

# Budget Brief: Substance Abuse and Mental Health

## SUMMARY

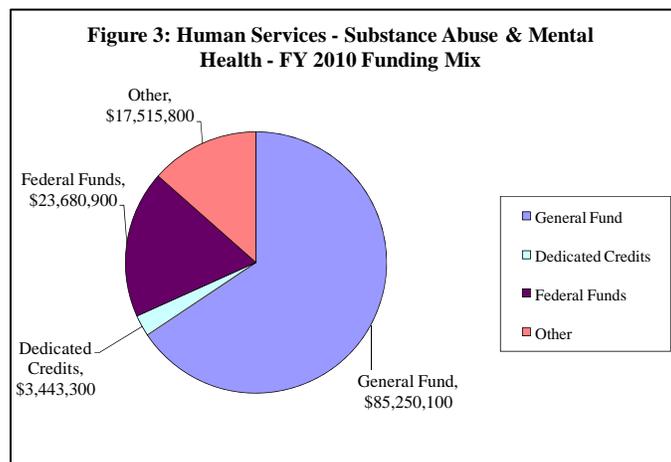
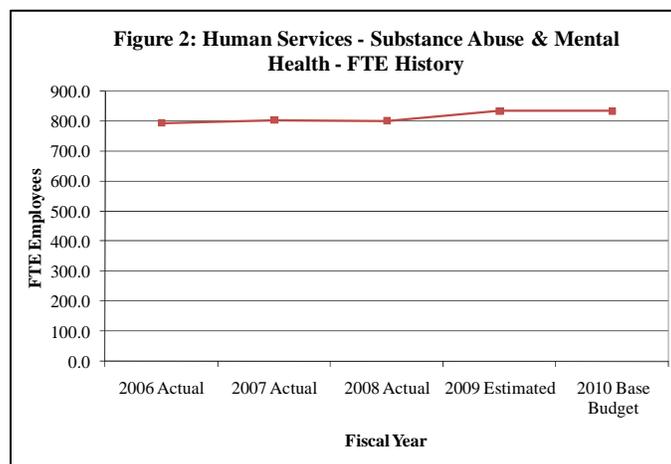
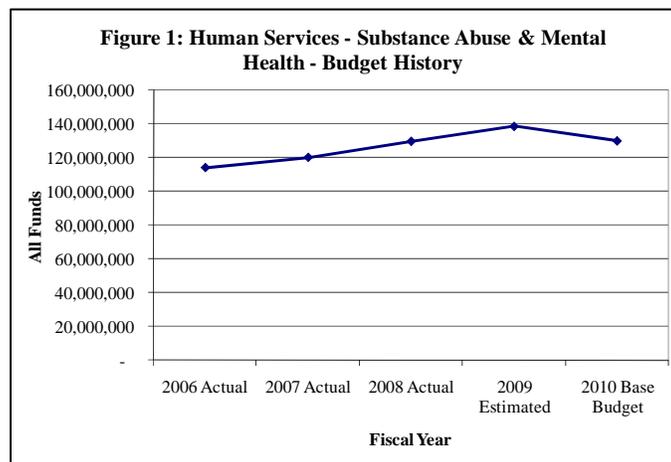
The Division of Substance Abuse and Mental Health (DSAMH) is the state's public mental health and substance abuse authority as well as providing fiscal oversight for treatment funding for drug courts, a drug board, and the Drug Offender Reform Act (DORA). It oversees the 11 local mental health and 13 local substance abuse authorities. Each county legislative body is both a mental health and substance abuse authority. Two or more counties may join together to provide coordinated prevention and treatment services. The division also has general supervision of the State Hospital in Provo. A seven-member Board of Substance Abuse and Mental Health is the policy-making entity for the division. The board establishes minimum quality standards, funding formulas for distribution of public funds, and other public mental health and substance abuse policies with input from various stakeholders.

Both mental health and substance abuse services are delivered either directly by the local authorities (counties) or by local authorities contracting with private providers (such as Valley Mental Health in Salt Lake County). Counties are required to provide a minimum scope and level of service and must provide a minimum 20 percent county fund match. Counties set priorities to meet local needs but must submit an annual plan describing services they will provide. For additional information on DSAMH, please refer to the Compendium of Budget Information for the 2009 General Session found at <http://le.utah.gov/lfa/reports/cobi2009/cobi2009.htm>.

## ISSUES

### *Base Budget Adoption*

Adoption of the base budget enables the programs to continue for the next fiscal year at the level outlined. Some changes in the base budget may occur, namely non-state fund increases or decreases (i.e. federal funds, transfers, dedicated credits and non-lapsing balances) and program shifts within a line item.



