

Jordan D. Teuscher proposes the following substitute bill:

Firefighter Cancer Amendments

2026 GENERAL SESSION

STATE OF UTAH

Chief Sponsor: Jordan D. Teuscher

Senate Sponsor:

LONG TITLE

General Description:

This bill creates the Firefighter Cancer Benefit Trust Fund.

Highlighted Provisions:

This bill:

- ▶ defines terms;
- ▶ changes the amount of revenue transferred to the Utah State Retirement Office from the insurance premiums tax and used to pay for certain firefighter retirement programs;
- ▶ creates the Firefighter Cancer Benefit Trust Fund;
- ▶ creates a board of trustees; and
- ▶ establishes the duties of the board of trustees.

Money Appropriated in this Bill:

None

Other Special Clauses:

This bill provides a special effective date.

Utah Code Sections Affected:

AMENDS:

49-11-901.5, as enacted by Laws of Utah 2011, Chapters 290, 439

59-9-101, as last amended by Laws of Utah 2025, First Special Session, Chapter 9

ENACTS:

53-32-101, Utah Code Annotated 1953

53-32-201, Utah Code Annotated 1953

53-32-202, Utah Code Annotated 1953

REPEALS:

49-11-902, as last amended by Laws of Utah 2011, Chapters 290, 439

49-11-903, as last amended by Laws of Utah 2022, Chapter 451

29
30 *Be it enacted by the Legislature of the state of Utah:*

31 Section 1. Section **49-11-901.5** is amended to read:

32 **49-11-901.5 . Premium tax revenues -- Distribution.**

33 (1)[(a) In Beginning fiscal year 2027 and in accordance with this section, there shall be
34 paid to the office:

35 [(i)] (a) 50% of the first \$4,000,000 collected from the annual tax levied, assessed, and
36 collected under Title 59, Chapter 9, Taxation of Admitted Insurers, upon premiums
37 for property insurance, as defined under Section 31A-1-301, and as applied to fire
38 and allied lines insurance collected by insurance companies within the state; and

39 [(ii)] (b) 10% of all money assessed and the first \$1,000,000 collected under Title 59,
40 Chapter 9, Taxation of Admitted Insurers, upon premiums for life insurance, as
41 defined in Section 31A-1-301, within the state.

42 [(b) Payments to the fund shall be made annually until the service liability under this
43 part is liquidated, after which the tax revenue provided in this Subsection (1) ceases.]

44 (2) The office shall distribute the premium tax revenue paid under Subsection (1) as
45 follows:]

46 [(a) an amount determined by the office to fully fund the long-term disability program
47 provided for firefighters under Section 49-23-601;]

48 [(b) an amount determined by the office to the Firefighters' Retirement Trust Fund
49 created under Section 49-16-104 equal to the amount when calculated as a percentage
50 of the certified contribution rate for members in Divisions A and B, as defined under
51 Section 49-16-301, that is the percentage of the certified contribution rate paid to the
52 Firefighters' Retirement Trust Fund on July 1, 2004; and]

53 [(e) any remaining amount in accordance with Section 49-11-902.]

54 (2)(a) The office shall use the revenue described in Subsection (1) to fund:

55 (i) the long term disability program provided for firefighters under Section 49-23-601,
56 until the program is fully funded; and
57 (ii) the Firefighters' Retirement Trust Fund created in Section 49-16-104 until the
58 actuarial funded ratio of the Firefighters' Retirement System created in Section
59 49-16-103 reaches and can be maintained at 110%, as determined by the board's
60 actuary using assumptions adopted by the board.

61 (b) The office shall annually determine the amount distributed for each purpose under
62 Subsection (2)(a), including, for the distribution under Subsection (2)(a)(i), the

63 apportionment between Divisions A and B as defined in Section 49-16-301.

64 (3) The office shall inform the Executive Appropriations Committee when the office:

65 (a) determines that the amounts described in Subsection (1) exceed the amount needed
66 for the purposes described in Subsection (2)(a); and

67 (b) recommends the Legislature reduce one or both of the amounts described in
68 Subsection (1).

