Todd Weiler proposes the following substitute bill:

1

Law Enforcement Quota Amendments

2025 GENERAL SESSION STATE OF UTAH

Chief Sponsor: Todd Weiler

House Sponsor:

2

5

15

17

LONG TITLE

4 General Description:

This bill concerns law enforcement quotas.

6 Highlighted Provisions:

- 7 This bill:
- 8 requires the Peace Officer Standards and Training Council to develop model standards
- 9 unrelated to law enforcement quotas to evaluate peace officer performance;
- restricts the State Commission on Criminal and Juvenile Justice from awarding a grant of
- state funds to an entity that violates the law enforcement quota prohibition;
- requires the attorney general to investigate potential law enforcement quota violations;
- 13 prohibits a political subdivision or law enforcement agency from:
- requiring or directing a peace officer to meet an arrest, citation, stop, or other quota; or
 - transferring, promoting, disciplining, or taking any other action against a peace officer
- 16 for reasons relating to an arrest, citation, stop, or other quota; and
 - makes technical and conforming changes.

18 Money Appropriated in this Bill:

- 19 None
- 20 Other Special Clauses:
- 21 None
- 22 Utah Code Sections Affected:
- 23 AMENDS:
- 24 **53-6-107**, as last amended by Laws of Utah 2024, Chapter 163
- 25 **63M-7-218**, as last amended by Laws of Utah 2024, Chapter 345
- 26 **67-5-1**, as last amended by Laws of Utah 2024, Chapters 2, 74 and 348
- 27 **77-7-27**, as enacted by Laws of Utah 2018, Chapter 289

29	Be it enacted by the Legislature of the state of Utah:
30	Section 1. Section 53-6-107 is amended to read:
31	53-6-107. General duties of council.
32	(1) The council shall:
33	(a) advise the director regarding:
34	(i) the approval, certification, or revocation of certification of any certified academy
35	established in the state;
36	(ii) minimum courses of study, attendance requirements, and the equipment and
37	facilities to be required at a certified academy;
38	(iii) minimum qualifications for instructors at a certified academy;
39	(iv) the minimum basic training requirements that peace officers shall complete
40	before receiving certification;
41	(v) the minimum basic training requirements that dispatchers shall complete before
42	receiving certification; and
43	(vi) categories or classifications of advanced in-service training programs and
44	minimum courses of study and attendance requirements for the categories or
45	classifications;
46	(b) recommend that studies, surveys, or reports, or all of them be made by the director
47	concerning the implementation of the objectives and purposes of this chapter;
48	(c) make recommendations and reports to the commissioner and governor from time to
49	time;
50	(d) choose from the sanctions to be imposed against certified peace officers as provided
51	in Section 53-6-211, and dispatchers as provided in Section 53-6-309;
52	(e) establish and annually review:
53	(i) minimum use of force standards for all peace officers in the state;
54	(ii) minimum standards for officer intervention and the reporting of police
55	misconduct based on Section 53-6-210.5; and
56	(iii) the best practices for investigating sexual assaults;
57	(f) in consultation with the Utah Victim Services Commission's subcommittee on rape
58	and sexual assault created in Subsection 63M-7-903(5)(b), create and, if necessary,
59	annually update a model sexual assault investigation policy based on the best
60	practices established in Subsection (1)(e)(iii) that can be adopted and used by a law
61	enforcement agency;
62	(g) develop model standards regarding the evaluation of peace officer performance

