

Budget Brief – Subcommittee Overview

NUMBER CFAS-06-01

SUMMARY

The Capital Facilities and Administrative Services (CFAS) Appropriations Subcommittee reviews and sets the budgets for seven major areas of state government. The subcommittee makes recommendations to the Executive Appropriations Committee and the whole Legislature for final approval. In doing so, the subcommittee can choose to reallocate funding in base budgets and/or prioritize funding increases. Areas of responsibility include:

- Capitol Preservation Board
- Career Service Review Board
- Department of Administrative Services – Appropriated Budgets
- Department of Administrative Services – Internal Service Funds
- Department of Technology Services
- Debt Service
- Capital Facilities

New Agencies Assigned to the Subcommittee

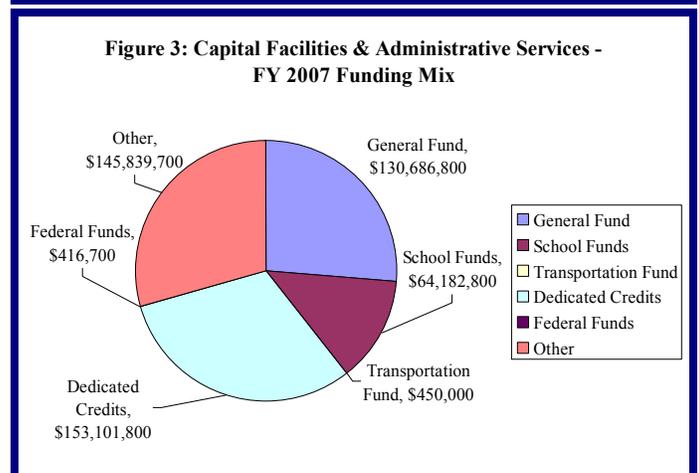
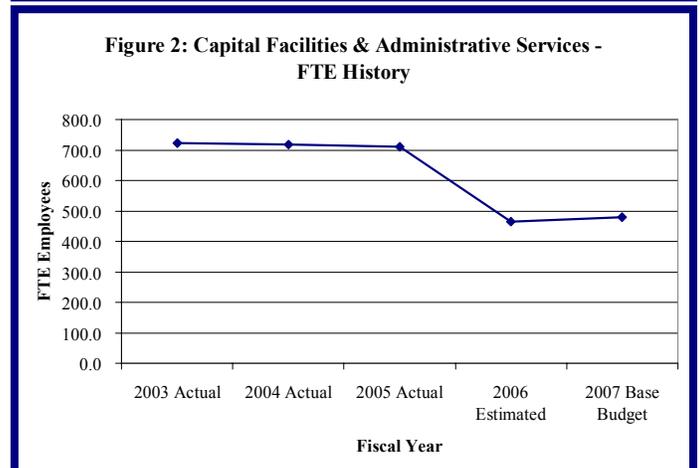
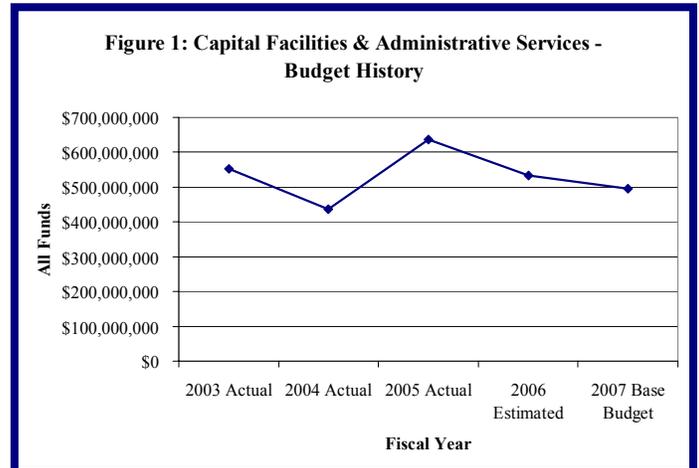
During the 2005 General Session the Legislature folded the Department of Human Resource Management into a division within the Department of Administrative Services (H.B. 319). As a result, it is now under the purview of the CFAS appropriations subcommittee.

The Career Service Review Board is also new to the subcommittee. It follows the transfer of human resources oversight.

In 2005 the Legislature also created a new Department of Technology Services (H.B. 109) and consolidated statewide information technology functions into the new department. This isn't entirely new to the subcommittee, since it previously set budgets for the Information Technology Services internal service fund, but it is larger in size and scope than before. The department's budgets will include both appropriated and internal service funds.

