (i) evidence of medical history, care, or treatment related to sex transitioning; and 61 (ii) evidence that the sex sought in the petition is sincerely held and part of the 62 individual's core identity. 63 (c)(i) An individual petitioning for a sex designation change under this section shall indicate on the petition whether the individual is registered with the state's Sex 64 65 and Kidnap Offender Registry.

66	(ii) Based on the disclosure described in Subsection (2)(c)(i), the court may request
67	additional information from an individual who is registered with the state's Sex
68	and Kidnap Offender Registry to determine whether to grant a petition under this
69	section.
70	(3)(a)(i) When determining whether to grant a sex designation change for a child
71	who is at least 15 years and six months old, unless the child is emancipated, the
72	court shall appoint, notwithstanding Subsection 78A-2-703(1), a guardian ad litem
73	for the child.
74	(ii) Notwithstanding Subsection 78A-2-703(7), the child's parent or guardian is
75	responsible for the costs of the guardian ad litem's services unless the court
76	determines the parent or guardian is indigent in accordance with Section
77	78A-2-302.
78	(b) The guardian ad litem shall provide the court relevant evidence, whether submitted
79	by the child or other sources of evidence, regarding the following:
80	(i) whether the child is capable of making decisions with long-term consequences
81	independently of the child's parent or guardian;
82	(ii) whether the child is mature and capable of appreciating the implications of the
83	decision to change the sex designation on the child's birth certificate; and
84	(iii) whether the child meets the other requirements of this section.
85	(c) The guardian of a child described in Subsection (3)(a) shall:
86	(i) give notice of the proceeding to any known parent of the child; and
87	(ii) provide the court with a declaration of the status of any divorce or custody matter
88	pertaining to the child, including the case name, case number, court, judge, and
89	current status of the case.
90	(d) The court shall:
91	(i) consider any objection given by a parent;
92	(ii) close the hearing on a petition for a sex designation change;
93	(iii) receive all evidence; and
94	(iv) make a determination as to whether:
95	(A) all of the requirements of Subsection (2) have been met; and
96	(B) the evidence supports a finding by clear and convincing evidence that the sex
97	designation change is in the best interest of the child and would not create a
98	risk of harm to the minor.
99	(4)(a) A court may not grant a petition for a sex designation change if:

100	(i) the birth certificate is for a child who is younger than 15 years and six months old;
101	or
102	(ii) the child's parent or guardian with legal custody has not given permission.
103	(b) An order granting a sex designation change under this section is not effective until
104	the individual is at least 16 years old.
105	(5) A petition for a sex designation under this section may be combined with a petition
106	under Title 42, Names.
107	(6)(a) Upon the receipt of a certified order granting a birth certificate amendment, any
108	required application, and an appropriate fee, the department shall issue:
109	(i) a birth certificate that does not indicate which fields were amended unless
110	requested by the individual; and
111	(ii) an amendment history of the birth certificate, including the fields of the birth
112	certificate that have been amended and the date of the amendment.
113	(b) The department shall retain a record of all amendments to a birth certificate,
114	including any amendment history issued by the department.
115	(7) The provisions of this section are severable.
116	(8) This section only applies to birth certificates issued by the state.
117	(9) The provisions of Title 76, Chapter 8, Part 5, Falsification in Official Matters, apply to
118	this section when applicable.
119	Section 2. Section 63G-2-201 is amended to read:
120	63G-2-201 . Provisions relating to records Public records Private, controlled,
121	protected, and other restricted records Disclosure and nondisclosure of records
122	Certified copy of record Limits on obligation to respond to record request.
123	(1)(a) Except as provided in Subsection (1)(b), a person has the right to inspect a public
124	record free of charge, and the right to take a copy of a public record during normal
125	working hours, subject to Sections 63G-2-203 and 63G-2-204.
126	(b) A right under Subsection (1)(a) does not apply with respect to a record:
127	(i) a copy of which the governmental entity has already provided to the person;
128	(ii) that is the subject of a records request that the governmental entity is not required
129	to fill under Subsection (7)(a)(v); or
130	(iii)(A) that is accessible only by a computer or other electronic device owned or
131	controlled by the governmental entity;
132	(B) that is part of an electronic file that also contains a record that is private,
133	controlled or protected and

