

Tyler Clancy proposes the following substitute bill:

Offender Supervision Amendments

2026 GENERAL SESSION

STATE OF UTAH

Chief Sponsor: Tyler Clancy

Senate Sponsor: Michael K. McKell

LONG TITLE

General Description:

This bill addresses provisions related to supervision of offenders.

Highlighted Provisions:

This bill:

▶ allows a court to order the Division of Adult Probation and Parole to supervise an individual convicted of class B misdemeanors ~~§~~ → **[if the Division of Adult Probation**

and

Parole consents to supervise the individual] under certain circumstances ← ~~§~~ ;

▶ requires the board, if considering whether to parole an offender who has previously been paroled and had the offender's parole revoked due to a new criminal offense, to consider the facts and circumstances of the new criminal offense in determining whether the offender should be paroled again;

▶ allows the board, with certain exceptions, to only consider a pardon for an offender who has committed an offense that requires the offender to register on the Sex, Kidnap, and Child Abuse Offender Registry (the registry) if:

- for a sex offender required to register on the registry for 10 years, 10 years have passed from when the sex offender entered the community after the sex offender's conviction; or

- for a sex offender required to register on the registry for the sex offender's lifetime, 20 years have passed from when the sex offender entered the community after the sex offender's conviction; and

▶ adds to the requirements for the board to meet before the board may parole an offender before the offender's minimum term of imprisonment has been met.

Money Appropriated in this Bill:

None

28 **Other Special Clauses:**

29 None

30 **Utah Code Sections Affected:**

31 AMENDS:

32 **64-14-204**, as renumbered and amended by Laws of Utah 2025, Chapter 214

33 **77-18-105**, as last amended by Laws of Utah 2025, First Special Session, Chapter 17

34 **77-27-5**, as last amended by Laws of Utah 2025, Chapters 476, 526

35 **77-27-9**, as last amended by Laws of Utah 2022, Chapter 430

36 ENACTS:

37 **77-27-5.6**, Utah Code Annotated 1953

38 REPEALS:

39 **77-27-31**, as enacted by Laws of Utah 1980, Chapter 15



41 *Be it enacted by the Legislature of the state of Utah:*

42 Section 1. Section **64-14-204** is amended to read:

43 **64-14-204 . Supervision of sentenced offenders placed in community --**

44 **Rulemaking -- POST certified parole or probation officers and peace officers -- Duties --**

45 **Supervision fee -- Coordination with local mental health authority.**

46 (1)(a) The division, except as otherwise provided by law, shall supervise a sentenced
47 offender placed in the community if the offender:

48 (i)(A) is placed on probation by a court;

49 (B) is released on parole by the Board of Pardons and Parole; or

50 (C) is accepted for supervision under the terms of the Interstate Compact for the
51 Supervision of Parolees and Probationers; and

52 (ii) has been convicted of:

53 (A) a felony;

54 (B) a class A misdemeanor when an element of the offense is the use or attempted
55 use of physical force against an individual or property;~~[-or]~~

56 (C) notwithstanding Subsection (1)(a)(ii)(B), a class A misdemeanor if the
57 division is ordered by a court to supervise the offender under Section 77-18-105~~[-]~~ ;

58 or

59 (D) a class B misdemeanor if the division is ordered by a court to supervise the

60 offender under ~~§~~ → [Section 77-18-105 and the division consents to supervise