FY 2006 Appropriation Total

Not including internal service funds, the Legislature appropriated a total FY 2006 subcommittee budget of \$400,866,900, with state funds (General Fund and School Funds) of \$216,185,900. After dropping one-time funds and adding base funds for DHRM and the required increase for Capital Improvements (AR&I), the subcommittee's new state funds base for FY 2007 is \$194,869,600.



BUDGET DETAIL

The following table shows a history of state funds in the CFAS subcommittee. The Analyst will recommend limited state fund increases for FY 2007, as shown on page 3.

State Funds History - Capital Facilities and Administrative Services Appropriations Subcommittee						
	FY02	FY03	FY04	FY05	FY06	FY07
<u>Line Item</u>	<u>Actual</u>	<u>Actual</u>	<u>Actual</u>	<u>Actual</u>	<u>Approp</u>	<u>Ongoing Base</u>
Capitol Preservation Board	2,525,600	2,202,000	2,166,000	2,294,300	2,358,400	2,358,400
Career Service Review Board	169,300	159,500	202,700	174,800	189,800	189,800
DAS Executive Director	797,400	761,700	787,200	772,100	931,200 ¹	931,200
DAS Auto Geographic Ref Ctr	456,700	360,600	674,300 ²			
DAS Administrative Rules	271,700	272,200	335,500 ³	287,600	295,500	295,500
DAS DFCM Admin	2,806,700	81,300	81,300	231,300 ⁴	1,198,300	1,198,300
DAS Archives	1,986,700	2,000,400	1,874,300	2,025,400 ⁵	2,201,200	2,092,500
DAS Finance	6,075,900	5,906,000	8,942,500 ⁶	6,080,600	6,293,000	6,293,000
DAS Finance - Mandated	3,495,500	482,600	932,600 ⁷	7,482,600 ⁸	532,600	532,600
DAS Post Conv Indigent Def	85,100					
DAS Judicial Conduct Cmn	227,600	218,500	221,100	224,200	229,200	229,200
DAS Purchasing	1,238,500	1,212,400	1,242,300	1,353,800 ⁹	1,417,900	1,417,900
DAS Fleet Capitalization	2,680,000					
DAS Child Welfare Parental Def				239,000		
DAS Human Resource Mgt						3,066,900
<i>Subtotal DAS Appropriated</i>	<i>20,121,800</i>	<i>11,295,700</i>	<i>15,091,100</i>	<i>18,696,600</i>	<i>13,098,900</i>	<i>16,057,100</i>
DTS Chief Information Officer		367,000	542,500	556,100	972,200	572,200
DTS Auto Geographic Ref Ctr				893,900	726,800	726,800
<i>Subtotal DTS Appropriated</i>	<i>0</i>	<i>367,000</i>	<i>542,500</i>	<i>1,450,000</i>	<i>1,699,000</i>	<i>1,299,000</i>
Capital Improvements	39,594,000	40,406,700	38,514,700 ¹⁰	43,976,900	56,161,600	62,921,300
Capital Planning	40,000					
Capital Development			1,870,000	98,488,000 ¹¹	41,534,200	37,698,000
Building/Land Purchase				5,125,500 ¹²		
<i>Subtotal Capital Budget</i>	<i>39,634,000</i>	<i>40,406,700</i>	<i>40,384,700</i>	<i>147,590,400</i>	<i>97,695,800</i>	<i>100,619,300</i>
Debt Service	62,755,400	66,300,400	75,528,600	80,568,300	77,044,000	74,346,000
Rainy Day Funds				10,351,500	24,100,000	
Total CFAS Subcommittee	125,206,100	120,731,300	133,915,600	261,125,900	216,185,900	194,869,600

Notes:

1. Includes a transfer of \$125,000 from Child Welfare and Parental Defense for contract
2. Includes a \$302,800 one-time appropriation
3. Includes a \$55,000 one-time appropriation for contract employees to assist with rules preparation and publication
4. Includes a \$150,000 one-time appropriation for the Draper prison relocation study
5. Includes a \$105,000 ongoing GF increase for Archives Bldg O&M increase
6. Includes a \$3M one-time appropriation for the FINET upgrade
7. Includes a \$300,000 one-time appropriation for McAllister Fund and \$150,000 one-time for tuition tax credit study
8. Includes a \$3,000,000 one-time appropriation for McAllister Fund and \$4,000,000 one time for Salt Lake County
9. Includes \$75,000 ongoing reallocated from Capital Development program to restore an eliminated position
10. Includes a \$4.2M one-time General Fund decrease that was reallocated to the Capital Development Budget (for Capitol Restoration) and replaced here with \$4.2M in bonding
11. The \$1,870,000 FY04 base went to: Purchasing - \$75,000; Capital Improvements - \$1,262,200; Gen Fund - \$532,800
12. Includes \$1.5M for Oxbow (later redirected to an Inmate Training Center) plus \$3.6M for BATC Bourns Building

Summary of Recommendations

The following table shows the Analyst's recommendations for administrative appropriation increases. More detail will be provided in the Budget Briefs for each particular line item. Although funding reallocations within the base budget are not presented here, the subcommittee may wish to move funds between line items as it gathers more detailed information later. This list does not include recommendations for capital development projects.

