

Tyler Clancy proposes the following substitute bill:

Construction Wage Standard Act

2026 GENERAL SESSION

STATE OF UTAH

Chief Sponsor: Tyler Clancy

Senate Sponsor:

LONG TITLE

General Description:

This bill addresses wage standards for construction projects.

Highlighted Provisions:

This bill:

- defines terms;
- directs the Labor Commission to determine the wages for the occupations a construction project requires for each county;
- establishes:
 - a wage minimum that a contractor may pay a qualifying employee;
 - a recordkeeping requirement; and
 - the penalties for noncompliance; and
- makes technical and conforming changes.

Money Appropriated in this Bill:

None

Other Special Clauses:

None

Utah Code Sections Affected:

AMENDS:

- 34-30-9**, as last amended by Laws of Utah 2018, Chapter 148
- 34-30-14**, as last amended by Laws of Utah 2023, Chapter 16
- 63G-6a-103**, as last amended by Laws of Utah 2025, First Special Session, Chapter 9
- 63G-6a-603**, as last amended by Laws of Utah 2020, Chapter 257

ENACTS:

- 34-58-101**, Utah Code Annotated 1953
- 34-58-102**, Utah Code Annotated 1953

29 **34-58-103**, Utah Code Annotated 1953
 30 **34-58-104**, Utah Code Annotated 1953
 31 **34-58-105**, Utah Code Annotated 1953
 32 **34-58-106**, Utah Code Annotated 1953

34 *Be it enacted by the Legislature of the state of Utah:*

35 Section 1. Section **34-30-9** is amended to read:

36 **34-30-9 . Violation of chapter -- Failure to keep or produce records --**
 37 **Misdemeanor.**

38 ~~[Any]~~ An officer, agent, or representative of the state, or of ~~[any]~~ a political subdivision,
 39 district, or municipality ~~[of it who shall violate, or omit to comply with any of the provisions of]~~
 40 that violates this chapter, and ~~[any]~~ a contractor or subcontractor, or agent or representative
 41 thereof, doing ~~[such]~~ public work, ~~[who shall neglect]~~ that fails to keep~~[-, or cause to be kept,]~~
 42 an accurate record of the names, occupation, and actual wages paid to each laborer~~[-, workman]~~
 43 and mechanic employed by him or her, in connection with this public work or who shall refuse
 44 to allow access to same at any reasonable hour to any person authorized to inspect same under
 45 this chapter, is guilty of a class B misdemeanor.

46 Section 2. Section **34-30-14** is amended to read:

47 **34-30-14 . Public works -- Wages.**

48 (1) For purposes of this section:

49 (a) "Political subdivision" means a county, city, town, school district, special district,
 50 special service district, public corporation, institution of higher education of the state,
 51 public agency of any political subdivision, or other entity that expends public funds
 52 for construction, maintenance, repair or improvement of public works.

53 (b) "Public works" or "public works project" means a building, road, street, sewer, storm
 54 drain, water system, irrigation system, reclamation project, or other facility owned or
 55 to be contracted for by the state or a political subdivision, and that is to be paid for in
 56 whole or in part with tax revenue paid by residents of the state.

57 (c) "Qualifying employee" means the same as that term is defined in Section 34-58-101.

58 (2)(a) Except as provided in Subsection (2)(b) or (c), ~~[or as required by federal or state~~
 59 ~~law,]~~ the state or ~~[any]~~ a political subdivision that contracts for the construction,
 60 maintenance, repair, or improvement of public works may not require that a
 61 contractor, a subcontractor, ~~[or]~~ a material supplier, or a carrier engaged in the
 62 construction, maintenance, repair, or improvement of public works pay ~~[its employees]~~

- 63 an employee of the contractor, the subcontractor, the material supplier, or the carrier:
 64 (i) a predetermined amount of wages or wage rate; or
 65 (ii) a type, amount, or rate of employee benefits.
- 66 (b) Subsection (2)(a) does not apply when federal law requires the payment of prevailing
 67 or minimum wages to ~~[persons]~~ a person working on ~~[projects]~~ a project funded in
 68 whole or in part by federal funds.
- 69 (c) Subsection (2)(a) does not apply when the employee of the contractor, the
 70 subcontractor, the material supplier, or the carrier is a qualifying employee.
- 71 (3) The state or any political subdivision that contracts for the construction, maintenance,
 72 repair, or improvement of public works may not require that a contractor, subcontractor,
 73 or material supplier or carrier engaged in the construction, maintenance, repair or
 74 improvement of public works execute or otherwise become a party to any project labor
 75 agreement, collective bargaining agreement, prehire agreement, or any other agreement
 76 with employees, their representatives, or any labor organization as a condition of
 77 bidding, negotiating, being awarded, or performing work on a public works project.
- 78 (4) This section applies to any contract executed after May 1, 1995.

79 Section 3. Section **34-58-101** is enacted to read:

80 **CHAPTER 58. Construction Wage Standard Act**

81 **Part 1. General Provisions**

82 **34-58-101 . Definitions.**

83 As used in this chapter:

- 84 (1) "Commission" means the Labor Commission created in Section 34A-1-103.
- 85 (2)(a) "Construction project" means a project for the construction, renovation, alteration,
 86 or improvement of a public facility on real property with a total cost, including
 87 services, labor, supplies, and materials, of at least \$100,000.
- 88 (b) "Construction project" does not include the day-to-day operation, repair, or routine
 89 maintenance of an existing public facility.
- 90 (3) "Contractor" means a contractor, a subcontractor, or a public entity.
- 91 (4) "Division" means the Division of Purchasing and General Services created in Section
 92 63A-2-101.
- 93 (5) "Prevailing wage" means the median hourly wage plus benefits for each county and for
 94 each occupation.
- 95 (6) "Procurement unit" means the same as that term is defined in Section 63G-6a-103.

