

1 **Local Government Fees Amendments**

2026 GENERAL SESSION

STATE OF UTAH

Chief Sponsor: Karen M. Peterson

Senate Sponsor:

LONG TITLE**General Description:**

5 This bill modifies and enacts provisions related to municipal and county fees.

Highlighted Provisions:

7 This bill:

8 ▶ defines terms;
9 ▶ prohibits a city from imposing a fee on the general public for broadband or public safety
10 service, with exceptions;

11 ▶ prohibits a town from imposing a fee on the general public for public safety services, with
12 exceptions;

13 ▶ authorizes a municipality or a county to impose a transportation utility fee;
14 ▶ establishes the process and requirements for a municipality or county to impose or
15 increase a transportation utility fee;

16 ▶ establishes the process and requirements for a municipality or county to use the revenue
17 generated by a transportation utility fee;

18 ▶ requires a municipality or county that establishes a transportation utility fee to:
19 • establish an appeal process; and
20 • conduct an annual review of the fee;

21 ▶ provides that an ordinance imposing a transportation utility fee is subject to local
22 referenda; and

23 ▶ makes technical and conforming changes.

Money Appropriated in this Bill:

25 None

Other Special Clauses:

27 None

Utah Code Sections Affected:**AMENDS:**

30 **10-1-406**, as enacted by Laws of Utah 2003, Chapter 253

31 ENACTS:

32 **10-5-133**, Utah Code Annotated 1953
33 **10-5-134**, Utah Code Annotated 1953
34 **10-6-134.3**, Utah Code Annotated 1953
35 **10-6-134.5**, Utah Code Annotated 1953
36 **17-63-711**, Utah Code Annotated 1953

37 *Be it enacted by the Legislature of the state of Utah:*

38 Section 1. Section **10-1-406** is amended to read:

39 **10-1-406 . Limitation of other telecommunications taxes or fees.**

40 (1) As used in this section:

41 (a) "Broadband" means facilities and services used to make high-capacity, high-speed i
42 nternet service available to users.

43 (b) "General fee" means the same as that term is defined in Section 10-6-134.3.

44 (2)(a) Except as provided in Subsection (2)(b), a city may not impose a general fee for
45 broadband.

46 (b)(i) Subject to Subsection (2)(b)(ii), a city that, before May 6, 2026, imposes a
47 general fee for broadband shall repeal the general fee no later than July 1, 2027.

48 (ii)(A) A city that, before May 6, 2026, issues a bond secured by revenue from a
49 general fee for broadband shall repeal the general fee within 60 days after the
50 bond is paid.

51 (B) A city that, before May 6, 2026, imposes a general fee to pay for a bond the
52 city issued before January 1, 2026, to pay for broadband shall repeal the
53 general fee within 60 days after the bond is paid.

54 (3) Subject to the other provisions of this section, a municipality may not levy or collect a
55 telecommunications tax or fee on a person except for a telecommunications tax or fee
56 imposed by the municipality:

57 (a) on a telecommunications provider to recover the management costs of the
58 municipality caused by the activities of the telecommunications provider in the
59 right-of-way of a municipality if the telecommunications tax or fee:

60 (i) is imposed in accordance with Section 72-7-102; and
61 (ii) is not related to:

62 (A) a municipality's loss of use of a highway as a result of the activities of the
63 telecommunications provider in a right-of-way; or

(B) increased deterioration of a highway as a result of the activities of the telecommunications provider in a right-of-way; or
a person that:
is not subject to a municipal telecommunications license tax under this part; and
locates telecommunications facilities, as defined in Section 72-7-108, in the municipality.

[{(2)}] (4) Subsection [(1)(a)] (3)(a) may not be interpreted as exempting a telecommunications provider from complying with any ordinance:

- (a) related to excavation, construction, or installation of a telecommunications facility; and
- (b) that addresses the safety and quality standards of the municipality for excavation, construction, or installation.

[~~(3)~~] (5) A telecommunications tax or fee imposed under Subsection [~~(4)(b)~~] (3)(b) shall be imposed:

- (a) by ordinance; and
- (b) on a competitively neutral basis.

Section 2. Section **10-5-133** is enacted to read:

10-5-133 . General fee for public safety service prohibited -- Exception.

