

**Criminal Offenses Modifications**

2026 GENERAL SESSION

STATE OF UTAH

**Chief Sponsor: Tyler Clancy**

Senate Sponsor: Keith Grover

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**LONG TITLE****General Description:**

This bill addresses criminal offenses.

**Highlighted Provisions:**

This bill:

- amends the offense of threat of terrorism by:

- renaming the offense to terrorism; and

- clarifying that the offense applies to certain completed acts in addition to threatened acts;

- creates the offense of unlawfully advancing foreign organizations and governments;

- amends the offense of aggravated disorderly conduct on a street or highway to include obstructing any street or highway if the actor does so in concert with two or more individuals;

- creates the offense of intentional concealment of identity while committing an offense in public;

- creates the offense of unlawful deprivation of civil rights with a corresponding civil right of action by a victim that may be brought against the actor;

- amends the definition of unlawful activity applicable to include the offense of prohibited conduct concerning a pattern of unlawful activity to include the offenses of aggravated disorderly conduct on a street or highway and unlawfully advancing foreign organizations and governments; and

- makes technical and conforming changes.

**Money Appropriated in this Bill:**

None

**Other Special Clauses:**

None

**Utah Code Sections Affected:**

AMENDS:

31 **76-5-107.3**, as last amended by Laws of Utah 2025, Chapter 173

32 **76-9-102.1**, as enacted by Laws of Utah 2025, Chapter 195

33 **76-17-401**, as renumbered and amended by Laws of Utah 2025, Chapter 173

34 ENACTS:

35 **76-8-321**, Utah Code Annotated 1953

36 **76-9-115**, Utah Code Annotated 1953

37 **76-9-116**, Utah Code Annotated 1953

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39 *Be it enacted by the Legislature of the state of Utah:*

40 Section 1. Section **76-5-107.3** is amended to read:

41 **76-5-107.3 . Terrorism.**

42 (1)(a) As used in this section:

43 (i) "Hoax weapon of mass destruction" means the same as that term is defined in  
44 Section 76-15-301.

45 (ii) "Weapon of mass destruction" means the same as that term is defined in Section  
46 76-15-301.

47 (b) Terms defined in Section 76-1-101.5 apply to this section.

48 (2)[(a)] An actor commits [~~a threat of~~]terrorism if the actor commits, or threatens to  
49 commit, an offense involving bodily injury, death, or substantial property damage  
50 and the actor:

51 [(+)] (a)[(A)] (i) threatens the use of a weapon of mass destruction; or

52 [(B)] (ii) threatens the use of a hoax weapon of mass destruction; or

53 [(+)] (b) acts with intent to:

54 [(A)] (i) intimidate or coerce a civilian population or to influence or affect the conduct  
55 of a government or a unit of government;

56 [(B)] (ii) prevent or interrupt the occupation of a building or a portion of the building,  
57 a place to which the public has access, or a facility or vehicle of public  
58 transportation operated by a common carrier; or

59 [(C)] (iii) cause an official or volunteer agency organized to deal with emergencies to  
60 take action due to the actor's conduct posing a serious and substantial risk to the  
61 general public.

62 [(b) A threat under this section may be express or implied.]

63 (3)(a)[(+)] A violation of Subsection [(2)(a)(i) or (2)(a)(ii)(A)] (2)(a) or (2)(b)(i) is a  
64 second degree felony.

65       ~~[(ii)]~~ (b) A violation of Subsection ~~[(2)(a)(ii)(B)]~~ (2)(b)(ii) is a third degree felony.

66       ~~[(iii)]~~ (c) A violation of Subsection ~~[(2)(a)(ii)(C)]~~ (2)(b)(iii) is a class B misdemeanor.

67       ~~[(b)]~~ (4)(a) An actor who commits an offense under this section is subject to punishment  
68       for that offense, in addition to any other offense committed, including the carrying  
69       out of ~~[the threatened act]~~ any threatened offense.

