

STATE OF UTAH
SENATE JOURNAL
FOURTH EXTRAORDINARY SESSION
of the
SIXTY–SIXTH LEGISLATURE

The Senate of the Sixty–sixth Legislature of the State of Utah met in the Senate Chamber at the State Capitol Complex and virtually in the Fourth Extraordinary Session at 4:00 p.m. on Wednesday, August 20, 2025.

The Senate was called to order at 4:19 p.m. with President J. Stuart Adams presiding.

Prayer – Senator Todd Weiler

Pledge – Senator Daniel McCay

Phalin Flowers, Secretary of the Senate, read the following communication:

PROCLAMATION

WHEREAS, since the close of the 2025 General Session of the 66th Legislature of the State of Utah, certain matters have arisen which require immediate legislative attention; and

WHEREAS, Article VII, Section 6 of the Constitution of the State of Utah provides that the governor may, by proclamation, convene the Senate into Extraordinary Session; and

NOW, THEREFORE, I, Spencer J. Cox, Governor of the State of Utah, by virtue of the authority vested in me by the Constitution and Laws of the State of Utah, do by this Proclamation call the Senate only of the 66th Legislature of the State of Utah into the Fourth Extraordinary Session at the Utah State Capitol in Salt Lake City, Utah, on the 20th day of August 2025, at 4:00 p.m., for the following purpose:

For the Senate to consent to appointments made by the Governor to positions within state government of the State of Utah since the close of the 2025 General Session of the Legislature of the State of Utah.

IN TESTIMONY WHEREOF, I have hereunto set my hand and caused to be affixed the Great Seal of the State of Utah. Done at the Utah State Capitol in Salt Lake City, Utah, this 19th day of August 2025.

Spencer J. Cox
Governor

Deidre M. Henderson
Lieutenant Governor

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Roll call – All Senators present, except Senator Stratton excused, and Senators Brammer, Grover, and Pitcher.

President Adams appointed Senator Stevenson to notify the Governor’s representative that the Senate is convened in the Fourth Extraordinary Session.

Senator Stevenson advised the Senate that the Governor’s representative has been notified of the convening of the Fourth Extraordinary Session.

On motion of Senator Fillmore, the same rules, joint rules, and interim rules adopted by the 2025 Third Extraordinary Session were adopted as the rules for the Fourth Extraordinary Session of the Sixty-sixth Legislature.

SPECIAL RECOGNITION

A moment of silence was observed honoring fallen officers Sgt. Lee Sorensen and Officer Eric Estrada.

COMMUNICATIONS FROM THE GOVERNOR

Mr. President:

July 7, 2025

I am pleased to inform you that I have appointed Amanda Montague as a Judge of the Third District Court, pursuant to Article VIII, Section 8 of the Utah Constitution and Utah Code Section 78A–10–101, et seq. Thank you for your timely consideration and confirmation of Ms. Montague.

Spencer J. Cox
Governor

CONFIRMATION COMMITTEE REPORTS

Mr. President: August 13, 2025
The Senate Judicial Confirmation Committee met on August 13, 2025, and reports a favorable recommendation for Amanda Montague to be confirmed to the position of Judge in the Utah Third District Court.

Todd Weiler, Chair

* * *

On motion of Senator Weiler, the Senate voted to consent to the appointment of Amanda Montague on the following roll call vote:

Yeas, 25; Nays, 0; Absent, 4.

Voting in the affirmative were: Senators

Adams, S.	Balderree, H.	Blouin, N.	Cullimore, K.
Escamilla, L.	Fillmore, L.	Harper, W.	Hinkins, D.
Ipson, D.	Johnson, J.	Kwan, K.	McCay, D.
McKell, M.	Millner, A.	Musselman, C.	Owens, D.
Plumb, J.	Riebe, K.	Sandall, S.	Stevenson, J.
Thatcher, D.	Vickers, E.	Weiler, T.	Wilson, C.
Winterton, R.			

Absent were: Senators

Brammer, B.	Grover, K.	Pitcher, S.	Stratton, K.
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COMMITTEE OF THE WHOLE

On motion of Senator Cullimore, Judge Amanda Montague spoke in Committee of the Whole.

On motion of Senator Cullimore, the Committee of the Whole was dissolved.

