Redistricting:
The Basics
Bagels and Briefings
October 20, 2010

OLRGC
Office of Legislative Research and General Counsel
The Census and Congressional Apportionment

Thomas Jefferson, as Secretary of State, directed the first Constitutionally prescribed decennial census in 1790. Since then the census has been taken in each year ending in zero.

What is Reapportionment?

The process of dividing 435 Congressional seats among 50 states

- Total resident population
- Selected residents living outside the United States
  - U.S. Armed Forces
  - Federal civilian employees
- House seats divided as follows:
  - Each state has a minimum of 1 seat
  - The remaining 385 seats divided based on population
Reapportionment Gains and Losses

Projected change in Congressional reapportionment
- State to gain seat(s)
- Lose seat(s)

Northeastern States
- Mass. -1
- N.Y. -2
- N.J. -1

Midwestern States
- Iowa -1
- Mich. -1
- Ohio -1
- Pa. -2
- Mich. -1

Southern States
- S.C. +1
- Fla. +2
- Ga. +1
- Tex. +4
- La. -1

Western States
- Nev. +1
- Utah +1
- Ariz. +1

Source: Election Data Services, "2010 Esri-based Reapportionment Analysis"
Historical Apportionment of U.S. House Seats - Gains or Losses Since 1970

What is Redistricting?

Readjust representation to ensure

- One person, one vote
  - Congressional
  - Legislative
  - State school board
What is Redistricting?

Cont.

- Draw lines that determine which voters are represented by each legislative seat
- Congress, State Legislature, State School Board, Local Governments
Key Redistricting Dates

- April 1, 2010 - Census Day
- December 31, 2010 - Census Count to President
- April 1, 2011 - Redistricting Data to States
- Summer/Fall 2011 - Redistrict - Special Session
Why Redistrict?

Population Shifts Within the State

- Absolute Numbers are Less Important than Relative Numbers
- Growth Slower than Average - Area Will Grow
- Growth Faster than Average - Area Will Shrink

Percent Change in County Growth 1990-2000

<table>
<thead>
<tr>
<th>County</th>
<th>Change</th>
</tr>
</thead>
<tbody>
<tr>
<td>Carbon</td>
<td>3.7%</td>
</tr>
<tr>
<td>Emery</td>
<td>1.1%</td>
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<tr>
<td>Millard</td>
<td>5.5%</td>
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<tr>
<td>Piute</td>
<td>5.4%</td>
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<tr>
<td>Uintah</td>
<td>3.6%</td>
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<tr>
<td>Duchesne</td>
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<tr>
<td>Rich</td>
<td>3.7%</td>
</tr>
<tr>
<td>San Juan</td>
<td>4.2%</td>
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<tr>
<td>Wayne</td>
<td>5.3%</td>
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<tr>
<td>Kane</td>
<td>7.6%</td>
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<tr>
<td>Box Elder</td>
<td>7.2%</td>
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<tr>
<td>Garfield</td>
<td>9.9%</td>
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<tr>
<td>Sevier</td>
<td>7.2%</td>
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<tr>
<td>Salt Lake</td>
<td>5.8%</td>
</tr>
<tr>
<td>Weber</td>
<td>2.3%</td>
</tr>
<tr>
<td>Beaver</td>
<td>2.3%</td>
</tr>
<tr>
<td>Davis</td>
<td>1.8%</td>
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<tr>
<td>Grand</td>
<td>3.8%</td>
</tr>
<tr>
<td>Morgan</td>
<td>2.3%</td>
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<tr>
<td>Cache</td>
<td>1.1%</td>
</tr>
<tr>
<td>Daggett</td>
<td>2.5%</td>
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<tr>
<td>Utah</td>
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<td>Sanpete</td>
<td>1.6%</td>
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<tr>
<td>Juab</td>
<td>6.0%</td>
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<tr>
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<td>3.3%</td>
</tr>
<tr>
<td>Tooele</td>
<td>1.5%</td>
</tr>
<tr>
<td>Iron</td>
<td>4.1%</td>
</tr>
<tr>
<td>Washington</td>
<td>6.1%</td>
</tr>
<tr>
<td>Summit</td>
<td>1.0%</td>
</tr>
</tbody>
</table>
Who Is Responsible for Redistricting?

Utah Constitution Article IX, Section 1

“...the Legislature shall divide the state into congressional, legislative, and other districts...."
Traditional Redistricting Principles

Equal Population

- Congressional
  - Equal as practicable

- Legislative Districts
  - Minor deviations in population between districts

Contiguity and Compactness

- Contiguity - adjacency

- Compactness - minimum distance between all parts of a constituency
North Carolina

Congressional District 12 - 1992

Traditional Redistricting Principles

BUREAU OF THE CENSUS FIGURES

Official population enumeration of the U.S. Bureau of the Census

Single Member Districts
How Large Can the Utah House and Senate Be?

Utah Constitution
Article IX, Section 2

“The Senate shall consist of a membership not to exceed twenty-nine....”

“...the number of representatives shall never be less than twice nor greater than three times the number of senators.”

House 58-87 members

Questions?

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