96

63	based on objective criteria that do not rely on a law enforcement quota, as def	ined in
64	<u>Section 77-7-27;</u> and	
65	[(g)] (h) perform other acts as necessary to carry out the duties of the council in t	his
66	chapter.	
67	(2) The council may approve special function officers for membership in the Public S	Safety
68	Retirement System in accordance with Sections 49-14-201 and 49-15-201.	
69	Section 2. Section 63M-7-218 is amended to read:	
70	63M-7-218 . State grant requirements.	
71	(1) Except as provided in Subsection (2), the commission may not award a grant of st	ate
72	funds to an entity subject to, and not in compliance with, the reporting requirement	nts in
73	Subsection 63A-16-1002(4).	
74	(2) The commission may award a grant to an entity under Section 63A-16-1003 even	if the
75	entity is not in compliance with the reporting requirements described in Subsection	n
76	63A-16-1002(4).	
77	(3) Beginning July 1, 2025, the commission may not award any grant of state funds to	o an
78	entity <u>:</u>	
79	(a) [-]subject to the requirements under Sections 53-21-102 and 53-21-104.3, if the	ne
80	commission has determined under Subsection 63M-7-204(1)(aa) that the entire	ty is
81	currently not eligible to receive state grant funds under this section[-] ; or	
82	(b) subject to, and in violation of, Section 77-7-27, law enforcement quota prohib	oition,
83	as reported to the commission by the attorney general under Sections 67-5-1	<u>and</u>
84	<u>77-7-27.</u>	
85	Section 3. Section 67-5-1 is amended to read:	
86	67-5-1 . General duties Restrictions.	
87	(1) The attorney general shall:	
88	(a) perform all duties in a manner consistent with the attorney-client relationship	under
89	Section 67-5-17;	
90	(b) except as provided in Sections 10-3-928 and 17-18a-403, attend the Supreme	Court
91	and the Court of Appeals of this state, and all courts of the United States, and	
92	prosecute or defend all causes to which the state or any officer, board, or com-	mission
93	of the state in an official capacity is a party, and take charge, as attorney, of a	ll civil
94	legal matters in which the state is interested;	
95	(c) after judgment on any cause referred to in Subsection (1)(b), direct the issuan	ce of

process as necessary to execute the judgment;

126

127

128

129

130

- 97 (d) account for, and pay over to the proper officer, all money that comes into the 98 attorney general's possession that belongs to the state; 99 (e) keep a file of all cases in which the attorney general is required to appear, including any documents and papers showing the court in which the cases have been instituted 100 and tried, and whether they are civil or criminal, and: 101 102 (i) if civil, the nature of the demand, the stage of proceedings, and, when prosecuted 103 to judgment, a memorandum of the judgment and of any process issued if 104 satisfied, and if not satisfied, documentation of the return of the sheriff; 105 (ii) if criminal, the nature of the crime, the mode of prosecution, the stage of 106 proceedings, and, when prosecuted to sentence, a memorandum of the sentence 107 and of the execution, if the sentence has been executed, and, if not executed, the 108 reason for the delay or prevention; and 109 (iii) deliver this information to the attorney general's successor in office; 110 (f) exercise supervisory powers over the district and county attorneys of the state in all 111 matters pertaining to the duties of the district and county attorneys' offices, including 112 the authority described in Subsection (2); (g) give the attorney general's opinion in writing and without fee, when required, upon 113 114 any question of law relating to the office of the requester: 115 (i) in accordance with Section 67-5-1.1, to the Legislature or either house; 116 (ii) to any state officer, board, or commission; and 117 (iii) to any county attorney or district attorney; (h) when required by the public service or directed by the governor, assist any county, 118 119 district, or city attorney in the discharge of county, district, or city attorney's duties; 120 (i) purchase in the name of the state, under the direction of the state Board of Examiners, 121 any property offered for sale under execution issued upon judgments in favor of or 122 for the use of the state, and enter satisfaction in whole or in part of the judgments as 123 the consideration of the purchases; 124 (j) when the property of a judgment debtor in any judgment mentioned in Subsection 125 (1)(i) has been sold under a prior judgment, or is subject to any judgment, lien, or
 - (1)(i) has been sold under a prior judgment, or is subject to any judgment, lien, or encumbrance taking precedence of the judgment in favor of the state, redeem the property, under the direction of the state Board of Examiners, from the prior judgment, lien, or encumbrance, and pay all money necessary for the redemption, upon the order of the state Board of Examiners, out of any money appropriated for these purposes;

