

Walt Brooks proposes the following substitute bill:

Critical Infrastructure Amendments

2026 GENERAL SESSION

STATE OF UTAH

Chief Sponsor: Walt Brooks

Senate Sponsor: Keven J. Stratton

LONG TITLE

General Description:

This bill enacts provisions regarding foreign adversary threats to critical infrastructure.

Highlighted Provisions:

This bill:

- defines terms;
- directs the Utah Cyber Center to develop guidance on foreign adversary threats to critical infrastructure;
- prohibits use of federally banned equipment in critical infrastructure;
- authorizes voluntary security assessments for critical infrastructure involving foreign adversary technology;
- provides for coordination between the Utah Cyber Center and governmental entities on critical infrastructure security;
- prohibits governmental entities and critical infrastructure providers from contracting for or deploying technology included on a prohibited list maintained by the Utah Cyber Center;
- requires the Utah Cyber Center to publish and maintain a prohibited list of foreign adversary technologies that pose a risk to critical infrastructure;
- prohibits entities with access to critical infrastructure from entering into agreements with foreign principals that would allow remote access to or control of critical infrastructure;
- and
- authorizes the Utah Cyber Center to approve exceptions to the prohibitions under specified circumstances.

Money Appropriated in this Bill:

None

Other Special Clauses:

29 None

30 **Utah Code Sections Affected:**

31 ENACTS:

32 **63A-16-1301**, Utah Code Annotated 1953

33 **63A-16-1302**, Utah Code Annotated 1953

34 **63A-16-1303**, Utah Code Annotated 1953

35

36 *Be it enacted by the Legislature of the state of Utah:*

37 Section 1. Section **63A-16-1301** is enacted to read:

38 **Part 13. Critical Infrastructure Cyber Security**

39 **63A-16-1301 . Definitions.**

40 As used in this part:

41 (1) "Critical infrastructure" means systems and assets operated or maintained by a
 42 governmental entity that are vital to the governmental entity's jurisdiction such that the
 43 incapacity or destruction of the systems and assets would have a debilitating impact on
 44 security, economic security, or public health, including:

45 (a) emergency services communications systems;

46 (b) electrical power systems;

47 (c) water and wastewater systems;

48 (d) transportation management systems;

49 (e) data centers and networks; and

50 (f) systems that store or process sensitive data or classified information.

51 (2) "Cyber Center" means the Utah Cyber Center created in Section 63A-16-1102.

52 (3) "Foreign adversary" means a country listed in 15 C.F.R. Sec. 791.4 as that regulation
 53 existed on January 1, 2026.

54 (4) "Foreign principal" means:

55 (a) the government or an official of the government of a foreign adversary;

56 (b) a political party or member of a political party or subdivision of a political party of a
 57 foreign adversary;

58 (c) an entity, including a partnership, association, corporation, organization, or other
 59 combination of persons organized under the laws of or having a principal place of
 60 business in a foreign adversary, or a subsidiary of the entity;

61 (d) an individual who is domiciled in a foreign adversary and is not a citizen or lawful
 62 permanent resident of the United States; or

63 (e) an individual, entity, or collection of individuals or entities described in Subsections
64 (4)(a) through (d) having a controlling interest in a partnership, association,
65 corporation, organization, trust, or other legal entity or subsidiary formed for the
66 purpose of owning real property.

67 (5) "Governmental entity" means the same as that term is defined in Section 63G-2-103.

68 (6) "Information and communications technology" means any technology, system, device,
69 application, or service used to create, collect, store, process, transmit, receive, display, or
70 exchange information by electronic or digital means, including computers, software,
71 networks, telecommunications systems, and related infrastructure.

72 Section 2. Section **63A-16-1302** is enacted to read:

73 **63A-16-1302 . Foreign adversary threats to critical infrastructure -- Guidance**
74 **and assessments.**

75 (1) The Cyber Center shall, within available resources and in coordination with federal
76 agencies, develop and maintain guidance for governmental entities on protecting critical
77 infrastructure from foreign adversary cybersecurity threats.

78 (2) The guidance described in Subsection (1) shall include:

- 79 (a) best practices for identifying and assessing security risks when foreign adversary
80 technology, software, or services are used in connection with critical infrastructure;
81 (b) recommended security controls and monitoring procedures for critical infrastructure
82 that utilizes foreign adversary technology;
83 (c) procedures for limiting foreign adversary access to critical infrastructure systems and
84 data;
85 (d) methods for assessing and documenting risks associated with foreign adversary
86 involvement in critical infrastructure;
87 (e) recommendations for transitioning away from foreign adversary technology in
88 critical infrastructure when feasible and cost effective;
89 (f) identification of categories of critical infrastructure that present heightened security
90 concerns if foreign adversary technology is involved; and
91 (g) recommendations for a comprehensive manual operations contingency plan for
92 critical infrastructure that:
93 (i) details non-networked, non-automated, and manually executable procedures; and
94 (ii) is sufficient to sustain core operational functions of the critical infrastructure in
95 the event of a significant cyber incident that renders automated or networked
96 control systems unreliable or inoperable.