60a the.] ← ~~§~~

- 61 **Ŝ** → **[offender]** **Subsection 77-18-105(5)(b)(iii)** ← **Ŝ** .
- 62 (b) If a sentenced offender participates in substance use treatment or a residential
63 vocational or life skills program, as defined in Section 13-53-102, while under
64 supervision on probation or parole, the division shall monitor the offender's
65 compliance with and completion of the treatment or program.
- 66 (c) The department shall establish standards for:
- 67 (i) the supervision of offenders in accordance with the adult sentencing and
68 supervision length guidelines, as defined in Section 63M-7-401.1, giving priority,
69 based on available resources, to felony offenders and offenders sentenced under
70 Subsection 58-37-8 (2)(b)(ii); and
- 71 (ii) the monitoring described in Subsection (1)(b).
- 72 (2) The division shall apply the graduated and evidence-based responses established in the
73 adult sentencing and supervision length guidelines, as defined in Section 63M-7-401.1,
74 to facilitate a prompt and appropriate response to an individual's violation of the terms of
75 probation or parole, including:
- 76 (a) sanctions to be used in response to a violation of the terms of probation or parole; and
77 (b) requesting approval from the court or Board of Pardons and Parole to impose a
78 sanction for an individual's violation of the terms of probation or parole, for a period
79 of incarceration of not more than three consecutive days and not more than a total of
80 six days within a period of 30 days.
- 81 (3) The division shall implement a program of graduated incentives as established in the
82 adult sentencing and supervision length guidelines, as defined in Section 63M-7-401.1
83 to facilitate the department's prompt and appropriate response to an offender's:
- 84 (a) compliance with the terms of probation or parole; or
85 (b) positive conduct that exceeds those terms.
- 86 (4)(a) The department shall, in collaboration with the State Commission on Criminal and
87 Juvenile Justice and the Division of Substance Use and Mental Health, create
88 standards and procedures for the collection of information, including cost savings
89 related to recidivism reduction and the reduction in the number of inmates, related to
90 the use of the graduated and evidence-based responses and graduated incentives, and
91 offenders' outcomes.
- 92 (b) The collected information shall be provided to the State Commission on Criminal
93 and Juvenile Justice not less frequently than annually on or before August 31.
- 94 (5) Employees of the division who are POST certified as law enforcement officers or

95 correctional officers and who are designated as parole and probation officers by the
96 executive director have the following duties:

- 97 (a) monitoring, investigating, and supervising a parolee's or probationer's compliance
98 with the conditions of the parole or probation agreement;
- 99 (b) investigating or apprehending any offender who has escaped from the custody of the
100 department or absconded from supervision by the division;
- 101 (c) supervising any offender during transportation; or
- 102 (d) collecting DNA specimens when the specimens are required under Section 53-10-404.

103 (6)(a)(i) A monthly supervision fee of \$30 shall be collected from each offender on
104 probation or parole.

105 (ii) The fee described in Subsection (6)(a)(i) may be suspended or waived by the
106 division upon a showing by the offender that imposition would create a substantial
107 hardship or if the offender owes restitution to a victim.

108 (b)(i) The department shall make rules in accordance with Title 63G, Chapter 3, Utah
109 Administrative Rulemaking Act, specifying the criteria for suspension or waiver
110 of the supervision fee and the circumstances under which an offender may request
111 a hearing.

112 (ii) In determining whether the imposition of the supervision fee would constitute a
113 substantial hardship, the division shall consider the financial resources of the
114 offender and the burden that the fee would impose, with regard to the offender's
115 other obligations.

116 (c) The division shall deposit money received from the monthly supervision fee
117 established in this Subsection (6) into the General Fund as a parole and probation
118 dedicated credit to be used to cover costs incurred in the collection of the fee and in
119 the development of offender supervision programs.

120 (7)(a) For offenders placed on probation under Section 77-18-105 or parole under
121 Subsection 76-3-202(2)(a) on or after October 1, 2015, but before January 1, 2019,
122 the division shall establish a program allowing an offender to earn a reduction credit
123 of 30 days from the offender's period of probation or parole for each month the
124 offender complies with the terms of the offender's probation or parole agreement,
125 including the case action plan.

126 (b)(i) For offenders placed on probation under Section 77-18-105 or parole under
127 Section 76-3-202 on or after July 1, 2026, the division shall establish a program,
128 consistent with the adult sentencing and supervision length guidelines, as defined