- 96 (7) "Prosecuting agency" means the same as that term is defined in Section 78B-9-502.
97 (8) "Public entity" means the same as that term is defined in Section 63G-6a-103.
98 (9) "Public facility" means the same as that term is defined in Section 63G-6a-103.
99 (10)(a) "Qualifying employee" means a laborer or a mechanic that a contractor employs
100 directly on the site of a construction project.
101 (b) "Qualifying employee" does not include:
102 (i) an employee whose work involves only the transportation of materials or
103 equipment to or from the site of a construction project; or
104 (ii) a prisoner that the penal system employs.
105 (11) "Wage determination guide" means the Wage and Hour Division Davis-Bacon Wage
106 Determination Conformance Request Guide that the United States Department of Labor
107 publishes.
108 (12) "Wage standard" means the minimum wage that the commission determines for a
109 qualifying employee for each county and for each occupation based on the prevailing
110 wage.

111 Section 4. Section **34-58-102** is enacted to read:

112 **34-58-102 . Determination of the wage standard.**

- 113 (1)(a) The commission shall determine the wage standard.
114 (b) The commission may not make the wage standard less than the wage determination
115 guide.
116 (2) The commission shall maintain and publish a list of the wage standards.
117 (3)(a) The commission may review a wage standard at any time.
118 (b) The commission shall review the wage standards:
119 (i) at least once per year; and
120 (ii) within 60 days after the day on which the United States Department of Labor
121 makes a change to the wage determination guide.

122 Section 5. Section **34-58-103** is enacted to read:

123 **34-58-103 . Qualifying employees paid wage standard.**

- 124 (1) Except as provided in Subsection (2), a contractor shall pay a qualifying employee at
125 least the wage standard that the commission publishes for the qualifying employee's
126 occupation in the county where the qualifying employee performs the work.
127 (2)(a) Subject to Subsection (2)(b), a contractor shall pay a qualifying employee who
128 participates in a training or an apprenticeship program, approved by the United States
129 Department of Labor Office of Apprenticeship, in accordance with the training or

130 apprenticeship program's wage guidelines.

131 (b) A contractor may not pay a qualifying employee described in Subsection (2)(a) less
132 than 50% of the wage standard.

133 (3) A procurement unit shall include the wage standard for the county for each occupation a
134 construction project requires in the invitation to bid.

135 Section 6. Section **34-58-104** is enacted to read:

136 **34-58-104 . Recordkeeping -- Reporting requirement.**

137 (1) A contractor shall keep a payroll record of a qualifying employee showing the:

138 (a) qualifying employee's name;

139 (b) hours worked for each occupation for which the contractor engages the qualifying
140 employee; and

141 (c) wages paid for each occupation for which the contractor engages the qualifying
142 employee.

143 (2) A contractor shall maintain the record described in Subsection (1) for at least three years
144 after the day on which the contractor completes a construction contract.

145 Section 7. Section **34-58-105** is enacted to read:

146 **34-58-105 . Criminal penalties -- Enforcement.**

147 (1) A contractor that violates this chapter is guilty of a class B misdemeanor.

148 (2) In addition to other penalties, a court may impose a fine equal to the difference between
149 the wage paid and the wage standard at the time of employment.

150 (3) A court shall deposit the fine that the court receives under this section into the General
151 Fund as a dedicated credit to the division to pay for the cost of administering this chapter.

152 Section 8. Section **34-58-106** is enacted to read:

153 **34-58-106 . Civil penalties.**

154 (1) In addition to the criminal penalties described in Section 34-58-105, a qualifying
155 employee may bring a civil action against a contractor to enforce Section 34-58-103.

156 (2)(a) A qualifying employee that brings an action in accordance with Subsection (1)
157 may:

158 (i) seek injunctive relief against the contractor; and

159 (ii) recover the difference between the wage paid and the wage standard at the time of
160 employment, plus interest.

161 (b) The court may award court costs and attorney fees to the prevailing party.

162 (3) A qualifying employee shall bring an action under this section within two years after the
163 day on which the qualifying employee completes work on the construction project.

164 Section 9. Section **63G-6a-103** is amended to read:

165 **63G-6a-103 . Definitions.**

166 As used in this chapter:

- 167 (1) "Approved vendor" means a person [~~who~~] that has been approved for inclusion on an
168 approved vendor list through the approved vendor list process.
- 169 (2) "Approved vendor list" means a list of approved vendors established under Section
170 63G-6a-507.
- 171 (3) "Approved vendor list process" means the procurement process described in Section
172 63G-6a-507.
- 173 (4)(a) "Award" means, in relation to a contract, a procurement unit's selection of a
174 vendor to supply a procurement item after the procurement unit engages in:
175 (i) a standard procurement process; or
176 (ii) an exception to a standard procurement process under Part 8, Exceptions to
177 Procurement Requirements.
- 178 (b) "Award" does not mean, in relation to a contract, a procurement unit's offer or
179 acceptance of any terms or conditions related to the procurement unit's acquisition or
180 receipt of the procurement item.
- 181 (5) "Bidder" means a person [~~who~~] that submits a bid or price quote in response to an
182 invitation for bids.
- 183 (6) "Bidding process" means the procurement process described in Part 6, Bidding.
- 184 (7) "Board" means the Utah State Procurement Policy Board, created in Section 63G-6a-202.
- 185 (8) "Change directive" means a written order signed by the procurement officer that directs
186 the contractor to suspend work or make changes, as authorized by contract, without the
187 consent of the contractor.
- 188 (9) "Change order" means a written alteration in specifications, delivery point, rate of
189 delivery, period of performance, price, quantity, or other provisions of a contract, upon
190 mutual agreement of the parties to the contract.
- 191 (10) "Chief procurement officer" means the individual appointed under Section 63A-2-102.
- 192 [~~(11) "Conducting procurement unit" means a procurement unit that conducts all aspects of~~
193 ~~a procurement.~~]
194 [(a) ~~except:~~]
195 [~~(i) reviewing a solicitation to verify that it is in proper form; and~~]
196 [~~(ii) causing the publication of a notice of a solicitation; and~~]
197 [(b) ~~including:~~]

- 198 ~~[(i) preparing any solicitation document;]~~
 199 ~~[(ii) appointing an evaluation committee;]~~
 200 ~~[(iii) conducting the evaluation process, except the process relating to scores~~
 201 ~~calculated for costs of proposals;]~~
 202 ~~[(iv) selecting and recommending the person to be awarded a contract;]~~
 203 ~~[(v) negotiating the terms and conditions of a contract, subject to the issuing~~
 204 ~~procurement unit's approval; and]~~
 205 ~~[(vi) contract administration.]~~

206 ~~[(12)]~~ (11)(a) "Conducting procurement unit" means a procurement unit that conducts
 207 aspects of a procurement.