COMMUNICATIONS FROM THE GOVERNOR

Mr. President: July 7, 2025
I am pleased to inform you that I have appointed Derek Williams as a Judge of the Third District Court, pursuant to Article VIII, Section 8 of the Utah Constitution and Utah Code Section 78A–10–101, et seq. Thank you for your timely consideration and confirmation of Mr. Williams.

Spencer J. Cox
Governor

CONFIRMATION COMMITTEE REPORTS

Mr. President: August 13, 2025
The Senate Judicial Confirmation Committee met on August 13, 2025, and reports a favorable recommendation for Derek Williams to be confirmed to the position of Judge in the Utah Third District Court.

Todd Weiler, Chair

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On motion of Senator Weiler, the Senate voted to consent to the appointment of Derek Williams on the following roll call vote:

Yeas, 25; Nays, 0; Absent, 4.

Voting in the affirmative were: Senators

Adams, S.	Balderree, H.	Blouin, N.	Cullimore, K.
Escamilla, L.	Fillmore, L.	Harper, W.	Hinkins, D.
Ipson, D.	Johnson, J.	Kwan, K.	McCay, D.
McKell, M.	Millner, A.	Musselman, C.	Owens, D.
Plumb, J.	Riebe, K.	Sandall, S.	Stevenson, J.
Thatcher, D.	Vickers, E.	Weiler, T.	Wilson, C.
Winterton, R.			

Absent were: Senators

Brammer, B.	Grover, K.	Pitcher, S.	Stratton, K.
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COMMITTEE OF THE WHOLE

On motion of Senator Wilson, Judge Derek Williams spoke in Committee of the Whole.

On motion of Senator Cullimore, the Committee of the Whole was dissolved.

COMMUNICATIONS FROM THE GOVERNOR

Mr. President: June 19, 2025
In accordance with Utah Code §§ 67-1-1 and 67-1-2, I propose and transmit the following appointment:

Utah Department of Public Safety:

Beau Mason is appointed to replace Jess Anderson as the commissioner of the Utah Department of Public Safety. See Utah Code 53–1–107(2)(a).

Thank you for your timely consideration and confirmation of the above appointment.

Spencer J. Cox
Governor

Mr. President: June 25, 2025
In accordance with Utah Code §§ 67-1-1 and 67-1-2, I propose and transmit the following appointment:

State Tax Commission:

John Deeds is appointed to replace Michael Cragun as the commissioner of the Utah State Tax Commission, a term to expire June 30, 2029. See Utah Code 59-1-201(1).

Thank you for your timely consideration and confirmation of the above appointment.

Spencer J. Cox
Governor

Mr. President: June 27, 2025
In accordance with Utah Code §§ 67-1-1 and 67-1-2, I propose and transmit the following appointment:

Utah Department of Alcoholic Beverage Services:

Ericka Evans is appointed to replace Tiffany Clason as the executive director of the Utah Department of Alcoholic Beverage Services. See Utah Code 32B-2-205.

Thank you for your timely consideration and confirmation of the above appointment.

Spencer J. Cox
Governor

CONFIRMATION COMMITTEE REPORTS

Mr. President: July 30, 2025
The Senate Law Enforcement and Criminal Justice Confirmation Committee met on July 30, 2025, and reports a favorable recommendation for Beau Mason as the commissioner of the Utah Department of Public Safety.

Don Ipson, Chair

Mr. President: August 18, 2025
The Senate Revenue and Taxation Confirmation Committee met on August 18, 2025, and reports a favorable recommendation for John Deeds as the commissioner of the Utah State Tax Commission.

Daniel McCay, Chair

Mr. President: August 18, 2025
The Senate Business and Labor Confirmation Committee met on August 18, 2025, and reports a favorable recommendation for Ericka Evans as the executive director of the Utah Department of Alcoholic Beverage Services.

Evan Vickers, Chair

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On motion of Senator Hinkins, the Senate voted to consent to the appointments of Beau Mason, John Deeds, and Ericka Evans on the following roll call vote:

Yeas, 25; Nays, 0; Absent, 4.