- 129 in Section 63M-7-401.1, to provide incentives for an offender that maintains
130 eligible employment, as defined in Section 64-13g-101.
- 131 (ii) The program under Subsection (7)(b)(i) may include a credit towards the
132 reduction of the length of supervision for an offender at a rate of up to 30 days for
133 each month that the offender maintains eligible employment, as defined in Section
134 64-13g-101.
- 135 (iii) A court, or the Board of Pardons and Parole, is not required to grant a request for
136 termination of supervision under the program described in this Subsection (7)(b) if
137 the court, or the Board of Pardons and Parole, finds that:
- 138 (A) the offender presents a substantial risk to public safety;
139 (B) termination would prevent the offender from completing risk reduction
140 programming or treatment; or
141 (C) the eligibility criteria for termination of supervision, as established in the adult
142 sentencing and supervision length guidelines, as defined in Section
143 63M-7-401.1, have not been met.
- 144 (iv) This Subsection (7)(b) does not prohibit the division, or another supervision
145 services provider, from requesting termination of supervision based on the
146 eligibility criteria in the adult sentencing and supervision length guidelines, as
147 defined in Section 63M-7-401.1.
- 148 (c) The division shall:
- 149 (i) maintain a record of credits earned by an offender under this Subsection (7); and
150 (ii) request from the court or the Board of Pardons and Parole the termination of
151 probation or parole not fewer than 30 days prior to the termination date that
152 reflects the credits earned under this Subsection (7).
- 153 (d) This Subsection (7) does not prohibit the division from requesting a termination date
154 earlier than the termination date established by earned credits under Subsection (7)(c).
- 155 (e) The court or the Board of Pardons and Parole shall terminate an offender's probation
156 or parole upon completion of the period of probation or parole accrued by time
157 served and credits earned under this Subsection (7) unless the court or the Board of
158 Pardons and Parole finds that termination would interrupt the completion of a
159 necessary treatment program, in which case the termination of probation or parole
160 shall occur when the treatment program is completed.
- 161 (f) The department shall report annually to the State Commission on Criminal and
162 Juvenile Justice on or before August 31:

- 163 (i) the number of offenders who have earned probation or parole credits under this
164 Subsection (7) in one or more months of the preceding fiscal year and the
165 percentage of the offenders on probation or parole during that time that this
166 number represents;
- 167 (ii) the average number of credits earned by those offenders who earned credits;
- 168 (iii) the number of offenders who earned credits by county of residence while on
169 probation or parole;
- 170 (iv) the cost savings associated with sentencing reform programs and practices; and
171 (v) a description of how the savings will be invested in treatment and
172 early-intervention programs and practices at the county and state levels.
- 173 (8)(a) The department shall coordinate with a local mental health authority to complete
174 the requirements of this Subsection (8) for an offender who:
- 175 (i) is a habitual offender as that term is defined in Section 77-18-102;
- 176 (ii) has a mental illness as that term is defined in Section 26B-5-301; and
177 (iii) based on a risk and needs assessment:
- 178 (A) is at a high risk of reoffending; and
179 (B) has risk factors that may be addressed by available community-based services.
- 180 (b) For an offender described in Subsection (8)(a), at any time clinically appropriate or
181 at least three months before termination of an offender's parole or expiration of an
182 offender's sentence, the department shall coordinate with the Department of Health
183 and Human Services and the relevant local mental health authority to provide
184 applicable clinical assessments and transitional treatment planning and services for
185 the offender so that the offender may receive appropriate treatment and support
186 services after the termination of parole or expiration of sentence.
- 187 (c) The local mental health authority may determine whether the offender:
- 188 (i) meets the criteria for civil commitment;
- 189 (ii) meets the criteria for assisted outpatient treatment; or
190 (iii) would benefit from assignment to an assertive community treatment team or
191 available community-based services.
- 192 (d) Based on the local mental health authority's determination under Subsection (8)(c),
193 the local mental health authority shall, as appropriate:
- 194 (i) initiate an involuntary commitment court proceeding;
- 195 (ii) file a written application for assisted outpatient treatment; or
196 (iii) seek to have the offender assigned to an assertive community treatment team or

197 available community-based services.

198 (e) On or before November 1, 2025, the department shall provide a report to the Law
199 Enforcement and Criminal Justice Interim Committee regarding any proposed
200 changes to the requirements in this Subsection (8), including whether the
201 requirements of this Subsection (8) should also apply to any other category of
202 offenders.

203 Section 2. Section **77-18-105** is amended to read:

204 **77-18-105 . Pleas held in abeyance -- Suspension of a sentence -- Probation --**
205 **Supervision -- Terms and conditions of probation -- Time periods for probation -- Bench**
206 **supervision for payments on criminal accounts receivable.**

207 (1) If a defendant enters a plea of guilty or no contest in conjunction with a plea in
208 abeyance agreement, the court may hold the plea in abeyance:

- 209 (a) in accordance with Chapter 2a, Pleas in Abeyance; and
210 (b) under the terms of the plea in abeyance agreement.

211 (2) If a defendant is convicted, the court:

- 212 (a) shall impose a sentence in accordance with Section 76-3-201; and
213 (b) subject to Subsection (5), may suspend the execution of the sentence and place the
214 defendant:
215 (i) on probation under the supervision of the division;
216 (ii) on probation under the supervision of an agency of a local government or a
217 private organization; or
218 (iii) on court probation under the jurisdiction of the sentencing court.

