



# DEPARTMENT OF HUMAN SERVICES

HEALTH AND HUMAN SERVICES APPROPRIATIONS SUBCOMMITTEE  
STAFF: STEPHEN JARDINE

## BUDGET BRIEF

### SUMMARY

The Department of Human Services (DHS), under Section 62A of the Utah Code Annotated, administers various social services programs in the state of Utah. For additional detailed information on the Department of Human Services, see the Compendium of Budget Information prepared for the 2010 General Session see: <http://le.utah.gov/lfa/reports/cobi2010/COBI2010.htm>

DHS includes the following entities:

1. Executive Director Operations (EDO)
2. The Division of Substance Abuse and Mental Health (DSAMH), including Drug Courts/Drug Boards
3. The Division of Services for People with Disabilities (DSPD)
4. The Office of Recovery Services (ORS)
5. The Division of Child and Family Services (DCFS)
6. The Division of Aging and Adult Services (DAAS)
7. The Division of Juvenile Justice Services (DJJS)

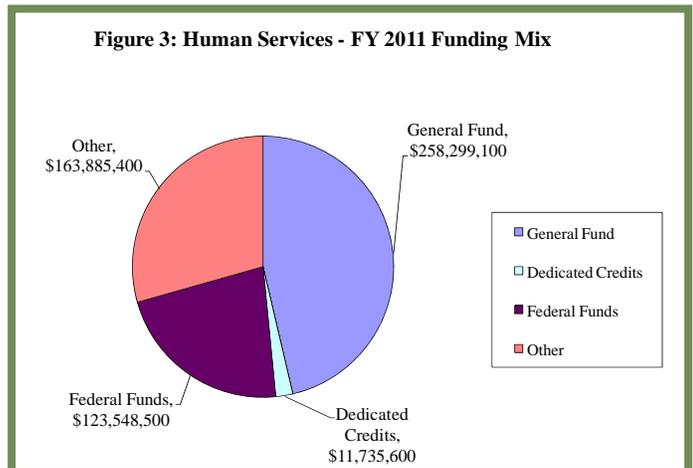
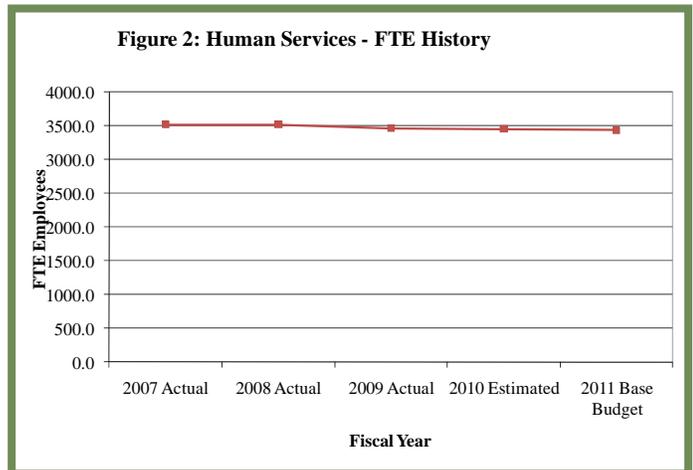
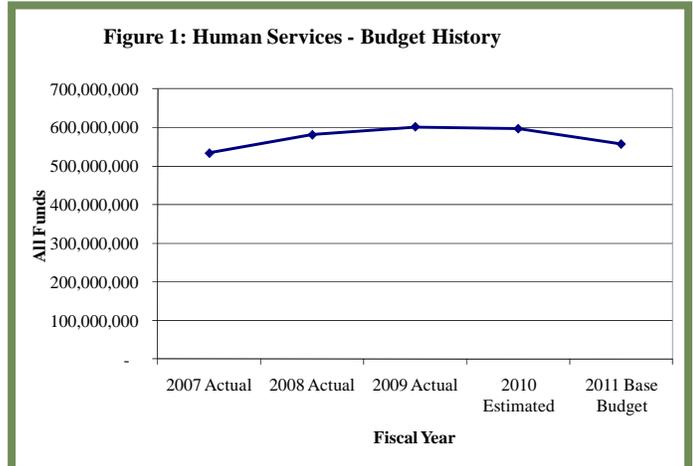
While DJJS is part of the department, its budget is reviewed in the Executive Offices and Criminal Justice Appropriations Subcommittee. Therefore, its budget is not included in this budget brief.

Mental health, substance abuse, and aging programs are operated at the county level under the direction of the Division of Aging and Adult Services and the Division of Substance Abuse and Mental Health.