69 Section 2. Section **53-32-101** is enacted to read:

70 **CHAPTER 32. Firefighter Cancer Benefit Trust Fund**

71 **Part 1. General Provisions**

72 **53-32-101 . Definitions.**

73 As used in this chapter:

74 (1) "Board" means the Firefighter Cancer Benefit Trust Fund Board of Trustees created in
75 Section 53-32-202.

76 (2) "Firefighter" means the same as that term is defined in Section 34A-3-101.

77 (3) "Presumptive cancer" means the same as that term is defined in Section 34A-3-101.

78 (4) "Rocky Mountain Center for Occupational and Environmental Health" means the same
79 as that term is defined in Section 34A-3-101.

80 Section 3. Section **53-32-201** is enacted to read:

81 **Part 2. Firefighter Cancer Benefit Trust Fund**

82 **53-32-201 . Firefighter Cancer Benefit Trust Fund.**

83 (1) There is created a private purpose trust fund entitled the "Firefighter Cancer Benefit
84 Trust Fund."

85 (2) The trust fund consists of:

86 (a) appropriations made to the fund by the Legislature, if any;
87 (b) private donations and grants; and
88 (c) other revenue received from other sources.

89 (3) The board:

90 (a) shall account for the receipt and expenditures of trust fund money; or
91 (b) may enter into contract with a third-party administrator to administer the fund and
92 account for the receipt and expenditure of trust fund money.

93 (4)(a) The trust fund shall earn interest.

94 (b) The trust fund's earned interest shall remain in the trust.

95 (5) The board may expend money from the trust fund for reasonable administrative costs

96 that the board incurs for administering the trust fund.

97 (6) Assets of the trust fund are dedicated for the purposes established by statute and
98 administrative rule.

99 (7) Creditors of the board and of employers liable for the benefits paid under this chapter
100 may not seize, attach, or otherwise obtain assets of the trust fund.

101 Section 4. Section **53-32-202** is enacted to read:

102 **53-32-202 . Firefighter Cancer Benefit Trust Fund Board of Trustees -- Quorum**

103 **-- Establish rates -- Duties -- Reporting.**

104 (1)(a) There is created the Firefighter Cancer Benefit Trust Fund Board of Trustees
105 composed of 11 members.

106 (b) The president of the Senate shall appoint four individuals to the board as follows:

107 (i) one senator;

108 (ii) one fire chief representing a department in a county of the first or second class;

109 (iii) one fire chief representing a department in a county of the third through sixth
110 class; and

111 (iv) one fire chief representing a department whose members are majority volunteers.

112 (c) The speaker of the House of Representatives shall appoint four individuals to the
113 board as follows:

114 (i) one representative;

115 (ii) two firefighters who possess a rank of captain or below; and

116 (iii) one individual with professional investment experience.

117 (d) The governor shall appoint three individuals to the board as follows:

118 (i) one licensed physician or surgeon with professional expertise in oncology or
119 occupational medicine who is not currently employed by the Rocky Mountain
120 Center for Occupational and Environmental Health; and

121 (ii) two members who are either an elected municipal official or a city manager.

122 (2)(a) The department shall determine the term length for the members by rule made in
123 accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act.

124 (b) The department shall adjust terms at appointment or reappointment to stagger terms
125 so that approximately half of the members' terms expire on the same day.

126 (3) When a vacancy occurs on the board, a replacement shall be appointed for the
127 remainder of the term.

128 (4) The board shall elect annually one of the board members as the chair.

129 (5)(a) Six members of the board make a quorum.

130 (b) If a quorum is present when the board takes a vote, the affirmative vote of a majority
131 of the board members present is the act of the board.

132 (6) The board shall ensure that assets of the trust fund are dedicated to providing support
133 and benefits to covered firefighters and covered firefighter's beneficiaries, in accordance
134 with this chapter and rules the board makes in accordance with Title 63G, Chapter 3,
135 Utah Administrative Rulemaking Act.

136 (7) A member may not receive compensation or benefits for the member's service, but may
137 receive per diem and travel expenses in accordance with:
138 (a) Section 63A-3-106;
139 (b) Section 63A-3-107; and
140 (c) rules made by the Division of Finance according to Sections 63A-3-106 and
141 63A-3-107.