219 (3)(a) The legal custody of all probationers under the supervision of the division is with
220 the department.

221 (b) The legal custody of all probationers under the jurisdiction of the sentencing court is
222 vested as ordered by the court.

223 (c) The court has continuing jurisdiction over all probationers.

224 (4)(a) Court probation may include an administrative level of services, including
225 notification to the sentencing court of scheduled periodic reviews of the probationer's
226 compliance with conditions.

227 (b) Supervised probation services provided by the division, an agency of a local
228 government, or a private organization shall specifically address the defendant's risk
229 of reoffending as identified by a screening or an assessment.

230 (c) If a court orders supervised probation and determines that a public probation

231 provider is unavailable or inappropriate to supervise the defendant, the court shall
 232 make available to the defendant the list of private probation providers prepared by a
 233 criminal justice coordinating council under Section 17E-2-201.

234 (5)(a) Before ordering supervised probation, the court shall consider the supervision
 235 costs to the defendant for each entity that can supervise the defendant.

236 (b)(i) A court may order an agency of a local government to supervise the probation
 237 for an individual convicted of any crime if:

238 (A) the agency has the capacity to supervise the individual; and

239 (B) the individual's supervision needs will be met by the agency.

240 (ii) A court may only order:

241 (A) except as provided in Subsection (5)(b)(iii), the division to supervise the
 242 probation for an individual convicted of a class A misdemeanor or any felony;

243 or

244 (B) a private organization to supervise the probation for an individual convicted of
 245 a class A, B, or C misdemeanor or an infraction.

246 (iii) A court may order the division to supervise the probation for an individual
 247 convicted of a class B misdemeanor if ~~§~~ :

247a (A) [-] **the individual has previously been convicted of 5 class B**
 247b **misdemeanors;**

247c (B) **the court determines the individual is currently homeless; and**

247d (C) ~~←§~~ the division consents to supervise the
 248 offender.

249 (c) A court may not order a specific private organization to supervise an individual
 250 unless there is only one private organization that can provide the specific supervision
 251 services required to meet the individual's supervision needs.

252 (6)(a) If a defendant is placed on probation, the court may order the defendant as a
 253 condition of the defendant's probation:

254 (i) to provide for the support of persons for whose support the defendant is legally
 255 liable;

256 (ii) to participate in available treatment programs, including any treatment program in
 257 which the defendant is currently participating if the program is acceptable to the
 258 court;

259 (iii) be voluntarily admitted to the custody of the Division of Substance Use and
 260 Mental Health for treatment at the Utah State Hospital in accordance with Section

- 261 77-18-106;
- 262 (iv) if the defendant is on probation for a felony offense, to serve a period of time as
- 263 an initial condition of probation that does not exceed one year in a county jail
- 264 designated by the department, after considering any recommendation by the court
- 265 as to which jail the court finds most appropriate;
- 266 (v) to serve a term of home confinement in accordance with Section 77-18-107;
- 267 (vi) to participate in compensatory service programs, including the compensatory
- 268 service program described in Section 76-3-410;
- 269 (vii) to pay for the costs of investigation, probation, or treatment services;
- 270 (viii) to pay restitution to a victim with interest in accordance with Chapter 38b,
- 271 Crime Victims Restitution Act; or
- 272 (ix) to comply with other terms and conditions the court considers appropriate to
- 273 ensure public safety or increase a defendant's likelihood of success on probation.
- 274 (b) If a defendant is placed on probation and a condition of the defendant's probation is
- 275 routine or random drug testing, the defendant shall sign a waiver consistent with the
- 276 Health Insurance Portability and Accountability Act, 42 U.S.C. Sec. 1320d et seq.,
- 277 allowing the treatment provider conducting the drug testing to notify the defendant's
- 278 supervising probation officer regarding the results of the defendant's drug testing.
- 279 (c)(i) Notwithstanding Subsection (6)(a)(iv), the court may modify the probation of a
- 280 defendant to include a period of time that is served in a county jail immediately
- 281 before the termination of probation as long as that period of time does not exceed
- 282 one year.
- 283 (ii) If a defendant is ordered to serve time in a county jail as a sanction for a
- 284 probation violation, the one-year limitation described in Subsection (6)(a)(iv) or
- 285 (6)(c)(i) does not apply to the period of time that the court orders the defendant to
- 286 serve in a county jail under this Subsection (6)(c)(ii).
- 287 (7)(a) Except as provided in Subsection (7)(b), probation of an individual placed on
- 288 probation after December 31, 2018:
- 289 (i) may not exceed the individual's maximum sentence;
- 290 (ii) shall be for a period of time that is in accordance with the adult sentencing and
- 291 supervision length guidelines, as defined in Section 63M-7-401.1, to the extent the
- 292 guidelines are consistent with the requirements of the law; and
- 293 (iii) shall be terminated in accordance with the adult sentencing and supervision
- 294 length guidelines, as defined in Section 63M-7-401.1, to the extent the guidelines

