



# FINANCIAL ASSISTANCE OR SERVICES TO LOW-INCOME INDIVIDUALS & FAMILIES

EXECUTIVE APPROPRIATIONS COMMITTEE

NOVEMBER 13, 2012

## INTRODUCTION

During the 2007 General Session of the Legislature House Bill 89, "Government Assistance Expenditure Report", was enacted. The bill enacted UCA 36-12-13 that requires the Legislative Fiscal Analyst's Office to submit an annual report to the Executive Appropriations Committee on funds expended by the state during the preceding fiscal year to provide financial assistance or services to low-income individuals and families. A copy of UCA 36-12-13(3) can be found in appendix A. This report is intended to fulfill the requirements of the statute.

The statute states that the report is to include information for financial assistance or service to low-income individuals and families but does not define what constitutes "low-income". The Analyst has identified areas of state government that assist individuals and families that are low-income as defined by individual programs. The definition of low-income is not necessarily the same in all cases. To insure future reports to the Executive Appropriations Committee are consistent, the Legislature might want to amend the statute to define low-income.

The attached tables detail assistance to low-income individuals and families. In total the State provided \$3,496,762,100 (or \$3.5 billion) for low-income individuals and families in FY 2012. The General Fund and Education Funds portion of the total \$3.5 billion was \$561 million and Federal Funds were \$2.5 billion.

**FINANCIAL ASSISTANCE OR SERVICES TO LOW-INCOME INDIVIDUALS & FAMILIES**

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DEPT.	PROGRAM	SERVICE/GROUP SERVED	FY 2012				TOTAL
			GEN FUND	ED FUNDS	FED FUNDS	OTHER	
Health	Health Care Financing	Administration of the Medicaid program	4,359,800		53,194,400	38,496,500	\$96,050,700
Health	Medicaid Services	Medical services to 391,938 people in FY 2012	325,847,700		1,233,637,100	222,311,800	\$1,781,796,600
Health	Children's Health Insurance Program	Medical and dental services for low income children (average enrollment of 37,900 for FY 12).	2,740,100		57,855,300	12,915,200	\$73,510,600
Health	Pharmacy Program	Prescription drugs to Medicaid clients 2.7 M prescriptions filled in FY12.	28,395,700		68,881,300	85,126,300	\$182,403,300
Health	Health Clinics	State-run health clinics for Medicaid clients. There were 18,687 dental clients and 17,935 medical clients served in FY12.	2,061,500		267,400	2,873,700	\$5,202,600
Health	Baby Watch/ Early Intervention Program	The Baby Watch Early Intervention Program provides early intervention/developmental services for young children from birth to the age of three years, with developmental delay and/or disabilities, under the Individuals with Disabilities Education Act (IDEA; Public Law 105-17). 4,440 clients served in FY12.	10,170,300		5,303,700	1,093,600	\$16,567,600
Health	Women Infant and Children Nutritional Program (WIC)	The purpose of the program is to provide supplemental food and nutrition education to pregnant, breastfeeding, or postpartum women, and infants and children, up to age five. Included are individuals from low-income families who are determined to be at nutritional risk because of inadequate nutrition, health care or both. Average monthly caseload for FY 2012 was 68,160.			47,173,100	10,012,700	\$57,185,800
Health	Immunizations for low income or uninsured	The Immunization Program provides state level immunization management for the following CDC state grant required components: basic immunization activities; vaccine preventable disease/adverse event surveillance; public information/education; professional information/education; immunization registry; WIC linkages/collaboration; outreach and partnerships; surveillance/outbreak control; Vaccines for Children (VFC)/vaccine management; assessment; Prenatal hepatitis B; and, adolescent and adult immunizations. The most recent National Immunization Survey (NIS) of 2011 shows that 72.9% of Utah's 2-year-olds have completed their basic vaccination series (4 DTP, 3 polio, 1 measles, 3 Hepatitis B, 3 Hib, 1 Varicella) which is slightly above the national average of 77.6%.	994,900		3,006,200		\$4,001,100
Health	Cancer Screenings	The Utah Cancer Control Program (UCCP) offers free breast and cervical cancer, blood pressure, cholesterol, and diabetes screenings, as well as associated risk reduction counseling to qualifying Utah women. The UCCP also provides free colon cancer screenings to qualifying Utah men and women. These services are provided with funding provided by the Centers for Disease Control and Prevention (CDC) and in partnership with Utah's local health departments, community health centers, and private healthcare providers. In FY12, the UCCP provided the following cancer screening service: 8,163 mammograms; 2,845 Pap tests; 7,571 clinical breast exams; 299 colonoscopies; 2,982 blood pressure screenings, cholesterol screenings, glucose screenings, and Body Mass Index(BMI) assessments; and 6,151 lifestyle intervention sessions.			4,271,800	503,700	\$4,775,500
Health	HIV Treatment and Care Program	HIV-positive low income individuals who are uninsured or underinsured and do not qualify for Medicaid. AIDS support services clients 632, AIDS drug assistance clients 559.	44,600		4,646,700	1,212,100	\$5,903,400
Health	Refugee Health Program	Newly-arriving refugees, federal funds passed through from DWS. 888 refugees served in FY 12.			62,500	2,048,500	\$2,111,000
Health	State Primary Care Grants Program *	Grants to 29 (19 Rural and 10 Urban) qualified non-profit and public health care provider organizations to provide primary health care services to 29,845 (21,745 Rural and 7,010 Urban) individuals without access to primary health care.	768,200				\$768,200