***Department Requests for Consideration***

The department requests the following actions from the subcommittee for Substance Abuse and Mental Health:

1. Transfer of the remaining nonlapsing carryforward balance for the Rural Mental Health Scholarship program of \$8,100 from this line item to the Mental Health Therapist line item where that program was moved in the 2008 General Session for the FY 2009 Fiscal Year.
2. Correct a reduction in the General Fund in this line item made during the September 2008 Special Session meant to be made instead from the Liquor Control Fund. SB 211, *Alcoholic Beverage Control Amendments* (2008 General Session), appropriated \$1,589,100 from the Liquor Control Fund to the Division of Substance Abuse and Mental Health for purposes of substance abuse prevention and treatment. A decision was made during the September 2008 Special Session to eliminate the \$1,589,100 associated with SB 211. However, the reduction was made in the General Fund. Because the Liquor Control Fund contains liquor profits that are deposited into the General Fund, the department is requesting that \$1,589,100 General Fund be restored and the equivalent amount of Liquor Control Fund remaining in the agency's budget be eliminated. This would be a net zero transaction to the General Fund and to this line item.
3. DSAMH initially received \$210,000 of one-time General Fund in the 2006 General Session for counseling for returning veterans and their families. A committee was formed (now a council) to work with this project and the money. Through its work, the council realized that there were already enough counseling resources through the Veterans' Administration and other providers to fulfill the needs. Instead, the issue is that individuals and families are either unaware or simply not applying for the available services. An additional \$200,000 of one-time General Fund was appropriated for this purpose in the 2007 General Session along with \$50,000 one-time and \$50,000 ongoing in the 2008 General Session. What now remains is the \$50,000 ongoing funding. The council recommends this \$50,000 ongoing funding be moved to Veteran's Affairs and combined with funding there to hire one staff person to help implement the plans developed by the council.
4. Authorize the following two items of intent language:

*Under terms of UCA 63J-1-402, the Legislature intends not to lapse any remaining funds provided by Item 111, Chapter 2, Laws of Utah 2008 for the drug courts/drug board programs within the Division of Substance Abuse and Mental Health. Expenditure of these funds is limited to drug courts and the drug board.*

*Under terms of UCA 63J-1-402, the Legislature intends not to lapse up to \$50,000 provided by Item 112, Chapter 2, Laws of Utah 2008. Expenditure of these funds is limited to computer equipment and software - \$50,000.*

***Drug Courts – One-time Funding:***

\$1,000,000 in one-time General Fund was appropriated in the 2008 General Session for drug court services (\$870,000 to this line item and \$130,000 to the Administrative Office of the Courts). At the initial stages of the budget process, the department requested that the \$1,000,000 appropriated for FY 2009 as one-time funding be made ongoing in FY 2010 to continue Drug Court operations. The funding is used to provide treatment, case management, and drug testing expenses. Failure to fund this item will result in a reduction of services already existing.

**ACCOUNTABILITY DETAIL**

For a discussion of accountability detail, see Issue Brief *DHS – Accountability Detail*.

**BUDGET DETAIL**

The following table shows the budget history for the DSAMH line item including the base budget for adoption. The FY 2010 base budget includes the following:

1. \$1,800,000 ongoing General Fund reduction to return the DORA program back to a pilot status
2. \$1,750,000 ongoing General Fund reduction to local mental health funding
3. \$1,377,000 ongoing General Fund reduction to roll back provider rate increases to autism providers, local mental health authorities, and local substance abuse authorities
4. \$879,900 ongoing General Fund (\$928,000 total funds) reduction for agency productivity enhancements
5. \$97,500 ongoing General Fund reduction to Drug Court funding
6. \$35,900 ongoing General Fund reduction to forensic competency evaluation funding
7. \$25,000 ongoing General Fund reduction to Children's Center funding
8. \$14,500 ongoing General Fund reduction for elimination of funding for out-of-state travel
9. \$3,000 ongoing General Fund reduction for a 20 percent decrease of funding for in-state travel
10. \$175,400 ongoing General Fund Restricted - Tobacco Settlement Account reduction to the Drug Board program