142 (8)(a) The department shall staff the board of trustees.
143 (b) The department shall provide accounting services for the trust fund.
144 (9) The board shall:
145 (a) study mechanisms for disbursement of the trust funds that are designed to:
146 (i) reduce workers' compensation premiums for policies covering firefighters; and
147 (ii) provide funding for a firefighter diagnosed with a presumptive cancer before a
148 workers' compensation claim is processed;
149 (b) consult with stakeholders representing firefighters, fire departments, and insurers that
150 issue workers' compensation policies; and
151 (c) review mechanisms proposed and implemented in other states for the disbursement
152 of the trust funds.

153 (10) Before December 1, 2027, the board shall prepare and submit recommendations to the
154 Executive Appropriations Committee.

155 Section 5. Section **59-9-101** is amended to read:

156 **59-9-101 . Tax basis -- Rates -- Exemptions -- Rate reductions.**

157 (1)(a) Except as provided in Subsection (1)(b), (1)(d), or (5), an admitted insurer shall
158 pay to the commission on or before March 31 in each year, a tax of 2.25% of the total
159 premiums received by admitted insurer during the preceding calendar year from
160 insurance covering property or risks located in this state.
161 (b) This Subsection (1) does not apply to:
162 (i) workers' compensation insurance, assessed under Subsection (2);
163 (ii) title insurance premiums taxed under Subsection (3);

- (iii) annuity considerations;
- (iv) insurance premiums paid by an institution within the state system of higher education as specified in Section 53H-1-102; and
- (v) ocean marine insurance.

(c) The taxable premium under this Subsection (1) shall be reduced by:

- (i) the premiums returned or credited to policyholders on direct business subject to tax in this state;
- (ii) the premiums received for reinsurance of property or risks located in this state; and
- (iii) the dividends, including premium reduction benefits maturing within the year:
 - (A) paid or credited to policyholders in this state; or
 - (B) applied in abatement or reduction of premiums due during the preceding calendar year.

(d)(i) For purposes of this Subsection (1)(d):

- (A) "Utah variable life insurance premium" means an insurance premium paid:
 - (I) by:
 - (Aa) a corporation; or
 - (Bb) a trust established or funded by a corporation; and
 - (II) for variable life insurance covering risks located within the state.
- (B) "Variable life insurance" means an insurance policy that provides for life insurance, the amount or duration of which varies according to the investment experience of one or more separate accounts that are established and maintained by the insurer [pursuant to] in accordance with Title 31A, Insurance Code.

(ii) Notwithstanding Subsection (1)(a), beginning on January 1, 2006, the tax on that portion of the total premiums subject to a tax under Subsection (1)(a) that is a Utah variable life insurance premium shall be calculated as follows:

- (A) 2.25% of the first \$100,000 of Utah variable life insurance premiums:
 - (I) paid for each variable life insurance policy; and
 - (II) received by the admitted insurer in the preceding calendar year; and
- (B) .08% of the Utah variable life insurance premiums that exceed \$100,000:
 - (I) paid for the policy described in Subsection (1)(d)(ii)(A); and
 - (II) received by the admitted insurer in the preceding calendar year.

(a) An admitted insurer writing workers' compensation insurance in this state shall

198 pay to the tax commission, on or before March 31 in each year, a premium
199 assessment on the basis of the total workers' compensation premium income received
200 by the insurer from workers' compensation insurance in this state during the
201 preceding calendar year as follows:

- 202 (i) on or before December 31, 2010, an amount of equal to or greater than 1%, but
203 equal to or less than 5.75% of the total workers' compensation premium income
204 described in this Subsection (2);
- 205 (ii) on and after January 1, 2011, but on or before December 31, 2022, an amount of
206 equal to or greater than 1%, but equal to or less than 4.25% of the total workers'
207 compensation premium income described in this Subsection (2); and
- 208 (iii) on and after January 1, 2023, an amount equal to 1.25% of the total workers'
209 compensation premium income described in this Subsection (2).