208 (b) "Conducting procurement unit" includes:

- 209 (i) preparing a solicitation document;
 210 (ii) appointing an evaluation committee;
 211 (iii) conducting the evaluation process, except the process relating to scores
 212 calculated for costs of proposals;
 213 (iv) selecting and recommending the person to be awarded a contract;
 214 (v) negotiating the terms and conditions of a contract, subject to the issuing
 215 procurement unit's approval; and
 216 (vi) administering a contract.

217 (c) "Conducting procurement unit" does not include:

- 218 (i) reviewing a solicitation to verify that the solicitation is in proper form; or
 219 (ii) causing the publication of a notice of a solicitation.

220 (12) "Conservation district" means the same as that term is defined in Section 17D-3-102.

221 (13)(a) ["Construction project":]

- 222 ~~[(a) means a project for the construction, renovation, alteration, improvement, or repair~~
 223 ~~of a public facility on real property, including all services, labor, supplies, and~~
 224 ~~materials for the project; and]~~

"Construction project" means a project for the construction, renovation, alteration, improvement, or
repair of a public facility on real property.

225 (b) "Construction project" includes the following for the construction project:

- 226 (i) services;
 227 (ii) labor;
 228 (iii) supplies; and
 229 (iv) materials.

- 230 ~~[(b)]~~ (c) "Construction project" does not include ~~[services and supplies]~~ a service or a
 231 supply for [the] an existing public facility's:
 232 (i) routine, day-to-day operation~~[-]~~ ;
 233 (ii) repair~~[-]~~ ; or
 234 (iii) maintenance~~[of an existing public facility]~~.
- 235 ~~[(14) "Construction manager/general contractor":]~~
 236 ~~[(a) means a contractor who enters into a contract:]~~
 237 ~~[(i) for the management of a construction project; and]~~
 238 ~~[(ii) that allows the contractor to subcontract for additional labor and materials that~~
 239 ~~are not included in the contractor's cost proposal submitted at the time of the~~
 240 ~~procurement of the contractor's services; and]~~
 241 ~~[(b) does not include a contractor whose only subcontract work not included in the~~
 242 ~~contractor's cost proposal submitted as part of the procurement of the contractor's~~
 243 ~~services is to meet subcontracted portions of change orders approved within the~~
 244 ~~scope of the project.]~~
- 245 ~~[(15) "Construction subcontractor":]~~
 246 ~~[(a) means a person under contract with a contractor or another subcontractor to provide~~
 247 ~~services or labor for the design or construction of a construction project;]~~
 248 ~~[(b) includes a general contractor or specialty contractor licensed or exempt from~~
 249 ~~licensing under Title 58, Chapter 55, Utah Construction Trades Licensing Act; and]~~
 250 ~~[(c) does not include a supplier who provides only materials, equipment, or supplies to a~~
 251 ~~contractor or subcontractor for a construction project.]~~
- 252 ~~[(16)]~~
- 253 (14)(a) "Construction manager" means a contractor that enters into a contract:
 254 (i) for the management of a construction project; and
 255 (ii) that allows the contractor to subcontract for additional labor and materials that are
 256 not included in the contractor's cost proposal submitted at the time of the
 257 procurement of the contractor's services.
- 258 (b) "Construction manager" does not include a contractor that only performs subcontract
 259 work which the contractor does not include on the cost proposal submitted as part of
 260 the procurement of the contractor's services.
- 261 (15)(a) "Construction subcontractor" means a person under contract with a contractor or
 262 another subcontractor to provide a service or labor for the design or construction of a
 263 construction project.

- 264 (b) "Construction subcontractor" includes a general contractor or specialty contractor
265 licensed or exempt from licensing under Title 58, Chapter 55, Utah Construction
266 Trades Licensing Act.
- 267 (c) "Construction subcontractor" does not include a supplier that provides only materials,
268 equipment, or supplies to a contractor or subcontractor for a construction project.
- 269 (16) "Contract" means an agreement for a procurement.
- 270 (17) "Contract administration" means all functions, duties, and responsibilities associated
271 with managing, overseeing, and carrying out a contract between a procurement unit and
272 a contractor, including:
- 273 (a) implementing the contract;
- 274 (b) ensuring compliance with the contract terms and conditions by the conducting
275 procurement unit and the contractor;
- 276 (c) executing change orders;
- 277 (d) processing contract amendments;
- 278 (e) resolving, to the extent practicable, contract disputes;
- 279 (f) curing contract errors and deficiencies;
- 280 (g) terminating a contract;
- 281 (h) measuring or evaluating completed work and contractor performance;
- 282 (i) computing payments under the contract; and
- 283 (j) closing out a contract.
- 284 (18) "Contractor" means a person [~~who~~] that is awarded a contract with a procurement unit.
- 285 (19) "Cooperative procurement" means procurement conducted by, or on behalf of:
- 286 (a) more than one procurement unit; or
- 287 (b) a procurement unit and a cooperative purchasing organization.
- 288 (20) "Cooperative purchasing organization" means an organization, association, or alliance
289 of purchasers established to combine purchasing power in order to obtain the best value
290 for the purchasers by engaging in procurements in accordance with Section 63G-6a-2105.
- 291 (21) "Cost-plus-a-percentage-of-cost contract" means a contract under which the contractor
292 is paid a percentage of the total actual expenses or costs in addition to the contractor's
293 actual expenses or costs.
- 294 (22) "Cost-reimbursement contract" means a contract under which a contractor is
295 reimbursed for costs which are allowed and allocated in accordance with the contract
296 terms and the provisions of this chapter, and a fee, if any.
- 297 (23) "Days" means calendar days, unless expressly provided otherwise.