Voting in the affirmative were: Senators

Adams, S.	Balderree, H.	Blouin, N.	Cullimore, K.
Escamilla, L.	Fillmore, L.	Harper, W.	Hinkins, D.
Ipson, D.	Johnson, J.	Kwan, K.	McCay, D.
McKell, M.	Millner, A.	Musselman, C.	Owens, D.
Plumb, J.	Riebe, K.	Sandall, S.	Stevenson, J.
Thatcher, D.	Vickers, E.	Weiler, T.	Wilson, C.
Winterton, R.			

Absent were: Senators

Brammer, B.	Grover, K.	Pitcher, S.	Stratton, K.
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COMMUNICATIONS FROM THE GOVERNOR

Mr. President: July 21, 2025
In accordance with Utah Code §§ 67-1-1 and 67-1-2, I propose and transmit the following appointments:

Alcoholic Beverage Services Commission:

Chris Connabee is appointed to replace Thomas Jacobson as a member of the Alcoholic Beverage Services Commission, a term to expire June 30, 2029. See Utah Code 32B–2–201.

Board of Pardons and Parole:

Lisa Crawford is appointed to replace Jeff Buhman as a pro-tempore member for the Board of Pardons and Parole, the remainder of the term to expire February 28, 2029. See Utah Code 77-27-02(1)(b).

Bridgerland Technical College Board of Trustees:

Karen Cronin is appointed to replace Nancy Kennedy as a member of the Bridgerland Technical College Board of Trustees, a term to expire June 30, 2029. See Utah Code 53B-2a-108(2)(c)(ii)(A).

Matt Chowning is reappointed as a member of the Bridgerland Technical College Board of Trustees, a term to expire June 30, 2029. See Utah Code 53B-2a-108(2)(c)(ii)(A).

Dixie Tech Board of Trustees:

Mari Krashowetz is reappointed as a member of the Dixie Tech Board of Trustees, a term to expire June 30, 2029. See Utah Code 53B-2a-108(2)(c)(i)(C).

Mountainland Technical Board of Trustees:

Brad Tanner is reappointed as a member of the Mountainland Technical College Board of Trustees, a term to expire June 30, 2029. See Utah Code 53B-2a-108(2)(c)(iii).

Brian Hulet is reappointed as a member of the Mountainland Technical College Board of Trustees, a term to expire June 30, 2029. See Utah Code 53B-2a-108(2)(c)(iii).

Marlon Lindsay is reappointed as a member of the Mountainland Technical College Board of Trustees, a term to expire June 30, 2029. See Utah Code 53B-2a-108(2)(c)(iii).

Vanessa Machin Perez is reappointed as a member of the Mountainland Technical College Board of Trustees, a term to expire June 30, 2029. See Utah Code 53B-2a-108(2)(c)(iii).

Judicial Conduct Commission:

Linda Dunn is appointed to replace Mark Raymond as a member who is not a member of the Utah State Bar, for the Judicial Conduct Commission, a term to expire June 30, 2029. See Utah Code 78A-11-103(1)(a)(iv).

Salt Lake Community College Board of Trustees:

Arthur Newell is appointed to replace Brady Southwick as a member of the Salt Lake Community College Board of Trustees, a term to expire June 30, 2029. See Utah Code 53B-2-104.

Don C. Stirling is appointed to replace Kim Wilson as a member of the Salt Lake Community College Board of Trustees, the remainder of the term to expire June 30, 2029. See Utah Code 53B-2-104.

Search and Rescue Advisory Board:

Tara Behunin is appointed to replace Anna Rae Garrett as the private citizen member for the Search and Rescue Advisory Board, a term to expire June 30, 2029. See Utah Code 53-2a-1103(1)(d).

Southern Utah University Board of Trustees:

Justin Harding is appointed to replace Jodi Hart as a member of the Southern Utah University Board of Trustees, a term to expire June 30, 2029. See Utah Code 53B-2-104.

Darin Bird is appointed to replace Michael Wankier as a member of the Southern Utah University Board of Trustees, a term to expire June 30, 2029. See Utah Code 53B-2-104.

Caytee Wankier is appointed to replace Lance Hatch as a member of the Southern Utah University Board of Trustees, the remainder of the term to expire May 15, 2026. See Utah Code 53B-2-104.