- 295 are consistent with the requirements of the law.
- 296 (b) Probation of an individual placed on probation after December 31, 2018, whose
297 maximum sentence is one year or less, may not exceed 36 months.
- 298 (c) Probation of an individual placed on probation on or after October 1, 2015, but
299 before January 1, 2019, may be terminated at any time at the discretion of the court
300 or upon completion without violation of 36 months probation in felony or class A
301 misdemeanor cases, 12 months in cases of class B or C misdemeanors or infractions,
302 or as allowed in accordance with Section 64-13-21 regarding earned credits.
- 303 (d) This Subsection (7) does not apply to the probation of an individual convicted of an
304 offense for criminal nonsupport under Section 76-7-201.
- 305 (8)(a) Notwithstanding Subsection (7), if there is an unpaid balance of the criminal
306 accounts receivable for the defendant upon termination of the probation period for
307 the defendant under Subsection (7), the court may require the defendant to continue
308 to make payments towards the criminal accounts receivable in accordance with the
309 payment schedule established by the court under Section 77-32b-103.
- 310 (b) A court may not require the defendant to make payments as described in Subsection
311 (8)(a) beyond the expiration of the defendant's sentence.
- 312 (c) If the court requires a defendant to continue to pay in accordance with the payment
313 schedule for the criminal accounts receivable under this Subsection (8) and the
314 defendant defaults on the criminal accounts receivable, the court shall proceed with
315 an order for a civil judgment of restitution and a civil accounts receivable for the
316 defendant as described in Section 77-18-114.
- 317 (d)(i) Upon a motion from the prosecuting attorney, the victim, or upon the court's
318 own motion, the court may require a defendant to show cause as to why the
319 defendant's failure to pay in accordance with the payment schedule should not be
320 treated as contempt of court.
- 321 (ii) A court may hold a defendant in contempt for failure to make payments for a
322 criminal accounts receivable in accordance with Title 78B, Chapter 6, Part 3,
323 Contempt.
- 324 (e) This Subsection (8) does not apply to the probation of an individual convicted of an
325 offense for criminal nonsupport under Section 76-7-201.
- 326 (9) When making any decision regarding probation:
- 327 (a) the court shall consider information provided by the Department of Corrections
328 regarding a defendant's individual case action plan, including any progress the

329 defendant has made in satisfying the case action plan's completion requirements; and
330 (b) the court may not rely solely on an algorithm or a risk assessment tool score.

331 Section 3. Section **77-27-5** is amended to read:

332 **77-27-5 . Board of Pardons and Parole authority.**

333 (1)(a) Subject to this chapter and other laws of the state, and except for a conviction for
334 treason or impeachment, the board shall determine by majority decision when and
335 under what conditions an offender's conviction may be pardoned or commuted.

336 (b) The board shall determine by majority decision when and under what conditions an
337 offender committed to serve a sentence at a penal or correctional facility, which is
338 under the jurisdiction of the department, may:

339 (i) be released upon parole;

340 (ii) have a fine or forfeiture remitted;

341 (iii) have the offender's criminal accounts receivable remitted in accordance with
342 Section 77-32b-105 or 77-32b-106;

343 (iv) have the offender's payment schedule modified in accordance with Section
344 77-32b-103; or

345 (v) have the offender's sentence terminated.

346 (c) The board shall prioritize public safety when making a determination under
347 Subsection (1)(a) or (1)(b).

348 (d)(i) The board may sit together or in panels to conduct hearings.

349 (ii) The chair shall appoint members to the panels in any combination and in
350 accordance with rules made by the board in accordance with Title 63G, Chapter 3,
351 Utah Administrative Rulemaking Act.

352 (iii) The chair may participate on any panel and when doing so is chair of the panel.