(1) As used in this section:

(a)(i) "General fee" means a fee imposed generally on the public at large or on a segment of the public.

(ii) "General fee" does not include:

(A) a fee that a town charges an identifiable user of a town-provided service or a town facility to cover the town's cost of the user's use of the service or facility;

(B) a registration or similar fee that a town charges a participant in an activity or program sponsored by the town to offset the town's administrative cost of sponsoring the activity or program.

(b) "Public safety service" means law enforcement service, fire protection service, 911 ambulance or paramedic service, or emergency service.

(2) Except as provided in Subsection (3), a town may not impose a general fee for a public safety service

(3) A town may impose a general fee for a public safety service if:

(a)(i) the fee is imposed before January 1, 2026;

(ii) the fee is to generate revenue to pay for the town's obligation under an agreement with one or more other political subdivisions for a public safety service provided to the town; and

(iii) after January 1, 2026, the fee is reauthorized by a vote of the town council at least every three years; or

the public safety service the town offers is volunteer public safety service.

own that, before May 6, 2026, imposes a general fee for a public safety service that prohibited under Subsection (2) shall repeal the general fee no later than July 1, 2027. Nothing in this section precludes or abrogates the property tax exemptions provided for in Utah Constitution, Article XIII, Section 3.

To the extent that a court determines a fee authorized in this section is a property tax for purposes of Utah Constitution, Article XIII, Section 3, a town may not require a person to pay that fee with respect to property or the use of property that is exempt from property tax under Utah Constitution, Article XIII, Section 3.

Section 3. Section **10-5-134** is enacted to read:

10-5-134 . Transportation utility fee.

A town may impose and collect a transportation utility fee under the process described in Section 10-6-134.5, the same as if the town were a city.

Section 4. Section **10-6-134.3** is enacted to read:

10-6-134.3 . General fee for public safety service prohibited -- Exception.

(1) As used in this section:

(a)(i) "General fee" means a fee imposed generally on the public at large or on a segment of the public.

(ii) "General fee" does not include:

(A) a fee that a city charges an identifiable user of a city-provided service or a city facility to cover the city's cost of the user's use of the service or facility; or

(B) a registration or similar fee that a city charges a participant in an activity or program sponsored by the city to offset the city's administrative cost of sponsoring the activity or program.

(b) "Public safety service" means law enforcement service, fire protection service, 911 ambulance or paramedic service, or emergency service.

(2) Except as provided in Subsection (3), a city may not impose a general fee for a public safety service.

(3) A city of the third, fourth, or fifth class may impose a general fee for a public safety

133 service if:

134 (a)(i) the fee is imposed before January 1, 2026;

135 (ii) the fee is to generate revenue to pay for the city's obligation under an agreement
136 with one or more other political subdivisions for a public safety service provided
137 to the city; and

138 (iii) after January 1, 2026, the fee is reauthorized by a vote of the city council at least
139 every three years; or

140 (b) the public safety service is volunteer public safety service.

141 (4) A city that, before May 6, 2026, imposes a general fee for a public safety service that is
142 prohibited under Subsection (2) shall repeal the general fee no later than July 1, 2027.

143 (5)(a) Nothing in this section precludes or abrogates the property tax exemptions
144 provided for in Utah Constitution, Article XIII, Section 3.

145 (b) To the extent that a court determines a fee authorized in this section is a property tax
146 for purposes of Utah Constitution, Article XIII, Section 3, a city may not require a
147 person to pay that fee with respect to property or the use of property that is exempt
148 from property tax under Utah Constitution, Article XIII, Section 3.

149 Section 5. Section **10-6-134.5** is enacted to read:

150 **10-6-134.5 . Transportation utility fee.**

151 (1) As used in this section:

152 (a) "Transportation facility" means any of the items listed in Subsection 59-12-2212.2(1)
153 as purposes for which revenue from a local option sales and use tax under Section
154 59-12-2212.2 may be expended.

155 (b) "Transportation fund" means a fund described in and established under Subsection (9).

156 (c) "Transportation utility fee" means a fee imposed to generate revenue to pay for costs
157 associated with developing, constructing, maintaining, operating, repairing,
158 upgrading, or replacing a transportation facility.

159 (d) "User segment" means a segment of the city's population based on a classification
160 established under Subsection (5).