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DEPT.	PROGRAM	SERVICE/GROUP SERVED	GEN FUND	ED FUNDS	FED FUNDS	OTHER	TOTAL
Health	Assistance to Persons with Bleeding Disorders *	Grant to Utah Hemophilia Foundation to assist persons with bleeding disorders with the cost of obtaining hemophilia services or the cost of insurance premiums for coverage of hemophilia services. 57 individuals received funding, 48 urban residents and 9 rural residents.	201,200				\$201,200
Health	Utah Health Care Workforce Financial Assistance Program *	Grants to health care professionals to assist in repaying the health care profession educational loans in return for practicing in medically underserved areas of Utah. No new health care professionals received awards in FY 2010 (ongoing funding eliminated). Health Care Professionals were awarded for multiple years of service and the final health care professionals will complete their minimum two (2) year service obligation in Fiscal Year 2012.	164,300				\$164,300
<b>DEPARTMENT OF HEALTH TOTALS</b>			<b>\$375,748,300</b>	<b>\$0</b>	<b>\$1,478,299,500</b>	<b>\$376,594,100</b>	<b>\$2,230,641,900</b>
<p>* This program is not specifically for low income individuals or families</p>							

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DEPT.	PROGRAM	SERVICE/GROUP SERVED	FY 2012				
			GEN FUND	ED FUNDS	FED FUNDS	OTHER	TOTAL
<b>DHS Executive Director's Office:</b>							
	Office of Public Guardian	This program serves low income individuals to provide guardianship or conservatorship services to legally incapacitated adults who have no family support. Federal funds come from the Social Services Block Grant and Title XIX Medicaid Funds. 240 served in FY 12.	262,400		365,800		\$628,200
<b>DHS Division of Substance Abuse and Mental Health:</b>							
	Mental Health Services for Uninsured Clients	This program provides mental health services for indigent or uninsured mental health clients who may otherwise end up in jail or the emergency room. 5,261 served in FY 12.	2,660,000				\$2,660,000
	Utah State Hospital	Patients under the age of 21 or over the age of 65 may qualify for Medicaid funding. 125 served in FY 12.	4,734,000		11,194,800		\$15,928,800
<b>DHS Division of Services for People with Disabilities:</b>							
	Medicaid Home and Community Based Waiver Programs	Provides services to individuals with disabilities in the community rather than an institutional setting. These clients must meet the Medicaid eligibility requirements which are based on income and assets. During FY 12 4,700 received services from this program.	43,308,500		116,380,000	387,300	\$160,075,800
	Service Delivery	The service delivery staff evaluates and determines appropriate services for disabled clients. They coordinate the services through contracts including monitoring and evaluation of services delivered. 4,700 served in FY 12.	3,246,500		2,475,500		\$5,722,000
	Utah State Developmental Center	This program is an intermediate care facility for Individuals with a Disability which provides 24 hour residential treatment services. Most of the clients qualify for Medicaid. 207 served in FY 12.	8,851,800		21,374,500	2,083,600	\$32,309,900
<b>DHS Division of Child and Family Services:</b>							
	Foster and Adoption Care Services	Many of the children in state custody qualify for TANF, Medicaid and Title IV-E (Foster Care and Adoption Services which are based on income levels). During FY 12 7,519 were served.	12,715,800		37,300,000		\$50,015,800
<b>DHS Division of Aging and Adult Services:</b>							