134	(C) that the governmental entity cannot readily segregate from the part of the
135	electronic file that contains a private, controlled, or protected record.
136	(2) A record is public unless otherwise expressly provided by statute.
137	(3) The following records are not public:
138	(a) a record that is private, controlled, or protected under Sections 63G-2-302, 63G-2-303.
139	63G-2-304, and 63G-2-305; and
140	(b) a record to which access is restricted pursuant to court rule, another state statute,
141	federal statute, or federal regulation, including records for which access is governed
142	or restricted as a condition of participation in a state or federal program or for
143	receiving state or federal funds.
144	(4) Only a record specified in Section 63G-2-302, 63G-2-303, 63G-2-304, or 63G-2-305
145	may be classified private, controlled, or protected.
146	(5)(a) A governmental entity may not disclose a record that is private, controlled, or
147	protected to any person except as provided in Subsection (5)(b), Subsection (5)(c),
148	Section 63G-2-202, 63G-2-206, or 63G-2-303.
149	(b) A governmental entity may disclose a record that is private under Subsection
150	63G-2-302(2) or protected under Section 63G-2-305 to persons other than those
151	specified in Section 63G-2-202 or 63G-2-206 if the head of a governmental entity, or
152	a designee, determines that:
153	(i) there is no interest in restricting access to the record; or
154	(ii) the interests favoring access are greater than or equal to the interest favoring
155	restriction of access.
156	(c) In addition to the disclosure under Subsection (5)(b), a governmental entity may
157	disclose a record that is protected under Subsection 63G-2-305(51) if:
158	(i) the head of the governmental entity, or a designee, determines that the disclosure:
159	(A) is mutually beneficial to:
160	(I) the subject of the record;
161	(II) the governmental entity; and
162	(III) the public; and
163	(B) serves a public purpose related to:
164	(I) public safety; or
165	(II) consumer protection; and
166	(ii) the person who receives the record from the governmental entity agrees not to use
167	or allow the use of the record for advertising or solicitation purposes.

168	(6) A governmental entity shall provide a person with a certified copy of a record if:
169	(a) the person requesting the record has a right to inspect it;
170	(b) the person identifies the record with reasonable specificity; and
171	(c) the person pays the lawful fees.
172	(7)(a) In response to a request, a governmental entity is not required to:
173	(i) create a record;
174	(ii) compile, format, manipulate, package, summarize, or tailor information;
175	(iii) provide a record in a particular format, medium, or program not currently
176	maintained by the governmental entity;
177	(iv) fulfill a person's records request if the request unreasonably duplicates prior
178	records requests from that person;
179	(v) fill a person's records request if:
180	(A) the record requested is:
181	(I) publicly accessible online; or
182	(II) included in a public publication or product produced by the governmental
183	entity receiving the request; and
184	(B) the governmental entity:
185	(I) specifies to the person requesting the record where the record is accessible
186	online; or
187	(II) provides the person requesting the record with the public publication or
188	product and specifies where the record can be found in the public
189	publication or product; or
190	(vi) fulfill a person's records request if:
191	(A) the person has been determined under Section 63G-2-209 to be a vexatious
192	requester;
193	(B) the State Records Committee order determining the person to be a vexatious
194	requester provides that the governmental entity is not required to fulfill a
195	request from the person for a period of time; and
196	(C) the period of time described in Subsection (7)(a)(vi)(B) has not expired.
197	(b) A governmental entity shall conduct a reasonable search for a requested record.
198	(8)(a) Although not required to do so, a governmental entity may, upon request from the
199	person who submitted the records request, compile, format, manipulate, package,
200	summarize, or tailor information or provide a record in a format, medium, or program
201	not currently maintained by the governmental entity.