161 (2)(a) A city may impose and collect a transportation utility fee:

162 (i) if the city establishes a reasonable relationship between:

163 (A) the amount of the transportation utility fee; and

164 (B) the services provided to, the benefits received by, or the need created by those
165 who pay the transportation utility fee; and

166 (ii) only as provided in this section.

167 (b) A city may impose a transportation utility fee to provide funding for any number of
168 transportation facilities but may not have more than a single transportation utility fee
169 in effect at a time.

170 (3)(a) A city may not impose or increase a transportation utility fee unless the city first
171 conducts a study as described in this Subsection (3).

172 (b) A study under Subsection (3)(a) shall:

173 (i) determine and provide a reasonable estimate of the need for a new transportation
174 facility or for maintaining, operating, repairing, upgrading, or replacing an
175 existing transportation facility;

176 (ii) identify and provide a reasonable estimate of existing funding sources that could
177 be used to pay for a new transportation facility or for maintaining, operating,
178 repairing, upgrading, or replacing an existing transportation facility;

179 (iii) explain and provide a reasonable calculation showing how existing city funding
180 sources are inadequate to cover the cost of constructing a new transportation
181 facility or maintaining, operating, repairing, upgrading, or replacing an existing
182 transportation facility;

183 (iv) determine whether the proposed transportation utility fee is reasonably related to:

184 (A) the services provided to those who pay the transportation utility fee;

185 (B) the benefits received by persons who pay the transportation utility fee; or

186 (C) the need created by those who pay the transportation utility fee;

187 (v) explain the reasonable relationship determined under Subsection (3)(b)(iv); and

188 (vi) determine whether there is a reasonable basis for different rates within a

189 proposed transportation utility fee based on different levels of services provided
190 to, benefits received by, or need created by those who pay the transportation
191 utility fee, as described in Subsection (7), and, if so, explain the basis for the
192 proposed different rates.

193 (c) A city that conducts a study under Subsection (3)(a) shall post a copy of the study on
194 the city's website, if the city has a website.

195 (4)(a) In developing a fee calculation for a transportation utility fee, a city shall:

196 (i) use methodologies based on trip generation, vehicle types, and traffic counts,
197 including local data or standard civil engineering manuals;

198 (ii) exclude traffic counts from whichever day of the week generates the lowest
199 amount of traffic, on average and as best approximated with the methodologies
200 used under Subsection (4)(a)(i), for the transportation facility or transportation

facility system; and

(iii) utilize the study described in Subsection (3)(a).

(b) A city may not utilize a fee study or fee calculation that takes into account the ownership or fair market value of a property owned by a user that will be subject to the fee.

(c) A city may utilize a fee study or fee calculation that takes the size of a property owned by a user into account to the extent that size is only used to determine trip generation, vehicle types, or traffic counts, based on objective data.

(5)(a) A city shall establish different rates within a transportation utility fee for different classifications of users of a transportation facility if the rates and classifications have a reasonable basis.

(b) The different types of classifications of users of a transportation facility under Subsection (5)(a) shall include, at a minimum:

(i) residential users;

(ii) commercial users; and

(iii) other users.

(c) A reasonable basis under Subsection (5)(a) may include:

(i) different levels of benefits received by users of a transportation utility fee;

(ii) different impacts on or usage of transportation facilities by those who pay the transportation utility fee;

(iii) a difference in the cost of providing a transportation facility to different classifications of users;

(iv) a difference in levels of risk to the operation of a transportation facility for different classifications of users;

(v) differing contributions that different classifications of users make, separate from a transportation utility fee, to the cost of constructing, maintaining, or operating a transportation facility; or

(vi) distinguishable differences in the needs or conditions of different classifications of users based on economic, public policy, or other identifiable elements.

(d) A reasonable basis under Subsection (5)(a) may not include:

(i) whether a user resides inside or outside the city boundary;

(ii) a consideration of the age of development within areas with the same zoning designation; or

(iii) the lack of financial contributions, or the reduced financial contributions, that a

235 tax-exempt organization user makes to the cost of constructing, maintaining, or
236 operating a transportation facility.

237 (6)(a) Before adopting an ordinance imposing or increasing a transportation utility fee,
238 the governing body shall comply with the notice and public hearing requirements
239 established in Sections 10-6-113 and 10-6-114.