- 97 (3) The Cyber Center shall:
- 98 (a) review and update the guidance described in Subsection (1) at least annually;
- 99 (b) make the guidance readily accessible to governmental entities through the division's
100 website; and
- 101 (c) include information on foreign adversary threats to critical infrastructure in briefings
102 and materials provided to governmental entities on cybersecurity matters.
- 103 (4) A governmental entity that operates or maintains critical infrastructure may request a
104 security assessment from the Cyber Center if the governmental entity:
- 105 (a) is considering procurement of technology, software, or services from a foreign
106 adversary for use in critical infrastructure; or
- 107 (b) identifies that critical infrastructure currently utilizes technology, software, or
108 services from a foreign adversary.
- 109 (5) The Cyber Center shall prioritize security assessment requests under Subsection (4)
110 based on:
- 111 (a) the sensitivity of the data or systems involved;
- 112 (b) the potential impact of a compromise on security, economic security, or public health;
- 113 (c) available Cyber Center resources; and
- 114 (d) other relevant factors determined by the Cyber Center.
- 115 (6) A security assessment conducted under Subsection (4) may include:
- 116 (a) an evaluation of potential security vulnerabilities associated with the foreign
117 adversary technology, software, or services;
- 118 (b) an assessment of potential risks to critical infrastructure systems and data;
- 119 (c) an analysis of the potential impact of a compromise of the critical infrastructure on
120 the governmental entity's operations, public safety, or economic security;
- 121 (d) recommendations for security measures or contract provisions to mitigate identified
122 risks; and
- 123 (e) identification of alternative technology, software, or services that may present lower
124 security risks.
- 125 (7) In conducting a security assessment under Subsection (4), the Cyber Center may:
- 126 (a) coordinate with the Department of Public Safety and other relevant governmental
127 entities; and
- 128 (b) coordinate with and utilize resources from federal agencies, including the
129 Cybersecurity and Infrastructure Security Agency, as available.
- 130 (8) If the Cyber Center identifies significant security risks associated with foreign adversary

- 131 technology in critical infrastructure, the Cyber Center may:
- 132 (a) notify the chief information officer and the affected governmental entity of the
- 133 identified risks;
- 134 (b) recommend that the governmental entity implement enhanced security monitoring or
- 135 controls;
- 136 (c) recommend that the governmental entity develop a plan to transition to alternative
- 137 technology; or
- 138 (d) recommend that the matter be referred to appropriate state or federal law
- 139 enforcement or security agencies.
- 140 (9) A governmental entity that operates or maintains critical infrastructure shall, when
- 141 reporting a data breach to the Cyber Center under Section 63A-19-405, indicate whether
- 142 the data breach involved technology, software, or services from a foreign adversary.
- 143 (10) Except as provided in Subsection (12), a security assessment or recommendation
- 144 provided under this section is advisory only and does not:
- 145 (a) prohibit a governmental entity from entering into a contract or making a procurement
- 146 decision; or
- 147 (b) require a governmental entity to transition away from existing technology, software,
- 148 or services.
- 149 (11) Information obtained by the Cyber Center in conducting a security assessment under
- 150 this section is protected in accordance with Title 63G, Chapter 2, Government Records
- 151 Access and Management Act.
- 152 (12) On or after July 1, 2026, a governmental entity or critical infrastructure provider may
- 153 not:
- 154 (a) enter into or renew a contract with a vendor for information and communications
- 155 technology that the Cyber Center has included on the prohibited list described in
- 156 Subsection (13); or
- 157 (b) otherwise place into service any additional information and communications
- 158 technology that the Cyber Center has included on the prohibited list described in
- 159 Subsection (13).
- 160 (13)(a) On or after July 1, 2026, the Cyber Center shall publish and maintain a list of
- 161 prohibited companies and information and communications technologies that the
- 162 Cyber Center has assessed pose a risk of providing a foreign adversary with remote
- 163 access to or control of critical infrastructure.
- 164 (b) The prohibited list shall include, at a minimum, companies and technologies that:

- 165 (i) appear on the Pentagon 1260H list;
166 (ii) appear on the Federal Communications Commission Covered List; or
167 (iii) are a re-labeled version of, or are produced by a subsidiary of a company
168 included in a technology described in Subsection (13)(b)(i) or (ii), and for which
169 the Cyber Center has identified that a reasonable alternative provider exists.

170 (14) Notwithstanding Subsection (12), a governmental entity or critical infrastructure
171 provider may use a technology included on the prohibited list described in Subsection
172 (13) if no reasonable alternative exists to address the need relevant to state critical
173 infrastructure.

174 Section 3. Section **63A-16-1303** is enacted to read:

175 **63A-16-1303 . Foreign adversary prohibition in critical infrastructure.**

176 (1) A company, governmental entity, or other entity that constructs, repairs, maintains, or
177 operates critical infrastructure, or that otherwise has significant access to critical
178 infrastructure, may not enter into a contract or other agreement relating to critical
179 infrastructure in this state with a foreign principal from a foreign adversary if the
180 agreement would allow the foreign principal to directly or remotely access or control
181 critical infrastructure in this state.

182 (2) Notwithstanding Subsection (1), a company, governmental entity, or other entity may
183 enter into a contract described in Subsection (1) with a foreign principal from a foreign
184 adversary if no reasonable alternative exists to address the need relevant to state critical
185 infrastructure.

186 Section 4. **Effective Date.**

187 This bill takes effect on May 6, 2026.