353 (iv) The chair of the board may designate the chair for any other panel.

354 (e)(i) Except after a hearing before the board, or the board's appointed examiner, in
355 an open session, the board may not:

356 (A) remit a fine or forfeiture for an offender or the offender's criminal accounts
357 receivable;

358 (B) release the offender on parole; or

359 (C) commute, pardon, or terminate an offender's sentence.

360 (ii) An action taken under this Subsection (1) other than by a majority of the board
361 shall be affirmed by a majority of the board.

362 (f) A commutation or pardon may be granted only after a full hearing before the board.

- 363 (2)(a) In the case of a hearing, timely prior notice of the time and location of the hearing
364 shall be given to the offender.
- 365 (b) The county or district attorney's office responsible for prosecution of the case, the
366 sentencing court, and law enforcement officials responsible for the defendant's arrest
367 and conviction shall be notified of any board hearings through the board's website.
- 368 (c) Whenever possible, the victim or the victim's representative, if designated, shall be
369 notified of original hearings and any hearing after that if notification is requested and
370 current contact information has been provided to the board.
- 371 (d)(i) Notice to the victim or the victim's representative shall include information
372 provided in Section 77-27-9.5, and any related rules made by the board under that
373 section.
- 374 (ii) The information under Subsection (2)(d)(i) shall be provided in terms that are
375 reasonable for the lay person to understand.
- 376 (3)(a) A decision by the board is final and not subject for judicial review if the decision
377 is regarding:
- 378 (i) a pardon, parole, commutation, or termination of an offender's sentence;
379 (ii) restitution, the modification of an offender's payment schedule for restitution, or
380 an order for costs; or
381 (iii) the remission of an offender's criminal accounts receivable or a fine or forfeiture.
- 382 (b) Deliberative processes are not public and the board is exempt from Title 52, Chapter
383 4, Open and Public Meetings Act, when the board is engaged in the board's
384 deliberative process.
- 385 (c) ~~[Pursuant to]~~ In accordance with Subsection 63G-2-103(25)(b)(xii), records of the
386 deliberative process are exempt from Title 63G, Chapter 2, Government Records
387 Access and Management Act.
- 388 (d) Unless it will interfere with a constitutional right, deliberative processes are not
389 subject to disclosure, including discovery.
- 390 (e) Nothing in this section prevents the obtaining or enforcement of a civil judgment.
- 391 (4)(a) This chapter ~~[may not be construed as a denial of or limitation of]~~ does not deny or
392 limit the governor's power to grant respite or reprieves in all cases of convictions for
393 offenses against the state, except treason or conviction on impeachment.
- 394 (b) Notwithstanding Subsection (4)(a), respites or reprieves may not extend beyond the
395 next session of the board.
- 396 (c) At the next session of the board, the board:

- 397 (i) shall continue or terminate the respite or reprieve; or
398 (ii) may commute the punishment or pardon the offense as provided.
- 399 (d) In the case of conviction for treason, the governor may suspend execution of the
400 sentence until the case is reported to the Legislature at the Legislature's next session.
- 401 (e) The Legislature shall pardon or commute the sentence or direct the sentence's
402 execution.
- 403 (5)(a) In determining when, where, and under what conditions an offender serving a
404 sentence may be paroled or pardoned, have a fine or forfeiture remitted, have the
405 offender's criminal accounts receivable remitted, or have the offender's sentence
406 commuted or terminated, the board shall:
- 407 (i) consider whether the offender has made restitution ordered by the court under
408 Section 77-38b-205, or is prepared to pay restitution as a condition of any parole,
409 pardon, remission of a criminal accounts receivable or a fine or forfeiture, or a
410 commutation or termination of the offender's sentence;
- 411 (ii) except as provided in Subsection (5)(b), develop and use a list of criteria for
412 making determinations under this Subsection (5);
- 413 (iii) consider information provided by the department regarding an offender's
414 individual case action plan;~~and~~
- 415 (iv) review an offender's status within 60 days after the day on which the board
416 receives notice from the department that the offender has completed all of the
417 offender's case action plan components that relate to activities that can be
418 accomplished while the offender is imprisoned[-] ; and
- 419 (v) if considering whether to parole an offender who has previously been paroled and
420 had the parole revoked due to the commission of a new criminal offense by the
421 offender, consider the facts and circumstances of the new criminal offense when
422 determining whether the offender should be paroled again.
- 423 (b) The board shall determine whether to remit an offender's criminal accounts
424 receivable under this Subsection (5) in accordance with Section 77-32b-105 or
425 77-32b-106.
- 426 (6) In determining whether parole may be terminated, the board shall consider:
427 (a) the offense committed by the parolee; and
428 (b) the parole period under Section 76-3-202, and in accordance with Section 77-27-13.
- 429 (7) For an offender placed on parole after December 31, 2018, the board shall terminate
430 parole in accordance with the adult sentencing and supervision length guidelines, as