State Money Management Council:

Scott Kellner is appointed to replace Mark Packard as a member who is experienced in banking, for the State Money Management Council, a term to expire March 1, 2029. See Utah Code 51-7-16(1)(b)(i).

Tooele Technical College Board of Trustees:

Lynn Jeffers is reappointed as a member of the Tooele Technical College Board of Trustees, a term to expire August 15, 2027. See Utah Code 53B-2a-108(2)(c)(i)(A).

Transportation Commission:

Paul Borup is appointed to replace Ronda Menlove as a member representing Rich, Cache, Box Elder, Weber, Morgan, and Davis Counties, for the Transportation Commission, the remainder of the term to expire June 30, 2027. See Utah Code 72-1-301(2)(a)(i).

University of Utah Board of Trustees:

Kathi Garff is appointed to replace Christian Gardner as a member of the University of Utah Board of Trustees, a term to expire June 30, 2029. See Utah Code 53B-2-104.

Steve Miller is appointed to replace Steve Price as a member of the University of Utah Board of Trustees, a term to expire June 30, 2029. See Utah Code 53B-2-104.

Utah Board of Higher Education:

Jeremy Hafen is appointed to replace Tina Marriott as a member of the Utah Board of Higher Education, a term to expire June 30, 2031. See Utah Code 53B-1-404.

Jodi Hart is appointed to replace Sharon Eubank as a member of the Utah Board of Higher Education, the remainder of the term to expire June 30, 2031. See Utah Code 53B-1-404.

Danny Ipson is reappointed as a member of the Utah Board of Higher Education, the remainder of the term to expire June 30, 2031. See Utah Code 53B-1-404.

Utah Arts and Museums Advisory Board:

Terry Goedel is appointed to replace Sudha Kargi as a member representing folk, traditional, or native arts for the Utah Arts and Museums Advisory Board, a term to expire June 30, 2029. See Utah Code 9-6-301(3)(a)(iv).

Chris Anderson is appointed to replace Larry Cesspooch as a member representing visual arts, media arts, architecture, or design for the Utah Arts and Museums Advisory Board, a term to expire June 30, 2029. See Utah Code 9-6-301(3)(a)(i).

Jennifer Sinor is appointed to replace Natalie Young as a member representing literature, for the Utah Arts and Museums Advisory Board, a term to expire June 30, 2029. See Utah Code 9-6-301(3)(a)(ii).

Utah Athletic Foundation Board of Directors:

Molly Mazzolini is reappointed as a member of the Utah Athletic Foundation Board of Directors, a term to expire August 15, 2028. See SJR 1 Passed February 3, 2007 and Bylaws of Utah Athletic Foundation.

Wayne Niederhauser is reappointed as a member of the Utah Athletic Foundation Board of Directors, a term to expire August 15, 2028. See SJR 1 Passed February 3, 2007 and Bylaws of Utah Athletic Foundation

Heather McPhie Watanabe is appointed to replace Noelle Pikus Pace as a member of the Utah Athletic Foundation Board of Directors, a term to expire August 15, 2028. See SJR 1 Passed February 3, 2007 and Bylaws of Utah Athletic Foundation.

Chris Mazdzer is appointed to replace Catherine Raney Norman as a member of the Utah Athletic Foundation Board of Directors, a term to expire August 15,

2028. See SJR 1 Passed February 3, 2007 and Bylaws of Utah Athletic Foundation.

Kaitlin Eskelson is appointed to replace Eric Hutchings as a member of the Utah Athletic Foundation Board of Directors, a term to expire August 15, 2028. See SJR 1 Passed February 3, 2007 and Bylaws of Utah Athletic Foundation.

Nubia Peña is appointed to replace Fraser Bullock as a member of the Utah Athletic Foundation Board of Directors, a term to expire August 15, 2028. See SJR 1 Passed February 3, 2007 and Bylaws of Utah Athletic Foundation.

Utah Communications Authority Board:

Randy Swalberg is reappointed as a member for the Utah Communications Authority, a term to expire August 1, 2029. See Utah Code 63H-7a-203(2)(a)(i).

Utah Housing Corporation:

Kathy Luke is appointed to replace Patricia Sheffield as a public-at-large member of the Utah Housing Corporation, a term to expire May 31, 2029. See Utah Code 63H-8-201(2)(d)(iii).

