

David Shallenberger proposes the following substitute bill:

**State Highway Designation Amendments**

2026 GENERAL SESSION

STATE OF UTAH

**Chief Sponsor: David Shallenberger**

Senate Sponsor:

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**LONG TITLE**

**General Description:**

This bill creates a process and standards for the special designation of state highways.

**Highlighted Provisions:**

This bill:

- provides standards and a process for the proposal of a special designation of a highway;
- provides limitations on multiple designations for the same individual, or multiple designations on the same highway;
- allows special designations by the Legislature to apply only to state highways;
- limits designations to proposals to honor an individual who has been deceased for at least five years;
- creates a committee for review of the special designation proposals;
- limits special designations to one per year; and
- provides standards for the highway signage for a special designation.

**Money Appropriated in this Bill:**

None

**Other Special Clauses:**

None

**Utah Code Sections Affected:**

AMENDS:

**52-4-103**, as last amended by Laws of Utah 2025, First Special Session, Chapter 9

ENACTS:

**72-4-401**, Utah Code Annotated 1953

**72-4-402**, Utah Code Annotated 1953

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*Be it enacted by the Legislature of the state of Utah:*

29 Section 1. Section **52-4-103** is amended to read:

30 **52-4-103 . Definitions.**

31 As used in this chapter:

32 (1) "Anchor location" means:

33 (a) the physical location where the public body conducting an electronic meeting under  
34 Section 52-4-207 normally conducts meetings of the public body; or

35 (b) a location other than the location described in Subsection (1)(a) that is reasonably as  
36 accessible to the public as the location described in Subsection (1)(a).

37 (2) "Capitol hill complex" means the grounds and buildings within the area bounded by 300  
38 North Street, Columbus Street, 500 North Street, and East Capitol Boulevard in Salt  
39 Lake City.

40 (3) "Electronic meeting" means a meeting that some or all public body members attend  
41 through an electronic video, audio, or both video and audio connection, as provided in  
42 Section 52-4-207.

43 (4) "Fiduciary or commercial information" means information:

44 (a) related to any subject if disclosure:

45 (i) would conflict with a fiduciary obligation; or

46 (ii) is prohibited by insider trading provisions; or

47 (b) that is commercial in nature including:

48 (i) account owners or borrowers;

49 (ii) demographic data;

50 (iii) contracts and related payments;

51 (iv) negotiations;

52 (v) proposals or bids;

53 (vi) investments;

54 (vii) management of funds;

55 (viii) fees and charges;

56 (ix) plan and program design;

57 (x) investment options and underlying investments offered to account owners;

58 (xi) marketing and outreach efforts;

59 (xii) financial plans; or

60 (xiii) reviews and audits.

61 (5) "Meeting" means a gathering:

62 (a) of a public body or specified body;

- 63 (b) with a quorum present; and  
64 (c) that is convened:  
65 (i) by an individual:  
66 (A) with authority to convene the public body or specified body; and  
67 (B) following the process provided by law for convening the public body or  
68 specified body; and  
69 (ii) for the express purpose of acting as a public body or specified body to:  
70 (A) receive public comment about a relevant matter;  
71 (B) deliberate about a relevant matter; or  
72 (C) take action upon a relevant matter.
- 73 (6) "Participate" means the ability to communicate with all of the members of a public  
74 body, either verbally or electronically, so that each member of the public body can hear  
75 or observe the communication.
- 76 (7)(a) "Public body" means:  
77 (i) any administrative, advisory, executive, or legislative body of the state or its  
78 political subdivisions that:  
79 (A) is created by the Utah Constitution, statute, rule, ordinance, or resolution;  
80 (B) consists of two or more individuals;  
81 (C) expends, disburses, or is supported in whole or in part by tax revenue; and  
82 (D) is vested with the authority to make decisions regarding the public's business;  
83 or  
84 (ii) any administrative, advisory, executive, or policymaking body of an association,  
85 as that term is defined in Section 53G-7-1101, that:  
86 (A) consists of two or more individuals;  
87 (B) expends, disburses, or is supported in whole or in part by dues paid by a  
88 public school or whose employees participate in a benefit or program described  
89 in Title 49, Utah State Retirement and Insurance Benefit Act; and  
90 (C) is vested with authority to make decisions regarding the participation of a  
91 public school or student in an interscholastic activity, as that term is defined in  
92 Section 53G-7-1101.
- 93 (b) "Public body" includes:  
94 (i) an interlocal entity or joint or cooperative undertaking, as those terms are defined  
95 in Section 11-13-103, except for the Water District Water Development Council  
96 created ~~[pursuant to]~~ in accordance with Section 11-13-228;