70       ~~[(e)]~~ (b) In addition to any other penalty authorized by law, a court shall order an actor  
71       convicted of a violation of this section to reimburse any federal, state, or local unit of  
72       government, or any private business, organization, individual, or entity for all  
73       expenses and losses incurred in responding to the violation, unless the court states on  
74       the record the reasons why the reimbursement would be inappropriate.

75       ~~[(4)]~~ (5) It is not a defense under this section that the actor did not attempt to carry out or  
76       was incapable of carrying out the threat.

77       (6) A threat under this section may be express or implied.

78       Section 2. Section **76-8-321** is enacted to read:

79       **76-8-321 . Unlawfully advancing foreign organizations and governments.**

80       (1)(a) As used in this section:

81               (i) "Agent of a foreign government" means the same as that term is defined in 18  
82               U.S.C. Sec. 951.

83               (ii) "Federally designated foreign terrorist organization" means a foreign organization  
84               that is designated by the federal government as a terrorist organization in  
85               accordance with 8 U.S.C. Sec. 1189.

86       (b) Terms defined in Section 76-1-101.5 apply to this section.

87       (2) An actor commits unlawfully advancing foreign organizations and governments if the  
88       actor:

89               (a) commits a local, state, or federal criminal offense with the intent to benefit or  
90               advance the interests of a federally designated foreign terrorist organization; or

91               (b) unlawfully acts, or attempts to act, as an agent of a foreign government.

92       (3) A violation of Subsection (2) is a third degree felony.

93       Section 3. Section **76-9-102.1** is amended to read:

94       **76-9-102.1 . Aggravated disorderly conduct on a street or highway.**

95       (1) Terms defined in Section 76-1-101.5 apply to this section.

96       (2) An actor commits aggravated disorderly conduct on a street or highway if the actor:

97               (a)(i) intentionally, knowingly, or recklessly obstructs vehicular or pedestrian traffic  
98               on a street or highway with:

- 99                    ~~[(i)]~~ (A) a speed limit of 40 miles per hour or more; or  
100                    ~~[(ii)]~~ (B) at least two lanes in the same direction of travel; and  
101                    ~~[(b)]~~ (ii) refuses to comply with the lawful order of a law enforcement officer to move  
102                    from the street or highway~~[-]~~ ; or  
103                    (b) intentionally or knowingly, in concert with two or more individuals, obstructs  
104                    vehicular traffic on a street or highway for the purpose of preventing individuals from  
105                    freely traveling on the street or highway.  
106                    (3)(a)(i) Except as provided in Subsection ~~[(3)(b)]~~ (3)(a)(ii), a violation of Subsection [  
107                    ~~(2)-]~~ (2)(a) is a class B misdemeanor.  
108                    ~~[(b)]~~ (ii) A violation of Subsection ~~[(2)-]~~ (2)(a) is a class A misdemeanor if within one  
109                    year before the day on which the actor violates this section, the actor was  
110                    previously convicted of a violation of Subsection ~~[(2)]~~ (2)(a).  
111                    (b) A violation of Subsection (2)(b) is a third degree felony.  
112                    Section 4. Section **76-9-115** is enacted to read:  
113                    **76-9-115 . Intentional concealment of identity while committing an offense in**  
114                    **public.**  
115                    (1)(a) As used in this section, "public place" means a place to which the public or a  
116                    substantial group of the public has access, including:  
117                    (i) a street or highway; and  
118                    (ii) the common areas of a school, hospital, apartment house, office building, public  
119                    building, public facility, transport facility, and a retail establishment.  
120                    (b) Terms defined in Section 76-1-101.5 apply to this section.  
121                    (2) An actor commits intentional concealment of identity while committing an offense in  
122                    public if the actor intentionally or knowingly:  
123                    (a) wears a mask or other facial obscurant or disguise with the intent to conceal the  
124                    actor's identity from law enforcement or other government officials;  
125                    (b) is in a public place; and  
126                    (c) while wearing the mask or other facial obscurant or disguise, is:  
127                    (i) committing, or attempting to commit, a local, state, or federal criminal offense; or  
128                    (ii) congregating with other individuals who the actor knows are committing, or  
129                    attempting to commit, a local, state, or federal criminal offense.  
130                    (3) A violation of Subsection (2) is a class A misdemeanor.