Waste Management and Radiation Control:

Neil Schwendiman is appointed to replace Nathan Rich as a member who is a government representative who does not represent the federal government, for the Waste Management and Radiation Control, a term to expire August 30, 2029. See Utah Code 19-6-103(1)(b)(ii).

Scott Wardle is reappointed as a member who is a government representative who does not represent the federal government for Waste Management and Radiation Control, a term to expire August 30, 2029. See Utah Code 19-6-103(1)(b)(ii).

Weber State University Board of Trustees:

Ally Isom is appointed to replace Karla Bergeson as a member of the Weber State University Board of Trustees, the remainder of the term to expire June 30, 2029. See Utah Code 53B-2-104.

Brad Wilson is appointed to replace Don Salazar as a member of the Weber State University Board of Trustees, a term to expire June 30, 2029. See Utah Code 53B-2-104.

Youth Parole Authority:

Michelle Jeffs is appointed to replace Beatrice Martinez as a part time member for the Youth Parole Authority, a term to expire April 1, 2029. See Utah Code 80-5-702(2).

Gina Alfred is appointed to replace Kimberly Jensen as a part time member for the Youth Parole Authority, a term to expire April 1, 2029. See Utah Code 80-5-702(2).

Thank you for your timely consideration and confirmation of the above appointments.

Spencer J. Cox
Governor

CONFIRMATION COMMITTEE REPORTS

Mr. President: August 18, 2025
The Senate Business and Labor Confirmation Committee met on August 18, 2025, and reports a favorable recommendation for Chris Conabee to be confirmed as a member of the Alcoholic Beverage Services Commission; and

The Senate Business and Labor Confirmation Committee met on August 18, 2025, and reports a favorable recommendation for the appointment of Scott Kellner as a member of the State Money Management Council.

Evan Vickers, Chair

Mr. President: August 15, 2025
The Senate Economic Development and Workforce Services Confirmation Committee held a meeting on August 15, 2025, and reports a favorable recommendation for the appointment of Chris Anderson as a member of the Utah Arts and Museum Advisory Board; and

The Senate Economic Development and Workforce Services Confirmation Committee held a meeting on August 15, 2025, and reports a favorable recommendation for the appointment of Terry Goedel as a member of the Utah Arts and Museum Advisory Board; and

The Senate Economic Development and Workforce Services Confirmation Committee held a meeting on August 15, 2025, and reports a favorable recommendation for the appointment of Jennifer Sinor as a member of the Utah Arts and Museum Advisory Board; and

The Senate Economic Development and Workforce Services Confirmation Committee held a meeting on August 15, 2025, and reports a favorable recommendation for the appointment of Kaitlin Eskelson as a member of the Utah Athletic Foundation Board of Directors; and

The Senate Economic Development and Workforce Services Confirmation Committee held a meeting on August 15, 2025, and reports a favorable recommendation for the appointment of Chris Mazdzer as a member of the Utah Athletic Foundation Board of Directors; and

The Senate Economic Development and Workforce Services Confirmation Committee held a meeting on August 15, 2025, and reports a favorable recommendation for the appointment of Nubia Pena as a member of the Utah Athletic Foundation Board of Directors; and

The Senate Economic Development and Workforce Services Confirmation Committee held a meeting on August 15, 2025, and reports a favorable recommendation for the appointment of Heather McPhie Watanabe as a member of the Utah Athletic Foundation Board of Directors.

Ann Millner, Chair

Mr. President: August 15, 2025

The Senate Education Confirmation Committee held a meeting on August 15, 2025, and reports a favorable recommendation for the appointment of Karen Cronin as a member of the Bridgerland Technical College Board of Trustees; and

The Senate Education Confirmation Committee held a meeting on August 8, 2025, and reports a favorable recommendation for the appointment of Arthur Newell as a member of the Salt Lake Community College Board of Trustees; and

The Senate Education Confirmation Committee held a meeting on August 8, 2025, and reports a favorable recommendation for the appointment of Don C. Stirling as a member of the Salt Lake Community College Board of Trustees; and

The Senate Education Confirmation Committee held a meeting on August 15, 2025, and reports a favorable recommendation for the appointment of Jeremy Hafen as a member of the Utah Board of Higher Education; and