202	(b) In determining whether to fulfill a request described in Subsection (8)(a), a
203	governmental entity may consider whether the governmental entity is able to fulfill
204	the request without unreasonably interfering with the governmental entity's duties
205	and responsibilities.
206	(c) A governmental entity may require a person who makes a request under Subsection
207	(8)(a) to pay the governmental entity, in accordance with Section 63G-2-203, for
208	providing the information or record as requested.
209	(9)(a) Notwithstanding any other provision of this chapter, and subject to Subsection
210	(9)(b), a governmental entity is not required to respond to, or provide a record in
211	response to, a record request if the request is submitted by or in behalf of an
212	individual who is on parole or confined in a jail or other correctional facility
213	following the individual's conviction.
214	(b) Subsection (9)(a) does not apply to:
215	(i) the first five record requests submitted to the governmental entity by or in behalf
216	of an individual described in Subsection (9)(a) during any calendar year
217	requesting only a record that contains a specific reference to the individual; or
218	(ii) a record request that is submitted by an attorney of an individual described in
219	Subsection (9)(a).
220	(10)(a) A governmental entity may allow a person requesting more than 50 pages of
221	records to copy the records if:
222	(i) the records are contained in files that do not contain records that are exempt from
223	disclosure, or the records may be segregated to remove private, protected, or
224	controlled information from disclosure; and
225	(ii) the governmental entity provides reasonable safeguards to protect the public from
226	the potential for loss of a public record.
227	(b) If the requirements of Subsection (10)(a) are met, the governmental entity may:
228	(i) provide the requester with the facilities for copying the requested records and
229	require that the requester make the copies; or
230	(ii) allow the requester to provide the requester's own copying facilities and personne
231	to make the copies at the governmental entity's offices and waive the fees for
232	copying the records.
233	(11)(a) A governmental entity that owns an intellectual property right and that offers the
234	intellectual property right for sale or license may control by ordinance or policy the
235	duplication and distribution of the material based on terms the governmental entity

236	considers to be in the public interest.
237	(b) Nothing in this chapter shall be construed to limit or impair the rights or protections
238	granted to the governmental entity under federal copyright or patent law as a result of
239	its ownership of the intellectual property right.
240	(12) A governmental entity may not use the physical form, electronic or otherwise, in
241	which a record is stored to deny, or unreasonably hinder the rights of a person to inspect
242	and receive a copy of a record under this chapter.
243	(13) Subject to the requirements of Subsection (7), a governmental entity shall provide
244	access to an electronic copy of a record in lieu of providing access to its paper
245	equivalent if:
246	(a) the person making the request requests or states a preference for an electronic copy;
247	(b) the governmental entity currently maintains the record in an electronic format that is
248	reproducible and may be provided without reformatting or conversion; and
249	(c) the electronic copy of the record:
250	(i) does not disclose other records that are exempt from disclosure; or
251	(ii) may be segregated to protect private, protected, or controlled information from
252	disclosure without the undue expenditure of public resources or funds.
253	(14) In determining whether a record is properly classified as private under Subsection
254	63G-2-302(2)(d), the governmental entity, State Records Committee, local appeals
255	board, or court shall consider and weigh:
256	(a) any personal privacy interests, including those in images, that would be affected by
257	disclosure of the records in question; and
258	(b) any public interests served by disclosure.
259	Section 3. Section 64-13-6 is amended to read:
260	64-13-6 . Department duties.
261	(1) The department shall:
262	(a) protect the public through institutional care and confinement, and supervision in the
263	community of offenders where appropriate;
264	(b) implement court-ordered punishment of offenders;
265	(c) provide evidence-based and evidence-informed program opportunities for offenders
266	designed to reduce offenders' criminogenic and recidivism risks, including
267	behavioral, cognitive, educational, and career-readiness program opportunities;
268	(d) ensure that offender participation in all program opportunities described in
269	Subsection (1)(c) is voluntary;

270	(e) where appropriate, utilize offender volunteers as mentors in the program
271	opportunities described in Subsection (1)(c);
272	(f) provide treatment for sex offenders who are found to be treatable based upon criteria
273	developed by the department;
274	(g) provide the results of ongoing clinical assessment of sex offenders and objective
275	diagnostic testing to sentencing and release authorities;
276	(h) manage programs that take into account the needs and interests of victims, where
277	reasonable;
278	(i) supervise probationers and parolees as directed by statute and implemented by the
279	courts and the Board of Pardons and Parole;
280	(j) subject to Subsection (3), investigate criminal conduct involving offenders
281	incarcerated in a state correctional facility;
282	(k) cooperate and exchange information with other state, local, and federal law
283	enforcement agencies to achieve greater success in prevention and detection of crime
284	and apprehension of criminals;
285	(l) implement the provisions of Title 77, Chapter 28c, Interstate Compact for Adult
286	Offender Supervision;
287	(m) establish a case action plan based on appropriate validated risk, needs, and
288	responsivity assessments for each offender as follows:
289	(i)(A) if an offender is to be supervised in the community, the department shall
290	establish a case action plan for the offender no later than 60 days after the day
291	on which the department's community supervision of the offender begins; and
292	(B) if the offender is committed to the custody of the department, the department
293	shall establish a case action plan for the offender no later than 90 days after the
294	day on which the offender is committed to the custody of the department;
295	(ii) each case action plan shall:
296	(A) integrate an individualized, evidence-based, and evidence-informed treatment
297	and program plan with clearly defined completion requirements; and
298	(B) require that a case manager will:
299	(I) ensure that an assessment of the education level, occupational interests, and
300	aptitudes of the inmate has been completed;
301	(II) refer the inmate to a higher education student advisor at an institution
302	offering programs consistent with the inmate's interests and aptitudes for
303	advisement on educational preferences and plans:

304	(III) incorporate the inmate's interests, aptitudes, and student advisement into
305	an education plan consistent with the guidance provided by the Higher
306	Education and Corrections Council created in Section 53B-35-201; and
307	(IV) refer the inmate to the student advisor at the institution called for in the
308	case action plan for guidance and assistance with the education process;
309	(iii) the department shall share each newly established case action plan with the
310	sentencing and release authority within 30 days after the day on which the case
311	action plan is established; and
312	(iv) the department shall share any changes to a case action plan, including any
313	change in an offender's risk assessment, with the sentencing and release authority
314	within 30 days after the day of the change;
315	(n) ensure that an inmate has reasonable access to legal research;
316	(o) ensure that any training or certification required of a public official or public
317	employee, as those terms are defined in Section 63G-22-102, complies with Title
318	63G, Chapter 22, State Training and Certification Requirements, if the training or
319	certification is required:
320	(i) under this title;
321	(ii) by the department; or
322	(iii) by an agency or division within the department;
323	(p) when reporting on statewide recidivism, include the metrics and requirements
324	described in Section 63M-7-102;
325	(q) create a reentry division that focuses on the successful reentry of inmates into the
326	community;
327	(r) coordinate with the Board of Pardons and Parole regarding inmate records that are
328	necessary for the Board of Pardons and Parole to make necessary determinations
329	regarding an inmate; and
330	(s) ensure that inmate records regarding discipline, programs, and other relevant metrics
331	are:
332	(i) complete and updated in a timely manner; and
333	(ii) when applicable, shared with the Board of Pardons and Parole in a timely manner.
334	(2) The department may in the course of supervising probationers and parolees:
335	(a) respond to an individual's violation of one or more terms of the probation or parole in
336	accordance with the graduated and evidence-based processes established by the adult
337	sentencing and supervision length guidelines, as defined in Section 63M-7-401.1; and

338	(b) upon approval by the court or the Board of Pardons and Parole, impose as a sanction
339	for an individual's violation of the terms of probation or parole a period of
340	incarceration of not more than three consecutive days and not more than a total of
341	five days within a period of 30 days.
342	[(3)(a) By following the procedures in Subsection (3)(b), the department may
343	investigate the following occurrences at state correctional facilities:]
344	[(i) criminal conduct of departmental employees;]
345	[(ii) felony crimes resulting in serious bodily injury;]
346	[(iii) death of any person; or]
347	[(iv) aggravated kidnaping.]
348	[(b) Before investigating any occurrence specified in Subsection (3)(a), the department
349	shall:]
350	[(i) notify the sheriff or other appropriate law enforcement agency promptly after
351	ascertaining facts sufficient to believe an occurrence specified in Subsection (3)(a)
352	has occurred; and]
353	[(ii) obtain consent of the sheriff or other appropriate law enforcement agency to
354	conduct an investigation involving an occurrence specified in Subsection (3)(a).]
355	[(4) Upon request, the department shall provide copies of investigative reports of criminal
356	conduct to the sheriff or other appropriate law enforcement agencies.]
357	(3)(a) Subject to Subsection (3)(b), the department may conduct criminal investigations
358	regarding an allegation that:
359	(i) an offender has committed a criminal offense; or
360	(ii) an employee of the department has committed a criminal offense.
361	(b) If during a criminal investigation into an allegation of an employee of the department
362	committing a criminal offense as described in Subsection (3)(a)(ii), the department
363	determines that the allegation could be substantiated, the department shall turn the
364	criminal investigation over to another law enforcement agency to complete the
365	investigation.
366	[(5)] (4) (a) The executive director of the department, or the executive director's designee
367	if the designee possesses expertise in correctional programming, shall consult at least
368	annually with cognitive and career-readiness staff experts from the Utah system of
369	higher education and the State Board of Education to review the department's
370	evidence-based and evidence-informed treatment and program opportunities.
371	(b) Beginning in the 2022 interim, the department shall provide an annual report to the