131                    Section 5. Section **76-9-116** is enacted to read:

132                    **76-9-116 . Unlawful deprivation of civil rights.**

- (1)(a) As used in this section, "house of worship" means the same as that term is defined in Section 76-11-201.
- (b) Terms defined in Section 76-1-101.5 apply to this section.
- (2) An actor commits unlawful deprivation of civil rights if the actor, in concert with two or more individuals, intentionally or knowingly deprives another individual of the right to:
- (a) freely travel on public roads, highways, sidewalks, or other thoroughfares; or
- (b) enter or exit a house of worship.
- (3) A violation of Subsection (2) is a third degree felony.
- (4)(a) An individual, or the heirs of a deceased individual, who has been injured by a violation of Subsection (2) may bring an action against the actor who committed the violation.
- (b) If, in the action described in Subsection (4)(a), the court finds by a preponderance of the evidence that the defendant has committed a violation of Subsection (2) and that the plaintiff was injured by the actor's violation of Subsection (2), the court shall, subject to Subsection (4)(c)(ii), award the plaintiff:
- (i) reasonable attorney fees; and
- (ii)(A) compensatory damages; or
- (B) statutory damages of \$2,000, whichever is greater.
- (c)(i) If an actor at a criminal trial is found not guilty of violating Subsection (2), the not guilty verdict does not preclude a court from finding that the actor is liable under Subsection (4)(b).
- (ii) If restitution is ordered in the criminal action, the amount ordered shall be deducted from any damages awarded under Subsection (4)(b)(ii).
- (5) This section does not apply to an individual's exercise of the individual's rights under the First Amendment to the United States Constitution or under Utah Constitution, Article I, Section 15.
- Section 6. Section **76-17-401** is amended to read:
- 76-17-401 . Definitions.**
- As used in this part:
- (1)(a) "Enterprise" means an individual, sole proprietorship, partnership, corporation, business trust, association, or other legal entity, and a union or group of individuals associated in fact although not a legal entity.
- (b) "Enterprise" includes illicit as well as licit entities.
- (2) "Pattern of unlawful activity" means engaging in conduct that constitutes the

commission of at least three episodes of unlawful activity, which episodes are not isolated, but have the same or similar purposes, results, participants, victims, or methods of commission, or otherwise are interrelated by distinguishing characteristics. Taken together, the episodes shall demonstrate continuing unlawful conduct and be related either to each other or to the enterprise. At least one of the episodes comprising a pattern of unlawful activity shall have occurred after July 31, 1981. The most recent act constituting part of a pattern of unlawful activity as defined by this part shall have occurred within five years of the commission of the next preceding act alleged as part of the pattern.

- (3) "Person" includes an individual or entity capable of holding a legal or beneficial interest in property, including state, county, and local governmental entities.
- (4) "Unlawful activity" means to directly engage in conduct or to solicit, request, command, encourage, or intentionally aid another person to engage in conduct that would constitute an offense described by the following crimes or categories of crimes, or to attempt or conspire to engage in an act that would constitute any of those offenses, regardless of whether the act is in fact charged or indicted by an authority or is classified as a misdemeanor or a felony:
- (a) an act prohibited by the criminal provisions under Title 13, Chapter 10, Unauthorized Recording Practices Act;
  - (b) an act prohibited by the criminal provisions under Title 19, Environmental Quality Code, Sections 19-1-101 through 19-7-109;
  - (c) taking, destroying, or possessing wildlife or parts of wildlife for the primary purpose of sale, trade, or other pecuniary gain under Title 23A, Wildlife Resources Act, or Section 23A-5-311;
  - (d) false claims for medical benefits, kickbacks, or other acts prohibited under Title 26B, Chapter 3, Part 11, Utah False Claims Act, Sections 26B-3-1101 through 26B-3-1112;
  - (e) an act prohibited by the criminal provisions under Title 32B, Chapter 4, Criminal Offenses and Procedure Act;
  - (f) unlawful marking of pistol or revolver under Section 53-5a-105;
  - (g) alteration of number or mark on pistol or revolver under Section 53-5a-106;
  - (h) an act prohibited by the criminal provisions under Title 57, Chapter 11, Utah Uniform Land Sales Practices Act;
  - (i) an act prohibited by the criminal provisions under Title 58, Chapter 37, Utah Controlled Substances Act, or Title 58, Chapter 37b, Imitation Controlled Substances