210 (b) Total workers' compensation premium income means the net written premium as
211 calculated before any premium reduction for any insured employer's deductible,
212 retention, or reimbursement amounts and also those amounts equivalent to premiums
213 as provided in Section 34A-2-202.

214 (c) The percentage of premium assessment applicable for a calendar year shall be
215 determined by the Labor Commission under Subsection (2)(d). The total premium
216 income shall be reduced in the same manner as provided in Subsections (1)(c)(i) and
217 (1)(c)(ii), but not as provided in Subsection (1)(c)(iii). The commission shall
218 promptly remit from the premium assessment collected under this Subsection (2):

- 219 (i) income to the state treasurer for credit to the Employers' Reinsurance Fund created
220 under Subsection 34A-2-702(1) as follows:
 - 221 (A) on or before December 31, 2009, an amount of up to 5% of the total workers'
222 compensation premium income;
 - 223 (B) on and after January 1, 2010, but on or before December 31, 2010, an amount
224 of up to 4.5% of the total workers' compensation premium income;
 - 225 (C) on and after January 1, 2011, but on or before December 31, 2022, an amount
226 of up to 3% of the total workers' compensation premium income; and
 - 227 (D) on and after January 1, 2023, 0% of the total workers' compensation premium
228 income;
- 229 (ii) an amount equal to .25% of the total workers' compensation premium income to
230 the state treasurer for credit to the Workplace Safety Account created by Section
231 34A-2-701;

232 (iii) an amount of up to .5% and any remaining assessed percentage of the total
233 workers' compensation premium income to the state treasurer for credit to the
234 Uninsured Employers' Fund created under Section 34A-2-704; and
235 (iv) beginning on January 1, 2010, .5% of the total workers' compensation premium
236 income to the state treasurer for credit to the Industrial Accident Restricted
237 Account created in Section 34A-2-705.

238 (d)(i) The Labor Commission shall determine the amount of the premium assessment
239 for each year on or before each October 15 of the preceding year. The Labor
240 Commission shall make this determination following a public hearing. The
241 determination shall be based upon the recommendations of a qualified actuary.
242 (ii) The actuary shall recommend a premium assessment rate sufficient to provide
243 payments of benefits and expenses from the Employers' Reinsurance Fund and to
244 project a funded condition with assets greater than liabilities by no later than June
245 30, 2025.
246 (iii) The actuary shall recommend a premium assessment rate sufficient to provide
247 payments of benefits and expenses from the Uninsured Employers' Fund and to
248 maintain it at a funded condition with assets equal to or greater than liabilities.
249 (iv) At the end of each fiscal year the minimum approximate assets in the Employers'
250 Reinsurance Fund shall be \$5,000,000 which amount shall be adjusted each year
251 beginning in 1990 by multiplying by the ratio that the total workers' compensation
252 premium income for the preceding calendar year bears to the total workers'
253 compensation premium income for the calendar year 1988.
254 (v) The requirements of Subsection (2)(d)(iv) cease when the future annual
255 disbursements from the Employers' Reinsurance Fund are projected to be less than
256 the calculations of the corresponding future minimum required assets. The Labor
257 Commission shall, after a public hearing, determine if the future annual
258 disbursements are less than the corresponding future minimum required assets
259 from projections provided by the actuary.
260 (vi) At the end of each fiscal year the minimum approximate assets in the Uninsured
261 Employers' Fund shall be \$2,000,000, which amount shall be adjusted each year
262 beginning in 1990 by multiplying by the ratio that the total workers' compensation
263 premium income for the preceding calendar year bears to the total workers'
264 compensation premium income for the calendar year 1988.
265 (e) A premium assessment that is to be transferred into the General Fund may be

collected on premiums received from Utah public agencies.

(3) An admitted insurer writing title insurance in this state shall pay to the commission, on or before March 31 in each year, a tax of .45% of the total premium received by either the insurer or by its agents during the preceding calendar year from title insurance concerning property located in this state. In calculating this tax, "premium" includes the charges made to an insured under or to an applicant for a policy or contract of title insurance for:

(a) the assumption by the title insurer of the risks assumed by the issuance of the policy or contract of title insurance; and

(b) abstracting title, title searching, examining title, or determining the insurability of title, and every other activity, exclusive of escrow, settlement, or closing charges, whether denominated premium or otherwise, made by a title insurer, an agent of a title insurer, a title insurance producer, or any of them.