Human Services - Substance Abuse & Mental Health						
Sources of Finance	FY 2008	FY 2009	Changes	FY 2009	Changes	FY 2010*
	Actual	Appropriated		Revised		Base Budget
General Fund	85,937,600	91,317,500	(5,982,800)	85,334,700	(84,600)	85,250,100
General Fund, One-time	1,570,000	877,000	3,993,700	4,870,700	(4,870,700)	0
Federal Funds	23,145,200	23,973,800	2,929,000	26,902,800	(3,221,900)	23,680,900
Dedicated Credits Revenue	3,817,200	2,638,900	1,049,600	3,688,500	(245,200)	3,443,300
GFR - Intoxicated Driver Rehab	1,500,000	1,500,000	0	1,500,000	0	1,500,000
GFR - Tobacco Settlement	1,647,200	1,647,200	(175,400)	1,471,800	0	1,471,800
Liquor Control Fund	0	1,589,100	0	1,589,100	0	1,589,100
Transfers - Commission on Criminal and J	166,000	166,000	(73,000)	93,000	0	93,000
Transfers - H - Medical Assistance	12,720,200	12,182,700	514,800	12,697,500	84,600	12,782,100
Transfers - Other Agencies	105,900	68,300	11,500	79,800	0	79,800
Beginning Nonlapsing	126,700	130,900	152,600	283,500	(283,500)	0
Closing Nonlapsing	(283,500)	(87,900)	87,900	0	0	0
Lapsing Balance	(835,100)	0	0	0	0	0
<b>Total</b>	<b>\$129,617,400</b>	<b>\$136,003,500</b>	<b>\$2,507,900</b>	<b>\$138,511,400</b>	<b>(\$8,621,300)</b>	<b>\$129,890,100</b>
<b>Programs</b>						
Administration	3,121,400	2,984,200	221,000	3,205,200	(177,000)	3,028,200
Community Mental Health Services	6,430,100	5,071,200	1,027,900	6,099,100	(1,129,800)	4,969,300
Driving Under the Influence (DUI) Fines	1,474,900	1,500,000	0	1,500,000	0	1,500,000
Drug Boards	350,600	350,900	(175,400)	175,500	0	175,500
Drug Courts	4,013,700	4,437,300	14,900	4,452,200	(1,055,400)	3,396,800
Drug Offender Reform Act (DORA)	0	4,683,300	(1,800,000)	2,883,300	0	2,883,300
Local Substance Abuse Services	24,459,500	24,356,900	267,700	24,624,600	(391,000)	24,233,600
Mental Health Centers	29,270,900	30,059,600	(57,800)	30,001,800	(2,736,000)	27,265,800
Residential Mental Health Services	925,300	1,152,500	(107,200)	1,045,300	(6,800)	1,038,500
State Hospital	54,237,800	54,795,100	1,019,200	55,814,300	(733,300)	55,081,000
State Substance Abuse Services	5,333,200	6,612,500	2,097,600	8,710,100	(2,392,000)	6,318,100
<b>Total</b>	<b>\$129,617,400</b>	<b>\$136,003,500</b>	<b>\$2,507,900</b>	<b>\$138,511,400</b>	<b>(\$8,621,300)</b>	<b>\$129,890,100</b>
<b>Categories of Expenditure</b>						
Personal Services	44,898,600	46,497,200	781,700	47,278,900	(1,081,100)	46,197,800
In-State Travel	166,900	59,700	(164,300)	(104,600)	161,500	56,900
Out of State Travel	62,300	56,200	(8,400)	47,800	(11,000)	36,800
Current Expense	13,861,000	10,962,800	2,176,700	13,139,500	(436,500)	12,703,000
DP Current Expense	2,624,600	2,038,600	413,400	2,452,000	(76,500)	2,375,500
Capital Outlay	104,400	0	0	0	0	0
Other Charges/Pass Thru	67,899,600	76,389,000	(691,200)	75,697,800	(7,177,700)	68,520,100
<b>Total</b>	<b>\$129,617,400</b>	<b>\$136,003,500</b>	<b>\$2,507,900</b>	<b>\$138,511,400</b>	<b>(\$8,621,300)</b>	<b>\$129,890,100</b>
<b>Other Data</b>						
Budgeted FTE	801.8	830.9	3.7	834.6	-1.0	833.6
Vehicles	78.0	48.0	0.0	48.0	0.0	48.0

\*Does not include amounts in excess of subcommittee's state fund allocation that may be recommended by the Fiscal Analyst.

## LEGISLATIVE ACTION

The Analyst recommends the Legislature consider:

1. Adopting a total FY 2010 base appropriation of \$129,890,100 with the plan of financing shown above for the Substance Abuse and Mental Health line item.
2. Transferring the remaining nonlapsing balance for the Rural Mental Health Scholarship program of \$8,100 from this line item to the Mental Health Therapist line item.

3. Restoring \$1,589,100 General Fund to this line item and eliminating \$1,589,100 of Liquor Control Fund (a neutral transaction to the General Fund and to this line item).
4. Authorizing the transfer of \$50,000 ongoing General Fund to Veteran's Affairs as recommended by the Veteran's Counseling Council and described above.
5. Approving the two items of intent language discussed above.