131

132

133

134

135

136

137

138

139

140

141

142

143

144

145

146

147

148

149

150

151

152

153

154

155

156

157

158

159

160

161

162

163

164

- (k) when in the attorney general's opinion it is necessary for the collection or enforcement of any judgment, institute and prosecute on behalf of the state any action or proceeding necessary to set aside and annul all conveyances fraudulently made by the judgment debtors, and pay the cost necessary to the prosecution, when allowed by the state Board of Examiners, out of any money not otherwise appropriated;
 - (l) discharge the duties of a member of all official boards of which the attorney general is or may be made a member by the Utah Constitution or by the laws of the state, and other duties prescribed by law;
 - (m) institute and prosecute proper proceedings in any court of the state or of the United States to restrain and enjoin corporations organized under the laws of this or any other state or territory from acting illegally or in excess of their corporate powers or contrary to public policy, and in proper cases forfeit their corporate franchises, dissolve the corporations, and wind up their affairs;
 - (n) institute investigations for the recovery of all real or personal property that may have escheated or should escheat to the state, and for that purpose, subpoena any persons before any of the district courts to answer inquiries and render accounts concerning any property, examine all books and papers of any corporations, and when any real or personal property is discovered that should escheat to the state, institute suit in the district court of the county where the property is situated for its recovery, and escheat that property to the state;
 - (o) administer the Children's Justice Center as a program to be implemented in various counties pursuant to Sections 67-5b-101 through 67-5b-107;
 - (p) assist the Constitutional Defense Council as provided in Title 63C, Chapter 4a, Constitutional and Federalism Defense Act;
 - (q) pursue any appropriate legal action to implement the state's public lands policy established in Section 63C-4a-103;
 - (r) investigate and prosecute violations of all applicable state laws relating to fraud in connection with the state Medicaid program and any other medical assistance program administered by the state, including violations of Title 26B, Chapter 3, Part 11, Utah False Claims Act;
 - (s) investigate and prosecute complaints of abuse, neglect, or exploitation of patients:
 - (i) in health care facilities that receive payments under the state Medicaid program;
 - (ii) in board and care facilities, as defined in the federal Social Security Act, 42 U.S.C. Sec. 1396b(q)(4)(B), regardless of the source of payment to the board and

165	care facility; and
166	(iii) who are receiving medical assistance under the Medicaid program as defined in
167	Section 26B-3-101 in a noninstitutional or other setting;
168	(t)(i) report at least twice per year to the Legislative Management Committee on any
169	pending or anticipated lawsuits, other than eminent domain lawsuits, that might:
170	(A) cost the state more than \$500,000; or
171	(B) require the state to take legally binding action that would cost more than
172	\$500,000 to implement; and
173	(ii) if the meeting is closed, include an estimate of the state's potential financial or
174	other legal exposure in that report;
175	(u)(i) submit a written report to the committees described in Subsection (1)(u)(ii) that
176	summarizes any lawsuit or decision in which a court or the Office of the Attorney
177	General has determined that a state statute is unconstitutional or unenforceable
178	since the attorney general's last report under this Subsection (1)(u), including any:
179	(A) settlements reached;
180	(B) consent decrees entered;
181	(C) judgments issued;
182	(D) preliminary injunctions issued;
183	(E) temporary restraining orders issued; or
184	(F) formal or informal policies of the Office of the Attorney General to not
185	enforce a law; and
186	(ii) at least 30 days before the Legislature's May and November interim meetings,
187	submit the report described in Subsection (1)(u)(i) to:
188	(A) the Legislative Management Committee;
189	(B) the Judiciary Interim Committee; and
190	(C) the Law Enforcement and Criminal Justice Interim Committee;
191	(v) if the attorney general operates the Office of the Attorney General or any portion of
192	the Office of the Attorney General as an internal service fund agency in accordance
193	with Section 67-5-4, submit to the rate committee established in Section 67-5-34:
194	(i) a proposed rate and fee schedule in accordance with Subsection 67-5-34(4); and
195	(ii) any other information or analysis requested by the rate committee;
196	(w) before the end of each calendar year, create an annual performance report for the
197	Office of the Attorney General and post the report on the attorney general's website;
198	(x) ensure that any training required under this chapter complies with Title 63G, Chapter