431 defined in Section 63M-7-401.1, to the extent the guidelines are consistent with the
432 requirements of the law.

- 433 (8) The board may not rely solely on an algorithm or a risk assessment tool score in
434 determining whether parole should be granted or terminated for an offender.
- 435 (9) The board may intervene as a limited-purpose party in a judicial or administrative
436 proceeding, including a criminal action, to seek:
- 437 (a) correction of an order that has or will impact the board's jurisdiction; or
438 (b) clarification regarding an order that may impact the board's jurisdiction.
- 439 (10) A motion to intervene brought under Subsection (9)(a) shall be raised within 60 days
440 after the day on which a court enters the order that impacts the board's jurisdiction.

441 Section 4. Section **77-27-5.6** is enacted to read:

442 **77-27-5.6 . Pardon timelines for an offender on the Sex, Kidnap, and Child**
443 **Abuse Offender Registry.**

444 (1) As used in this section:

- 445 (a) "Division" means the Division of Juvenile Justice and Youth Services.
446 (b) "Minor" means the same as that term is defined in Section 80-1-102.
447 (c) "Registry" means the Sex, Kidnap, and Child Abuse Offender Registry created in
448 Section 53-29-102.
449 (d) "Sex offender" means the same as that term is defined in Section 53-29-101.

450 (2) The board may only consider issuing a pardon to an offender for an offense that requires
451 the offender to register as a sex offender on the registry if:

- 452 (a) for an offender who is required to register for 10 years under Subsection
453 53-29-203(1)(a), 10 years have passed after the later of:
454 (i) the day on which the offender was placed on probation;
455 (ii) the day on which the offender was released from incarceration to parole;
456 (iii) the day on which the offender's sentence was terminated without parole;
457 (iv) the day on which the offender entered a community-based residential program; or
458 (v) for a minor, the day on which the division's custody of the offender was
459 terminated; or
- 460 (b) for an offender who is required to register for the offender's lifetime under
461 Subsection 53-29-203(1)(b), 20 years have passed after the later of:
462 (i) the day on which the offender was placed on probation;
463 (ii) the day on which the offender was released from incarceration to parole;
464 (iii) the day on which the offender's sentence was terminated without parole;

465 (iv) the day on which the offender entered a community-based residential program; or
 466 (v) for a minor, the day on which the division's custody of the offender was
 467 terminated.

468 (3) The timelines described in Subsection (2) do not apply to:

469 (a) an individual whose conviction was vacated, reversed, or otherwise set aside; or

470 (b) an individual who was found to be factually innocent by a court after filing a petition
 471 for:

472 (i) postconviction relief under Title 78B, Chapter 9, Postconviction Remedies Act; or

473 (ii) a writ of habeas corpus under 28 U.S.C. Sec. 2254.

474 Section 5. Section **77-27-9** is amended to read:

475 **77-27-9 . Parole proceedings.**

476 (1)(a) The Board of Pardons and Parole may parole any offender or terminate the
 477 sentence of any offender committed to a penal or correctional facility under the
 478 jurisdiction of the Department of Corrections except as provided in Subsection (2).

479 (b) The board may not release any offender before the minimum term has been served
 480 unless the board:

481 (i) finds mitigating circumstances which justify the release;

482 (ii) finds by clear and convincing evidence that the offender is no longer a threat to
 483 public safety; and

484 (iii) [~~unless the board has granted~~] holds a full hearing, in open session, after
 485 previous notice of the time and location of the hearing, and recorded the
 486 proceedings and decisions of the board.

487 (c) The board may not parole any offender or terminate the sentence of any offender
 488 unless the board has granted a full hearing, in open session, after previous notice of
 489 the time and location of the hearing, and recorded the proceedings and decisions of
 490 the board.