- 298 (24) "Definite quantity contract" means a fixed price contract that provides for a specified
299 amount of supplies over a specified period, with deliveries scheduled according to a
300 specified schedule.
- 301 (25) "Design professional" means:
- 302 (a) an individual licensed as an architect under Title 58, Chapter 3a, Architects
303 Licensing Act;
- 304 (b) an individual licensed as a professional engineer or professional land surveyor under
305 Title 58, Chapter 22, Professional Engineers and Professional Land Surveyors
306 Licensing Act;
- 307 (c) an individual licensed under Title 58, Chapter 53, Landscape Architects Licensing
308 Act, to engage in the practice of landscape architecture, as defined in Section
309 58-53-102; or
- 310 (d) an individual certified as a commercial interior designer under Title 58, Chapter 86,
311 State Certification of Commercial Interior Designers Act.
- 312 (26) "Design professional procurement process" means the procurement process described
313 in Part 15, Design Professional Services.
- 314 (27) "Design professional services" means:
- 315 (a) professional services within the scope of the practice of architecture as defined in
316 Section 58-3a-102;
- 317 (b) professional engineering as defined in Section 58-22-102;
- 318 (c) master planning and programming services;
- 319 (d) professional services within the scope of the practice of landscape architecture, as
320 defined in Section 58-53-102; or
- 321 (e) services within the scope of the practice of commercial interior design, as defined in
322 Section 58-86-102.
- 323 (28) "Design-build" means the procurement of design professional services and
324 construction by the use of a single contract.
- 325 (29) "Division" means the Division of Purchasing and General Services, created in Section
326 63A-2-101.
- 327 (30) "Educational procurement unit" means:
- 328 (a) a school district;
- 329 (b) a public school, including a local school board or a charter school;
- 330 (c) the Utah Schools for the Deaf and the Blind;
- 331 (d) the Utah Education and Telehealth Network;

- 332 (e) an institution of higher education of the state described in Section 53H-1-102; or
333 (f) the State Board of Education.
- 334 (31) "Established catalogue price" means the price included in a catalogue, price list,
335 schedule, or other form that:
336 (a) is regularly maintained by a manufacturer or contractor;
337 (b) is published or otherwise available for inspection by customers; and
338 (c) states prices at which sales are currently or were last made to a significant number of
339 any category of buyers or buyers constituting the general buying public for the
340 supplies or services involved.
- 341 (32)(a) "Executive branch procurement unit" means a department, division, office,
342 bureau, agency, or other organization within the state executive branch.
343 (b) "Executive branch procurement unit" does not include the Colorado River Authority
344 of Utah as provided in Section 63M-14-210.
- 345 (33) "Facilities division" means the Division of Facilities Construction and Management,
346 created in Section 63A-5b-301.
- 347 (34) "Fixed price contract" means a contract that provides a price, for each procurement
348 item obtained under the contract, that is not subject to adjustment except to the extent
349 that:
350 (a) the contract provides, under circumstances specified in the contract, for an
351 adjustment in price that is not based on cost to the contractor; or
352 (b) an adjustment is required by law.
- 353 (35) "Fixed price contract with price adjustment" means a fixed price contract that provides
354 for an upward or downward revision of price, precisely described in the contract, that:
355 (a) is based on the consumer price index or another commercially acceptable index,
356 source, or formula; and
357 (b) is not based on a percentage of the cost to the contractor.
- 358 (36) "Grant" means an expenditure of public funds or other assistance, or an agreement to
359 expend public funds or other assistance, for a public purpose authorized by law, without
360 acquiring a procurement item in exchange.
- 361 (37) "Human services procurement item" means a procurement item used to provide
362 services or support to a child, youth, adult, or family.
- 363 [~~(38) "Immaterial error":~~]
364 [~~(a) means an irregularity or abnormality that is:~~]
365 [~~(i) a matter of form that does not affect substance; or~~]

366 ~~[(ii) an inconsequential variation from a requirement of a solicitation that has no,~~
 367 ~~little, or a trivial effect on the procurement process and that is not prejudicial to~~
 368 ~~other vendors; and]~~

369 ~~[(b) includes:]~~

370 ~~[(i) a missing signature, missing acknowledgment of an addendum, or missing copy~~
 371 ~~of a professional license, bond, or insurance certificate;]~~

372 ~~[(ii) a typographical error;]~~

373 ~~[(iii) an error resulting from an inaccuracy or omission in the solicitation; and]~~

374 ~~[(iv) any other error that the procurement official reasonably considers to be~~
 375 ~~immaterial.]~~

376 ~~[(39)]~~ (38)(a) "Immaterial error" means an irregularity or abnormality that is:

377 (i) a matter of form that does not affect substance; or

378 (ii) an inconsequential variation from a requirement of a solicitation that has no, little,
 379 or a trivial effect on the procurement process and that is not prejudicial to another
 380 vendor.

381 (b) "Immaterial error" includes:

382 (i) a missing signature, a missing acknowledgment of an addendum, or a missing
 383 copy of a professional license, a bond, or an insurance certificate;

384 (ii) a typographical error;

385 (iii) an error resulting from an inaccuracy or an omission in the solicitation; and

386 (iv) any other error that the procurement official reasonably considers to be
 387 immaterial.