- 97 (ii) a governmental nonprofit corporation as that term is defined in Section  
 98 11-13a-102;
- 99 (iii) the Utah Independent Redistricting Commission; and
- 100 (iv) a project entity, as that term is defined in Section 11-13-103.
- 101 (c) "Public body" does not include:
- 102 (i) a political party, a political group, or a political caucus;
- 103 (ii) a conference committee, a rules committee, a sifting committee, or an  
 104 administrative staff committee of the Legislature;
- 105 (iii) a school community council or charter trust land council, as that term is defined  
 106 in Section 53G-7-1203;
- 107 (iv) a taxed interlocal entity, as that term is defined in Section 11-13-602, if the taxed  
 108 interlocal entity is not a project entity;
- 109 (v) the following Legislative Management subcommittees, which are established in  
 110 Section 36-12-8, when meeting for the purpose of selecting or evaluating a  
 111 candidate to recommend for employment, except that the meeting in which a  
 112 subcommittee votes to recommend that a candidate be employed shall be subject  
 113 to the provisions of this [act] chapter:
- 114 (A) the Research and General Counsel Subcommittee;
- 115 (B) the Budget Subcommittee; and
- 116 (C) the Audit Subcommittee; [or]
- 117 (vi) the highway designation review committee created in Section 72-4-402; or  
 118 ~~[(v†)]~~ (vii) a search committee that selects finalists for a position as an institution of  
 119 higher education president under Section 53H-3-302.
- 120 (8) "Public statement" means a statement made in the ordinary course of business of the  
 121 public body with the intent that all other members of the public body receive it.
- 122 (9) "Quorum" means a simple majority of the membership of a public body, unless  
 123 otherwise defined by applicable law.
- 124 (10) "Recording" means an audio, or an audio and video, record of the proceedings of a  
 125 meeting that can be used to review the proceedings of the meeting.
- 126 (11)(a) "Relevant matter" means a matter that is within the scope of the authority of a  
 127 public body or specified body.
- 128 (b) "Relevant matter" does not include, for a public body with both executive and  
 129 legislative responsibilities, a managerial or operational matter.
- 130 (12) "Specified body":

- 131 (a) means an administrative, advisory, executive, or legislative body that:
- 132 (i) is not a public body;
- 133 (ii) consists of three or more members; and
- 134 (iii) includes at least one member who is:
- 135 (A) a legislator; and
- 136 (B) officially appointed to the body by the president of the Senate, speaker of the
- 137 House of Representatives, or governor; and
- 138 (b) does not include a body listed in Subsection (7)(c)(ii), ~~or~~ (7)(c)(v), or (7)(c)(vi).

139 Section 2. Section **72-4-401** is enacted to read:

140 **Part 4. State Highway Special Designation Process**

141 **72-4-401 . Process for special designation of highways.**

- 142 (1) A proposal for a special designation of a state highway by the Legislature under this
- 143 chapter shall follow the procedures described in this part.
- 144 (2) A proposal for a special designation of a highway shall comply with the following:
- 145 (a) applies only to a state highway;
- 146 (b) includes only one special designation for a specific portion of the highway;
- 147 (c) provides for at least a five-mile gap between each portion of a highway with a special
- 148 designation;
- 149 (d) does not propose more than one special designation of a highway for the same
- 150 individual; and
- 151 (e) honors an individual who:
- 152 (i)(A) exemplifies exceptional bravery in the line of duty, including as a fallen
- 153 officer, fire fighter, emergency responder, or member of the armed forces; or
- 154 (B) provided extraordinary contributions to the state or a particular region of the
- 155 state that are of lasting and significant public importance;
- 156 (ii) has significant ties to the state; and
- 157 (iii) has been deceased for at least five years before the proposal of the special
- 158 designation.
- 159 (3)(a) Signage for the special highway designation shall comply with department
- 160 standards and specifications.
- 161 (b) Signage is limited to two signs total, with one sign installed for each direction of
- 162 travel on the highway.
- 163 (c) The costs of fabrication, installation, and maintenance of the special designation
- 164 signage shall be paid for by:

- 165 (i) state General Fund appropriations; or  
166 (ii) private donations or gifts, if the donation or gift is managed in accordance with  
167 applicable law and department policy.

168 (4) A legislator may propose a special designation of a highway to the highway designation  
169 committee created in Section 72-4-402.

170 Section 3. Section **72-4-402** is enacted to read:

171 **72-4-402 . Committee review of proposals of special designations of highways --**  
172 **Interim committee approval.**

173 (1) There is created the highway designation review committee.

174 (2) The committee is comprised of six legislators appointed as follows:

175 (a) three senators appointed by the president of the Senate; and

176 (b) three representatives appointed by the speaker of the House of Representatives.

177 (3) The president of the Senate shall designate one of the Senate appointees as one co-chair  
178 of the committee and the speaker of the House of Representatives shall designate one of  
179 the House of Representatives appointees as the other co-chair.

180 (4) The committee is not a public body and is exempt from Title 52, Chapter 4, Open and  
181 Public Meetings Act.

182 (5) The committee shall receive and hear proposals for special designations of state  
183 highways.

184 (6) The committee may approve only one proposal for the special designation of a state  
185 highway each year.

186 (7) If the committee approves a proposal for a special designation of a state highway, the  
187 legislator who proposed the special designation may seek a recommendation from the  
188 Transportation Interim Committee.

189 (8) The Transportation Interim Committee may approve only one proposal for the special  
190 designation of a state highway each year.

191 Section 4. **Effective Date.**

192 This bill takes effect on May 6, 2026.