DHS also operates one internal service fund (ISF) which provides services used by various divisions in the department. This ISF will be terminated in FY 2011 as a result of the department moving into a new headquarters building. This ISF budget is not a part of these numbers but will be handled separately in Budget Brief *DHS – Internal Service Funds*.

### Issues

The subcommittee should consider the following items in its deliberations:



**Base Budget Adoption**

Adoption of the base budget enables the programs to continue for the next fiscal year. Some changes in the base budgets may occur outside of formal Legislative action, namely non-state fund increases or decreases (i.e. federal funds, transfers, dedicated credits and non-lapsing balances) and program shifts within a line item.

**Department Requests for Consideration**

Requests will be discussed in the various budget and issue briefs associated with the Department of Human Services.

**FMAP Rate Change**

The Federal Medical Assistance Percentage (FMAP) represents the federal share of the programmatic costs for Medicaid and a few other designated federal programs. The federal government utilizes a formula to determine the annual percent of medical assistance based on a rolling three year average of per capita income levels compared to the national average. By law the FMAP rate cannot be lower than 50 percent or higher than 83 percent. The projected FMAP rate for State Fiscal Year 2011 is 71.268 percent. This represents a decrease of 0.17 percent from the State Fiscal Year 2010 FMAP rate. The FMAP rate has been adjusted to reflect the state fiscal year. The following table shows the impact of the FMAP rate change department-wide for FY 2011:

FY 2011 FMAP Rate Adjustments for DHS				
Division	Program	General Funds	Medicaid Funds	Title IVE Funds
DSAMH	Utah State Hospital	\$27,400	(\$27,400)	
DSPD	Service Delivery	\$14,000	(\$14,000)	
DSPD	USDC	\$62,900	(\$62,900)	
DSPD	Community Waiver Services	\$212,400	(\$212,400)	
DSPD	Brain Injury Waiver	\$5,100	(\$5,100)	
DSPD	Physical Disabilities Waiver	\$3,200	(\$3,200)	
DCFS	Out of Home Care	\$65,500	(\$45,700)	(\$11,200)
DCFS	Facility Based Services	\$0		
DCFS	Special Needs	\$400		(\$400)
DCFS	Adoption Assistance	\$25,300		(\$25,300)
DAAS	Aging Waiver	\$7,100	(\$7,100)	
	<b>DHS Total</b>	<b>\$423,300</b>	<b>(\$377,800)</b>	<b>(\$36,900)</b>

**Federal Funds**

The federal funds for DHS are shown in Issue Brief *Department of Human Services Federal Funds*.

**Reports Required by Statute**

DHS has four reports found in the Issue Brief *Required Annual Reports*.

**Adoption of Fees**

The following table shows the proposed fee rates for FY 2011:

Department of Human Services Fees				
FY 2011				
Fee description	FY 2011 Fees	Change from FY 2010	Est. No. of Units	Est. FY 2011 Revenues
Initial License (new program)	\$ 300.00	No Change	50	\$ 15,000
Adult Day Care (0-50 consumers/prog)	\$ 100.00	No Change	12	\$ 1,200
Adult Day Care (>50 consumers/prog)	\$ 200.00	No Change	1	\$ 200
Adult Day Care per person	\$ 3.00	No Change	250	\$ 750
Child Placing	\$ 250.00	No Change	100	\$ 25,000
Day Treatment	\$ 150.00	No Change	150	\$ 22,500
Outpatient Treatment	\$ 100.00	No Change	250	\$ 25,000
Residential Support	\$ 100.00	No Change	130	\$ 13,000
Residential Treatment	\$ 200.00	No Change	175	\$ 35,000
Residential Treatment per person	\$ 3.00	No Change	3,300	\$ 9,900
Social Detoxification	\$ 200.00	No Change	10	\$ 2,000
Life Safety Pre-inspection	\$ 200.00	No Change	50	\$ 10,000
Outdoor Youth Program	\$ 300.00	No Change	10	\$ 3,000
Outdoor Youth Program per person	\$ 5.00	No Change	700	\$ 3,500
Intermediate Secure Treatment	\$ 250.00	No Change	10	\$ 2,500
Intermediate Secure Treatment per person	\$ 3.00	No Change	700	\$ 2,100
Therapeutic School Program	\$ 200.00	No Change	5	\$ 1,000
Therapeutic School Program per person	\$ 3.00	No Change	200	\$ 600
FBI Fingerprint Check (Live Scan) *	\$ 34.25	No Change	600	\$ 20,550
FBI Fingerprint Check (Hard Copy) *	\$ 34.25	No Change	300	\$ 10,275
Office of Licensing Live Scan	\$ 10.00	No Change	275	\$ 2,750
Alcoholic Beverage Server Fee (Off Premise)	\$ 3.50	No Change	9,800	\$ 34,300
Alcoholic Beverage Server Fee (On Premise)	\$ 2.50	No Change	9,040	\$ 22,600
Alcoholic Beverage Server Fee (On Premise)	\$ 2.50	No Change	2,400	\$ 6,000
Graduated Fee - Critical Support Services for People w Disabilities (Non-Medicaid Matched) **		No Change		\$ 10,000
Credit Care Convenience Fee	\$ 5.00	No Change	3,820	\$ 19,100
Recovery Services Collections Processing Fee	\$ 5.00	No Change	528,180	\$ 2,640,900
Recovery Services Federal Tax Intercept Fee (Retained)	\$ 25.00	No Change	6,400	\$ 160,000
\$25 Collection Fee	\$ 25.00	No Change	16,000	\$ 400,000
Live Scan Testing Fees (DCFS)	\$ 10.00	No Change	4,351	\$ 43,510
Drug Testing (DCFS)	\$ 10.00	No Change	170	\$ 1,700
Foster Care Cost of Reimbursement ***	\$ 331.84	No Change	5,836	\$ 1,936,618
Domestic Violence Treatment Fees	\$ 10.00	No Change	732	\$ 7,320
GRAMA Records paper (per side of sheet) ****	\$ 0.25	No Change	-	\$ -
GRAMA Records (EDO) audio tape (per tape) ****	\$ 5.00	No Change	-	\$ -
GRAMA Records (EDO) video tape (per tape) ****	\$ 15.00	No Change	-	\$ -
GRAMA Records (EDO) compiling and reporting in another format (per hour) ****	\$ 25.00	No Change	-	\$ -
GRAMA Records (EDO) compiling and reporting in another format (if programmer/analyst assistance required) (per hour) ****	\$ 50.00	No Change	-	\$ -
GRAMA Records (EDO) mailing ****	actual cost	No Change	-	\$ -
<b>Total Estimated Revenues for FY 2011</b>				<b>\$ 5,487,873</b>

\* Billed back from the Department of Public Safety

\*\* For persons who do not meet Medicaid waiver eligibility requirements and are open for Non-Medicaid Matched Services, a graduated fee is assessed amounting to 1% of gross family income (GFI) if income is between 300% and 399% of Poverty; 2% of GFI if income is between 400% and 499% of Poverty; and 3% of GFI if income is more than 500% of Poverty. One twelfth of the calculated yearly fee is collected monthly.

\*\*\* Rate varies by child and amount of SSA/SSI they collect monthly. Rate used is an estimate of an average amount collected per client.

\*\*\*\*These GRAMA fees apply for the entire Department of Human Services, including Juvenile Justice Services

**ACCOUNTABILITY DETAIL**

For a discussion of accountability detail, see Issue Brief *Department of Human Services Accountability Detail*.

**BUDGET DETAIL**

The following table is a budget history for the Department of Human Services including the base budget for adoption. The Executive Appropriations Committee adopted FY 2011 General and Education Fund revenue estimates that are 98 percent of the original FY 2010 ongoing appropriations. The FY 2011 base budget bills (S.B. 1 and H.B. 1) reduce appropriations for all line items and programs proportionately to match revenues. However, the Executive Appropriations Committee allocated 95 percent of original FY 2010 ongoing appropriations to each subcommittee and directed the subcommittees to compile a list of options equal to a 5 percent ongoing reduction. The Executive Appropriations Committee will use these options to make final adjustments to the FY 2011 budget.