	Aging Waiver	This program provides Medicaid Home and Community Based Waiver Services to the elderly in their community rather than in an institution. The services are provided at the local government level by the Area Agencies on Aging which draw down federal Medicaid funding directly from the Department of Health. The Medicaid funding shown here is for state and local administration, client assessments, case management, and other functions related to the client care completed at the local level. 616 clients served in FY 12.	1,670,700		596,900		\$2,267,600
<b>DEPARTMENT OF HUMAN SERVICES TOTALS</b>			<b>\$77,449,700</b>		<b>\$189,687,500</b>	<b>\$2,470,900</b>	<b>\$269,608,100</b>
(Less the Division of Juvenile Justice Services)							

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DEPT.	PROGRAM	SERVICE/GROUP SERVED	FY 2012				TOTAL
			GEN FUND	ED FUNDS	FED FUNDS	OTHER	
DWS	Family Employment Program	The Family Employment Program (FEP) helps families become self sufficient by helping clients find a job, and providing financial support to eligible parents.	5,922,900		70,624,000		\$76,546,900
DWS	Child Care	This program helps qualified working parents with child care subsidies. It helps parents find child care and works to improve child care quality.	6,270,900		54,190,900		\$60,461,800
DWS	General Assistance	This is a state funded program providing financial assistance to eligible single people and couples who do not qualify for the Family Employment Program (FEP).	5,467,000				\$5,467,000
DWS	Food Stamps	This federal program helps eligible individuals buy food.	23,059,200		432,317,900		\$455,377,100
DWS	Employment and Training Programs	Includes Wagner Peysner, Trade and Veterans Programs.			10,573,400	6,567,000	\$17,140,400
DWS	Workforce Service Investment Act	This federally funded program prepares low-income youth and adults, the long-term unemployed, dislocated workers, and persons with other barriers, for jobs in private industry.			15,061,400		\$15,061,400
DWS	Medical Programs	Funding for Medicaid programs such as SCHIP and others.	18,235,000			21,421,500	\$39,656,500
DWS	All Other Programs	Includes Refugee, Utah Displaced Homemaker, and Various Contracted Services				230,800	\$230,800
DWS - HCD	Weatherization Assistance	Reduce energy consumption by more energy efficient households; 1,811 clients served.	14,900		14,523,200	633,500	\$15,171,600
DWS - HCD	Homeless Committee	Guidance towards self-sufficiency through specialized programs, estimated clients: 15,642 homeless people in Utah, including 812 chronically homeless and 6,690 families with minor children.	2,151,900		3,780,100		\$5,932,000
DWS - HCD	Special Housing	Emergency shelter for the homeless.			133,800		\$133,800
DWS - HCD	Emergency Food Network	Food pantries across the state. Demand is up 40%	313,600		9,100		\$322,700
DWS - HCD	Housing Development	Olene Walker Housing Loan Fund; constructed or rehabilitated 643 multifamily units and 80 single family units in FY 2012.	3,205,100		6,865,900		\$10,071,000
DWS - HCD	Community Services	Anti-poverty, housing counseling, and employment related services; number served 230,951 individuals and 78,629 families served.	41,800		3,222,300		\$3,264,100
DWS - HCD	HEAT	Low-Income Home Energy Assistance Program/Home Energy Assistance Target, served over 41,849 households.			17,015,300	165,400	\$17,180,700
<b>DEPARTMENT OF WORKFORCE SERVICES TOTALS</b>			<b>\$64,682,300</b>	<b>\$0</b>	<b>\$628,317,300</b>	<b>\$29,018,200</b>	<b>\$722,017,800</b>

