

**MINUTES OF THE  
EXECUTIVE OFFICES & CRIMINAL JUSTICE  
APPROPRIATIONS SUBCOMMITTEE  
Room 25 House Building  
February 8, 2013**

**Members Present:** Sen. Daniel Thatcher, Co-Chair  
Rep. Eric K. Hutchings, Co-Chair  
Rep. Keven J. Stratton, House Vice Chair  
Sen. Jim Dabakis  
Sen. Mark B. Madsen  
Sen. Ralph Okerlund  
Rep. Rich Cunningham  
Rep. Richard Greenwood  
Rep. Craig Hall  
Rep. Gregory H. Hughes  
Rep. Brian S. King  
Rep. Merrill F. Nelson  
Rep. Curtis Oda

**Excused:** Sen. Curtis S. Bramble  
Sen. Stuart C. Reid  
Rep. Jennifer M. Seelig

**Staff Present:** Mr. Gary Syphus, Fiscal Analyst  
Mr. Zackery King, Fiscal Analyst  
Ms. Jennifer Eyring, Committee Secretary

**Note:** A list of visitors and a copy of handouts are filed with the committee minutes.  
An audio recording of the meeting can be found at [www.le.utah.gov](http://www.le.utah.gov).

## **1. Welcome and Approval of Minutes**

Rep. Hutchings called the meeting to order at 8:10 a.m.

**MOTION:** Rep. Oda moved to approve the minutes of the August 28, 2012, January 30, 2013, and February 1, 2013 meetings. The motion passed unanimously with Sen. Madsen and Rep. Hughes absent for the vote.

## **2. Division of Juvenile Justices Services (JJS)**

### Programs and Operations - Budget Brief

Zackery King, Fiscal Analyst, discussed the Division of Juvenile Justice Services - Programs and Operations budget brief. JJS has one line item, Programs and Operations, which includes, Administration, Early Intervention Services, Community Programs, Correctional Facilities, Rural Programs, and Youth Parole Authority. About 90 % of their funding comes from the General Fund. A large portion of the budget is for personnel services and they also administer pass through funds.

Rep. Hutchings explained pass through funds that will be in this budget and other agency budgets. Pass through funds are administered by the agency, but are not used by the agency.

Mr. King discussed Analyst recommendations, intent language, fees and Federal funds.

Rep. Hutchings pointed out that Federal Funding for JJS was reduced \$9 million in 2009. He requested the committee take a careful look at all Federal funding, since funding levels could change in the future and agencies rely on that funding.

Mr. King continued the discussion on the budget brief, discussing the Governor's recommendations, the budget table and a summary of Analyst recommendations.

#### DJJS Funding History and 2013 General Session Recommendations Issue Brief

This brief contains Analyst recommendations and further discussion on the Genesis Work Camp, Receiving Centers and Youth Services for Blanding and Cedar City, Budget Adjustment recommendations to adjust the JJS budget from one line item into multiple line items. The brief also contains a JJS budget history.

Rep. Hutchings elaborated on the recommendation to consider changing the JJS line item into multiple line items. Multiple line items provide more transparency and oversight, less line items allow the agencies more flexibility to manage available funds. During economic hard times, agencies were given more flexibility to manage their funding.

Mr. King discussed the Analyst recommendation to explore the option of including local and private funding for Youth Services and Receiving Centers.

"Department of Human Services - Follow Up on In-Depth Budget Review" Issue Brief and "Human Services Related Revenue Options" Issue Brief were provided for additional information.

#### JJS Presentation

Susan Burke, Director, introduced Chris Roach, Deputy Director, Rick Platt, Director, Administrative Services, Dr. John DeWitt, Director, Research and Evaluation, Vanessa Jarrell, Director, Genesis Work Center, and Dr. Mark Bezzant, Chair, JJS Board. Three presentation handouts were provided to the committee. Ms. Burke reviewed the services JJS provides and the numbers of youth they serve. She pointed out that the number of youth at risk has increased, but the number locked up has decreased. She credited that to doing a better job of identifying youth at risk, early intervention, aligning resources and training to match the needs of youth at risk, and collection of data to improve management decisions. The handout "Accomplishments and Initiatives" provides data that illustrates that earlier intervention improves outcomes. It was noted that youth in Community Placement and Secure Care often have a longer history of delinquent behavior. Over 50% of youth in secure care have a substance abuse problem. They are using assessment tools to identify youth at possible risk for substance abuse so it can be addressed with early intervention. The handout also illustrates Program Performance Measures.