- Act, Title 58, Chapter 37c, Utah Controlled Substance Precursor Act, or Title 58,  
Chapter 37d, Clandestine Drug Lab Act;
- (j) an act prohibited by the criminal provisions under Title 61, Chapter 1, Utah Uniform Securities Act;
- (k) an act prohibited by the criminal provisions under Title 63G, Chapter 6a, Utah Procurement Code;
- (l) assault under Section 76-5-102;
- (m) aggravated assault under Section 76-5-103;
- (n) ~~[a threat of]~~terrorism under Section 76-5-107.3;
- (o) a criminal homicide offense under Section 76-5-201;
- (p) kidnapping under Section 76-5-301;
- (q) aggravated kidnapping under Section 76-5-302;
- (r) human trafficking for labor under Section 76-5-308;
- (s) human trafficking for sexual exploitation under Section 76-5-308.1;
- (t) human smuggling under Section 76-5-308.3;
- (u) human trafficking of a child under Section 76-5-308.5;
- (v) benefiting from trafficking and human smuggling under Section 76-5-309;
- (w) aggravated human trafficking under Section 76-5-310;
- (x) sexual exploitation of a minor under Section 76-5b-201;
- (y) aggravated sexual exploitation of a minor under Section 76-5b-201.1;
- (z) sexual extortion under Section 76-5b-204;
- (aa) arson under Section 76-6-102;
- (bb) aggravated arson under Section 76-6-103;
- (cc) causing a catastrophe under Section 76-6-105;
- (dd) burglary under Section 76-6-202;
- (ee) aggravated burglary under Section 76-6-203;
- (ff) burglary of a vehicle under Section 76-6-204;
- (gg) manufacture or possession of an instrument for burglary or theft under Section 76-6-205;
- (hh) robbery under Section 76-6-301;
- (ii) aggravated robbery under Section 76-6-302;
- (jj) theft under Section 76-6-404;
- (kk) theft by deception under Section 76-6-405;
- (ll) theft by extortion under Section 76-6-406;

235 (mm) receiving stolen property under Section 76-6-408;  
236 (nn) theft of services under Section 76-6-409;  
237 (oo) forgery under Section 76-6-501;  
238 (pp) unlawful use of financial transaction card under Section 76-6-506.2;  
239 (qq) unlawful acquisition, possession, or transfer of financial transaction card under  
240 Section 76-6-506.3;  
241 (rr) financial transaction card offenses under Section 76-6-506.6;  
242 (ss) deceptive business practices under Section 76-6-507;  
243 (tt) bribery or receiving bribe by person in the business of selection, appraisal, or  
244 criticism of goods under Section 76-6-508;  
245 (uu) bribery of a labor official under Section 76-6-509;  
246 (vv) defrauding creditors under Section 76-6-511;  
247 (ww) acceptance of deposit by insolvent financial institution under Section 76-6-512;  
248 (xx) unlawful dealing with property by fiduciary under Section 76-6-513;  
249 (yy) unlawful influence of a contest under Section 76-6-514;  
250 (zz) making a false credit report under Section 76-6-517;  
251 (aaa) criminal simulation under Section 76-6-518;  
252 (bbb) criminal usury under Section 76-6-520;  
253 (ccc) insurance fraud under Section 76-6-521;  
254 (ddd) retail theft under Section 76-6-602;  
255 (eee) computer crimes under Section 76-6-703;  
256 (fff) identity fraud under Section 76-6-1102;  
257 (ggg) mortgage fraud under Section 76-6-1203;  
258 (hhh) sale of a child under Section 76-7-203;  
259 (iii) bribery or offering a bribe under Section 76-8-103;  
260 (jjj) threat to influence official or political action under Section 76-8-104;  
261 (kkk) receiving bribe or bribery by public servant under Section 76-8-105;  
262 (lll) receiving bribe for endorsement of person as a public servant under Section  
263 76-8-106;  
264 (mmm) bribery for endorsement of person as public servant under Section 76-8-106.1;  
265 (nnn) official misconduct based on unauthorized act or failure of duty under Section  
266 76-8-201;  
267 (ooo) official misconduct concerning inside information under Section 76-8-202;  
268 (ppp) obstruction of justice in a criminal investigation or proceeding under Section