240 (b)(i) The governing body of a city that proposes to impose or increase a
241 transportation utility fee shall, in addition to the notice required under Subsection
242 (6)(a), provide notice of the proposed fee and the public hearing:

243 (A) in a notice with the city's monthly utility bill, if the city mails or emails
244 residents a monthly utility bill; or
245 (B) through another primary means of communicating with residents, if the city
246 does not provide residents a monthly utility bill.

247 (ii) The public hearing required for a proposal to impose or increase a transportation
248 utility fee may be held in conjunction with a budget hearing under Section
249 10-6-114 but shall be separate and distinct from the budget hearing.

250 (7)(a) A transportation utility fee may be imposed or increased only by an ordinance
251 adopted by the city's governing body.

252 (b)(i) Subject to Subsection (7)(b)(ii), the governing body may adopt an ordinance
253 imposing or increasing a transportation utility fee at the same meeting in which
254 the governing body adopts the city budget.
(ii) The governing body vote on the imposition or increase of a transportation utility
255 fee shall be separate from the governing body vote on the city budget or any other
256 item.

258 (c) The amount of a transportation utility fee for the city's population or for any user
259 segment shall be reasonably related to the services provided to, benefits received by,
260 or need created by those within the city's population or user segment who pay the
261 transportation utility fee, as determined in the study under Subsection (3).

262 (d)(i) Revenue from a transportation utility fee may not supplant existing general
263 fund appropriations that the city has budgeted for transportation facilities as of the
264 date the transportation utility fee becomes effective.

265 (ii) The limitation under Subsection (7)(d)(i) does not apply to a designated
266 transportation facilities capital or reserve account established before the effective
267 date of a transportation utility fee under this section.

268 (8)(a) Simultaneously with adopting an ordinance described in Subsection (7), a city

269 shall establish an appeals process for an individual or entity that wishes to challenge
270 the user classification, as described in Subsection (5), the city assigns to the
271 individual or entity.

272 (b) As part of an appeal described in Subsection (8)(a), the individual or entity shall:

273 (i) demonstrate why the city's assignment of a user classification to the individual or
274 entity is not reasonable as applied to the individual or entity; and
275 (ii) provide evidence of the individual's or entity's actual traffic count or trip
276 generation.

277 (c) The appeal process described in Subsection (8)(a) shall establish the individual or
278 body at the city that shall hear and make a final decision on the appeal, which shall
279 be:
280 (i) the same individual or body that hears appeals related to other fee appeals, if the
281 city has a process to appeal fees;
282 (ii) the governing body; or
283 (iii) the mayor, if the city operates under the council-mayor form of government
284 established in Chapter 3b, Part 2, Council-Mayor Form of Municipal Government.

285 (9)(a) A city that imposes a transportation utility fee shall establish a transportation fund
286 as provided in this Subsection (9).
287 (b) A city shall deposit into the transportation fund all revenue from a transportation
288 utility fee.
289 (c) A city may not:
290 (i) deposit into or commingle with a transportation fund any money from any other
291 source; or
292 (ii) use money in a transportation fund for any purpose other than to pay for the cost
293 of:
294 (A) the development or construction of a new transportation facility;
295 (B) upgrading or replacing an existing transportation facility;
296 (C) the maintenance, operation, or repair of an existing transportation facility; or
297 (D) reasonable administrative costs associated with the transportation fund or with
298 activities described in Subsections (9)(c)(ii)(A), (B), and (C).

299 (d) Notwithstanding Sections 10-6-124, 10-6-125, and 10-6-135.5, a city may not
300 transfer money in a transportation fund to any other fund or to a separate account.

301 (10)(a) A city that imposes a transportation utility fee shall conduct an annual review of
302 the transportation utility fee as provided in this Subsection (10) and prepare a written

303 report of the annual review.

304 (b) In an annual review under Subsection (10)(a), the governing body shall:

305 (i) review the balance of the transportation fund;

306 (ii) review the current amount of the transportation utility fee;

307 (iii) demonstrate that there is still a reasonable relationship between the amount of the
308 transportation utility fee and the transportation services provided to, benefits
309 received by, or need created by those who pay the fee;

310 (iv) consider other possible revenue sources that the city could use for transportation
311 facilities instead of a transportation utility fee;

312 (v) ensure that the city is compliant with Subsection (7)(d); and

313 (vi) demonstrate that revenue from the transportation utility fee continues to be
314 needed to provide a transportation facility that the city could not otherwise
315 provide from other existing revenue sources.