### Genesis Work Camp Program

JJS is requesting \$1.25 million ongoing funding to keep the Genesis Work Camp program at current capacity. In FY 2012, youth participating in the program completed over 64,000 hours of community service, including work hours for the Ronald McDonald House, Head Start, Tracy Aviary, Camp Williams, U.S. Forest Service, and snow removal and yard work for elderly citizens. Ms. Burke said the program serves a critical role in early intervention and teaches social responsibility and community connection. Education is a critical element and participants attend school. There is a waiting list to get into Genesis, so the length of time for a participant to stay in Genesis has been shortened so that more youth can benefit.

Rep. Hutchings reiterated that when dealing with youth, it is critical move quickly in response to problems. He recommended the committee keep that in mind when considering JJS and the Courts who deal with youth.

Ms. Burke added that timeliness allows the youth the opportunity to restore losses to the victims.

### Statewide Receiving and Youth Services Centers

For FY 2013, JJS requested \$2.5 million for Receiving and Youth Services Centers and received \$750,000 earmarked for the Cedar City and Blanding Centers. Because of funding limitations, other receiving centers were reduced substantially or are no longer functioning in the same capacity. JJS works in partnership with counties and communities to provide these services. Research shows that for \$1 spent in early intervention, \$5 will be saved in future costs dealing with crime and delinquency. Hours of operation and services have been reduced by limited funding. JJS is requesting ongoing funding for the Cedar City and Blanding Receiving and Youth Services Centers. Ms. Burke said they have pursued working with counties and communities to provide additional funding and are also pursuing Federal funds and grants and all other areas of possible funding to keep the centers going.

Rep. Greenwood discussed the negative implications of closing Weber Valley Detention Center or other centers. A budget request has been submitted.

Ms. Burke clarified that in rural areas, multiple services are housed in the same building, but youth at the Receiving and Youth Services Centers are kept totally separate from youth housed in detention. An explanation of the decision making process for closing facilities was given.

### **3. State Treasurer**

Mr. King discussed the State Treasurer budget brief, noting the responsibilities of the Office, the Analyst recommendation of a \$78,700 reduction in dedicated credits from the Financial Assistance Program, intent language, and the budget detail table.

David Damschen, Chief Deputy, introduced Jason Nielsen, Financial Manager, and Dennis Johnston, Deputy, Administrator of Unclaimed Property. Mr. Damschen gave an overview of responsibilities, including investing State money, providing services for local treasurers, issuing bonds, administering unclaimed property, and work with agencies to improve efficiencies. It is expected the state will receive

around a \$2 million per year revenue share rebate from the new purchasing program. The State has a AAA bond rating, with a positive outlook. That outlook is in part because the state has a lower dependency on Federal funds than most states and uses short amortization periods for projects. The committee viewed the State Treasurer website, which includes investor information in an effort to have more communication and transparency for investors. He noted rating agencies look at debt per capita and debt per revenue and that it is important to watch the state's leverage percentage. The Unclaimed Property has implemented an imaging system that has improved efficiency.

#### **4. State Auditor**

Due to lack of time, the State Auditor will be heard at the next meeting.

#### **5. Unfinished Business and Adjourn**

Rep. Hutchings reminded the committee that they would likely be addressing some Fiscal Note bills in upcoming meetings.

**MOTION:** Rep. Oda moved to adjourn. The motion passed unanimously with Sen. Dabakis, Sen. Okerland, and Sen. Reid absent for the vote.

Rep. Hutchings adjourned the meeting at 9:53 a.m.

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Sen. Daniel W. Thatcher, Co-Chair

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Rep. Eric K. Hutchings, Co-Chair