269 76-8-306;  
 270 (qqq) acceptance of bribe or bribery to prevent criminal prosecution under Section  
 271 76-8-308;  
 272 (rrr) harboring or concealing offender who has escaped from official custody under  
 273 Section 76-8-309.2;  
 274 (sss) unlawfully advancing foreign organizations and governments under Section  
 275 76-8-321;  
 276 [~~(sss)~~] (ttt) making a false or inconsistent material statement under Section 76-8-502;  
 277 [~~(ttt)~~] (uuu) making a false or inconsistent statement under Section 76-8-503;  
 278 [~~(uuu)~~] (vvv) making a written false statement under Section 76-8-504;  
 279 [~~(vvv)~~] (www) tampering with a witness under Section 76-8-508;  
 280 [~~(www)~~] (xxx) retaliation against a witness, victim, or informant under Section  
 281 76-8-508.3;  
 282 [~~(xxx)~~] (yyy) receiving or soliciting a bribe as a witness under Section 76-8-508.7;  
 283 [~~(yyy)~~] (zzz) extortion or bribery to dismiss a criminal proceeding under Section 76-8-509;  
 284 [~~(zzz)~~] (aaaa) tampering with evidence under Section 76-8-510.5;  
 285 [~~(aaaa)~~] (bbbb) falsification or alteration of a government record under Section 76-8-511,  
 286 if the record is a record described in Title 20A, Election Code, or Title 36, Chapter 11,  
 287 Lobbyist Disclosure and Regulation Act;  
 288 [~~(bbbb)~~] (cccc) public assistance fraud by an applicant for public assistance under  
 289 Section 76-8-1203.1;  
 290 [~~(cccc)~~] (dddd) public assistance fraud by a recipient of public assistance under Section  
 291 76-8-1203.3;  
 292 [~~(dddd)~~] (eeee) public assistance fraud by a provider under Section 76-8-1203.5;  
 293 [~~(eeee)~~] (ffff) fraudulently misappropriating public assistance funds under Section  
 294 76-8-1203.7;  
 295 [~~(ffff)~~] (gggg) false statement to obtain or increase unemployment compensation under  
 296 Section 76-8-1301;  
 297 [~~(gggg)~~] (hhhh) false statement to prevent or reduce unemployment compensation or  
 298 liability under Section 76-8-1302;  
 299 [~~(hhhh)~~] (iiii) unlawful failure to comply with Employment Security Act requirements  
 300 under Section 76-8-1303;  
 301 [~~(iiii)~~] (jjjj) unlawful use or disclosure of employment information under Section  
 302 76-8-1304;