316 (c)(i) A city shall submit a copy of the written report under Subsection (10)(a) to the
317 state auditor.

318 (ii) A city may fulfill the requirement of Subsection (10)(c)(i) by submitted the
319 written report as part of the city's annual financial reports submitted to the state
320 auditor.

321 (11)(a) A transportation utility fee imposed under this section expires 10 years after the
322 effective date of the ordinance imposing the transportation utility fee.

323 (b) The 10-year period described in Subsection (11)(a) begins again with any subsequent
324 adoption of any ordinance imposing a transportation utility fee after the initial
325 adoption of an ordinance imposing a transportation utility fee.

326 (12) An ordinance imposing a transportation utility fee is subject to local referenda as
327 provided in Title 20A, Chapter 7, Part 6, Local Referenda - Procedures.

328 (13) A city that, before May 6, 2026, imposes a fee to pay for a transportation facility shall,
329 no later than July 1, 2027:

330 (a) ensure that requirements of this section have been complied with for the fee that the
331 city imposes; or

332 (b) repeal the fee.

333 (14)(a) Nothing in this section precludes or abrogates the property tax exemptions
334 provided for in Utah Constitution, Article XIII, Section 3.

335 (b) To the extent that a court determines a transportation utility fee is a property tax for
336 purposes of Utah Constitution, Article XIII, Section 3, a city may not require a

337 person to pay that transportation utility fee with respect to property or the use of
338 property that is exempt from property tax under Utah Constitution, Article XIII, Sec
339 tion 3.

340 Section 6. Section **17-63-711** is enacted to read:

341 **17-63-711 . Transportation utility fee.**

342 (1) As used in this section:

343 (a) "Transportation facility" means any of the items listed in Subsection 59-12-2212.2(1)
344 as purposes for which revenue from a local option sales and use tax under Section
345 59-12-2212.2 may be expended.

346 (b) "Transportation fund" means a fund described in and established under Subsection (9).

347 (c) "Transportation utility fee" means a fee imposed to generate revenue to pay for costs
348 associated with developing, constructing, maintaining, operating, repairing,
349 upgrading, or replacing a transportation facility owned and operated by a county.

350 (d) "User segment" means a segment of the county's population, or a segment of the
351 county's industrial or commercial operations, based on a classification established
352 under Subsection (5).

353 (2)(a) A county may impose and collect a transportation utility fee:

354 (i) if the county establishes a reasonable relationship between:

355 (A) the amount of the transportation utility fee; and

356 (B) the services provided to, the benefits received by, or the need created by those
357 who pay the transportation utility fee; and

358 (ii) only as provided in this section.

359 (b) A county may impose a transportation utility fee to provide funding for any number
360 of transportation facilities but may not have more than a single transportation utility
361 fee in effect at a time.

362 (3)(a) A county may not impose or increase a transportation utility fee unless the county

363 first conducts a study as described in this Subsection (3).

364 (b) A study under Subsection (3)(a) shall:

365 (i) determine and provide a reasonable estimate of the need for a new transportation
366 facility or for maintaining, operating, repairing, upgrading, or replacing an
367 existing transportation facility;

368 (ii) identify and provide a reasonable estimate of existing funding sources that could
369 be used to pay for a new transportation facility or for maintaining, operating,
370 repairing, upgrading, or replacing an existing transportation facility;

(iii) explain and provide a reasonable calculation showing how existing county funding sources are inadequate to cover the cost of constructing a new transportation facility or maintaining, operating, repairing, upgrading, or replacing an existing transportation facility;

(iv) determine whether the proposed transportation utility fee is reasonably related to:

- (A) the services provided to those who pay the transportation utility fee;
- (B) the benefits received by persons who pay the transportation utility fee; or
- (C) the need created by those who pay the transportation utility fee;

(v) explain the reasonable relationship determined under Subsection (3)(a)(iv); and

(vi) determine whether there is a reasonable basis for different rates within a proposed transportation utility fee based on different levels of services provided to, benefits received by, or need created by those who pay the transportation utility fee, as described in Subsection (7), and if so, explain the basis for the proposed different rates.