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			GEN FUND	ED FUNDS	FED FUNDS	OTHER	
USOR	Administration	Multi-divisional oversight of services for people w/ disabilities leading to independence & employment	265,100	859,100	1,067,500	1,200	\$2,192,900
USOR	Blind and Visually Impaired	Helps increase productivity and community integration of individuals who are blind or visually impaired.		2,425,300	3,485,800	48,700	\$5,959,800
USOR	Vocational Rehabilitation Services	Vocational Rehabilitation provides services directed towards the goal of employment.		9,700,700	40,734,800	594,100	\$51,029,600
USOR	Independent Living Services	Helps increase productivity and community integration of individuals who have severe disabilities.		2,271,500	743,500		\$3,015,000
USOR	Disability Determination Services	Adjudicates claims for SSI and SSDI		1,100	12,103,400		\$12,104,500
USOR	Deaf and Hard of Hearing Services	Helps increase productivity and community integration of individuals who are Deaf and Hard of Hearing		2,105,100		238,400	\$2,343,500
<b>USOR TOTALS</b>			<b>\$265,100</b>	<b>\$17,362,800</b>	<b>\$58,135,000</b>	<b>\$882,400</b>	<b>\$76,645,300</b>

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			GEN FUND	ED FUNDS	FED FUNDS	OTHER	
Public Ed	Enhancement for At-Risk Students	Program funding supports programs targeted to improve the academic achievement of students who are at risk of academic failure. Funding is distributed to LEAs based on the following factors: low performance on U-PASS tests, poverty, mobility, limited English proficiency, and gang involvement.		22,432,300			\$22,432,300
Public Ed	Child Nutrition Programs	Provides funding for school lunch and breakfast programs. Students from low-income families may qualify for free or reduced-price meals based on guidelines established by the federal government. The "Other Funds" reported for this program is reported as "Dedicated Credits", but is state revenue received from the liquor tax.		139,500	141,320,700	31,019,300	\$172,479,500
<b>PUBLIC EDUCATION TOTALS</b>			<b>\$0</b>	<b>\$22,571,800</b>	<b>\$141,320,700</b>	<b>\$31,019,300</b>	<b>\$194,911,800</b>

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			GEN FUND	ED FUNDS	FED FUNDS	OTHER	
Higher Ed	University of Utah	Scholarship, tutoring, counseling, and related support services for economically disadvantaged students. *	614,100	59,900		5,500	\$679,500
Higher Ed	Utah State University	Scholarship, tutoring, counseling, and related support services for economically disadvantaged students. *	236,500	20,100		(4,300)	\$252,300
Higher Ed	Utah State University - Eastern	Scholarship, tutoring, counseling, and related support services for economically disadvantaged students. *	103,100	1,900		(2,600)	\$102,400
Higher Ed	Weber State University	Scholarship, tutoring, counseling, and related support services for economically disadvantaged students. *	296,100	45,300		19,500	\$360,900
Higher Ed	Southern Utah University	Scholarship, tutoring, counseling, and related support services for economically disadvantaged students. *	81,400	7,800		1,200	\$90,400
Higher Ed	Snow College	Scholarship, tutoring, counseling, and related support services for economically disadvantaged students. *	32,000				\$32,000
Higher Ed	Dixie State College	Scholarship, tutoring, counseling, and related support services for economically disadvantaged students. *	25,500			(900)	\$24,600
Higher Ed	Utah Valley University	Scholarship, tutoring, counseling, and related support services for economically disadvantaged students. *	139,100	18,100		(100)	\$157,100
Higher Ed	Salt Lake Community College	Scholarship, tutoring, counseling, and related support services for economically disadvantaged students. *	178,400			(28,500)	\$149,900
<b>HIGHER EDUCATION TOTALS</b>			<b>\$1,706,200</b>	<b>\$153,100</b>	<b>\$0</b>	<b>(\$10,200)</b>	<b>\$1,849,100</b>
* Services vary among institutions							