199	22, State Training and Certification Requirements;
200	(y) notify the legislative general counsel in writing within three business days after the
201	day on which the attorney general is officially notified of a claim, regardless of
202	whether the claim is filed in state or federal court, that challenges:
203	(i) the constitutionality of a state statute;
204	(ii) the validity of legislation; or
205	(iii) any action of the Legislature;
206	(z)(i) notwithstanding Title 63G, Chapter 6a, Utah Procurement Code, provide a
207	special advisor to the Office of the Governor and the Office of the Attorney
208	General in matters relating to Native American and tribal issues to:
209	(A) establish outreach to the tribes and affected counties and communities; and
210	(B) foster better relations and a cooperative framework; and
211	(ii) annually report to the Executive Offices and Criminal Justice Appropriations
212	Subcommittee regarding:
213	(A) the status of the work of the special advisor described in Subsection (1)(z)(i)
214	and
215	(B) whether the need remains for the ongoing appropriation to fund the special
216	advisor described in Subsection $(1)(z)(i)$; [and]
217	(aa)(i) enforce compliance with Title 63G, Chapter 31, Distinctions on the Basis of
218	Sex, in accordance with Section 63G-31-401; and
219	(ii) report to the Legislative Management Committee, upon request, regarding the
220	attorney general's enforcement under this Subsection (1)(aa)[-];
221	(bb) ensure compliance with Title 53B, Chapter 27, Part 6, Student Legal Representation
222	by:
223	(i) establishing a process to track the number of complaints submitted by students;
224	(ii) pursuing civil action to enforce statutory protections; and
225	(iii) no later than November 1 each year, reporting to the Judiciary Interim
226	Committee regarding the attorney general's enforcement under this Subsection [
227	(1)(aa)] (1)(bb); and
228	(cc) investigate complaints of a violation of Section 77-7-27, law enforcement quota
229	prohibition, and report a substantiated violation to the State Commission on Criminal
230	and Juvenile Justice under Section 63M-7-218.
231	(2)(a) The attorney general may require a district attorney or county attorney of the state
232	to, upon request, report on the status of public business entrusted to the district or

233	county attorney's charge.	
234	(b) The attorney general may review investigation results de novo and file criminal	
235	charges, if warranted, in any case involving a first degree felony, if:	
236	(i) a law enforcement agency submits investigation results to the county attorney or	•
237	district attorney of the jurisdiction where the incident occurred and the county	
238	attorney or district attorney:	
239	(A) declines to file criminal charges; or	
240	(B) fails to screen the case for criminal charges within six months after the law	
241	enforcement agency's submission of the investigation results; and	
242	(ii) after consultation with the county attorney or district attorney of the jurisdiction	1
243	where the incident occurred, the attorney general reasonably believes action by	the
244	attorney general would not interfere with an ongoing investigation or prosecution	n
245	by the county attorney or district attorney of the jurisdiction where the incident	
246	occurred.	
247	(c) If the attorney general decides to conduct a review under Subsection (2)(b), the	
248	district attorney, county attorney, and law enforcement agency shall, within 14 days	i
249	after the day on which the attorney general makes a request, provide the attorney	
250	general with:	
251	(i) all information relating to the investigation, including all reports, witness lists,	
252	witness statements, and other documents created or collected in relation to the	
253	investigation;	
254	(ii) all recordings, photographs, and other physical or digital media created or	
255	collected in relation to the investigation;	
256	(iii) access to all evidence gathered or collected in relation to the investigation; and	
257	(iv) the identification of, and access to, all officers or other persons who have	
258	information relating to the investigation.	
259	(d) If a district attorney, county attorney, or law enforcement agency fails to timely	
260	comply with Subsection (2)(c), the attorney general may seek a court order	
261	compelling compliance.	
262	(e) If the attorney general seeks a court order under Subsection (2)(d), the court shall	
263	grant the order unless the district attorney, county attorney, or law enforcement	
264	agency shows good cause and a compelling interest for not complying with	
265	Subsection (2)(c).	
266	(3) The attorney general:	

267	(a) is a full-time employee of the state; and
268	(b) may not engage in the private practice of law.
269	Section 4. Section 77-7-27 is amended to read:
270	77-7-27 . Law enforcement quota prohibition.
271	(1) As used in this section:
272	(a) "Law enforcement agency" means an entity of the state, or a political subdivision of
273	the state, that exists primarily to prevent and detect crime and enforce criminal laws,
274	statutes, or ordinances.
275	(b) "Law enforcement quota" means any requirement or [minimum standard] measure
276	regarding the number or percentage of warnings, citations, stops, or arrests made by a
277	law enforcement officer.
278	(2) A political subdivision or law enforcement agency employing a peace officer may not:
279	(a) require or direct that a peace officer meet a law enforcement quota;
280	(b) evaluate, promote, compensate, reward, or discipline a peace officer on the basis of a
281	law enforcement quota; or
282	(c) transfer a peace officer from an employment assignment on the basis of a law
283	enforcement quota.
284	(3) Subsection (2) does not prohibit a political subdivision or law enforcement agency from
285	including a peace officer's engagement with the community or enforcement activity.
286	including a metric based on the peace officer's interactions with members of the
287	community, as part of an overall determination of the peace officer's performance.
288	(4) The attorney general shall investigate an alleged violation of this section in accordance
289	with Section 67-5-1.
290	Section 5. Effective Date.

This bill takes effect on May 7, 2025.

291