388 (39) "Indefinite quantity contract" means a fixed price contract that:

389 (a) is for an indefinite amount of procurement items to be supplied as ordered by a
 390 procurement unit; and

391 (b)(i) does not require a minimum purchase amount; or

392 (ii) provides a maximum purchase limit.

393 (40) "Independent procurement unit" means:

394 (a)(i) a legislative procurement unit;

395 (ii) a judicial branch procurement unit;

396 (iii) an educational procurement unit;

397 (iv) a local governmental procurement unit;

398 (v) a conservation district;

399 (vi) a local building authority;

- 400 (vii) a special district;
- 401 (viii) a public corporation;
- 402 (ix) a special service district; or
- 403 (x) the Utah Communications Authority, established in Section 63H-7a-201;
- 404 (b) the facilities division, but only to the extent of the procurement authority provided
- 405 under Title 63A, Chapter 5b, Administration of State Facilities;
- 406 (c) the attorney general, but only to the extent of the procurement authority provided
- 407 under Title 67, Chapter 5, Attorney General;
- 408 (d) the Department of Transportation, but only to the extent of the procurement authority
- 409 provided under Title 72, Transportation Code;
- 410 (e) the Department of Health and Human Services, but only for the procurement of a
- 411 human services procurement item; or
- 412 (f) any other executive branch department, division, office, or entity that has statutory
- 413 procurement authority outside this chapter, but only to the extent of that statutory
- 414 procurement authority.

415 (41)(a) "Interlocal entity" means a separate political subdivision created under Title 11,

416 Chapter 13, Interlocal Cooperation Act.

417 (b) "Interlocal entity" does not include a project entity.

418 [~~(42) "Invitation for bids":~~]

419 [~~(a) means a document used to solicit:~~]

420 [~~(i) bids to provide a procurement item to a procurement unit; or]~~

421 [~~(ii) quotes for a price of a procurement item to be provided to a procurement unit;~~

422 ~~and]~~

423 [~~(b) includes all documents attached to or incorporated by reference in a document~~

424 ~~described in Subsection (42)(a).]~~

425 [~~(43)~~] (42)(a) "Invitation for bids" means a document used to solicit:

426 (i) a bid to provide a procurement item to a procurement unit; or

427 (ii) a quote for a price of a procurement item to be provided to a procurement unit.

428 (b) "Invitation for bids" includes documents attached to or incorporated by reference in a

429 document described in Subsection (42)(a).

430 (43) "Issuing procurement unit" means a procurement unit that:

431 (a) reviews a solicitation to verify that [it] the solicitation is in proper form;

432 (b) causes the notice of a solicitation to be published; and

433 (c) negotiates and approves the terms and conditions of a contract.

- 434 (44) "Judicial procurement unit" means:
- 435 (a) the Utah Supreme Court;
- 436 (b) the Utah Court of Appeals;
- 437 (c) the Judicial Council;
- 438 (d) a state judicial district; or
- 439 (e) an office, committee, subcommittee, or other organization within the state judicial
- 440 branch.
- 441 (45) "Labor hour contract" is a contract under which:
- 442 (a) the supplies and materials are not provided by, or through, the contractor; and
- 443 (b) the contractor is paid a fixed rate that includes the cost of labor, overhead, and profit
- 444 for a specified number of labor hours or days.
- 445 (46) "Legislative procurement unit" means:
- 446 (a) the Legislature;
- 447 (b) the Senate;
- 448 (c) the House of Representatives;
- 449 (d) a staff office of the Legislature, the Senate, or the House of Representatives; or
- 450 (e) a committee, subcommittee, commission, or other organization:
- 451 (i) within the state legislative branch; or
- 452 (ii)(A) that is created by statute to advise or make recommendations to the
- 453 Legislature;
- 454 (B) the membership of which includes legislators; and
- 455 (C) for which the Office of Legislative Research and General Counsel provides
- 456 staff support.
- 457 (47) "Local building authority" means the same as that term is defined in Section 17D-2-102.
- 458 (48) "Local government procurement unit" means:
- 459 (a) a county, municipality, interlocal entity, or project entity, and each office of the
- 460 county, municipality, interlocal entity, or project entity, unless:
- 461 (i) the county or municipality adopts a procurement code by ordinance;
- 462 (ii) the interlocal entity adopts procurement rules or policies as provided in
- 463 Subsection 11-13-226(2); or
- 464 (iii) the project entity adopts a procurement code through the process described in
- 465 Section 11-13-316;
- 466 (b)(i) a county or municipality that has adopted this entire chapter by ordinance, and
- 467 each office or agency of that county or municipality; and

- 468 (ii) a project entity that has adopted this entire chapter through the process described
469 in Subsection 11-13-316; or
- 470 (c) a county, municipality, or project entity, and each office of the county, municipality,
471 or project entity that has adopted a portion of this chapter to the extent that:
- 472 (i) a term in the ordinance is used in the adopted chapter; or
473 (ii) a term in the ordinance is used in the language a project entity adopts in its
474 procurement code through the process described in Section 11-13-316.
- 475 (49) "Multiple award contracts" means the award of a contract for an indefinite quantity of
476 a procurement item to more than one person.
- 477 (50) "Multiyear contract" means a contract that extends beyond a one-year period,
478 including a contract that permits renewal of the contract, without competition, beyond
479 the first year of the contract.
- 480 (51) "Municipality" means a city or town.
- 481 (52) "Nonadopting local government procurement unit" means:
- 482 (a) a county or municipality that has not adopted Part 16, Protests, Part 17, Procurement
483 Appeals Board, Part 18, Appeals to Court and Court Proceedings, and Part 19,
484 General Provisions Related to Protest or Appeal; and
- 485 (b) each office or agency of a county or municipality described in Subsection (52)(a).
- 486 (53) "Offeror" means a person [~~who~~] that submits a proposal in response to a request for
487 proposals.
- 488 (54) "Preferred bidder" means a bidder that is entitled to receive a reciprocal preference
489 under the requirements of this chapter.
- 490 (55) "Procure" means to acquire a procurement item through a procurement.
- 491 (56) "Procurement" means the acquisition of a procurement item through an expenditure of
492 public funds, or an agreement to expend public funds, including an acquisition through a
493 public-private partnership.
- 494 (57) "Procurement item" means an item of personal property, a technology, a service, or a
495 construction project.
- 496 (58) "Procurement official" means:
- 497 (a) for a procurement unit other than an independent procurement unit, the chief
498 procurement officer;
- 499 (b) for a legislative procurement unit, the individual, individuals, or body designated in a
500 policy adopted by the Legislative Management Committee;
- 501 (c) for a judicial procurement unit, the Judicial Council or an individual or body