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DEPT.	PROGRAM	SERVICE/GROUP SERVED	GEN FUND	ED FUNDS	FED FUNDS	OTHER	TOTAL
Courts		Utah judges are allowed to waive court fees for individuals determined impecunious. The judge can waive all, part, or none of the fees. The following are the numbers of cases and estimated fee waivers listed by different types of civil cases filed in Utah courts in FY 2012.					
Courts	Administrative Agency	Number of Cases = 320 - Est. fee waived = 8	2,900				\$2,900
Courts	Adoption	Number of Cases = 1,391 - Est. fee waived = 27	9,700				\$9,700
Courts	Common Law Marriage	Number of Cases = 45 - Est. fee waived = 5	1,600				\$1,600
Courts	Condemnation	Number of Cases = 80 - Est. fee waived = 0					\$0
Courts	Conservatorship	Number of Cases = 234 - Est. fee waived = 3	1,100				\$1,100
Courts	Custody and Support	Number of Cases = 1,117 - Est. fee waived = 393	121,800				\$121,800
Courts	Divorce/Annulment	Number of Cases = 13,751 - Est. fee waived = 3,074	633,700				\$633,700
Courts	Estate Formal Personal Representative	Number of Cases = 1,531 - Est. fee waived = 8	2,900				\$2,900
Courts	Eviction	Number of Cases = 8,722 - Est. fee waived = 54	9,800				\$9,800
Courts	Grandparent Visitation	Number of Cases = 51 - Est. fee waived = 12	4,300				\$4,300
Courts	Guardianship	Number of Cases = 1,368 - Est. fee waived = 276	99,400				\$99,400
Courts	Malpractice	Number of Cases = 152 - Est. fee waived = 3	1,100				\$1,100
Courts	Miscellaneous	Number of Cases = 1,442 - Est. fee waived = 31	10,100				\$10,100
Courts	Name Change	Number of Cases = 1,052 - Est. fee waived = 245	88,200				\$88,200
Courts	Other Probate	Number of Cases = 445 - Est. fee waived = 5	1,800				\$1,800
Courts	Paternity	Number of Cases = 1,241 - Est. fee waived = 244	87,800				\$87,800
Courts	Post Conv Rel	Number of Cases = 89 - Est. fee waived = 18	6,500				\$6,500
Courts	SC denovo District	Number of Cases = 50 - Est. fee waived = 0					\$0
Courts	SC denovo Justice	Number of Cases = 254 - Est. fee waived = 5	1,100				\$1,100
Courts	Separate Maintenance	Number of Cases = 42 - Est. fee waived = 3	900				\$900
Courts	Small Claims	Number of Cases = 10 - Est. fee waived = 1	400				\$400
Courts	UIFSA Action	Number of Cases = 183 - Est. fee waived = 4	200				\$200
Courts	Wrongful Lien	Number of Cases = 46 - Est. fee waived = 0					\$0
Courts	Wrongful Termination	Number of Cases = 14 - Est. fee waived = 0					\$0
<b>COURTS TOTALS</b>			<b>\$1,085,300</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$1,085,300</b>