CFAS Subcommittee Recommended Appropriation Increases						
No Rank Order						
Agency	Line Item	Description	Fiscal Year	Fund Source	Analyst Recomm	1-Time
CPB	CPB	Move Personnel Costs from Project	FY 2006	GF	\$173,500	X
CPB	CPB	Move Personnel Costs from Project	FY 2007	GF	\$173,500	
CPB	CPB	New Copier	FY 2007	GF	\$13,000	X
DAS	Admin Rules	eRules Software Maintenance	FY 2007	GF	\$12,000	
DAS	DFCM	Restore General Funds for Admin	FY 2007	GF	\$1,092,000	
DAS	Archives	State Records Center Lease Increase	FY 2007	GF	\$25,000	
CSRB	CSRB	Employee Grievance Hearings	FY 2007	GF	\$15,000	
DTS	CIO	Tax System Modernization	FY 2007	GF	\$9,000,000	X

Other budget issues that the Analyst will present include:

- Intent Language – usually to make an appropriation nonlapsing
- LeRay McAllister Fund – whether to increase the appropriation
- Internal Service Funds – rates, FTE and vehicle counts
- Finance Mandated – Merging two line items into one
- Capital Budget – projects and funding sources
- Risk Management ISF – Transfer of excess retained earnings to the General Fund
- Debt Service – reallocation of savings to Capital Developments Line Item

LEGISLATIVE ACTION

The Executive Appropriations Committee (EAC) has allocated last year's ongoing state funds appropriation, plus this year's statutorily required funding for AR&I, as this year's beginning base budget. The EAC requests that the subcommittee adopt base budgets for each agency under the subcommittee's purview, fund subcommittee priorities by reallocating revenue among programs, and provide a prioritized list of desired items for funding.

Base Budget Adoption

Adoption of a base budget enables programs to continue for the next fiscal year at relatively the same budget level as the current fiscal year. For the 2006 General Session the EAC intends to have a base appropriation bill passed by the 10th day of the session. Some changes in base budgets may occur in non-state funds or program shifts within a line item, but the Analyst will not recommend increases to state funds or restricted funds in the base budgets except to the AR&I budget as mentioned previously.

Compensation Package Not Discussed

The Analyst's recommendations do not currently discuss personal services. In order to avoid inequities between agencies and subcommittees, the Executive Appropriations Committee sets compensation and benefits changes statewide.