372	Law Enforcement and Criminal Justice Interim Committee regarding:
373	(i) the department's implementation of and offender participation in evidence-based
374	and evidence-informed treatment and program opportunities designed to reduce
375	the criminogenic and recidivism risks of offenders over time; and
376	(ii) the progress of the department's implementation of the inmate program
377	requirements described in Section 64-13-50.
378	[(6)] (5)(a) As used in this Subsection $[(6):]$ (5):
379	(i) "Accounts receivable" means any amount owed by an offender arising from a
380	criminal judgment that has not been paid.
381	(ii) "Accounts receivable" includes unpaid fees, overpayments, fines, forfeitures,
382	surcharges, costs, interest, penalties, restitution to victims, third-party claims,
383	claims, reimbursement of a reward, and damages that an offender is ordered to
384	pay.
385	(b) The department shall collect and disburse, with any interest and any other costs
386	assessed under Section 64-13-21, an accounts receivable for an offender during:
387	(i) the parole period and any extension of that period in accordance with Subsection [
388	$\frac{(6)(c)}{(5)(c)}$; and
389	(ii) the probation period for which the court orders supervised probation and any
390	extension of that period by the department in accordance with Subsection
391	77-18-105(7).
392	(c)(i) If an offender has an unpaid balance of the offender's accounts receivable at
393	the time that the offender's sentence expires or terminates, the department shall be
394	referred to the sentencing court for the sentencing court to enter a civil judgment
395	of restitution and a civil accounts receivable as described in Section 77-18-114.
396	(ii) If the board makes an order for restitution within 60 days from the day on which
397	the offender's sentence expires or terminates, the board shall refer the order for
398	restitution to the sentencing court to be entered as a civil judgment of restitution as
399	described in Section 77-18-114.
400	(d) This Subsection [(6)] (5) only applies to offenders sentenced before July 1, 2021.
401	Section 4. Section 64-13-42 is amended to read:
402	64-13-42 . Prison Telephone Surcharge Account Funding inmate and offender
403	education and training programs.
404	(1)(a) There is created within the General Fund a restricted account known as the Prison
405	Telephone Surcharge Account.

406	(b) The Prison Telephone Surcharge Account consists of:
407	(i) revenue generated by the state from pay telephone services located at any
408	correctional facility as defined in Section 64-13-1;
409	(ii) interest on account money;
410	(iii)(A) money paid by inmates participating in postsecondary education provided
411	by the department; and
412	(B) money repaid by former inmates who have a written agreement with the
413	department to pay for a specified portion of the tuition costs under the
414	department's deferred tuition payment program;
415	(iv) money collected by the Office of State Debt Collection for debt described in
416	Subsection (1)(b)(iii);
417	(v) revenue generated from offenders using department tablets or other electronic
418	devices; and
419	[(v)] (vi) money appropriated by the Legislature.
420	(2) Upon appropriation by the Legislature, money from the Prison Telephone Surcharge
421	Account shall be used by the department for education and training programs for
422	offenders and inmates as defined in Section 64-13-1.
423	Section 5. Section 77-19-10 is amended to read:
424	77-19-10. Judgment of death Location and procedures for execution.
425	(1) The executive director of the Department of Corrections or a designee shall ensure that
426	the method of judgment of death specified in the warrant or as required under Section
427	77-18-113 is carried out at a secure correctional facility operated by the department and
428	at an hour determined by the department on the date specified in the warrant.
429	(2) When the judgment of death is to be carried out by lethal intravenous injection, the
430	executive director of the department or a designee shall select two or more persons
431	trained in accordance with accepted medical practices to administer intravenous
432	injections, who shall each administer a continuous intravenous injection,[-one of which
433	shall be of a lethal quantity of:]
434	[(a) sodium thiopental; or]
435	[(b) other equally or more effective substance sufficient to cause death.] consisting of
436	one or more substances of a type and amount that is sufficiently effective to cause
437	death without a substantial risk of severe pain.
438	(3) If the judgment of death is to be carried out by firing squad under Subsection
439	77-18-113(2), (3), or (4) the executive director of the department or a designee shall

- select a five-person firing squad of peace officers.
- 441 (4) Compensation for persons administering intravenous injections and for members of a
- firing squad under Subsection 77-18-113(2), (3), or (4) shall be in an amount determined
- by the director of the Division of Finance.
- 444 (5) Death under this section shall be certified by a physician.
- 445 (6) The department shall adopt and enforce rules governing procedures for the execution of
- judgments of death.
- 447 Section 6. **Effective Date.**
- This bill takes effect on May 7, 2025.