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			FY 2012			
DEPT.	PROGRAM	SERVICE/GROUP SERVED	GEN FUND	ED FUNDS	FED FUNDS	TOTAL
DAS	Child Welfare Parental Defense Fund	Indigent parents requesting assistance for Legal Defense	2,800			\$2,800
<b>DAS TOTALS</b>			<b>\$2,800</b>	<b>\$0</b>	<b>\$0</b>	<b>\$2,800</b>
<b>STATEWIDE TOTALS</b>			<b>\$520,939,700</b>	<b>\$40,087,700</b>	<b>\$2,495,760,000</b>	<b>\$3,496,762,100</b>

**APPENDIX A****36-12-13. Office of Legislative Fiscal Analyst established -- Powers, functions, and duties -- Qualifications.**

(1) There is established an Office of Legislative Fiscal Analyst as a permanent staff office for the Legislature.

(2) The powers, functions, and duties of the Office of Legislative Fiscal Analyst under the supervision of the fiscal analyst are:

(a) to analyze in detail the executive budget before the convening of each legislative session and make recommendations to the Legislature on each item or program appearing in the executive budget;

(b) to prepare cost estimates on all proposed bills that anticipate state government expenditures;

(c) to prepare cost estimates on all proposed bills that anticipate expenditures by county, municipal, local district, or special service district governments;

(d) to prepare cost estimates on all proposed bills that anticipate direct expenditures by any Utah resident, and the cost to the overall impacted Utah resident population;

(e) to prepare a review and analysis of revenue estimates for existing and proposed revenue acts;

(f) to report instances in which the administration may be failing to carry out the expressed intent of the Legislature;

(g) to direct attention to each new proposed service contained in the governor's budget;

(h) to direct attention to each budget item previously denied by the Legislature;

(i) to propose and analyze statutory changes for more effective operational economies or more effective administration;

(j) to prepare, after each session of the Legislature, a summary showing the effect of the final legislative program on the financial condition of the state;

(k) to conduct organizational and management improvement studies;

(l) to prepare and deliver upon request of any interim committee or the Legislative Management Committee, reports on the finances of the state and on anticipated or proposed requests for appropriations;

(m) to recommend areas for research studies by the executive department or the interim committees;

(n) to assist in prescribing the format for the presentation of the governor's budget to facilitate program and in-depth review of state expenditures in accordance with Sections **63J-1-701** and **63J-1-702**;

(o) to recommend to the appropriations subcommittees the agencies or programs for which an in-depth budget review should be requested, and to recommend to the Legislative Management Committee the priority in which the request should be made;

(p) to appoint and develop a professional staff within budget limitations; and

(q) to prepare and submit the annual budget request for the office.

(3) (a) In accordance with Subsection (3)(b) and subject to Subsection (3)(c), the Office of Legislative Fiscal Analyst shall submit an annual report to the Executive Appropriations Committee of the Legislature, at the committee's November meeting, on funds expended by the state during the preceding state fiscal year to provide financial assistance or services to low-income individuals and families.

(b) The report described in Subsection (3)(a) shall:

(i) separate the funds expended into categories by program, service, or population served;

(ii) indicate whether the expended funds described in Subsection (3)(a) are state or federal funds; and

(iii) include a total of all state funds and federal funds expended by the state in the preceding fiscal year to provide financial assistance or services to low-income individuals and families.

(c) If the Executive Appropriations Committee of the Legislature does not meet in November, the Office of Legislative Fiscal Analyst shall submit the report described in Subsection (3)(a) at the committee's next meeting.

(4) The legislative fiscal analyst shall have a master's degree in public administration, political science, economics, accounting, or the equivalent in academic or practical experience.

(5) In carrying out the duties provided for in this section, the legislative fiscal analyst may obtain access to all records, documents, and reports necessary to the scope of the legislative fiscal analyst's duties according to the procedures contained in Title 36, Chapter 14, Legislative Subpoena Powers.