303        [(jjjj)] (kkkk) intentionally or knowingly causing one animal to fight with another under  
 304                Subsection 76-13-202(2)(d) or (3), or Section 76-13-205 or 76-13-206 concerning  
 305                dog fighting;  
 306        (llll) aggravated disorderly conduct on a street or highway under Section 76-9-102.1;  
 307        [(kkkk)] (mmmm) soliciting, recruiting, enticing, or intimidating a minor to join a  
 308                criminal street gang under Section 76-9-803;  
 309        [(HHH)] (nnnn) aggravated soliciting, recruiting, enticing, or intimidating a minor to join a  
 310                criminal street gang under Section 76-9-803.1;  
 311        [(mmmm)] (oooo) intimidating a minor to remain in a criminal street gang under Section  
 312                76-9-803.2;  
 313        [(nnnn)] (pppp) aggravated intimidating a minor to remain in a criminal street gang under  
 314                Section 76-9-803.3;  
 315        [(oooo)] (qqqq) unlawful conduct involving an explosive, chemical, or incendiary device  
 316                under Section 76-15-210;  
 317        [(pppp)] (rrrr) unlawful conduct involving an explosive, chemical, or incendiary part  
 318                under Section 76-15-211;  
 319        [(qqqq)] (ssss) unlawful delivery or mailing of an explosive, chemical, or incendiary  
 320                device under Section 76-15-209;  
 321        [(rrrr)] (tttt) forging or counterfeiting trademarks, trade name, or trade device under  
 322                Section 76-16-302;  
 323        [(ssss)] (uuuu) selling goods under counterfeited trademark, trade name, or trade devices  
 324                under Section 76-16-303;  
 325        [(tttt)] (vvvv) sales in containers bearing registered trademark of substituted articles  
 326                under Section 76-16-304;  
 327        [(uuuu)] (wwww) selling or dealing with article bearing registered trademark or service  
 328                mark with intent to defraud under Section 76-16-306;  
 329        [(vvvv)] (xxxx) participating in gambling under Section 76-9-1402;  
 330        [(wwww)] (yyyy) permitting gambling under Section 76-9-1403;  
 331        [(xxxx)] (zzzz) online gambling prohibition under Section 76-9-1404;  
 332        [(yyyy)] (aaaaa) gambling promotion under Section 76-9-1405;  
 333        [(zzzz)] (bbbbbb) gambling fraud under Section 76-9-1406;  
 334        [(aaaaa)] (ccccc) possessing a gambling device or record under Section 76-9-1407;  
 335        [(bbbbbb)] (ddddd) obtaining a benefit from a confidence game under Section 76-9-1410;  
 336        [(eeeeee)] (eeeeee) distributing pornographic material under Section 76-5c-202;

337        [(~~ddddd~~)] (~~fffff~~) aiding or abetting a minor in distributing pornographic material under  
 338                Section 76-5c-203;  
 339        [(~~eeeeee~~)] (~~ggggg~~) inducing acceptance of pornographic material under Section 76-5c-204;  
 340        [(~~ffffff~~)] (~~hhhhh~~) distributing material harmful to minors under Section 76-5c-205;  
 341        [(~~ggggg~~)] (~~iiii~~) aiding or abetting a minor in distributing material harmful to minors  
 342                under Section 76-5c-206;  
 343        [(~~hhhhh~~)] (~~jjjjj~~) distribution of a pornographic file for exhibition under Section 76-5c-305;  
 344        [(~~iiii~~)] (~~kkkkk~~) indecent public display in the presence of a minor under Section  
 345                76-5c-207;  
 346        [(~~jjjjj~~)] (~~lllll~~) engaging in prostitution under Section 76-5d-202;  
 347        [(~~kkkkk~~)] (~~mmmmm~~) aiding prostitution under Section 76-5d-206;  
 348        [(~~HHH~~)] (~~nnnnn~~) exploiting prostitution under Section 76-5d-207;  
 349        [(~~mmmmm~~)] (~~ooooo~~) aggravated exploitation of prostitution under Section 76-5d-208;  
 350        [(~~nnnnn~~)] (~~ppppp~~) communications fraud under Section 76-6-525;  
 351        [(~~ooooo~~)] (~~qqqqq~~) possession of a dangerous weapon with criminal intent under Section  
 352                76-11-208;  
 353        [(~~ppppp~~)] (~~rrrrr~~) an act prohibited by the criminal provisions of Chapter 9, Part 16,  
 354                Money Laundering and Currency Transaction Reporting;  
 355        [(~~qqqqq~~)] (~~sssss~~) vehicle compartment for contraband under Section 76-9-1902 or  
 356                76-9-1903;  
 357        [(~~rrrrr~~)] (~~ttttt~~) an act prohibited by the criminal provisions of the laws governing taxation  
 358                in this state; or  
 359        [(~~sssss~~)] (~~uuuuu~~) an act illegal under the laws of the United States and enumerated in 18  
 360                U.S.C. Secs. 1961(1)(B), (C), and (D).  
 361                Section 7. **Effective Date.**  
 362        This bill takes effect on May 6, 2026.