) A county that conducts a study under Subsection (3)(a) shall post a copy of the study on the county's website, if the county has a website.

In developing a fee calculation for a transportation utility fee, a county shall:

- (i) use methodologies based on trip generation, vehicle types, and traffic counts, including local data or standard civil engineering manuals;
- (ii) exclude traffic counts from whichever day of the week generates the lowest amount of traffic, on average and as best approximated with the methodologies used under Subsection (4)(a)(i), for the transportation facility or transportation facility system; and
- (iii) utilize the study described in Subsection (3)(a).

) A county may not utilize a fee study or fee calculation that takes into account the ownership or fair market value of a property owned by a user that will be subject to the fee.

) A county may utilize a fee study or fee calculation that takes the size of a property owned by a user into account to the extent that size is only used to determine trip generation, vehicle types, or traffic counts, based on objective data.

A county shall establish different rates within a transportation utility fee for different classifications of users of a transportation facility if the rates and classifications have a reasonable basis.

) The different types of classifications of users of a transportation facility under

405 Subsection (5)(a) shall include, at a minimum:

406 (i) residential users;
407 (ii) commercial users;
408 (iii) agricultural users;
409 (iv) industrial users; and
410 (v) other users.

411 (c) A reasonable basis under Subsection (5)(a) may include:

412 (i) different levels of benefits received by users of a transportation utility fee;
413 (ii) different impacts on or usage of transportation facilities by those who pay the
414 transportation utility fee;
415 (iii) a difference in the cost of providing a transportation facility to different
416 classifications of users;
417 (iv) a difference in levels of risk to the operation of a transportation facility for
418 different classifications of users;
419 (v) differing contributions that different classifications of users make, separate from a
420 transportation utility fee, to the cost of constructing, maintaining, or operating a
421 transportation facility; or
422 (vi) distinguishable differences in the needs or conditions of different classifications
423 of users based on economic, public policy, or other identifiable elements.

424 (d) A reasonable basis under Subsection (5)(a) may not include:

425 (i) whether a user resides inside or outside the county boundary or on unincorporated
426 land;
427 (ii) a consideration of the age of development within areas with the same zoning
428 designation; or
429 (iii) the lack of financial contributions, or the reduced financial contributions, that a
430 tax-exempt organization user makes to the cost of constructing, maintaining, or
431 operating a transportation facility.

432 (6)(a) Before adopting an ordinance imposing or increasing a transportation utility fee,
433 the county governing body shall comply with the notice and public hearing
434 requirements established in Sections 17-63-303 and 17-63-304.

435 (b)(i) The governing body of a county that proposes to impose or increase a
436 transportation utility fee shall, in addition to the notice required under Subsection
437 (6)(a), provide notice of the proposed fee and the public hearing:

438 (A) in a notice with the county's monthly utility bill, if the county mails or emails

residents a monthly utility bill; or

(B) through another primary means of communicating, if the county does not provide residents a monthly utility bill.

(ii) The public hearing required for a proposal to impose or increase a transportation utility fee may be held in conjunction with a budget hearing under Part 3, Preparation and Adoption of County Budgets, but shall be separate and distinct from the budget hearing.

(7)(a) A transportation utility fee may be imposed or increased only by an ordinance adopted by the county's governing body.

(b)(i) Subject to Subsection (7)(b)(ii), the governing body may adopt an ordinance imposing or increasing a transportation utility fee at the same meeting in which the public body adopts the county budget.

(ii) The governing body vote on the imposition or increase of a transportation utility fee shall be separate from the governing body vote on the county budget or any other item.

(c) The amount of a transportation utility fee for any user segment shall be reasonably related to the services provided to, benefits received by, or need created by the user segment that pays the transportation utility fee, as determined in the study under Subsection (3).

(d)(i) Revenue from a transportation utility fee may not supplant existing general fund appropriations that the county has budgeted for transportation facilities as of the date the transportation utility fee becomes effective.

(ii) The limitation under Subsection (7)(d)(i) does not apply to a designated transportation facilities capital or reserve account established before the effective date of a transportation utility fee under this section.