The Senate Education Confirmation Committee held a meeting on August 15, 2025, and reports a favorable recommendation for the appointment of Jodi Hart as a member of the Utah Board of Higher Education; and

The Senate Education Confirmation Committee held a meeting on August 15, 2025, and reports a favorable recommendation for the reappointment of Danny Ipson as a member of the Utah Board of Higher Education; and

The Senate Education Confirmation Committee held a meeting on August 8, 2025, and reports a favorable recommendation for the appointment of Darin Bird as a member of the Southern Utah University Board of Trustees; and

The Senate Education Confirmation Committee held a meeting on August 15, 2025, and reports a favorable recommendation for the appointment of Justin Harding as a member of the Southern Utah University Board of Trustees; and

The Senate Education Confirmation Committee held a meeting on August 8, 2025, and reports a favorable recommendation for the appointment of Caytee Wankier as a member of the Southern Utah University Board of Trustees; and

The Senate Education Confirmation Committee held a meeting on August 15, 2025, and reports a favorable recommendation for the appointment of Kathi Garff as a member of the University of Utah Board of Trustees; and

The Senate Education Confirmation Committee held a meeting on August 8, 2025, and reports a favorable recommendation for the appointment of Steve Miller as a member of the University of Utah Board of Trustees; and

The Senate Education Confirmation Committee held a meeting on August 8, 2025, and reports a favorable recommendation for the appointment of Ally Isom as a member of the Weber State University Board of Trustees; and

The Senate Education Confirmation Committee held a meeting on August 8, 2025, and reports a favorable recommendation for the appointment of Brad Wilson as a member of the Weber State University Board of Trustees.

Ann Millner, Chair

Mr. President: July 30, 2025

The Senate Law Enforcement and Criminal Justice Confirmation Committee met on July 30, 2025, and reports a favorable recommendation for the appointment of Lisa Crawford as a pro-tempore member for the Board of Pardons and Parole; and

The Senate Law Enforcement and Criminal Justice Confirmation Committee met on July 30, 2025, and reports a favorable recommendation for the appointment of Tara Behunin as the private citizen member for the Search and Rescue Advisory Board.

Don Ipson, Chair

Mr. President: August 18, 2025

The Senate Natural Resources, Agriculture, and Environment Confirmation Committee held a meeting on August 18, 2025, and reports a favorable recommendation for the appointment of Neil Schwendiman for the Waste Management and Radiation Control; and

The Senate Natural Resources, Agriculture, and Environment Confirmation Committee held a meeting on August 18, 2025, and reports a favorable recommendation for the appointment of Scott Wardle for the Waste Management and Radiation Control.

Derrin Owens, Chair

Mr. President:

August 1, 2025

The Senate Transportation, Public Utilities, Energy, and Technology Confirmation Committee held a meeting on August 1, 2025, and reports a favorable recommendation for the appointment of Paul Borup as a member representing Rich, Cache, Box Elder, Weber, Morgan, and Davis Counties, for the Transportation Commission.

Wayne Harper, Chair

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On motion of Senator Hinkins, the Senate voted to consent to the appointments as read by staff on the following roll call vote:

Yeas, 25; Nays, 0; Absent, 4.

Voting in the affirmative were: Senators

Adams, S.	Balderree, H.	Blouin, N.	Cullimore, K.
Escamilla, L.	Fillmore, L.	Harper, W.	Hinkins, D.
Ipson, D.	Johnson, J.	Kwan, K.	McCay, D.
McKell, M.	Millner, A.	Musselman, C.	Owens, D.
Plumb, J.	Riebe, K.	Sandall, S.	Stevenson, J.
Thatcher, D.	Vickers, E.	Weiler, T.	Wilson, C.
Winterton, R.			

Absent were: Senators

Brammer, B.	Grover, K.	Pitcher, S.	Stratton, K.
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MISCELLANEOUS BUSINESS

President Adams directed Senator Stevenson to notify the Governor’s representative that the Senate has concluded its business in the Fourth Extraordinary Session.

Senator Stevenson reported that Governor’s representative has been notified that the Senate has concluded its business in the Fourth Extraordinary Session.

On motion of Senator Cullimore, and at 5:03 p.m., the Senate adjourned sine die.