- 502 designated by the Judicial Council by rule;
- 503 (d) for a local government procurement unit:
- 504 (i) the legislative body of the local government procurement unit; or
- 505 (ii) an individual or body designated by the local government procurement unit;
- 506 (e) for a special district, the board of trustees of the special district or the board of
- 507 trustees' designee;
- 508 (f) for a special service district, the governing body of the special service district or the
- 509 governing body's designee;
- 510 (g) for a local building authority, the board of directors of the local building authority or
- 511 the board of directors' designee;
- 512 (h) for a conservation district, the board of supervisors of the conservation district or the
- 513 board of supervisors' designee;
- 514 (i) for a public corporation, the board of directors of the public corporation or the board
- 515 of directors' designee;
- 516 (j) for a school district or any school or entity within a school district, the board of the
- 517 school district or the board's designee;
- 518 (k) for a charter school, the individual or body with executive authority over the charter
- 519 school or the designee of the individual or body;
- 520 (l) for an institution of higher education described in Section 53H-1-102, the president of
- 521 the institution of higher education or the president's designee;
- 522 (m) for the State Board of Education, the State Board of Education or the State Board of
- 523 Education's designee;
- 524 (n) for the Utah Board of Higher Education, the Commissioner of Higher Education or
- 525 the designee of the Commissioner of Higher Education;
- 526 (o) for the Utah Communications Authority, established in Section 63H-7a-201, the
- 527 executive director of the Utah Communications Authority or the executive director's
- 528 designee; or
- 529 (p)(i) for the facilities division, and only to the extent of procurement activities of the
- 530 facilities division as an independent procurement unit under the procurement
- 531 authority provided under Title 63A, Chapter 5b, Administration of State Facilities,
- 532 the director of the facilities division or the director's designee;
- 533 (ii) for the attorney general, and only to the extent of procurement activities of the
- 534 attorney general as an independent procurement unit under the procurement
- 535 authority provided under Title 67, Chapter 5, Attorney General, the attorney

- 536 general or the attorney general's designee;
- 537 (iii) for the Department of Transportation created in Section 72-1-201, and only to
 538 the extent of procurement activities of the Department of Transportation as an
 539 independent procurement unit under the procurement authority provided under
 540 Title 72, Transportation Code, the executive director of the Department of
 541 Transportation or the executive director's designee;
- 542 (iv) for the Department of Health and Human Services, and only to the extent of the
 543 procurement activities of the Department of Health and Human Services as an
 544 independent procurement unit, the executive director of the Department of Health
 545 and Human Services or the executive director's designee; or
- 546 (v) for any other executive branch department, division, office, or entity that has
 547 statutory procurement authority outside this chapter, and only to the extent of the
 548 procurement activities of the department, division, office, or entity as an
 549 independent procurement unit under the procurement authority provided outside
 550 this chapter for the department, division, office, or entity, the chief executive
 551 officer of the department, division, office, or entity or the chief executive officer's
 552 designee.

553 (59) "Procurement unit" means:

- 554 (a) a legislative procurement unit;
- 555 (b) an executive branch procurement unit;
- 556 (c) a judicial procurement unit;
- 557 (d) an educational procurement unit;
- 558 (e) the Utah Communications Authority, established in Section 63H-7a-201;
- 559 (f) a local government procurement unit;
- 560 (g) a special district;
- 561 (h) a special service district;
- 562 (i) a local building authority;
- 563 (j) a conservation district; or
- 564 (k) a public corporation.

565 (60) "Professional service" means labor, effort, or work that requires specialized
 566 knowledge, expertise, and discretion, including labor, effort, or work in the field of:

- 567 (a) accounting;
- 568 (b) administrative law judge service;
- 569 (c) architecture;

- 570 (d) construction design and management;
- 571 (e) engineering;
- 572 (f) financial services;
- 573 (g) information technology;
- 574 (h) the law;
- 575 (i) medicine;
- 576 (j) psychiatry; or
- 577 (k) underwriting.
- 578 (61) "Project entity" means the same as that term is defined in Section 11-13-103.
- 579 (62) "Protest officer" means:
- 580 (a) for the division or an independent procurement unit:
- 581 (i) the procurement official;
- 582 (ii) the procurement official's designee who is an employee of the procurement [-]
- 583 unit; or
- 584 (iii) a person designated by rule made by the rulemaking authority; or
- 585 (b) for a procurement unit other than an independent procurement unit, the chief
- 586 procurement officer or the chief procurement officer's designee [-]who is an
- 587 employee of the division[-].
- 588 (63) "Public corporation" means the same as that term is defined in Section 63E-1-102.
- 589 (64) "Public entity" means the state or any other governmental entity within the state that
- 590 expends public funds.
- 591 (65) "Public facility" means a building, structure, infrastructure, improvement, or other
- 592 facility of a public entity.
- 593 (66) "Public funds" means money, regardless of its source, including from the federal
- 594 government, that is owned or held by a procurement unit.
- 595 (67) "Public transit district" means a public transit district organized under Title 17B,
- 596 Chapter 2a, Part 8, Public Transit District Act.
- 597 (68) "Public-private partnership" means an arrangement or agreement, occurring on or after
- 598 January 1, 2017, between a procurement unit and one or more contractors to provide for
- 599 a public need through the development or operation of a project in which the contractor
- 600 or contractors share with the procurement unit the responsibility or risk of developing,
- 601 owning, maintaining, financing, or operating the project.
- 602 (69) "Qualified vendor" means a vendor [~~who~~] that:
- 603 (a) is responsible; and