(8)(a) Simultaneously with adopting an ordinance described in Subsection (7), a county shall establish an appeals process for an individual or entity that wishes to challenge the user classification, as described in Subsection (5), the county assigns to the individual or entity.

(b) As part of an appeal described in Subsection (8)(a), the individual or entity shall:

(i) demonstrate why the county's assignment of a user classification to the individual or entity is not reasonable as applied to the individual or entity; and

(ii) provide evidence of the individual's or entity's actual traffic count or trip generation.

473 (c) The appeal process described in Subsection (8)(a) shall establish the individual or
474 body at the county that shall hear and make a final decision on the appeal, which
475 shall be:

476 (i) the same individual or body that hears appeals related to other fee appeals, if the
477 county has a process to appeal fees; or
478 (ii) the governing body.

479 (9)(a) A county that imposes a transportation utility fee shall establish a fund as
480 provided in this Subsection (9).

481 (b) A county shall deposit into the transportation fund all revenue from a transportation
482 utility fee.

483 (c) A county may not:

484 (i) deposit into or commingle with a transportation fund any money from any other
485 source; or
486 (ii) use money in a transportation fund for any purpose other than to pay for the cost
487 of:
488 (A) the development or construction of a new transportation facility;
489 (B) upgrading or replacing an existing transportation facility;
490 (C) the maintenance, operation, or repair of an existing transportation facility; or
491 (D) reasonable administrative costs associated with the transportation fund or with
492 activities described in Subsections (9)(c)(ii)(A), (B), and (C).

493 (d) Notwithstanding any other provision in this chapter, a county may not transfer
494 money into a transportation fund to any other fund or to a separate account.

495 (10) A county that imposes a transportation utility fee may charge the fee to a user annually
496 or monthly.

497 (11)(a) A county that imposes a transportation utility fee shall conduct an annual review
498 of the transportation utility fee as provided in this Subsection (11) and prepare a
499 written report of the annual review.

500 (b) In an annual review under Subsection (11)(a), the governing body shall:

501 (i) review the balance of the transportation fund;
502 (ii) review the current amount of the transportation utility fee;
503 (iii) demonstrate that there is still a reasonable relationship between the amount of the
504 transportation utility fee and the transportation services provided to, benefits
505 received by, or need created by those who pay the fee;
506 (iv) consider other possible revenue sources that the county could use for

507 transportation facilities instead of a transportation utility fee;
508 (v) ensure that the county is complying with Subsection (7)(d); and
509 (vi) demonstrate that revenue from the transportation utility fee continues to be
510 needed to provide a transportation facility that the county could not otherwise
511 provide from other existing revenue sources.

512 (c)(i) A county shall submit a copy of the written report under Subsection (11)(a) to
513 the state auditor.
514 (ii) A county may fulfill the requirement of Subsection (11)(c)(i) by submitting the
515 written report as part of the county's annual financial reports submitted to the state
516 auditor.

517 (12)(a) A transportation utility fee imposed under this section expires 10 years after the
518 effective date of the ordinance imposing the transportation utility fee.
519 (b) The 10-year period described in Subsection (12)(a) begins again with any subsequent
520 adoption of any ordinance imposing a transportation utility fee after the initial
521 adoption of an ordinance imposing a transportation utility fee.

522 (13) An ordinance imposing a transportation utility fee is subject to local referenda as
523 provided in Title 20A, Chapter 7, Part 6, Local Referenda - Procedures.

524 (14) A county that, before May 6, 2026, imposes a fee to pay for a transportation facility
525 shall, no later than July 1, 2027:

526 (a) ensure that requirements of this section have been complied with for the fee that the
527 city imposes; or
528 (b) repeal the fee.

529 (15)(a) Nothing in this section precludes or abrogates the property tax exemptions
530 provided for in Utah Constitution, Article XIII, Section 3.
531 (b) To the extent that a court determines a transportation utility fee is a property tax for
532 purposes of Utah Constitution, Article XIII, Section 3, a county may not require a
533 person to pay that transportation utility fee with respect to property or the use of
534 property that is exempt from property tax under Utah Constitution, Article XIII,
535 Section 3.

536 **Section 7. Effective Date.**

537 This bill takes effect on May 6, 2026.