491 (d) The release of an offender shall be at the initiative of the board, which shall consider
 492 each case as the offender becomes eligible. However, a prisoner may submit the
 493 prisoner's own application, subject to the rules of the board promulgated in
 494 accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act.

495 (2)(a) An individual sentenced to prison [~~prior to~~] before April 29, 1996, for a first
 496 degree felony involving child kidnapping, a violation of Section 76-5-301.1;
 497 aggravated kidnapping, a violation of Section 76-5-302; rape of a child, a violation of
 498 Section 76-5-402.1; object rape of a child, a violation of Section 76-5-402.3; sodomy

- 499 upon a child, a violation of Section 76-5-403.1; aggravated sexual abuse of a child, a
500 violation of Section 76-5-404.3; aggravated sexual assault, a violation of Section
501 76-5-405; or a prior offense as described in Section 76-3-407, may not be eligible for
502 release on parole by the Board of Pardons and Parole until the offender has fully
503 completed serving the minimum mandatory sentence imposed by the court. [-]This
504 Subsection (2)(a) supersedes any other provision of law.
- 505 (b) The board may not parole any offender or commute or terminate the sentence of any
506 offender before the offender has served the minimum term for the offense, if the
507 offender was sentenced [~~prior to~~] before April 29, 1996, and if:
- 508 (i) the offender was convicted of forcible sexual abuse, forcible sodomy, rape,
509 aggravated assault, kidnapping, aggravated kidnapping, or aggravated sexual
510 assault as defined in Title 76, Chapter 5, Offenses Against the Individual; and
511 (ii) the victim of the offense was under 18 years old at the time the offense was
512 committed.
- 513 (c) For a crime committed on or after April 29, 1996, but before January 1, 2019, the
514 board may parole any offender under Subsections (2)(b)(i) and (ii) for lifetime parole
515 as provided in this section.
- 516 (d) The board may not pardon or parole any offender or commute or terminate the
517 sentence of any offender who is sentenced to life in prison without parole except as
518 provided in Subsection (7).
- 519 (e) [~~On or after April 27, 1992, the~~] The board may commute a sentence of death only to
520 a sentence of life in prison without parole.
- 521 (f) The restrictions imposed in Subsections (2)(d) and (e) apply to all cases that come
522 before the Board of Pardons and Parole on or after April 27, 1992.
- 523 (g) The board may not parole any offender convicted of a homicide unless:
- 524 (i) the remains of the victim have been recovered; or
525 (ii) the offender can demonstrate by a preponderance of the evidence that the
526 offender has cooperated in good faith in efforts to locate the remains.
- 527 (h) Subsection (2)(g) applies to any offender convicted of a homicide after February 25,
528 2021, or any offender who was incarcerated in a correctional facility on or after
529 February 25, 2021, for a homicide offense.
- 530 (3) The board may rescind:
- 531 (a) an inmate's prison release date [~~prior to~~] before the inmate being released from
532 custody; or

- 533 (b) an offender's termination date from parole [~~prior to~~] before the offender being
534 terminated from parole.
- 535 (4)(a) The board may issue subpoenas to compel the attendance of witnesses and the
536 production of evidence, to administer oaths, and to take testimony for the purpose of
537 any investigation by the board or any of the board's members or by a designated
538 hearing examiner in the performance of the board's duties.
- 539 (b) A person who willfully disobeys a properly served subpoena issued by the board is
540 guilty of a class B misdemeanor.
- 541 (5)(a) The board may adopt rules consistent with law for the board's government,
542 meetings and hearings, the conduct of proceedings before the board, the parole and
543 pardon of offenders, the commutation and termination of sentences, and the general
544 conditions under which parole may be granted and revoked.
- 545 (b) The rules shall ensure an adequate opportunity for victims to participate at hearings
546 held under this chapter, as provided in Section 77-27-9.5.
- 547 (c) The rules may allow the board to establish reasonable and equitable time limits on
548 the presentations by all participants in hearings held under this chapter.
- 549 (6) The board does not provide counseling or therapy for victims as a part of their
550 participation in any hearing under this chapter.
- 551 (7) The board may parole a person sentenced to life in prison without parole if the board
552 finds by clear and convincing evidence that the person is permanently incapable of being
553 a threat to the safety of society.

554 **Section 6. Repealer.**

555 This bill repeals:

556 Section **77-27-31, Short title.**

557 Section 7. **Effective Date.**

558 This bill takes effect on May 6, 2026.