- 604 (b) submits a responsive statement of qualifications under Section 63G-6a-410 that
605 meets the minimum mandatory requirements, evaluation criteria, and any applicable
606 score thresholds set forth in the request for statement of qualifications.
- 607 (70) "Real property" means land and any building, fixture, improvement, appurtenance,
608 structure, or other development that is permanently affixed to land.
- 609 (71) "Request for information" means a nonbinding process through which a procurement
610 unit requests information relating to a procurement item.
- 611 (72) "Request for proposals" means a document used to solicit proposals to provide a
612 procurement item to a procurement unit, including all other documents that are attached
613 to that document or incorporated in that document by reference.
- 614 (73) "Request for proposals process" means the procurement process described in Part 7,
615 Request for Proposals.
- 616 (74) "Request for statement of qualifications" means a document used to solicit information
617 about the qualifications of a person interested in responding to a potential procurement,
618 including all other documents attached to that document or incorporated in that
619 document by reference.
- 620 (75) "Requirements contract" means a contract:
- 621 (a) under which a contractor agrees to provide a procurement unit's entire requirements
622 for certain procurement items at prices specified in the contract during the contract
623 period; and
- 624 (b) that:
- 625 (i) does not require a minimum purchase amount; or
626 (ii) provides a maximum purchase limit.
- 627 (76) "Responsible" means being capable, in all respects, of:
- 628 (a) meeting all the requirements of a solicitation; and
629 (b) fully performing all the requirements of the contract resulting from the solicitation,
630 including being financially solvent with sufficient financial resources to perform the
631 contract.
- 632 (77) "Responsive" means conforming in all material respects to the requirements of a
633 solicitation.
- 634 (78) "Rule" includes a policy or regulation adopted by the rulemaking authority, if adopting
635 a policy or regulation is the method the rulemaking authority uses to adopt provisions
636 that govern the applicable procurement unit.
- 637 (79) "Rulemaking authority" means:

- 638 (a) for a legislative procurement unit, the Legislative Management Committee;
- 639 (b) for a judicial procurement unit, the Judicial Council;
- 640 (c)(i) only to the extent of the procurement authority expressly granted to the
- 641 procurement unit by statute:
- 642 (A) for the facilities division, the facilities division;
- 643 (B) for the Office of the Attorney General, the attorney general;
- 644 (C) for the Department of Transportation created in Section 72-1-201, the
- 645 executive director of the Department of Transportation;
- 646 (D) for the Department of Health and Human Services, the executive director of
- 647 the Department of Health and Human Services; and
- 648 (E) for any other executive branch department, division, office, or entity that has
- 649 statutory procurement authority outside this chapter, the governing authority of
- 650 the department, division, office, or entity; and
- 651 (ii) for each other executive branch procurement unit, the board;
- 652 (d) for a local government procurement unit:
- 653 (i) the governing body of the local government unit; or
- 654 (ii) an individual or body designated by the local government procurement unit;
- 655 (e) for a school district or a public school, the board, except to the extent of a school
- 656 district's own nonadministrative rules that do not conflict with the provisions of this
- 657 chapter;
- 658 (f) for an institution of higher education, the Utah Board of Higher Education;
- 659 (g) for the State Board of Education or the Utah Schools for the Deaf and the Blind, the
- 660 State Board of Education;
- 661 (h) for a public transit district, the chief executive of the public transit district;
- 662 (i) for a special district other than a public transit district or for a special service district,
- 663 the board, except to the extent that the board of trustees of the special district or the
- 664 governing body of the special service district makes its own rules:
- 665 (i) with respect to a subject addressed by board rules; or
- 666 (ii) that are in addition to board rules;
- 667 (j) for the Utah Educational Savings Plan, created in Section 53H-10-202, the Utah
- 668 Board of Higher Education;
- 669 (k) for the School and Institutional Trust Lands Administration, created in Section
- 670 53C-1-201, the School and Institutional Trust Lands Board of Trustees;
- 671 (l) for the School and Institutional Trust Fund Office, created in Section 53D-1-201, the

- 672 School and Institutional Trust Fund Board of Trustees;
- 673 (m) for the Utah Communications Authority, established in Section 63H-7a-201, the
- 674 Utah Communications Authority board, created in Section 63H-7a-203; or
- 675 (n) for any other procurement unit, the board.
- 676 [~~(80)~~ "Service":]
- 677 [~~(a)~~ means labor, effort, or work to produce a result that is beneficial to a procurement
- 678 unit;]
- 679 [~~(b)~~ includes a professional service; and]
- 680 [~~(c)~~ does not include labor, effort, or work provided under an employment agreement or
- 681 a collective bargaining agreement.]
- 682 [~~(81)~~ (80)(a) "Service" means labor, effort, or work to produce a result that is beneficial
- 683 to a procurement unit.
- 684 (b) "Service" includes a professional service.
- 685 (c) "Service" does not include labor, effort, or work provided under an employment
- 686 agreement or a collective bargaining agreement.
- 687 (81) "Small purchase process" means the procurement process described in Section
- 688 63G-6a-506.
- 689 (82) "Sole source contract" means a contract resulting from a sole source procurement.
- 690 (83) "Sole source procurement" means a procurement without competition pursuant to a
- 691 determination under Subsection 63G-6a-802(1)(a) that there is only one source for the
- 692 procurement item.
- 693 (84) "Solicitation" means an invitation for bids, request for proposals, or request for
- 694 statement of qualifications.
- 695 (85) "Solicitation response" means:
- 696 (a) a bid submitted in response to an invitation for bids;
- 697 (b) a proposal submitted in response to a request for proposals; or
- 698 (c) a statement of qualifications submitted in response to a request for statement of
- 699 qualifications.
- 700 (86) "Special district" means the same as that term is defined in Section 17B-1-102.
- 701 (87) "Special service district" means the same as that term is defined in Section 17D-1-102.
- 702 (88) "Specification" means any description of the physical or functional characteristics or of
- 703 the nature of a procurement item included in an invitation for bids or a request for
- 704 proposals, or otherwise specified or agreed to by a procurement unit, including a
- 705 description of:

- 706 (a) a requirement for inspecting or testing a procurement item; or
707 (b) preparing a procurement item for delivery.
- 708 (89) "Standard procurement process" means:
- 709 (a) the bidding process;
710 (b) the request for proposals process;
711 (c) the approved vendor list process;
712 (d) the small purchase process; or
713 (e) the design professional procurement process.
- 714 (90) "State cooperative contract" means a contract awarded by the division for and in behalf
715 of all public entities.
- 716 (91) "Statement of qualifications" means a written statement submitted to a procurement
717 unit in response to a request for statement of qualifications.
- 718 [(92) "Subcontractor":]
- 719 [(a) means a person under contract to perform part of a contractual obligation under the
720 control of the contractor, whether the person's contract is with the contractor directly
721 or with another person who is under contract to perform part of a contractual
722 obligation under the control of the contractor; and]
- 723 [(b) includes a supplier, distributor, or other vendor that furnishes supplies or services to
724 a contractor.]
- 725 [(93)] (92)(a) "Subcontractor" means a person under contract with a contractor or another
726 subcontractor to provide services or labor for the construction, installation, repair, or
727 improvement to real property.
- 728 (b) "Subcontractor" includes:
- 729 (i) a supplier;
730 (ii) a distributor; or
731 (iii) a vendor that furnishes a supply or a service to a contractor.
- 732 (93) "Technology" means the same as "information technology," as defined in Section
733 63A-16-102.
- 734 (94) "Tie bid" means that the lowest responsive bids of responsible bidders are identical in
735 price.
- 736 (95) "Time and materials contract" means a contract under which the contractor is paid:
- 737 (a) the actual cost of direct labor at specified hourly rates;
738 (b) the actual cost of materials and equipment usage; and
739 (c) an additional amount, expressly described in the contract, to cover overhead and

- 740 profit, that is not based on a percentage of the cost to the contractor.
- 741 (96)(a) [~~"Transitional costs":~~] "Transitional costs" means the cost of changing:
- 742 [~~(a) means the costs of changing:~~]
- 743 [(i) ~~from an existing provider of a procurement item to another provider of that~~
- 744 ~~procurement item; or]~~
- 745 [~~(ii) from an existing type of procurement item to another type;]~~
- 746 (i) from an existing provider;
- 747 (ii) from an existing provider of a procurement item to another provider of that
- 748 procurement item; or
- 749 (iii) from an existing type of procurement item to another type.
- 750 (b) [~~includes~~] "Transitional costs" include:
- 751 (i) training costs;
- 752 (ii) conversion costs;
- 753 (iii) compatibility costs;
- 754 (iv) costs associated with system downtime;
- 755 (v) disruption of service costs;
- 756 (vi) staff time necessary to implement the change;
- 757 (vii) installation costs; and
- 758 (viii) ancillary software, hardware, equipment, or construction costs; and
- 759 (c) [~~does~~] "Transitional costs" do not include:
- 760 (i) the costs of preparing for or engaging in a procurement process; or
- 761 (ii) contract negotiation or drafting costs.
- 762 [(97) ~~"Vendor":~~]
- 763 [(a) ~~means a person who is seeking to enter into a contract with a procurement unit to~~
- 764 ~~provide a procurement item; and]~~
- 765 [(b) ~~includes:~~]
- 766 [(i) ~~a bidder;]~~
- 767 [(ii) ~~an offeror;]~~
- 768 [(iii) ~~an approved vendor;]~~
- 769 [(iv) ~~a design professional; and]~~
- 770 [(v) ~~a person who submits an unsolicited proposal under Section 63G-6a-712.]~~
- 771 (97)(a) "Vendor" means a person that is seeking to enter into a contract with a
- 772 procurement unit to provide a procurement item.
- 773 (b) "Vendor" includes:

- 774 (i) a bidder;
- 775 (ii) an offeror;
- 776 (iii) an approved vendor;
- 777 (iv) a design professional; and
- 778 (v) a person that submits an unsolicited proposal under Section 63G-6a-712.

779 (98) "Wage standard" means the same as that term is defined in Section 34-58-101.

780 Section 10. Section **63G-6a-603** is amended to read:

781 **63G-6a-603 . Invitation for bids -- Requirements -- Publication -- Wage standard.**

- 782 (1) A procurement unit that intends to award a contract for a procurement item using the
- 783 bidding process shall issue an invitation for bids.
- 784 (2) A procurement unit shall include in an invitation for bids:
- 785 (a) a description of the procurement item~~[that the procurement unit seeks]~~;
- 786 (b) instructions for submitting a bid, including the deadline for submitting a bid;
- 787 (c) the objective criteria ~~[that]~~the procurement unit will use to evaluate bids;
- 788 (d) information about the time and manner of opening bids; and
- 789 (e) terms and conditions ~~[that]~~the procurement unit intends to include in a contract
- 790 resulting from the bidding process.
- 791 (3) A procurement unit shall publish an invitation for bids in accordance with the
- 792 requirements of Section 63G-6a-112.
- 793 (4) Notwithstanding Section 34-30-14, for a construction project, the procurement unit shall
- 794 include in the invitation for bids notice that the procurement contract requires the
- 795 contractor to:
- 796 (a) pay each qualifying employee at least the wage standard; and
- 797 (b) certify compliance with Title 14, Contractors' Bonds.

798 Section 11. **Effective Date.**

799 This bill takes effect on May 6, 2026.