BUDGET DETAIL TABLE

Capital Facilities & Administrative Services						
Sources of Finance	FY 2005	FY 2006	Changes	FY 2006	Changes	FY 2007*
	Actual	Appropriated		Revised		Base Budget
General Fund	103,408,800	127,619,900	0	127,619,900	3,066,900	130,686,800
General Fund, One-time	69,796,900	608,700	0	608,700	(608,700)	0
Uniform School Fund	17,164,300	17,164,300	0	17,164,300	0	17,164,300
Uniform School Fund, One-time	1,682,400	24,000,000	0	24,000,000	(24,000,000)	0
Income Tax	17,000,000	40,258,800	0	40,258,800	6,759,700	47,018,500
Income Tax, One-time	52,073,500	6,534,200	0	6,534,200	(6,534,200)	0
Transportation Fund	450,000	450,000	0	450,000	0	450,000
Transportation Fund, One-time	0	1,457,000	0	1,457,000	(1,457,000)	0
Centennial Highway Fund	125,371,200	126,393,400	0	126,393,400	0	126,393,400
Federal Funds	1,519,800	1,438,300	696,600	2,134,900	(1,718,200)	416,700
Dedicated Credits Revenue	62,296,200	37,211,800	(543,100)	36,668,700	1,998,400	38,667,100
Premiums	26,820,900	25,748,300	895,800	26,644,100	(1,383,000)	25,261,100
Licenses/Fees	9,200	0	9,700	9,700	0	9,700
Interest Income	2,121,500	1,552,600	821,100	2,373,700	14,000	2,387,700
Dedicated Credits - Intragvt Rev	131,321,700	126,720,500	(42,049,500)	84,671,000	2,145,200	86,816,200
Sale of Fixed Assets	(53,400)	(600,000)	520,000	(80,000)	40,000	(40,000)
Restricted Revenue	7,356,300	7,434,500	15,500	7,450,000	90,000	7,540,000
GFR - E-911 Emergency Services	250,000	250,000	0	250,000	0	250,000
GFR - Economic Incentive Restricted /	0	981,900	0	981,900	(981,900)	0
GFR - ISF Overhead	1,272,400	1,272,400	0	1,272,400	0	1,272,400
GFR - Special Administrative Expense	2,801,000	0	0	0	0	0
GFR - Wildlife Resources Trust	250,000	0	0	0	0	0
TFR - Public Transp. System Tax	2,190,300	7,204,400	0	7,204,400	0	7,204,400
Transfers	6,976,000	141,400	0	141,400	0	141,400
Risk Management ISF	0	65,900	0	65,900	(65,900)	0
Capital Project Fund	3,956,700	1,638,100	(62,800)	1,575,300	62,800	1,638,100
Project Reserve Fund	0	200,000	0	200,000	0	200,000
Contingency Reserve Fund	0	2,099,200	0	2,099,200	(919,000)	1,180,200
Other Financing Sources	7,500	13,800	(5,800)	8,000	0	8,000
Beginning Nonlapsing	19,342,500	12,471,100	10,959,600	23,430,700	(13,595,400)	9,835,300
Closing Nonlapsing	(23,430,700)	(8,044,200)	(1,621,100)	(9,665,300)	(158,200)	(9,823,500)
Lapsing Balance	(242,000)	0	0	0	0	0
Total	\$631,713,000	\$562,286,300	(\$30,364,000)	\$531,922,300	(\$37,244,500)	\$494,677,800
Agencies						
Capitol Preservation Board	2,703,900	2,788,700	26,200	2,814,900	(50,600)	2,764,300
Administrative Services	22,683,400	23,170,000	6,086,100	29,256,100	(3,983,900)	25,272,200
Career Service Review Board	189,200	189,800	900	190,700	(900)	189,800
ISF - Administrative Services	168,349,700	161,419,400	(39,578,300)	121,841,100	903,200	122,744,300
Technology Services	2,092,000	2,543,400	779,000	3,322,400	(747,900)	2,574,500
Capital Budget	151,665,700	101,455,600	0	101,455,600	(836,300)	100,619,300
Debt Service	273,677,600	246,619,400	2,322,100	248,941,500	(8,428,100)	240,513,400
Restricted Revenue - CFAS	10,351,500	24,100,000	0	24,100,000	(24,100,000)	0
Total	\$631,713,000	\$562,286,300	(\$30,364,000)	\$531,922,300	(\$37,244,500)	\$494,677,800
Categories of Expenditure						
Personal Services	44,953,600	46,173,500	(16,516,700)	29,656,800	2,761,800	32,418,600
In-State Travel	182,200	226,500	(54,900)	171,600	3,400	175,000
Out of State Travel	133,400	142,300	(16,900)	125,400	20,300	145,700
Current Expense	379,454,500	352,737,900	(7,101,200)	345,636,700	(7,440,700)	338,196,000
DP Current Expense	10,889,100	13,347,400	(9,057,000)	4,290,400	300,000	4,590,400
DP Capital Outlay	2,015,800	341,000	3,446,800	3,787,800	(2,539,400)	1,248,400
Capital Outlay	4,404,500	4,071,900	(4,071,900)	0	0	0
Other Charges/Pass Thru	167,544,000	128,266,700	4,250,200	132,516,900	(30,330,200)	102,186,700
Operating Transfers	5,550,000	0	50,000	50,000	1,500,000	1,550,000
Depreciation	14,985,500	13,782,800	1,243,800	15,026,600	121,100	15,147,700
Total	\$630,112,600	\$559,090,000	(\$27,827,800)	\$531,262,200	(\$35,603,700)	\$495,658,500
Other Data						
Budgeted FTE	711.0	933.4	(467.2)	466.2	10.3	476.5
Actual FTE	684	0	0	0	0	0
Authorized Capital Outlay	20,776,000.0	25,145,300.0	(7,267,800.0)	17,877,500.0	(1,810,300.0)	16,067,200.0
Retained Earnings	20,412,700.0	21,895,600.0	(7,989,600.0)	13,906,000.0	(980,700.0)	12,925,300.0
Vehicles	271	296	(48)	248	7	255

*Does not include amounts in excess of subcommittee's state fund allocation that may be recommended by the Fiscal Analyst.