Human Services						
Sources of Finance	FY 2009 Actual	FY 2010 Appropriated	Changes	FY 2010 Revised	Changes	FY 2011* Base Budget
General Fund	275,622,400	263,570,300	0	263,570,300	(5,271,200)	258,299,100
General Fund, One-time	(5,834,400)	(10,292,300)	0	(10,292,300)	10,292,300	0
Federal Funds	122,083,600	121,016,900	(5,891,400)	115,125,500	8,423,000	123,548,500
American Recovery and Reinvestment Act	19,437,800	32,263,000	0	32,263,000	(32,263,000)	0
Dedicated Credits Revenue	12,195,900	11,860,000	235,800	12,095,800	(360,200)	11,735,600
GFR - Children's Trust	400,000	400,000	0	400,000	0	400,000
GFR - Domestic Violence	840,700	840,700	0	840,700	0	840,700
GFR - Intoxicated Driver Rehab	1,500,000	1,500,000	0	1,500,000	0	1,500,000
GFR - Tobacco Settlement	1,647,200	2,166,300	0	2,166,300	0	2,166,300
GFR - Trust for People with Disabilities	100,000	100,000	0	100,000	0	100,000
DHS DP ISF	119,900	0	0	0	0	0
Transfers	69,800	0	50,000	50,000	0	50,000
Transfers - Child Nutrition	0	0	65,800	65,800	0	65,800
Transfers - Commission on Criminal and Juvenile J	92,800	93,000	149,700	242,700	0	242,700
Transfers - H - Medical Assistance	171,974,800	172,516,000	(2,501,800)	170,014,200	(13,042,700)	156,971,500
Transfers - Other Agencies	1,023,700	694,400	229,200	923,600	(281,200)	642,400
Transfers - Within Agency	845,900	0	496,700	496,700	(90,700)	406,000
Beginning Nonlapsing	10,290,800	1,000,000	6,809,500	7,809,500	(7,309,500)	500,000
Closing Nonlapsing	(7,809,500)	0	(500,000)	(500,000)	500,000	0
Lapsing Balance	(2,845,900)	0	0	0	0	0
<b>Total</b>	<b>\$601,755,500</b>	<b>\$597,728,300</b>	<b>(\$856,500)</b>	<b>\$596,871,800</b>	<b>(\$39,403,200)</b>	<b>\$557,468,600</b>
<b>Line Items</b>						
Executive Director Operations	17,270,800	16,109,900	2,866,800	18,976,700	(992,200)	17,984,500
Substance Abuse & Mental Health	135,052,700	130,107,000	858,000	130,965,000	(7,223,800)	123,741,200
Svcs for People w/Disabilities	206,168,900	201,382,100	702,400	202,084,500	(17,346,000)	184,738,500
Office of Recovery Services	50,320,500	58,813,600	(6,293,000)	52,520,600	388,900	52,909,500
Child and Family Services	168,198,800	168,574,700	776,400	169,351,100	(12,029,300)	157,321,800
Mental Health Therapist Grant	8,100	0	0	0	0	0
Aging and Adult Services	24,735,700	22,741,000	232,900	22,973,900	(2,200,800)	20,773,100
<b>Total</b>	<b>\$601,755,500</b>	<b>\$597,728,300</b>	<b>(\$856,500)</b>	<b>\$596,871,800</b>	<b>(\$39,403,200)</b>	<b>\$557,468,600</b>
<b>Categories of Expenditure</b>						
Personnel Services	208,038,800	210,931,000	(7,474,000)	203,457,000	(3,505,900)	199,951,100
In-state Travel	1,020,100	1,428,700	(426,400)	1,002,300	(39,400)	962,900
Out-of-state Travel	175,600	180,700	(98,600)	82,100	11,300	93,400
Current Expense	53,270,200	55,313,400	17,000	55,330,400	(494,900)	54,835,500
DP Current Expense	18,277,400	24,436,700	(728,100)	23,708,600	(443,500)	23,265,100
DP Capital Outlay	185,000	36,900	46,400	83,300	0	83,300
Capital Outlay	55,500	0	60,000	60,000	(10,000)	50,000
Other Charges/Pass Thru	320,732,900	305,400,900	7,747,200	313,148,100	(34,920,800)	278,227,300
<b>Total</b>	<b>\$601,755,500</b>	<b>\$597,728,300</b>	<b>(\$856,500)</b>	<b>\$596,871,800</b>	<b>(\$39,403,200)</b>	<b>\$557,468,600</b>
<b>Other Data</b>						
Budgeted FTE	3,464	3,536	(80)	3,456	(19)	3,436
Vehicles	351	353	(2)	351	0	351

\*Does not include amounts in excess of subcommittee's state fund allocation that may be recommended by the Fiscal Analyst.

## LEGISLATIVE ACTION

The Analyst recommends the Legislature:

1. Adopt a total FY 2011 base appropriation of \$557,468,600 with the plan of financing shown on page 5 for the Department of Human Services.
2. Adopt the fee schedule found on page 3.
3. Approve the change in the Federal Medical Assistance Percentage (FMAP) shown on page 2.
4. Allow the Department of Human Services to accept federal funds for the respective years presented in the Issue Brief *Department of Human Services Federal Funds* and direct the Fiscal Analyst to include those federal funds and associated federal programs in the annual appropriations act for approval by the Legislature.