(4) Beginning July 1, 1986, a former county mutual and a former mutual benefit association shall pay the premium tax or assessment due under this chapter. Premiums received after July 1, 1986, shall be considered in determining the tax or assessment.

(5) The following insurers are not subject to the premium tax on health care insurance that would otherwise be applicable under Subsection (1):

(a) an insurer licensed under Title 31A, Chapter 5, Domestic Stock and Mutual Insurance Corporations;

(b) an insurer licensed under Title 31A, Chapter 7, Nonprofit Health Service Insurance Corporations;

(c) an insurer licensed under Title 31A, Chapter 8, Health Maintenance Organizations and Limited Health Plans;

(d) an insurer licensed under Title 31A, Chapter 9, Insurance Fraternals;

(e) an insurer licensed under Title 31A, Chapter 11, Motor Clubs; and

(f) an insurer licensed under Title 31A, Chapter 14, Foreign Insurers.

(6)(a) As used in this Subsection (6):

(i) "Cancellation fee waiver" means the same as that term is defined in Section 31A-23a-902.

(ii) "Primary certificate holder" means an individual who elects and purchases travel insurance under a group policy.

(iii) "Primary policyholder" means an individual who elects and purchases individual travel insurance.

300 (iv) "Travel assistance service" means the same as that term is defined in Section
301 31A-23a-902.

302 (v) "Travel insurance" means the same as that term is defined in Section 31A-23a-902.

303 (b) A travel insurer shall:

304 (i) pay a premium tax required under Subsection (1) on a travel insurance premium
305 that:

306 (A) an individual primary policyholder pays, if the policyholder is a resident of
307 this state;

308 (B) a primary certificate holder pays, if the certificate holder is a resident of this
309 state and elects coverage under a group travel insurance policy; or

310 (C) subject to any apportionment rules that apply to the insurer across multiple
311 taxing jurisdictions or permit the insurer to allocate the premium on an
312 apportioned basis in a reasonable and equitable manner across multiple
313 jurisdictions, a blanket travel insurance policyholder pays for eligible blanket
314 group members, if the policyholder is a resident in this state, has the
315 policyholder's principal place of business in this state, or has the principal place
316 of business of an affiliate or subsidiary that has purchased blanket travel
317 insurance in this state;

318 (ii) document the state of residence or principal place of business of each
319 policyholder and certificate holder; and

320 (iii) report as a premium only the amount allocable to travel insurance and not an
321 amount received for:

322 (A) a cancellation fee waiver; or

323 (B) a travel assistance service.

324 (7) A captive insurer, as provided in Section 31A-3-304, that pays a fee imposed under
325 Section 31A-3-304 is not subject to the premium tax under this section.

326 (8) An insurer issuing multiple policies to an insured may not artificially allocate the
327 premiums among the policies for purposes of reducing the aggregate premium tax or
328 assessment applicable to the policies.

329 (9) The retaliatory provisions of Title 31A, Chapter 3, Department Funding, Fees, and Taxes,
330 apply to the tax or assessment imposed under this chapter.

331 (10)(a) Subject to Section 49-11-901.5, beginning fiscal year 2027, the Division of
332 Finance shall annually transfer net revenue into the Firefighter Cancer Benefit Trust
333 Fund created in Section 53-32-201.

334 (b) The Division of Finance shall reduce the annual transfer into the Firefighter Cancer
335 Benefit Trust Fund as needed to keep the actuarial funded ratio of the Firefighters'
336 Retirement System created in Section 49-16-103 maintained at 110%.

337 **Section 6. Repealer.**

338 This bill repeals:

339 Section **49-11-902, Premium tax revenues -- Formula -- Deposits.**

340 Section **49-11-903, State appropriation funding offset -- Proportionate share**
341 **determination and reporting.**

342 **Section 7. Effective Date.**

343 This bill takes effect on July 1, 2026.